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I. Overview for Federal Prison Industries, Incorporated

A. General Overview

1. Introduction

Federal Prison Industries'(FPI) mission is to employ and provide work skills training to the greatest practical number of inmates in Federal correctional facilities necessary to ensure the safe and secure operation of such institutions, and in doing so, to produce market priced, quality goods and services in a self-sustaining manner that minimizes the potential impact on private business and labor. Electronic copies of the Department of Justice's Congressional Budget Justifications and Capital Asset Plan and Business Case exhibits can be viewed or downloaded from the Internet using the Internet address: http://www.usdoj.gov/jmd/2009justification/.

FPI was created by Congress in 1934, and is a wholly owned Government corporation that operates at no cost to the U.S. taxpayer. The Corporation is authorized to operate industries in Federal penal and correctional institutions and disciplinary barracks (18 U.S.C. 4121-4129). UNICOR is the trade name for FPI. The Director of the Federal Prison System (FPS), who has jurisdiction over all Federal penal and correctional institutions, is the Chief Executive Officer. FPI reduces inmate idleness by providing a full-time work program and continually strives to attain the goal of employing approximately 25 percent of the eligible inmate population. Many of the inmates do not have marketable skills. FPI provides a program of constructive industrial work and services wherein job skills can be developed and work habits acquired. Earnings from the Corporation's industrial activities are used for all operating costs of the Corporation, including purchase of raw materials and equipment, staff salaries and benefits, compensation to inmates performing in industrial work details, and compensation to former inmates for injuries they received while in Federal prisons.

A board of six Directors, appointed by the President, reviews and approves the policies of the Corporation, long-range Corporate plans, establishment of new industries, and bylaws and capital investments in excess of \$500,000. The Board also makes annual reports to Congress on the conduct of the business of the Corporation and the condition of its funds. General management of the Corporation is vested in an Assistant Director of the FPS, who serves as Chief Operating Officer, and carried out by a staff of 32 Corporate Management employees located in Washington, DC. Expenses of this function are subject to Congressional limitation.

As of September 30, 2007, there were 23,152 inmates employed in 114 factories. Inmates manufacture items such as furniture, clothing, electronics, and metal products, and provide such services as printing, data processing and laundry. Products and services of the Corporation are sold primarily to Federal Agencies. The Departments of Defense and Justice, the Postal Service, the Department of Homeland Security, and the General Services Administration are FPI's largest customers. The growth of the BOP and the corresponding need to increase inmate employment while minimizing FPI's effect on private labor and business continue to be FPI's major challenge.

For FY 2009, a total of 2,075 positions and 1,931 workyears are requested for FPI. Further, \$2,328,000 is included as the Administrative Expenses limitation.

2. Issues, Outcomes, and Strategies

Strategic Goal 3: Ensure the fair and efficient administration of justice.

Strategic Objective 3.4: Provide services and programs to facilitate inmates' successful reintegration into society consistent with community expectations and standards.

FPI's performance goals are part of the Department of Justice (DOJ). The primary FPI goal, inmate population management, is to proactively manage the offender population through meaningful work programs.

FPI meets this objective by reducing undesirable inmate idleness through a full time work program that provides constructive industrial work wherein job skills can be developed and work habits acquired. Inmate idleness is the number one cause of inmate unrest and violence in prison, and FPI employs over 20,000 inmates and provides skills training to help ensure the safe and secure operation of the institutions. FPI plays a vital role in the management of inmates, and also improves the likelihood that inmates will remain crime-free upon their release from BOP custody. A 2005 study, to establish a baseline was conducted of 15,406 FPI participants and an equal number of comparison subjects released between 1994 through 1998. Results indicate that inmates who participate in FPI are significantly less likely to recidivate.

For FY 2009, a total of 2,075 positions and 1,931 workyears are requested for FPI. Further, \$2,328,000 is included as the Administrative Expenses.

3. Full Program Costs

FPI operates as a revolving fund and does not receive an annual appropriation. This budget reflects the full value of anticipated orders received (Revenue) less the associated costs to produce the products ordered and maintain the facilities for manufacturing. FPI maintains a proprietary, full accrual accounting system. The revenue and costs presented in the budget are based upon historical data, market trends of FPI's sales of products and services, and projected expansion (growth) of the BOP. FPI monitors the following program's activities, Sales Volume, Number of Factories and Inmate Employment. These activities directly relate to FPI's goal of population management.

FPI sales have been significantly impacted by the passage of Sections 811 and 819 of the National Defense Authorization Acts of 2002 and 2003, and Section 637 of the FY 2004 and 2005 Omnibus Appropriations Bill which changed the nature of FPI's mandatory source status, as well as several administrative initiatives by the FPI program's Board of Directors.

