REFERENCE TITLE: general obligation bond requirements

State of Arizona House of Representatives Forty-eighth Legislature Second Regular Session 2008

HB 2585

Introduced by Representatives Yarbrough, Murphy

AN ACT

AMENDING SECTIONS 35-452, 35-454, 35-455, 35-458, 35-471, 35-473.01 AND 35-474, ARIZONA REVISED STATUTES; RELATING TO GENERAL OBLIGATION BONDS.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona: 2 Section 1. Section 35-452, Arizona Revised Statutes, is amended to 3 read: 4 35-452. Election to authorize indebtedness: costs 5 A. The governing body or board of a political subdivision enumerated in section 35-451 may, and upon petition signed by fifteen per cent of the 6 7 qualified electors shall, order an election by such electors to determine 8 whether such indebtedness shall be authorized. The election shall be held on 9 the first Tuesday following the first Monday in November as prescribed by 10 section 16-204, subsection B, paragraph 1, subdivision (d). 11 B. THE AGGREGATE BONDED INDEBTEDNESS REQUESTED BY A POLITICAL SUBDIVISION PURSUANT TO SUBSECTION A OF THIS SECTION, TOGETHER WITH THE 12 13 AGGREGATE OUTSTANDING BONDED INDEBTEDNESS OF THE POLITICAL SUBDIVISION, SHALL 14 NOT EXCEED THE MAXIMUM DEBT LIMITATION AUTHORITY ESTABLISHED PURSUANT TO 15 ARTICLE IX, SECTION 8, CONSTITUTION OF ARIZONA, OR SECTION 15-1021. 16 B. C. If a majority of the qualified electors voting at the election 17 votes in favor of creating an indebtedness such political subdivision may 18 become so indebted. 19 C. D. Bond counsel fees, financial advisory fees, printing costs and 20 paying agent and registrar fees shall be paid from either the amount 21 authorized by the qualified electors of the political subdivision or current 22 operating funds. 23 **D.** E. Bond election expenses shall be paid from current operating 24 funds only. 25 Sec. 2. Section 35-454, Arizona Revised Statutes, is amended to read: 35-454. Informational pamphlet for election: review: election: 26 27 return: canvass of vote: certificate of election 28 The governing body or board of the political subdivision shall: Α. 29 Not less than thirty-five days before the bond election mail a copy 1. 30 of an informational pamphlet to every household within the political 31 subdivision that contains a registered voter. The pamphlet shall contain 32 information on the: 33 (a) Amount of the bond authorization. 34 (b) Maximum interest rate of the bonds. 35 (c) Estimated Debt retirement schedule for the current amount of bonds 36 outstanding, showing both principal and interest payments, the current secondary assessed valuation as reported by the department of revenue or the 37 38 county assessor and the current adopted and estimated tax rates. In this 39 paragraph, "secondary assessed valuation" may include the values used to determine voluntary contributions collected pursuant to title 9, chapter 4, 40 41 article 3 and title 48, chapter 1, article 8. 42 (d) PROPOSED REDEMPTION SCHEDULE AND ESTIMATED ANNUAL INTEREST 43 PAYMENT. 44 (d) (e) Estimated debt retirement schedule for the proposed bond 45 authorization, showing both the estimated principal and interest payments and the estimated average annual tax rate for the proposed bond authorization. In preparing this information and the information prescribed by subdivision (c), the projected total annual increase in secondary assessed valuation for any future year shall not exceed:

5 (i) For the first five years of the estimated debt retirement 6 schedule, the average of the annual percentage growth for the previous ten 7 years in the secondary assessed valuation of the political subdivision.

8 (ii) For the remaining years of the estimated debt retirement 9 schedule, twenty per cent of the average of the annual percentage growth for 10 the previous ten years in the secondary assessed valuation of the political 11 subdivision.

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(e) (f) Source of repayment.

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(f) (g) Estimated issuance costs.

14 (q) (h) Estimated tax impact of debt service for the bonds on an 15 owner-occupied residence classified as class three pursuant to section 16 42-12003 and on commercial property classified as class one pursuant to 17 section 42-12001, paragraph 12, assuming the assessed valuation of the property remains constant INCREASES ANNUALLY AT THE SAME RATE AS THE 18 19 PROJECTED TOTAL ANNUAL INCREASE IN SECONDARY ASSESSED VALUATION AS DETERMINED 20 PURSUANT TO SUBDIVISION (d) over the term of the bonds using the same average 21 annual tax rate as under subdivision (d) (e), as follows:

22The tax impact over the term of the bonds on an23owner-occupied residence valued by the county assessor at24\$250,000 is estimated to be \$___ per year for __ years, or \$___25total cost.

