Filed: April 30, 2002

UNITED STATES COURT OF APPEALS

FOR THE FOURTH CIRCUIT

No. 01-2475 (CA-01-1447-A)

Gannett Company, Incorporated,

Plaintiff - Appellant,

versus

The Clark Construction Group, Incorporated,

Defendant - Appellee.

ORDER

The court amends its opinion filed April 18, 2002, as follows:

On page 13, footnote 9, line 1 -- the phrase "jurisdiction or res factor" is corrected to read "jurisdiction over res factor."

For the Court - By Direction

/s/ Patricia S. Connor Clerk

PUBLISHED

UNITED STATES COURT OF APPEALS

FOR THE FOURTH CIRCUIT

GANNETT COMPANY, INCORPORATED, Plaintiff-Appellant,

No. 01-2475

THE CLARK CONSTRUCTION GROUP, INCORPORATED,

Defendant-Appel I ee.

v.

Appeal from the United States District Court for the Eastern District of Virginia, at Al exandria. James C. Cacheris, Senior District Judge. (CA-01-1447-A)

Argued: February 28, 2002

Decided: April 18, 2002

Before WILLIAMS and KING, Circuit Judges, and Andre M. DAVIS, United States District Judge for the District of Maryl and, sitting by designation.

Reversed and remanded by published opinion. Judge Williams wrote

the opinion, in which Judge King and Judge Davis joined.

COUNSEL

ARGUED: Phil ip John Harvey, VENABLE, BAETJER & HOWARD, L.L.P., McLean, Virginia, for Appel lant. Robert Milton Moore.

MOORE & LEE, L.L.P., McLean, Virginia, for Appellee. **ON BRIEF:** David G. Lane, Christine M. McAnney, VENABLE, BAET-

JER & HOWARD, L.L.P., McLean, Virginia, for Appellant. Charlie

C.H. Lee, Richard O. Wolf, MOORE & LEE, L.L.P., McLean, Virginia; E. Mabry Rogers, Walter J. Sears, Arlan D. Lewis, BRADLEY.

ARANT, ROSE & WHITE, L.L.P., Birmingham, Alabama, for Appel l ee.

OPINION

WILLIAMS, Circuit Judge:

Gannett Company, Inc. (Gannett) filed this diversity jurisdiction

action against Cl ark Construction Group, Inc. (Cl ark) in the United

States District Court for the Eastern District of Virginia, alleging

breach of contract. The district court abstained from exercising juris-

diction, applying the doctrine of *Colorado River Water Consv. Dist.*

v. United States, 424 U.S. 800, 813 (1976), which allows a district

court to abstain where paral $l \; el \; l$ itigation exists in federal and state

court and exceptional circumstances warrant abstention. Upon

reviewing the district court's decision to abstain for abuse of discre-

tion, we conclude that the district court misapplied several of the ${\it Col}$ -

orado River factors and that exceptional circumstances do not justify

abstention in this case. Accordingly, we reverse and remand.

I.

Clark entered into a contract with Gannett to build Gannett's new

USA Today headquarters complex in McLean, Virginia. Under the

terms of the contract, Clark was required to complete the project sub-

stantially by June 17, 2001, and to complete the project finally by

 \mbox{August} 8, 2001. Cl ark cl aims that it met these deadl ines and that $\mbox{Gan-}$

nett breached the contract by failing to pay Clark for its work. Gan-

nett, by contrast, argues that Clark did not meet the deadlines and that

Gannett has suffered damages as a result of Clark's fail ure to com-

plete the work in a timely fashion.

 $^{^{1}\,\}text{"Al though not technically a doctrine of abstention, the } \textit{Col orado}$

River doctrine has become known as such. . . . " Al-Abood v. El-Shamari,

²¹⁷ F.3d 225, 232 n.3 (4th Cir. 2000).

In August 2001, Cl ark submitted to Gannett a request for payment

for the work it had completed. The request included claims by eleven

of Clark's subcontractors. Clark and Gannett were unable to reach an $\,$

agreement as to the parties' respective obligations under the contract,

and three separate proceedings followed.

On September 19, 2001, Gannett fil ed this federal action pursuant $% \left(1\right) =\left(1\right) +\left(1\right)$

to diversity jurisdiction, alleging that Clark breached the contract (the

Federal Contract Action). The next day, Clark filed a breach of con-

 ${\tt tract\ action\ against\ Gannett\ in\ the\ Circuit\ Court\ for\ Fairfax\ County,}$

Virginia (the State Contract Action). On October 10, 2001, Clark filed

a bill of complaint against Gannett in the chancery division of the $\operatorname{Cir}\mbox{-}$

cuit Court for Fairfax County, Virginia to enforce an earlier-obtained

mechanic's lien on the property underlying the contract dispute, the

USÂ Today headquarters complex (the State Lien Action).