The impact has primarily been seen in the FPI Office Furniture Business Group, which has historically comprised a major portion of FPI's total sales. FPI's Office Furniture sales in FY 2007 were \$116 million, down from \$140 million in FY 2005, \$141 million in FY 2004, \$152 million in FY 2003, and \$218 million in FY 2002. The \$102 million less in sales during FY 2007 as compared to the peak sales year of FY 2002 represents a 47 percent decrease.

In response, the FPI program has closed some factories and realigned several others as part of an effort to reduce its operating costs. The FPI program continues to improve customer service relationships, target new markets, and develop other innovative strategies. These initiatives have resulted in FPI's inmate employment increasing by 592 inmates from the FY 2001 total of 22,560 to 23,152 in FY 2007. This represents a increase of 3 percent.

Overall sales in FY 2007 of \$852,724,000 increased 19 percent from FY 2006 sales of \$717,544,000. FPI earnings increased to \$96,787,000 in FY 2007 compared to \$71,256,000 in FY 2006, a increase of 36 percent. This was due mainly to the Electronics Business Group's earnings increasing to \$77,826,000 in FY 2007 from \$62,743,000 in FY 2006 in continued support of the Department of Defense's war effort. Sales by the Electronics Business Group represent 38 percent of FPI's total sales and 80 percent of FPI total earnings. Electronics sales increased to \$326,329,000 in FY 2007 from \$233,182,000 in FY 2006, a 40 percent increase.

4. Performance Challenges

External Challenges

FPI does not receive appropriated funding for operations and must maintain itself through the results of operations. Historically, FPI operates on a very low margin. The margins are much below that which would be seen by a non-government corporation of similar size and longevity. FPI has been able to sustain itself despite unprecedented growth in the number of inmates. The growth demands of the BOP are expected to continue for the foreseeable future.

The delicate balancing act between self sufficiency and growth create a sizable challenge for FPI. Additionally, FPI is faced with challenges that may impact this balance. These challenges include changes to FPI's position as a supplier to the Federal Government (preference provided to FPI) and increases in costs not directly controlled by FPI (Federal staff pay schedule and benefits costs).

Internal Challenges

FPI faces challenges similar to that of a non-government corporation. These challenges include: control of costs, collection of account receivables, control of raw materials inventory levels, and stability of sales.

III. Appropriation Language and Analysis of Appropriation Language

Appropriation Language

Federal Prison Industries, Incorporated

The Federal Prison Industries, Incorporated, is hereby authorized to make such expenditures, within the limits of funds and borrowing authority available, and in accord with the law, and to make such contracts and commitments, without regard to fiscal year limitations as provided by section 9104 of title 31, United States Code, as may be necessary in carrying out the program set forth in the budget for the current fiscal year for such corporation, including purchase (not to exceed five for replacement only) and hire of passenger motor vehicles. (Department of Justice Appropriation Act, 2008)

Limitation on Administrative Expenses Federal Prison Industries, Incorporated

Not to exceed \$2,328,000 of the funds of the corporation shall be available for its administrative expenses, and for services as authorized by 5 U.S.C. 3109, to be computed on an accrual basis to be determined in accordance with the corporation's current prescribed accounting system, and such amounts shall be exclusive of depreciation, payment of claims, and expenditures which such accounting system requires to be capitalized or charged to cost of commodities acquired or produced, including selling and shipping expenses, and expenses in connection with acquisition, construction, operation, maintenance, improvement, protection, or disposition of facilities and other property belonging to the corporation or in which it has an interest. (Department of Justice Appropriation Act, 2008)

Analysis of Appropriation Language

No substantive changes proposed.

IV. Decision Unit Justification

A. Federal Prison Industries

FPI	Perm. Pos.	FTE	Amount
2007 Enacted with Rescissions	2,058	1,914	\$900,445
2007 Supplementals	0	0	0
2007 Enacted w/Rescissions and Supp.	2,058	1,914	900,445
2008 Enacted	2,075	1,930	929,510
Adjustments to Base and Technical Adj.	0	1	11,529
2009 Current Services	2,075	1,931	941,039
2009 Program Increases	0	0	0
2009 Request	2,075	1,931	941,039
Total Change 2008-2009	0	1	\$11,529

1. Program Description: Federal Prison Industries, Inc. (FPI) reduces inmate idleness by providing a full-time work program and continually strives to attain the goal of employing approximately 25 percent of the eligible inmate population. Health, security level and other factors determine eligibility for work in FPI. Many of the inmates do not have marketable skills. FPI provides a program of constructive industrial work wherein job skills can be developed and work habits acquired.

