^{110TH CONGRESS} 1ST SESSION H.R. 1590

To reduce greenhouse gas emissions and protect the climate.

IN THE HOUSE OF REPRESENTATIVES

March 20, 2007

Mr. WAXMAN (for himself, Mr. Allen, Mr. Lobiondo, Ms. Matsui, Mr. WEXLER, Mr. HINCHEY, Mr. PALLONE, Mr. BERMAN, Ms. SHEA-POR-TER, Mr. CHANDLER, Mr. MEEHAN, Ms. MCCOLLUM of Minnesota, Mr. NADLER, Ms. LEE, Mr. BLUMENAUER, Mr. INSLEE, Mr. SCHIFF, Mrs. TAUSCHER, Mrs. MALONEY of New York, Mr. SHAYS, Mr. MORAN of Virginia, Mr. ELLISON, Mr. GUTIERREZ, Mr. GRIJALVA, Mrs. DAVIS of California, Mr. CLAY, Mr. HONDA, Ms. WOOLSEY, Ms. HARMAN, Ms. SCHAKOWSKY, Mr. COHEN, Mr. CLEAVER, Mr. CARNAHAN, Mr. PAYNE, Mr. MCNULTY, Mr. STARK, Mr. SESTAK, Mr. WELCH of Vermont, Mr. CUMMINGS, Ms. SCHWARTZ, Mr. DOGGETT, Ms. WATSON, Mr. SMITH of Washington, Mr. LYNCH, Mr. MARKEY, Mr. SHERMAN, Mr. MCGOVERN, Mr. MICHAUD, Ms. BALDWIN, Mr. OLVER, Mr. WEINER, Mr. JEFFER-SON, Mr. HODES, Mr. LANTOS, Mr. SIRES, Mr. YARMUTH, Mr. ABER-CROMBIE, Mr. ROTHMAN, Ms. WATERS, Mr. VAN HOLLEN, Mr. HASTINGS of Florida, Mrs. CAPPS, Mr. DELAHUNT, Mr. FARR, Mr. FIL-NER, Mr. FRANK of Massachusetts, Ms. JACKSON-LEE of Texas, Mrs. JONES of Ohio, Mr. KENNEDY, Mr. KUCINICH, Mr. LANGEVIN, Mr. LARSON of Connecticut, Mr. LEWIS of Georgia, Mr. GEORGE MILLER of California, Mrs. NAPOLITANO, Mr. NEAL of Massachusetts, Ms. LORETTA SANCHEZ of California, Mr. SERRANO, Mr. THOMPSON of California, Ms. ZOE LOFGREN of California, Mr. DAVIS of Illinois, Mr. WYNN, Mr. FATTAH, Ms. SOLIS, Mr. SARBANES, Mr. MURPHY of Connecticut, Mr. ACKERMAN, Mrs. LOWEY, Ms. DELAURO, Mr. DICKS, Mr. TOWNS, Ms. DEGETTE, Ms. BERKLEY, Mr. KIND, Mr. BISHOP of New York, Mr. ISRAEL, MS. CORRINE BROWN of Florida, Mr. SCOTT of Virginia, Mr. JOHNSON of Georgia, Mr. KLEIN of Florida, Mr. BRADY of Pennsylvania, Mr. Conyers, Mr. Jackson of Illinois, Ms. Roybal-Allard, Ms. Cas-TOR, Ms. HIRONO, Mr. EMANUEL, Mr. MCNERNEY, Mr. THOMPSON of Mississippi, Ms. LINDA T. SÁNCHEZ of California, Mr. PASCRELL, Mr. RANGEL, Ms. MILLENDER-MCDONALD, Mr. DEFAZIO, Ms. MOORE of Wisconsin, Ms. WASSERMAN SCHULTZ, Mr. MEEK of Florida, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. MCDERMOTT, Ms. CARSON, Mr. BECERRA, Ms. ESHOO, Mr. HALL of New York, Mr. CAPUANO, Mr. CROWLEY, Mr. TIERNEY, Mr. ENGEL, and Mr. WU) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Foreign Affairs, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To reduce greenhouse gas emissions and protect the climate.

