

# STAFF RECOMMENDATION

S. Wood

NCPC File No. 1485

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## FEDERAL CAPITAL IMPROVEMENTS PROGRAM FOR THE NATIONAL CAPITAL REGION FISCAL YEARS 2009-2014

Report to the Office of Management and Budget

August 28, 2008

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### Abstract

The preparation of the *Federal Capital Improvements Program for the National Capital Region, Fiscal Years 2009-2014 (FCIP)*, has been underway since January 2008, when the National Capital Planning Commission asked federal departments and agencies to provide information on proposed projects. Staff has reviewed the submitted project information for conformity with the *Comprehensive Plan for the National Capital*, federal agency master plans, and other adopted plans and policies. At its June 5, 2008, meeting the Commission authorized circulation of the proposed program to federal departments and agencies, regional planning agencies, state and local governments, and the general public for review and comment. As a result of this referral, changes were made to the proposed FCIP to reflect new projects, and changes to recommendations, budget estimates and project schedules.

The *FCIP, FYs 2009-2014* contains 222 projects. The program contains 190 projects submitted by 13 federal agencies totaling \$11.6 billion and 32 projects submitted by NCPC for future programming.

### Commission Action Requested

Adopt the *Federal Capital Improvements Program for the National Capital Region, Fiscal Years 2009-2014* pursuant to Section 7 of the National Capital Planning Act (40 U.S.C. § 8723(a))

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### Executive Director's Recommendation

The Commission:

**Adopt** the *Federal Capital Improvements Program for the National Capital Region, Fiscal Years 2009-2014*.

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## BACKGROUND

In accordance with the National Capital Planning Act and the Office of Management and Budget's (OMB) circular No. A-11, *Preparation, Submission and Execution of the Budget*, agencies are required to submit their planned capital improvement programs within the National Capital Region (NCR) to NCPC. The Commission evaluates agencies' capital projects within these programs and makes recommendations in the six-year Federal Capital Improvements Program (FCIP). OMB uses NCPC's recommendations as guidance while reaching budgetary decisions on these projects. The Commission also uses the information it receives for the FCIP to coordinate federal projects with state and local governments at the earliest possible time.

The Commission's recommendations are based on the extent proposed projects conform to general planning and development policies in the region as described in plans and programs adopted by the Commission, regional planning bodies, and local and state governments. In particular, the Commission reviews projects for their conformity with Commission-approved site and building plans, Commission-approved installation master plans, and Commission-released plans and programs. The first year of this proposed FCIP represents funding requests contained in the President's fiscal year 2009 budget (the capital budget), transmitted to the Congress in early 2008. Projects scheduled in the second to sixth year (the capital program) involve extended funding, or are new projects that will be scheduled year-by-year until they are ready for funding consideration.

The Commission's recommendations and comments within the FCIP do not represent approval or denial of proposed projects. Inclusion of projects within the FCIP are not to be construed or represented to constitute Commission review of development or project plans pursuant to Section 5 of the National Capital Planning Act, or any other applicable statute.

## PROGRAM SUMMARY

The *FCIP, FYs 2009-2014* contains 222 proposed projects. Of these, 190 projects have been submitted by 13 federal agencies with budget estimates, and the estimated total cost of proposed projects for fiscal years 2009-2014 is \$11,598,922. NCPC has submitted 32 projects which are recommended for future programming, and these projects do not include estimated budgets.

The number of projects and the total costs of these projects, by agency, are listed in the following table (the table does not include projects recommended for future programming). The two agencies with the greatest number of projects and budget requests are the General Services Administration and the Department of the Army.

**Table 1: Project and Budget Estimates, by Federal Agency  
(in 000's)**

<b>Department/Agency</b>	<b>Number of Projects</b>	<b>Total FYs 2009-2014</b>
Agriculture	22	438,173
Air Force	9	214,020
Army	37	2,262,516
Defense	17	1,125,771
GSA	42	4,605,538
Health and Human Services	12	573,700
Homeland Security	7	27,876
Interior	3	14,099
NASA	12	446,400
Navy	7	651,061
Smithsonian Institution	14	847,275
State	2	52,618
Transportation	6	339,875
<b>Total</b>	<b>190</b>	<b>11,598,922</b>

The number of projects and the total costs of these projects, by jurisdiction in the National Capital Region, are listed in the following table (the table does not include projects recommended for future programming). The District of Columbia has the highest percentage of total program costs, closely followed by Virginia.

