# FEDERAL ENERGY REGULATORY COMMISSION WASHINGTON, D.C. 20426

May 25, 2006

In Reply Refer To: Florida Gas Transmission Company Docket No. RP06-320-000

Florida Gas Transmission Company 5444 Westheimer Road Houston, TX 77056-5306

Attention: Michael T. Langston

Sr. Vice President, Government & Regulatory Affairs

Reference: Tariff Sheets Listed in the Appendix and Second Revised Sheet No. 142

Dear Mr. Langston:

1. On April 27, 2006, Florida Gas Transmission Company (FGT) filed the tariff sheets listed in the Appendix and Second Revised Sheet No. 142 to remove outdated tariff provisions, update and clarify certain tariff provisions and terminology, and make minor corrections to its tariff. FGT requests a May 27, 2006 effective date for the tendered tariff sheets. The Commission accepts the tariff sheets listed in the Appendix effective May 27, 2006, and accepts Second Revised Sheet No. 142 to FGT's FERC Gas Tariff, Third Revised Volume No. 1 subject to condition as discussed herein.

2. Public notice of FGT's filing was issued on May 2, 2006. Interventions and protests were due as provided for in § 154.210 of the Commission's regulations, 18 C.F.R. § 154.210 (2005). Pursuant to Rule 214 (18 C.F.R. § 385.214 (2005)), all timely motions to intervene and any motions to intervene out-of-time filed before the issuance date of this order are granted. Protests were filed by Florida Municipal Gas Association (FMNGA) and Florida Power & Light Company (FPL). On May 15, 2006, FGT filed an answer to the protests. The protests are rejected, as discussed below.

<sup>&</sup>lt;sup>1</sup> The Commission's Rules of Practice and Procedure do not permit answers to protests (18 C.F.R. § 385.213(a)(2)(2005)). However, the Commission finds good cause to admit FGT's answer since it will not delay the proceeding, will assist the Commission in understanding the issues raised, and will insure a complete record upon which the Commission may act.

- 3. FGT states that it proposes to, *inter alia*,: (a) remove Appendix A of the General Terms and Conditions of its FERC Gas Tariff (GT&C), which is a list of its currently effective receipt points, since this list is maintained on its Internet website and its removal eliminates the need for a tariff filing to update the list; (b) modify its GT&C to eliminate the requirement that it provide notification of curtailment orders by telephone and facsimile and instead provide such notification by posting on its website followed by e-mail notification; (c) remove the attest provision on the signature pages of the forms of service agreements since it is not necessary for electronically executed agreements; (d) modify GT&C sections 14.B.1(a) and 14.B.2(a) to update the names given by Gas Daily for the Florida gas zones used to report index prices; (e) clarify in the rate schedules that a shipper must be creditworthy to continue to comply with the creditworthiness provisions in GT&C section 16 during the term of the service agreement, which requires that a shipper maintain creditworthiness; (f) add GT&C section 9.C to permit execution of a service agreement by facsimile for those shippers who require timely execution but don't have access to or want to use electronic execution of documents, provided that the shippers first enter into an Execution by Electronic Facsimile Agreement; (g) clarify the calculation of the gas price applied to alert days, monthly swing service, operational purchases and sales, deferred exchanges and pack and draft activity by replacing the undefined term Posted Price with Sales Posted Price (as defined in GT&C section 14.B.1.a), Purchase Posted Price (as defined in GT&C section 14.B.2.a) or simple average by zone of the daily midpoint prices; (h) place a blank for the term in the service agreements for firm transportation service, in order to allow the term to be described through a certain date of for a number of months or years; (i) modify the term for interruptible service agreements to reflect a certain termination date; (j) modify the In-Line Pooling Service Agreement, which currently reflects a term for a certain number of years, to go through a certain date and month to month thereafter unless terminated by either party upon 30 days prior written notice; (k) clarify delivery point eligibility in sections 7.2 and 6.2 of the forms of service agreement for Rate Schedules FTS-1 and FTS-2 to conform to the existing provisions in section 9.A of Rate Schedules FTS-1 and FTS-2 and GT&C section 18.H.3; (1) remove the GRI surcharges and references thereto from its tariff and reflect only the GRI voluntary contribution mechanism; and (m) remove various other outdated provisions and references from its tariff; and (n) correct references, capitalization, and typographical errors.
- 4. FPL urges the Commission to reject FGT's proposal to remove the list of receipt points in Appendix A of its GT&C and continue to maintain the list on its Internet website. FPL asserts that it receives a majority of its natural gas supplies from these receipt points and that an accurate assessment of the availability of these receipt points is critical to the operations of FPL in peninsular Florida to meet its electric generation requirements. FPL argues that this proposal by FGT is contrary to established Commission policy. FPL requests that the Commission require FGT to restore Appendix A to its tariff or, in the alternative, require FGT to make a Natural Gas Act (NGA) section 4 filing each time it wishes to add or delete a receipt point from its Internet website.