On October 29, 2001, Gannett fil ed motions in the State Contract $\,$

Action and the State Lien Action to abate, or, in the alternative, to

stay those actions pending resol ution of Gannett's breach of contract

 $\operatorname{cl}\operatorname{aim}$ in the Federal Contract Action. Two days later, $\operatorname{Cl}\operatorname{ark}\operatorname{fil}\operatorname{ed}\operatorname{a}$

motion in the Federal Contract Action to dismiss or, in the alternative.

to stay, arguing that the district court shoul d abstain from exercising $% \left(1\right) =\left(1\right) \left(1\right) \left$

jurisdiction pursuant to *Col orado River*. The district court denied the

motion to dismiss² but granted the motion to stay.

Gannett filed a timely notice of appeal to this court. Thereafter, $% \left(1\right) =\left(1\right) +\left(1\right)$

 $\operatorname{Cl}\operatorname{ark}$ amended its $\operatorname{Bil}\operatorname{l}$ of $\operatorname{Compl}\operatorname{aint}$ in the State Lien Action and

joined as respondent-defendants in that action eleven subcontractors

who had filed mechanic's liens against Gannett's property.

II.

We begin with the premise that "[a]bstention from the exercise of

federal jurisdiction is the exception, not the rule." Colorado River,

 $424\ \mathrm{U.S.}$ at 813. As has been reiterated time and again, the federal

diction given them." *Id.* at 817; *Quackenbush v. All state Ins. Co.*, 517

 $^{^{\}mathbf{2}}\,\text{Cl}\,\text{ark}$ has not cross-appeal ed the district court's denial of its motion

to dismiss.

U.S. 706, 716 (1996); Richmond, Fredericksburg & Potomac R.R. v.

Forst, 4 F.3d 244, 251 (4th Cir. 1993); Spann v. Martin, 963 F.2d

663, 673 (4th Cir. 1992).

For a federal court to abstain under the *Colorado River* doctrine,

two conditions must be satisfied. As a threshold requirement, there

must be parallel proceedings in state and federal court. *Colorado*

River, 424 U.S. at 813. Second, "exceptional circumstances" warrant-

ing abstention must exist. *Id.* Without establishing a rigid test, the

Supreme Court has recognized several factors that are relevant in $% \left(1\right) =\left(1\right) \left(1\right)$

determining whether a particular case presents such exceptional cir-

cumstances: (1) jurisdiction over the property; (2) inconvenience of

the federal forum; (3) the desirability of avoiding piecemeal litigation;

(4) the order in which jurisdiction was obtained; (5) whether federal

law is implicated; and (6) whether the state court proceedings are ade-

quate to protect the parties' rights. *Id.* at 818; *Moses H. Cone Mem'l*

Hosp. v. Mercury Constr. Corp., 460 U.S. 1, 23, 26 (1983).

We review a district court's decision to abstain under Colorado

River for abuse of discretion. See New Beckley Mining Corp. v. Int'l

Union, UMWA, 946 F.2d 1072, 1074 (4th Cir. 1991). "Of course, an

error of law by a district court is by definition an abuse of discretion."

Hunter v. Earthgrains Co. Bakery, 281 F.3d 144, 150 (4th Cir. 2002).

"Further, even if a district court applies the correct legal principles to

adequately supported facts," a reviewing court is obliged to reverse

if the "court has a definite and firm conviction that the court below $% \left(1\right) =\left(1\right) \left(1$

committed a clear error of judgment in the conclusion it reached upon $% \left(1\right) =\left(1\right) \left(1$

a weighing of the relevant factors." Westberry v. Gislaved Gummi AB.

178 F.3d 257, 261 (4th Cir. 1999) (citation omitted). Accordingly, we

will reverse the district court for abuse of discretion if the district

court fails to "exercise its discretion in accordance with the ${\it Col\, orado}$

 $\it River$ `exceptional circumstances test." New Beckley, 946 F.2d at

1074 (citation omitted); see also Moses H. Cone, 460 U.S. at 19 ("Yet

to say that the district court has discretion is not to say that its deci-

sion is unreviewable; such discretion must be exercised

Colorado River's exceptional -circumstances test.").

