108TH CONGRESS 1ST SESSION

H. R. 1837

To improve the Federal acquisition workforce and the process for the acquisition of services by the Federal Government, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

April 29, 2003

Mr. Tom Davis of Virginia (for himself and Mr. Hunter) introduced the following bill; which was referred to the Committee on Government Reform, and in addition to the Committee on Armed Services, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To improve the Federal acquisition workforce and the process for the acquisition of services by the Federal Government, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Services Acquisition Reform Act of 2003".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

Sec. 2. Executive agency defined.

TITLE I—ACQUISITION WORKFORCE AND TRAINING

- Sec. 101. Definition of acquisition.
- Sec. 102. Acquisition workforce training fund.
- Sec. 103. Government-industry exchange program.
- Sec. 104. Acquisition workforce recruitment and retention program.
- Sec. 105. Architectural and engineering acquisition workforce.

TITLE II—ADAPTATION OF BUSINESS ACQUISITION PRACTICES

Subtitle A-Adaptation of Business Management Practices

- Sec. 201. Chief Acquisition Officers.
- Sec. 202. Chief Acquisition Officers Council.
- Sec. 203. Statutory and regulatory review.

Subtitle B-Other Acquisition Improvements

- Sec. 211. Ensuring efficient payment.
- Sec. 212. Extension of authority to carry out franchise fund programs.
- Sec. 213. Agency acquisition protests.
- Sec. 214. Improvements in contracting for architectural and engineering services.
- Sec. 215. Authorization of telecommuting for Federal contractors.

TITLE III—CONTRACT INCENTIVES

- Sec. 301. Share-in-savings initiatives.
- Sec. 302. Incentives for contract efficiency.

TITLE IV—ACQUISITIONS OF COMMERCIAL ITEMS

- Sec. 401. Preference for performance-based contracting.
- Sec. 402. Authorization of additional commercial contract types.
- Sec. 403. Clarification of commercial services definition.
- Sec. 404. Designation of commercial business entities.

TITLE V-OTHER MATTERS

- Sec. 501. Authority to enter into certain procurement-related transactions and to carry out certain prototype projects.
- Sec. 502. Amendments relating to Federal emergency procurement flexibility.
- Sec. 503. Authority to make inflation adjustments to simplified acquisition threshold.
- Sec. 504. Technical corrections related to duplicative amendments.

1 SEC. 2. EXECUTIVE AGENCY DEFINED.

- 2 In this Act, the term "executive agency" has the
- 3 meaning given that term in section 4(1) of the Office of

1	Federal Procurement Policy Act (41 U.S.C. 403(1)), un-
2	less specifically stated otherwise.
3	TITLE I—ACQUISITION
4	WORKFORCE AND TRAINING
5	SEC. 101. DEFINITION OF ACQUISITION.
6	Section 4 of the Office of Federal Procurement Policy
7	Act (41 U.S.C. 403) is amended by adding at the end the
8	following:
9	"(16) The term 'acquisition'—
10	"(A) means the process of acquiring, with
11	appropriated funds, by contract for purchase or
12	lease, property or services (including construc-
13	tion) that support the missions and goals of an
14	executive agency, from the point at which the
15	requirements of the executive agency are estab-
16	lished in consultation with the chief acquisition
17	officer of the executive agency; and
18	"(B) includes—
19	"(i) the process of acquiring property
20	or services that are already in existence, or
21	that must be created, developed, dem-
22	onstrated, and evaluated;
23	"(ii) the description of requirements
24	to satisfy agency needs;

1	"(iii) solicitation and selection of
2	sources;
3	"(iv) award of contracts;
4	"(v) contract performance;
5	"(vi) contract financing:
6	"(vii) management and measurement
7	of contract performance through final de-
8	livery and payment; and
9	"(viii) technical and management
10	functions directly related to the process of
11	fulfilling agency requirements by con-
12	tract.".
1 4	
13	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND.
13	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND.
13 14	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND. (a) Purposes.—The purposes of this section are to
13 14 15	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND. (a) PURPOSES.—The purposes of this section are to ensure that the Federal acquisition workforce—
13 14 15 16	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND. (a) Purposes.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the na-
13 14 15 16 17	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND. (a) PURPOSES.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the nature of Federal Government acquisition of property
13 14 15 16 17	sec. 102. Acquisition workforce training fund. (a) Purposes.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the nature of Federal Government acquisition of property and services associated with the changing roles of
13 14 15 16 17 18	sec. 102. Acquisition workforce training fund. (a) Purposes.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the nature of Federal Government acquisition of property and services associated with the changing roles of the Federal Government; and
13 14 15 16 17 18 19 20	sec. 102. Acquisition workforce training fund. (a) Purposes.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the nature of Federal Government acquisition of property and services associated with the changing roles of the Federal Government; and (2) acquires new skills and a new perspective to
13 14 15 16 17 18 19 20 21	SEC. 102. ACQUISITION WORKFORCE TRAINING FUND. (a) PURPOSES.—The purposes of this section are to ensure that the Federal acquisition workforce— (1) adapts to fundamental changes in the nature of Federal Government acquisition of property and services associated with the changing roles of the Federal Government; and (2) acquires new skills and a new perspective to enable it to contribute effectively in the changing en-

- is amended by adding at the end of subsection (h) the 2 following new paragraph:
- 3 "(3) ACQUISITION WORKFORCE TRAINING FUND.—(A) The Administrator of General Services 5 shall establish an acquisition workforce training 6 fund. The Administrator shall manage the fund 7 through the Federal Acquisition Institute to support 8 the training of the acquisition workforce of the exec-9 utive agencies other than the Department of Defense. The Administrator shall consult with the Ad-10 11 ministrator for Federal Procurement Policy in man-12 aging the fund.
 - "(B) There shall be credited to the acquisition workforce training fund 5 percent of the fees collected by executive agencies under the following contracts:
- 17 "(i) Governmentwide task and delivery-18 order contracts entered into under sections 19 2304a and 2304b of title 10, United States 20 Code, or sections 303H and 303I of the Federal Property and Administrative Services Act of 22 1949 (41 U.S.C. 253h and 253i).
 - "(ii) Governmentwide contracts for the acquisition of information technology as defined in section 11101 of title 40, United States

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1	Code, and multiagency acquisition contracts for
2	such technology authorized by section 11314 or
3	such title.
4	"(iii) Multiple-award schedule contracts
5	entered into by the Administrator of Genera
6	Services.
7	"(C) The head of an executive agency that ad-
8	ministers a contract described in subparagraph (B)
9	shall remit to the General Services Administration
10	the amount required to be credited to the fund with
11	respect to such contract at the end of each quarter
12	of the fiscal year.
13	"(D) The Administrator of General Services
14	through the Office of Federal Acquisition Policy
15	shall ensure that funds collected for training under
16	this section are not used for any purpose other than
17	the purpose specified in subparagraph (A).
18	"(E) Amounts credited to the fund shall be in
19	addition to funds requested and appropriated for
20	education and training referred to in paragraph (1)
21	"(F) Amounts credited to the fund shall remain

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available until expended.".

SEC. 103. GOVERNMENT-INDUSTRY EXCHANGE PROGRAM. 2 (a) IN GENERAL.—Subpart B of part III of title 5, 3 United States Code, is amended by adding at the end the 4 following: 5 "CHAPTER 38—ACQUISITION PROFESSIONAL EXCHANGE PROGRAM 6 "Sec. "3801. Definitions. "3802. General provisions. "3803. Assignment of employees to private sector organizations. "3804. Assignment of employees from private sector organizations. "3805. Reporting requirement. "3806. Regulations. 7 "§ 3801. Definitions 8 "For purposes of this chapter— 9 "(1) the term 'agency'— "(A) subject to subparagraph (B), means 10 11 an executive agency; and 12 "(B) does not include— 13 "(i) the General Accounting Office; 14 "(ii) an Office of Inspector General of 15 an establishment or a designated Federal 16 entity established under the Inspector Gen-17 eral Act of 1978; and "(iii) the Defense Contract Audit 18 19 Agency referred to in section 2313(b) of 20 title 10; and "(2) the term 'detail' means— 21

1	"(A) the assignment or loan of an em-
2	ployee of an agency to a private sector organi-
3	zation without a change of position from the
4	agency that employs the individual, or
5	"(B) the assignment or loan of an em-
6	ployee of a private sector organization to an
7	agency without a change of position from the
8	private sector organization that employs the in-
9	dividual,
10	whichever is appropriate in the context in which
11	such term is used.
12	"§ 3802. General provisions
13	"(a) Assignment Authority.—On request from or
14	with the agreement of a private sector organization, and
15	with the consent of the employee concerned, the head of
16	an agency may arrange for the assignment of an employee
17	of the agency to a private sector organization or an em-
18	ployee of a private sector organization to the agency. An
19	eligible employee is an individual who—
20	"(1) works in the field of Federal acquisition or
21	acquisition management;
22	"(2) is considered an exceptional performer by
23	the individual's current employer; and
24	"(3) is expected to assume increased acquisition
25	management responsibilities in the future.

- 1 An employee of an agency shall be eligible to participate
- 2 in this program only if the employee is employed at the
- 3 GS-11 level or above (or equivalent) and is serving under
- 4 a career or career-conditional appointment or an appoint-
- 5 ment of equivalent tenure in the excepted service.
- 6 "(b) AGREEMENTS.—Each agency that exercises its
- 7 authority under this chapter shall provide for a written
- 8 agreement between the agency and the employee con-
- 9 cerned regarding the terms and conditions of the employ-
- 10 ee's assignment. In the case of an employee of the agency,
- 11 the agreement shall—
- "(1) require the employee to serve in the civil
- service, upon completion of the assignment, for a pe-
- riod equal to the length of the assignment; and
- 15 "(2) provide that, in the event the employee
- fails to carry out the agreement (except for good and
- sufficient reason, as determined by the head of the
- agency from which assigned) the employee shall be
- liable to the United States for payment of all ex-
- penses of the assignment.
- 21 An amount under paragraph (2) shall be treated as a debt
- 22 due the United States.
- 23 "(c) Termination.—Assignments may be termi-
- 24 nated by the agency or private sector organization con-
- 25 cerned for any reason at any time.