- 5. FPL argues that this proposal concerns the fundamental principle of notification regarding a change in service contained in NGA sections 4(c) and (d). FPL further argues that the Commission interprets these provisions to require pipelines file, under NGA section 4, changes in its operating conditions to ensure, among other things, that the Commission and the pipelines' shippers have notice of the proposed changes and that the Commission has an opportunity to review the proposal to ensure that it is just and reasonable.<sup>2</sup> FPL asserts that a unilateral change by a pipeline that may represent a significant impact in the manner in which a shipper receives its natural gas supplies would necessitate the pipeline to make a NGA section 4 filing reflecting the change and allow the Commission to determine if the change is just and reasonable.<sup>3</sup> FPL further asserts that, in *Transwestern*, <sup>4</sup> Transwestern Pipeline Company (Transwestern), sought the Commission's approval to post on its electronic bulletin board, at its sole discretion, additions or deletions to the list of available points of service and, in response, the Commission required Transwestern to make a NGA section 4 filing whenever it proposes to make any additions or deletions to its list of available points of service.<sup>5</sup> FPL contends that, in the same manner, the instant proposal may reflect FGT's ability to use its sole discretion to add and remove receipt points. FPL further argues that a change in receipt points by FGT without notification to FPL would significantly impact FPL's ability to generate electricity to meet the needs of its customers in peninsular Florida.
- 6. In its answer, FGT contends that the cases cited by FPL concern a listing of points used to define and establish the nature and the bounds of pooling services. FGT asserts that the listing of pooling points is important in defining the pooling service because it establishes the scope of the producing areas included in the service. FGT further contends that the Commission required that, given the nature and scope of pooling service, changes in these points must be filed with the Commission pursuant to NGA section 4 as a part of the definition of the service. FGT argues that this, however, is not the case with a mere listing of points available for various transportation services. FGT asserts that the terms of each service are already fully defined in the relevant rate schedule. FGT further asserts that the approval procedure for the addition and/or removal of receipt and delivery points is pursuant to the blanket certificate procedures under NGA section 7. FGT concludes that there is no change in service under NGA section 4 and there is no need to amend the tariff.

<sup>&</sup>lt;sup>2</sup> Citing Arkansas Gas Consumers v. NorAm Gas Transmission Company, 82 FERC  $\P$  61,339 at 62,346 (1998).

<sup>&</sup>lt;sup>3</sup> Citing Id. at 62,347 citing Northwest Pipeline Company, 80 FERC  $\P$  61,361 at 62,242-43 (1997).

 $<sup>^4</sup>$  Transwestern Pipeline Company, 101 FERC ¶ 61,026 at P 17 (2002) (Transwestern).

<sup>&</sup>lt;sup>5</sup> Citing Transwestern at P 21; Northern Natural Gas Company, 105 FERC ¶ 61,291 at P 2 (2003).

