# 107TH CONGRESS 1ST SESSION H.R. 1701

To amend the Consumer Credit Protection Act to assure meaningful disclosures of the terms of rental-purchase agreements, including disclosures of all costs to consumers under such agreements, to provide certain substantive rights to consumers under such agreements, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

#### May 3, 2001

Mr. JONES of North Carolina (for himself, Mr. MALONEY of Connecticut, Mr. FROST, Mr. BOEHNER, Mr. JEFFERSON, Mr. KANJORSKI, Mr. WATTS of Oklahoma, Mr. ROSS, Mr. FORD, Mr. SESSIONS, Mr. SANDLIN, Mr. WAMP, Mr. BAKER, and Mr. ISAKSON) introduced the following bill; which was referred to the Committee on Financial Services

# A BILL

- To amend the Consumer Credit Protection Act to assure meaningful disclosures of the terms of rental-purchase agreements, including disclosures of all costs to consumers under such agreements, to provide certain substantive rights to consumers under such agreements, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

## 1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "Consumer Rental Pur-3 chase Agreement Act".

# 4 SEC. 2. FINDINGS AND DECLARATION OF PURPOSE.

5 (a) FINDINGS.—The Congress finds as follows:

6 (1) The rental-purchase industry provides a
7 service that meets and satisfies the demands of
8 many consumers.

9 (2) Each year, approximately 2,300,000 United
10 States households enter into rental-purchase trans11 actions and over a 5-year period approximately
12 4,900,000 United States households will do so.

(3) Competition among the various firms engaged in the extension of rental-purchase transactions would be strengthened by informed use of
rental-purchase transactions.

17 (4) The informed use of rental-purchase trans18 actions results from an awareness of the cost thereof
19 by consumers.

(b) PURPOSE.—The purpose of this title is to assure
the availability of rental-purchase transactions and to assure simple, meaningful, and consistent disclosure of rental-purchase terms so that consumers will be able to more
readily compare the available rental-purchase terms and
avoid uninformed use of rental-purchase transactions, and

1 to protect consumers against unfair rental-purchase prac-

2 tices.

# **3** SEC. 3. CONSUMER CREDIT PROTECTION ACT.

4 The Consumer Credit Protection Act is amended by5 adding at the end the following new title:

# 6 **"TITLE X—RENTAL-PURCHASE**7 **TRANSACTIONS**

# 8 "SEC. 1001. DEFINITIONS.

9 "For purposes of this title, the following definitions10 shall apply:

11 "(1) ADVERTISEMENT.—The term 'advertise12 ment' means a commercial message in any medium
13 that promotes, directly or indirectly, a rental-pur14 chase agreement but does not include price tags,
15 window signs, or other in-store merchandising aids.
16 "(2) AGRICULTURAL PURPOSE.—The term 'ag17 ricultural purpose' includes—

"(A) the production, harvest, exhibition,
marketing, transformation, processing, or manufacture of agricultural products by a natural
person who cultivates plants or propagates or
nurtures agricultural products; and

23 "(B) the acquisition of farmlands, real24 property with a farm residence, or personal

property and services used primarily in farm ing.

3 "(3) BOARD.—The term 'Board' means the
4 Board of Governors of the Federal Reserve System.
5 "(4) CASH PRICE.—The term 'cash price'
6 means the price at which a merchant, in the ordi7 nary course of business, offers to sell for cash the
8 property that is the subject of the rental-purchase
9 transaction.

10 "(5) CONSUMER.—The term 'consumer' means
11 a natural person who is offered or enters into a rent12 al-purchase agreement.

13 "(6) DATE OF CONSUMMATION.—The term
14 'date of consummation' means the date on which a
15 consumer becomes contractually obligated under a
16 rental-purchase agreement.

17 "(7) MERCHANT.—The term 'merchant' means
18 a person who provides the use of property through
19 a rental-purchase agreement in the ordinary course
20 of business and to whom a consumer's initial pay21 ment under the agreement is payable.