FPI's operations are self-supporting. Revenues are derived from the sale of products and services to other Federal departments, agencies, and government institutions which purchase products listed on FPI's Schedule of Products. FPI provides services on a non-mandatory, preferred source basis. Operating expenses such as the costs of raw materials and supplies, inmate wages, staff salaries, and capital expenditures are applied against these revenues, resulting in operating income or loss, which is reapplied toward operating costs for future production.

Institution factories and shops are operated by civilian supervisors and managers, training and overseeing the work of inmates. The factories utilize raw materials and component parts purchased from the private sector to produce finished goods. FPI's major Government customers include the Department of Defense, the Department of Justice, the Department of Homeland Security, the Postal Service, and the General Services Administration. Institution factories manufacture such items as furniture, clothing, electronics, and metal products, and provide such services as printing, data processing, laundry and recycling activities. Orders for goods and services are obtained through marketing and sales efforts by civilian staff. A portion of the earnings realized by these operations is reinvested to improve and build new facilities and purchase equipment, maintain the existing equipment base, and provide working capital.

that produce products which meet Government specifications. Inmate training is also extensive because most of the inmates have no previous training, experience or skills. Much of the needed training occurs on-the-job, with the civilian supervisors and experienced inmates explaining and demonstrating the work to newly assigned inmates. Where skills require more formal training, such as soldering, classroom instruction is provided by UNICOR staff.

FPI makes capital investments in building and improvements, machinery and equipment as necessary in the conduct of its industrial operations. Other expenses charged to the industrial manufacturing program include inmate accident compensation.

In 1988 Congress amended FPI's statute regarding the production of new products and significant product expansion (18 U.S.C. 4122). Before any significant product expansion or new products are manufactured, a review process is conducted, which includes full notice to and input from the public and interested parties. Implementing guidelines were first promulgated in 1990 and updated in 1997, with input from the private sector.

As required under the Federal rules, commonly referred to as the Guidelines process, when FPI proposes to produce a new product or expand its market share of an existing product, they first must conduct a market impact study. This study must identify and consider the number of vendors currently meeting the requirements of the Federal government; the proportion of the Federal market for the product currently served by small business, small disadvantaged businesses, or businesses operating in labor surplus areas; the size of the Federal/non-Federal markets for the product; the projected growth in the Federal government's demand for the product; and the projected ability of the Federal market to sustain both FPI and private vendors. FPI then must announce in the Federal Business Opportunities (Fed Biz Opps) its proposal and invite comments from private industry. FPI must also directly notify those trade associations affected and allow them to provide comment.

FPI's Board of Directors is appointed by the President and by statute is composed of six members representing Industry, Labor, Retailers and Consumers, Agriculture, the Secretary of Defense and Attorney General. The Board is provided copies of the market impact study, the comments received, and FPI's recommendations. The Board also holds hearings which the public can attend and provide testimony.

At the conclusion of the above process, the Board renders its decision, which is also published in the Federal Business Opportunities (Fed Biz Opps). Parties can appeal to the Board if and when market conditions change or new facts could impact the decision.