The tax impact over the term of the bonds on commercial property valued by the county assessor at \$2,500,000 is estimated to be \$____ per year for ___ years, or \$_____ total cost.

30 (h) (i) In bold faced type, estimated total cost of the proposed bond 31 authorization, including principal and interest.

32 (i) (j) Current outstanding general obligation debt and 33 constitutional debt limitation.

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(j) (k) Purpose for which the bonds are to be issued.

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(k) (1) Polling location for the addressee.

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(1) (m) Hours during the day when the polls will be open.

37 (m) (n) Arguments for and against the authorization of one or more of 38 the bond propositions.

2. Submit a copy of the informational pamphlet to the department of revenue within thirty days after the bond election. The department of revenue shall maintain copies of the pamphlets.

B. The failure of any one or more electors to receive the informational pamphlet shall not be grounds to invalidate the election. The election shall conform with the general election laws of the state. The return of the election held in a county shall be made to the board of 1 supervisors and, in any other case, to the governing body or board of the 2 municipal corporation or district within twelve days after the election.

C. For any proposed general obligation bond authorization where the principal and interest will be paid by a levy of property taxes, the ballot shall contain the phrase "the issuance of these bonds will result in an annual levy of property taxes sufficient to pay the debt on the bonds". Any written information provided by the political subdivision pertaining to the bond election shall include financial information showing the estimated average tax rate for the proposed bond authorization.

D. If the governing body intends to use revenues other than property taxes to pay the debt on proposed general obligation bonds, the ballot shall contain the phrase "the issuance of these bonds will result in an annual levy of property taxes sufficient to pay the debt on the bonds, unless the governing body provides for payment from other sources".

E. The board of supervisors, governing body or governing board shall hold a special meeting within twenty days after the election to canvass the votes cast and certify the result. The certificate of the result shall be prima facie evidence of full performance of all conditions and requirements precedent to holding the election.

F. The governing board or body shall file and record in the office of the county recorder a certificate disclosing the purpose of the election, the total number of votes cast and the total number of votes for and against creating the indebtedness, and stating whether or not the indebtedness is ordered. Upon filing and recording the certificate, the governing board or body shall carry out the purpose of the election.

G. Variations between the estimates required by subsection A OF THIS SECTION and the actual debt retirement schedules, issuance costs, annual and total costs and tax rates shall not invalidate either the election or the bonds.

30 31 Sec. 3. Section 35-455, Arizona Revised Statutes, is amended to read: 35-455. <u>Issuance and sale of bonds: call for election</u>

A. When the political subdivision designated in this article desires to issue bonds or other evidences of indebtedness, the governing body or board thereof may, with the assent of a majority of the qualified electors therein voting at the election held as provided by section 35-454, issue and sell bonds in the amount authorized at the election.

B. The call for the election shall set forth the aggregate amount of the bonds, the maximum rate of interest to be paid thereon, the MINIMUM AND maximum number of years bonds of any issue or series may run from their date, and the purposes for which the money derived from the sale of the bonds will be expended, THE CURRENT OUTSTANDING GENERAL OBLIGATION DEBT AND THE CONSTITUTIONAL DEBT LIMITATION OF THE POLITICAL SUBDIVISION.

43 C. Bonds of any issue or series of bonds voted under this section may 44 run for any number of years not exceeding the longest period permitted by the 45 voted proposition. D. The governing body or board may expend the monies received from the sale of the bonds only for the purposes stated in the ballot and for the necessary costs and expenses of the issuance and sale of the bonds. If an unexpended balance remains after satisfying the purposes of the bonds, the balance shall be used to retire the bonded indebtedness.