22 "(8) PERIODIC PAYMENT.—The term 'periodic
23 payment' means the total payment a consumer will
24 make for a specific rental period, including the rent-

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1	al payment, taxes, and fees or charges that may be
2	excluded from the rental-purchase cost.
3	"(9) PROPERTY.—The term 'property' means
4	property that is not real property under the laws of
5	the State where the property is located when it is
6	made available under a rental-purchase agreement.
7	"(10) RENTAL PAYMENT.—The term 'rental
8	payment' means a payment required to be made by
9	a consumer for the possession and use of property
10	for a specific rental period, but does not include
11	taxes that may be imposed on such payment.
12	"(11) RENTAL PERIOD.—The term 'rental pe-
13	riod' means a week, month, or other specific period
14	of time, during which the consumer has a right to
15	possess and use property that is the subject of a
16	rental-purchase agreement after paying the rental
17	payment and any applicable taxes for such period.
18	"(12) Rental-purchase agreement.—
19	"(A) IN GENERAL.—The term 'rental-pur-
20	chase agreement' means a contract in the form
21	of a bailment or lease for the use of property
22	by a consumer for an initial period of 4 months
23	or less, that is renewable with each payment by
24	the consumer, and that permits but does not

1	obligate the consumer to become the owner of
2	the property.
3	"(B) EXCLUSIONS.—The term 'rental-pur-
4	chase agreement' does not include—
5	"(i) a credit sale (as defined in section
6	103(g) of the Truth in Lending Act);
7	"(ii) a consumer lease (as defined in
8	section $181(1)$ of such Act); or
9	"(iii) a transaction giving rise to a
10	debt incurred in connection with the busi-
11	ness of lending money or a thing of value.
12	"(13) STATE.—The term 'State' means any
13	State of the United States, the District of Columbia,
14	any territory of the United States, Puerto Rico,
15	Guam, American Samoa, the Trust Territory of the
16	Pacific Islands, the Virgin Islands, and the Northern
17	Mariana Islands.
18	"SEC. 1002. DETERMINATION OF RENTAL-PURCHASE COST.
19	"(a) IN GENERAL.—
20	"(1) Basis for determination.—Except as
21	otherwise provided in this section, the amount of the
22	rental-purchase cost in connection with a rental-pur-
23	chase transaction shall be determined as the sum of
24	all charges that are payable directly or indirectly by
25	the person to whom the rental-purchase transaction

is extended, and are imposed directly or indirectly by
 the merchant as a condition of entering into a rent al-purchase agreement or acquiring ownership of
 property under a rental-purchase agreement.

5 "(2) TAXES AND OTHER COSTS NOT IN-6 CLUDED.—The amount of any charge, cost, or fee of 7 a type that is imposed on or otherwise payable by, 8 a consumer in a cash transaction for comparable 9 property shall not be taken into account for pur-10 poses of the determination under paragraph (1) with 11 respect to any rental-purchase transaction.

"(3) EXAMPLES OF CHARGES, COSTS, AND
FEES TAKEN INTO ACCOUNT.—The following are examples of charges, costs, and fees that shall be
taken into account in determining in the rental-purchase cost with respect to any rental-purchase transaction:

18 "(A) Rental payment.

19 "(B) Service, processing, or administrative20 charge.

21 "(C) Fee for an investigation or credit re-22 port.

23 "(D) Charge for delivery required by the24 merchant.

1	"(E) Charge for waiver of the consumer's
2	liability in the event of loss, damage, or de-
3	struction of the property.
4	"(F) Premium or other charge for insur-
5	ance.
6	"(b) Insurance Premiums and Charges for Li-
7	ABILITY WAIVER.—
8	"(1) Inclusion in Rental-Purchase cost.—
9	Charges or premiums for insurance or liability waiv-
10	er written in connection with any rental-purchase
11	agreement shall be included in determining the rent-
12	al-purchase cost with respect to any rental-purchase
13	transaction unless—
14	"(A) coverage of the consumer by the in-
15	surance or liability waiver is not a factor in the
16	merchant's approval of the rental-purchase
17	transaction, and this fact is clearly disclosed in
18	writing to the consumer at or before con-
19	summation of the rental-purchase transaction;
20	and
21	"(B) before obtaining the insurance or li-
22	ability waiver, the consumer has initialed or
23	signed an affirmative written request for the in-
24	surance or liability waiver after receiving a writ-
25	ten disclosure of the cost thereof.