eral Prison Industries /Objective: 3.4 es	Final									
	Final									
		Target	Ac	tual	Pro	jected	Cha	nges	Request	ed (Total)
	FY 2	2007	FY	2007	FY 2008	3 Enacted		es Adjustments ogram Changes	FY 2009	Request
ories	1	14	1	14	1	115	(0	1	15
obs added						•	(C		0
t year-end	,					1		0	,	788
E	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
	1,914	900,445	1,914	987,811	1,930	929,510	1	11,529	1,931	941,039
erformance	FY 2	2007	FY	2007	FY 2008 R	equirements	Adjustments	and Program	FY 2009	Request
	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000	FTE	\$000
ales Volume	1,914	900,445	1,914	987,811	1,930	929,510	1	11,529	1,931	941,039
comparative Recidivism for PI inmates vs. non-FPI imates (3 yrs.)	15%		39%	<u> </u>	15%		0		15%	· · · · ·
PI inmates vs. non-FPI imates (6 yrs.)	10%	_	23%		10%		0		10%	
lumber of Inmates mployed	21,500		23,152		21,788		0		21,788	
lumber of inmates mployed as a percentage f inmates housed in low, nedium, and high security astitutions.	25%		16%		25%		0		25%	·
	bs added year-end included, but reimbursable not included in the total) arformance included in the total) arformance alles Volume omparative Recidivism for Pl inmates vs. non-FPI mates (3 yrs.) omparative Recidivism for Pl inmates vs. non-FPI mates (6 yrs.) imber of Inmates nployed imber of inmates nployed as a percentage inmates housed in low, edium, and high security stitutions.	bs added (21, FTE (1,914) FTE	bs added year-end 0 21,500 FTE \$000 ncluded, but reimbursable not included in the total) 1,914 900,445 erformance FY 2007 Image: Straight of the straight of	bs added year-end 0 21,500 1,6 23, 23, FTE \$000 FTE ncluded, but reimbursable not included in the total) 1,914 900,445 1,914 erformance FY 2007 FY Image: Solution of the total of to	bs added year-end 0 21,500 1,652 23,152 FTE \$000 FTE \$000 ncluded, but reimbursable not included in the total) 1,914 900,445 1,914 987,811 Frformance FY 2007 FY 2007 FY 2007 Image: Solution of the solution of	bs added year-end 0 1,652 23,152 21 Included, but reimbursable not included in the total) FTE \$000 FTE \$000 FTE 21 23 21 21 23 21 23	bs added year-end 0 1,652 23,152 0 21,500 23,152 21,788 FTE \$000 FTE \$000 FTE \$000 ncluded, but reimbursable not included in the total) 1,914 900,445 1,914 987,811 1,930 929,510 wrformance FY 2007 FY 2007 FY 2008 Requirements Image: State of the total) FTE \$000 FTE \$000 Image: State of the total) FTE \$000 FTE \$000 FTE \$000 FTE \$000 FTE \$000 Image: State of the total) 1,914 900,445 1,914 987,811 1,930 929,510 Image: State of the total 1,914 900,445 1,914 987,811 1,930 929,510 Image: State of the total 1,914 987,811 1,930 929,510 Image: State of the total 1,914 987,811 1,930 929,510 Image: State of the total 1,914 987,811 1,930 15% </td <td>bs added year-end 0 21,500 1,652 23,152 0 21,788 0 FTE not included in the total) FTE 1,914 \$000 FTE 1,914 \$000 FTE 987,811 \$000 FTE 900,929,510 1 Frformance FTE 1,914 \$000 FTE 900,445 \$000 FTE 987,811 \$000 FTE 92007 FY 2008 Requirements FY 2009 Curr Adjustments Cha Image: space space</td> <td>Des added year-end 0 21,500 1,652 23,152 0 21,788 0 0 FTE \$000 FTE \$000 FTE \$000 FTE \$000 Included, but reimbursable not included in the total) FTE \$000 FTE \$000 FTE \$000 Included in the total) FY 2007 FY 2008 Requirements FY 2009 Current Services Adjustments and Program Change FTE \$000 FTE \$000 FTE \$000 FTE \$000 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites (3 yrs.) 15% 39% 15% 0 Incluster</td> <td>$\begin{array}{c c c c c c c c c c c c c c c c c c c$</td>	bs added year-end 0 21,500 1,652 23,152 0 21,788 0 FTE not included in the total) FTE 1,914 \$000 FTE 1,914 \$000 FTE 987,811 \$000 FTE 900,929,510 1 Frformance FTE 1,914 \$000 FTE 900,445 \$000 FTE 987,811 \$000 FTE 92007 FY 2008 Requirements FY 2009 Curr Adjustments Cha Image: space	Des added year-end 0 21,500 1,652 23,152 0 21,788 0 0 FTE \$000 FTE \$000 FTE \$000 FTE \$000 Included, but reimbursable not included in the total) FTE \$000 FTE \$000 FTE \$000 Included in the total) FY 2007 FY 2008 Requirements FY 2009 Current Services Adjustments and Program Change FTE \$000 FTE \$000 FTE \$000 FTE \$000 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites Volume 1,914 900,445 1,914 987,811 1,930 929,510 1 11,529 Ites (3 yrs.) 15% 39% 15% 0 Incluster	$ \begin{array}{c c c c c c c c c c c c c c c c c c c $

Base number of factories equal the number of factories at the beginning of the year and previous year's base number of factories adjusted to agree with previous year-end results.
 Sales volume is equal to gross revenues for the fiscal year.
 Decrease is the result of reduction of cost and delayed activations.
 In FY2005, a Baseline was established for comparative recidivism rates for FPI inmates vs. non-FPI inmates who are less likely to recidivate 3 years after release and less likely to recidivate 6 years after release. In addition, FY 2008 – FY 2009 targets have been developed.

