



**CONGRESSIONAL BUDGET OFFICE
COST ESTIMATE**

July 14, 2000

S. 1534

Coastal Zone Management Act of 2000

*As ordered reported by the Senate Committee on Commerce, Science, and Transportation
on June 15, 2000*

SUMMARY

S. 1534 would amend the Coastal Zone Management Act of 1972 (CZMA), which governs federal and state environmental management of coastal areas. The bill would extend the authorization of appropriations for state grants and other coastal zone management programs administered by the National Oceanic and Atmospheric Administration (NOAA). S. 1534 would authorize appropriations totaling about \$136 million for fiscal year 2001 and \$575 million over the 2001-2005 period.

Assuming appropriation of the authorized amounts, CBO estimates that the federal government would spend about \$20 million in fiscal year 2001 and a total of \$500 million over the 2001-2005 period on programs authorized by S. 1534. (About \$75 million would be spent after fiscal year 2005.) Enacting the bill could increase governmental receipts and direct spending; therefore, pay-as-you-go procedures would apply. CBO estimates, however, that any additional receipts and resulting direct spending would be minimal and largely offsetting.

S. 1534 contains no intergovernmental or private-sector mandates as defined in the Unfunded Mandates Reform Act (UMRA). Any costs to state governments would be the result of complying with grant conditions.

ESTIMATED COST TO THE FEDERAL GOVERNMENT

The estimated budgetary impact of S. 1534 is shown in the following table. The costs of this legislation fall within budget function 300 (natural resources and environment).

	By Fiscal Year, in Millions of Dollars					
	2000	2001	2002	2003	2004	2005
SPENDING SUBJECT TO APPROPRIATION						
Spending Under Current Law						
Budget Authority ^a	68	0	0	0	0	0
Estimated Outlays	70	24	7	2	0	0
Proposed Changes						
Estimated Authorization Level	0	136	141	146	152	0
Estimated Outlays	0	20	84	125	141	130
Spending Under S. 1534						
Estimated Authorization Level ^a	68	136	141	146	152	0
Estimated Outlays	70	44	91	127	141	130

a. The level is the amount appropriated to NOAA for that year for CZMA programs.

BASIS OF ESTIMATE

For this estimate, CBO assumes that S. 1534 will be enacted near the end of fiscal year 2000 and that the entire amounts authorized will be appropriated for each fiscal year. The estimated authorization level for each year includes the amounts specified in the bill for grants made under the CZMA, plus an estimated \$6 million for NOAA administrative costs (for which the bill would authorize the appropriation of whatever amounts are necessary). Outlays are based on historical spending patterns of CZMA programs.

PAY-AS-YOU-GO CONSIDERATIONS

The Balanced Budget and Emergency Deficit Control Act sets up pay-as-you-go procedures for legislation affecting direct spending or receipts. S. 1534 would authorize NOAA to accept and spend donations of funds from the public for estuarine reserve projects. Such donations are recorded in the budget as governmental receipts, and spending of the gifts would be considered new direct spending. Based on information provided by the agency, CBO estimates that both the donations and resulting spending would be less than \$500,000 annually.

INTERGOVERNMENTAL AND PRIVATE-SECTOR IMPACT

S. 1534 contains no intergovernmental or private-sector mandates as defined in UMRA. Much of the funding authorized by the bill would fund grant programs that require matching funds from participating state governments. States would be able to allocate a portion of the grant funds received under the program to qualified local entities to further their coastal management programs. Any costs to state governments from the requirements of this program would be incurred voluntarily.

PREVIOUS CBO ESTIMATE

On July 1, 1999, CBO transmitted a cost estimate for H.R. 1243, the National Marine Sanctuaries Enhancement Act of 1999, as ordered reported by the House Committee on Resources on June 9, 1999. On October 21, 1999, we transmitted a cost estimate for H.R. 2669, the Coastal Community Conservation Act of 1999, as ordered reported by the House Committee on Resources on October 6, 1999. These bills would authorize the appropriation of different amounts of money, and the three cost estimates reflect those differences.

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