1 Be it enacted by the Senate and House of Representa-

2 tives of the United States of America in Congress assembled,

3 SECTION 1. SHORT TITLE.

4 This Act may be cited as the "Safe Climate Act of5 2007".

6 SEC. 2. FINDING; SENSE OF CONGRESS.

7 (a) FINDINGS.—The Congress finds as follows:

8 (1) The United States is a party to the 1992 9 United Nations Framework Convention on Climate 10 Change, which has the objective of stabilizing green-11 house gas concentrations in the atmosphere at a 12 level that would prevent "dangerous anthropogenic 13 interference" with the climate system.

14 (2) To achieve this objective, the increase in
15 global mean surface temperature should not exceed
16 2°C (3.6°F) above pre-industrial temperature.

17 (3) The risks associated with a temperature in18 crease above 2°C (3.6°F) are grave, including the

disintegration of the Greenland ice sheet, which, if
 it were to melt completely, would raise global aver age sea level by approximately 23 feet, devastating
 many of the world's coastal areas and population
 centers.

6 (4) The Intergovernmental Panel on Climate
7 Change projects that temperatures will rise between
8 1.8°C to 4.0°C (3.2°F to 7.2°F) by the end of the
9 century, under a range of expected emissions trends.

10 (5) Serious global warming impacts have al-11 ready been observed in the United States and world-12 wide, including increases in heat waves and other ex-13 treme weather events, rise in sea level, retreat of 14 glaciers and polar ice, decline in mountain snowpack, 15 increased drought and wildfires, stronger hurricanes, 16 ocean acidification, extensive coral bleaching, migra-17 tions and shifts in the yearly cycles of plants and 18 animals, and the spread of infectious diseases.

19 (6) Scientists project that under a mid-range
20 estimate of global warming, by 2050, roughly 25
21 percent of animal and plant species will be com22 mitted to extinction.

23 (7) Decisive action is needed to minimize the24 many dangers posed by global warming.

(8) The timing of such action is critical, given
 that greenhouse gases can persist in the atmosphere
 for more than a century.

4 (9) Reductions in emissions from today's levels
5 must begin within a decade to preserve the ability to
6 stabilize atmospheric greenhouse gas concentrations
7 at levels likely to protect against a temperature rise
8 above 2°C (3.6°F).

9 (10) With only 5 percent of the world popu-10 lation, the United States emits approximately 20 11 percent of the world's total greenhouse gas emissions 12 and must be a leader in addressing global warming.

(11) Existing energy efficiency and clean, renewable energy technologies can reduce global warming pollution, while saving consumers money, reducing our dependence on oil, enhancing national security, cleaning the air, and protecting pristine places
from drilling and mining.

(b) SENSE OF CONGRESS.—It is the sense of the
Congress that the United States should participate in negotiations under the 1992 United Nations Framework
Convention on Climate Change with the objective of securing United States participation in agreements that—

(1) establish mitigation commitments by allcountries that are major emitters of greenhouse

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1	gases, consistent with the principle of common but
2	differentiated responsibilities;
3	(2) achieve reductions in global greenhouse gas
4	emissions at a pace and levels sufficient to avoid
5	dangerous interference with the earth's climate; and
6	(3) advance and protect the economic and na-
7	tional security interests of the United States.
8	SEC. 3. AMENDMENTS TO THE CLEAN AIR ACT.
9	The Clean Air Act (42 U.S.C. 7401 et seq.) is amend-
10	ed by adding at the end the following:
11	"TITLE VII—GREENHOUSE GAS
12	EMISSIONS
13	"SEC. 701. EMISSION REDUCTION TARGETS.
14	"Not later than 2 years after the date of enactment
15	of this section, the Administrator shall promulgate annual
16	emission reduction targets for each calendar year begin-
17	ning in 2010 and ending in 2050, as follows:
18	"(1) In 2010, the quantity of United States
19	greenhouse gas emissions shall not exceed the quan-
20	tity of United States greenhouse gases projected to
21	be emitted in 2009.
22	"(2) Beginning in 2011, the quantity of United
23	States greenhouse gas emissions shall be reduced by
24	approximately 2 percent each year, such that the
25	quantity of such emissions in 2020 does not exceed

the quantity of United States greenhouse gases
 emitted in 1990.

3 "(3) Beginning in 2021, the quantity of United
4 States greenhouse gas emissions shall be reduced by
5 approximately 5 percent each year, such that the
6 quantity of such emissions in 2050 does not exceed
7 20 percent of the quantity of United States green8 house gases emitted in 1990.