Gannett concedes that the district court correctly determined that

the State Contract Action is parallel with the Federal Contract Action

but argues that the State Lien Action is not parallel with the Federal

Contract Action. The district court did not make any finding

whether the State Lien Action and the Federal Contract

Action were parallel. 3 Thus, we must determine de novo whether the State Lien

³ Clark argues that the district court implicitly held that the State Lien

Action is parallel to the Federal Contract Action and that this finding was

not an abuse of discretion. For support, Clark notes that the district

court's order reflects that the district court "fully understood that there

were three pending actions." (Appel lee's Br. at 14.) While it is true that

the district court clearly and fully understood that there were three pend-

ing actions, this fact cuts against Clark's position because, while the dis-

trict court noted all three actions, it discussed only two of them. The

court defined the "Federal Action" as the federal breach of contract

action, the "State Action" as the state breach of contract action, and the

mechanic's lien action as the "State Lien Action." (J.A. at 413-14.) When

describing the issue presented by Clark, the district court stated that

Clark "claims that the State Action presents almost identical facts and

claims as the Federal Action." (J.A. at 417.) The district court then stated

that Clark "asserts that the Court should dismiss or stay the instant action

pending the outcome of the State Action." (J.A. at 417-18.) The district

court rul ed that the "Federal Action and the State Action are duplicative.

(J.A. at 420.) No mention is made regarding whether the "State Lien

Action" is duplicative of the other proceedings, and no indication is

given that the district court was considering the question of whether the

'State Lien Action" was duplicative of the "Federal Action." Thus, it is

apparent that the district court failed to determine whether the State Lien

Action is parallel to the Federal Contract Action.

Clark also argues that Gannett is judicially estopped from asserting

that the State Lien Action is not parallel to the Federal Contract Action,

pointing to prior representations by Gannett in the state proceedings in

which Gannett stated that the State Lien Action was parallel to the Fed-

eral Contract Action. Even assuming that the question of whether pro-

ceedings are parallel is subject to principles of estoppel or waiver, Clark

has failed to demonstrate that any representations by Gannett regarding the parallel nature of the proceedings amounted to

intentional deception

for the purpose of gaining an unfair advantage. John S. Clark Co. v. Fag-

gert & Frieden, P.C., 65 F.3d 26, 29 (4th Cir. 1995) ("The determina-

tive factor' in the application of judicial estoppel is whether the party

who is alleged to be estopped `intentionally misled the court to gain

unfair advantage." (quoting Tenneco Chems., Inc. v. William Burnett &

Co., 691 F.2d 658, 665 (4th Cir. 1982)).

Action is parallel with the Federal Contract Action. See, e.g., Village

of Westfield, N.Y. v. Welch's, 170 F.3d 116, 121-22 (2d Cir. 1999)

(recognizing that the appellate court has the authority to apply Colo-

rado River test where the district court fails to do so in first instance).

"Suits are parallel if substantially the same parties litigate substan-

tially the same issues in different forums." New Beckley, 946 F.2d at

1073. Clark and Gannett are both parties to the Federal Contract

Action and the State Lien Action. The Federal Contract Action and

the State Lien Action, however, involve different issues with different

requisites of proof. For example, the State Lien Action requires the

equity court to ascertain the validity and amount of the underl ying

debt, see, e.g., York Fed. Savings & Loan v. Hazel, 506 S.E.2d

317 (Va. 1998), which involves demonstrating that a contract exists

for the work performed. In this case, however, enforcement of the

mechanic's lien is not dependent on questions of breach of contract,

which will be resolved only through the separate breach of contract

action, in that Clark and Gannett have not asserted their respective

breach of contract claims in the State Lien Action. 4 Cain v. Rea, 166

⁴ We note that it appears that the equity court in the State Lien Action

possesses the power to resolve the breach of contract issues, in which

case the State Lien Action arguably would be parallel to the Federal Con-

tract Action, but neither Clark nor Gannett has sought such relief in the

State Lien Action. Virginia recognizes a distinction between actions in

equity and actions at law, see generally Meade v. Meade, 69 S.E. 330,

332 (Va. 1910) (discussing the division of law and equity), but the equity

court may assume jurisdiction over all legal issues necessary to resolve

a dispute. Johnston & Grommett Bros. v. Bunn & Monteiro, 62

S.E. 341, 342 (Va. 1908) ("[I]f it appears that the complainants are entitled to

recover . . ., the court can proceed to give judgment in their favor for the

amount due, although they may have failed to establish their right to a

lien; it being well settled that, when a court of equity has once acquired

jurisdiction of a cause upon equitable grounds, it may go on to a com-

plete adjudication, even to the extent of establishing legal

rights and granting legal remedies which would otherwise be beyond the scope of its authority."); *Nagle v. Newton*, 63 Va. (22 Gratt.) 814, 825

(1872)
("[I]t is competent for the court having possessed itself of the subject by proper exercise of its [equity] jurisdiction, to do complete justice between the parties; and as ancillary to that purpose, may ascertain dam-

ages sustained by the defendant \dots ").