- 1 "(d) Duration.—Assignments under this chapter
- 2 shall be for a period of between 6 months and 1 year,
- 3 and may be extended in 3-month increments for a total
- 4 of not more than 1 additional year, except that no assign-
- 5 ment under this chapter may commence after the end of
- 6 the 5-year period beginning on the date of the enactment
- 7 of this chapter.
- 8 "(e) Assistance.—The Administrator for Federal
- 9 Procurement Policy, by agreement with the Office of Per-
- 10 sonnel Management, may assist in the administration of
- 11 this chapter, including by maintaining lists of potential
- 12 candidates for assignment under this chapter, establishing
- 13 mentoring relationships for the benefit of individuals who
- 14 are given assignments under this chapter, and publicizing
- 15 the program.
- 16 "(f) Considerations.—In exercising any authority
- 17 under this chapter, an agency shall take into consider-
- 18 ation—
- "(1) the need to ensure that small business con-
- cerns are appropriately represented with respect to
- the assignments described in sections 3803 and
- 3804, respectively; and
- 23 "(2) how assignments described in section 3803
- 24 might best be used to help meet the needs of the

- 1 agency for the training of employees in acquisition
- 2 management.

3 "§ 3803. Assignment of employees to private sector or-

- 4 ganizations
- 5 "(a) IN GENERAL.—An employee of an agency as-
- 6 signed to a private sector organization under this chapter
- 7 is deemed, during the period of the assignment, to be on
- 8 detail to a regular work assignment in his agency.
- 9 "(b) Coordination With Chapter 81.—Notwith-
- 10 standing any other provision of law, an employee of an
- 11 agency assigned to a private sector organization under this
- 12 chapter is entitled to retain coverage, rights, and benefits
- 13 under subchapter I of chapter 81, and employment during
- 14 the assignment is deemed employment by the United
- 15 States, except that, if the employee or the employee's de-
- 16 pendents receive from the private sector organization any
- 17 payment under an insurance policy for which the premium
- 18 is wholly paid by the private sector organization, or other
- 19 benefit of any kind on account of the same injury or death,
- 20 then, the amount of such payment or benefit shall be cred-
- 21 ited against any compensation otherwise payable under
- 22 subchapter I of chapter 81.
- 23 "(c) Reimbursements.—The assignment of an em-
- 24 ployee to a private sector organization under this chapter
- 25 may be made with or without reimbursement by the pri-

- 1 vate sector organization for the travel and transportation
- 2 expenses to or from the place of assignment, subject to
- 3 the same terms and conditions as apply with respect to
- 4 an employee of a Federal agency or a State or local gov-
- 5 ernment under section 3375, and for the pay, or a part
- 6 thereof, of the employee during assignment. Any reim-
- 7 bursements shall be credited to the appropriation of the
- 8 agency used for paying the travel and transportation ex-
- 9 penses or pay.
- 10 "(d) TORT LIABILITY; SUPERVISION.—The Federal
- 11 Tort Claims Act and any other Federal tort liability stat-
- 12 ute apply to an employee of an agency assigned to a pri-
- 13 vate sector organization under this chapter. The super-
- 14 vision of the duties of an employee of an agency so as-
- 15 signed to a private sector organization may be governed
- 16 by an agreement between the agency and the organization.
- 17 "(e) Small Business Concerns.—
- 18 "(1) IN GENERAL.—The head of each agency
- shall take such actions as may be necessary to en-
- sure that, of the assignments made under this chap-
- 21 ter from such agency to private sector organizations
- in each year, at least 20 percent are to small busi-
- 23 ness concerns.
- 24 "(2) Definitions.—For purposes of this sub-
- 25 section—

1	"(A) the term 'small business concern'
2	means a business concern that satisfies the
3	definitions and standards specified by the Ad-
4	ministrator of the Small Business Administra-
5	tion under section 3(a)(2) of the Small Busi-
6	ness Act (as from time to time amended by the
7	Administrator);
8	"(B) the term 'year' refers to the 12-
9	month period beginning on the date of the en-
10	actment of this chapter, and each succeeding
11	12-month period in which any assignments
12	under this chapter may be made; and
13	"(C) the assignments 'made' in a year are
14	those commencing in such year.
15	"(3) Reporting requirement.—An agency
16	which fails to comply with paragraph (1) in a year
17	shall, within 90 days after the end of such year, sub-
18	mit a report to the Committees on Government Re-
19	form and Small Business of the House of Represent-
20	atives and the Committees on Governmental Affairs
21	and Small Business of the Senate. The report shall
22	include—
23	"(A) the total number of assignments
24	made under this chapter from such agency to
25	private sector organizations in the year;

1	"(B) of that total number, the number
2	(and percentage) made to small business con-
3	cerns; and
4	"(C) the reasons for the agency's non-
5	compliance with paragraph (1).
6	"(4) Exclusion.—This subsection shall not
7	apply to an agency in any year in which it makes
8	fewer than 5 assignments under this chapter to pri-
9	vate sector organizations.
10	"§ 3804. Assignment of employees from private sector
11	organizations
12	"(a) In General.—An employee of a private sector
13	organization assigned to an agency under this chapter is
14	deemed, during the period of the assignment, to be on de-
15	tail to such agency.
16	"(b) Terms and Conditions.—An employee of a
17	private sector organization assigned to an agency under
18	this chapter—
19	"(1) may continue to receive pay and benefits
20	from the private sector organization from which he
21	is assigned;
22	"(2) is deemed, notwithstanding subsection (a),
23	to be an employee of the agency for the purposes
24	of—
25	"(A) chapter 73;

1	"(B) sections 201, 203, 205, 207, 208,
2	209, 603, 606, 607, 643, 654, 1905, and 1913
3	of title 18;
4	"(C) sections 1343, 1344, and 1349(b) of
5	title 31;
6	"(D) the Federal Tort Claims Act and any
7	other Federal tort liability statute;
8	"(E) the Ethics in Government Act of
9	1978;
10	"(F) section 1043 of the Internal Revenue
11	Code of 1986; and
12	"(G) section 27 of the Office of Federal
13	Procurement Policy Act;
14	"(3) may not have access to any trade secrets
15	or to any other nonpublic information which is of
16	commercial value to the private sector organization
17	from which he is assigned; and
18	"(4) is subject to such regulations as the Presi-
19	dent may prescribe.
20	The supervision of an employee of a private sector organi-
21	zation assigned to an agency under this chapter may be
22	governed by agreement between the agency and the private
23	sector organization concerned. Such an assignment may
24	be made with or without reimbursement by the agency for
25	the pay, or a part thereof, of the employee during the pe-

- 1 riod of assignment, or for any contribution of the private
- 2 sector organization to employee benefit systems.
- 3 "(c) Coordination With Chapter 81.—An em-
- 4 ployee of a private sector organization assigned to an
- 5 agency under this chapter who suffers disability or dies
- 6 as a result of personal injury sustained while performing
- 7 duties during the assignment shall be treated, for the pur-
- 8 pose of subchapter I of chapter 81, as an employee as de-
- 9 fined by section 8101 who had sustained the injury in the
- 10 performance of duty, except that, if the employee or the
- 11 employee's dependents receive from the private sector or-
- 12 ganization any payment under an insurance policy for
- 13 which the premium is wholly paid by the private sector
- 14 organization, or other benefit of any kind on account of
- 15 the same injury or death, then, the amount of such pay-
- 16 ment or benefit shall be credited against any compensation
- 17 otherwise payable under subchapter I of chapter 81.
- 18 "(d) Prohibition Against Charging Certain
- 19 Costs to the Federal Government.—A private sec-
- 20 tor organization may not charge the Federal Government,
- 21 as direct or indirect costs under a Federal contract, the
- 22 costs of pay or benefits paid by the organization to an
- 23 employee assigned to an agency under this chapter for the
- 24 period of the assignment.

