Panel 1 - Research on Merger Outcomes

- •Scherer p. 2-3
- •McGuckin p. 4-7
- •Trimbath p. 8-18
- •Kaplan p. 19-29

Panel 2 - Motivations for Mergers and Key Success and Failure Factors

•Ghemawat p. 30-35 •Shelton p. 36-44

Panel 3 - Doing, Implementing and Following The Deal - "Insider" Views

- •Bower p. 45-51 •Earnest p. 52-54
- •Hernandez p. 55-62
- •Jones p. 63-65

Panel 4 - How and in What Context Do Cost Savings of Various Kinds Affect Business Decision Making? What Have Been the FTC and DOJ's Experience with Efficiency Claims?

 Painter 	p. 66-80
 Dagen 	p. 81-83

Panel 5 - Pre-Consummation Information Exchange and Integration Planning

•Morse p. 84-92 •Bonanto p. 93-95 •Whitener p. 96-99

Table 7-1. Derivation of Asset-Weighted Deviations of Post-Merger from Pre-Merger Profitability in 634-Company Sample

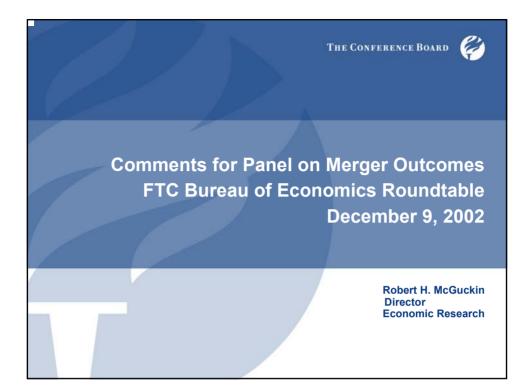
		Pooling ac	quisitions	Purchase ad	quisitions
Pre-merger asset range (millions of dollars)	Asset weight (1)	Predicted pre-merger return (percent) ^a (2)	MACRO- adjusted return (percent) (3)	Predicted pre-merger return (percent) ^a (4)	MACRO- adjusted return (percent) (5)
Less than 1.0	0.0083	24.31	28.28	13.50	15.71
1.00-2.49	0.0212	22.67	26.37	13.41	15.61
2.50-4.99	0.0385	21.61	25.14	13.36	15.54
5.00-9.99	0.0456	20.71	24.09	13.31	15.48
10.00-14.99	0.0389	19.99	23.25	13.27	15.44
15.00-19.99	0.0295	19.53	22.72	13.25	15.41
20.00-29.99	0.0625	19.08	22.19	13.22	15.38
30.00-49.99	0.0865	18.48	21.50	13.19	15.34
50.00-99.99	0.1120	17.69	20.58	13.15	15.30
100.00-249.99	0.1260	16.69	19.41	13.09	15.23
250.00-500.00	0.1950	15.58	18.12	13.04	15.16
More than 500.00	0.2360	14.80	17.21	12.99	15.12
Resulting deviation	1.000 ^b		6.20°		3.076 ^d

a. Computed from the regression equation in text note 2. b. Σ col. (1) = 1.000. c. Σ col. (1) × [col. (3) - 13.83] = 6.20. d. Σ col. (1) × [col. (5) - 12.19] = 3.076.

Years between profit report and	Lines with	full sell-off	Lines with <i>j</i>	partial sell-off
first sell-off	Number	Deviation (percent) [®]	Number	Deviation (percent)*
7	58	- 1.54	57	- 0.34
		(3.01)		(1.78)
6	110	- 3.48	104	- 0.56
		(2.07)		(1.59)
5	155	- 3.72	155	-1.01
		(1.44)		(1.36)
4	191	- 6.40	189	-2.33
	4	(1.36)		(1.18)
3	204	- 9.92	218	- 3.30
		(1.21)		(0.95)
2	201	- 10.60	226	-4.10
		(1.22)		(1.11)
1	210	- 13.54	219	-3.76
		(1.61)		(0.99)
0	121	- 12.73	198	- 1.96
		(2.15)		(1.12)
$< 0^{b}$	39	-4.91	238	-1.34
		(3.80)		(0.94)

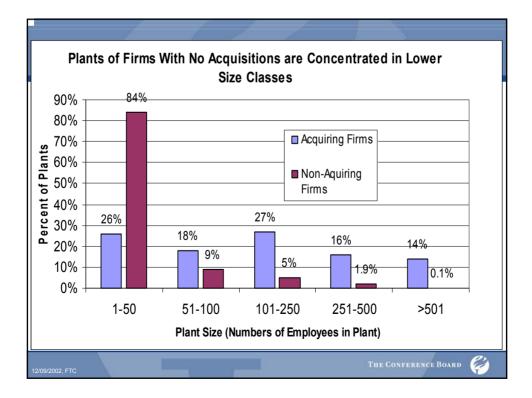
Table 6-3. Deviations of Divested Lines' Profitability from the Average Operating Income/Assets Percentages of Nondivested Lines in the Same Industry, by Interval between the Date of Profit Report and Initiation of Sell-Off, 1974-81

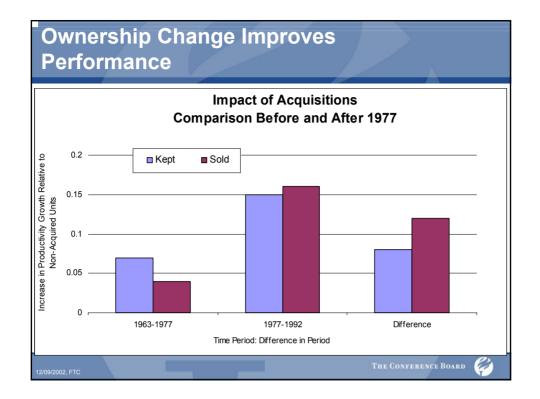
a. Values in parentheses are the standard error of the mean.b. Profits reported after first sell-off.

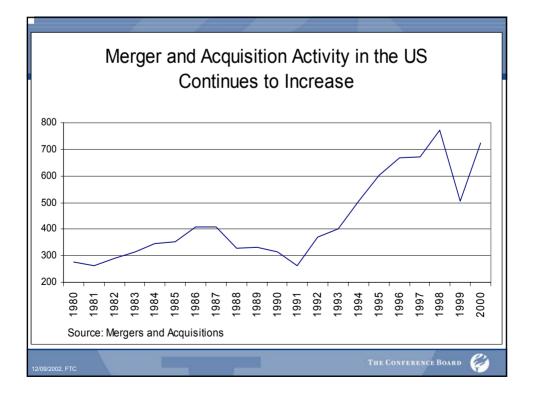


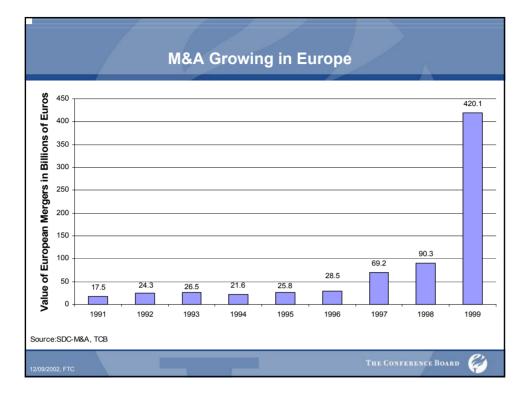


		Plants in Opera	ation 1977-1987	-
		ants	Employme	
Type of Firm	Number	Percent	Number in Millions	Percent of total
ri id				
<u>Firms with</u> Acquisitions				
<u> </u>				
Acquired Between				
1977-1987	16,061	11.0%	3.7	28.0%
Owned in 1977 by				
Firms With Acquisitions	12,487	8.5%	5.1	38.6%
Acquisitions	12,407	0.570	5.1	58.07
Subtotal: Firms With				
Acquistions	28,548	19.5%	8.8	66.7%
Firms With No				
Acquisitions				
Plants Owned in				
1977	118,171	80.5%	4.4	33.3%
All Firms	146,719	100.0%	13.2	100.0%



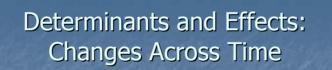






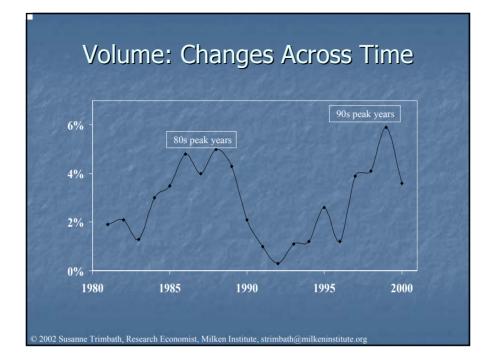
Mergers: Changes Across Time

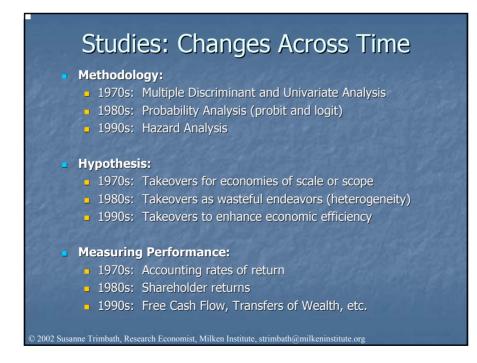
Dr. Susanne Trimbath, Ph.D. Research Economist, Milken Institute www.milkeninstitute.org Prepared for Federal Trade Commission Roundtable, December 9-10, 2002



- Relatively inefficient firms are chosen as targets.
- Post-takeover, the utilization of resources at the firm level is improved.
- Regardless of "mood" or type of buyer.
- Account for temporal changes in risk.

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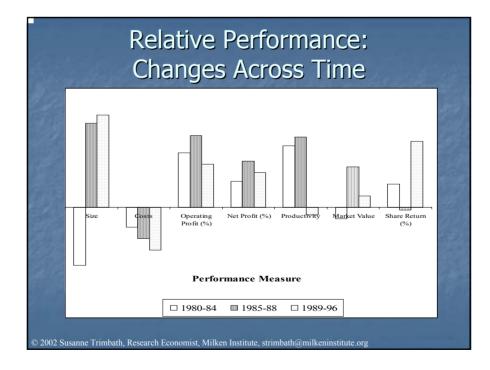
Ravenscraft and Scherer (1987): targets are more profitable

Matsusaka (1993): only if they are small

Palepu (1986): incorrect models, poor prediction accuracy

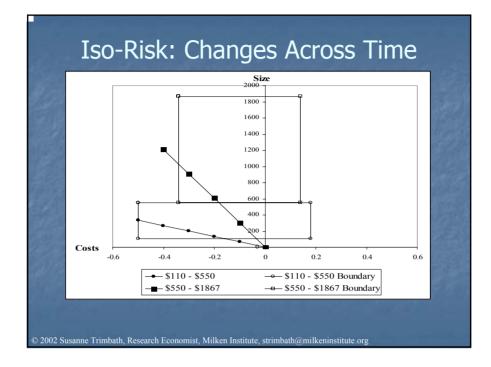
Ambrose and Megginson (1992): some contradictory results in extended sample

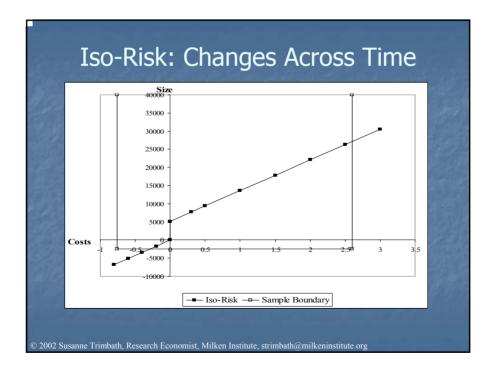
2002 Susanne Trimbath, Research Economist, Milken Institute, strimbath@milkeninstitute.or