S.E. 478, 480 (Va. 1932) ("[The mechanic's lien action] does not arise out of, nor is it the essence of the contract for labor, nor depen-

dent on the motives which suggest its being enforced."); Va. Code

Ann. § 43-3(a) (Michie 1999) (providing that all persons

"performing labor or furnishing materials" for the "construction, removal, repair or

improvement" of any buil ding may perfect a mechanic's lien);

Code Ann. § 43-22 (Michie 1999) (providing that a lien is enforced

by filing a bill with an "itemized statement of his account, showing

the amount and character of the work done or materials furnished, the

prices charged therefor, the payments made, if any, the bal ance due,

and the time from which interest is claimed thereon, the correctness

of which account shall be verified by the affidavit of himself, or his agent").

Moreover, the actions seek different remedies. In the State Lien

Action, Clark seeks a lien and foreclosure on the property, whereas

in the Federal Contract Action, Gannett seeks compensatory damages

for the alleged breach of contract. Clark concedes that it would not

be fully compensated for its asserted damages by recovery in the State

Lien Action; thus, Clark has asserted its own breach of contract claim

against Gannett in the State Contract Action. (Appellee's Br. at 4)

("Clark's mechanic's lien action against Gannett does not include all amounts owed by Gannett to Clark."). Because the issues and

sought-after relief in the Federal Contract Action and the

State Lien Action are not substantially the same, the actions are not

parallel pro-

ceedings. See Al-Abood v. El-Shamari, 217 F.3d 225, 232-33 (4th Cir.

2000) (holding that claims were not parallel for *Colorado* River pur-

poses where they were predicated on common underlying facts but

involved separate issues); New Beckley, 946 F.2d at 1074 ("A

ence in remedies is a factor counseling denial of a motion to abstain."); McLaughl in v. United Va. Bank, 955 F.2d 930, 935 (4th

Cir. 1992) (reversing abstention on the basis that the federal and state

actions were not parallel where, "[i]n addition to party differences, it

would appear that a breach of contract claim pending in the federal

⁵ In the State Lien Action, Clark seeks recovery of approximately \$11.2 million, whereas in the State Contract

Action, Clark seeks recovery of approximately \$26.7 million. (Appellee's Br. at 28.) Clark has not asserted its breach of contract claim against Gannett in the Federal Contract Action.

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case is not pending, nor has it ever been pending, in the state court proceeding").

B.

As noted above, the Federal Contract Action and the State Contract $\,$

Action are parallel proceedings. Nevertheless, our inquiry is not at an

end. See $\mathit{McLaughlin}$, 955 F.2d at 934 ("Despite what may appear to

result in a duplication of judicial resources, the rule is well recognized

that the pendency of an action in the state court is no bar to proceed-

ings concerning the same matter in the Federal court having jurisdic-

tion." (internal quotation marks omitted)). Rather, even when

federal action is parallel to a state action, only "exceptional circum-

stances" justify a federal court in avoiding its "virtually unflagging

obligation . . . to exercise the jurisdiction given [it]." *Colorado River*,

 $424\,\mathrm{U.S.}$ at 817. Accordingly, we next must consider whether the dis-

trict court abused its discretion in finding that $"exceptional\ circum-"$

stances" warranted abstention.

The district court's determination that exceptional circumstances

warranted abstention was premised primarily upon four factors: the $\,$

possibility of piecemeal litigation that would result from retaining

jurisdiction, the fact that the claim solely involved Virginia law, the

fact that the circuit court was able to provide adequate $\ensuremath{\operatorname{rel}}$ ief, and the

circuit court's jurisdiction over the property. We first address each of

these factors and then turn to Gannett's contentions regarding the

 $\begin{tabular}{ll} remaining \it Colorado \it River \it factors. In conducting this review, \\ we note \end{tabular}$

that "[t]he decision whether to dismiss a federal action because of par-

allel state-court litigation does not rest on a mechanical checklist, but

on a careful balancing of the important factors as they apply in a $\ensuremath{\mathsf{a}}$

given case, with the balance heavily weighted in favor of the exercise

of jurisdiction." Moses H. Cone, 460 U.S. at 16.

1. Piecemeal Litigation

The district court found that the danger of piecemeal $l\,itigation\,\,was$

the "most significant[]" factor warranting abstention. "Piecemeal liti-

gation occurs when different tribunals consider the same issue. \\

thereby duplicating efforts and possibly reaching different results."