"§ 3805. Reporting requirement

2	"(a) In General.—The Office of Personnel Manage-
3	ment shall, not later than April 30 and October 31 of each
4	year, prepare and submit to the Committee on Govern-
5	ment Reform of the House of Representatives and the
6	Committee on Governmental Affairs of the Senate a semi-
7	annual report summarizing the operation of this chapter
8	during the immediately preceding 6-month period ending
9	on March 31 and September 30, respectively.
10	"(b) Content.—Each report shall include, with re-
11	spect to the 6-month period to which such report relates—
12	"(1) the total number of individuals assigned
13	to, and the total number of individuals assigned
14	from, each agency during such period;
15	"(2) a brief description of each assignment in-
16	cluded under paragraph (1), including—
17	"(A) the name of the assigned individual,
18	as well as the private sector organization and
19	the agency (including the specific bureau or
20	other agency component) to or from which such
21	individual was assigned;
22	"(B) the respective positions to and from
23	which the individual was assigned, including the
24	duties and responsibilities and the pay grade or
25	level associated with each; and

"(C) the duration and objectives of the in-1 2 dividual's assignment; and 3 "(3) such other information as the Office con-4 siders appropriate. "(c) Publication.—A copy of each report submitted 5 under subsection (a)— 6 "(1) shall be published in the Federal Register; 7 8 and 9 "(2) shall be made publicly available on the 10 Internet. 11 "(d) AGENCY COOPERATION.—On request of the Of-12 fice, agencies shall furnish such information and reports as the Office may require in order to carry out this sec-13 14 tion. 15 "§ 3806. Regulations 16 "The Director of the Office of Personnel Management shall prescribe regulations for the administration of 18 this chapter.". 19 (b) Report.—Not later than 4 years after the date of the enactment of this Act, the General Accounting Of-20 21 fice shall prepare and submit to the Committee on Govern-

ment Reform of the House of Representatives and the

Committee on Governmental Affairs of the Senate a report

on the operation of chapter 38 of title 5, United States

1	Code (as added by this section). Such report shall in-
2	clude—
3	(1) an evaluation of the effectiveness of the pro-
4	gram established by such chapter; and
5	(2) a recommendation as to whether such pro-
6	gram should be continued (with or without modifica-
7	tion) or allowed to lapse.
8	(c) Clerical Amendment.—The table of contents
9	at the beginning of part III of title 5, United States Code,
10	is amended by inserting after the item relating to chapter
11	37 the following:
	"38. Acquisition Professional Exchange Program
12	(d) Ethics Provisions.—
13	(1) One-year restriction on certain com-
14	MUNICATIONS.—Section $207(c)(2)(A)(v)$ of title 18,
15	United States Code, is amended by inserting "or
16	38" after "chapter 37".
17	(2) Disclosure of confidential informa-
18	TION.—Section 1905 of title 18, United States Code,
19	is amended by inserting "or 38" after "chapter 37".
20	(3) Contract advice.—Section 207(l) of title
21	18, United States Code, is amended—
22	(A) in the subsection heading, by striking
23	"Details.—" and inserting "Detailees.—";
24	and

1	(B) by inserting "or 38" after "chapter
2	37".
3	(4) Restriction on disclosure of pro-
4	CUREMENT INFORMATION.—Section 27 of the Office
5	of Federal Procurement Policy Act (41 U.S.C. 423)
6	is amended in the last sentence of subsection (a)(1)
7	by inserting "or 38" after "chapter 37".
8	(e) Technical and Conforming Amendments.—
9	(1) Amendments to Title 5, United
10	STATES CODE.—Title 5, United States Code, is
11	amended—
12	(A) in section 3111(d), by inserting "or 38"
13	after "chapter 37";
14	(B) in section 7353(b)(4), by inserting "or 38"
15	after "chapter 37".
16	(2) Amendment to title 18, united states
17	CODE.—Section 209(g) of title 18, United States
18	Code, is amended—
19	(A) in paragraph (1), by inserting "or 38" after
20	"chapter 37"; and
21	(B) by amending paragraph (2) to read as fol-
22	lows:
23	"(2) For purposes of this subsection, the term 'agen-
24	cy'—

1	"(A) with respect to assignments under chapter
2	37 of title 5, means an agency (as defined in section
3	3701 of title 5) and the Office of the Chief Tech-
4	nology Officer of the District of Columbia; and
5	"(B) with respect to assignments under chapter
6	38 of title 5, means an agency (as defined by section
7	3801 of title 5).".
8	(3) Eligibility for thrift savings plan.—
9	Section 125(c)(1)(D) of Public Law 100–238 (101
10	Stat. 1757; 5 U.S.C. 8432 note) is amended by in-
11	serting "or 38" after "chapter 37".
12	SEC. 104. ACQUISITION WORKFORCE RECRUITMENT AND
13	RETENTION PROGRAM.
13 14	RETENTION PROGRAM. (a) AUTHORITY TO CARRY OUT PROGRAM.—For
14	(a) Authority To Carry Out Program.—For
14 15 16	(a) Authority To Carry Out Program.—For purposes of sections 3304, 5333, and 5753 of title 5,
14 15 16 17	(a) Authority To Carry Out Program.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency
14 15 16 17	(a) AUTHORITY TO CARRY OUT PROGRAM.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency of the United States (including the Secretary of Defense)
14 15 16 17 18	(a) AUTHORITY TO CARRY OUT PROGRAM.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency of the United States (including the Secretary of Defense) may determine that certain Federal acquisition positions
14 15 16 17 18	(a) AUTHORITY TO CARRY OUT PROGRAM.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency of the United States (including the Secretary of Defense) may determine that certain Federal acquisition positions are "shortage category" positions in order to recruit and
14 15 16 17 18 19 20	(a) Authority To Carry Out Program.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency of the United States (including the Secretary of Defense) may determine that certain Federal acquisition positions are "shortage category" positions in order to recruit and appoint directly to positions of employment in the depart-
14 15 16 17 18 19 20 21	(a) Authority To Carry Out Program.—For purposes of sections 3304, 5333, and 5753 of title 5, United States Code, the head of a department or agency of the United States (including the Secretary of Defense) may determine that certain Federal acquisition positions are "shortage category" positions in order to recruit and appoint directly to positions of employment in the department or agency highly qualified persons, such as any per-

1	(2) holds, from an accredited law school or an
2	accredited institution of higher education—
3	(A) a law degree; or
4	(B) a masters or equivalent degree in busi-
5	ness administration, public administration, or
6	systems engineering; or
7	(3) has significant experience with commercial
8	acquisition practices, terms, and conditions.
9	(b) Requirements.—The exercise of authority to
10	take a personnel action under this section shall be subject
11	to policies prescribed by the Office of Personnel Manage-
12	ment that govern direct recruitment, including policies re-
13	quiring appointment of a preference eligible who satisfies
14	the qualification requirements.
15	(c) TERMINATION OF AUTHORITY.—The head of a
16	department or agency may not appoint a person to a posi-
17	tion of employment under this section after September 30,
18	2007.
19	(d) Report.—Not later than March 31, 2007, the
20	Administrator for Federal Procurement Policy shall sub-
21	mit to Congress a report on the implementation of this
22	section. The report shall include—
23	(1) the Administrator's assessment of the effi-
24	cacy of the exercise of the authority provided in this

1	section in attracting employees with unusually high
2	qualifications to the acquisition workforce; and
3	(2) any recommendations considered appro-
4	priate by the Administrator on whether the author-
5	ity to carry out the program should be extended.
6	SEC. 105. ARCHITECTURAL AND ENGINEERING ACQUISI
7	TION WORKFORCE.
8	The Administrator for Federal Procurement Policy,
9	in consultation with the Secretary of Defense, the Admin-
10	istrator of General Services, and the Director of the Office
11	of Personnel Management, shall develop and implement a
12	plan to ensure that the Federal Government maintains the
13	necessary capability with respect to the acquisition of ar-
14	chitectural and engineering services to—
15	(1) ensure that Federal Government employees
16	have the expertise to determine agency requirements
17	for such services;
18	(2) establish priorities and programs (including
19	acquisition plans);
20	(3) establish professional standards;
21	(4) develop scopes of work; and
22	(5) award and administer contracts for such
23	services

TITLE II—ADAPTATION OF BUSI-**ACQUISITION** PRAC-**NESS** 2 **TICES** 3 **Subtitle A—Adaptation of Business** 4 **Management Practices** 5 SEC. 201. CHIEF ACQUISITION OFFICERS. 7 (a) Appointment of Chief Acquisition Offi-CERS.—(1) Section 16 of the Office of Federal Procurement Policy Act (41 U.S.C. 414) is amended to read as 10 follows: "SEC. 16. AGENCY CHIEF ACQUISITION OFFICERS. "(a) Establishment of Agency Chief Acquisi-12 TION OFFICERS.—The head of each executive agency 13 (other than the Department of Defense) shall appoint or designate a non-career employee as Chief Acquisition Offi-15 cer for the agency, who shall— 17 "(1) have acquisition management as that offi-18 cial's primary duty; and 19 "(2) advise and assist the head of the executive 20 agency and other agency officials to ensure that the 21 mission of the executive agency is achieved through 22 the management of the agency's acquisition activi-

ties.

- 1 "(b) Authority and Functions of Agency Chief
- 2 ACQUISITION OFFICERS.—The functions of each Chief Ac-
- 3 quisition Officer shall include—
- "(1) monitoring the performance of acquisition
 activities and acquisition programs of the executive
 agency, evaluating the performance of those programs on the basis of applicable performance measurements, and advising the head of the executive
 agency regarding the appropriate business strategy
 to achieve the mission of the executive agency;
 - "(2) increasing the use of full and open competition in the acquisition of property and services by the executive agency by establishing policies, procedures, and practices that ensure that the executive agency receives a sufficient number of sealed bids or competitive proposals from responsible sources to fulfill the Government's requirements (including performance and delivery schedules) at the best value considering the nature of the property or service procured;
 - "(3) making acquisition decisions consistent with all applicable laws and establishing clear lines of authority, accountability, and responsibility for acquisition decisionmaking within the executive agency;

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1	"(4) managing the direction of acquisition pol-
2	icy for the executive agency, including implementa-
3	tion of the unique acquisition policies, regulations,
4	and standards of the executive agency;
5	"(5) developing and maintaining an acquisition
6	career management program in the executive agency
7	to ensure that there is an adequate professional
8	workforce; and
9	"(6) as part of the strategic planning and per-
10	formance evaluation process required under section
11	306 of title 5, United States Code, and sections
12	1105(a)(28), 1115 , 1116 , and 9703 of title 31 ,
13	United States Code—
14	"(A) assessing the requirements estab-
15	lished for agency personnel regarding knowl-
16	edge and skill in acquisition resources manage-
17	ment and the adequacy of such requirements
18	for facilitating the achievement of the perform-
19	ance goals established for acquisition manage-
20	ment;
21	"(B) in order to rectify any deficiency in
22	meeting such requirements, developing strate-
23	gies and specific plans for hiring, training, and
24	professional development; and

- 1 "(C) reporting to the head of the executive
- agency on the progress made in improving ac-
- quisition management capability.".
- 4 (2) The item relating to section 16 in the table of
- 5 contents in section 1(b) of such Act is amended to read
- 6 as follows:

"Sec. 16. Chief Acquisition Officers.".