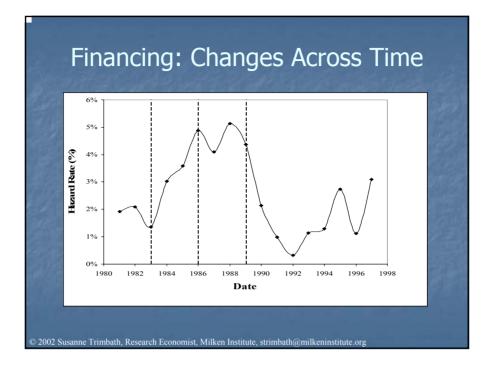


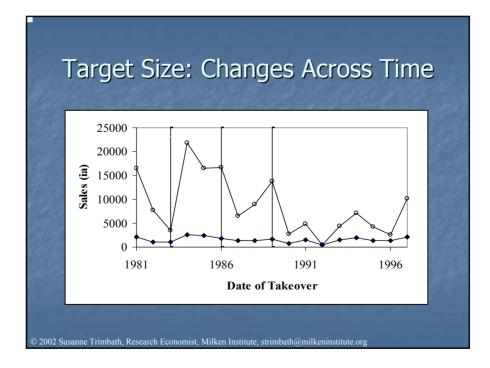
At the Me	edian	: Chang	es Acro	ss Time
		Inactive	<u>Target</u>	<u>Buyer</u>
<u>1980-84</u>	Size	484	789**	2760**
	Costs	-0.09	0.00**	-0.02*
<u>1985-88</u>	Size	644	726	1728**
	Costs	-0.15	-0.01**	-0.04**
<u>1989-97</u>	Size	946	901	2860**
	Costs	-0.22	-0.03**	-0.06*

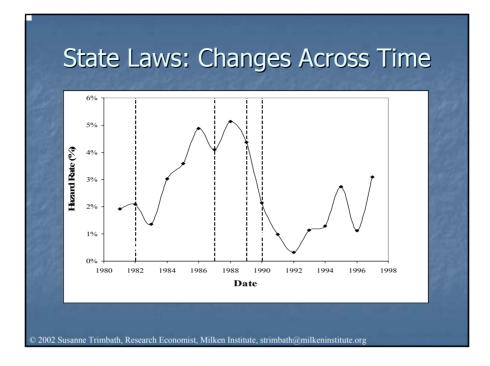


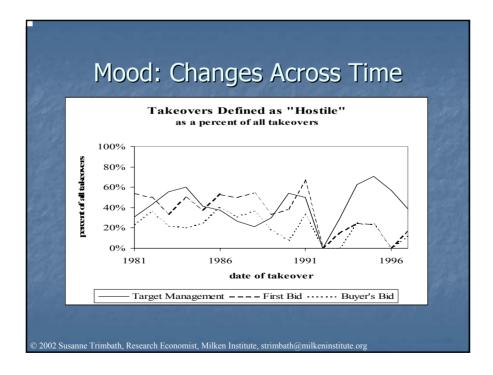


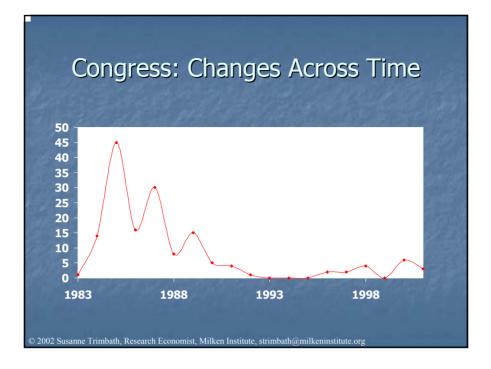


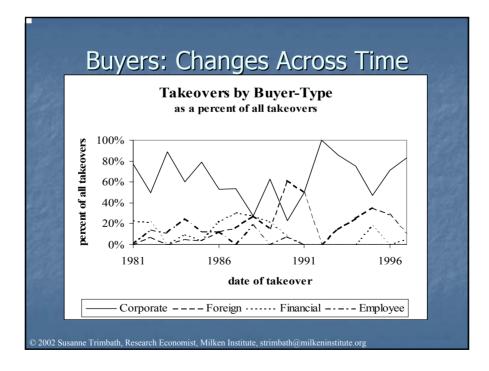








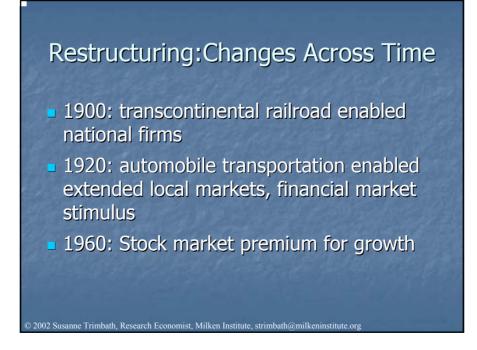




Outcomes: Changes Across Time

Before 1990: 3% gain; on average cost savings \$46 million per merger
 After 1990: 1% gain; on average cost savings \$15 million per merger
 Savings are per year per merger!

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Restructuring: Changes Across Time

- 1980: financial innovations enabled large mergers and reduced advantage of internal capital market
- 1990: global competition, technological change, deregulation
- 2000: blurring of industry boundaries, shorter product cycles

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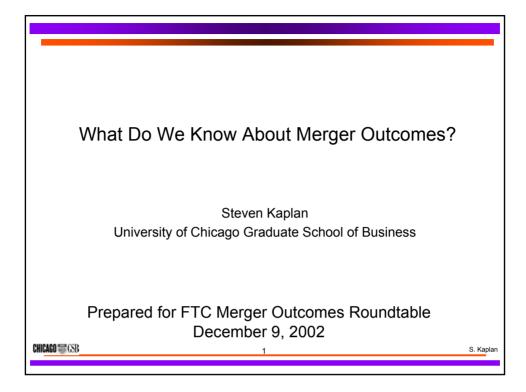
36% 25% 23%
23%
18%
27%
48%

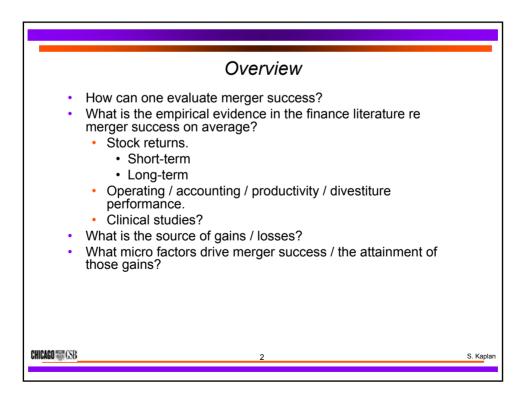
Identifying Changes Across Time

- Population Growth: Food, household products
- Product Life Cycles: Technology, pharmaceuticals
- Customer Preferences: Environmental or Ecological Impact, Demographic Shifts
- Post-Exuberance: Excess Capacity, Inefficient Scale

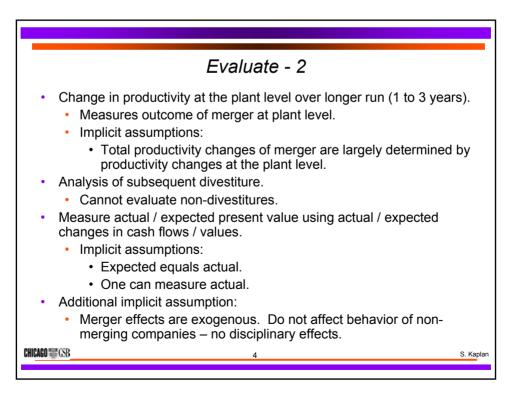
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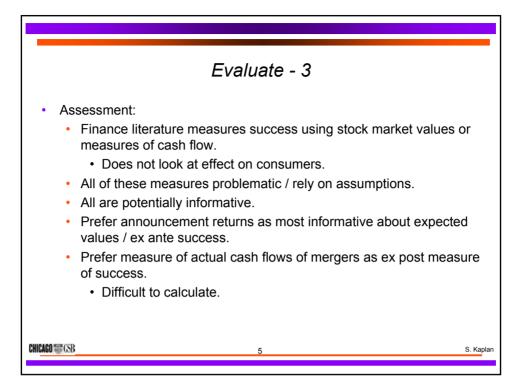


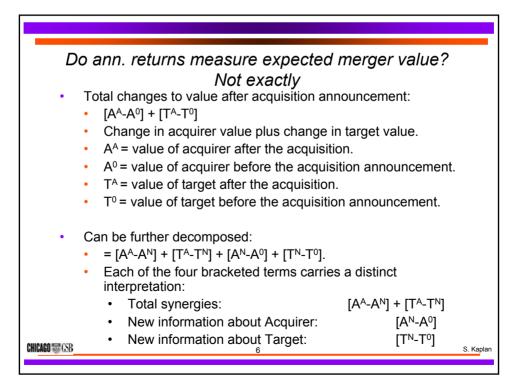


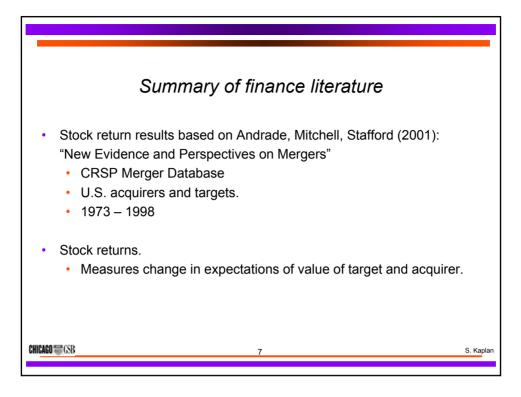












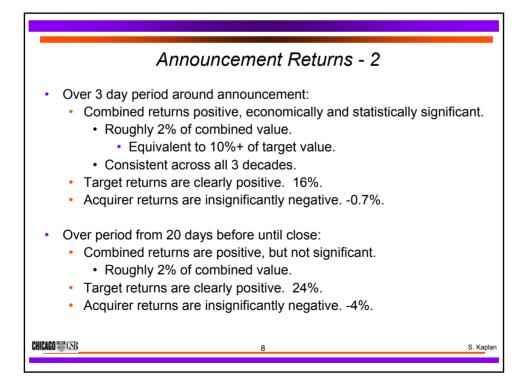
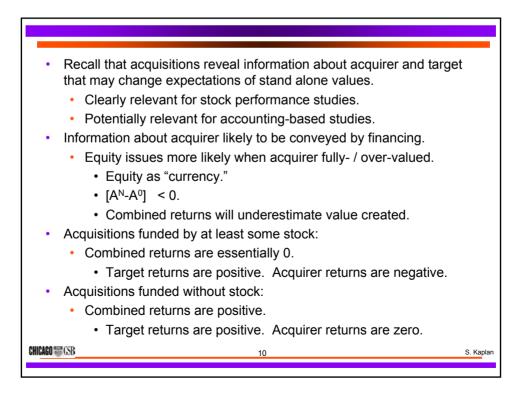
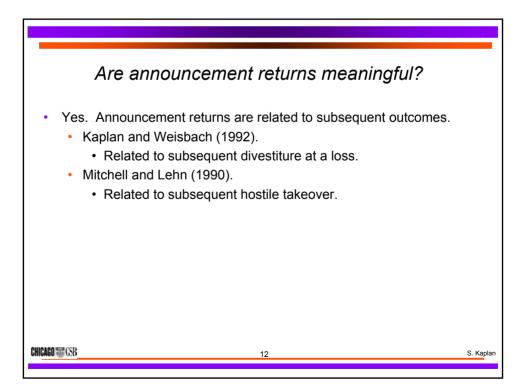