1253, 1258 (9th Cir. 1988). The threat of inconsistent results and the

judicial inefficiency inherent in parallel breach of contract litigation,

however, are not enough to warrant abstention. See $Gordon\ v.\ Luksch,$

 $887\ F.2d\ 496,\ 497-98$ (4th Cir. 1989) ("Only in the most extraordi-

nary circumstances \ldots may federal courts abstain from exercising

jurisdiction in order to avoid piecemeal litigation. It follows that

because of the virtually unflagging obligation of the federal courts to

exercise the jurisdiction given them, pendency of an action in state $% \left(1\right) =\left(1\right) \left(1\right$

court by itself does not bar proceedings in federal court.") (internal $\,$

citations and quotation marks omitted); Villa Marina Yacht Sales. Inc.

 $v.\ Hatter as\ Yachts,\ 915\ F.2d\ 7,\ 16\ (1st\ Cir.\ 1990)\ ("[{\it Col\, orado}\ River$

abstention] is not warranted simply because related issues otherwise $% \left\{ 1,2,\ldots ,n\right\}$

would be decided by different courts, or even because two courts oth-

erwise would be deciding the same issues. As noted above, something $% \left\{ 1,2,\ldots ,n\right\}$

more than a concern for judicial efficiency must animate a federal

court's decision to give up jurisdiction."). Instead, for abstention to be

appropriate, retention of jurisdiction must create the possibility of $% \left(1\right) =\left(1\right) \left(1$

inefficiencies and inconsistent results beyond those inherent in paral -

lel litigation, or the litigation must be particularly ill-suited for resolu-

tion in dupl icate forums. See, e.g., Moses H. Cone, 460 U.S. at 16

(noting that "[b]y far the most important factor in our decision to

approve the dismissal there was the clear federal policy . . . [of]

avoidance of piecemeal adjudication of water rights in a river system,

as evinced in the McCarran Amendment." (internal citations and ${\it quo}$ -

tation marks omitted)); Luksch, 887 F.2d at 497-98; Villa Marina, 915

F.2d at 13, 16.

 $\operatorname{\mathsf{Cl}}$ ark argues that the district court properly abstained because inef-

ficiencies wouldd result from the district court's retention of jurisdic-

tion. Clark has not demonstrated, however, that retention of

jurisdiction exacerbates the inefficiencies of this litigation beyond

those inefficiencies inherent in dupl icative proceedings. As outlined

above, regardl ess of abstention, Clark's breach of contract claim will

be resolved in a separate proceeding from its mechanic's lien claim. 6

 $^{\bf 6}$ Al though Cl ark indicated to the district court that it would seek to

would seek to consolidate the two state court proceedings and stated at oral argument that "consolidation is a possibility," Clark has not sought consolidation, see supra note 5. Even assuming the district court was justified in relying

There is no reason that the state court is better suited to resol ve the

contract dispute between Clark and $\operatorname{Gannett}$ than is the federal court.

 $\mathit{Moses}\ \mathit{H.\ Cone},\ 460\ U.S.$ at 20-21 (holding that danger of piecemeal

litigation did not justify abstention because federal court was as well-

suited to resolve the question of arbitrability as was the state court $\boldsymbol{-}$

claims possibly would have to be resolved in two state forums regard -

less of whether federal court retained jurisdiction). Moreover, Clark

has disavowed any argument that breach of contract actions general $l\,y$

should not be resolved through duplicative proceedings.

 $\operatorname{Cl}\operatorname{ark}$ next argues that, even assuming that the inherent inefficiency

of duplicative litigation does not support abstention in this case, the

fact that its subcontractors are not parties in the Federal Contract $\,$

Action weighs in favor of abstention because the subcontractors $% \left(1\right) =\left(1\right) \left(1\right) \left($

would not be bound by the Federal Contract Action, creating the pos-

sibility of inconsistent results. *Cf. Am. Bankers Ins. Co. v. First State*

 $\it Ins.~Co., 891~F.2d~882, 885~(11th~Cir.~1990)$ (holding that the pres-

ence of an additional party in state court weighs slightly in favor of

abstention because piecemeal litigation may result). The fact that the $\,$

subcontractors are not parties to the Federal Contract Action, how-

ever, does not warrant abstention because they also are not parties to $% \left(1\right) =\left(1\right) \left(1\right)$

the State Contract Action. Consequently, they would not be bound by

the result in either the State Contract Action or the Federal Contract

Action. Thus, contrary to Clark's assertions, retention of jurisdiction

in the Federal Contract Action does not result in a greater possibility

of inconsistent results than are otherwise inevitable, given the current

procedural posture of this litigation. Indeed, it appears that the dis-

upon Cl ark's assurances regarding consol idation in deciding to abstain.