	2	. PERFORI	MANCE ME	EASURE T	ABLE (co	nt'd)					
Decision Unit: F	ederal Prison Industries					-					
Department of J	ustice Strategic Goal/Objective: 3.4										
		FY	FY	FY	FY	FY 2005	FY	FY 2	2007	FY	FY
Performance	Report and Performance Plan Targets	2001	2002	2003	2004		2006			2008	2009
		Actual	Actual	Actual	Actual	Actual	Actual	Target	Actual	Target	Target
Performance	Comparative Recidivism for FPI					Baseline					
Measure	inmates vs. non-FPI inmates (3 yrs.)	N/A	N/A	N/A	N/A	Established	23%	15%	39%	15%	15%
	Comparative Recidivism for FPI					Baseline					
	inmates vs. non-FPI inmates (6 yrs.)	N/A	N/A	N/A	N/A	Established	10%	10%	23%	10%	10%
Efficiency											
Measure	Number of Inmates Employed	22,560	21,778	20,274	19,337	19,720	21,205	21,500	23,152	21,788	21,788

2. Performance, Resources and Strategies

a. Performance Plan and Report for Outcomes

Inmate Employment: The Federal Prison Industries (FPI) actual inmate employment of 23,152 at the end of FY 2007 exceeded the projected target level of 21,500. The projected number of inmates employed increases consistently, correlating with projected sales and the activation of new institutions.

The recidivism measure was new in FY 2005. Baseline data for this measure was established in FY 2005. A study, to establish a baseline was conducted of 15,406 FPI participants and an equal number of comparison subjects released between 1994 through 1998. Results indicate that inmates who participate in FPI training and employment are significantly less likely to recidivate. Now that baseline information is available, FPI will begin targeting and collecting data to report in outyears against a long-term and annual PART measure. The FY 2009 target is 15 percent less likely to recidivate 3 years after release and 10 percent less likely to recidivate 6 years after release.

b. Strategies to Accomplish Outcomes

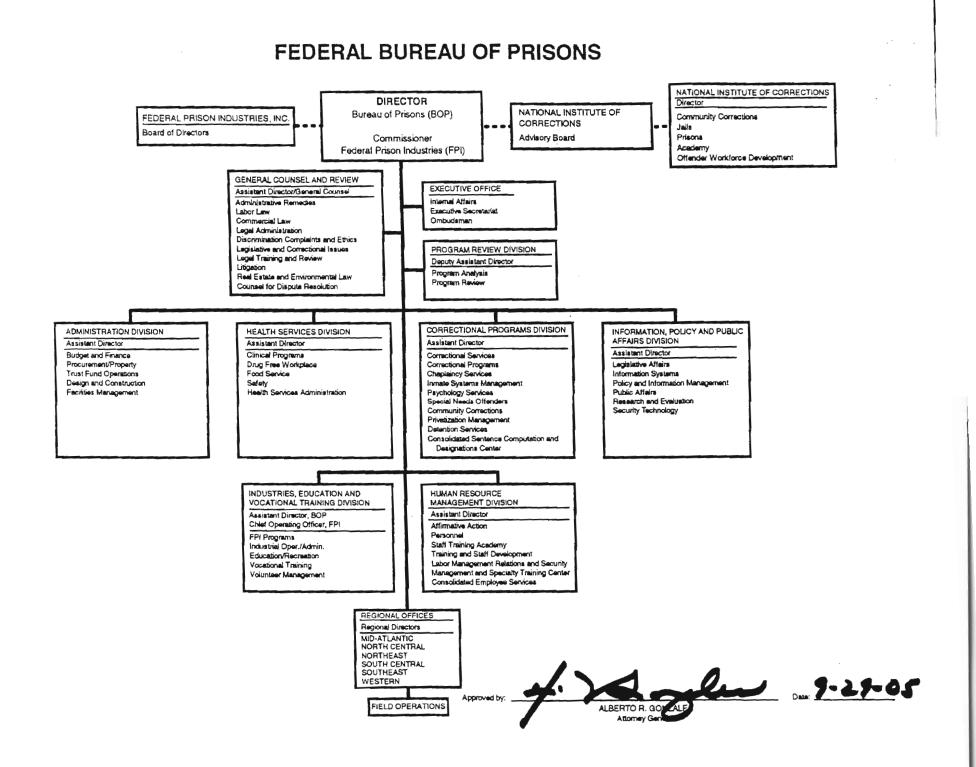
FPI's performance goals are part of the Department of Justice (DOJ). The primary FPI goal; population management, is to proactively manage the offender population through meaningful work programs.

FPI meets this objective by reducing undesirable inmate idleness through a full time work program that provides constructive industrial work wherein job skills can be developed and work habits acquired. Inmate idleness is the number one cause of inmate unrest and violence in prison; FPI employs over 20,000 inmates and provides skills training to help ensure the safe and secure operation of the institutions. FPI plays a vital role in the management of inmates, and also improves the likelihood that inmates will remain crime-free upon their release from BOP custody.