**Table 2: Project and Budget Breakouts, by Jurisdiction**

	<b>Number of Projects</b>	<b>Total Cost \$(000,000)</b>	<b>Percent of Total Program Costs</b>
<b>District of Columbia</b>	<b>79</b>	<b>5,348</b>	<b>46.1</b>
<b>Maryland</b>			
<b>Montgomery County</b>	17	1,581	13.6
<b>Prince George's County</b>	37	953	8.2
<b>Subtotal</b>	<b>54</b>	<b>2,534</b>	<b>21.8</b>
<b>Virginia</b>			
<b>Arlington County</b>	33	1,457	12.6
<b>Fairfax County</b>	22	1,955	16.9
<b>Prince William County</b>	0	0	0
<b>Subtotal</b>	<b>55</b>	<b>3,412</b>	<b>29.4</b>
<b>National Capital Region</b>	<b>2</b>	<b>305</b>	<b>2.6</b>
<b>Total Region</b>	<b>190</b>	<b>11,599</b>	<b>100.00</b>

Following Commission authorization at their June 2008 meeting, the proposed *FCIP* was distributed to participating federal departments and agencies, regional planning agencies, local and state governments, and the general public for their review and comment.

The Commission provides recommendations on all projects listed in the FCIP. Of the projects submitted by agencies, 32 are categorized as *Recommended and Strongly Endorsed*; 114 are *Recommended*; and 44 are noted as *Projects Requiring Additional Planning Coordination*. Of the 32 NCPC-submitted projects, 16 are *Recommended and Strongly Endorsed*, and the remaining 16 are *Recommended for Future Programming*.

### PROJECT INITIATIVES

With the passage of the Government Performance and Results Act of 1993, OMB is placing increased emphasis on linking federal agency program resources with performance. Having identified the FCIP as an important management reform initiative, OMB consults the Commission's recommendations when making capital budget decisions. As a result of last year's meetings with OMB project submissions continue to be grouped by submitting departments, agency and recommendation for ease in locating descriptions.

NCPC continues to initiate changes to the FCIP to improve the usefulness of the document, while working with federal agency representatives on submission procedures to ensure that the information in the proposed FCIP is current as of the date of Commission adoption. This is done so that the information in the FCIP closely resembles the budget information formally submitted to OMB in September.

As Fiscal Year 2009 will be a transition year, executive agencies are not submitting formal budget requests to OMB this September, but will instead continue to operate under the budget parameters established for FY 2008. It is anticipated that budget estimates for executive branch agencies, including capital projects, will be prepared for the new Administration's transition team in the winter. NCPC typically collects and summarizes the final capital budget values provided by federal agencies to OMB in late September; this will not be done this year but will resume next year.

The FCIP continues to identify privately-funded projects occurring on federal properties. Funding for these projects is not included as part of the capital improvement funding program. This year's FCIP includes four such projects: the Department of the Army, Armed Forces Retirement Home, *Scott Building Renovation* and *Armed Forces Retirement Home Master Plan*, the *U.S. Institute for Peace Headquarters*, and the *National Intrepid Center of Excellence* at the Walter Reed National Military Medical Center. In addition, this year the FCIP contains information on commemorative works projects. These projects are typically privately funded, but are located on properties controlled by the National Park Service (NPS), General Services Administration (GSA), Department of Defense (DoD) properties, or other federal agencies. As the majority of project proposals are located on NPS properties, this information is listed in the Department of Interior section.

Also included in this year's FCIP is a special section providing background on overbank and stormwater flooding issues affecting the Monumental Core, a topic that NCPC has been involved in over the last two years. It highlights the US Army Corps of Engineers proposal for improvements to the levee located on the National Mall, as well as the NCPC-submitted *In-depth Sewer Study for the Federal Triangle Area*. Both projects are designated as *Recommended and Strongly Endorsed*.

## PROGRAM ANALYSIS

The federal government is active in constructing a number of major projects throughout the National Capital Region, and this activity is expected to continue. The estimated total cost of agency-submitted projects in this year's FCIP is \$11.6 billion, equaling last year's FCIP total project cost.