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Sec. 4. Section 35-458, Arizona Revised Statutes, is amended to read: 35-458. Levy of tax for payment of interest and bonds

8 A. After the bonds are issued, the governing body or board shall enter 9 upon its minutes a record of the bonds sold, their numbers and dates, and shall annually levy and cause to be collected a tax, at the same time and in 10 11 the same manner as other taxes are levied and collected upon all taxable property in such political subdivision, THAT SHALL NOT EXCEED AN AMOUNT 12 13 sufficient to pay the ANNUAL interest on the bonds when due, and shall 14 likewise annually levy a tax sufficient to redeem the bonds when they mature. 15 THE ANNUAL LEVY FOR BOTH THE PRINCIPAL AND INTEREST PAYMENT, INCLUDING A 16 REASONABLE TAX DELINQUENCY FACTOR DETERMINED BY THE COUNTY TREASURER, SHALL 17 NOT EXCEED THE AMOUNT NECESSARY TO MAKE THE ANNUAL PAYMENT.

B. Monies derived from the levy of the tax when collected shall constitute a fund for payment of interest and the bonds. The fund shall be kept separately and shall be known as the "interest fund" and "redemption fund."

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Sec. 5. Section 35-471, Arizona Revised Statutes, is amended to read: 35-471. <u>Refunding bonds; resolution authorizing issuance;</u> <u>definition</u>

A. The board of supervisors, on behalf of the county, the governing body of a city or town or similar municipal corporation and a school district governing board may issue refunding bonds to refund the bonded indebtedness of such county, school district, city or town or other similar municipal corporation when it is expedient to do so IF THE REFUNDING RESULTS IN A LOWER INTEREST RATE AND THE REDEMPTION SCHEDULE APPROVED BY VOTERS REMAINS CONSTANT.

B. The board of supervisors or other governing body desiring to issue refunding bonds shall adopt and include in its minutes a resolution stating:

1. The facts and determination of the necessity or advisability of refunding such bonded indebtedness, including an estimate of the present value of the debt service savings, net of all costs associated with the refunding bonds, that will occur.

38 2. The amount of bonds to be issued, the date of such bonds and the39 denominations.

403. The rate of interest and the maturity dateBEFORE REFUNDING THE41BONDS AND THE RATE OF INTEREST AFTER REFUNDING THE BONDS.

4. The place of payment, within or without the state, of the principaland interest.

1 C. The amount of net premium associated with a refunding bond issue 2 may not exceed the total of the following:

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1. The difference between the amount required to fund the escrow account and the par amount of the refunded bonds.

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2. The costs of the issuance of the refunding bonds that may be paid from premium, up to two per cent of the par value of the refunded bonds.

7 D. Any net premium not used to pay the costs of the bond issue or to 8 fund the escrow account shall be deposited in a debt service fund and used to 9 pay interest on the bonds.

10 E. For THE purposes of this section, "net premium" means the 11 difference between the par amount of the bond issue and the bond issue price 12 determined pursuant to United States treasury regulations.

13 Sec. 6. Section 35-473.01, Arizona Revised Statutes, is amended to 14 read:

15 16 35-473.01. <u>Refunding bonds issued in advance of maturity of the</u> <u>bonds to be refunded; definition</u>

17 Α. Refunding bonds, designated as such, may also be authorized, issued 18 and sold pursuant to the provisions of this article for the purpose of 19 refunding any bonds theretofore issued under the authority of article 3 of 20 this chapter or under the authority of both article 3 of this chapter and 21 title 9, chapter 5, article 3 or under the authority of title 15, chapter 4, 22 article 5 and chapter 9, article 7 or by any political subdivision which is a 23 public, corporate body under the laws of this state the property of which is 24 exempt from taxation, for the purpose of refunding any bonds, theretofore 25 issued under authority of law and payable from the proceeds of taxes, 26 including assessments, which may be levied annually at uniform rates and are 27 secured by property subject thereto in the political subdivision, in advance 28 of the maturity or call date of such bonds to be refunded. IF THE REFUNDING 29 RESULTS IN A LOWER INTEREST RATE AND THE REDEMPTION SCHEDULE APPROVED BY THE 30 VOTERS REMAINS CONSTANT, no election on the issuance of the refunding bonds 31 shall be required. , but If the refunding bonds are combined into a single 32 issue with bonds authorized for nonrefunding purposes, the bonds so 33 authorized for nonrefunding purposes shall have been submitted at an election 34 as otherwise provided by law.