- 7. FGT contends that while, in the past, points were listed in the FGT Tariff as a convenient place to provide a listing of points, as the Commission's requirement to use pipelines' Internet websites has evolved, the most relevant place for listing of receipt and delivery points is the FGT Internet website. FGT further contends that the Commission has required that: (i) a nominations and scheduling system and other business systems use the pipelines' Internet websites and pipelines must implement by June 1, 2000. interactive transactions using the pipelines' Internet websites; (ii) Critical Notices be posted on the pipelines' Internet websites; and (iii) available capacity be posted on the pipelines' Internet websites. FGT asserts that, in fact, most business is conducted on the pipelines' Internet websites and, therefore, it is appropriate to post receipt and delivery points on the pipeline's Internet website. FGT further asserts that in this way points can be posted as soon as added or removed under FGT's NGA section 7 blanket certificate authorization. FGT contends that customers have real-time knowledge of the availability of points for nominations and there is no lag time which would be created by the requirement of an unnecessary tariff filing. FGT asserts that it is common practice for pipelines to post a "Catalogue of Points" on their Internet websites. FGT further asserts that a review of a number of pipeline tariffs indicates that this posting is the exclusive manner in which the existence of points is communicated to customers. FGT argues that it should be allowed to use this same procedure without being encumbered with a burdensome, costly and out-of-date system of doing business. FMNGA also protests the removal of Appendix A. FMNGA argues that the proposed change would unnecessarily adversely affect those small shippers that do not have electronic communication by depriving them of critical information of changes to receipt points.
- 8. The Commission finds the arguments against FGT's proposal to remove its List of Receipt Points from its Tariff unpersuasive. First, the Commission believes that FGT's proposal will enhance FPL's ability to accurately assess the availability of receipt points because posting of receipt points on FGT's Internet web site will give FPL and FGT's other customers, real-time knowledge of the availability of receipt points. Further, as discussed below, FGT's customers do have electronic communication to access this information. Second, the Commission disagrees with FPL's assertion that this proposal is contrary to Commission policy, as the cases cited by FPL are not on point. The cases cited by FPL are cases in which the Commission required a NGA section 4 filing for revisions to pooling service boundaries that affected rates for pooling services; the

<sup>&</sup>lt;sup>6</sup> Citing Order No. 587-I, Standards for Business Practices of Interstate Natural Gas Pipelines, FERC Stats. and Regs. ¶31,067 (1998).

<sup>&</sup>lt;sup>7</sup> Citing Order No. 587-K, Standards for Business Practices of Interstate Natural Gas Pipelines, FERC Stats. and Regs. ¶31,072 (1999).

<sup>&</sup>lt;sup>8</sup> Citing Order No. 637, Regulation of Short-Term Natural Gas Transportation Services, and Regulation of Interstate Natural Gas transportation Services, FERC Stats. and Regs. ¶ 31,091 (2000).

Commission did not establish a general requirement for NGA section 4 filings for changes to receipt points. Since changes to pooling boundaries could change the amount of revenues the pipeline would recover from particular shippers, the Commission held that a section 4 filing was necessary. In contrast, FGT's list of receipt points merely identifies all of the physical receipt points on FGT's system. Further, shippers are fully protected by the procedures under Part 157 of the Commission's regulations for changes in receipt point facilities, including section 157.216 of the Commission's regulations regarding abandonment of receipt point facilities, and, thus, there is no need for an additional section 4 filing requirement as advocated by FPL. As FGT notes, there are a number of pipelines that currently do not maintain a listing of receipt points in their tariffs and there is no general requirement to do so. Therefore, the Commission will not require FGT to maintain this list in its tariff or make a tariff filing pursuant to NGA section 4 for each revision, provided that the list is maintained on its website.