- 7 (b) References to Senior Procurement Execu-
- 8 TIVE.—(1) The Office of Federal Procurement Policy Act
- 9 (41 U.S.C. 403 et seq.), title III of the Federal Property
- 10 and Administrative Services Act of 1949, and title 10,
- 11 United States Code, are each amended by striking "senior
- 12 procurement executive" and "senior procurement execu-
- 13 tives" each place such terms appear and inserting "Chief
- 14 Acquisition Officer" and "Chief Acquisition Officers", re-
- 15 spectively.
- 16 (2) Any reference to a senior procurement executive
- 17 of a department or agency of the United States in any
- 18 other provision of law or regulation, document, or record
- 19 of the United States shall be deemed to be a reference
- 20 to the Chief Acquisition Officer of the department or agen-
- 21 cy.
- 22 (c) Technical Correction.—Section 1115(a) of
- 23 title 31, United States Code, is amended by striking "sec-
- 24 tion 1105(a)(29)" and inserting "section 1105(a)(28)".

1 SEC. 202. CHIEF ACQUISITION OFFICERS COUNCIL.

- 2 (a) Establishment of Council.—The Office of
- 3 Federal Procurement Policy Act (41 U.S.C. 403 et seq.)
- 4 is amended by inserting after section 16 the following new
- 5 section:

6 "SEC. 16A. CHIEF ACQUISITION OFFICERS COUNCIL.

- 7 "(a) Establishment.—There is established in the
- 8 executive branch a Chief Acquisition Officers Council.
- 9 "(b) Membership.—The members of the Council
- 10 shall be as follows:
- "(1) The Deputy Director for Management of
- the Office of Management and Budget, who shall act
- as Chairman of the Council.
- 14 "(2) The Administrator for Federal Procure-
- ment Policy.
- 16 "(3) The chief acquisition officer of each execu-
- tive agency.
- 18 "(4) The Under Secretary of Defense for Ac-
- 19 quisition, Technology, and Logistics.
- 20 "(5) Any other officer or employee of the
- United States designated by the Chairman.
- 22 "(c) Leadership; Support.—(1) The Adminis-
- 23 trator for Federal Procurement Policy shall lead the ac-
- 24 tivities of the Council on behalf of the Deputy Director
- 25 for Management.

	20
1	"(2)(A) The Vice Chairman of the Council shall be
2	selected by the Council from among its members.
3	"(B) The Vice Chairman shall serve a 1-year term
4	and may serve multiple terms.
5	"(3) The Administrator of General Services shall pro-
6	vide administrative and other support for the Council.
7	"(d) Principal Forum.—The Council is designated
8	the principal interagency forum for monitoring and im-
9	proving the Federal acquisition system.
10	"(e) Functions.—The Council shall perform func-
11	tions that include the following:
12	"(1) Develop recommendations for the Director
13	of the Office of Management and Budget on Federa
14	acquisition policies and requirements.
15	"(2) Share experiences, ideas, best practices
16	and innovative approaches related to Federal acqui-
17	sition.
18	"(3) Assist the Administrator in the identifica-
19	tion, development, and coordination of multiagency
20	projects and other innovative initiatives to improve
21	Federal acquisition.
22	"(4) Promote effective business practices that
23	ensure the timely delivery of best value products to

the Federal Government and achieve appropriate

public policy objectives.

24

- 1 "(5) Further integrity, fairness, competition, 2 openness, and efficiency in the Federal acquisition 3 system.
- "(6) Work with the Office of Personnel Management to assess and address the hiring, training, and professional development needs of the Federal Government related to acquisition.
- 8 "(7) Work with the Administrator and the Fed-9 eral Acquisition Regulatory Council to promote the 10 business practices referred to in paragraph (4) and 11 other results of the functions carried out under this 12 subsection.".
- (b) CLERICAL AMENDMENT.—The table of contents
 in section 1(b) of such Act is amended by inserting after
 the item relating to section 16 the following new item:
 "Sec. 16A. Chief Acquisition Officers Council.".

16 SEC. 203. STATUTORY AND REGULATORY REVIEW.

17 (a) ESTABLISHMENT.—Not later than 90 days after
18 the date of the enactment of this Act, the Administrator
19 for Federal Procurement Policy shall establish an advisory
20 panel to review laws and regulations that hinder the use
21 of commercial practices, performance-based contracting,
22 the performance of acquisition functions across agency
23 lines of responsibility, and the use of Governmentwide con24 tracts.

1	(b) Membership.—The panel shall be composed of
2	at least nine individuals who are recognized experts in ac-
3	quisition law and Government acquisition policy. In mak-
4	ing appointments to the panel, the Administrator shall—
5	(1) consult with the Secretary of Defense, the
6	Administrator of General Services, the Committees
7	on Armed Services and Government Reform of the
8	House of Representatives, and the Committees on
9	Armed Services and Governmental Affairs of the
10	Senate, and
11	(2) ensure that the members of the panel reflect
12	the diverse experiences in the public and private sec-
13	tors.
14	(c) Duties.—The panel shall—
15	(1) review all Federal acquisition laws and reg-
16	ulations with a view toward ensuring increased use
17	of commercial practices and performance-based con-
18	tracting; and
19	(2) make any recommendations for the repeal
20	or amendment of such laws or regulations that are
21	considered necessary as a result of such review—
22	(A) to eliminate any provisions in such
23	laws or regulations that are unnecessary for the
24	effective, efficient, and fair award and adminis-

1	tration of contracts for the acquisition by the
2	Federal Government of goods and services;
3	(B) to ensure the continuing financial and
4	ethical integrity of acquisitions by the Federal
5	Government; and
6	(C) to protect the best interests of the
7	Federal Government.
8	(d) Report.—Not later than one year after the es-
9	tablishment of the panel, the panel shall submit to the Ad-
10	ministrator and to the Committees on Armed Services and
11	Government Reform of the House of Representatives and
12	the Committees on Armed Services and Governmental Af-
13	fairs of the Senate a report containing a detailed state-
14	ment of the findings, conclusions, and recommendations
15	of the panel.
16	Subtitle B—Other Acquisition
17	Improvements
18	SEC. 211. ENSURING EFFICIENT PAYMENT.
19	(a) REVISION TO FAR.—Not later than 180 days
20	after the date of the enactment of this Act, the Federal
21	Acquisition Regulation under sections 6 and 25 of the Of-
22	fice of Federal Procurement Policy Act shall be revised
23	to provide the following:
24	(1) Authority to permit, to the maximum extent
25	practicable, Federal contractors for services to sub-

1	mit to the Federal Government invoices for payment
2	either—
3	(A) biweekly through electronic means; or
4	(B) monthly.
5	(2) A requirement that for any such invoice
6	submitted through electronic means, the date of the
7	invoice shall be the date a proper invoice is received
8	by the Federal Government.
9	(3) A requirement that the Federal Government
10	accept or reject such an invoice submitted through
11	electronic means not later than 7 working days after
12	the date of the invoice.
13	(4) A requirement that all accepted invoices be
14	paid as soon as possible, but in no event later than
15	30 days after the date of the invoice.
16	(b) Definitions.—In this section:
17	(1) The term "payment" means an invoice pay-
18	ment as defined in section 32.001 of the Federal Ac-
19	quisition Regulation (48 C.F.R. 32.001), as in effect
20	on May 1, 2002.
21	(2) The term "proper invoice" has the meaning
22	given that term in section 3901(a)(3) of title 31
23	United States Code.

1 SEC. 212. EXTENSION OF AUTHORITY TO CARRY OUT FRAN-

- 2 CHISE FUND PROGRAMS.
- 3 Section 403(f) of the Federal Financial Management
- 4 Act of 1994 (Public Law 103–356; 31 U.S.C. 501 note)
- 5 is amended by striking "October 1, 2001" and inserting
- 6 "October 1, 2006".

7 SEC. 213. AGENCY ACQUISITION PROTESTS.

- 8 (a) Defense Contracts.—(1) Chapter 137 of title
- 9 10, United States Code, is amended by inserting after sec-
- 10 tion 2305a the following new section:

11 **"§ 2305b. Protests**

- 12 "(a) IN GENERAL.—An interested party may protest
- 13 an acquisition of supplies or services by an agency based
- 14 on an alleged violation of an acquisition law or regulation,
- 15 and a decision regarding such alleged violation shall be
- 16 made by the agency in accordance with this section.
- 17 "(b) Restriction on Contract Award Pending
- 18 Decision.—(1) Except as provided in paragraph (2), a
- 19 contract may not be awarded by an agency after a protest
- 20 concerning the acquisition has been submitted under this
- 21 section and while the protest is pending.
- 22 "(2) The head of the acquisition activity responsible
- 23 for the award of the contract may authorize the award
- 24 of a contract, notwithstanding pending protest under this
- 25 section, upon making a written finding that urgent and