Upon approval by the President in September 2005, the Base Realignment and Closure (BRAC) recommendations for restructuring a significant portion of the infrastructure of the DoD officially went into effect. The BRAC restructuring process must be completed by September 15, 2011. This FCIP contains 32 BRAC-related projects, and a number are listed as *Projects Requiring Additional Planning Coordination*. This reflects the challenges facing many of these installations to update their master plans while advancing projects to meet the BRAC-imposed schedule. The BRAC decisions have impacted capital improvement project proposals at several DoD facilities within the National Capital Region, most notably Fort Belvoir in Virginia, and the renamed Walter Reed National Military Medical Center in Bethesda, Maryland. The combined project requests at these two facilities are \$2.4 billion (\$1.9 billion and \$483 million, respectively) for FYs 2009-2014.

GSA has submitted 42 projects representing \$4.6 billion in total costs for FYs 2009-2014. The majority of GSA's proposed projects involve modernization of existing federal buildings located in the monumental core. NCPC lists these projects as *Recommended and Strongly Endorsed*, reflecting long-standing agency policies encouraging the continued location of federal activities and employees in the District of Columbia. Four of these submissions are new construction and infrastructure at the DHS consolidation at Saint Elizabeths and account for \$1.4 billion of the agency's total proposed spending. Reflecting the ongoing work to complete the master plan at this site, these projects are listed as *Requiring Additional Planning Coordination*.

While the greatest number of projects - 79 - and 42 percent of the total project costs are proposed in the District of Columbia, there were more projects and a greater percentage of total requested project costs in the region. Virginia has 55 projects, representing 29 percent of the total proposed projects by cost, while Maryland has 54 projects, representing 22 percent of total project costs. FCIP project costs attributed to new construction are \$4.9 billion and are primarily for projects in Maryland and Virginia, while proposed costs related to rehabilitation projects total \$6.1 billion, and these projects are primarily located in the District.

Within this FCIP, the number of projects submitted by agencies (190) and the total costs of all these projects (\$11.6 billion) are similar to last year, but there are significant differences in the

projects themselves and their associated costs. BRAC is responsible for major changes in this year's program compared to last year. The Air Force's and Navy's budget programs have nearly tripled primarily due to BRAC-associated projects, including the new Walter Reed National Military Medical Center; and the Army's budget program has dropped by nearly one-third (over \$1.1 billion) due to FY '08 funding that has already been received by the Army for the National Geospatial-Intelligence Agency, the new Fort Belvoir Community Hospital, and the Washington Headquarters Services administration facility. Other significant changes in this FCIP compared to last year's include: an increase of approximately \$183 million for the Department of Defense's budget program for site development and ancillary facilities in support of the Pentagon; nearly \$380 million in the budget program for NASA for a new Systems Development Facility, an engineering and technical laboratory at the Goddard Space Flight Center; nearly \$250 million in the Smithsonian Institution's budget program for the new National Museum of African American History and Culture; and a drop of nearly \$125 million within the Department of Transportation's budget program that represents the nearing of the completion of the Woodrow Wilson Bridge Replacement.

Most of the projects within this year's FCIP fall into one or more of four general categories that are meant to improve the efficiency of government functions: projects that are required by BRAC; projects that consolidate disparate parts of an agency; research and development facilities, and building modernizations. Significant BRAC projects are discussed above and include many new facilities for various functions of the Armed Forces and national intelligence agencies. Two major consolidation projects are included in the GSA's budget program: the DHS's consolidation at the St Elizabeths campus, and the Food and Drug Administration's (FDA) consolidation in White Oak, Maryland. In addition to the FDA's consolidation at White Oak and the NASA Systems Development Facility noted above, the Department of Health and Human Services and the Department of Agriculture continue to request funding to increase the federal government's research and development capacity within the NCR, with significant plans to increase the research capacities of the National Institutes of Health in Bethesda, Maryland, the Beltsville Agricultural Research Center in Prince George's County, Maryland, and the National Arboretum in Washington, D.C. Funding for building modernization projects is mostly requested within the GSA's and Smithsonian Institutions' budget programs. These projects are for many of the major federal office buildings and museums that make up the Monumental Core of Washington, D.C. New this year is the Smithsonian Institution's inclusion of a modernization project for the Castle, an iconic structure for the Institution and the nation that is located on the National Mall.

Many of the agency-proposed projects in the FCIP include perimeter security components. NCPC is working with District and federal agencies to examine the costs and issues related to site-specific perimeter security projects, including: the relative benefits of area-wide security solutions compared to site specific solutions; efforts to ensure that limited resources be directed to the most sensitive assets first; and ensuring that perimeter security proposals effectively address the competing demands of public space and access. Project review and recommendations in future FCIP documents will likely consider these issues.