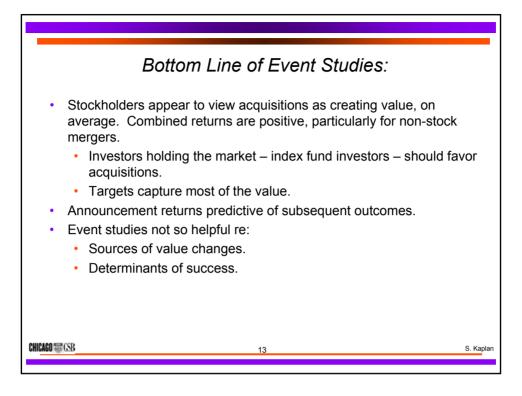
Table 4 Announcemen	t Period Abnorn	nal Returns by	Decade, 1973-19	98
	1973-79	1980-89	1990-98	1973-98
Combined				
[-1, +1]	1.5%	2.6% ***	1.4% ***	1.8% **
[-20, Close]	0.1%	3.2%	1.6%	1.9%
Target				
[-1, +1]	16.0% ***	16.0% ***	15.9% ***	16.0% **
[-20, Close]	24.8% ***	23.9% ***	23.3% ***	23.8% **
Acquirer				
[-1, +1]	-0.3%	-0.4%	-1.0%	-0.7%
[-20, Close]	-4.5%	-3.1%	-3.9%	-3.8%
No. Obs.	598	1,226	1,864	3,688

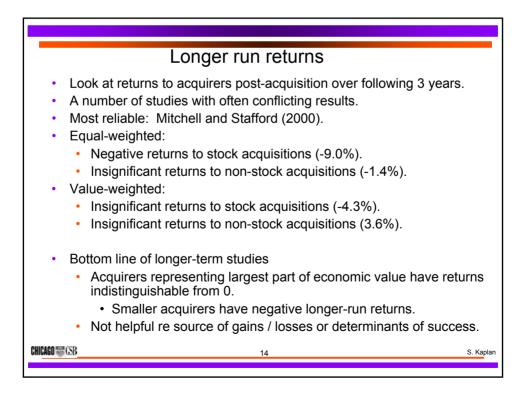


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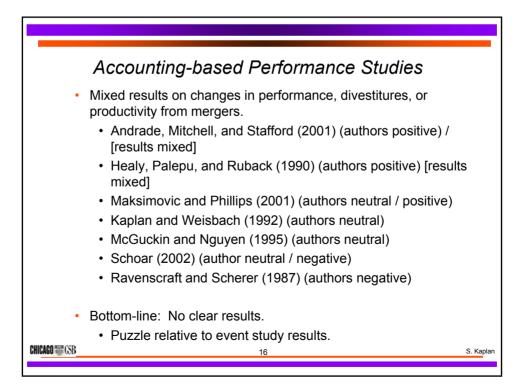
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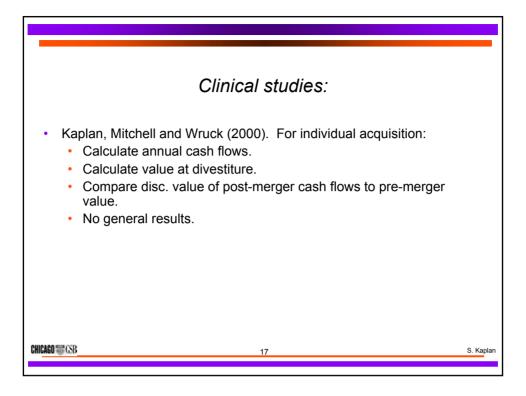


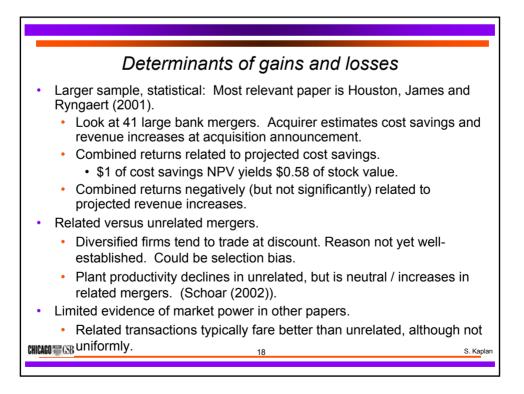


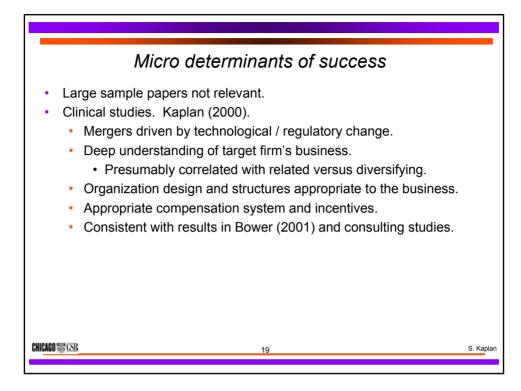


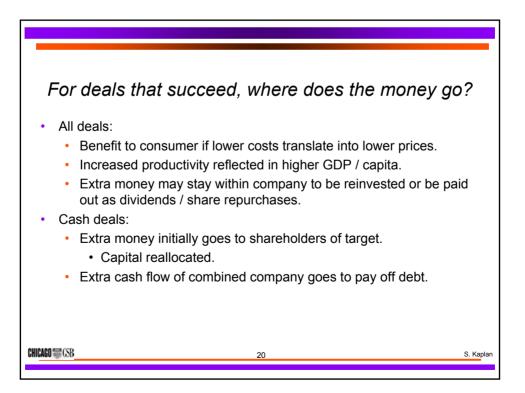
Portfolio Composition Full Sample	Equal-Weight	Value-Weig
Full Sample		
	-5.0% ***	-1.4%
Financed with Stock	-9.0% ***	-4.3%
Financed without Stock	-1.4%	3.6%
Growth Firms	-6.5%	-7.2%
Value Firms	-2.9%	1.1%
<i>Note</i> : Statistical significance at the 1 respectively.	% and 5% levels are denote	ed by *** and **,
respectively.		

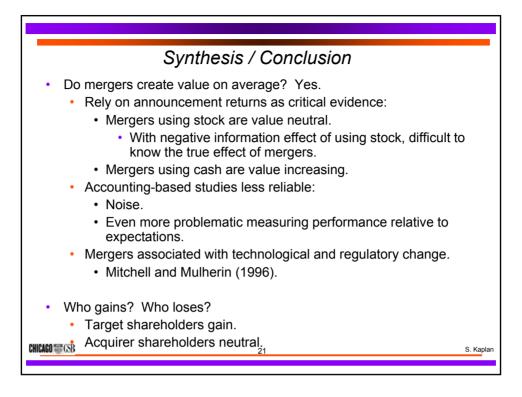


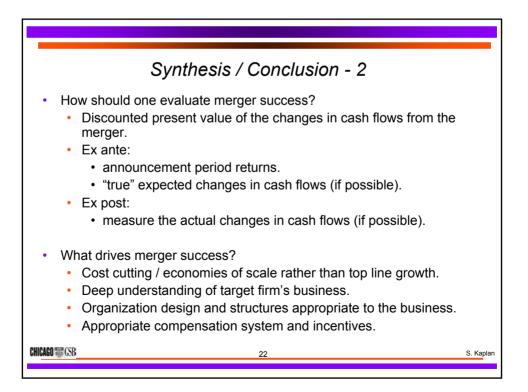










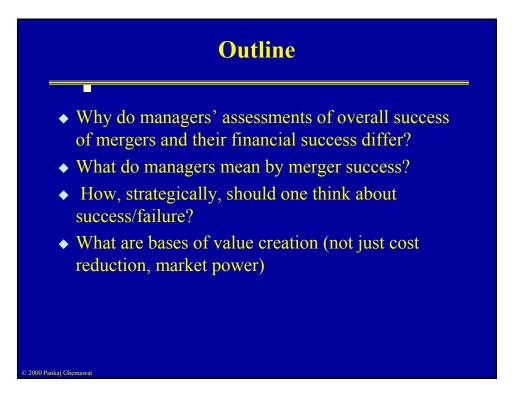


Mergers: A Prescriptive Perspective

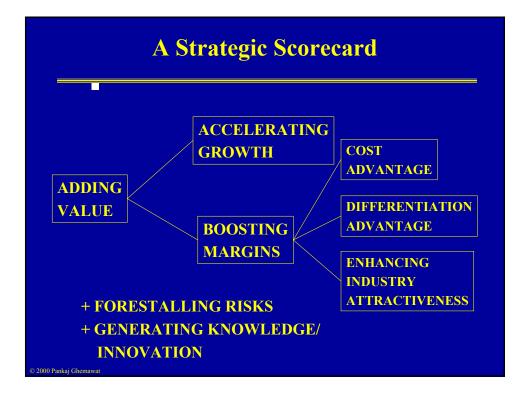
Professor Pankaj Ghemawat Harvard Business School December 9, 2002



This document provides an outline of a presentation which presents research by Professor Ghemawat. The presentation is incomplete without the accompanying oral commentary and discussion. No part of this publication can be reproduced, stored in a retrieval system, transmitted in any form or by any means—electronic, mechanical, photocopying, recording, or otherwise—without the permission of Pankaj Ghemawat.







CEMEX: Value-Addition through Cross-Border Mergers

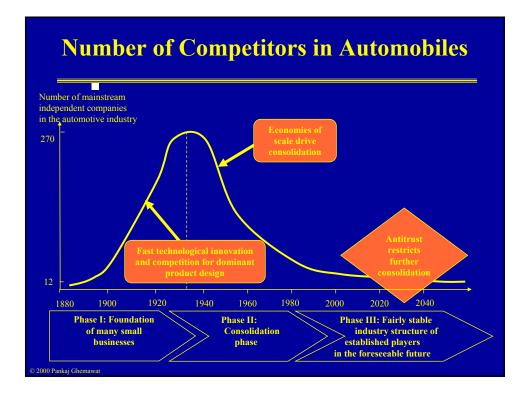
LEVERS	CEMEX
Accelerating Growth	Overtook Votorantim as major player
Boosting Margins -Cost Advantage	 Absolute reductions in operating costs through PMI Scale economies (IT, etc.) Capital cost reduction through bottomfishing
-Differentiation/ Willingness-to-Pay	 Diversion of imports away from key markets (acquis. o terrminals/most extensive intl. trading network) Brand-building for the self-construction segment
-Enhancing Industry Attractiveness	 Deliberate emphasis on market restructuring The benefits of multimarket contact
Forestalling Risks	 Reduced risk of competitive attack Reduced sensitivity to Mexico risk
Generating Knowledge/ Innovation	Learning from Valenciana acquisition in Spain (IT)

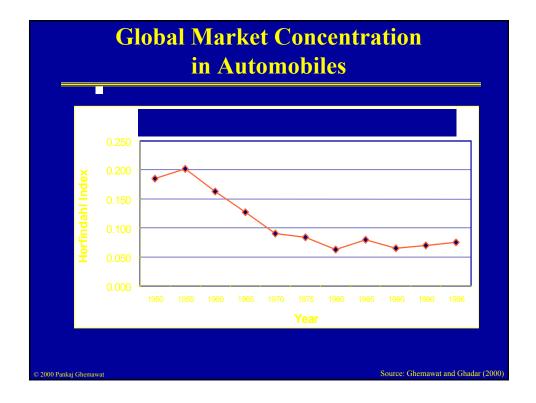
Limits to Value Addition through Merger

Levers Of Value Addition	Limitations
Accelerating Growth	 ◆Usually not achieved ◆Often a margin-volume positioning tradeoff
Cost efficiencies	 Cost savings often exaggerated ("the rubber baseline") Costs of takeover premia often left out of the analysis Diseconomies of scale/scope/complexity
Differentiation/willingness- to-pay	 Limited effectiveness of bundling nonoverlapping products (as opposed to complements) Heterogeneity in customer preferences Adjustment costs (customer, employee attrition)