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"(2) MANNER OF DISCLOSURE.—The disclo-1 2 sures required under paragraph (1) with respect to rental-purchase transaction may be included in the 3 4 rental-purchase agreement or made on a separate 5 form that the consumer may keep. 6 "(e) Restatement CERTAIN EXCLUDED OF 7 ITEMS.—The following fees or charges shall not be taken 8 into account in determining the rental-purchase cost with 9 respect to a rental-purchase transaction: 10 "(1) Fees and charges prescribed by law, which

actually are or will be paid to public officials or government entities need not be included in the computation of the rental-purchase cost, such as sales
tax.

15 "(2) Fees and charges for optional products
16 and services made available in connection with a
17 rental-purchase agreement.

# 18 "SEC. 1003. EXEMPTED TRANSACTIONS.

19 "This title shall not apply to rental-purchase agree20 ments primarily for business, commercial, or agricultural
21 purposes, or those made with Government agencies or in22 strumentalities.

# 23 "SEC. 1004. GENERAL DISCLOSURE REQUIREMENTS.

24 "(a) RECIPIENT OF DISCLOSURE.—A merchant shall25 disclose to the person who will be obligated on a rental-

purchase agreement the information required by sections
 1005 and 1006. In a transaction involving more than 1
 person who will be obligated on a rental-purchase agree ment, a merchant need not disclose to more than 1 of such
 persons.

6 "(b) TIMING OF DISCLOSURE.—The disclosures re-7 quired under sections 1005 and 1006 shall be made at 8 or before the date of consummation of the rental-purchase 9 agreement and clearly and conspicuously in writing and 10 in a form that the consumer may keep.

11 "(c) INFORMATION SUBSEQUENTLY RENDERED IN-12 ACCURATE.—If information disclosed in accordance with 13 this title is subsequently rendered inaccurate as a result 14 of any act, occurrence, or agreement subsequent to the 15 delivery of the required disclosures, the resulting inaccu-16 racy does not constitute a violation of this title.

# 17 "SEC. 1005. RENTAL-PURCHASE DISCLOSURES.

18 "(a) IN GENERAL.—For each rental-purchase agree19 ment, the merchant shall disclose to the consumer the fol20 lowing, to the extent applicable:

21 "(1) The date of consummation of the trans22 action and the identities of the merchant and con23 sumer.

24 "(2) A description of the property and a state25 ment indicating whether the property is new or used,

1	execute a statement indicating that new property is
	except a statement indicating that new property is
2	used property is not a violation of this title.
3	"(3) A statement of the rental payment for
4	each item of property and the total rental payment
5	if multiple items are rented. If 2 or more items are
6	rented as a set, a statement of the aggregate rental
7	payment of all items satisfies this requirement.
8	"(4) A statement of the cash price of each item
9	of property and the total cash price if multiple items
10	are rented. If 2 or more items are rented as a set,
11	a statement of the aggregate cash price of all items
12	satisfies this requirement.
13	"(5) The amount to be paid before or at the
14	consummation of the agreement or the delivery of
15	the property, using the phrase 'initial payment'. The
16	merchant shall itemize each component of the initial
17	payment by type and amount, including any service,
18	processing, or administrative charge, delivery fee, re-
19	fundable security deposit, rental payment, and fees
20	or charges that may be excluded from the rental-
21	purchase cost.
22	"(6) A statement of the amount of the periodic
23	payment including an itemization of each component
24	
	of the periodic payment by type and amount, using

25 the phrase 'periodic payment'. If the final periodic

1 payment is less than the regular periodic payments, 2 the components of the final periodic payment need 3 not be itemized. A merchant may disclose alternative 4 periodic payments based on different rental periods. ((7) The 'rental-purchase cost', using that 5 6 term, and a brief description such as 'The amount 7 you will pay the merchant to acquire ownership of 8 the property. This amount excludes taxes and other 9 charges not imposed by the merchant as a condition 10 of acquiring ownership.' 11 "(8) The difference between the cash price and 12 the rental-purchase cost, using the term 'cost of 13 rental services', and a brief description such as 'the 14 difference between the cash price and the rental-pur-15 chase cost'. "(9) Substantially the following statement in 16 17 boldface, uppercase letters: 'YOU ARE RENTING THE PROPERTY. TO ACQUIRE OWNERSHIP 18 19 OF THE PROPERTY YOU MUST MAKE ALL 20 PAYMENTS NECESSARY TO ACQUIRE OWN-21 ERSHIP.'

"(10) Substantially the following statement:
"Other Important Terms. See your rental-purchase
agreement for additional important information on
termination, purchase option rights, reinstatement

rights, warranties, maintenance responsibilities, your liability for loss, theft, damage, or destruction of the property, and other charges and fees you may incur.'