NCPC has submitted 32 projects. Many of the strongly recommended projects stem from the agency's *Extending the Legacy* plan. A number of the Legacy plan ideas have been already been

translated into projects now being undertaken by federal and District government agencies, including the revitalization of the South Capital Street corridor, the redevelopment of the riverfronts, particularly the Anacostia and the DC Circulator. NCPC continues to promote other Legacy-derived ideas, including planning for new locations for future commemorative works and for the relocation of the existing freight rail line currently located proximate to the Capitol. Further, NCPC continues to promote capital projects that coordinate perimeter security for one or more agencies along street corridors.

NCPC also tracks whether projects have had funds appropriated by Congress, and in particular, the funding status of projects listed as *Recommended and Strongly Endorsed*. Of the 35 projects listed as *Recommended and Strongly Endorsed* in last year's FCIP, 14 received some funding, as listed in Appendix B. Projects that have had funds fully appropriated by Congress are no longer listed within the FCIP; for example, the Department of Interior's *Provide Accessibility and Improve Ford's Theatre National Historic Site* has received all requested federal funding.

### PROJECT RECOMMENDATIONS

The Commission makes recommendations for projects proposed within the FCIP. The FCIP categorizes each federal capital project based on its conformity with established planning policies. The four categories used are: *Recommended and Strongly Endorsed*; *Recommended*; *Projects Requiring Additional Planning Coordination*; and *Recommended for Future Programming*. The criteria for each category are listed in Appendix C.

Section 4 of the National Capital Planning Act (40 U.S.C. § 8721(a)) requires that NCPC prepare and adopt a "comprehensive, consistent, and coordinated plan for the National Capital." The Comprehensive Plan is NCPC's blueprint for the long-term development of the National Capital Region and is the decision-making framework for Commission actions on plans and proposals submitted for its review.

Projects that are *Recommended and Strongly Endorsed* receive NCPC's highest priority for the allocation of federal capital funds. Not only do these projects comply with all relevant laws, policies, and guidelines, but they also are critical to advancing key NCPC planning policies or other important federal interests within the region. Projects may include those submitted by other federal departments and agencies, or those that arise from NCPC initiatives such as the *Legacy Plan*, the *National Capital Urban Design and Security Plan*, the *Memorials and Museums Master Plan*, and the *Comprehensive Plan for the National Capital: Federal Elements*. Criteria for proposed projects *Recommended and Strongly Endorsed* may change based on current critical planning objectives; the criteria for this year's FCIP remain the same as last year's.

This category includes projects submitted by federal agencies or recommended by NCPC that are critical to strategically advancing and implementing specific NCPC and/or local planning policies and development initiatives; clearly defined federal interests and objectives; federal agency system plans; master plans for individual installations; or NCPC-approved site and building plans.

Of the 190 agency-submitted projects included in the FCIP, NCPC strongly endorses funding for 32. The following agency-submitted **new** projects are listed in the proposed FCIP as *Recommended and Strongly Endorsed*:

#### **Department of Interior, National Park Service**

**Emergency Repairs for Settlement at the Jefferson Memorial Project:** This project will complete emergency repairs to mitigate movement at the Jefferson Memorial seawall, north plaza and surrounding landscape. The recent settlement requires immediate corrective action to prevent additional impacts. Work will include repairs to the Jefferson Memorial north plaza and seawall, north plaza lighting, transitions to adjacent areas and survey monitoring for a period of one year after corrections are made.

#### **Smithsonian Institution**

**Restore Smithsonian Castle Project:** This project for renovation of the Smithsonian Institution Building will include the restoration of the most significant interior spaces of the building, the repair of interior and exterior finishes, and the accommodation of contemporary administrative and museum needs through appropriate new construction.

Of the 32 projects that have been submitted by NCPC, 16 are *Recommended and Strongly Endorsed*, as they are critical to strategically advancing significant Commission and local planning policies and initiatives, as well as other important federal interests. This includes two **new** projects:

**Improvements to the National Mall:** While the NPS' National Mall Plan is still underway, both NPS and non-profit organizations have already identified the need for over \$500 million in major capital investments to improve the existing conditions of the National Mall. This study will address current conditions and needed improvements.

**In-Depth Sewer Study for the Federal Triangle Area:** Sections of the monumental core are prone to flooding from a variety of sources. To address interior flooding, a multi-agency group has proposed a study of the storm sewer system's ability to respond to various storms and flood conditions. This study would enable informed decisions about capital and operational strategies to effectively reduce flooding risks.