we must address whether abstention is appropriate based upon the $\ensuremath{\text{cur}}\xspace$

rent posture of the state court actions. *Cf. Lumen Constr., Inc. v. Brant*

 $Constr.\ Co.,\ 780\ F.2d\ 691,\ 697\ n.4\ (7th\ Cir.\ 1985)$ (holding that the

reviewing court in a ${\it Col\, orado\, River}$ abstention case is not limited to the

information available at the time of the district court's order and opinion;

instead, the reviewing court should "look at the total situation as it stands

at the time of the appeal").

⁷ In light of our conclusion that the State Lien Action is not parallel to the Federal Contract Action, we need not address whether the possibility of inconsistent results between those actions justifies abstention. We

trict court could obtain jurisdiction over the subcontractors if $\operatorname{\mathsf{Cl}}\operatorname{\mathsf{ark}}$

chose to impl ead the contractors pursuant to Federal $\,{\rm Rul}\,{\rm e}$ of $\,{\rm Civil}$

Procedure 14.8 See Fed. R. Civ. P. 14(a) (permitting a defendant to

implead a person "who is or may be liable" to the defendant); 28

U.S.C.A. \S 1367(b) ("the district courts shall not have [supplemental]

jurisdiction under subsection (a) over claims by plaintiffs against per-

sons made parties under Rule 14 . . . " (emphasis added)). Accord-

ingly, the fact that the subcontractors are not currently parties in the $% \left(1\right) =\left(1\right) \left(1\right)$

Federal Contract Action does not weigh in favor of abstention.

Finally, the district court stated that abstention was appropriate

because "decisions in the concurrent federal and state suits for breach

of contract might render different outcomes " (J.A. at 424.) The

threat of different outcomes in these breach of contract actions, how-

ever, is not the type of inconsistency against which abstention is

note, however, that the threat of piecemeal litigation would not be $% \left(1\right) =\left(1\right) \left(1\right)$

increased were we to conclude that the State Lien Action is parallel to $% \left\{ 1,2,\ldots ,n\right\}$

the Federal Contract Action because, although the subcontractors have

been joined as defendants in the State Lien Action, this joinder is insuffi-

cient to enforce the subcontractors' claims under Virginia's mechanic's $\,$

lien statute. *Isle of Wight Materials Co. v. Cowling Bros.*, 431 S.E.2d 42,

44 (Va. 1993) ("Merely being named as a defendant in an enforcement

action of another lienor is not the equivalent of either filing an indepen-

dent suit or intervening in the suit of another."). Thus, under Virginia

law, the subcontractors will have to bring their enforcement actions sepa-

rately or join as plaintiffs in Clark's enforcement action. *Id.* Accordingly,

given the current posture of the case, the threat of inconsistent results

would not be alleviated by abstention, even if the State Lien Action and $\,$

the Federal Contract Action were parallel proceedings.

⁸ At oral argument, Clark contended that Federal Rule of Civil Proce-

dure $11 \, \text{woul} \, d$ bar it from impl eading its subcontractors. We disagree.

Gannett currently has a breach of contract action pending against Clark,

and, if Gannett is able to establish any breach by Clark, appropriate sub-

contractors may be liable in whole or in part to Clark for

that breach. As

Clark concedes, at this stage, it is impossible to determine

which subcontractors could be found liable for any breach established

by Gannett.
Thus, Rule 11 would permit Clark to implead all of its subcontractors on the basis that each "may be" liable to Clark if it is found liable to Gannett Fold R. Circ P. 14(c)

nett. Fed. R. Civ. P. 14(a).

designed to protect, in that $\mbox{\sc Gannett}$ and $\mbox{\sc Cl}\,\mbox{\sc are}$ both parties to the

Federal and State Contract Actions; thus, res judicata effect will be

given to whichever judgment is rendered first. Quackenbush, 517

Ú.S. at 713. Insofar as abstention does not lessen the threat of ineffi-

ciency or inconsistent results beyond those inherent in the dupl icative

nature of these proceedings and there is nothing in the nature of

breach of contract actions that renders the fact of duplicative proceed-

ings exceptionally problematic, the district court abused its discretion

by determining that the possibility of piecemeal litigation weighs in $% \left(1\right) =\left(1\right) \left(1\right)$

favor of abstention.