"(11) Using the term 'payment schedule', the 4 5 amount, number, and timing of all periodic pay-6 ments the consumer will make if the consumer ac-7 quires ownership of the property by making all peri-8 odic payments, the total of the initial payment and 9 all periodic payments, and a brief description such 10 as 'This is the amount you will have paid, including 11 the rental-purchase cost, taxes, and charges for 12 other products or services you may have elected to 13 purchase, if you make all Periodic Payments as 14 scheduled.' A merchant may disclose alternative pay-15 ment schedules based on different rental periods.

16 "(b) FORM OF DISCLOSURE.—The disclosures re17 quired by paragraphs (5) through (11) of subsection (a)
18 shall be segregated from other information and shall con19 tain only directly related information, and shall be identi20 fied in boldface, uppercase letters as 'RENTAL-PUR21 CHASE DISCLOSURES'.

# 22 "SEC. 1006. OTHER AGREEMENT PROVISIONS.

23 "(a) IN GENERAL.—Each rental-purchase agreement
24 shall—

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1 "(1) provide a statement specifying whether the 2 merchant or the consumer is responsible for loss, 3 theft, damage, or destruction of the property; "(2) provide a statement specifying whether the 4 5 merchant or the consumer is responsible for main-6 taining or servicing the property, together with a 7 brief description of the responsibility; "(3) provide that the consumer may terminate 8 9 the agreement without paying any charges not pre-10 viously due under the agreement by voluntarily sur-11 rendering or returning the property that is the sub-12 ject of the agreement upon expiration of any rental 13 period; 14 "(4) contain a provision for reinstatement of 15 the agreement, which at a minimum— "(A) permits a consumer who fails to make 16 17 a timely rental payment to reinstate the agree-18 ment, without losing any rights or options 19 which exist under the agreement, by the pay-20 ment of all past due rental payments and any 21 other charges then due under the agreement 22 and a payment for the next rental period within 23 7 business days after failing to make a timely 24 rental payment if the consumer pays monthly, 25 or within 3 business days after failing to make

1	a timely rental payment if the consumer pays
2	more frequently than monthly;
3	"(B) if the consumer returns or voluntarily
4	surrenders the property covered by the agree-
5	ment, other than through judicial process, dur-
6	ing the applicable reinstatement period set forth
7	in subparagraph (A), permits the consumer to
8	reinstate the agreement during a period of at
9	least 30 days after the date of the return or
10	surrender of the property by the payment of all
11	amounts previously due under the agreement,
12	any applicable fees, and a payment for the next
13	rental period; and
14	"(C) if the consumer has paid 60 percent
15	or more of the rental-purchase cost and returns
15 16	or more of the rental-purchase cost and returns or voluntarily surrenders the property, other
16	or voluntarily surrenders the property, other
16 17	or voluntarily surrenders the property, other than through judicial process, during the appli-
16 17 18	or voluntarily surrenders the property, other than through judicial process, during the appli- cable reinstatement period set forth in subpara-
16 17 18 19	or voluntarily surrenders the property, other than through judicial process, during the appli- cable reinstatement period set forth in subpara- graph (A), permits the consumer to reinstate
16 17 18 19 20	or voluntarily surrenders the property, other than through judicial process, during the appli- cable reinstatement period set forth in subpara- graph (A), permits the consumer to reinstate the agreement during a period of at least 90
16 17 18 19 20 21	or voluntarily surrenders the property, other than through judicial process, during the appli- cable reinstatement period set forth in subpara- graph (A), permits the consumer to reinstate the agreement during a period of at least 90 days after the date of the return of the property

"(5) if the merchant offers a purchase option,
provide a statement of the consumer's purchase option rights under the agreement, including the method of determining the purchase price at any point in time if the property is acquired through the exercise of the purchase option;

"(6) provide a statement disclosing that if any
part of a manufacturer's express warranty covers
the property at the time the consumer acquires ownership of the property, the warranty will be transferred to the consumer if allowed by the terms of the
warranty; and

13 "(7) provide, to the extent applicable, a state-14 ment of any payment grace period, the amount of 15 any late payment fee, any additional fees or require-16 ments for reinstatement, and the amount of any 17 other charges and fees the consumer may incur.