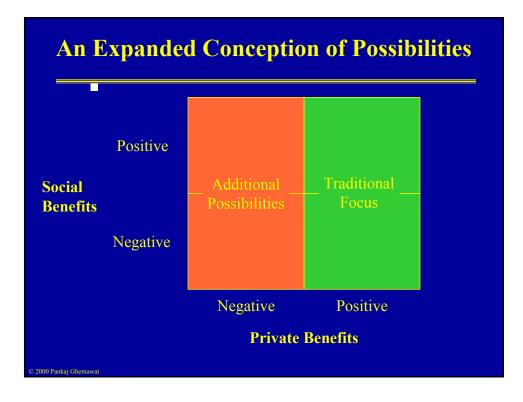
Limits To Value Addition through Merger

Levers Of Value Addition	Limitations
Enhancing Industry Attractiveness	 ♦ Free-rider problems ♦ Regulatory/non-market restraints
Forestalling Risks	 Irreversibility of mergers Unusual characteristics of cement market (product markets primarily regional/national, key competitors globaland relatively concentrated)
Generating Knowledge/ Innovation	 Specific knowledge Complexity/reuse costs Internalization/coordination may reduce variety below requisite levels

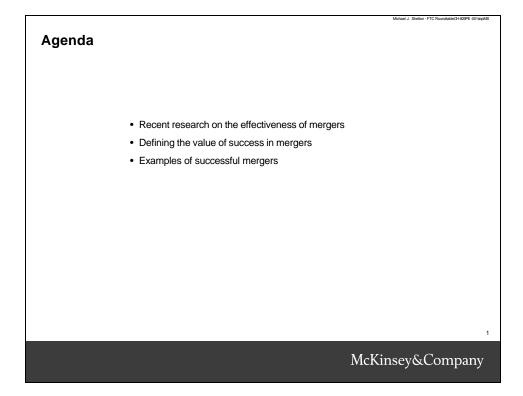


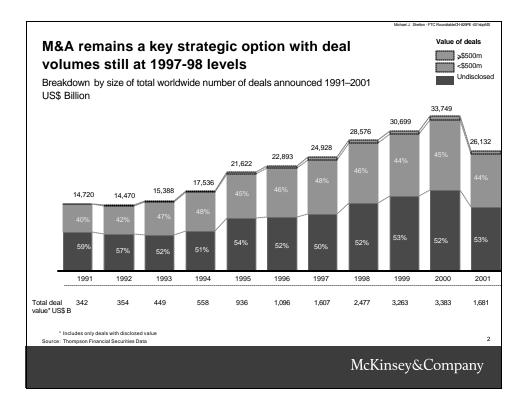


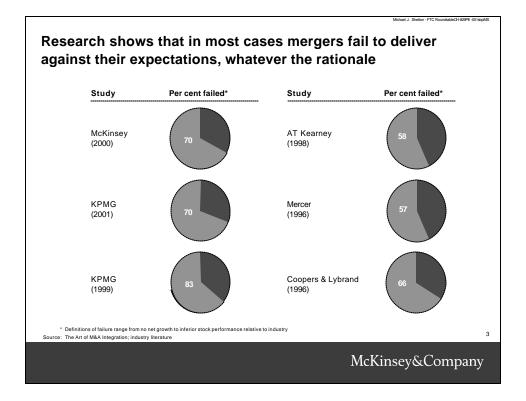


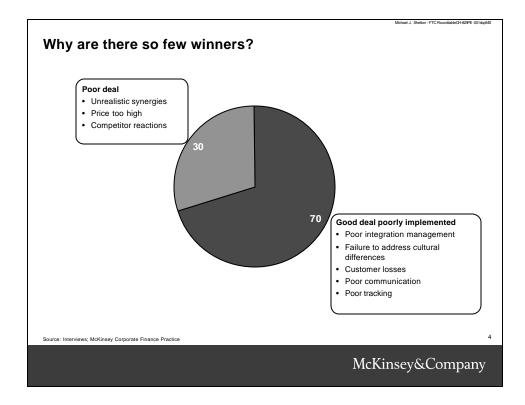


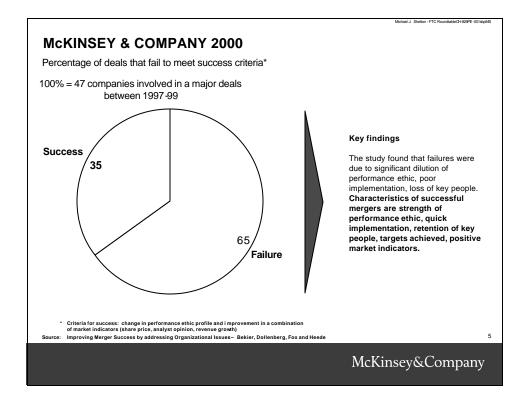


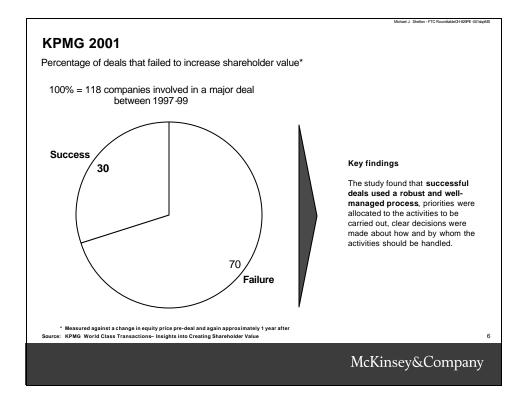


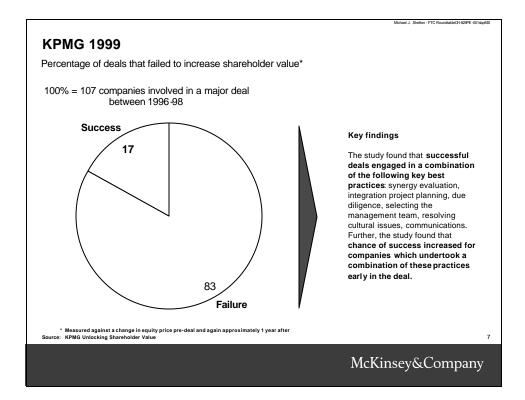


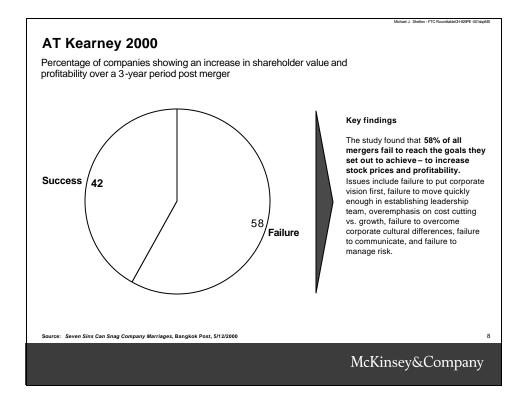


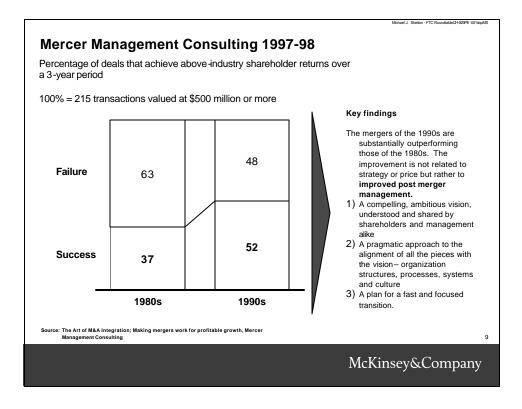


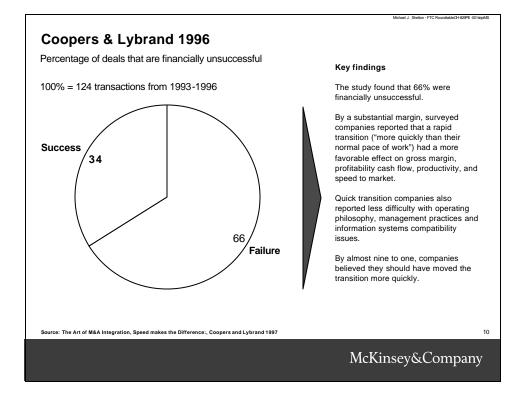












	Sources of				
Strategic rationale	Cost synergies	Revenue synergies	Management improvement	Operational improvement	Examples
Economies of scale	х		х	х	RBS/Natwest
Economies of scope		х	х	х	Vodafone/Mannesmann
Vertical integration	Х			х	Time Warner/AOL
Diversification		х			Viacom
Market power	х	х	х	х	Daimler/Chrysler

Access to R&D

Х

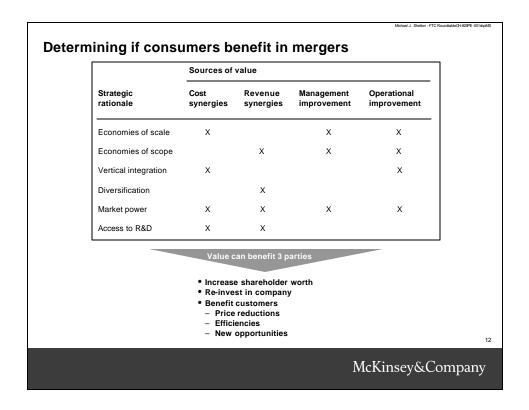
Х

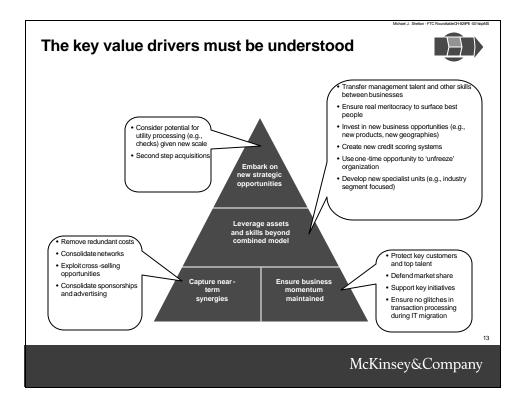
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McKinsey&Company

Cisco, Orange

11





In summary, merger success is assured by focusing on value creation and on people issues rather than integration

- 1. Set high top-down merger goals that include both financial and non-financial aspirations
- 2. Recognize current business momentum has greater value than integration synergies and act swiftly to protect it
- $3. \ \ \, \text{Ensure rigorous synergy identification through stretching top down financial targets and requiring bottom up}$
- 4. Capitalize on the unique unfreezing opportunity to achieve a superior new company

confirmation

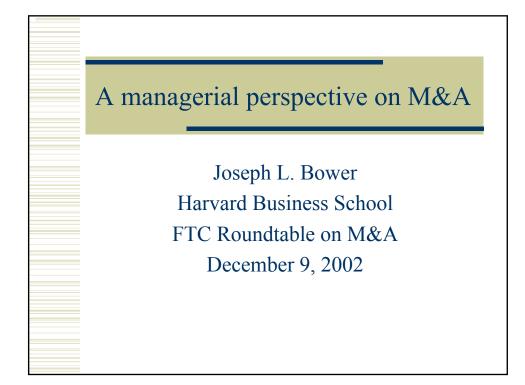
- 5. Move swiftly, front end load decision making and pursue 70% solutions that are 100% implementable
- 6. Conduct explicit handover from integration activities to business as usual with emphasis on building commitment to capture synergies
- 7. Appoint new managers as early as possible striving for excellence, even at the expense of perceived equity between merger partners
- 8. Identify the cultural challenges up front, based on differences between the two organizations and explicitly design a process to address them
- 9. Populate integration effort with top performers and managers with line experience
- 10. Communicate often and early, focusing equally on the process of integration and the content of key decisions made

