

State of Arizona  
House of Representatives  
Forty-eighth Legislature  
Second Regular Session  
2008

# HOUSE BILL 2378

AN ACT

AMENDING SECTION 11-251, ARIZONA REVISED STATUTES; RELATING TO COUNTY POWERS AND DUTIES.

(TEXT OF BILL BEGINS ON NEXT PAGE)

1 Be it enacted by the Legislature of the State of Arizona:

2 Section 1. Section 11-251, Arizona Revised Statutes, is amended to  
3 read:

4 11-251. Powers of board

5 The board of supervisors, under such limitations and restrictions as  
6 are prescribed by law, may:

7 1. Supervise the official conduct of all county officers and officers  
8 of all districts and other subdivisions of the county charged with assessing,  
9 collecting, safekeeping, managing or disbursing the public revenues, see that  
10 such officers faithfully perform their duties and direct prosecutions for  
11 delinquencies, and, when necessary, require the officers to renew their  
12 official bonds, make reports and present their books and accounts for  
13 inspection.

14 2. Divide the counties into such districts or precincts as required by  
15 law, change them and create others as convenience requires.

16 3. Establish, abolish and change election precincts, appoint  
17 inspectors and judges of elections, canvass election returns, declare the  
18 result and issue certificates thereof.

19 4. Lay out, maintain, control and manage public roads, ferries and  
20 bridges within the county and levy such tax for that purpose as may be  
21 authorized by law.

22 5. Provide for the care and maintenance of the sick of the county,  
23 erect and maintain hospitals for that purpose and, in its discretion, provide  
24 a farm in connection with the county hospital and adopt ordinances for  
25 working the farm.

26 6. Provide suitable rooms for county purposes.

27 7. Purchase, receive by donation or lease real or personal property  
28 necessary for the use of the county prison and take care of, manage and  
29 control the property, but no purchase of real property shall be made unless  
30 the value has been previously estimated by three disinterested citizens of  
31 the county, appointed by the board for that purpose, and no more than the  
32 appraised value shall be paid for the property.

33 8. Cause to be erected and furnished a courthouse, jail and hospital  
34 and such other buildings as necessary, and construct and establish a branch  
35 jail, when necessary, at a point distant from the county seat.

36 9. Sell at public auction, after thirty days' previous notice given by  
37 publication in a newspaper of the county, stating the time and place of the  
38 auction, and convey to the highest bidder, for cash or contract of purchase  
39 extending not more than ten years from the date of sale and upon such terms  
40 and conditions and for such consideration as the board shall prescribe, any  
41 property belonging to the county that the board deems advantageous for the  
42 county to sell, or which the board deems unnecessary for use by the county,  
43 and shall pay the proceeds thereof into the county treasury for use of the  
44 county, except that personal property need not be sold but may be used as a  
45 trade-in on the purchase of personal property when the board deems this

1 disposition of the personal property to be in the best interests of the  
2 county. When the property for sale is real property, the board shall have  
3 such property appraised by a qualified independent fee appraiser who has an  
4 office located in this state. The appraiser shall establish a minimum price,  
5 which shall not be less than ninety per cent of the appraised value. The  
6 notice regarding the sale of real property shall be published in the county  
7 where the property is situated and may be published in one or more other  
8 counties, and shall contain, among other things, the appraised value, the  
9 minimum acceptable sale price, and the common and legal description of the  
10 real property. Notwithstanding the requirement for a sale at public auction  
11 prescribed in this paragraph, a county, with unanimous consent of the board,  
12 without a public auction, may sell or lease any county property to any other  
13 duly constituted governmental entity, including the state, cities, towns and  
14 other counties. A county, with unanimous consent of the board, without  
15 public auction, may sell or lease any county property for a specific use to  
16 any solely charitable, social or benevolent nonprofit organization  
17 incorporated or operating in this state. A county may dispose of surplus  
18 equipment and materials that have little or no value or that are  
19 unauctionable in any manner authorized by the board.