- 9. In addition, FMNGA protests FGT's proposal to modify its GT&C to eliminate the requirement that it provide notification of curtailment orders by telephone and facsimile and instead provide such notification by website posting followed by e-mail notification. FMNGA argues that FGT has acknowledged in its transmittal letter (at 2) that there are shippers who have no access to electronic communications by proposing to allow execution of service agreements by facsimile in lieu of by e-mail.
- 10. In response to FMNGA, FGT argues that contrary to FMNGA's characterization the reason for the facsimile procedure is that some customers prefer to see a facsimile of an actual signature rather than a system-generated, printed name. FGT asserts that subsequent to receipt of FMNGA's protest, FGT conducted a review of FGT's customer capabilities which indicates that all of FGT's customers (and, in particular, all of the FMNGA members) have access to the FGT Internet website either themselves or through their designees. FGT further asserts that it is not aware of any customer that does not have this access. FGT contends that, pursuant to NAESB Standard 5.3.35, it has established e-mail contacts with all of its customers (and, in particular, all of the FMNGA members). Therefore FGT asserts that all customers will have access to not only the Internet website posting of receipt and delivery points, but also to postings and e-mails of curtailment critical notices. FGT further asserts that utilizing electronic communication and the pipeline's Internet website makes information available in a faster, more efficient manner than using previous methods. FGT argues that these new methods of communication offer every advantage to FGT's customers and should be adopted as consistent with the Commission's advocacy of the most efficient, cost-effective and accurate technology to provide information.

<sup>&</sup>lt;sup>9</sup> 18 C.F.R. § 157.216 (2005).

<sup>&</sup>lt;sup>10</sup> See, e.g., Dominion Transmission, Inc., ANR Pipeline Company, Columbia Gas Transmission Company and East Tennessee Natural Gas Company tariffs.

- 11. The Commission finds that FMNGA's assertions of adverse effects of the Internet website posting of receipt points and postings and e-mails of curtailment critical notices are unsupported. FGT states that its review indicates that all of its customers, including the FMNGA members, have access to the FGT Internet website either by themselves or through their designees and that it has established e-mail contacts with all of its customers, including the FMNGA members. As explained by FGT, its customers will have access to the postings and e-mails and the utilization of electronic communication makes the information available in a faster and more efficient manner than the previous methods.
- 12. In addition, section 284.12(b)(3)(vi)<sup>11</sup> of the Commission's regulations provides that:

A pipeline must post notices of operational flow orders, critical periods, and other critical notices on its Internet web site and must notify affected parties of such notices in either of the following ways to be chosen by the affected party: Internet E-mail or direct notification to the party's internet URL address.

13. The Commission's regulations do not require notification of curtailment orders by telephone followed by confirmation by facsimile. However, FGT's proposed language does not allow either e-mail or direct notification to the party's internet URL address, as chosen by the affected party for such critical notices. Therefore, the proposal conflicts with section 284.12(b)(3)(vi). Accordingly, the Commission directs FGT to file a revised tariff sheet within 15 days of the date this order issues which expressly allows such critical notices by e-mail or direct notification to the party's internet URL address, whichever is chosen by the affected party, in order to comply with the requirements of that section.

By direction of the Commission.

Magalie R. Salas, Secretary.

<sup>&</sup>lt;sup>11</sup> 18 C.F.R. §284.12(b)(3)(vi) (2005).