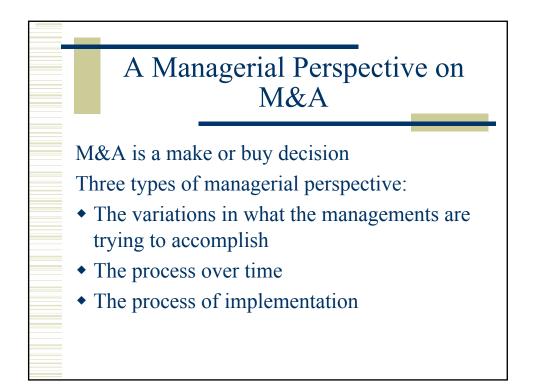
McKinsey&Company

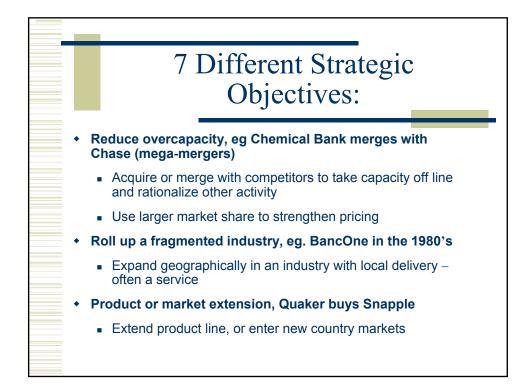
14

The merger	The deal	KSFs
BP – Amoco (also ARCO and Burmah Castrol 1998- 2000)	This series of multibiliion dollar transactions between 1988-2000 created a single, global company with a market cap of \$200 billion. Chief executive Sir John Browne explained the vision behind the acquisitions, "In different ways, each of the steps we took helped us to fill a strategic gap that we had identified in the mid-1990s. These steps took us into natural gas and into the Far East, where we were traditionally weak, and into some of the best retail markets in the world. Our goal is to be a global player-we want giant fields that we can develop at low cost."	BP moved quickly to capture near term synergies and create common values and processes. They were able to cut costs b 20 percent of the combined BP-Amoco cost base. Within 100 days of closing the Amoco deal, BP had filled all the top management jobs and completed most of the cuts-including some 10,000 layoffs. During that period, BP-Amoco's stock price rose by nearly 11%. Browne also consistently and visibly led the change, facilitating open communications to all stakeholders and acting as a cheerleader for the merger. He imposed BP's structure and management style on the new company, an approach that ultimately resulted in the resignatio of some senior figures at Amoco. However, the ultimate result was BP achieved the projected \$2 billion in cost savings within the first year, a full 12 months ahead of schedule. BP, which reported a 19% increase in second quarter 1999 pre- exceptional profits to \$1.36bn, presents a definitive counterpoin to the enduring notion that M&A activity destroys shareholder value.
	rship Testing Ground", Journal of Business Strategy, Mar. A Success", The Financial News, Aug. 1999)	2002; "BP-Amoco's

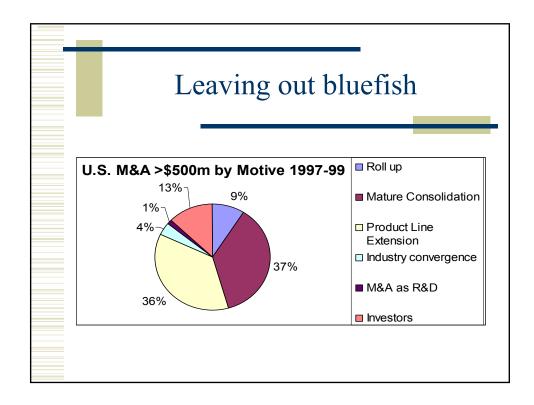
		Michael J. Shelton - FTC RoundtableOH-829PE -001sbpMS
Success s	tories	
The merger	The deal	KSFs
Unilever – Bestfoods (2000)	This \$24 billion cross-border deal aimed to create the preeminent global food and consumer goods company. The complementary nature of their geographic coverage and combined product portfolic together with Bestfoods' strong foodservice operations, enables the combined company to further raise their growth ambition.	<section-header><list-item><list-item><list-item><list-item><list-item><list-item><list-item><list-item><list-item><list-item></list-item></list-item></list-item></list-item></list-item></list-item></list-item></list-item></list-item></list-item></section-header>
		McKinsey&Company





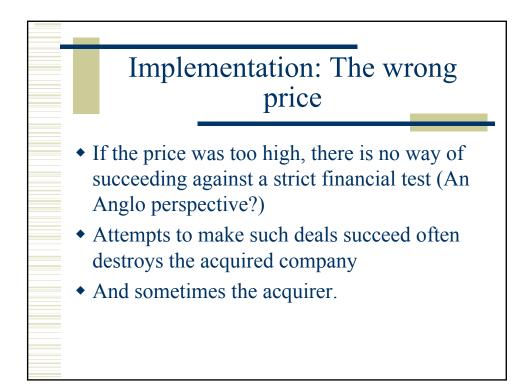


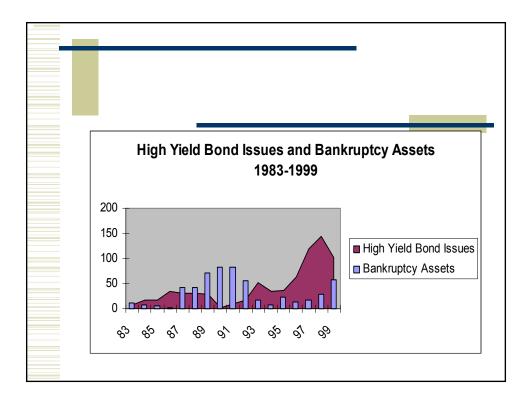


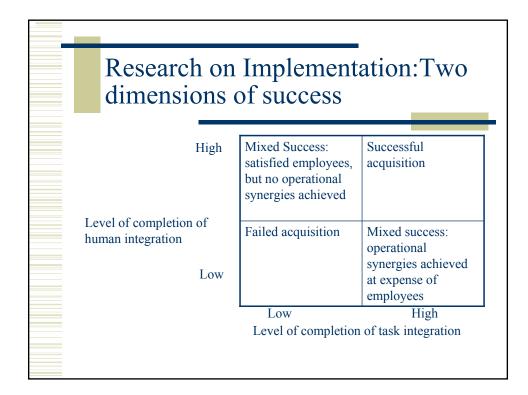


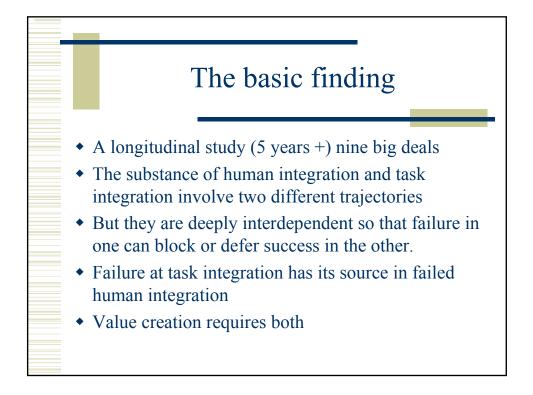






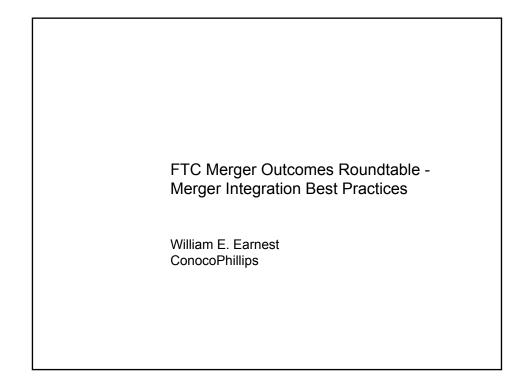




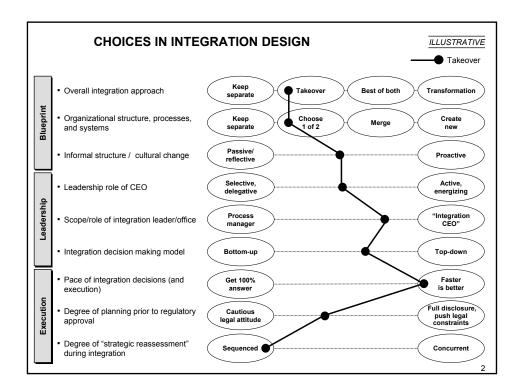


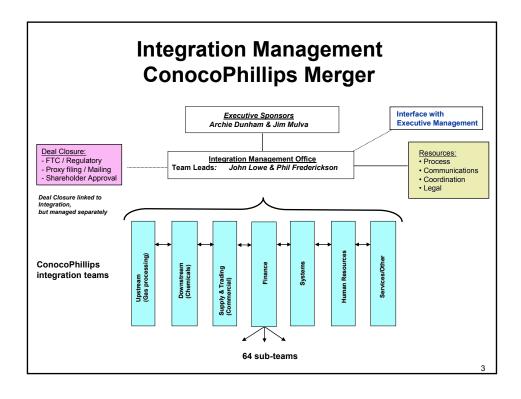


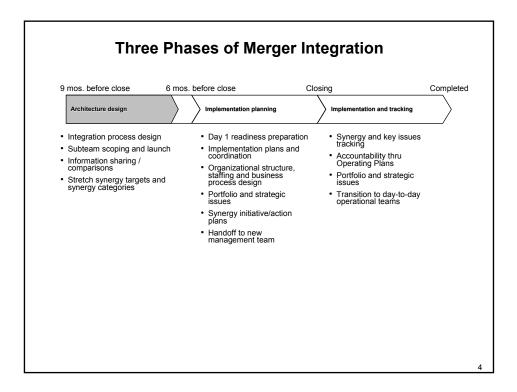


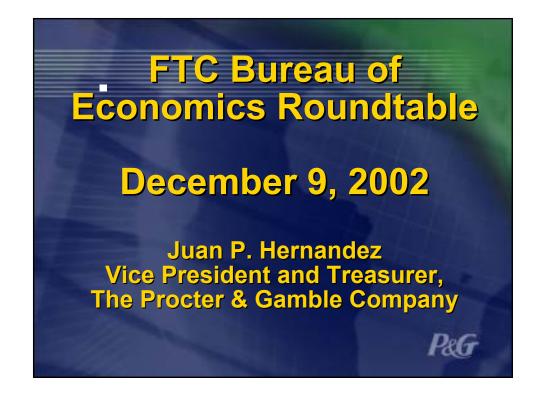


MERGE	INTEGRATION – SUCCESS FACTORS	
Set high aspirations	Set high merger aspirations top down that include both financial and nonfinancial targets	
Protect current business	Recognize current business momentum has greater value than integration synergies and act swiftly to protect it	
Establish separate integration organization	Establish a merger management leader/organization and an integration management team to manage the merger	ı
Establish strong integration process	Move swiftly, front-end load decision making and pursue 70% solutions that are 100% implementable, empower integration leaders	\$
Focus on value creation	Focus on value creation and business objectives - not only on integrati	ion
Address cultural challenges	Identify the cultural challenges based on differences between the two organizations upfront and explicitly design a process to address them focused on core business processes	
Establish strong people selection process	Appoint new managers as early as possible, striving for excellence, even at the expense of perceived equity between merger partners	en
Have focused communications	Communicate often and early, focusing equally on the process of integration and the content of key decisions made	
۱ ۲	Source: McKinsey Co.	1











P&G Statement of Purpose

Our M&A Program flows from our Statement of Purpose.

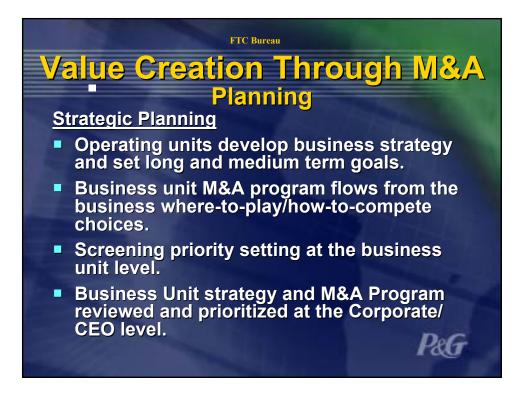
"We will provide products and services of superior quality and value that improve the lives of the world's consumers.