9 "SEC. 702. NATIONAL ACADEMIES REVIEW.

10 "Not later than 5 years after the date of the enactment of this section, and every 5 years thereafter, the Na-11 12 tional Academies, acting through the National Academy of Sciences and the National Research Council, shall sub-13 mit a report to the Administrator and the Congress on 14 15 the prospects for avoiding dangerous anthropogenic interference with the climate system and the progress made 16 17 to date. Such report shall—

"(1) evaluate whether the emission reduction
targets promulgated pursuant to section 701 are
likely to be sufficient to avoid dangerous climate
change, taking into account the actions of other nations;

23 "(2) include an assessment of whether each of24 the following events, and any other indicator of sig-

1	nificant global warming determined by the National
2	Academies, has occurred or is likely to occur—
3	"(A) atmospheric greenhouse gas con-
4	centrations of greater than 450 carbon dioxide-
5	equivalent ppm;
6	"(B) global mean surface temperature in-
7	crease of greater than 2°C (3.6°F) from pre-in-
8	dustrial levels;
9	"(C) substantial slowing of the Atlantic
10	thermohaline circulation;
11	"(D) sea level rise of more than 8 inches;
12	"(E) ice-free Arctic Ocean in the summer;
13	"(F) decrease in the area of permafrost to
14	below 50 percent of such area in 2000; and
15	"(G) loss of over 40 percent of the world's
16	coverage of coral reefs, due to increased ocean
17	temperature or acidity; and
18	"(3) if the National Academies concludes that
19	emission reduction targets promulgated pursuant to
20	section 701 are not likely to be sufficient to avoid
21	dangerous climate change, or that any of the events
22	specified in paragraph (2) has occurred or is likely
23	to occur—

"(A) identify the needed amount of further
 reductions in atmospheric greenhouse gas con centrations; and

4 "(B) recommend additional United States
5 and international actions to further reduce at6 mospheric greenhouse gas concentrations.

7 "SEC. 703. REGULATIONS.

8 "(a) IN GENERAL.—The Administrator shall promul-9 gate not later than 2 years after the date of the enactment 10 of this section, and may periodically revise, regulations re-11 quiring the reduction of United States greenhouse gas 12 emissions to meet the emission reduction targets promul-13 gated pursuant to section 701.

14 "(b) RULEMAKING ON RECOMMENDATIONS OF NA-15 TIONAL ACADEMIES.—If the National Academies submits a recommendation under section 702(3)(B) for a regu-16 latory action by a Federal department or agency, and such 17 regulatory action is within the authority of such depart-18 ment or agency (under law other than this subsection), 19 the head of such department or agency shall, not later 20 21 than 2 years after the submission of such recommenda-22 tion, finalize a rulemaking—

23 "(1) to carry out such regulatory action; or
24 "(2) to explain the reasons for declining to act.

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1	"SEC. 704. MARKET-BASED CAP ON EMISSIONS.
2	"(a) IN GENERAL.—The regulations promulgated
3	under section 703(a) shall—
4	"(1) impose a cap on the greenhouse gas emis-
5	sions of sources and sectors described in subsection
6	(b)(1); and
7	"(2) allow emissions trading among covered en-
8	tities.
9	"(b) Scope.—The regulations promulgated under
10	section 703(a) shall—
11	"(1) apply the cap required by subsection $(a)(1)$
12	to the sources or sectors of the United States econ-
13	omy with—
14	"(A) the largest emissions;
15	"(B) the most cost-effective opportunities
16	to reduce emissions; or
17	"(C) other characteristics that the Admin-
18	istrator determines make the source or sector
19	appropriate to include; and
20	((2)) cover a sufficient proportion of total
21	United States greenhouse gas emissions, such that,
22	in combination with other measures adopted under
23	this title and under the Safe Climate Act of 2007
24	and the amendments made by such Act, such regula-
25	tions will answer that total United States meanhouse

tions will ensure that total United States greenhouse

3 "(c) Allowances.—

"(1) IN GENERAL.—The regulations promul-4 5 gated under section 703(a) shall provide for the Ad-6 ministrator to issue each year a quantity of green-7 house gas emissions allowances equivalent to the emissions allowed under the cap required by sub-8 9 section (a)(1) for such year. Each such allowance 10 shall authorize the emission of one carbon dioxide 11 equivalent. Such an allowance does not constitute a 12 property right, and nothing in any provision of law 13 shall be construed to limit the authority of the 14 United States to terminate or limit such an allow-15 ance.