18 "(b) REPOSSESSION DURING REINSTATEMENT PE-19 RIOD.—Subsection (a)(4) shall not be construed so as to 20 prevent a merchant from attempting to repossess property 21 during the reinstatement period pursuant to subsection 22 (a)(4)(A), but such a repossession does not affect the con-23 sumer's right to reinstate. Upon reinstatement, the mer-24 chant shall provide the consumer with the same property,

1	if available; if it is not available, the merchant shall sub-
2	stitute property of comparable quality and condition.
3	<b>"SEC. 1007. PROHIBITED PROVISIONS.</b>
4	"A rental-purchase agreement may not contain—
5	"(1) a confession of judgment;
6	"(2) a negotiable instrument;
7	"(3) a security interest or any other claim of a
8	property interest in any goods, except those goods
9	the use of which is provided by the merchant pursu-
10	ant to the agreement;
11	"(4) a wage assignment;
12	"(5) a waiver by the consumer of a claim or de-
13	fense; or
14	"(6) a provision requiring the consumer to pay
15	in excess of the lesser of the fair market value, any
16	purchase option amount, remaining rent, or cost of
17	repair if the property is lost, stolen, damaged, or de-
18	stroyed.
19	"SEC. 1008. STATEMENT OF ACCOUNTS.
20	"Upon request of a consumer, a merchant shall pro-
21	vide a statement of the consumer's account. If a consumer
22	requests a statement for an individual account more than
23	4 times in any 12-month period, the merchant may charge
24	a reasonable fee for the additional statements.

### 1 "SEC. 1009. RENEGOTIATIONS AND EXTENSIONS.

2 "(a) RENEGOTIATIONS.—A renegotiation occurs 3 when a rental-purchase agreement is satisfied and re-4 placed by a new agreement undertaken by the same con-5 sumer. A renegotiation requires new disclosures, except as 6 provided in subsection (c).

7 "(b) EXTENSIONS.—An extension is an agreement by
8 the consumer and the merchant, to continue an existing
9 rental-purchase agreement beyond the original end of the
10 payment schedule, but does not include a continuation
11 that is the result of a renegotiation.

12 "(c) EXCEPTIONS.—New disclosures are not required
13 for the following, even if they meet the definition of a re14 negotiation or an extension:

15 "(1) A reduction in payments.

16 "(2) A deferment of 1 or more payments.

17 "(3) The extension of a rental-purchase agree-18 ment.

19 "(4) The substitution of property with property
20 that has a substantially equivalent or greater eco21 nomic value provided the rental-purchase cost does
22 not increase.

23 "(5) The deletion of property in a multiple-item24 agreement.

25 "(6) A change in rental period provided the26 rental-purchase cost does not increase.

"(7) An agreement resulting from a court pro ceeding.

3 "(8) Any other event described in regulations
4 prescribed by the Board.

# 5 "SEC. 1010. POINT-OF-RENTAL DISCLOSURES.

6 "(a) IN GENERAL.—For any item of property or set 7 of items displayed or offered for rental-purchase, the mer-8 chant shall display on or next to the item or set of items 9 a card, tag, or label the clearly and conspicuously discloses 10 the following:

11 "(1) A brief description of the property.

12 "(2) Whether the property is new or used.

13 "(3) The cash price of the property.

14 "(4) The amount of each rental payment.

15 "(5) The total number of rental payments nec-16 essary to acquire ownership of the property.

17 "(6) The rental-purchase cost.

18 "(b) FORM OF DISCLOSURE.—A merchant may make 19 the disclosure required by subsection (a) in the form of 20 a list or catalog which is readily available to the consumer 21 at the point of rental if the merchandise is not displayed 22 in the merchant's showroom or if displaying a card, tag, 23 or label would be impractical due to the size of the mer-24 chandise. 20

