#### UNITED STATES DEPARTMENT OF AGRICULTURE

Farm Service Agency Washington, DC 20250

**Notice PM-2557** 

**For:** FFAS Employees

# Using Annual Leave (AL) to Avoid Forfeiture and Exigency Information for Leave Year (LY) 2006

John Will.

Approved by: Deputy Administrator, Management

#### 1 Overview

## A Purpose

This notice:

- requires that employees, who will have excess AL at the end of LY 2006, schedule its use no later than COB November 24, 2006
- informs employees that excess AL not used or donated will be forfeited at the end of LY, unless your Administrator approves an exigency of public business
- notifies employees that LY 2006 has 26 pay periods and ends on January 6, 2007
- reminds employees to check the forfeiture date on any previously restored AL
- informs employees about donating excess AL to an approved recipient in the Leave Transfer Program (LTP)
- informs all Federal employees about donating excess AL to the Emergency Leave Transfer Program (ELTP)

**Note:** CO employees are not eligible to participate in ELTP.

- informs National Office employees about how to donate excess AL to FFAS National Office Leave Bank (LB)
- contains compensatory leave rules

Disposal Date	Distribution
March 1, 2007	All FAS, FSA, and RMA employees; State Offices relay to County Offices

## 1 Overview (Continued)

## **A Purpose (Continued)**

- contains information on authorizing officials for exigencies of public business and details on related actions
- instructs State and County Office employees who want to receive e-mail notification about other GS or CO Field Office employees who are approved LTP recipients.

#### B New for LY 2006

Employees requesting exigency consideration (see subparagraph 7 E) **must** submit a leave audit with their OPM-71 and memorandum.

**Note:** FSA employees shall use FSA-358's for leave audits.

# 2 AL Carryover

## **A** Carryover Limits

There are limits to the number of hours of AL that may be carried forward into the new LY. Limits are:

- 240 hours of regular AL
- 360 hours of regular AL by FAS employees currently assigned overseas.

## **B** Exempted Employees

Employees, who are exempt from the 240-hour rule, may contact their servicing personnel office (SPO) to verify the status of their current AL ceiling.

#### **C** FAS Employees Reassigned to the United States

Employees reassigned and returning to the United States, after serving overseas, fall back to a 240-hour AL ceiling. However, they may retain a higher ceiling of up to 360 hours of AL as long as their AL balance, at the end of LY, does **not** fall below either of the following:

- 360 hours
- the AL ceiling they established upon their return to the United States.

**Note:** During LY, the AL balance may fall below 360 hours or their established AL ceiling. However, AL balance at the **end** of pay period 26 **must** be 360 hours or their established AL ceiling before the end of LY to retain the higher AL ceiling.

## 2 AL Carryover (Continued)

#### D Restored AL

Employees, who have had AL restored to them from a previous LY, need to **verify the forfeiture date** of this AL. If the restored AL is scheduled for forfeiture at the end of LY 2006, request and use this AL as soon as possible.

Restored AL should be used in LY in which it is restored, but may be carried forward into the following LY and used. This allows approximately 2 LY's to use restored AL. If restored AL is **not** used within this timeframe, it is forfeited and cannot be restored a 2nd time.

**Note:** OPM regulations referencing use of restored AL have changed from 3 years to 2 years. 17-PM, subparagraph 66 F, will be amended accordingly.

# **3** Compensatory Leave

#### A Rules

Earned compensatory leave shall be used before AL, except when usage will cause forfeiture of excess AL at the end of LY.

## B Time Limit for Scheduling Compensatory Leave Usage

Compensatory leave hours should be used in the LY in which they are earned, but may be carried forward and used in the following LY. If these hours are not used in the LY following the LY in which they were earned, they will **expire**.

**Example:** Compensatory leave earned in LY 2006 can be carried forward into LY 2007, but if **not** used in LY 2007, the compensatory leave expires and is deducted from the employee's compensatory leave balance at NFC during the end of LY rollover.

**Note:** If there is an unexplained difference in an employee's compensatory leave balance when they compare the ending balance from pay period 26 to the compensatory leave balance on their pay period 1, 2007, AD-334, then it is likely that compensatory leave hours expired.

# **3** Compensatory Leave (Continued)

## C Requesting Payment for Expired Compensatory Leave

Employees, unable to use their compensatory leave hours before they expire as mentioned in subparagraph B, are entitled to be paid for their expired compensatory leave hours at the overtime rate in effect when the compensatory leave was earned.

To receive payment for expired compensatory leave hours, employees shall notify their SPO and request payment **after** pay period 1, 2007.

**Note:** Credit hours do **not** expire and balances at the end of pay period 26 will be carried forward to pay period 1 of the new LY.