16 "(2) TRADING.—Allowances issued under this
17 section may be held and traded by any person.

18 "(3) FLEXIBILITY.—Allowances issued under
19 this section may be used in the year of issuance or
20 may be banked for use in a year subsequent to the
21 year of issuance.

22 "(d) DISTRIBUTION OF ALLOWANCES.—

23 "(1) SUBMISSION OF PLAN BY PRESIDENT.—
24 "(A) IN GENERAL.—Within one year of the
25 enactment of this title, the President, in con-

1	sultation with the Administrator and other ap-
2	propriate department and agency heads, shall
3	develop and submit to the Congress a plan—
4	"(i) to distribute the allowances issued
5	under this section through auctions, and,
6	at the discretion of the President and sub-
7	ject to subparagraph (B)(iii), through allo-
8	cations without charge to entities not cov-
9	ered by the cap or covered entities;
10	"(ii) to deposit the proceeds of such
11	auctions in the Climate Reinvestment
12	Fund established by subsection (h); and
13	"(iii) to ensure that such allowances
14	are distributed, and such proceeds are
15	used, in a manner consistent with the goals
16	described in subsection (e).
17	"(B) CONTENTS.—The plan submitted
18	under subparagraph (A) shall—
19	"(i) identify the department or agency
20	responsible for implementing each action
21	required;
22	"(ii) ensure that allowances are dis-
23	tributed not later than January 1, 2010,
24	for calendar year 2010; and

1	"(iii) in no case allow any distribution
2	of allowances without charge to result in
3	the creation of windfall profits for covered
4	entities.
5	"(2) PLAN IMPLEMENTATION.—The Adminis-
6	trator and the head of each department or agency
7	identified in paragraph (1)(B)(i) shall give the Con-
8	gress a period of one year to review and act upon
9	the plan submitted under paragraph (1). If during
10	such period no statute is enacted for the express
11	purpose of codifying such plan or an alternative to
12	such plan, the Administrator and the head of each
13	such department or agency shall implement the ac-
14	tions identified in the plan.
15	"(e) GOALS.—The goals described in this subsection
16	are the following:
17	"(1) Maximizing public benefit and promoting
18	economic growth.
19	"(2) Mitigating the effect of any energy cost in-
20	creases to consumers, particularly low-income con-
21	sumers.

22 "(3) Providing equitable transition assistance to
23 any workers and regions affected by a transition
24 away from high carbon-emitting energy sources.

"(4) Encouraging research, development, and
 commercial deployment of innovative technologies for
 avoiding, reducing, or sequestering greenhouse gas
 emissions.

5 "(5) Encouraging reduced carbon emissions
6 from, and enhanced sequestration of, carbon in the
7 forest and agricultural sectors.

8 "(6) Recognizing and rewarding early reduc-9 tions of greenhouse gases.

10 "(7) Supporting activities, including providing 11 support for State activities, to protect against and 12 mitigate the impacts of climate change, including de-13 pletion of snowpack and water supplies, droughts, 14 wildfires, enhanced coastal erosion, sea level rise, 15 higher storm surges, more intense precipitation 16 events and hurricanes, spread of disease, damage to 17 fish and wildlife habitat, commercial harms (such as 18 damage to the maple syrup and fishing industries), 19 and agricultural and forestry losses due to drought, 20 disease, and insect infestations.

"(f) MONITORING.—The Administrator shall ensure
that greenhouse gas emissions and the use of allowances
issued under this section are accurately tracked, reported,
and verified, to ensure that the cap-and-trade system es-

1 tablished pursuant to this section is robust and enforce-2 able.

3 "(g) ENFORCEMENT.—

4 "(1) IN GENERAL.—In the case of excess green-5 house gas emissions under this section by an entity 6 during any calendar year, the regulations promul-7 gated under section 703(a) shall require the entity— "(A) to submit allowances for such emis-8 9 sions during the following calendar year; and "(B) to pay a civil penalty in an amount 10 11 determined under paragraph (2). 12 "(2) Amount of civil penalty.—For each 13 quantity of excess greenhouse gas emissions consti-14 tuting one carbon dioxide equivalent, the amount of 15 a civil penalty under this subsection shall be twice 16 the market price for an allowance at the end of the 17 calendar year in which the excess emissions oc-18 curred. The Administrator shall establish the meth-19 od of determining such market price.