- 1 compelling circumstances do not allow for waiting for a
- 2 decision on the protest.
- 3 "(c) Restriction on Contract Performance
- 4 Pending Decision.—(1) Except as provided in para-
- 5 graph (2), performance of a contract may not be author-
- 6 ized (and performance of the contract shall cease if per-
- 7 formance has already begun) in any case in which a pro-
- 8 test of the contract award is submitted under this section
- 9 before the later of—
- 10 "(A) the date that is 10 days after the date of
- 11 contract award; or
- 12 "(B) the date that is five days after an agency
- debriefing date offered to an unsuccessful offeror for
- any debriefing that is requested and, when re-
- quested, is required, under section 2305(b)(5) of
- this title.
- 17 "(2) The head of the acquisition activity responsible
- 18 for the award of a contract may authorize performance
- 19 of the contract notwithstanding a pending protest under
- 20 this section upon making a written finding that urgent
- 21 and compelling circumstances do not allow for waiting for
- 22 a decision on the protest.
- 23 "(d) Deadline for Decision.—The head of an
- 24 agency shall issue a decision on a protest under this sec-
- 25 tion not later than the date that is 20 working days after

- 1 the date on which the protest is submitted to such head
- 2 of an agency.
- 3 "(e) Construction.—Nothing in this section shall
- 4 affect the right of an interested party to file a protest with
- 5 the Comptroller General under subchapter V of chapter
- 6 35 of title 31 or in the United States Court of Federal
- 7 Claims.
- 8 "(f) Definitions.—In this section, the terms 'pro-
- 9 test' and 'interested party' have the meanings given such
- 10 terms in section 3551 of title 31.".
- 11 (2) The table of sections at the beginning of such
- 12 chapter is amended by inserting after the item relating
- 13 to section 2305a the following new item: "2305b. Protests.".
- 14 (b) Other Agencies.—(1) Title III of the Federal
- 15 Property and Administrative Services Act of 1949 is
- 16 amended by inserting after section 303M (41 U.S.C.
- 17 253m) the following new section:
- 18 "SEC. 303N. PROTESTS.
- 19 "(a) In General.—An interested party may protest
- 20 an acquisition of supplies or services by an executive agen-
- 21 cy based on an alleged violation of an acquisition law or
- 22 regulation, and a decision regarding such alleged violation
- 23 shall be made by the agency in accordance with this sec-
- 24 tion.

- "(b) Restriction on Contract Award Pending 1 Decision.—(1) Except as provided in paragraph (2), a 3 contract may not be awarded by an agency after a protest 4 concerning the acquisition has been submitted under this 5 section and while the protest is pending. 6 "(2) The head of the acquisition activity responsible for the award of a contract may authorize the award of 8 the contract, notwithstanding a pending protest under this section, upon making a written finding that urgent and compelling circumstances do not allow for waiting for a 10 decision on the protest. 12 "(c) Restriction on Contract Performance Pending Decision.—(1) Except as provided in paragraph (2), performance of a contract may not be author-14 15 ized (and performance of the contract shall cease if performance has already begun) in any case in which a pro-16 test of the contract award is submitted under this section before the later of— 18 19 "(A) the date that is 10 days after the date of 20 contract award; or 21 "(B) the date that is five days after an agency 22 debriefing date offered to an unsuccessful offeror for
- debriefing date offered to an unsuccessful offeror for any debriefing that is requested and, when requested, is required, under section 303B(e) of this title.

- 1 "(2) The head of the acquisition activity responsible
- 2 for the award of a contract may authorize performance
- 3 of the contract notwithstanding a pending protest under
- 4 this section upon making a written finding that urgent
- 5 and compelling circumstances do not allow for waiting for
- 6 a decision on the protest.
- 7 "(d) Deadline for Decision.—The head of an ex-
- 8 ecutive agency shall issue a decision on a protest under
- 9 this section not later than the date that is 20 working
- 10 days after the date on which the protest is submitted to
- 11 the executive agency.
- 12 "(e) Construction.—Nothing in this section shall
- 13 affect the right of an interested party to file a protest with
- 14 the Comptroller General under subchapter V of chapter
- 15 35 of title 31, United States Code, or in the United States
- 16 Court of Federal Claims.
- 17 "(f) Definitions.—In this section, the terms 'pro-
- 18 test' and 'interested party' have the meanings given such
- 19 terms in section 3551 of title 31, United States Code.".
- 20 (2) The table of contents in section 1(b) of such Act
- 21 is amended by inserting after the item relating to section
- 22 303M the following new item:
 - "303N. Protests.".
- 23 (c) Conforming Amendment.—Section 3553(d)(4)
- 24 of title 31, United States Code, is amended—

1	(1) in subparagraph (A), by striking "or" at
2	the end;
3	(2) by striking the period at the end of sub-
4	paragraph (B) and inserting "; or"; and
5	(3) by adding at the end the following new sub-
6	paragraph:
7	"(C) in the case of a protest of the same matter
8	regarding such contract that is submitted under sec-
9	tion 2305b of title 10 or section 303N of the Fed-
10	eral Property and Administrative Services Act of
11	1949, the date that is 5 days after the date on
12	which a decision on that protest is issued.".
12	SEC. 214. IMPROVEMENTS IN CONTRACTING FOR ARCHI-
13	SEC. 214. IMI ROVEMENTS IN CONTRACTING FOR ARCHI-
13	TECTURAL AND ENGINEERING SERVICES.
14	TECTURAL AND ENGINEERING SERVICES.
14 15	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United
14 15 16 17	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United
14 15 16 17 18	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the fol-
14 15 16	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph:
14 15 16 17 18	TECTURAL AND ENGINEERING SERVICES. (a) CLARIFICATION OF DEFINITION OF SURVEYING AND MAPPING.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph: "(4) SURVEYING AND MAPPING.—The term
14 15 16 17 18 19 20	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph: "(4) Surveying and Mapping' means services performed
14 15 16 17 18 19 20 21	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph: "(4) Surveying and Mapping' means services performed by professionals such as surveyors,
14 15 16 17 18 19 20 21 22 23	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph: "(4) Surveying and Mapping' means services performed by professionals such as surveyors, photogrammetrists, hydrographers, geodesists, or cartographers in the collection, storage, retrieval, or
14 15 16 17 18 19 20 21	tectural and engineering services. (a) Clarification of Definition of Surveying and Mapping.—(1) Section 1102 of title 40, United States Code, is amended by adding at the end the following new paragraph: "(4) Surveying and Mapping' means services performed by professionals such as surveyors, photogrammetrists, hydrographers, geodesists, or

- 1 or boundaries of the earth and any information re-
- 2 lated to such data, including any such data that
- 3 comprises a survey, map, chart, geographic informa-
- 4 tion system, remotely sensed image or data, or an
- 5 aerial photograph.".
- 6 (2) The Federal Acquisition Regulation shall be re-
- 7 vised to include the definition added by subsection (a) of
- 8 this section.
- 9 (b) Title 10.—Section 2855(b) of title 10, United
- 10 States Code, is amended—
- 11 (1) in paragraph (2), by striking "\$85,000"
- and inserting "\$300,000"; and
- 13 (2) by adding at the end the following new
- paragraph:
- 15 "(4) The selection and competition require-
- ments described in subsection (a) shall apply to any
- 17 contract for architectural and engineering services
- 18 (including surveying and mapping services) that is
- 19 entered into by the head of an agency (as such term
- is defined in section 2302 of this title).".
- 21 (c) Architectural and Engineering Serv-
- 22 ICES.—Architectural and engineering services (as defined
- 23 in section 1102 of title 40, United States Code) shall not
- 24 be offered under multiple-award schedule contracts en-
- 25 tered into by the Administrator of General Services or

- 1 under Governmentwide task and delivery-order contracts
- 2 entered into under sections 2304a and 2304b of title 10,
- 3 United States Code, or sections 303H and 303I of the
- 4 Federal Property and Administrative Services Act of 1949
- 5 (41 U.S.C. 253h and 253i) unless such services—
- 6 (1) are performed under the direct supervision
- 7 of a professional engineer licensed in a State; and
- 8 (2) are awarded in accordance with the selec-
- 9 tion procedures set forth in chapter 11 of title 40,
- 10 United States Code.
- 11 SEC. 215. AUTHORIZATION OF TELECOMMUTING FOR FED-
- 12 ERAL CONTRACTORS.
- 13 (a) Amendment to the Federal Acquisition
- 14 REGULATION.—Not later than 180 days after the date of
- 15 the enactment of this Act, the Federal Acquisition Regu-
- 16 latory Council shall amend the Federal Acquisition Regu-
- 17 lation issued in accordance with sections 6 and 25 of the
- 18 Office of Federal Procurement Policy Act (41 U.S.C. 405
- 19 and 421) to permit telecommuting by employees of Fed-
- 20 eral Government contractors in the performance of con-
- 21 tracts entered into with executive agencies.
- 22 (b) Content of Amendment.—The regulation
- 23 issued pursuant to subsection (a) shall, at a minimum,
- 24 provide that solicitations for the acquisition of property

1	or services may not set forth any requirement or evalua-
2	tion criteria that would—
3	(1) render an offeror ineligible to enter into a
4	contract on the basis of the inclusion of a plan of
5	the offeror to permit the offeror's employees to tele-
6	commute; or
7	(2) reduce the scoring of an offer on the basis
8	of the inclusion in the offer of a plan of the offeror
9	to permit the offeror's employees to telecommute,
10	unless the contracting officer concerned first—
11	(A) determines that the requirements of
12	the agency, including the security requirements
13	of the agency, cannot be met if the telecom-
14	muting is permitted; and
15	(B) documents in writing the basis for that
16	determination.
17	(c) GAO REPORT.—Not later than one year after the
18	date on which the regulation required by subsection (a)
19	is published in the Federal Register, the Comptroller Gen-
20	eral shall submit to Congress—
21	(1) an evaluation of—
22	(A) the conformance of the regulations
23	with law; and
24	(B) the compliance by executive agencies
25	with the regulations: and