"As a result, consumers will reward us with leadership sales, profit and value creation, allowing our people, our shareholders, and the communities in which we live and work to prosper."

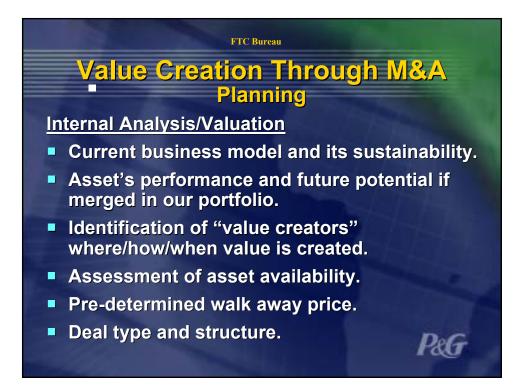
P&G

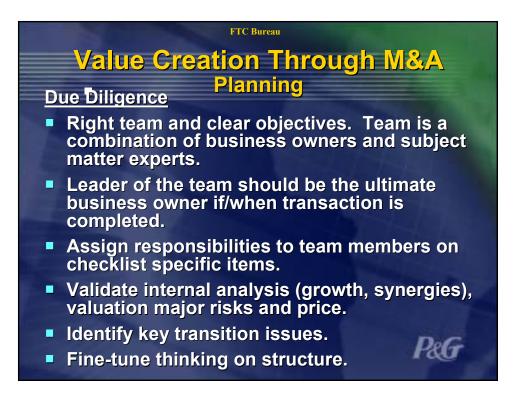












Value Creation Through M&A Planning

FTC Bureau

Transition & Integration

- Critical part of the planning process.
- Follow the business plan in the acquisition recommendation.
- Systems compatibility are normally an issue. Plan ahead transition needs and <u>what</u> needs to be done. Assign responsibilities.
- Don't wait until closing to start integration.
- Assign people to the transition and to the acquired business who worked the acquisition process, including due diligence.





Value Creation Through M&A Sources of Value Creation

RVI:

- Global Beauty Care Infrastructure
- Access to Skin and Conditioning Technology
- Great Equities: Olay, Pantene
- Synergies: Surfactant Technology from Detergents

PeG

Consumers:

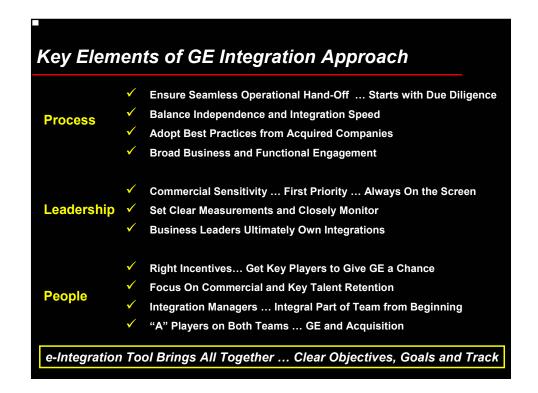
- Real Science to Personal Care
- Great Value to Consumers

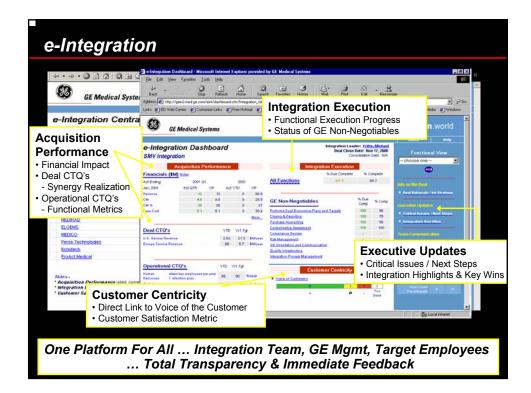












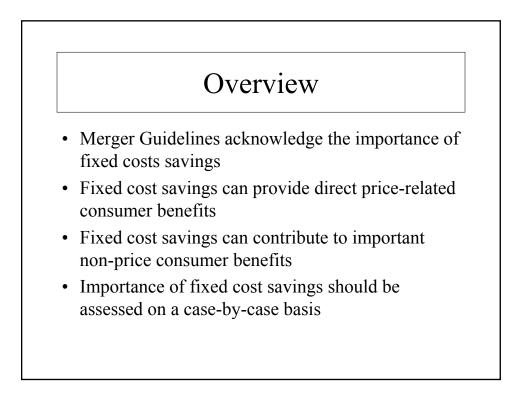
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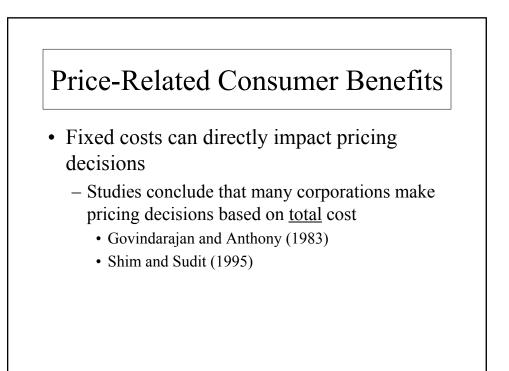
Importance of Fixed Cost Savings in Antitrust Efficiency Analyses December 10, 2002

David Painter Paul Anderson David Weiskopf LECG, LLC



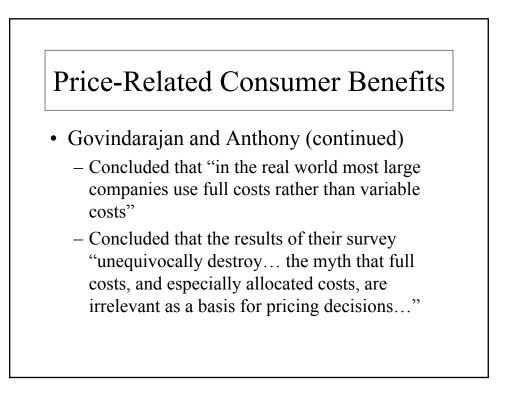
Merger Guidelines

- Identify efficiency-related consumer benefits
 - Lower prices
 - Increased output
 - Improved product quality
 - Enhanced customer service
 - Introduction of new products
- Fixed cost savings contribute to all these consumer benefits



Price-Related Consumer Benefits

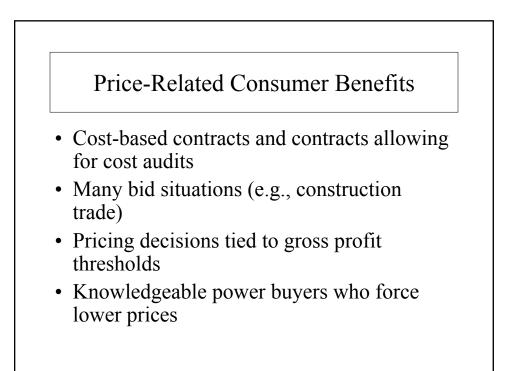
- Govindarajan and Anthony
 - 1983 Survey of Fortune 1000 industrial companies
 - 501 respondents
 - 41 percent based prices on total cost
 - Additional 41 percent based prices on total production costs or total production costs plus other variable costs
 - Only 17 percent used variable cost pricing



Price-Related Consumer Benefits

• Shim and Sudit

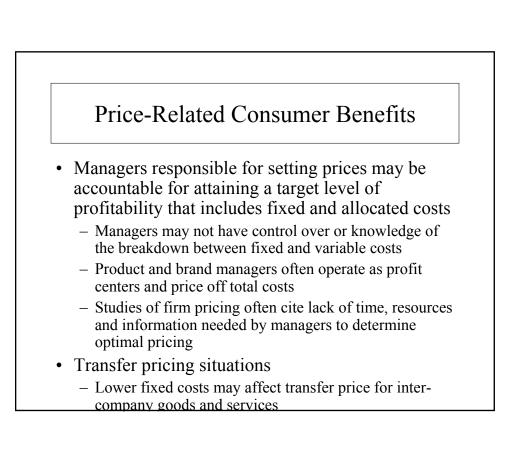
- 1995 survey of 600 large industrial companies
 - 141 respondents
 - 36 percent based prices on total cost
 - Additional 34 percent based prices on total production costs
 - Only 12 percent based prices on variable costs
- Consistent with findings of Govindarajan and Anthony



Price-Related Consumer Benefits May provide management the latitude to undertake price cutting Firm management is under continuous pressure to maximize short-term earnings Fixed and variable costs have equal footing in reported profits Fixed costs savings may provide the cushion to undertake price cutting that produces "short-term"

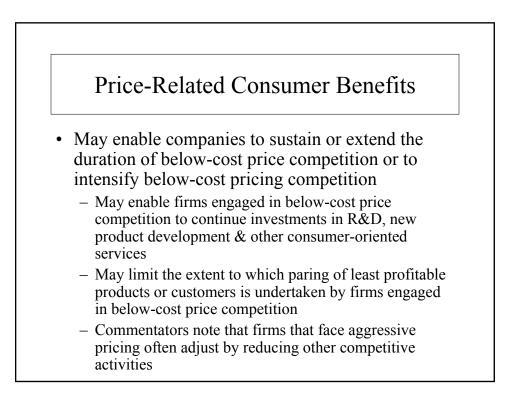
earnings consequences but offers long-term growth

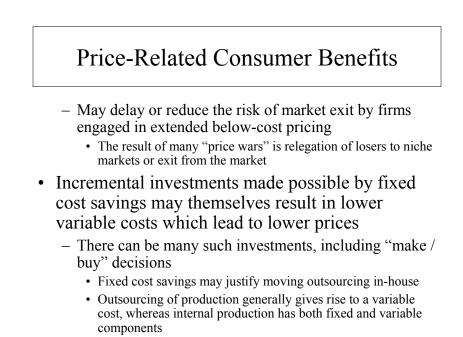
prospects



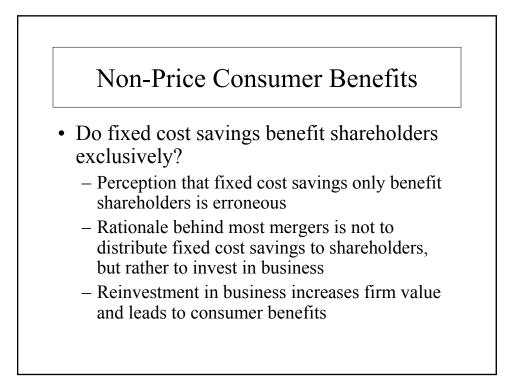
Typical Brand Manager P&L Statement

	Year 1	Year 2	Year 3
Sales	\$70,000	\$72,000	\$75,000
Raw Materials	21,000	21,600	22,500
Other Variable Mfg Costs	9,800	10,080	10,500
Fixed Mfg Costs	15,500	15,750	16,000
Gross Profit	23,700	24,570	26,000
Marketing Expense	4,200	4,350	4,500
Research & Development	1,200	1,250	1,300
Corp Administration	2,000	2,100	2,200
Divisional Administration	750	825	900
Property Taxes	375	375	375
Operating Profit	17,650	15,670	16,725
Capital Expenditures	10,500	5,750	7,500
Working Capital	2,500	3,250	4,000
Net Cash Flow	\$4,650	\$6,670	\$5,225

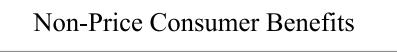




• Reduction of variable cost may lead to lower prices



Non-Price Consumer Benefits Increasing share of earnings retained and invested productively in the business Studies show that dividend rates have declined Average dividend yields have fallen from 5-6% in the mid-1970's to approx. 1.25% in 2001 Studies show that percentage of companies paying dividends has declined dramatically From 66.5% in 1978 to 20.8% in 1999