# 1 "SEC. 1011. RENTAL-PURCHASE ADVERTISING.

2	"(a) IN GENERAL.—If an advertisement refers to or
3	states the amount of any payment for any specific item
4	or set of items, the merchant making the advertisement
5	shall also clearly and conspicuously state in the advertise-
6	ment the following:
7	"(1) The transaction advertised is a rental-pur-
8	chase agreement.
9	((2) The amount, timing, and total number of
10	rental payments necessary to acquire ownership.
11	"(3) The amount of the rental-purchase cost.
12	"(4) To acquire ownership of the property the
13	consumer must pay the rental-purchase cost plus ap-
14	plicable taxes.
15	"(5) Whether the advertised rental-purchase
16	cost is for new or used property.
17	"(b) RADIO AND TELEVISION ADVERTISING.—
18	(1) IN GENERAL.—An advertisement made
19	through television or radio, which states the amount
20	
	of any payment for any specific item or set of items,
21	
	of any payment for any specific item or set of items,
21	of any payment for any specific item or set of items, complies with this section if the advertisement lists
21 22	of any payment for any specific item or set of items, complies with this section if the advertisement lists a toll-free telephone number along with a reference

"(2) AVAILABILITY OF NUMBER.—The toll-free 1 2 telephone number required under subsection what shall be available beginning on the date of the 3 4 broadcast and continue until the earlier of— "(A) the end of the 10-day period begin-5 6 ning on the day of the last broadcast; or 7 "(B) if the offer expires before the end of 8 such 10-day period and the advertisement dis-9 closes that the offer expires before the end of 10 such period, the date the offer expires.

# 11 "SEC. 1012. CIVIL LIABILITY.

"(a) INDIVIDUAL OR CLASS ACTION FOR DAMAGES;
AMOUNT OF AWARD; FACTORS DETERMINING AMOUNT
OF AWARD.—Except as otherwise provided in this section,
any merchant who fails to comply with any requirement
imposed by section 1004, 1005, 1006, 1007, or 1008, with
respect to any consumer is liable to such consumer in an
amount equal to the sum of—

19 "(1) any actual damage sustained by such con-20 sumer as a result of the failure;

21 "(2)(A) in the case of an individual action, 25
22 percent of the rental-purchase cost under the rental23 purchase agreement, except that the liability under
24 this subparagraph shall not be less than \$100 nor
25 greater than \$1,000;

1 "(B) in the case of a class action, such amount 2 as the court may allow, except that as to each mem-3 ber of the class no minimum recovery shall be appli-4 cable, and the total recovery under this subpara-5 graph in any class action or series of class actions 6 arising out of the same failure to comply by the 7 same merchant shall not be more than the lesser of 8 \$500,000 or 1 percent of the net worth of the mer-9 chant; and

"(3) in the case of any successful action to enforce the foregoing liability, the costs of the action,
together with a reasonable attorney's fee as determined by the court.

14 "(b) FACTORS TO BE CONSIDERED IN CLASS AC-15 TIONS.—In determining the amount of award in any class action, the court shall consider, among other relevant fac-16 tors, the amount of any actual damages awarded, the fre-17 quency and persistence of failures of compliance by the 18 merchant, the resources of the merchant, the number of 19 persons adversely affected, and the extent to which the 20 21 merchant's failure of compliance was intentional. With re-22 spect to any failure to make disclosures required under 23 this title, liability shall be imposed only upon the merchant 24 required to make disclosure, except as provided in section 1014. 25

1 "(c) CORRECTION OF ERRORS.—A merchant or as-2 signee has no liability under this section or section 1016 3 or 1017 for any failure to comply with any requirement 4 imposed under this title, if within 60 days after discov-5 ering an error, and prior to the institution of an action under this section or the receipt of written notice of the 6 7 error from the consumer, the merchant or assignee notifies 8 the consumer concerned of the error and makes whatever 9 adjustments in the appropriate account are necessary to 10 assure that the person will not be required to pay an amount in excess of the charge actually disclosed. 11

12 "(d) UNINTENTIONAL VIOLATIONS; BONA FIDE ER-13 RORS.—

"(1) IN GENERAL.—A merchant or assignee 14 15 may not be held liable in any action brought under 16 this title for a violation of this title if the merchant 17 or assignee shows by a preponderance of evidence 18 that the violation was not intentional and resulted 19 from a bona fide error notwithstanding the mainte-20 nance of procedures reasonably adapted to avoid any 21 such error.

"(2) EXAMPLES OF BONA FIDE ERRORS.—Examples of a bona fide error include clerical, calculation, computer malfunction and programming, and
printing errors, except that an error of legal judg-

ment with respect to a person's obligations under
 this title is not a bona fide error.

3 "(e) LIABILITY IN TRANSACTIONS INVOLVING MUL4 TIPLE CONSUMERS.—When there are multiple consumers
5 in a single rental-purchase agreement there shall be no
6 more than 1 recovery of damages under subsection (a)(2)
7 of this section for a violation of this title.