- 1 (2) any recommendations that the Comptroller 2 General considers appropriate. 3 (d) Definition.—In this section, the term "executive agency" has the meaning given that term in section 4 of the Office of Federal Procurement Policy Act (41) 6 U.S.C. 403). TITLE III—CONTRACT 7 **INCENTIVES** 8 SEC. 301. SHARE-IN-SAVINGS INITIATIVES. 10 (a) Defense Contracts.—Section 2332 of title 10, United States Code, is amended to read as follows: 11 "§ 2332. Share-in-savings contracts 12 13 "(a) AUTHORITY TO ENTER INTO SHARE-IN-SAV-INGS CONTRACTS.—(1) The head of an agency may enter 14 into a share-in-savings contract in which the Government awards a contract to improve mission-related or adminis-16 trative processes or to accelerate the achievement of its mission and share with the contractor in savings achieved 19 through contract performance. 20 "(2)(A) Except as provided in subparagraph (B), a 21 share-in-savings contract shall be awarded for a period of 22 not more than five years.
- 23 "(B) A share-in-savings contract may be awarded for
- 24 a period greater than five years, but not more than 10

- 1 years, if the head of the agency determines in writing prior
- 2 to award of the contract that—
- 3 "(i) the level of risk to be assumed and the in-
- 4 vestment to be undertaken by the contractor is likely
- 5 to inhibit the government from obtaining the needed
- 6 performance competitively at a fair and reasonable
- 7 price if the contract is limited in duration to a pe-
- 8 riod of five years or less; and
- 9 "(ii) the performance to be acquired is likely to
- 10 continue for a period of time sufficient to generate
- reasonable benefit for the government.
- 12 "(3) Contracts awarded pursuant to the authority of
- 13 this section shall, to the maximum extent practicable, be
- 14 performance-based contracts that identify objective out-
- 15 comes and contain performance standards that will be
- 16 used to measure achievement and milestones that must
- 17 be met before payment is made.
- 18 "(4) Contracts awarded pursuant to the authority of
- 19 this section shall include a provision containing a quantifi-
- 20 able baseline that is to be the basis upon which a savings
- 21 share ratio is established that governs the amount of pay-
- 22 ment a contractor is to receive under the contract. Before
- 23 commencement of performance of such a contract, the
- 24 chief acquisition officer of the agency shall determine in

- 1 writing that the terms of the provision are quantifiable
- 2 and will likely yield value to the Government.
- 3 "(5)(A) The head of the agency may retain savings
- 4 realized through the use of a share-in-savings contract
- 5 under this section that are in excess of the total amount
- 6 of savings paid to the contractor under the contract. Ex-
- 7 cept as provided in subparagraph (B), savings shall be
- 8 credited to the appropriation or fund against which
- 9 charges were made to carry out the contract.
- 10 "(B) Amounts retained by the agency under this sub-
- 11 section shall—
- "(i) without further appropriation, remain
- available until expended; and
- "(ii) be applied first to fund any contingent li-
- abilities associated with share-in-savings procure-
- ments that are not fully funded.
- 17 "(b) Cancellation and Termination.—(1) If
- 18 funds are not made available for the continuation of a
- 19 share-in-savings contract entered into under this section
- 20 in a subsequent fiscal year, the contract shall be canceled
- 21 or terminated. The costs of cancellation or termination
- 22 may be paid out of—
- 23 "(A) appropriations available for the perform-
- ance of the contract;

1	"(B) appropriations available for acquisition of
2	the type of property or services procured under the
3	contract, and not otherwise obligated; or
4	"(C) funds subsequently appropriated for pay-
5	ments of costs of cancellation or termination, subject
6	to the limitations in paragraph (3).
7	"(2) The amount payable in the event of cancellation
8	or termination of a share-in-savings contract shall be ne-
9	gotiated with the contractor at the time the contract is
10	entered into.
11	"(3) The head of an agency may enter into share-
12	in-savings contracts under this section in any given fiscal
13	year even if funds are not made specifically available for
14	the full costs of cancellation or termination of the contract
15	if funds are available and sufficient to make payments
16	with respect to the first fiscal year of the contract and
17	the following conditions are met regarding the funding of
18	cancellation and termination liability:
19	"(A) The amount of unfunded contingent liabil-
20	ity for the contract does not exceed the lesser of—
21	"(i) 50 percent of the estimated costs of a
22	cancellation or termination; or
23	"(ii) \$10,000,000.
24	"(B) Unfunded contingent liability in excess of
25	\$5,000,000 has been approved by the Director of the

1	Office of Management and Budget or the Director's
2	designee.
3	"(c) Definitions.—In this section:
4	"(1) The term 'contractor' means a private en-
5	tity that enters into a contract with an agency.
6	"(2) The term 'savings' means—
7	"(A) monetary savings to an agency; or
8	"(B) savings in time or other benefits real-
9	ized by the agency, including enhanced reve-
10	nues.
11	"(3) The term 'share-in-savings contract' means
12	a contract under which—
13	"(A) a contractor provides solutions for—
14	"(i) improving the agency's mission-
15	related or administrative processes; or
16	"(ii) accelerating the achievement of
17	agency missions; and
18	"(B) the head of the agency pays the con-
19	tractor an amount equal to a portion of the sav-
20	ings derived by the agency from—
21	"(i) any improvements in mission-re-
22	lated or administrative processes that re-
23	sult from implementation of the solution
24	0r

1	"(ii) acceleration of achievement of
2	agency missions.".
3	(b) Other Contracts.—Section 317 of the Federal
4	Property and Administrative Services Act of 1949 is
5	amended to read as follows:
6	"SEC. 317. SHARE-IN-SAVINGS CONTRACTS.
7	"(a) Authority To Enter Into Share-in-Sav-
8	INGS CONTRACTS.—(1) The head of an executive agency
9	may enter into a share-in-savings contract in which the
10	Government awards a contract to improve mission-related
11	or administrative processes or to accelerate the achieve-
12	ment of its mission and share with the contractor in sav-
13	ings achieved through contract performance.
14	"(2)(A) Except as provided in subparagraph (B), a
15	share-in-savings contract shall be awarded for a period of
16	not more than five years.
17	"(B) A share-in-savings contract may be awarded for
18	a period greater than five years, but not more than 10
19	years, if the head of the agency determines in writing prior
20	to award of the contract that—
21	"(i) the level of risk to be assumed and the in-
22	vestment to be undertaken by the contractor is likely
23	to inhibit the government from obtaining the needed
24	performance competitively at a fair and reasonable

- 1 price if the contract is limited in duration to a pe-
- 2 riod of five years or less; and
- 3 "(ii) the performance to be acquired is likely to
- 4 continue for a period of time sufficient to generate
- 5 reasonable benefit for the government.
- 6 "(3) Contracts awarded pursuant to the authority of
- 7 this section shall, to the maximum extent practicable, be
- 8 performance-based contracts that identify objective out-
- 9 comes and contain performance standards that will be
- 10 used to measure achievement and milestones that must
- 11 be met before payment is made.
- "(4) Contracts awarded pursuant to the authority of
- 13 this section shall include a provision containing a quantifi-
- 14 able baseline that is to be the basis upon which a savings
- 15 share ratio is established that governs the amount of pay-
- 16 ment a contractor is to receive under the contract. Before
- 17 commencement of performance of such a contract, the
- 18 chief acquisition officer of the agency shall determine in
- 19 writing that the terms of the provision are quantifiable
- 20 and will likely yield value to the Government.
- 21 "(5)(A) The head of the agency may retain savings
- 22 realized through the use of a share-in-savings contract
- 23 under this section that are in excess of the total amount
- 24 of savings paid to the contractor under the contract. Ex-
- 25 cept as provided in subparagraph (B), savings shall be

- 1 credited to the appropriation or fund against which
- 2 charges were made to carry out the contract.
- 3 "(B) Amounts retained by the agency under this sub-
- 4 section shall—
- 5 "(i) without further appropriation, remain
- 6 available until expended; and
- 7 "(ii) be applied first to fund any contingent li-
- 8 abilities associated with share-in-savings procure-
- 9 ments that are not fully funded.
- 10 "(b) CANCELLATION AND TERMINATION.—(1) If
- 11 funds are not made available for the continuation of a
- 12 share-in-savings contract entered into under this section
- 13 in a subsequent fiscal year, the contract shall be canceled
- 14 or terminated. The costs of cancellation or termination
- 15 may be paid out of—
- 16 "(A) appropriations available for the perform-
- ance of the contract;
- 18 "(B) appropriations available for acquisition of
- 19 the type of property or services procured under the
- 20 contract, and not otherwise obligated; or
- 21 "(C) funds subsequently appropriated for pay-
- 22 ments of costs of cancellation or termination, subject
- to the limitations in paragraph (3).
- 24 "(2) The amount payable in the event of cancellation
- 25 or termination of a share-in-savings contract shall be ne-

1	gotiated with the contractor at the time the contract is
2	entered into.
3	"(3) The head of an executive agency may enter into
4	share-in-savings contracts under this section in any given
5	fiscal year even if funds are not made specifically available
6	for the full costs of cancellation or termination of the con-
7	tract if funds are available and sufficient to make pay-
8	ments with respect to the first fiscal year of the contract
9	and the following conditions are met regarding the funding
10	of cancellation and termination liability:
11	"(A) The amount of unfunded contingent liabil-
12	ity for the contract does not exceed the lesser of—
13	"(i) 50 percent of the estimated costs of a
14	cancellation or termination; or
15	"(ii) \$10,000,000.
16	"(B) Unfunded contingent liability in excess of
17	\$5,000,000 has been approved by the Director of the
18	Office of Management and Budget or the Director's
19	designee.
20	"(c) Definitions—In this section:
21	"(1) The term 'contractor' means a private en-
22	tity that enters into a contract with an agency.
23	"(2) The term 'savings' means—
24	"(A) monetary savings to an agency; or