35 B. When refunding bonds issued pursuant to this section are sold, the 36 net proceeds shall be invested in obligations issued by or guaranteed by the 37 United States government, so long as such IF THESE investments will mature 38 with interest so as to provide funds to pay when due, or called for 39 redemption, the bonds to be refunded together with interest thereon and 40 redemption premiums, if any, and such proceeds or obligations shall, and 41 other funds legally available for such purposes may, be deposited in the 42 respective principal and interest redemption funds and shall be held in trust 43 for the payment of the refunded bonds with interest and redemption premiums, 44 if any, on maturity or upon an available redemption date or upon an earlier 45 voluntary surrender with the consent of the issuer.

1 C. When bonds are issued in advance of maturity of the bonds being 2 refunded the holder of the refunding bonds shall rely upon the sufficiency of 3 the funds or securities held in trust for the payment of the refunded bonds. The issuance of refunding bonds shall in no way infringe upon the 4 5 rights of the holder of the refunded bonds to rely upon a tax levy for the payment of principal and interest on the refunded bonds if the investments in 6 7 the redemption funds prove insufficient. The total aggregate of taxes levied 8 to pay principal and interest on the refunding bonds in the aggregate shall 9 not exceed the total aggregate principal and interest to become due on the refunded bonds from the date of issuance of the refunding bonds to the final 10 11 date of maturity on the bonds being refunded. Subject to such limitation, 12 taxes in an amount sufficient to pay the interest on all refunding bonds 13 issued pursuant to this section, then outstanding, the installments of the 14 principal thereof becoming due and payable in the ensuing year, and the 15 annual portion of such sinking fund as may be set up for retirement thereof, 16 shall be levied, assessed and collected as other taxes of the political 17 subdivision and the proceeds therefrom kept in a special fund and used only 18 for the purposes for which collected.

Proceedings pursuant to this section shall be had by the board or 19 D. 20 boards which would be authorized to issue and sell the bonds to be refunded 21 if such bonds were then to be issued and sold. The refunding bonds to be 22 issued pursuant hereto may be of serial, including semiannual, or term 23 maturities payable at any time on or before the maximum maturity date 24 otherwise authorized by this article, and the provisions relating to 25 execution, validity, records, place of payment and payment, cancellation and 26 destruction upon maturity of the bonds to be refunded shall apply to such 27 refunding bonds.

E. Refunding bonds to be issued pursuant to this section may be combined with bonds otherwise authorized provided that they are of equal priority.

F. The powers conferred by this section are in addition to, and not in substitution of, and the limitations imposed by this section shall not affect the powers conferred by any other law.

34 G. The amount of net premium associated with a refunding bond issue 35 may not exceed the total of the following:

The difference between the amount required to fund the escrow
account and the par amount of the refunded bonds.

38 2. The costs of the issuance of the refunding bonds that may be paid39 from premium, up to two per cent of the par value of the refunded bonds.

40 H. Any net premium not used to pay the costs of the bond issue or to 41 fund the escrow account shall be deposited in a debt service fund and used to 42 pay interest on the bonds.

I. For THE purposes of this section, "net premium" means the
difference between the par amount of the bond issue and the bond issue price
determined pursuant to United States treasury regulations.

1 2 Sec. 7. Section 35-474, Arizona Revised Statutes, is amended to read: 35-474. Levy of tax for payment of bonds

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The board of supervisors, on behalf of the county or a school district 4 therein, or the governing body or board of a municipal corporation, which has 5 issued refunding bonds shall, during each year in which the bonds are outstanding, levy a tax on all property in the political subdivision for 6 7 which the bonds are issued, THAT DOES NOT EXCEED AN AMOUNT sufficient to pay 8 the ANNUAL interest on all bonds then outstanding and the annual installment 9 of the principal thereof becoming due and payable in the next ensuing year. THE ANNUAL LEVY FOR BOTH THE PRINCIPAL AND INTEREST PAYMENT, INCLUDING A 10 11 REASONABLE TAX DELINQUENCY FACTOR DETERMINED BY THE COUNTY TREASURER, SHALL 12 NOT EXCEED THE AMOUNT NECESSARY TO MEET THE ANNUAL PAYMENT. Such taxes shall 13 be levied, assessed and collected at the same time and in the same manner as 14 other taxes are levied, assessed and collected. The proceeds of the taxes 15 shall be kept in a special fund and shall be used only for the purpose for 16 which collected.