## 4 Donating Excess AL

## **A Donations to LTP Recipient**

Under the voluntary LTP, GS employees may donate their excess AL and/or restored **AL** to another GS employee who is an approved leave recipient. CO employees may donate their excess and/or restored AL to an approved CO recipient. By law, GS and CO employees are **not** considered to be in the same leave system, so AL **cannot** be donated from a GS employee to a CO employee or vice versa. To donate within USDA, use FFAS-1043. For donations outside USDA, use OPM-630B. Both forms are available on-line at <a href="http://www.fsa.usda.gov/FSA/hrdapp?area=home&subject=wpsv&topic=aws#P38\_2065">http://www.fsa.usda.gov/FSA/hrdapp?area=home&subject=wpsv&topic=aws#P38\_2065</a>.

#### **B** Donations to ELTP

GS employees may donate their excess AL to victims of Hurricanes Katrina through the ELTP. Eligible employees should reference obsolete Notice PM-2501 for more information on ELTP. To donate to ELTP, GS employees should:

- complete OPM-1638
- ensure their timekeeper's name and number is listed on OPM-1638
- FAX OPM-1638 to Patty Gepford at 816-926-6156.

**Note:** CO employees are **not** eligible to participate in the ELTP

# C National Office Donations to LB

FAS, FSA, and RMA **National Office** employees may donate their excess and/or restored AL to LB by completing and signing FFAS-1043. FAX completed FFAS-1043's to attention of Cynthia Moseley at 202-205-9140.

# 4 Donating Excess AL (Continued)

#### **D** Donation Limitations

Donations of **excess** AL to an approved LTP recipient or to LB are **limited** to the lesser of the following:

- 1/2 of the donating employee's accrued AL entitlement for LY 2006
- the number of scheduled workhours remaining in LY.

**Note:** There are no donation limits when donating **restored** AL. Approved leave recipients are **not** limited to the amount of AL they may carry from 1 LY to the next.

# **E** Exemption to LTP Limitations

Exemptions, to LTP donation limits described in subparagraph D, may be granted by leave transfer coordinators in the National Office-HRD, KCAO-HR, and State Administrative Officers or their designees, **only** when the donation is for an approved LTP recipient who is still in need of leave.

**Note:** Exemptions to donating excess AL to LB **cannot** be granted (FFAS National Office).

## 5 Information on Approved LTP Recipients

## **A Lists of Approved LTP Recipients**

The leave transfer coordinators in the National Office-HRD and KCAO-HR will try to maintain current lists of approved FAS, FSA, and RMA leave recipients. These lists will be available, by e-mail, starting on approximately November 1, 2006, through the end of LY from the list of HR contacts listed in the following table.

Servicing Area	Contacts
FAS National Office and Overseas	National Office-HRD:
FSA National Office	
RMA Field Offices, except Kansas City	Cynthia Moseley by:
RMA National Office	
	• telephone at 202-205-9262
	• FAX at 202-205-9140
	• e-mail at <u>cynthia.moseley@wdc.usda.gov</u>
	Linda Watkins by:
	• telephone at 202-401-0688
	• FAX at 202-401-9140
	• e-mail at <u>linda.watkins@wdc.usda.gov</u> .

# 5 Information on Approved LTP Recipients (Continued)

## **A Lists of Approved LTP Recipients (Continued)**

Servicing Area	Contacts
APFO	Patty Gepford by:
KCAO	
RMA-Kansas City Only	• telephone at 816-926-6259
	• FAX at 816-926-6156
	• e-mail at <a href="mailto:patty.gepford@kcc.usda.gov">patty.gepford@kcc.usda.gov</a> .
ITSD employees KC and St. Louis	Anne Wheeler by:
	• telephone at 816-926-6184
	• FAX at 816-926-6156
	• e-mail at <u>anne.wheeler@kcc.usda.gov</u> .
KCCO	Dana Candler by:
KCFO employees KC and St. Louis	
KCHRO	• telephone at 816-926-6117
	• FAX at 816-926-6156
	• E-mail at dana.candler@kcc.usda.gov.

**Note:** State Offices may use any of the contacts in this subparagraph. Supervisors of approved leave recipients are encouraged to solicit donations independently of the lists of approved LTP recipients.

## **B** State and County Office Recipients

FSA maintains 2 nationwide subscription lists of approved recipients. One list for approved GS recipients and the other for approved CO recipients. This process is handled by using the FFAS Intranet subscription lists. The leave transfer coordinators in each State Office have access to post approved leave recipients to these lists.