20 10. Examine and exhibit the accounts of all officers having the care,  
21 management, collection or disbursement of money belonging to the county or  
22 appropriated by law or otherwise for the use and benefit of the county.

23 11. Examine, settle and allow all accounts legally chargeable against  
24 the county, order warrants to be drawn on the county treasurer for that  
25 purpose and provide for issuing the warrants.

26 12. Levy such tax annually on the taxable property of the county as may  
27 be necessary to defray the general current expenses thereof, including  
28 salaries otherwise unprovided for, and levy such other taxes as are required  
29 to be levied by law.

30 13. Equalize assessments.

31 14. Direct and control the prosecution and defense of all actions to  
32 which the county is a party, and compromise them.

33 15. Insure the county buildings in the name of and for the benefit of  
34 the county.

35 16. Fill by appointment all vacancies occurring in county or precinct  
36 offices.

37 17. Adopt provisions necessary to preserve the health of the county,  
38 and provide for the expenses thereof.

39 18. With the approval of the department of health services, contract  
40 with any qualified person to provide all or part of the health services,  
41 funded through the department of health services with federal or state  
42 monies, that the board in its discretion extends to residents of the county.

43 19. Contract for county printing and advertising, and provide books and  
44 stationery for county officers.

- 1           20. Provide for rebinding county records, or, if necessary, the  
2 transcribing of county records.
- 3           21. Make and enforce necessary rules and regulations for the government  
4 of its body, the preservation of order and the transaction of business.
- 5           22. Adopt a seal for the board, a description and impression of which  
6 shall be filed by the clerk in the office of the county recorder and the  
7 secretary of state.
- 8           23. Establish, maintain and conduct or aid in establishing, maintaining  
9 and conducting public aviation fields, purchase, receive by donation or lease  
10 any property necessary for that purpose, lease, at a nominal rental if  
11 desired, sell such aviation fields or property to the United States or any  
12 department, or sell or lease such aviation fields to a city, exchange lands  
13 acquired pursuant to this section for other lands, or act in conjunction with  
14 the United States in maintaining, managing and conducting all such  
15 property. If any such property or part of that property is not needed for  
16 these purposes, it shall be sold by the board and the proceeds shall be paid  
17 into the general fund of the county.
- 18           24. Acquire and hold property for the use of county fairs, and conduct,  
19 take care of and manage them.
- 20           25. Authorize the sheriff to offer a reward, not exceeding ten thousand  
21 dollars in one case, for information leading to the arrest and conviction of  
22 persons charged with crime.
- 23           26. Contract for the transportation of insane persons to the state  
24 hospital or direct the sheriff to transport such persons. The county is  
25 responsible for such expense to the extent the expense is not covered by any  
26 third party payor.
- 27           27. Provide for the reasonable expenses of burial for deceased  
28 indigents as provided in section 36-831 and maintain a permanent register of  
29 deceased indigents, including name, age and date of death, and when burial  
30 occurs, the board shall mark the grave with a permanent marker giving the  
31 name, age, and date of birth, if known.
- 32           28. Sell or grant to the United States the title or interest of the  
33 county in any toll road or toll train in or partly within a national park,  
34 upon such terms and consideration as may be agreed upon by the board and the  
35 secretary of the interior of the United States.
- 36           29. Enter into agreements for acquiring rights-of-way, construction,  
37 reconstruction or maintenance of highways in their respective counties,  
38 including highways that pass through Indian reservations, with the government  
39 of the United States, acting through its duly authorized officers or agents  
40 pursuant to any act of Congress, except that the governing body of any Indian  
41 tribe whose lands are affected must consent to the use of its land, and any  
42 such agreements entered into before June 26, 1952 are validated and  
43 confirmed.
- 44           30. Do and perform all other acts and things necessary to the full  
45 discharge of its duties as the legislative authority of the county

1 government, INCLUDING RECEIVING AND ACCEPTING PAYMENT OF MONIES BY CREDIT  
2 CARD OR DEBIT CARD, OR BOTH. ANY FEES OR COSTS INCURRED BY THE USE OF THE  
3 CREDIT OR DEBIT CARD SHALL BE PAID BY THE PERSON TENDERING PAYMENT UNLESS THE  
4 CHARGING ENTITY DETERMINES THAT THE FINANCIAL BENEFITS OF ACCEPTING CREDIT  
5 CARDS OR DEBIT CARDS EXCEEDS THE ADDITIONAL PROCESSING FEES.

