



CONGRESSIONAL BUDGET OFFICE COST ESTIMATE

November 9, 1999

S. 1809 **Developmental Disabilities Assistance and Bill of Rights Act of 1999**

As passed by the Senate on November 8, 1999

SUMMARY

S. 1809 would authorize appropriations for a number of developmental disabilities programs administered by the Department of Health and Human Services (HHS). Assuming that the authorized amounts are appropriated, CBO estimates that this act would result in discretionary spending of \$697 million over the 2000-2004 period (if the programs are funded with adjustments for inflation after fiscal year 2000) or \$674 million (if the programs are funded at the 2000 level for all years).

This act would not affect direct spending or receipts, so pay-as-you-go procedures would not apply. Section 4 of the Unfunded Mandates Reform Act excludes from application of that act any legislative provisions that enforce constitutional rights of individuals or establish or enforce statutory rights that prohibit discrimination on the basis of handicap or disability. CBO has determined that the provisions of S. 1809 either fall within these exclusions or contain no intergovernmental or private-sector mandates.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 1809 is shown in Table 1. The costs of this legislation fall within budget function 500 (education, training, employment, and social services).

TABLE 1. ESTIMATED BUDGETARY EFFECTS OF S. 1809

	By Fiscal Year, in Millions of Dollars				
	2000	2001	2002	2003	2004
SPENDING SUBJECT TO APPROPRIATION					
Spending Under Current Law					
Budget Authority	0	0	0	0	0
Estimated Outlays	74	20	7	1	0
With Adjustments for Inflation					
Proposed Changes					
Estimated Authorization Level	164	167	170	173	177
Estimated Outlays	57	138	158	170	174
Spending Under S. 1809					
Estimated Authorization Level	164	167	170	173	177
Estimated Outlays	131	158	166	171	174
Without Adjustments for Inflation					
Proposed Changes					
Estimated Authorization Level	164	164	164	163	163
Estimated Outlays	57	137	154	163	163
Spending Under S. 1809					
Estimated Authorization Level	164	164	164	163	163
Estimated Outlays	131	157	161	163	163

Note: Components may not sum to totals because of rounding.

BASIS OF ESTIMATE

For the purposes of this estimate, CBO assumed that the amounts authorized by the act would be appropriated and that outlays for existing programs would follow historical spending rates. Many of the authorizations in the act are for "such sums as may be necessary." In such cases, CBO has projected the costs on two different bases—assuming that appropriations grow each year at the rate of inflation, and assuming that they remain constant at the 2000 level in subsequent years. Table 2 itemizes the estimated budgetary effects of S. 1809, assuming adjustments for inflation.

TABLE 2. DETAILED BUDGETARY EFFECTS OF S. 1809, WITH ADJUSTMENTS FOR INFLATION

	By Fiscal Year, in Millions of Dollars				
	2000	2001	2002	2003	2004
SPENDING SUBJECT TO APPROPRIATION					
Spending Under Current Law					
Budget Authority	0	0	0	0	0
Estimated Outlays	74	20	7	1	0
Proposed Changes					
Title I - Developmental Disabilities					
Federal Assistance to State Councils					
Estimated Authorization Level	76	78	79	81	83
Estimated Outlays	27	57	69	78	81
Protection and Advocacy					
Estimated Authorization Level	32	33	33	34	35
Estimated Outlays	21	32	33	34	35
University Centers for Excellence					
Estimated Authorization Level	30	31	31	32	33
Estimated Outlays	5	29	31	31	32
Projects of National Significance					
Estimated Authorization Level	16	16	17	17	17
Estimated Outlays	2	13	16	17	17
Title II - Family Support					
Family Support Grants					
Estimated Authorization Level	8	8	8	9	9
Estimated Outlays	3	6	7	8	9
Title III - Direct Support Workers					
Reaching Up Scholarship Program					
Estimated Authorization Level	1	1	1	1	1
Estimated Outlays	a	1	1	1	1
Staff Development Curriculum					
Estimated Authorization Level	1	1	1	0	0
Estimated Outlays	a	1	1	1	a
Total Proposed Changes					
Estimated Authorization Level	164	167	170	173	177
Estimated Outlays	57	138	158	170	174
Spending Under S. 1809					
Estimated Authorization Level	164	167	170	173	177
Estimated Outlays	131	158	166	171	174

a. Less than \$500,000.

Note: Components may not sum to totals because of rounding.

Title I: Programs for Individuals with Developmental Disabilities

Title I of the act would authorize appropriations for fiscal years 2000 through 2006 for four developmental disability programs: state councils on developmental disabilities, protection and advocacy programs, university centers for excellence, and projects of national significance. Authorizations for all four programs expired on October 1, 1999.

S. 1809 would authorize appropriations in 2000 of \$76 million for state councils, \$32 million for protection and advocacy, \$30 million for university centers, and \$16 million for projects of national significance. Authorizations for 2001 through 2006 would be for such sums as necessary. CBO estimates that these authorizations would result in outlays of \$660 million over the 2000-2004 period (if the programs are funded with adjustments for inflation after 2000) or \$637 million (if these programs are funded at the 2000 level for all years).

Title II: Family Support

Title II of the act would create a new program that would provide grants to states to promote the development of support services for families of people with developmental disabilities. S. 1809 would authorize appropriations of such sums as may be necessary for fiscal years 2000 through 2006.

Under this program, each state (a term that includes the District of Columbia, Puerto Rico, and other territories) would be eligible to receive a single grant. Grants would be funded for up to three years, and annual funding for each grant would be at least \$100,000 but no more than \$500,000. A portion of the program's appropriation would also be reserved to pay for technical assistance and evaluation.

CBO assumed that each state would receive one three-year grant under this program and that annual funding for each grant would be \$300,000, before any adjustments for inflation. Consequently, CBO estimates that annual appropriations for the family support grants would be \$8 million to \$9 million over the 2000-2004 period. CBO expects that the rate of spending from these appropriations would be similar to that of the state councils program, which also makes grants to states to promote the development of services to the developmentally disabled. CBO estimates that outlays for this program would total \$33 million over the 2000-2004 period (if the program is funded with adjustments for inflation after 2000) or \$32 million (if the program is funded at the 2000 level for all years).

Title III: Program for Direct Support Workers Who Assist Individuals With Developmental Disabilities

Title III of the act would create two new programs to support training and education for individuals (termed "direct support workers") who work closely with the developmentally disabled. CBO estimates that outlays for these two programs would total \$7 million over the 2000-2004 period.

The Reaching Up Scholarship program would make grants to universities or state agencies to provide vouchers for postsecondary education for direct support workers. The act would authorize appropriations of \$800,000 for 2000 and such sums as necessary for each of the fiscal years 2001 through 2006.

A second program would allow the Secretary of HHS to award funds for developing a curriculum for training direct support workers. This program would be authorized at \$800,000 in 2000 and such sums as necessary for 2001 and 2002.

PAY-AS-YOU-GO CONSIDERATIONS: None.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

Section 4 of the Unfunded Mandates Reform Act excludes from application of that act any legislative provisions that enforce constitutional rights of individuals or establish or enforce statutory rights that prohibit discrimination on the basis of handicap or disability. CBO has determined that the provisions of S. 1809 either fall within these exclusions or contain no intergovernmental or private-sector mandates.

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