#### **APPENDIX**

## Florida Gas Transmission Company FERC Gas Tariff, Third Revised Volume No. 1

## Tariff Sheets Accepted to be Effective May 27, 2006

First Revised Sheet No. 0 Eleventh Revised Sheet No. 1 Twelfth Revised Sheet No. 2 First Revised Sheet No. 6 Seventy-Seventh Revised Sheet No. 8A Sixty-Eighth Revised Sheet No. 8A.01 Sixty-Eighth Revised Sheet No. 8A.02 Twenty-Eighth Revised Sheet No. 8A.04 Seventy-First Revised Sheet No. 8B Sixty-Fourth Revised Sheet No. 8B.01 Twentieth Revised Sheet No. 8B.02 Second Revised Sheet No. 10 Fourth Revised Sheet No. 11 Second Revised Sheet No. 13 Third Revised Sheet No. 19 Fifth Revised Sheet No. 20 Fourth Revised Sheet No. 21 Third Revised Sheet No. 22C Second Revised Sheet No. 22E Second Revised Sheet No. 22G First Revised Sheet No. 22K Third Revised Sheet No. 22L Third Revised Sheet No. 25 Fifth Revised Sheet No. 26 Second Revised Sheet No. 27 Fourth Revised Sheet No. 28 Fourth Revised Sheet No. 30 First Revised Sheet No. 31.01 First Revised Sheet No. 32A Second Revised Sheet No. 33 Third Revised Sheet No. 33A Fourth Revised Sheet No. 34 Fifth Revised Sheet No. 36 Seventh Revised Sheet No. 37 Third Revised Sheet No. 38 Fifth Revised Sheet No. 39

Fifth Revised Sheet No. 40 First Revised Sheet No. 40A Sixth Revised Sheet No. 42 Sixth Revised Sheet No. 43 Third Revised Sheet No. 44 Fifth Revised Sheet No. 47 Fourth Revised Sheet No. 47B Second Revised Sheet No. 47C Second Revised Sheet No. 47D First Revised Sheet No. 47G Fifth Revised Sheet No. 49 Third Revised Sheet No. 50 Third Revised Sheet No. 55 Fifth Revised Sheet No. 56 First Revised Sheet No. 56A Fourth Revised Sheet No. 57 Third Revised Sheet No. 58 Second Revised Sheet No. 63 Sixth Revised Sheet No. 64 Fourth Revised Sheet No. 65 Third Revised Sheet No. 69 Third Revised Sheet No. 100 First Revised Sheet No. 100A Third Revised Sheet No. 101 Second Revised Sheet No. 102 Fourth Revised Sheet No. 102A Fifteenth Revised Sheet No. 102B Eleventh Revised Sheet No. 102C Third Revised Sheet No. 108 Fifth Revised Sheet No. 114 Fifth Revised Sheet No. 115 Third Revised Sheet No. 115A Original Sheet No. 115B Tenth Revised Sheet No. 116 Ninth Revised Sheet No. 117 Ninth Revised Sheet No. 117A

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#### Florida Gas Transmission Company FERC Gas Tariff, Third Revised Volume No. 1

## Tariff Sheets Accepted to be Effective May 27, 2006

Ninth Revised Sheet No. 121 Sixth Revised Sheet No. 122 Second Revised Sheet No. 124 Fifth Revised Sheet No. 125 Fifth Revised Sheet No. 125A Second Revised Sheet No. 125B Seventh Revised Sheet No. 126 Seventh Revised Sheet No. 128 Sixth Revised Sheet No. 129 Fifth Revised Sheet No. 129A Fourth Revised Sheet No. 129B Second Revised Sheet No. 129C Sixth Revised Sheet No. 130 Second Revised Sheet No. 130A Sixth Revised Sheet No. 131 Seventh Revised Sheet No. 132 Fourth Revised Sheet No. 133 Fourth Revised Sheet No. 134 Fifth Revised Sheet No. 135 Fourth Revised Sheet No. 135A Second Revised Sheet No. 136 Third Revised Sheet No. 141 Second Revised Sheet No. 146 Third Revised Sheet No. 147 Second Revised Sheet No. 150 Second Revised Sheet No. 162A Fourth Revised Sheet No. 163 Second Revised Sheet No. 163B Sixth Revised Sheet No. 163C Fourth Revised Sheet No. 163D Fourth Revised Sheet No. 163E Second Revised Sheet No. 163F Fourth Revised Sheet No. 163H Fifth Revised Sheet No. 164 First Revised Sheet No. 164A Seventh Revised Sheet No. 165A

