(Original Signature of Member)

108TH CONGRESS 1ST SESSION

H.R.

To amend titles XVIII and XIX of the Social Security Act to establish minimum requirements for nurse staffing in nursing facilities receiving payments under the medicare or medicaid program.

IN THE HOUSE OF REPRESENTATIVES

Mr. Waxman (for himself and [see attached list of cosponsors]) introduced the following bill; which was referred to the Committee on

A BILL

To amend titles XVIII and XIX of the Social Security Act to establish minimum requirements for nurse staffing in nursing facilities receiving payments under the medicare or medicaid program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; PURPOSE.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Nursing Home Staffing Act of 2003".



1	(b) Purpose.—The purpose of this Act is to improve
2	the quality of care received by residents of nursing facili-
3	ties through the implementation of the minimum nurse
4	staffing levels identified by the Secretary of Health and
5	Human Services in a report to Congress submitted on
6	March 21, 2002.
7	SEC. 2. IMPLEMENTATION OF NURSE STAFFING STAND-
8	ARDS.
9	(a) In General.—Sections 1819(b)(4) and
10	1919(b)(4) of the Social Security Act (42 U.S.C. 1395i-
11	3(b)(4); 1396r(b)(4)) are each amended by adding at the
12	end the following new subparagraph:
13	"(D) MINIMUM STAFFING REQUIRE-
14	MENTS.—
15	"(i) Deadline for compliance
16	WITH MINIMUM STANDARDS.—With respect
17	to facility services provided after the date
18	that is the end of the 2-year period begin-
19	ning on the date of the enactment of this
20	subparagraph, a facility shall comply with
21	the minimum staffing levels promulgated
22	by the Secretary under clause (ii).
23	"(ii) Final regulations.—
24	"(I) IN GENERAL.—Not later
25	than 1 year after the date of the en-



1	actment of this subparagraph, and
2	consistent with the provisions of this
3	clause, the Secretary shall promulgate
4	standards for minimum staffing levels
5	for facilities. Such standards shall
6	provide for sufficient staffing levels
7	during day, evening, and night shifts
8	to ensure that residents of nursing fa-
9	cilities receive the level of care nec-
10	essary to meet the objectives of sub-
11	section (b)(2), and shall provide for
12	appropriate adjustments to account
13	for resident case mix.
14	"(II) MINIMUM STANDARDS.—
15	Subject to subclause (III), standards
16	promulgated under subclause (I) shall
17	be, at a minimum, the HHS minimum
18	nurse staffing ratios (as defined in
19	clause (iii)).
20	"(III) AUTHORITY TO PHASE IN
21	FACILITY COMPLIANCE WITH STAND-
22	ARDS.—If the Secretary determines
23	that compliance with the HHS min-
24	imum nurse staffing ratios is not fea-
25	sible for nursing facilities by the end

sible for nursing facilities by the end



1	of the 2-year period applicable under
2	clause (i), the Secretary may delay the
3	implementation of the HHS minimum
4	nurse staffing ratios until the date
5	that is the end of the 5-year period
6	that begins on the date of the enact-
7	ment of this subparagraph. If the Sec-
8	retary delays implementation of the
9	HHS minimum nurse staffing ratios
10	under the previous sentence, the Sec-
11	retary shall phase in over such 5-year
12	period alternative minimum staffing
13	standards that gradually increase in
14	each of the years of the phase-in until
15	the such standards meet the HHS
16	minimum nurse staffing ratios.
17	"(IV) Counting.—In deter-
18	mining compliance with the staffing
19	levels under this subparagraph, an in-
20	dividual may not be counted while
21	performing services that are not direct
22	nursing care, such as administrative
23	services, food preparation, house-
24	keeping, laundry, maintenance serv-



1	ices, or other activities that are not
2	direct nursing care.
3	"(iii) HHS MINIMUM NURSE STAFF-
4	ING RATIOS.—The term 'HHS minimum
5	nurse staffing ratios' means the minimum
6	staffing levels identified in the report to
7	Congress entitled 'Appropriateness of Min-
8	imum Nurse Staffing Ratios in Nursing
9	Homes, Report to Congress: Phase II
10	Final' submitted by the Secretary on
11	March 21, 2002, which require—
12	"(I) from 2.4 to 2.8 hours of
13	care per resident per day by a cer-
14	tified nurse aide, and
15	"(II) from 1.15 to 1.3 hours of
16	care per resident per day by a licensed
17	practical nurse, a licensed vocational
18	nurse, or a registered nurse, of which
19	from 0.55 to 0.75 hours of care per
20	resident per day shall be provided by
21	a registered nurse.
22	"(iv) Construction.—
23	"(I) Nonpreemption.—Nothing
24	in this subparagraph shall be con-
25	strued as prohibiting the Secretary or