Once a recipient is posted to the subscription list, an e-mail is automatically generated to all active subscribers of the list. See Exhibit 1 for instructions on activating or deactivating a subscriber's enrollment to these lists. State Offices may contact Linda Watkins at <a href="mailto:linda.watkins@wdc.usda.gov">linda.watkins@wdc.usda.gov</a> if there are further questions about posting to or using the subscription lists.

# 6 Responsibilities and Actions

## **A Supervisory Action**

Managers and supervisors shall accept OPM-71's from employees requesting the use of their excess AL. Employees are **required** to submit OPM-71's to their first line supervisor **no later than COB November 24, 2006**. All OPM-71's for use of excess AL shall either be approved or disapproved as soon as possible after receipt.

If the use of excess AL must be denied, supervisors shall write "canceled" across the employee's OPM-71 and note the reason. Supervisors and employees shall attempt to reschedule the use of any canceled excess leave before the end of LY, if possible.

**Note:** OPM-71 is available at http://www.opm.gov/forms/html/opm.asp.

## **B** Employee Action

Employees, who have **not** already scheduled the use of their excess AL for LY 2006, **must**:

- schedule use of their excess AL by submitting OPM-71 to their first line supervisor no later than COB **November 24, 2006**
- verify the accuracy of their AL balance
- verify the forfeiture date of any previously restored AL to ensure it will **not** be forfeited at the end of LY 2006 and schedule its use if it will expire
- review and determine if any compensatory leave hours will expire at the end of LY 2006
- retain a copy of any OPM-71's, where the use of excess AL has been denied or canceled.

#### 7 Exigencies of Public Business

#### A Definition of Exigency of Public Business

The following is the legal definition of an exigency of public business.

An <u>exigency of public business</u> occurs when a **critical** need is sudden or unexpected, an emergency, or a pressing necessity, characterized by additional work with deadlines required by statute, Executive Order, court order, regulation, or formal directive from the head of an agency or designee.

**Note:** Poor leave planning, a heavy workload, or recurring cyclical peaks, alone, **do not** constitute an exigency.

## **7** Exigencies of Public Business (Continued)

# **B** Authorizing Officials for Exigencies

Within FFAS, the Administrators of FAS, FSA, and RMA or their designees have the authority to approve an exigency of public business. Approval of an exigency for LY 2006 allows an employee to have all or part of their forfeited AL restored in LY 2007.

FSA designees are:

- Deputy Administrators
- SED's.

## **C** FSA County Offices

CED's, FLM's, COC's, and DD's shall discuss the potential of exigencies within their area of authority. If it is decided that an exigency situation may exist, it shall be discussed with the State's AO and/or SED. If SED's decide that an exigency of the public business exists, then the affected offices or employees shall be notified. Employees affected by an exigency shall follow the instructions in subparagraph E.

SED's shall decide who will provide preliminary approval for exigencies before they are forwarded to the State's AO for review. AO will review each request on a case-by-case, situation-by-situation basis, and forward his or her recommendations to SED for approval. Employees who are affected by an exigency will be notified of approval or disapproval in a timely manner.

**Note:** DAFO will be available to provide guidance and oversight to State Offices.

## **D** All Other FFAS Offices

Division Directors, Office Managers, and State Office supervisors shall discuss the appropriateness of exigencies for employees on their staff with their authorizing official, according to subparagraph B. If an exigency exists, notification will be made to the proper mid-level supervisors or staff members. Affected employees shall follow the instructions in subparagraph E to request an exigency and forward their request to their first line supervisor.

First line supervisors shall review and initial their concurrence on the exigency requests before forwarding the request to the Division Director, Office Manager, or AO for preliminary approval. Division Directors, Office Managers, and State Office supervisors will then forward their recommendations to the appropriate authorizing official. Employees, who have requested an exigency, will be notified of approval or disapproval in a timely manner.

## **7** Exigencies of Public Business (Continued)

## **E** Procedures for Requesting Exigency Consideration

To request exigency consideration and restoration of forfeited AL, employees **must**:

- have submitted their OPM-71's to use their excess AL no later than COB **November 24, 2006**
- have had the use of all or part of their excess AL hours canceled or denied before the end of LY 2006
- prepare a brief memorandum addressed to their authorizing official, according to subparagraph B, which shall include the following:
  - their name and Social Security number
  - justification for the exigency
  - an estimate of the number of excess AL hours they would like restored
  - copies of their "canceled" or "denied" OPM-71's
  - leave audit for 2006 (FSA employees shall use FSA-358)
- forward the memorandum and its attachments to their first line supervisor for review.

# F Exigency Approval

Authorizing officials or their designee, according to subparagraph B, shall approve or disapprove exigency requests. Once the exigency decision is made, the authorizing official shall have the exigency requests returned to the appropriate office. Division Directors, Office Managers, and State Office supervisors will ensure that **approved exigency** packages, including attachments, are FAXed to the employee's servicing personnel contact, according to subparagraph 8 A, and shall notify the employee of the approving official's decision.