- Studies indicate that the propensity to pay dividends declined between 1978 and 1998 for firms with high investment outlays
 - Dividend ratios inversely related to expected investment outlays

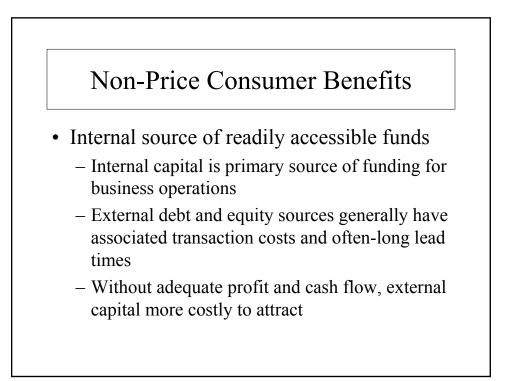
Non-Price Consumer Benefits

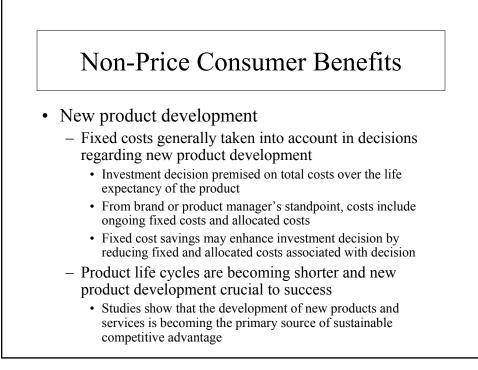
- Reduced leverage
 - Fixed cost savings contribute cash that can be used to reduce leverage
 - High debt levels limit investment
 - Studies show lower growth rates and higher prices for highly-leveraged companies

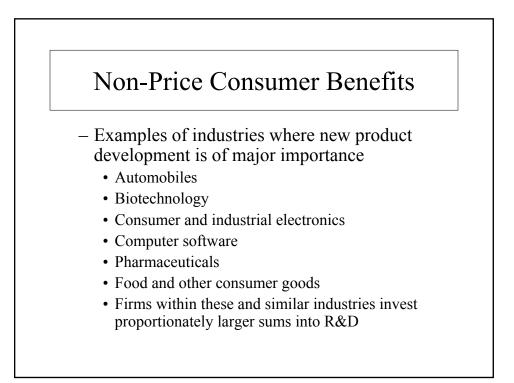
Non-Price Consumer Benefits

- SEC filings typically point out limitations imposed by high leverage
- Increased vulnerability to adverse economic and industry conditions
- Limited ability to fund future working capital, capital expenditures, research and development costs and other general corporate requirements
- Limited flexibility to plan for, or react to, changes in the business and the industry
- Increased interest expense that might have to be paid because some borrowings are at variable rates of interest
- Limited ability to borrow additional funds, particularly in light of financial and other restrictive covenants of existing indebtedness

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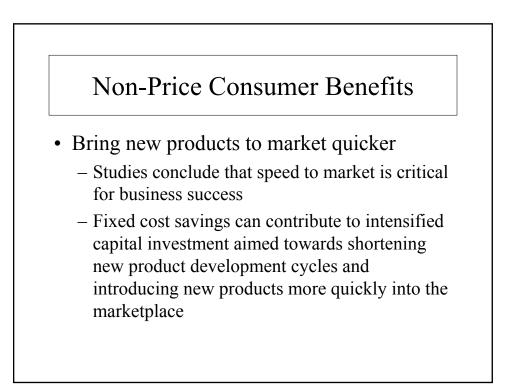


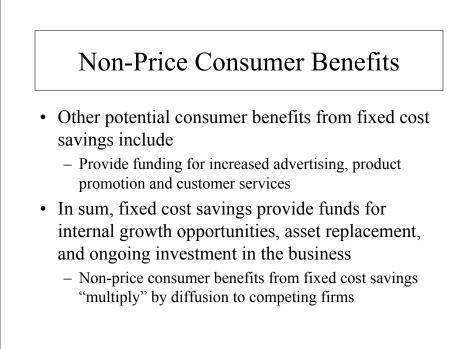




Non-Price Consumer Benefits

- Improved success rate for new products
 - Savings can be used to fund investments in employee training and information technology
 - Savings can contribute to new product efforts by subsidizing failure rates
 - Studies show that many R&D projects never result in commercial product and between 33 percent and 60 percent of all new products that reach market fail to generate an economic return





Credit Should Be Accorded On a Case-By-Case Basis

- When should fixed cost savings count?
 - Judge the potential impact of fixed cost savings on prices within the market
 - Judge weight to be given to non-price consumer benefits by assessing the value of such benefits within the relevant market

Credit Should Be Accorded On a Case-By-Case Basis

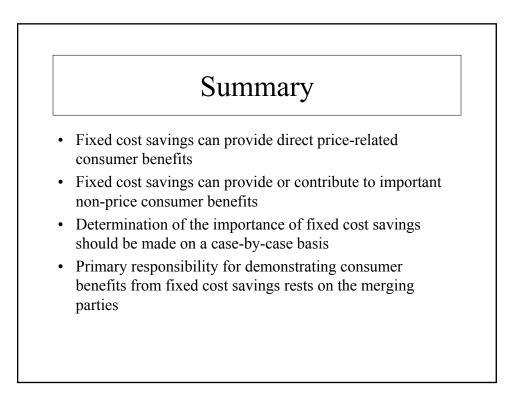
- Accord more credit in markets where competitors have a more efficient cost structure
- Assess the effect of fixed cost savings to the merged firm's cost of capital
- Assess merged entity's growth intentions
- Determine merged firm's historical use of excess cash flow

Credit Should Be Accorded On a Case-By-Case Basis

- Responsibility for demonstrating consumer benefits rests primarily with the merging parties
 - E.g., AmeriSource Bergen
 - Lower cost of capital
 - Accelerated repayment of debt
 - Empirical studies showing lower growth rates and higher prices of highly-leveraged companies
 - · Evidence of higher business failure at pre-merger credit ratings
 - Evidence that Bergen declined to bid or service certain customers and pared customer accounts due to capital constraints
 - Notwithstanding, antitrust authorities should undertake inquiry into potential consumer benefits from fixed cost savings

Sources of Information Relevant to an Assessment of Fixed Cost Savings

- Business unit P&Ls, budgets and forecasts and financial targets to determine extent to
 which managers are accountable for covering fixed and allocated costs and what
 benefits may be derived from fixed cost savings
- Capital authorization requests, investment proposals and pro forma business unit P&L's
 to determine the relevance of fixed costs in investment decisions and the potential of
 fixed cost reductions to enhance future investment proposals
- Historical financial statements to assess the company's debt position and the likely impact of fixed cost savings on the merged firm's cost of capital and internal hurdle rates
- Pricing models to gain an understanding of company's pricing methodology and extent to which reductions in fixed costs might impact pricing decisions
- Business and marketing plans to determine the extent to which managers and sales and marketing personnel are accountable for full costs
- Cost allocation methodologies to determine the basis for cost assignments to specific products and business units and potential impact on future investment proposals



Efficiency Claims Experience

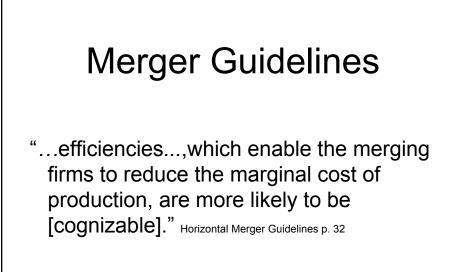
- Merger Guidelines
 - -- Merger Specificity
 - -- Verifiability
 - -- Cognizable
- What We Would Like
- What We See
- How To Provide

Merger Guidelines

"Cognizable efficiencies are merger-specific efficiencies that have been verified and do not arise from anticompetitive reductions in output or service." Horizontal Merger Guidelines p. 31

Merger Guidelines

Merger Specific – "...efficiencies likely to be accomplished with the proposed merger and unlikely to be accomplished in the absence of either the proposed merger or another means having comparable anticompetitive effects." Horizontal Merger Guidelines p. 30



Merger Guidelines

"The Agency also will consider the effects of cognizable efficiencies with no short-term, direct effect on prices in the relevant market."

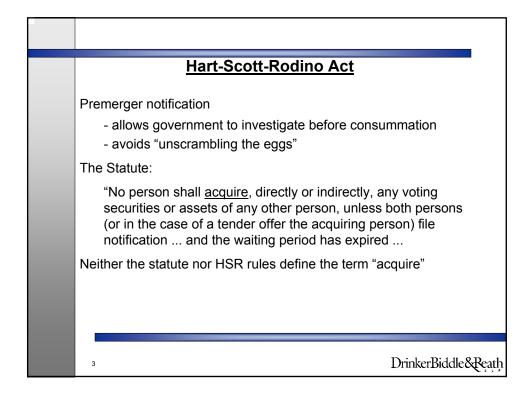
Horizontal Merger Guidelines p. 32

Merger Guidelines

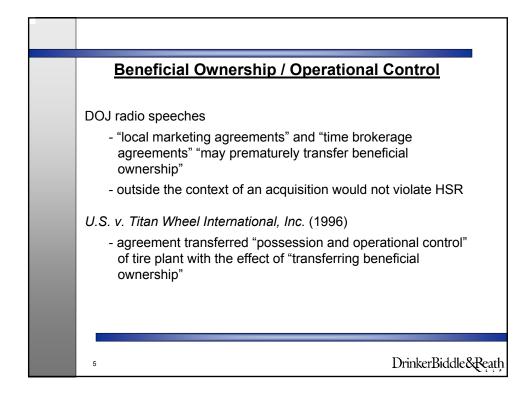
"...the merging firms must substantiate efficiency claims so that the Agency can verify by reasonable means the likelihood and magnitude of each asserted efficiency, how and when each would be achieved (and any costs of doing so), how each would enhance the merged firm's ability and incentive to compete, and why each would be merger-specific."