20 "(3) NO DEMAND REQUIRED.—A civil penalty
21 under this subsection shall be due and payable to
22 the Administrator without demand.

23 "(h) CLIMATE REINVESTMENT FUND.—

24 "(1) ESTABLISHMENT.—There is established in25 the Treasury of the United States a fund to be

1	known as the 'Climate Reinvestment Fund' (in this
2	subsection referred to as the 'Fund'). The Fund
3	shall consist of such amounts as may be appro-
4	priated pursuant to paragraph (2) to the Fund.
5	Such amounts shall remain available until expended.
6	"(2) Authorization of appropriations.—
7	For each fiscal year, there is authorized to be appro-
8	priated to the Fund an amount equal to the sum
9	of—
10	"(A) the amount collected through auc-
11	tions of allowances issued under this section;
12	and
13	"(B) the amount of civil penalties assessed
14	under subsection (g).
15	"(3) USE OF FUNDS.—Amounts in the Fund
16	and available pursuant to an appropriations Act
17	shall be expended by the President to further the
18	goals described in subsection (e).
19	"(4) INVESTMENT.—The Secretary of the
20	Treasury shall invest such amounts of the Fund as
21	such Secretary determines are not required to meet
22	current withdrawals from the Fund.
23	"(i) Additional Lead Time.—If the Administrator
24	finds that providing one or two years of additional lead-
25	time for emissions reductions beyond the 2009, 2010, and

1 2011 deadlines specified in section 701(1), 701(2) or 2 706(a) would substantially reduce compliance costs, the 3 Administrator may extend, by rule, any of the compliance 4 deadlines for emissions reductions that fall in 2009, 2010, 5 or 2011 by one or two additional years. If the Administrator promulgates such an extension, the same extension 6 7 may also apply to the deadline for allowance distribution 8 specified in section 704(d)(1)(B)(ii). Any such extension 9 shall not affect the 2020 cap on emissions specified in sec-10 tion 701(2).

11 "(j) DEFINITION.—In this section, the term 'covered
12 entity' means an entity covered by the cap under sub13 section (a)(1).

14 "SEC. 705. ADDITIONAL AUTHORITY TO REGULATE GREEN15 HOUSE GAS EMISSIONS.

"(a) ADDITIONAL REGULATIONS.—The regulations 16 promulgated under section 703(a) may include additional 17 18 regulations to reduce emissions of greenhouse gases from 19 any source or sector, irrespective of whether the source or sector is described in section 704(b)(1). Regulations 20 under this section may include emissions performance 21 22 standards, efficiency performance standards, best manage-23 ment practices, technology-based requirements, and other forms of requirements. 24

"(b) RELATION TO OTHER AUTHORITY.—The au thorizations under this title are in addition to the Admin istrator's authority to regulate greenhouse gas emissions
 pursuant to other provisions of law in effect on the date
 of the enactment of the Safe Climate Act of 2007.

6 "SEC. 706. GREENHOUSE GAS EMISSIONS STANDARDS FOR 7 MOTOR VEHICLES.

8 "(a) IN GENERAL.—The regulations promulgated 9 under section 703(a) shall include regulations under sec-10 tion 202 setting standards for greenhouse gas emissions from motor vehicles. These standards shall reduce such 11 12 emissions at least as quickly and at least as much (on an 13 average vehicle basis) as the standards adopted by the 14 California Air Resources Board at its September 23–24, 15 2004 hearing (California Code of Regulations, title 13, 16 sec. 1961.1).

17 "(b) REVISION OF STANDARDS.—Not later than January 1, 2014, and every 5 years thereafter, the Adminis-18 trator shall promulgate regulations revising such stand-19 ards to further reduce greenhouse gas emissions from 20 21 motor vehicles, taking into account the reductions needed 22 to achieve the emission reduction targets promulgated 23 pursuant to section 701, as well as the technological feasi-24 bility of achieving tighter standards of various stringencies. 25

1 "SEC. 707. SAVINGS CLAUSE.

2 "Nothing in this title shall be interpreted to preempt3 or limit State actions to address climate change.

4 "SEC. 708. DEFINITIONS.