strued as prohibiting the Secretary or



1	a State (in the case of title XIX) from
2	imposing higher minimum staffing
3	levels on facilities than those imposed
4	under this subparagraph.
5	"(II) MINIMUM STANDARDS
6	ONLY.—Compliance with the staffing
7	requirements imposed under this sub-
8	paragraph alone shall not be con-
9	strued as complying with the require-
10	ment under paragraph (2) to provide
11	services to attain or maintain the
12	highest practicable physical, mental
13	and psychosocial well-being of each
14	resident.
15	"(III) Supplementary re-
16	QUIREMENTS.—The staffing require-
17	ments of this subparagraph are in ad-
18	dition to the requirements of subpara-
19	graph (C).".
20	(b) Posting of Staffing Information.—
21	(1) In general.—The first sentence of sub-
22	paragraph (A) of sections 1819(b)(8) and
23	1919(b)(8) of the Social Security Act (42 U.S.C.
24	1395i-3(b)(8); 1396r(b)(8)) are each amended by

inserting before the period the following: ", a de-



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1	scription of the minimum staffing requirements
2	under paragraph (4)(D), and the average number of
3	hours of nursing care that residents of the facility
4	have received for each of the four previous calendar
5	quarters".
6	(2) Reports.—Such sections are each amended
7	by adding at the end the following new subpara-
8	graph:
9	"(C) Reports of Staffing Data.—A fa-
10	cility shall maintain records on nurse staffing,
11	and shall submit such reports of such records
12	to the Secretary as the Secretary may require
13	for the administration and enforcement of this
14	section. Such records shall be reviewed for accu-
15	racy as part of a standard survey required
16	under subsection (g)(2)(A).".
17	SEC. 3. INCREASED RESOURCES.
18	(a) Reinstitution of Boren Amendment Pay-
19	MENT METHODOLOGY.—
20	(1) In general.—Section 1902(a)(13) of the
21	Social Security Act (42 U.S.C. 1396a(a)(13)) is
22	amended to read as follows:
23	"(13) provide for payment of services through
24	the use of rates determined pursuant to the criteria



1	under this paragraph as in effect on August 1
2	1997;".
3	(2) Establishment of safe harbor
4	RATES.—Section 1902 of such Act (42 U.S.C.
5	1396a) is amended by adding at the end the fol-
6	lowing: "The Secretary may, by regulation, promul-
7	gate standards or methodologies for determining
8	rates that comply with paragraph (13), and a State
9	that pays rates that meet such standards or meth-
10	odologies is deemed to be in compliance with para-
11	graph (13).".
12	(3) Effective date.—The amendment made
13	by this subsection shall apply to services furnished
14	on or after the date that is one year after the date
15	of the enactment of this Act.
16	(b) Permanent 1.5 Percent Increase of Med-
17	ICAID FMAP BEGINNING WITH FISCAL YEAR 2004.—Sec-
18	tion 1905(b) of the Social Security Act (42 U.S.C.
19	1396d(b)) is amended by adding at the end the following:
20	"With respect to calendar quarters beginning after Octo-
21	ber 1, 2003, the Federal medical assistance percentage for
22	a State determined under the first sentence shall be in-



23 creased by 1.50 percentage points.".

1	(1) In General.—Sections $1819(g)(2)$ and
2	1919(g)(2) of the Social Security Act (42 U.S.C.
3	1395i-3(g)(2); 1396r(g)(2)) are each amended—
4	(A) by redesignating subparagraphs (C),
5	(D), and (E) as subparagraphs (D), (E), and
6	(F); and
7	(B) by inserting after subparagraph (B)
8	the following new subparagraph:
9	"(C) FINANCIAL ACCOUNTABILITY.—A
10	standard or an extended survey may include an
11	examination of the financial records of a facility
12	to determine whether payments made to the fa-
13	cility under this section for services furnished to
14	residents are being used in a manner consistent
15	with this section.".
16	(2) Composition of multidisciplinary
17	TEAM.—Sections $1819(g)(2)(E)(i)$ and
18	1919(g)(2)(E)(i) of the Social Security Act (42
19	U.S.C. $1395i-3(g)(2)(E)(i); 1396r(g)(2)(E)(i))$ are
20	each amended by inserting after the period the fol-
21	lowing: "This multidisciplinary team may include
22	professionals trained in financial accounting and au-
23	diting."



1	(3) Effective date.—The amendments made
2	by paragraph (1) shall apply to surveys conducted
3	on or after the date of the enactment of this Act.