Ninth Revised Sheet No. 166 Third Revised Sheet No. 166A Sixth Revised Sheet No. 167 Fourth Revised Sheet No. 168A Eighth Revised Sheet No. 169 Seventh Revised Sheet No. 171 Sixth Revised Sheet No. 172 Eighth Revised Sheet No. 173 First Revised Sheet No. 173A Sixth Revised Sheet No. 175 Fourth Revised Sheet No. 176 First Revised Sheet No. 184A Sixth Revised Sheet No. 184B Second Revised Sheet No. 185 Third Revised Sheet No. 188 Sixth Revised Sheet No. 188A Third Revised Sheet No. 190 Fourth Revised Sheet No. 191 Fourth Revised Sheet No. 192 Second Revised Sheet No. 193 Third Revised Sheet No. 201 First Revised Sheet No. 205A Eighth Revised Sheet No. 206 First Revised Sheet No. 206A Third Revised Sheet No. 206B Thirteenth Revised Sheet No. 207 Fifth Revised Sheet No. 208 Fourth Revised Sheet No. 300 Third Revised Sheet No. 450 Fifth Revised Sheet No. 452 Fifth Revised Sheet No. 454 Fourth Revised Sheet No. 455 First Revised Sheet No. 455A Third Revised Sheet No. 460 Third Revised Sheet No. 461 Fourth Revised Sheet No. 462

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## Florida Gas Transmission Company FERC Gas Tariff, Third Revised Volume No. 1

## Tariff Sheets Accepted to be Effective May 27, 2006

Third Revised Sheet No. 494 First Revised Sheet No. 462.01 First Revised Sheet No. 462A Second Revised Sheet No. 494A First Revised Sheet No. 462C Third Revised Sheet No. 495 First Revised Sheet No. 462E First Revised Sheet No. 495A First Revised Sheet No. 462F First Revised Sheet No. 496 First Revised Sheet No. 462H First Revised Sheet No. 496A First Revised Sheet No. 462J First Revised Sheet No. 497 First Revised Sheet No. 462K Second Revised Sheet No. 498 First Revised Sheet No. 462L Fourth Revised Sheet No. 499 First Revised Sheet No. 465 Third Revised Sheet No. 500 First Revised Sheet No. 466 Fourth Revised Sheet No. 501 Third Revised Sheet No. 467 Fourth Revised Sheet No. 502 First Revised Sheet No. 468 Fourth Revised Sheet No. 503 First Revised Sheet No. 469 Fourth Revised Sheet No. 504 Third Revised Sheet No. 505 Third Revised Sheet No. 470 Fourth Revised Sheet No. 471 Third Revised Sheet No. 506 First Revised Sheet No. 472 Fifth Revised Sheet No. 507 First Revised Sheet No. 507A First Revised Sheet No. 473 First Revised Sheet No. 474 First Revised Sheet No. 507B Third Revised Sheet No. 475 First Revised Sheet No. 507C First Revised Sheet No. 476 First Revised Sheet No. 507D Second Revised Sheet No. 477 First Revised Sheet No. 507E Third Revised Sheet No. 478 First Revised Sheet No. 507F Third Revised Sheet No. 481 First Revised Sheet No. 507G Third Revised Sheet No. 482 Third Revised Sheet No. 508 Fourth Revised Sheet No. 483 Fifth Revised Sheet No. 528 Third Revised Sheet No. 484 Fifth Revised Sheet No. 530 Fourth Revised Sheet No. 485 Sixth Revised Sheet No. 534 Fifth Revised Sheet No. 486 Sixth Revised Sheet No. 535 Second Revised Sheet No. 487 Second Revised Sheet No. 535.01 First Revised Sheet No. 493 First Revised Sheet No. 538D Third Revised Sheet No. 493A Fifth Revised Sheet No. 540