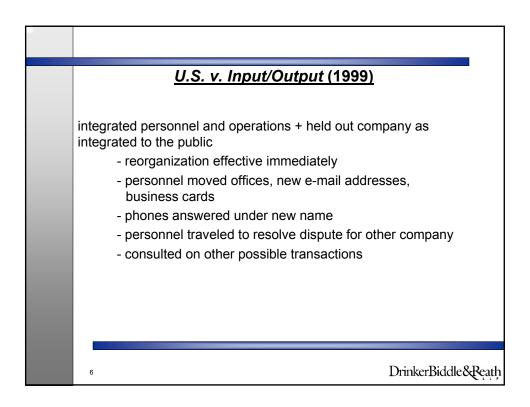


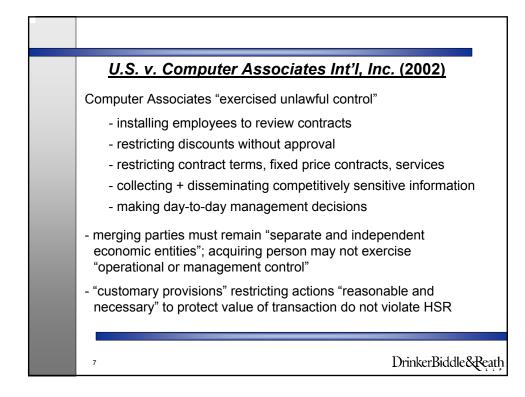
Critical Legal Distinctions
1. Gun Jumping v. Information Exchange
2. Hart-Scott-Rodino Act v. Sherman Act / FTC Act Limitations
See generally, H. Morse, <i>Mergers and Acquisitions: Antitrust Limitations on Conduct Before Closing</i> , 57 Business Lawyer 1463 (2002)
2 DrinkerBiddle&Reath



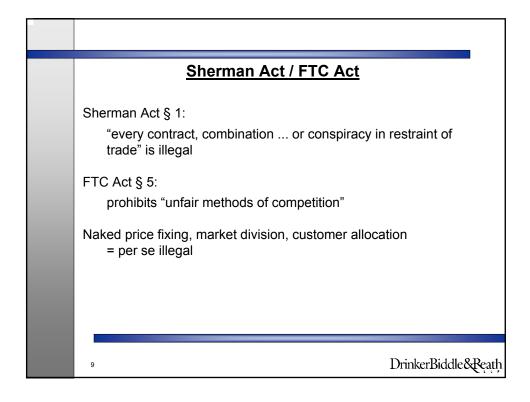
HSR Rules / Beneficial Ownership
The Rules:
"acquiring person" = person who will "hold" voting securities or assets
"hold" = "beneficial ownership"
"Statement of Basis and Purpose":
"the existence of beneficial ownership is to be determined in the context of particular cases with reference to the person or persons that enjoy the <u>indicia of beneficial ownership</u> ," which include
- right to obtain any increase in value
- risk of loss,
- right to vote
- investment discretion
4 DrinkerBiddle&Reath



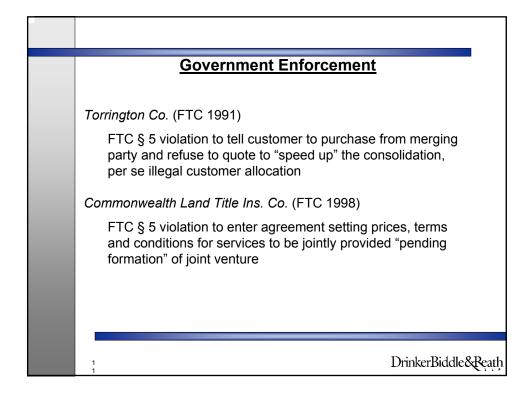


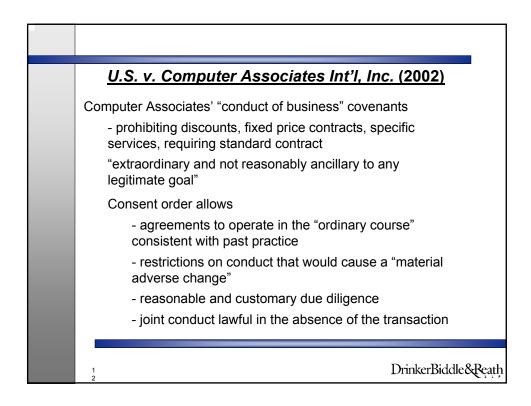


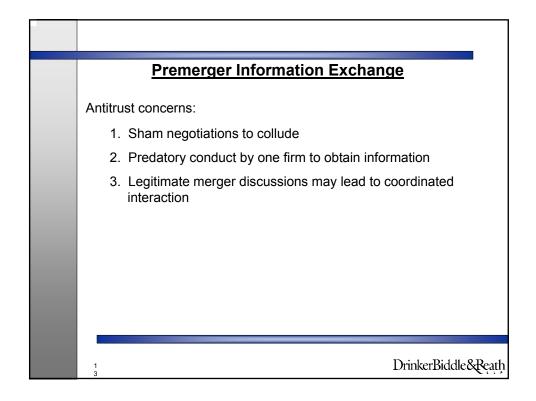
Fitting a Square Peg in a Round Hole?
"Signing the contract transfers some indicia of beneficial ownership. By itself, that transfer is entirely lawful.
But the transfer of additional indicia of ownership during the waiting period
 – such as assuming control through management contracts, integrating operations, joint decision making or transferring confidential information for purposes other than due diligence inquiries –
are inconsistent with the purposes of the HSR Act and will constitute a violation."
8 DrinkerBiddle&Reath

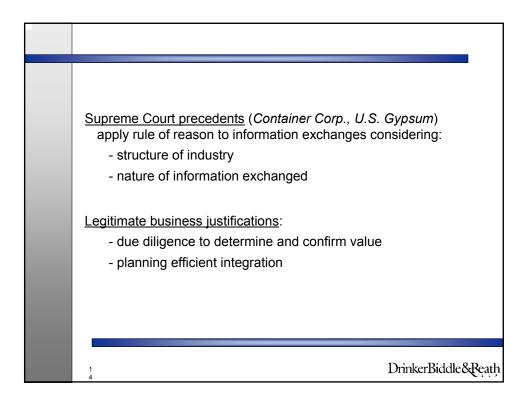


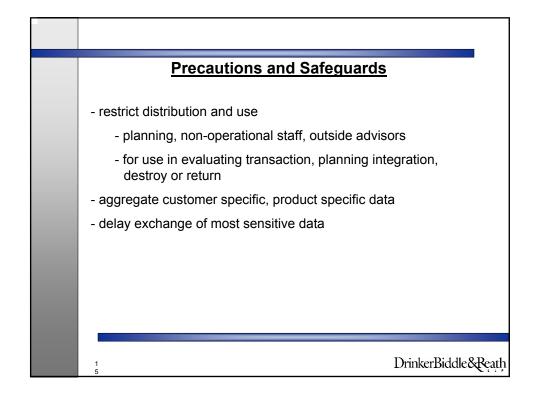
	The Agencies' Position
D	OJ:
	"the pendency of a proposed merger does not excuse the parties of their obligations to compete independently"
F	FC:
	"between the time two competitors agree to merge and when they consummate their transaction, they are separate economic actors who are bound by the competition laws"
	But see International Travel Arrangers v. NWA, Inc. (1993)
	rejects view "only the formal consummation of a merger precludes application of section 1 of the the Sherman Act to an alleged conspiracy between the merging companies"
	DrinkerBiddle8

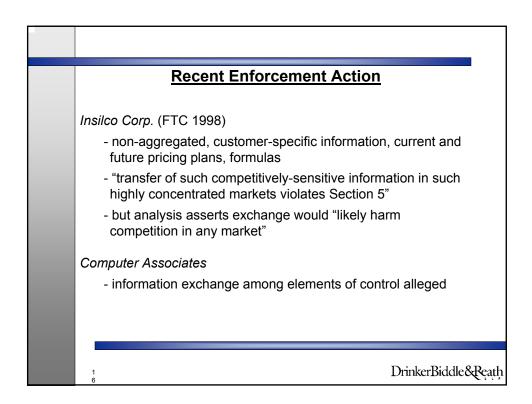












Can Mere Exchange of Information Violate HSR?
"While parties have argued that their intent was merely to plan integration rather than to implement it, we do not think this distinction meets the requirements of the Act
When to-be-acquired firms release information that goes beyond due diligence they are jumping the starting gun that is supposed to be triggered by the expiration of the waiting period
we consider the release of information violates the HSR Act unless the acquired firm can show it would have provided such information to a firm other than the acquiring firm."
1 7 DrinkerBiddle&Reat

Gun Jumping

- HSR Preserving the integrity of the regulatory process
 - may not implement the transaction until the waiting period has expired
 - absence of competitive concerns is irrelevant
- Preclosing activities between the parties when competitive issues exist
 - exchange of information in connection with the merger
 - covenants and provisions in the agreement of sale
 - preparation for start-up (closing) and integration

Business Needs

- Once announced, the deal should go through
 - usually this is even more important to the seller than to the buyer
- Value must be maintained and captured
- Start up must be smooth (effective)

Due Diligence and Integration

- The process of due diligence (value confirmation) and integration (value capture) is one continuous process
- Due diligence
 - confirms value
 - identifies what needs to be done for successful start up and integration
- Due diligence continues until closing but emphasis shifts from value confirmation to value capture
- Buyers need for information continues until closing



- Traditional rule of reason analysis
- Practitioners are comfortable and experienced in dealing with these issues
- Further guidance not needed
- Must recognize that need for information continues until closing

Covenants and Provisions in the Agreement of Sale

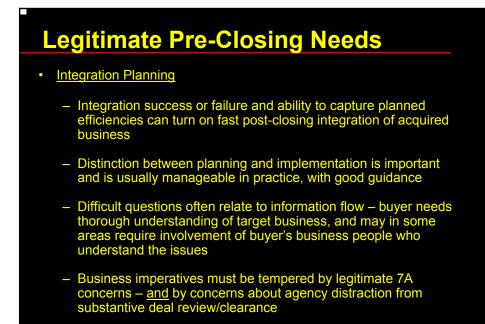
- Seller needs certainty that deal will go through
- · Important to regulatory agencies that approved deals close
- · "Ordinary course of business" covenant is not enough
- Conditions of closing are not a substitute
- Lack of specific covenants may cause less competitive vigor
- In evaluating covenants Gov't should consider the underlying business reality
- Covenants are typically arms length and carefully negotiated

Preparation for Start Up

- Activities prior to closing to facilitate an effective start up should be allowed unless they raise anticompetitive issues.
- · Typical case -- information systems
- The business may never recover from a bad start up

Legitimate Pre-Closing Needs

- Due diligence
 - Good information is vital for deal selection and valuation
 - Distinguishing "necessary" vs. "unnecessary" information is elusive – more is usually better
 - But keeping competitively sensitive information out of competing personnel's hands can readily be done with some fairly simple steps
 - Proper legal focus here is Section 1 not 7A
 - Section 1 analysis should usually require rule of reason approach, given presence of legitimate rationales



Legitimate Pre-Closing Needs

- Ordinary Course Conduct
 - Buyer (and seller) have legitimate interest in fixing deal terms and preserving target's value pending closing
 - Sellers and their employees may have incentives (unrelated to competition on the merits) to deviate from the ordinary course and undermine value of the deal
 - Appropriate contractual restrictions on such non-ordinary-course activities should not be condemned simply because they relate to competitive activities – need to examine the facts and justifications
 - Question: What if the discounting in <u>Computer Associates</u> had clearly been <u>outside</u> the seller's ordinary course?

Current Guidance

- From the Agencies
 - Several cases/consents, many reasonable on their face
 - Agency "gloss" has been more aggressive than the consents
 - Some tendency to blur Section 1 and 7A analyses
 - Potential for overly regulatory approach is burden on the parties to justify any deviations from "no-deal" status quo? Or on the agencies to show the elements of a specific <u>violation</u>?



Overview

- Current business environment makes it especially important that acquisitions be well-planned and well-executed
- Business needs for thorough due diligence and rapid deal integration are legitimate, and should inform the antitrust analysis of pre-closing activities
- Planning for rapid post-closing integration is <u>not</u> about "closing early" but is about ensuring that the integration succeeds at all
- Well-counseled companies can operate in the current legal environment – but some efficient conduct may be impeded at the margin by overly-restrictive guidance
- The agencies can help by sticking to the fundamentals of the (distinct) Sherman Act Section 1 and HSR Act Section 7A analyses
- Practitioners can help by giving practical guidance based on those fundamentals and by avoiding cookbook solutions

Current Guidance

- From Practitioners
 - Unavoidable focus on agencies' consents, speeches in giving guidance
 - Clients' desire for simple do's and don'ts can lead to rigid advice
 - More fact-intensive case-by-case guidance is more useful, but costly and time-consuming
 - Antitrust counsel will appropriately focus on the big picture the need to clear the deal – but this can result in an overly restrictive approach in order to avoid a gun-jumping sideshow

Going Forward

- No crisis here some complexity and need for judgment calls is probably inevitable
- Not a call for "more guidance" but for adherence to a defined legal framework
- Agencies and practitioners should focus on fundamentals of distinct Section 1/Section 7A analyses:
 - Is there a <u>per se</u> Section 1 violation? Rare, given usual presence of justifications
 - Is there a rule of reason violation for improper information exchange? Real competitive analysis needed
 - Is there a transfer of <u>beneficial ownership</u> giving rise to a 7A violation? Focus on HSR Act Statement of Basis and Purpose