6 31. Make and enforce all local, police, sanitary and other regulations  
7 not in conflict with general law.

8 32. Budget for funds for foster home care during the school week for  
9 mentally retarded and otherwise handicapped children who reside within the  
10 county and attend a school for the handicapped in a city or town within such  
11 county.

12 33. Do and perform all acts necessary to enable the county to  
13 participate in the economic opportunity act of 1964 (P.L. 88-452; 78 Stat.  
14 508), as amended.

15 34. Provide a plan or plans for its employees that provide tax deferred  
16 annuity and deferred compensation plans as authorized pursuant to title 26,  
17 United States Code. Such plans shall allow voluntary participation by all  
18 employees of the county. Participating employees shall authorize the board  
19 to make reductions in their remuneration as provided in an executed deferred  
20 compensation agreement.

21 35. Adopt and enforce standards for shielding and filtration of  
22 commercial or public outdoor portable or permanent light fixtures in  
23 proximity to astronomical or meteorological laboratories.

24 36. Subject to the prohibitions, restrictions and limitations as set  
25 forth in section 11-830, adopt and enforce standards for excavation, landfill  
26 and grading to prevent unnecessary loss from erosion, flooding and  
27 landslides.

28 37. Make and enforce necessary ordinances for the operation and  
29 licensing of any establishment not in the limits of an incorporated city or  
30 town in which is carried on the business of providing baths, showers or other  
31 forms of hydrotherapy or any service of manual massage of the human body.

32 38. Provide pecuniary compensation as salary or wages for overtime work  
33 performed by county employees, including those employees covered by title 23,  
34 chapter 2, article 9. In so providing, the board may establish salary and  
35 wage plans incorporating classifications and conditions prescribed by the  
36 federal fair labor standards act.

37 39. Establish, maintain and operate facilities that provide for  
38 physical evaluation, diagnosis and treatment of patients and that do not keep  
39 patients overnight as bed patients or treat patients under general  
40 anesthesia.

41 40. Enact ordinances under its police authority prescribing reasonable  
42 curfews in the entire unincorporated area or any area less than the entire  
43 unincorporated area of the county for minors and fines not to exceed the fine  
44 for a petty offense for violation of such ordinances. Nothing in this  
45 paragraph shall be construed to require a request from an association or a

1 majority of the residents of an area before the board may enact an ordinance  
2 applicable to the entire or any portion of the unincorporated area. An  
3 ordinance enacted pursuant to this paragraph shall provide that a minor is  
4 not violating a curfew if the minor is accompanied by a parent, a guardian or  
5 an adult having supervisory custody, is on an emergency errand or has been  
6 specifically directed to the location on reasonable, legitimate business or  
7 some other activity by the parent, guardian or adult having supervisory  
8 custody. If no curfew ordinance is applicable to a particular unincorporated  
9 area of the county, the board may adopt a curfew ordinance on the request or  
10 petition of either:

11 (a) A homeowners' association that represents a majority of the  
12 homeowners in the area covered by the association and to which the curfew  
13 would apply.

14 (b) A majority of the residents of the area to which the curfew would  
15 apply.

16 41. Lease or sublease personal property owned by the county to other  
17 political subdivisions of this state to be used for a public purpose.