2. Whether State Or Federal Law Is Implicated And Whether The State Court Proceedings Are Adequate To Protect The Parties' Rights

The district court also found that the presence of state \boldsymbol{l} aw and the

fact that the state court proceedings were adequate to protect Clark's

and Gannett's rights weighed in favor of abstention. The district court

stated that "there is nothing special in the relief requested that requires $% \left(1\right) =\left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left($

that the case be litigated in federal court," noting that "Virginialaw"

al one governs." (J.A. at 425, 426 (citation omitted).)

Although the district court is correct insofar as it suggests that

"[f]ederal courts abstain out of deference to the paramount interests

of another sovereign, and the concern is with principles of comity and $% \left(1\right) =\left(1\right) \left(1\right)$

federal ism," $\mathit{Quackenbush}$, 517 U.S. at 723, the Supreme Court has

 $\operatorname{\mathsf{made}} \operatorname{\mathsf{cl}} \operatorname{\mathsf{ear}} \operatorname{\mathsf{that}} \operatorname{\mathsf{the}} \operatorname{\mathsf{presence}} \operatorname{\mathsf{of}} \operatorname{\mathsf{state}} \operatorname{\mathsf{l}} \operatorname{\mathsf{aw}} \operatorname{\mathsf{and}} \operatorname{\mathsf{the}} \operatorname{\mathsf{adequacy}} \operatorname{\mathsf{of}} \operatorname{\mathsf{state}}$

proceedings can be used only in "rare circumstances" to justify Colo-

rado River abstention. See Moses H. Cone, 460 U.S. at 26. Instead,

these factors typically are designed to justify retention of jurisdiction

where an important federal right is implicated and state proceedings

may be inadequate to protect the federal right, id., or where retention

of jurisdiction would create "needless friction" with important state $% \left(1\right) =\left(1\right) \left(1$

policies, *Quackenbush*, 517 U.S. at 717-18 (explaining the historic

framework for abstention and noting that the Supreme Court's absten-

tion jurisprudence "reflect[s] a doctrine of abstention appropriate to

our federal system, whereby the federal courts, exercising

cretion, restrain their authority because of scrupulous regard for the

rightful independence of the state governments and for the smooth working of the federal judiciary." (internal quotation marks omitted)).

That state law is implicated in this breach of contract action "do[es]

not weigh in favor of abstention, particularly since both parties may

find an adequate remedy in either state or federal court." *Luksch*, 887

F.2d at 498; see also Black Sea Investment Ltd. v. United Heritage

Corp., 204 F.3d 647, 651 (5th Cir. 2000) (noting that these factors

only rarely can be used to support abstention); Ryan v. Johnson, 115

F.3d 193, 200 (3d Cir. 1997) ("When the state court is adequate, how-

ever, th[is] factor carries little weight."); Bethlehem Contracting Co.

 $v.\ Lehrer/McGovern,\ Inc.,\ 800$ F.2d 325, 328 (2d Cir. 1986) ("|The

adequacy of the state forum], like choice of law, is more important

when it weighs in favor of federal jurisdiction. It is thus of little

weight here."). Moreover, in a diversity case, such as this one, federal

courts regularly grapple with questions of state law, and abstention on

the basis of the presence of state $l\,aw,\,without\,more,\,woul\,d\,undermine$

diversity jurisdiction. Evans Transp. Co. v. Scull in Steel Co., 693 F.2d

715, 717 (7th Cir. 1982) ("[U]ntil Congress decides to alter or elimi-

nate the diversity jurisdiction we are not free to treat the diversity liti-

gant as a second-class litigant, and we would be doing just that if we $% \label{eq:cond_class} % \label{eq:cond_class} %$

allowed a weaker showing of judicial economy to justify abstention $% \left(1\right) =\left(1\right) \left(1\right)$

in a diversity case than in a federal -question case."). Thus, the district $\,$

court abused its discretion by concluding that the presence of Virginia $\,$

law and the fact that the dispute adequately could be litigated in state

court mil itated in favor of abstention.

3. Jurisdiction Over The Property

In analyzing the last factor as one weighing in favor of abstention,

the district court concluded that the state court has jurisdiction over

the property, apparently basing this conclusion on the fact that the

State Lien Action is an in rem action. As noted above, however, the

district court did not rule that the State Lien Action is parallel to the $\,$

Federal Contract Action, *supra* at 5 & n.3, and we have concluded

that the State Lien Action is not parallel. Therefore, the district court

erred by referencing the State Lien Action in its "exceptional circum-

stances" analysis. Moreover, both the State Contract Action and the

Federal Contract Action are in personam proceedings; thus, neither of $% \left(1\right) =\left(1\right) \left(1$

the parallel proceedings has jurisdiction over the property. Accordingly, this factor weighs against abstention. 9

