

Figure 2-35. Conceptual design for solidified high-level radioactive waste storage facility.

2.2.2.2 No-Action Scenario 1

In No-Action Scenario 1, DOE would continue to manage its spent nuclear fuel and high-level radioactive waste in above- or below-grade dry storage facilities at five sites around the country. Commercial utilities would continue to manage their spent nuclear fuel at 72 sites. The commercial and DOE sites would remain under effective institutional control for at least 10,000 years. Under institutional control, these facilities would be maintained to ensure that workers and the public were protected adequately in accordance with current Federal regulations (10 CFR Parts 20 and 835) and the requirements in DOE Order 5400.5, *Radiation Protection of the Public and the Environment*. DOE based the 10,000-year analysis period on the generally applicable Environmental Protection Agency regulation for the disposal of spent nuclear fuel and high-level radioactive waste (40 CFR Part 191), even though the regulation would not apply to disposal at Yucca Mountain.

Under Scenario 1, the storage facilities would be completely replaced every 100 years. They would undergo one major repair during the first 100 years, because this scenario assumes that the design of the first storage facilities at a site would include a facility life of less than 100 years. The 100-year lifespan of future storage facilities is based on analysis of concrete degradation and failure in regions throughout the United States (DIRS 101910-Poe 1998, all). The facility replacement period of 100 years represents the assumed useful lifetime of the structures. Replacement facilities would be built on land adjacent to the existing facilities. After the spent nuclear fuel and high-level radioactive waste had been transferred to the replacement facility, the older facility would be demolished and the land prepared for the next replacement facility, thereby minimizing land-use impacts. The top portion of Figure 2-36 shows the conceptual timeline for activities at the storage facilities for Scenario 1. Only the relative periods shown on this figure, not the exact dates, are important to the analysis.

2.2.2.3 No-Action Scenario 2

In No-Action Scenario 2, spent nuclear fuel and high-level radioactive waste would remain in dry storage at commercial and DOE sites and would be under effective institutional control for approximately

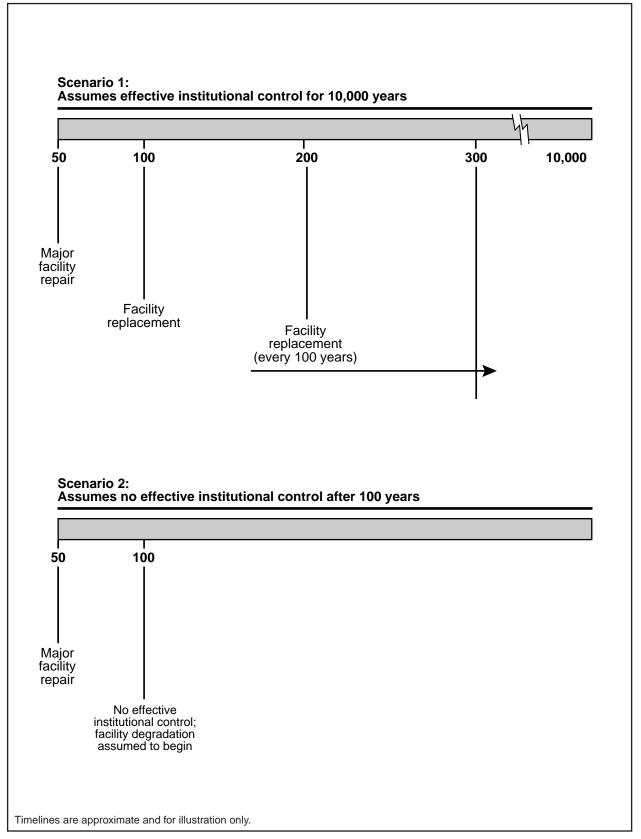


Figure 2-36. Facility timeline assumptions for No-Action Scenarios 1 and 2.

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100 years (the same as Scenario 1). Beyond that time, the scenario assumes no effective institutional control. Therefore, after about 100 years and up to 10,000 years, the analysis assumed that the spent nuclear fuel and high-level radioactive waste storage facilities at 72 commercial and 5 DOE sites would begin to deteriorate and that the radioactive materials in them could eventually be released to the environment. DOE based the choice of 100 years on a review of generally applicable Environmental Protection Agency regulations for the disposal of spent nuclear fuel and high-level radioactive waste (40 CFR Part 191, Subpart B), Nuclear Regulatory Commission regulations for the disposal of low-level radioactive material (10 CFR Part 61), and a National Research Council report on standards for the proposed Yucca Mountain Repository that generally discounts the consideration of institutional control for longer periods in performance assessments for geologic repositories (DIRS 100018-National Research Council 1995, Chapter 4). The lower portion of Figure 2-36 shows the conceptual timeline for activities at the storage facilities for Scenario 2.

2.2.3 NO-ACTION ALTERNATIVE COSTS

The total estimated cost of the No-Action Alternative includes costs for the decommissioning and reclamation of the Yucca Mountain site, and for the storage of spent nuclear fuel at 72 commercial sites (63,000 MTHM), storage of DOE spent nuclear fuel (2,333 MTHM) at 4 sites (there would be no spent nuclear fuel at the West Valley Demonstration Project), and storage of solidified high-level radioactive waste (8,315 canisters) at 4 sites (there is no high-level radioactive waste at Fort St. Vrain). As listed in Table 2-6, the estimated cost (in 2001 dollars) of both Scenarios 1 and 2 for the first 100 years ranges from \$55.7 billion to \$61.3 billion, depending on whether the dry storage canisters had to be replaced every 100 years. The estimated costs (in 2001 dollars) for the remaining 9,900 years of Scenario 1 range from \$519 million to \$572 million per year. There would be no costs for Scenario 2 after the first 100 years because the scenario assumes no effective institutional control.

Table 2-6. No-Action Alternative life-cycle costs (starting in 2002) for 10,000 years (in billions of 2001 dollars).^{a,b}

	First 100 years	Remaining 9,900 years (per year)	
Factor	Scenarios 1 and 2^{c}	Scenario 1 ^{c,d}	Scenario 2 ^e
72 commercial sites (63,000 MTHM)	\$43.6 - 49.2	\$0.407 - 0.460	\$0
DOE spent nuclear fuel storage sites (2,333 MTHM)	8.0	0.075	0
High-level radioactive waste storage sites (8,315 canisters)	4.1	0.038	0
Decommissioning and reclamation of the Yucca Mountain site	(f)	NA^{g}	0
Totals	\$55.7 - 61.3	\$0.519 - 0.572	\$0

a. Source: Adapted from DIRS 155929-Jason (1999, all).

b. Adjusted to 2001 dollars, in billions per DIRS 156899-DOE (2001, all).

c. The range of costs for commercial sites is based on the assumption that the spent nuclear fuel would either be placed in dry storage canisters that would not need to be replaced over the 10,000-year period (low cost) or would have to be placed in new dry storage canisters every 100 years (high cost).

d. Stewardship costs are expressed in average annual disbursement costs (year 2001 dollars) only.

e. Costs are not applicable.

f. The costs for decommissioning and reclamation of the Yucca Mountain site would contribute less than 0.1 percent to the total life-cycle cost of continued storage.

g. NA = not applicable.

2.3 Alternatives Considered but Eliminated from Detailed Study

This section addresses alternatives that DOE considered but eliminated from detailed study in this EIS. These include alternatives that the NWPA states this EIS need not consider (Section 2.3.1); design alternatives that DOE considered but eliminated during the evolution of the repository design analyzed in this EIS (Section 2.3.2); and alternative rail corridors and highway routes for heavy-haul trucks and