For FY 2009, a total of 2,075 positions and 1,931 workyears are requested for FPI. Further, \$2,328,000 is included as the Administrative Expenses limitation.

c. Results of Program Assessment Rating Tool (PART) Reviews $\rm N/A$

FPI internal results reflect FY 2007 targets of 15 percent less likely to recidivate 3 years after release and 10 percent less likely to recidivate 6 years after release were exceeded with actual results of 39% and 23% respectively.



B. Summary of Requirements

Summary of Requirements Federal Prison System Federal Prison Industries, Incorporated (Dollars in Thousands)

	Perm.		
	Pos.	FTE	<u>Amount</u>
2007 Enacted (with Rescissions, direct only)	2,058	1,914	900,445
2007 Supplementals	0	0	0
Total 2007 Revised Continuing Appropriations Resolution (with Rescissions)	2,058	1,914	900,445
2008 Encacted (with Recissions, direct only)	2,075	1,930	929,510
Total 2008 Enacted (with Recissions and Supplementals)	2,075	1,930	929,510
Technical Adjustments			
Restoration of 2008 Prior Year Unobligated Balance Recission	0	0	0
Adjustments to Base Increases: 2009 Pay Raise (2.9.%)	0 0 0	0 0 1 0	3,804 1,479 89 6,157 11,529
Subtotal Increases Decreases Total Adjustment to Base and Technical Adjustments	0	0	0
2009 Current Services	2,075	1,931	941,039
Program Changes	0	0	0
2009 Total Request	2,075	1,931	941,039
2008-2009 Total Change	0	1	11,529

		opropriation ons and Su	Enacted pplementals		2008 Enacted	t l		Adjustme hnical Adj	nts to Base ustments	с	2009 urrent Sen	vices	I	2009 ncrease	s	_	2009 Offsets		_	2009 Request	
	Perm.			Perm.			Perm.			Perm.			Perm.			Perm.			Perm.		
Estimates by Budget Activity:	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
1. Administrative Expense	32	32	\$2,477	32	32	\$2,328	0	0	\$0	32	32	\$2,328	0	0	\$0	0	0	\$0	32	32	\$2,328
Subtotal	32	32	2,477	32	32	2,328	0	0	0	32	32	2,328	0	0	0	0	0	0	32	32	2,328
2. Cost of Production	2,026	1,882	821,171	2,043	1,898	890,713	0	1	10,322	2,043	1,899	901,035	0	0	0	0	0	0	2,043	1,899	901,035
Other Expenses	0	0	40,000	0	0	15,363	0	0	154	0	0	15,517	0	0	0	0	0	0	0	0	15,517
Buildings and Improvemts.	0	0	15,501	0	0	9,358	0	0	935	0	0	10,293	0	0	0	0	0	0	0	0	10,293
5. Machinery and Equipment	0	0	21,296	0	0	11,748	0	0	118	0	0	11,866	0	0	0	0	0	0	0	0	11,866
Total:	2,058	1,914	900,445	2,075	1,930	929,510	0	1	11,529	2,075	1,931	941,039	0	0	0	0	0	0	2,075	1,931	941,039

*FPI funds are non-appropriated.

D: Resources by DOJ Strategic Goal and Strategic Objective

Resources by Department of Justice Strategis Goal/ Objective Federal Prison System Federal Prison Industries, Incorporated (Dollars in thousands)

Strategic Goal 3		opropriation acted			2009			2009			2009	
Objective	with Res	sc. & Sup.	2008 Ena	acted	Current	Services	Inc	reases	Offset	S	Requ	iest
	Direct,		Direct,		Direct,		Direct,		Direct,		Direct,	
	Reimb.	Direct	Reimb.	Direct	Reimb.	Direct	Reimb.	Direct	Reimb.	Direct	Reimb.	Direct
Ensure the Fair and Efficient	Other	Amount	Other	Amount	Other	Amount	Other	Amount	Other	Amount	Other	Amount
Administration of Justice	FTE	\$000s	FTE	\$000s	FTE	\$000s	FTE	\$000s	FTE	\$000s	FTE	\$000s
(3.4) FPI	1,914	0	1,930	0	1,931	0	0	0	0	0	1,931	0
Grand Total	1,914	0	1,930	0	1,931	0	0	0	0	0	1,931	0

* FPI funds are non-appropriated.