#### **G** Restoration of Forfeited AL

Employees, who are approved for an exigency and restoration of leave, shall have some or all of their forfeited AL hours restored. Processing restored AL will take place as soon as possible after pay period 1, 2007. Upon restoration, SPO shall notify the employee and their timekeeper of the restoration. Restored AL is a separate leave category from regular AL and timekeepers shall use **transaction code 63** to record the employee's use of restored AL.

**Note:** Restored AL is eligible for lump sum payout, if the employee resigns or retires before the end of LY 2008.

# **8** Contacts and Other Important Information

# **A SPO Contacts**

All approved exigency requests should be received by the employee's servicing human resources contact listed in this table on or before the end of pay period 2, 2007.

Location/Office	SPO Contacts
FSA County Office (GS and CO employees)	State Office, Administrative Office
FSA State Office employees, except SED's	State Office, Administrative Office
APFO	KCHRO, ATTN: Patricia Gepford by:
KCAO (APSS and KCHRO)	
KCCO	• telephone at 816-926-6259
KC-EEO	• FAX at 816-926-6156
	• e-mail at <a href="mailto:patty.gepford@kcc.usda.gov">patty.gepford@kcc.usda.gov</a> .
ITSD (KC & STL)	KCHRO, ATTN: Anne Wheeler by:
KCFO (KC & STL)	_
	• telephone at 816-926-6184
	• FAX at 816-926-6156
	• e-mail at <u>anne.wheeler@kcc.usda.gov</u> .
RMA (Kansas City Offices)	RMA, ATTN: Erin Tecce by:
	• telephone at 816-926-7394
	• FAX at 816-926-6156
	• e-mail at <u>erin.tecce@rma.usda.gov</u> .
FAS National Office	National Office-HRD, ATTN: Linda
FAS Overseas	Watkins by:
FSA National Office	
RMA, except Kansas City	• telephone at 202-401-0688
SED's	• FAX at 202-401-9140
	• e-mail at <u>linda.watkins@wdc.usda.gov</u> .

# **B** SPO Actions

Upon receiving an **approved** exigency memorandum, SPO shall verify the receipt of the following information:

- the exigency memorandum has been signed by an authorizing official, according to subparagraph 7 D
- copies of employees' OPM-71's that were canceled or denied.

## 8 Contacts and Other Important Information (Continued)

## **B** SPO Actions (Continued)

During or after pay period 2, 2007, SPO shall:

- verify the amount of AL that was forfeited by the employee by checking NFC's TINQ screens under the category "Leave Forfeited"
- verify employee leave balances using the employee's leave audit
- document the hours to be restored
- process the restoration
- notify the employee and their timekeeper of the pay period in which the restoration will take place
- advise timekeepers how to update the employee's T&A record.

## C Using Restored AL

Employees, who have had forfeited AL restored, shall have until the end of LY 2008 to use it. Restored AL is a separate leave category from regular AL and should be used by the employee before regular AL. By law, AL restored from LY 2006 **must** be used by the end of LY 2008 or it is forfeited and **cannot** be restored a 2nd time.

**Note:** Timekeepers shall use T&A **transaction code 63** when recording restored AL usage.

#### **D** Labor Management Obligations

Where exclusive representation exists, bargaining may be requested to the extent allowed by applicable statutes. Where contract language already addresses these policies and procedures for bargaining unit employees, contract language prevails.

# Subscribing to FSA's Leave Recipient Subscription Listings on FSA Intranet

To subscribe to 1 of the nationwide "recipient" subscription lists, CO and GS employees shall access <a href="http://intranet.fsa.usda.gov/e\_lists/default.htm">http://intranet.fsa.usda.gov/e\_lists/default.htm</a>. At the **top** of the screen, users shall do the following:

- enter user's e-mail address (required)
- in the middle of the screen, user will see the following:
  - Leave Transfer Program GS Leave Recipients
  - Leave Transfer Program CO Leave Recipients
- highlight the list user wants to subscribe to by clicking either the GS or CO Leave Recipients list
- on the pull-down menu box select how frequently user wants the lists delivered to their e-mail address
- CLICK "Submit".

Any information posted to the recipient lists after the user subscribes will be automatically sent to the user's e-mail address.

**Notes:** To unsubscribe to the subscription list:

- return to http://intranet.fsa.usda.gov/e\_lists/default.htm
- enter user's e-mail address at the top of the screen
- scroll down and CLICK "Stop receiving e-mail".

User's correct e-mail address is critical to receiving or stopping subscriptions.