8 "(f) JURISDICTION OF COURTS; LIMITATION OF AC-9 TIONS.—Any action under this section may be brought in 10 any United States district court, or in any other court of competent jurisdiction, within 1 year from the date of the 11 12 occurrence of the violation. This subsection shall not bar 13 a consumer from asserting a violation of this title in an action to collect an obligation arising from a rental-pur-14 15 chase agreement, which was brought more than 1 year from the date of the occurrence of the violation as a mat-16 17 ter of defense by recoupment or set-off in such action, except as otherwise provided by State law. 18

19 "(g) GOOD FAITH COMPLIANCE WITH RULE, REGU-20 LATION, OR INTERPRETATION OF BOARD.—No provision 21 of this section or section 1016 or 1017 imposing any liabil-22 ity shall apply to any act done or omitted in good faith 23 in conformity with any rule, regulation, or interpretation 24 thereof by the Board or in conformity with any interpreta-25 tion or approval by an official or employee of the Board duly authorized by the Board to issue such interpretations
 or approvals under such procedures as the Board may pre scribe therefor, notwithstanding that after such act or
 omission has occurred, such rule, regulation, interpreta tion, or approval is amended, rescinded, or determined by
 judicial or other authority to be invalid for any reason.

7 "(h) RECOVERY FOR MULTIPLE FAILURES TO DIS-8 CLOSE.—The multiple failure to disclose to any person any 9 information required under this title in connection with 10 a single rental-purchase transaction shall entitle the per-11 son to a single recovery under this section but continued 12 failure to disclose after a recovery has been granted shall 13 give rise to rights to additional recoveries.

"(i) Offset From Amount Owed to Merchant 14 15 OR ASSIGNEE; RIGHTS OF CONSUMER.—A person may not take any action to offset any amount for which a merchant 16 17 or assignee is potentially liable to such person under sub-18 section (a)(2) of this section against any amount owed by such person, unless the amount of the merchant's or as-19 20signee's liability under this section has been determined 21 by judgment of a court of competent jurisdiction in an 22 action of which such person was a party. This subsection 23 does not bar a consumer from asserting a violation of this 24 title as an original action, or as a defense or counterclaim

1 to an action to collect amounts owed by the consumer2 brought by a person liable under this section.

# 3 "SEC. 1013. ADDITIONAL GROUNDS FOR CIVIL LIABILITY.

4 "Any merchant who fails to comply with any require5 ments imposed under section 1010 or 1011 with respect
6 to any consumer who suffers actual damage from the vio7 lation is liable to such consumer as provided in section
8 1012.

# 9 "SEC. 1014. LIABILITY OF ASSIGNEES.

10 "(a) ASSIGNEES INCLUDED.—For purposes of sec11 tion 1012, and this section, the term 'merchant' includes
12 an assignee of a merchant.

13 "(b) Liabilities of Assignees.—

14 "(1) APPARENT VIOLATION.—An action under
15 section 1012 for a violation of this title may be
16 brought against an assignee only if the violation is
17 apparent on the face of the rental-purchase agree18 ment to which it relates.

"(2) APPARENT VIOLATION DEFINED.—For
purposes of this subsection, a violation that is apparent on the face of a rental-purchase agreement includes a disclosure that can be determined to be incomplete or inaccurate from the face of the agreement.

"(3) INVOLUNTARY ASSIGNMENT.—An assignee
 has no liability in a case in which the assignment is
 involuntary.

4 "(4) RULE OF CONSTRUCTION.—No provision
5 of this section shall be construed as limiting or alter6 ing the liability under section 1012 of a merchant
7 assigning a rental-purchase agreement.

8 "(b) PROOF OF DISCLOSURE.—In an action by or 9 against an assignee, the consumer's written acknowledg-10 ment of receipt of a disclosure shall be conclusive proof 11 that the disclosure was made, if the assignee had no 12 knowledge that the disclosure had not been made when 13 the assignee acquired the rental-purchase agreement to 14 which it relates.

# 15 "SEC. 1015. REGULATIONS.

16 "(a) IN GENERAL.—The Board may prescribe regu17 lations to carry out the purposes of this title, to prevent
18 its circumvention, and to facilitate compliance with its re19 quirements.