 9 Related to the jurisdiction over res factor of the Colorado River doctrine is the Princess Lida doctrine, see Princess Lida of Thurn & Taxis

4. Order of Priority And Reactive Nature of Filings

Final l y, Gannett contends that the district court did not properl y

take into account the order in which jurisdiction was obtained or the

reactive nature of the state court filings as factors weighing in favor

of retaining jurisdiction. The Supreme Court has emphasized that the $\,$

order of filing should be viewed pragmatically, meaning that "priority

should not be measured exclusively by which complaint was filed

first, but rather in terms of how much progress has been made in the $\,$

two actions." $\mathit{Moses\,H.\,Cone}$, 460 U.S. at 21. Because the State Con-

tract Action was filed within a day of the Federal Contract Action and

both had progressed at $\mbox{simil}\,\mbox{ar}$ paces, the district court correctly found

that this factor does not weigh heavily in favor of abstention. 10 See

Col orado River, 424 U.S. at 820 (concluding that abstention was

appropriate even though the federal suit was filed first); $\mathit{Kruse}\ v.$

 $\mathit{Snowshoe},\,715\;\mathrm{F.2d}\;120,\,124\;(4\text{th Cir.}\;1983)$ (noting that the district

court did not abuse its discretion in declining to abstain where state

v. Thompson, 305 U.S. 456, 465-66 (1939), which holds that a federal court may not exercise jurisdiction when granting the relief sought would

require the court to control property over which another court already has

jurisdiction. The *Princess Lida* doctrine is inapplicable, however,

because the Federal Contract Action is an action entirely for money dam-

ages. See, e.g., Al-Abood v. El-Shamari, 217 F.3d 225, 232 (4th Cir.

2000) (holding that the *Princess Lida* doctrine does not apply where the

federal action "does not depend on or involve exercising jurisdiction over th[e] res").

 $^{\mathbf{10}}$ The district court held that this factor was "neutral" and did not

weigh either for or against abstention. In the context of ${\it Col\, orado\, River}$

abstention, however, it is inaccurate to state that this factor is of no

weight. As the ${\it Moses\, H.\, Cone}$ Court emphasized, "our task in cases such

as this is not to find some substantial reason for the *exercise* of federal

jurisdiction by the district court; rather, the task is to ascertain whether

there exist `exceptional' circumstances, the `clearest of justifications,'

... to justify the surrender of jurisdiction." *Moses H. Cone*, 460 U.S. at

25-26. Thus, al though this factor does not weigh heavily in

favor of exercising federal jurisdiction, it counsels against abstention. See, e.g., Murphy v. Uncle Ben's Inc., 168 F.3d 734, 738-39 (5th Cir. 1999) (holding that where the state and federal suits are proceeding at similar paces, this factor weighs against abstention).

and federal $\,$ actions were filed within two days of one another and

similar progress had been made in each). Similarly, the district court $% \left(1\right) =\left(1\right) \left(1\right) \left($

 \mbox{did} not abuse its discretion in determining that the state court filings

were not vexatious or reactive.

III.

In sum, while legitimate concerns stemming from the important $% \left(1\right) =\left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left(1\right) +\left(1\right) \left(1\right) \left($

principles of comity and federalism certainly will weigh in favor of

abstention in another case, none of these concerns, reflected in the $\,$

Colorado River factors, weigh in favor of abstention in this case. We

are mindful that the task in a ${\it Colorado\ River}$ abstention case is "to

ascertain whether there exist exceptional circumstances, the cl earest

of justifications, . . . to justify the surrender of jurisdiction." ${\it Moses}$

H. Cone, 460 U.S. at 25-26 (internal quotation marks omitted). Because no factor or combination of factors in this case gives rise to

"exceptional circumstances, the clearest of justifications," warranting

abstention, we are left with a "definite and firm conviction that the $\,$

court below committed a clear error of judgment in the conclusion it $% \left(1\right) =\left(1\right) \left(1\right$

reached upon a weighing of the relevant factors," $\textit{Westberry}, 178 \; \text{F.3d}$

at 261, and failed to "exercise its discretion in accordance with the $\,$

Colorado River `exceptional circumstances test." New Beckley, 946

F.2d at 1074 (citation omitted). Were we to affirm in this case, virtu-

ally all cases involving parallel litigation would warrant abstention

under ${\it Colorado\ River},$ a result that is foreclosed by Supreme Court

precedent. Accordingly, we reverse the district court's judgment stay-

ing the action and remand for the district court to reinstate proceed-

ings consistent with this opinion.

REVERSED AND REMANDED