18 42. In addition to the agreements authorized by section 11-651, enter  
19 into long-term agreements for the purchase of personal property, provided  
20 that the board may cancel any such agreement at the end of a fiscal year, at  
21 which time the seller may repossess the property and the agreement shall be  
22 deemed terminated.

23 43. Make and enforce necessary ordinances not in conflict with the laws  
24 of this state to regulate off-road recreational motor vehicles that are  
25 operated within the county on public lands without lawful authority or on  
26 private lands without the consent of the lawful owner or that generate air  
27 pollution. For the purposes of this paragraph, "off-road recreational motor  
28 vehicle" means three and four wheel vehicles manufactured for recreational  
29 nonhighway all terrain travel.

30 44. Acquire land for roads, drainage ways and other public purposes by  
31 exchange without public auction, except that notice shall be published thirty  
32 days before the exchange, listing the property ownership and descriptions.

33 45. Purchase real property for public purposes, provided that final  
34 payment shall be made not later than five years after the date of purchase.

35 46. Lease-purchase real property and improvements for real property for  
36 public purposes, provided that final payment shall be made not later than  
37 twenty-five years after the date of purchase. Any increase in the final  
38 payment date from fifteen years up to the maximum of twenty-five years shall  
39 be made only on unanimous approval by the board of supervisors.

40 47. Make and enforce ordinances for the protection and disposition of  
41 domestic animals subject to inhumane, unhealthful or dangerous conditions or  
42 circumstances. An ordinance enacted pursuant to this paragraph shall not  
43 restrict or limit the authority of the game and fish commission to regulate  
44 the taking of wildlife. For the purposes of this paragraph, "domestic

1 animal" means an animal kept as a pet and not primarily for economic  
2 purposes.

3 48. If a part of a parcel of land is to be taken for roads, drainage,  
4 flood control or other public purposes and the board and the affected  
5 property owner determine that the remainder will be left in such a condition  
6 as to give rise to a claim or litigation concerning severance or other  
7 damage, acquire the whole parcel by purchase, donation, dedication, exchange,  
8 condemnation or other lawful means, and the remainder may be sold or  
9 exchanged for other properties needed for any public purpose.

10 49. Make and enforce necessary rules providing for the reimbursement of  
11 travel and subsistence expenses of members of county boards, commissions and  
12 advisory committees when acting in the performance of their duties, if the  
13 board, commission or advisory committee is authorized or required by federal  
14 or state law or county ordinance, and the members serve without compensation.

15 50. Provide a plan or plans for county employee benefits that allow for  
16 participation in a cafeteria plan that meets the requirements of the United  
17 States internal revenue code of 1986.

18 51. Provide for fringe benefits for county employees, including sick  
19 leave, personal leave, vacation and holiday pay and jury duty pay.

20 52. Make and enforce ordinances that are more restrictive than state  
21 requirements to reduce or encourage the reduction of carbon monoxide and  
22 ozone levels, provided an ordinance does not establish a standard for  
23 vehicular emissions, including ordinances to reduce or encourage the  
24 reduction of the commuter use of motor vehicles by employees of the county  
25 and employees whose place of employment is in unincorporated areas of the  
26 county.

27 53. Make and enforce ordinances to provide for the reimbursement of up  
28 to one hundred per cent of the cost to county employees of public bus or van  
29 pool transportation to and from their place of employment.

30 54. Lease for public purposes any real property, improvements for real  
31 property and personal property under the same terms and conditions, to the  
32 extent applicable, as are specified in sections 11-651 and 11-653 for  
33 lease-purchases.

34 55. Enact ordinances prescribing regulation of alarm systems and  
35 providing for civil penalties to reduce the incidence of false alarms at  
36 business and residential structures relating to burglary, robbery, fire and  
37 other emergencies not within the limits of an incorporated city or town.