5 "In this title:

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6	"(1) CARBON DIOXIDE EQUIVALENT.—The
7	term 'carbon dioxide equivalent' means the quantity
8	of greenhouse gas that makes the same contribution
9	to global warming as 1 metric ton of carbon dioxide,
10	as determined by the Administrator, taking into ac-
11	count the global warming potentials published by the
12	Intergovernmental Panel on Climate Change.
13	"(2) GREENHOUSE GAS.—The term 'greenhouse
14	gas' means—
15	"(A) carbon dioxide;
16	"(B) methane;
17	"(C) nitrous oxide;
18	"(D) hydrofluorocarbons;
19	"(E) perfluorocarbons;
20	"(F) sulfur hexafluoride; or
21	"(G) any other anthropogenically-emitted
22	gas that is determined by the Administrator,
23	after notice and comment, to contribute to glob-
24	al warming to a non-negligible degree.
25	"(3) UNITED STATES GREENHOUSE GAS EMIS-
26	SIONS.—The term 'United States greenhouse gas
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emissions' means the total quantity of greenhouse
 gas emissions calculated by the Administrator on an
 annual basis and reported to the United Nations
 Framework Convention on Climate Change Secre tariat.".

6 SEC. 4. NATIONAL RENEWABLE ENERGY STANDARD.

7 Title VI of the Public Utility Regulatory Policies Act
8 of 1978 (16 U.S.C. 824a-4 et seq.) is amended by adding
9 at the end the following:

10 "SEC. 610. NATIONAL RENEWABLE ENERGY STANDARD.

11 "(a) IN GENERAL.—The Secretary shall promulgate
12 regulations requiring that—

"(1) beginning in calendar year 2010, the percentage of electric energy generated from renewable
sources that is sold at the retail level in the United
States shall increase each year; and

"(2) in calendar year 2020 and each subsequent calendar year, such percentage shall be not
less than 20 percent of the total electricity sold at
the retail level in the United States.

21 "(b) CONSULTATION.—The Secretary shall carry out
22 this section in consultation with the Administrator of the
23 Environmental Protection Agency.

"(c) SUBSEQUENT INCREASES.—Upon petition or
 upon the Secretary's own initiative, the Secretary may in crease the percentage required by subsection (a)(2).

4 "(d) RULE OF CONSTRUCTION.—Nothing in this sec5 tion shall be construed to preempt or limit State actions
6 to enhance renewable energy generation or energy effi7 ciency.".

8 SEC. 5. NATIONAL ENERGY EFFICIENCY STANDARD.

9 Title VI of the Public Utility Regulatory Policies Act 10 of 1978 (16 U.S.C. 824a–4 et seq.), as amended by sec-11 tion 4 of this Act, is amended by adding at the end the 12 following:

13 "SEC. 611. NATIONAL ENERGY EFFICIENCY STANDARD.

14 "(a) IN GENERAL.—The Secretary shall promulgate
15 regulations in accordance with this section setting end16 user savings targets for retail electric-energy and natural
17 gas suppliers.

18 "(b) CONSULTATION.—The Secretary shall carry out19 this section in consultation with the Administrator of the20 Environmental Protection Agency.

21 "(c) REQUIREMENTS.—With respect to targets under22 subsection (a):

"(1) The targets shall require each supplier to
secure annual savings of a set percentage of the supplier's most recent year's sales to retail customers.

1 "(2) The savings shall be achieved through end-2 use efficiency improvements at customer facilities. 3 "(3) The targets shall increase gradually from 4 0.25 percent of sales in 2010 to 1 percent of sales 5 in 2012 and each year thereafter through 2020. 6 "(4) The targets are cumulative. Each year's 7 savings shall be achieved in addition to the previous 8 years' savings. "(d) REQUIRED PERCENTAGES AFTER 2020.—The 9 Secretary may, upon petition or upon the Secretary's own 10 11 initiative, increase the required percentage of end-user 12 savings for years after 2020. "(e) MARKET-BASED TRADING SYSTEM.—The Sec-13 14 retary shall allow suppliers to achieve the targets under 15 subsection (a) through a market-based trading system. 16 "(f) RULE OF CONSTRUCTION.—Nothing in this section shall be construed to preempt or limit State actions 17

18 to enhance renewable energy generation or energy effi-19 ciency.".

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