20 "(b) EFFECTIVE DATE OF REGULATIONS.—Any reg-21 ulation prescribed by the Board, or any amendment or in-22 terpretation thereof, shall not be effective before the Octo-23 ber 1 that follows the date of publication of the regulation 24 in final form by at least 6 months. The Board may at 25 its discretion lengthen that period of time to permit mer-

chants to adjust to accommodate new requirements. The 1 2 Board may also shorten that period of time, notwith-3 standing the first sentence, if it makes a specific finding 4 that such action is necessary to comply with the findings 5 of a court or to prevent unfair or deceptive practices. In any case, merchants may comply with any newly pre-6 7 scribed disclosure requirement prior to its effective date. 8 "SEC. 1016. ENFORCEMENT.

9 "(a) FEDERAL ENFORCEMENT.—Compliance with 10 the requirements imposed under this title shall be enforced under the Federal Trade Commission Act (15 U.S.C. 41 11 et seq.), and a violation of any requirements imposed 12 under this title shall be deemed a violation of a require-13 ment imposed under that Act. All of the functions and 14 15 powers of the Federal Trade Commission under the Federal Trade Commission Act are available to the Commis-16 17 sion to enforce compliance by any person with the require-18 ments of this title, irrespective of whether that person is 19 engaged in commerce or meets any other jurisdictional test in the Federal Trade Commission Act. 20

21 "(b) STATE ENFORCEMENT.—

"(1) IN GENERAL.—An action to enforce the requirements imposed by this title may also be
brought by the appropriate State attorney general in

1	any appropriate United States district court, or any
2	other court of competent jurisdiction.
3	"(2) Prior Written Notice.—
4	"(A) IN GENERAL.—The State attorney
5	general shall provide prior written notice of any
6	such civil action to the Federal Trade Commis-
7	sion and shall provide the Commission with a
8	copy of the complaint.
9	"(B) Emergency action.—If prior notice
10	is not feasible, the State attorney general shall
11	provide notice to the Commission immediately
12	upon instituting the action.
13	"(3) FTC INTERVENTION.—The Commission
14	may—
15	"(A) intervene in the action;
16	"(B) upon intervening—
17	"(i) remove the action to the appro-
18	priate United States district court, if it
19	was not originally brought there; and
20	"(ii) be heard on all matters arising in
21	the action; and
22	"(C) file a petition for appeal.

3 "Whoever willfully and knowingly gives false or inac4 curate information or fails to provide information which
5 he is required to disclose under the provisions of this title
6 or any regulation issued thereunder shall be fined not
7 more than \$5,000 or imprisoned not more than one year,
8 or both.

# 9 "SEC. 1018. RELATION TO STATE LAW.

10 "(a) Except as provided in subsection (b), this title 11 shall not be construed as annulling, altering, or affecting 12 in any manner the meaning, scope, or applicability of the 13 laws of any State relating to rental-purchase agreements, except to the extent that those laws are inconsistent with 14 any provision of this title, and then only to the extent of 15 16 the inconsistency. The Board is authorized to determine 17 whether such inconsistencies exist. Any State law that reg-18 ulates a rental-purchase agreement as a security interest, 19 credit sale, retail installment sale, conditional sale, or 20other form of credit or imputes to such agreements the 21 creation of a debt or extension of credit, or requires the 22 disclosure of a time-price differential, an annual percent-23 age rate, an effective annual percentage rate or a percent-24 age rate of any kind, or similar disclosure that might suggest the existence of a debt, an extension of credit, or the 25 payment of interest, is inconsistent with this title. 26

"(b) CERTAIN DISCLOSURE REQUIREMENTS SUPER SEDED.—The disclosures required by paragraphs (5), (6),
 (7), (8), and (11) of subsection (a) of section 1005 shall
 supersede any provisions of any State law relating to dis closure of the cost of a rental-purchase transaction.

# 6 "SEC. 1019. EFFECT ON GOVERNMENT AGENCIES.

7 "No civil liability or criminal penalty under this title
8 may be imposed on the United States or any of its depart9 ments or agencies, any State or political subdivision, or
10 any agency of a State or political subdivision.

# 11 "SEC. 1020. COMPLIANCE DATE.

"Compliance with this title shall not be required until
6 months after the date of the enactment of the Consumer
Rental Purchase Agreement Act. In any case, merchants
may comply with this title at any time after such date
of enactment.".