### Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of:	)	
Maranatha Fellowship Church	)	
Video Programming Accessibility	) )	CSR 6308
Petition for Waiver of Closed Captioning Requirements	)	
1	) j	

## MEMORANDUM OPINION AND ORDER

Adopted: June 21, 2005

Released: June 22, 2005

By the Deputy Chief, Policy Division, Media Bureau:

# I. INTRODUCTION

1. In this Order, we address a petition for exemption from Section 79.1 of the Commission's rules,<sup>1</sup> implementing Section 713 of the Communications Act of 1934, as amended (the "Act"),<sup>2</sup> filed by Maranatha Fellowship Church ("Maranatha") regarding its video program. Telecommunications for the Deaf, Inc.("TDI"), National Association of the Deaf ("NAD"), The Deaf and Hard of Hearing Consumer Advocacy Network ("DHHCAN"), and Self Help for Hard of Hearing People ("SHHH") filed a consolidated opposition to the petition for exemption.<sup>3</sup> For the reasons discussed below, the petition is denied, to the extent stated herein.

2. In Implementation of Section 305 of the Telecommunications Act of 1996 – Video Programming Accessibility, the Commission established rules and implementation schedules for the closed captioning of video programming.<sup>4</sup> In enacting Section 713, Congress recognized that, in certain limited situations, the costs of captioning might impose an undue burden on video programming providers or owners, and it authorized the Commission to adopt appropriate exemptions.<sup>5</sup> Congress defined "undue burden" to mean "significant difficulty or expense."<sup>6</sup> When determining if the closed captioning requirements will impose an undue burden, the statute requires the Commission to consider the following factors: (1) the nature and cost of the closed captions for the programming; (2) the impact on the operation of the provider or program owner; (3) the financial resources of the provider or program owner;

<sup>5</sup> 47 U.S.C. § 613(d)(1).

<sup>6</sup> 47 U.S.C. § 613(e).

<sup>&</sup>lt;sup>1</sup> 47 C.F.R. § 79.1.

<sup>&</sup>lt;sup>2</sup> 47 U.S.C. § 613.

<sup>&</sup>lt;sup>3</sup> TDI, NAD, DHHCAN, and SHHH argue that grant of an exemption from the closed captioning rules is not warranted because Petitioner has not provided sufficient evidence to demonstrate that an exemption is warranted under the four statutory exemption factors.

<sup>&</sup>lt;sup>4</sup> Implementation of Section 305 of the Telecommunications Act of 1996 - Video Programming Accessibility, 13 FCC Rcd 3272 (1997) ("Report and Order").

and (4) the type of operations of the provider or program owner.<sup>7</sup> A petition for exemption must be supported by sufficient evidence to demonstrate that compliance with the requirements to close caption video programming would cause an undue burden.<sup>8</sup> Petitioners also are instructed to submit any other information they deem appropriate and relevant to the Commission's final determination.<sup>9</sup>

#### II. DISCUSSION

3. Maranatha submitted a petition for exemption requesting a waiver from compliance with the captioning requirements. It asserts that its "annual gross revenues are under \$3,000,000."<sup>10</sup> Section 79.1(d)(12) states that no video programming provider will be required to caption any channel of video programming producing annual gross revenues of less than \$3,000,000 during the previous year.<sup>11</sup> Maranatha seeks an exemption for an individual video program, not a channel or network of video programming. Therefore, the specific \$3,000,000 general revenue exemption of Section 79.1(d)(12) does not apply to Maranatha's particular circumstances.<sup>12</sup> However, the option of an undue burden exemption still remains available if petitioner makes the proper showing.

4. Section 79.1(f) requires a petition for exemption from the closed captioning requirements to demonstrate that compliance would cause significant difficulty or expense.<sup>13</sup> Maranatha indicates that it does not have the financial resources to absorb the cost of closed captioning.<sup>14</sup> It provides a profit and loss financial statement listing combined expenses totaling approximately \$2,492,000 and listing over \$2,421,000 in income.<sup>15</sup> Based upon the information provided, Maranatha fails to establish that it cannot afford the expense of captioning, especially in view of the availability of financial resources from the church's budget. Moreover, funds could be distributed differently to provide for captioning. Maranatha also fails to provide information regarding possible sponsorships solicited for assisting in captioning. Without such information, it is impossible for the Commission to determine whether Maranatha has sufficient justification supporting an exemption from the closed captioning requirements. Our decision herein is without prejudice to Maranatha bringing a future petition for exemption that adequately documents that compliance with our rules will impose an undue burden. Implicit in the Section 79.1(f) requirement of a showing as to the financial resources of a petitioner, such as Maranatha, is the question of the extent to which the distributors of its programming can be called upon to contribute towards the captioning expense. Thus, any subsequent petition should document whether Maranatha solicited captioning assistance from the distributors of its programming and the response to these solicitations. Absent such a petition, petitioner is given 3 months from the release date of this Order to come into complete compliance with the rules.

<sup>&</sup>lt;sup>7</sup> *Id.*; *see also* 47 C.F.R. § 79.1(f).

<sup>&</sup>lt;sup>8</sup> 47 C.F.R. § 79.1(f)(2).

<sup>&</sup>lt;sup>9</sup> 47 C.F.R. § 79.1(f)(3).

<sup>&</sup>lt;sup>10</sup> Petition at 1.

<sup>&</sup>lt;sup>11</sup> See 47 C.F.R. § 79.1(d)(12). See Report and Order, 13 FCC Rcd at 3350.

<sup>&</sup>lt;sup>12</sup> See 47 C.F.R. § 79.1(d)(12).

<sup>&</sup>lt;sup>13</sup> 47 C.F.R. § 79.1(f)(2).

<sup>&</sup>lt;sup>14</sup> Petition at 1.

<sup>&</sup>lt;sup>15</sup> Petition, Maranatha Fellowship Church Profit & Loss Statement.

5. Accordingly, **IT IS ORDERED** that the petition for exemption from the closed captioning requirements of Section 79.1 of the Commission's rules **IS DENIED** to the extent indicated herein. Petitioner must comply with the captioning requirements within 3 months from the release date of this *Order*.

6. This action is taken under delegated authority pursuant to Section 0.283 of the Commission's rules.<sup>16</sup>

## FEDERAL COMMUNICATIONS COMMISSION

Steven A. Broeckaert Deputy Chief, Policy Division Media Bureau

<sup>&</sup>lt;sup>16</sup> 47 C.F.R. § 0.283.