1	"(B) savings in time or other benefits real-
2	ized by the agency, including enhanced reve-
3	nues.
4	"(3) The term 'share-in-savings contract' means
5	a contract under which—
6	"(A) a contractor provides solutions for—
7	"(i) improving the agency's mission-
8	related or administrative processes; or
9	"(ii) accelerating the achievement of
10	agency missions; and
11	"(B) the head of the agency pays the con-
12	tractor an amount equal to a portion of the sav-
13	ings derived by the agency from—
14	"(i) any improvements in mission-re-
15	lated or administrative processes that re-
16	sult from implementation of the solution;
17	or
18	"(ii) acceleration of achievement of
19	agency missions.".
20	(c) Development of Incentives.—The Director
21	of the Office of Management and Budget shall—
22	(1) identify potential opportunities for the use
23	of share-in-savings contracts;
24	(2) provide guidance to executive agencies for
25	determining mutually beneficial savings share ratios

1	and baselines from which savings may be measured;
2	and
3	(3) in consultation with the Committee on Gov-
4	ernmental Affairs of the Senate, the Committee on
5	Government Reform of the House of Representa-
6	tives, and executive agencies, develop techniques to
7	permit an executive agency to retain a portion of the
8	savings (after payment of the contractor's share of
9	the savings) derived from share-in-savings contracts
10	as funds are appropriated to the agency in future
11	fiscal years.
12	(d) REGULATIONS.—Not later than 180 days after
13	the date of the enactment of this Act, the Federal Acquisi-
14	tion Regulation shall be revised to implement the provi-
15	sions enacted by this section. Such revisions shall—
16	(1) provide for the use of competitive proce-
17	dures in the selection and award of share-in-savings
18	contracts to—
19	(A) ensure the contractor's share of sav-
20	ings reflects the risk involved and market condi-
21	tions; and
22	(B) otherwise yield best value to the gov-
23	ernment; and
24	(2) allow appropriate regulatory flexibility to fa-
25	cilitate the use of share-in-savings contracts by exec-

1	utive agencies, including the use of innovative provi-
2	sions for technology refreshment and nonstandard
3	Federal Acquisition Regulation contract clauses.
4	(e) OMB Report to Congress.—In consultation
5	with executive agencies, the Director of the Office of Man-
6	agement and Budget shall, not later than 2 years after
7	the completion of the revisions to the Federal Acquisition
8	Regulation under subsection (d), submit to Congress a re-
9	port containing—
10	(1) a description of the number of share-in-sav-
11	ings contracts entered into by each executive agency
12	under by this section and the amendments made by
13	this section, and, for each contract identified—
14	(A) the performance acquired;
15	(B) the total amount of payments made to
16	the contractor; and
17	(C) the total amount of savings or other
18	measurable benefits realized;
19	(2) a description of the ability of agencies to de-
20	termine the baseline costs of a project against which
21	savings can be measured; and
22	(3) any recommendations, as the Director
23	deems appropriate, regarding additional changes in
24	law that may be necessary to ensure effective use of
25	share-in-savings contracts by executive agencies.

- 1 (f) Definitions.—In this section, the terms "con-
- 2 tractor", "savings", and "share-in-savings contract" have
- 3 the meanings given those terms in section 2332 of title
- 4 10, United States Code, and section 317 of the Federal
- 5 Property and Administrative Services Act of 1949 (as
- 6 amended by subsections (a) and (b)).
- 7 (g) Repeal of Superseded Provisions.—Sub-
- 8 sections (c), (d), (e), (f), (g), and (i) of section 210 of
- 9 the E-Government Act of 2002 (Public Law 107–317; 116
- 10 Stat. 2936) are repealed.
- 11 SEC. 302. INCENTIVES FOR CONTRACT EFFICIENCY.
- 12 (a) Incentives for Contract Efficiency.—The
- 13 Office of Federal Procurement Policy Act (41 U.S.C. 403)
- 14 et seq.) is amended by adding at the end the following
- 15 new section:
- 16 "SEC. 41. INCENTIVES FOR EFFICIENT PERFORMANCE OF
- 17 SERVICES CONTRACTS.
- 18 "(a) Options for Services Contracts.—The
- 19 head of an executive agency may include in a contract for
- 20 the performance of services an option to extend the con-
- 21 tract by one or more additional periods on the basis of
- 22 exceptional performance by the contractor. A contract that
- 23 provides for such extensions shall include performance
- 24 standards for measuring performance under the contract

1	and, to the maximum extent practicable, be performance-
2	based.
3	"(b) Definition of Performance-Based.—In
4	this section, the term 'performance-based', with respect to
5	a contract, task order, or contracting, means that the con-
6	tract, task order, or contracting, respectively, includes the
7	use of performance work statements that set forth con-
8	tract requirements in clear, specific, and objective terms
9	with measurable outcomes.".
10	(b) Clerical and Technical Amendments.—(1)
11	The table of contents in section 1(b) of such Act is amend-
12	ed by striking the last item and inserting the following:
	"Sec. 40. Protection of constitutional rights of contractors. "Sec. 41. Incentives for efficient performance of services contracts.".
13	(2) The section before section 41 of such Act (as
14	added by subsection (a)) is redesignated as section 40.
15	TITLE IV—ACQUISITIONS OF
16	COMMERCIAL ITEMS
17	SEC. 401. ADDITIONAL INCENTIVE FOR USE OF PERFORM-
18	ANCE-BASED CONTRACTING FOR SERVICES.
19	(a) Other Contracts.—Section 41 of the Office of
20	Federal Procurement Policy Act, as added by section 302,
21	is amended—

(1) by redesignating subsection (b) as sub-

section (c); and

22

23

1	(2) by inserting after subsection (a) the fol-
2	lowing new subsection:
3	"(b) Incentive for Use of Performance-Based
4	SERVICES CONTRACTS.—A performance-based contract
5	for the procurement of services entered into by an execu-
6	tive agency or a performance-based task order for services
7	issued by an executive agency may be treated as a contract
8	for the procurement of commercial items if—
9	"(1) the contract or task order sets forth spe-
10	cifically each task to be performed and, for each
11	task—
12	"(A) defines the task in measurable, mis-
13	sion-related terms; and
14	"(B) identifies the specific end products or
15	output to be achieved; and
16	"(2) the source of the services provides similar
17	services to the general public under terms and condi-
18	tions similar to those offered to the Federal Govern-
19	ment.".
20	(c) Center of Excellence in Service Con-
21	TRACTING.—Not later than 180 days after the date of the
22	enactment of this Act, the Administrator for Federal Pro-
23	curement Policy shall establish a center of excellence in
24	contracting for services. The center of excellence shall as-
25	sist the acquisition community by identifying, and serving

1	as a clearinghouse for, best practices in contracting for
2	services in the public and private sectors.
3	(d) Repeal of Superseded Provision.—Sub-
4	section (b) of section 821 of the Floyd D. Spence National
5	Defense Authorization Act for Fiscal Year 2001 (as en-
6	acted into law by Public Law 106–398; 114 Stat. 1654A–
7	218) is repealed.
8	SEC. 402. AUTHORIZATION OF ADDITIONAL COMMERCIAL
9	CONTRACT TYPES.
10	Section 8002(d) of the Federal Acquisition Stream-
11	lining Act of 1994 (Public Law 103–355; 108 Stat. 3387;
12	41 U.S.C. 264 note) is amended—
13	(1) in paragraph (1), by striking "and";
14	(2) by striking the period at the end of para-
15	graph (2) and inserting "; and; and
16	(3) by adding at the end the following new
17	paragraph:
18	"(3) authority for use of a time and materials
19	contract or a labor-hour contract for the procure-
20	ment of commercial services that are commonly sold
21	to the general public through such contracts."
22	SEC. 403. CLARIFICATION OF COMMERCIAL SERVICES DEF-
23	INITION.
24	Section 4(12) of the Office of Federal Procurement

25 Policy Act (41 U.S.C. 403(12)) is amended—

1	(1) in subparagraph (A), by striking ", other
2	than real property," and inserting "(other than real
3	property) or service";
4	(2) in subparagraph (C), by inserting "or serv-
5	ice" after "item";
6	(3) in subparagraph (D), by striking "(C), or
7	(E)" and inserting "or (C), or any combination of
8	services meeting the requirements of subparagraphs
9	(A) or (C),";
10	(4) by striking subparagraphs (E) and (F);
11	(5) by redesignating subparagraphs (G) and
12	(H) as subparagraphs (E) and (F), respectively; and
13	(6) in subparagraph (E), as so redesignated, by
14	striking "through (F)" and inserting "through (D)".
15	SEC. 404. DESIGNATION OF COMMERCIAL BUSINESS ENTI-
16	TIES.
17	(a) In General.—Section 4 of the Office of Federal
18	Procurement Policy Act (41 U.S.C. 403), as amended by
19	section 403, is further amended—
20	(1) by adding at the end of paragraph (12) the
21	following new subparagraph:
22	"(G) Items or services produced or pro-
23	vided by a commercial entity."; and
	· ·
24	(2) by adding at the end the following new

1	"(16) The term 'commercial entity' means any
2	enterprise whose primary customers are other than
3	the Federal Government. In order to qualify as a
4	commercial entity, at least 90 percent (in dollars) of
5	the sales of the enterprise over the past three busi-
6	ness years must have been made to private sector
7	entities.".
8	(b) Comptroller General Review.—The Comp-
9	troller General shall review the implementation of the
10	amendments made by subsection (a) to evaluate the effec-
11	tiveness of such implementation in increasing the avail-
12	ability of items and services to the Federal Government
13	at fair and reasonable prices.
14	TITLE V—OTHER MATTERS
15	SEC. 501. AUTHORITY TO ENTER INTO CERTAIN PROCURE-
16	MENT-RELATED TRANSACTIONS AND TO
17	CARRY OUT CERTAIN PROTOTYPE PROJECTS.
18	Title III of the Federal Property and Administrative