38 56. In addition to paragraph 9 of this section, and notwithstanding  
39 section 23-504, sell or dispose of, at no less than fair market value, county  
40 personal property that the board deems no longer useful or necessary through  
41 a retail outlet or to another government entity if the personal property has  
42 a fair market value of no more than one thousand dollars, or by retail sale  
43 or private bid, if the personal property has a fair market value of no more  
44 than fifteen thousand dollars. Notice of sales in excess of one thousand  
45 dollars shall include a description and sale price of each item and shall be

1 published in a newspaper of general circulation in the county, and for thirty  
2 days after notice other bids may be submitted that exceed the sale price by  
3 at least five per cent. The county shall select the highest bid received at  
4 the end of the thirty day period.

5 57. Sell services, souvenirs, sundry items or informational  
6 publications that are uniquely prepared for use by the public and by  
7 employees and license and sell information systems and intellectual property  
8 developed from county resources that the county is not obligated to provide  
9 as a public record.

10 58. On unanimous consent of the board of supervisors, license, lease or  
11 sell any county property pursuant to paragraphs 56 and 57 of this section at  
12 less than fair market value to any other governmental entity, including this  
13 state, cities, towns, public improvement districts or other counties within  
14 or outside of this state, or for a specific purpose to any charitable, social  
15 or benevolent nonprofit organization incorporated or operating in this state.

16 59. On unanimous consent of the board of supervisors, provide technical  
17 assistance and related services to a fire district pursuant to an  
18 intergovernmental agreement.

19 60. Adopt contracting procedures for the operation of a county health  
20 system pursuant to section 11-291. Before the adoption of contracting  
21 procedures the board shall hold a public hearing. The board shall publish  
22 one notification in a newspaper of general circulation in the county seat at  
23 least fifteen days before the hearing.

24 61. Enter into an intergovernmental agreement pursuant to chapter 7,  
25 article 3 of this title for a city or town to provide emergency fire or  
26 emergency medical services pursuant to section 9-500.23 to a county island as  
27 defined in section 11-251.12. The board may charge the owners of record in  
28 the county island a fee to cover the cost of an intergovernmental agreement  
29 that provides fire and emergency medical services.

30 62. In counties that employ or have designated an animal control county  
31 enforcement agent pursuant to section 11-1005, enter into agreements with  
32 foundations or charitable organizations to solicit donations, property or  
33 services, excluding enforcement or inspection services, for use by the county  
34 enforcement agent solely to perform nonmandated services and to fund capital  
35 improvements for county animal control, subject to annual financial and  
36 performance audits by an independent party as designated by the county board  
37 of supervisors. For the purposes of this paragraph, nonmandated services are  
38 limited to low cost spay and neuter services, public education and outreach  
39 efforts, pet adoption efforts, care for pets that are victims of cruelty or  
40 neglect and support for volunteer programs.

41 63. Adopt ordinances prohibiting open fires and campfires on lands in  
42 the unincorporated areas of the county that are private property islands  
43 within the boundaries of a national forest or united states bureau of land  
44 management or state land holdings, if such a prohibition has been declared by

1 a national forest, the United States bureau of land management or the state  
2 forester.

3 64. Fix the amount of license fees to be paid by any person, firm,  
4 corporation or association for carrying on any game or amusement business in  
5 unincorporated areas of the county and prescribe the method of collection or  
6 payment of those fees, for a stated period in advance, and fix penalties for  
7 failure to comply by fine. Nothing in this article shall be construed as  
8 authorizing any county to require an occupational license or fee for any  
9 activity if state law precludes requiring such a license or fee.

10 65. Adopt and enforce ordinances for the prevention, abatement and  
11 removal of graffiti, providing that any restrictions on the retail display of  
12 potential graffiti tools be limited to any of the following:

13 (a) In a place that is in the line of sight of a cashier or in the  
14 line of sight from a work station normally continuously occupied during  
15 business hours.

16 (b) In a manner that makes the product accessible to a patron of the  
17 business establishment only with the assistance of an employee of the  
18 establishment.

19 (c) In an area electronically protected, or viewed by surveillance  
20 equipment that is monitored, during business hours.