E. Justification for Base Adjustments

Justification for Base Adjustments Federal Prison System Federal Prison Industries, Incorporated

Increases:

2009 pay raise

This request provides for the proposed 2.9 percent pay raise to be effective in January of 2009. This increase includes locality pay adjustments as well as the general pay raise. The amount requested, <u>\$3,804,000</u> represents the pay amounts for 3/4 of the fiscal year plus appropriate benefits (<u>\$2,549,000</u> for pay and <u>\$1,255,000</u> for benefits).

Annualization of 2008 pay raise

This pay annualization represents first quarter amounts (October through December) of the 2008 pay increase of 3.5 percent included in the 2008 President's Budget. The amount requested, <u>\$1,479,000</u>, represents the pay amounts for 1/4 of the fiscal year plus appropriate benefits (<u>\$991,000</u> for pay and <u>\$488,000</u> for benefits).

Annualization of additional positions approved in 2008

This provides for the annualization of $\underline{0}$ additional positions appropriated in 2007 and $\underline{17}$ additional positions requested in the 2008 President's budget. Annualization of new positions extends to 2 years to provide for funding lapse in the first year activation. For 2009 increases, this request includes a decrease of $\underline{\$0}$ for one-time items associated with the increased positions, and an increase of $\underline{\$89,000}$ for full-year costs associated with one additional FTE, for a net increase of $\underline{\$89,000}$. This annualization of one FTE and \$89,000 is associated with the factory activation of FCI Pollock, LA, requested in the FY 2008 budget.

Investments

An increase of \$6,157,000 is estimated in FY 2008 for investment activity.

Crosswalk of 2007 Availability Federal Prison System Federal Prison Industries, Incorporated (Dollars in Thousands)

		2007 Enac		F	Rescissio	ons	Su	pplemen	itals		rogrammiı Transfers	•	Carry	over/Reco	overies	20	07 Availab	ility
Decision Unit	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
Federal Prison Industries	2,058	1,914	\$900,445	0	C	\$0	0	0	\$0	0	0	\$0.00	0	0	\$0	2,058	1,914	\$900,445
TOTAL	2,058	1,914	\$900,445	0	C	\$0	0	0	\$0	0	0	\$0.00	0	0	\$0	2,058	1,914	\$900,445

* FPI funds are non-appropriated.

Crosswalk of 2008 Availability Federal Prison System Federal Prison Industries, Incorporated (Dollars in Thousands)

		2008 Enac hout Reciss			Rescissi	ons	Su	pplemen	ntals	Rep	rogrammi Transfers	•	Carry	over/Reco	overies	20	108 Availabi	ility
Decision Unit	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount	Pos.	FTE	Amount
Federal Prison Industries	2,075	1,930	\$929,510	C) () \$0	0	0	\$0	0	0	\$0.00	0	0	\$0	2,075	1,930	\$929,510
TOTAL	2,075	1,930	\$929,510	0) () \$0	0	0	\$0	0	0	\$0.00	0	0	\$0	2,075	1,930	\$929,510

* FPI funds are non-appropriated.

L. Summary of Requirements by Object Class

Summary of Requirements by Object Class Federal Prison System Federal Prison Industries,Incorporated (Dollar in Thousands)

	2007 A	ctuals	2008 E	nacted	2009 R	equest	Increase/	Decrease
Object Classes	FTE	Amount	FTE	Amount	FTE	Amount	FTE	Amount
11.1 Full-time Permanent	1,899	\$110,916	1,915	\$113,642	1,916	\$116,429		\$2,78
11.3 Other than Permanent	15	0	15	0	15	0	() (
11.5 Other Personnel Compensation	63	5,358	63	5,479	63	5,602	() 123
11.8 Special Service Pay	0	50,826	0	51,970	0	53,139	(0 1,169
Total Workyears and Personnel Comp	1,977	167,100	1,993	171,090	1,994	175,169		4,080
Other Objects								
12 Personnel Benefits		48,796		49,971		51,198		1,226
21 Travel and Transportation of Persons		5,058		5,109		5,160		51
22 Transportation of Things		3,570		3,606		3,642		36
23.2 Rental Payments to Others		1,098		1,109		1,120		11
23.3 Communications, Utilitles and Miscellaneous Charge		19,600		20,188		20,794		606
24 Printing and Reproduction		1,021		1,062		1,104		42
25.1 Advisory and Assistance Services		0		0		0		0
25.2 Other Services		15,211		15,363		15,517		154
25.3 Purchases of Goods & Services from Gov't Acc		0		0		0		0
25.7 Operation and Maintenance of Equipment		0		0		0		0
26 Supplies and Materials		655,358		661,912		668,531		6,619
31 Equipment		11,632		11,748		11,866		117
32 Land and Structures		8,507		9,358		10,293		936
93 Administrative Expenses		2,241		2,477		2,477		0
Total Obligations		939,192		952,992		966,870		9,799
Unobligated Balance, Start-of-Year		(116,558)		(165,177)		(141,695)		
Unobligated Balance, End-of-Year		165,177		141,695		115,864		
Total Requirements		987,811		929,510		941,039		