Services Act of 1949 (41 U.S.C. 251 et seq.) is amended

20 by adding at the end the following new section:

1	"SEC. 318. AUTHORITY TO ENTER INTO CERTAIN TRANS-
2	ACTIONS FOR DEFENSE AGAINST OR RECOV-
3	ERY FROM TERRORISM OR NUCLEAR, BIO-
4	LOGICAL, CHEMICAL, OR RADIOLOGICAL AT-
5	TACK.
6	"(a) Authority.—
7	"(1) In general.—The head of an executive
8	agency who engages in basic research, applied re-
9	search, advanced research, and development projects
10	that—
11	"(A) are necessary to the responsibilities of
12	such official's executive agency in the field of
13	research and development, and
14	"(B) have the potential to facilitate de-
15	fense against or recovery from terrorism or nu-
16	clear, biological, chemical, or radiological at-
17	tack,
18	may exercise the same authority (subject to the
19	same restrictions and conditions) with respect to
20	such research and projects as the Secretary of De-
21	fense may exercise under section 2371 of title 10,
22	United States Code, except for subsections (b) and
23	(f) of such section 2371.
24	"(2) Prototype projects.—The head of an
25	executive agency may, under the authority of para-
26	graph (1), carry out prototype projects that meet the

1	requirements of subparagraphs (A) and (B) of para-
2	graph (1) in accordance with the requirements and
3	conditions provided for carrying out prototype
4	projects under section 845 of the National Defense
5	Authorization Act for Fiscal Year 1994 (Public Law
6	103–160; 10 U.S.C. 2371 note). In applying the re-
7	quirements and conditions of that section 845—
8	"(A) subsection (c) of that section shall
9	apply with respect to prototype projects carried
10	out under this paragraph; and
11	"(B) the Director of the Office of Manage-
12	ment and Budget shall perform the functions of
13	the Secretary of Defense under subsection (d)
14	of that section.
15	"(3) Applicability to selected executive
16	AGENCIES.—
17	"(A) OMB AUTHORIZATION REQUIRED.—
18	The head of an executive agency may exercise
19	authority under this subsection only if author-
20	ized by the Director of the Office of Manage-
21	ment and Budget to do so.
22	"(B) Relationship to authority of
23	DEPARTMENT OF HOMELAND SECURITY.—The
24	authority under this subsection shall not apply
25	to the Secretary of Homeland Security while

- 1 section 831 of the Homeland Security Act of
- 2 2002 (Public Law 107-296; 116 Stat. 2224) is
- in effect.
- 4 "(b) Annual Report.—The annual report of the
- 5 head of an executive agency that is required under sub-
- 6 section (h) of section 2371 of title 10, United States Code,
- 7 as applied to the head of the executive agency by sub-
- 8 section (a), shall be submitted to the Committee on Gov-
- 9 ernmental Affairs of the Senate and the Committee on
- 10 Government Reform of the House of Representatives.
- 11 "(c) Regulations.—The Director of the Office of
- 12 Management and Budget shall prescribe regulations to
- 13 carry out this section.".
- 14 SEC. 502. AMENDMENTS RELATING TO FEDERAL EMER-
- 15 GENCY PROCUREMENT FLEXIBILITY.
- 16 (a) Repeal of Sunset for Authorities Applica-
- 17 BLE TO PROCUREMENTS FOR DEFENSE AGAINST OR RE-
- 18 COVERY FROM TERRORISM OR NUCLEAR, BIOLOGICAL,
- 19 Chemical, or Radiological Attack.—Section 852 of
- 20 the Homeland Security Act of 2002 (Public Law 107–296;
- 21 116 Stat. 2235) is amended by striking ", but only if a
- 22 solicitation of offers for the procurement is issued during
- 23 the 1-year period beginning on the date of the enactment
- 24 of this Act".

- 1 (b) Applicability of Increased Simplified Ac-
- 2 QUISITION THRESHOLD.—(1) The matter preceding para-
- 3 graph (1) of section 853(a) of the Homeland Security Act
- 4 of 2002 (Public Law 107–296; 116 Stat. 2235) is amend-
- 5 ed to read as follows:
- 6 "(a) Threshold Amounts.—For a procurement re-
- 7 ferred to in section 852, the simplified acquisition thresh-
- 8 old referred to in section 4(11) of the Office of Federal
- 9 Procurement Policy Act (41 U.S.C. 403(11)) is deemed
- 10 to be—".
- 11 (2) Subsections (b) and (c) of section 853 of such
- 12 Act are repealed.
- 13 (3) The heading of section 853 of such Act is amend-
- 14 ed to read as follows:
- 15 "SEC. 853. INCREASED SIMPLIFIED ACQUISITION THRESH-
- 16 **OLD FOR CERTAIN PROCUREMENTS.".**
- 17 (4) The table of contents in section 1(b) of such Act
- 18 is amended by striking the item relating to section 853
- 19 and inserting the following:
 - "Sec. 853. Increased simplified acquisition threshold for certain procurements.".
- 20 (5) Section 18(c)(1) of the Office of Federal Procure-
- 21 ment Policy Act (41 U.S.C. 416(c)(1)) is amended—
- 22 (A) by striking "or" at the end of subpara-
- 23 graph (G);
- (B) by striking the period at the end of sub-
- paragraph (H) and inserting "; or"; and

1	(C) by adding at the end the following:
2	"(I) the procurement is by the head of an
3	executive agency pursuant to the special proce-
4	dures provided in section 853 of the Homeland
5	Security Act of 2002 (Public Law 107–296).".
6	(c) Applicability of Certain Commercial Items
7	AUTHORITIES.—(1) Subsection (a) of section 855 of the
8	Homeland Security Act of 2002 (Public Law 107–296;
9	116 Stat. 2236) is amended to read as follows:
10	"(a) AUTHORITY.— With respect to a procurement
11	referred to in section 852, the head of an executive agency
12	may deem any item or service to be a commercial item
13	for the purpose of Federal procurement laws.".
14	(2) Subsection (b)(1) of section 855 of such Act is
15	amended by striking "to which any of the provisions of
16	law referred to in subsection (a) are applied".
17	(d) Extension of Deadline for Review and Re-
18	PORT.—Section 857(a) of the Homeland Security Act of
19	2002 (Public Law 107–296; 116 Stat. 2237) is amended
20	by striking "2004" and inserting "2006".
21	SEC. 503. AUTHORITY TO MAKE INFLATION ADJUSTMENTS
22	TO SIMPLIFIED ACQUISITION THRESHOLD.
23	Section 4(11) of the Office of Federal Procurement
24	Policy Act (41 U.S.C. 403(11)) is amended by inserting
25	before the period at the end the following: ", except that

- 1 such amount may be adjusted by the Administrator every
- 2 five years to the amount equal to \$100,000 in constant
- 3 fiscal year 2003 dollars (rounded to the nearest
- 4 \$10,000)".
- 5 SEC. 504. TECHNICAL CORRECTIONS RELATED TO DUPLI-
- 6 **CATIVE AMENDMENTS.**
- 7 (a) Repeal of Superseded Subchapter and Re-
- 8 Lated Conforming Amendments.—(1) Subchapter II
- 9 of chapter 35 of title 44, United States Code, is repealed.
- 10 (2) Subchapter III of such chapter is redesignated
- 11 as subchapter II.
- 12 (3) Section 3549 of title 44, United States Code, is
- 13 amended by striking the sentence beginning with "While
- 14 this subchapter".
- 15 (4) The table of sections at the beginning of chapter
- 16 35 of title 44, United States Code, is amended—
- 17 (A) by striking the items relating to sections
- 18 3531 through 3538; and
- 19 (B) by striking the heading "SUBCHAPTER
- 20 III".
- 21 (5) Section 2224a of title 10, United States Code,
- 22 is repealed, and the table of sections at the beginning of
- 23 chapter 131 of such title is amended by striking the item
- 24 relating to such section.

- 1 (b) Conforming Amendments Related to Re-
- 2 PEALS OF SHARE-IN-SAVINGS AND SOLUTIONS-BASED
- 3 Contracting Pilot Programs.—(1) Chapter 115 of
- 4 title 40, United States Code, is repealed.
- 5 (2) The table of chapters at the beginning of subtitle
- 6 III of such title is amended by striking the item relating
- 7 to chapter 115.
- 8 (c) Amendments Made by E-Government Act
- 9 Made Applicable.—The following provisions of law
- 10 shall read as if the amendments made by title X of the
- 11 Homeland Security Act of 2002 (Public Law 107–296)
- 12 to such provisions did not take effect:
- 13 (1) Section 2224 of title 10, United States
- 14 Code.
- 15 (2) Sections 20 and 21 of the National Insti-
- tute of Standards and Technology Act (15 U.S.C.
- 17 278g-3 and 278g-4).
- 18 (3) Sections 11331 and 11332 of title 40,
- 19 United States Code.
- 20 (4) Subtitle G of title X of the Floyd D. Spence
- 21 National Defense Authorization Act for Fiscal Year
- 22 2001 (Public Law 106–398; 44 U.S.C. 3531 note).
- 23 (5) Sections 3504(g), 3505, and 3506(g) of
- title 44, United States Code.

- 1 (d) Correction of Cross Reference.—Section
- 2 2224(c) of title 10, United States Code, as amended by
- 3 section 301(c)(1)(B)(iii) of the E-Government Act of 2002
- 4 (Public Law 107–347; 116 Stat. 2955), is amended by
- 5 striking "subchapter III" and inserting "subchapter II".

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