I. Detail of Permanent Positions by Category

Detail of Permanent Positions by Category Federal Prison System Federal Prison Industries, Incorporated

	2007 Enacted						
	w/Rescissions	2008					
	and Supps	Enacted			2009 Request		
	Total	Total		Program	Program	Total Prg.	Total
Category	Authorized	Authorized	ATB's	Increases	Decreases	Changes	Authorized
Attorneys (905)	3	3	0	0	0	0	3
Personnel Management (200-299)	0	0	0	0	0	0	0
Paralegal Specialist (950)	0	0	0	0	0	0	0
Other legal and Kindred (900-998)	3	3	0	0	0	0	3
Correctional Institution Administration (006)	65	66	0	0	0	0	66
Correctional Officers (007)	4	4	0	0	0	0	4
General Admin., Clerical and Office Svcs. (300-399)	207	208	0	0	0	0	208
Accounting and Budget (500-599)	200	202	0	0	0	0	202
Engineering and Architecture Group (800-899)	10	10	0	0	0	0	10
Information and Arts Group (1000-1099)	0	0	0	0	0	0	0
Business and Industry Group (1100-1199)	456	456	0	0	0	0	456
Equipment, Facilities and Service Group (1600-1699)	9	13	0	0	0	0	13
Training/Education (1700-1799)	8	8	0	0	0	0	8
Manufacturing Quality Control Group (1900-1999)	91	92	0	0	0	0	92
Supply Group (2000-2099)	18	18	0	0	0	0	18
Transportation (2100-2199)	4	4	0	0	0	0	4
Information Tech Specialist (2200-2299)	116	116	0	0	0	0	116
Ungraded (culinary, farm, mechanical and construction)	864	872	0	0	0	0	872
Total	2,058	2,075	0	0	0	0	2,075
Washington - Duty Station	433	433	0	0	0	0	433
U.S. Field	1,625	1,642	0	0	0	0	1,642
Total	2,058	2,075	0	0	0	0	2,075

K. Summary of Requirements by Grade

Summary of Requirements by Grade Federal Prison System Federal Prison Industries, Incorporated (Dollars in Thousands)

	2007	Enacted						
	w/Rescissio	ons and Supps	2008 I	Enacted	2009 R	equest	Increase/I	Decrease
Grades and Salary Ranges	Pos.	Amount	Pos.	Amount	Pos.	Amount	Pos.	Amount
SES, \$111,676 - \$168,000	1		1		1		0	
GS-15, \$110,363 - 143,471	16		16		16		0	
GS-14, \$93,822 - 121,967	81		82		83		0	
GS-13, \$79,397 - 103,220	212		212		212		0	
GS-12, \$66,767 - 86,801	299		302		305		0	
GS-11, \$55,706 - 72,421	243		244		245		0	
GS-10, 50,703 - 65,912	4		4		4		0	
GS-9, \$46,041 - 59,852	200		203		206		0	
GS-8, 41,686 - 54,194	38		38		38		0	
GS-7, \$37,640 - 48,933	27		27		27		0	
GS-6, \$33,872 - 44,032	5		5		5		0	
GS-5, \$30,386 - 39,501	7		7		7		0	
GS-4, \$27,159 - 35,303	4		4		4		0	
Ungraded positions	921		930		930		0	
Total, appropriated positions	2,058		2,075		2,075		0	
Average ES Salary		\$139,838		\$143,334		\$147,491		
Average GS Salary		64,064		66,938		68,879		
Average GS Grade		11.27		11.27		11.27		

N. FY 2009 Summary of Change

FY 2009 Summary of Change Federal Prison System Federal Prison Industries, Inc. (Non Appropriated) (Dollars in thousands)

	Perm. <u>Pos.</u>	<u>FTE</u>	<u>Amount</u>
2008 Enacted	2,075	1,930	\$929,510
Adjustments to Base Increases:			
2009 Pay Raise (2.9%)	0	0	3,804
2008 Pay Raise Annualization (3.5%)	0	0	1,479
Annualization of 2008 Positions (FCI Pollock, LA)	0	1	89
Increase in 2008 Investment Activity	0	0	6,157
Total Adjustments to Base	0	1	11,529
2009 Current Services	2,075	1,931	941,039
Program Changes	0	0	0
Total Program Changes	0	0	0
2009 Request	2,075	1,931	941,039

*FPI funds are non-appropriated.