Further, two projects previously listed as *Recommended for Future Programming* are now listed as *Recommended and Strongly Endorsed*: the *Dulles Corridor Rapid Transit* and *Address Urgent Priorities of the Metro System and Expand Capacity of Metrorail* projects. This reflects the continuing interest in providing transit service that meets regional and federal needs, particularly given rising energy costs and continuing roadway congestion. NCPC further recommends that the appropriate agencies program the remaining 16 projects into their budgets as soon as fiscal and budgetary conditions permit.

*Recommended* projects are those submitted by federal agencies other than NCPC and are in conformance with all applicable laws; with the submitting agency's master plan and policies; and with the policies and plans of the relevant federal, regional, and local authorities. These projects,



though meritorious and worthy of funding, are not deemed critical to the implementation of federal strategic planning objectives.

There are 114 agency-submitted projects that are proposed as *Recommended*. This year 11 **new** projects submitted to the proposed FCIP are categorized as *Recommended*. They include the following:

- Department of the Army, Armed Forces Retirement Home: *Scott Building Renovation*, and Fort Myer: *Construct 2<sup>nd</sup> 210 Barracks Building* projects.
- Department of Interior, National Park Service: *Preserve Pierce Mill Complex* project.
- Department of Homeland Security: *Construct Addition to Mid-South Laboratory Alexandria, Virginia Station* project.
- Smithsonian Institution: *Museum Support Center Lab/HVAC Renovations* and *Replace National Air and Space Museum Mechanical Systems* projects.
- Department of Transportation: *Defense Access Road Phase I and II* project.
- National Aeronautics and Space Administration: *Restore Building 26, Replace Load Center Building 13, Restore Building 16*, and *Construct System Development Facility* projects.

There are 45 projects in the proposed FCIP that are categorized as *Project Requires Additional Planning Coordination*; of these, 14 are new projects in this year's FCIP. Appendix A provides more detailed information about these projects. Generally, agencies should retain these projects in their capital program, but seek to address identified issues with NCPC and other stakeholders.

Thirty-two of the projects in this category are located at military installations responding to the BRAC actions. These include 16 projects at Fort Belvoir, which is working closely with local, state, regional, and federal organizations to address many complex issues, including transportation needs but many issues are still being resolved. Similarly, other military installations have submitted projects, but need to update their master plans to reflect these projects, as well as coordinate with affected local and state agencies and the surrounding communities to address impacts. A master plan is still under development for Department of Homeland Security campus at Saint Elizabeths, as are ongoing discussions with stakeholders to address the impacts of these projects; consequently, the four GSA-submitted projects are in this category. Finally, several projects in this category are new to NCPC, and staff anticipates that once more information is available regarding these projects; they will be appropriately located in another category.

## PREVIOUS ACTIONS AND RESPONSES TO COMMENTS RECEIVED

At its June 5, 2008 meeting, the Commission authorized the circulation of the proposed *FCIP, FYs 2009-2014* to participating federal departments and agencies, regional planning agencies, state and local governments, and the general public for review and comment. The comments that have been received are summarized below.

Several federal agencies have updated their project submission information over the past few months. The proposed FCIP reflects the following changes since the draft FCIP was issued in June.

The Department of the Air Force, Andrews Air Force Base, Air Mobility Command submitted four additional projects to the program: *Consolidated Education Center/Library*, *Construct New Munitions Storage Area*, *Physical Fitness Center*, and *Replace Munitions Maintenance & Storage Complex*. Bolling Air Force Base submitted a project, *Band Addition Building 2*. The updated cost estimates for all of the Air Force projects totals \$81,620,000.

The Department of the Army, Fort Myer has consolidated two projects listed in the proposed FCIP: *Construct New Parking Garage Phase I and II*. This project is now named *Vehicle Parking Garage*, and its proposed funding total is \$50,000,000.

The Department of Defense, Pentagon Master Plan submitted seventeen projects totaling \$1,125,771,000. Of these seven are new projects that have not been submitted in previous years: *Conversion of HVAC Steam to Hot Water System*, *Heliport Phase I Replacement Parking*, *Permanent Secure Access Lane (SAL) at Memorial Drive*, *Pentagon Athletic Center-Phase II*, *Pentagon Force Protection Agency SC*, *Pentagon Force Protection Agency Screening*, and *Pentagon Fuel Station/Convenience Store*.

The General Services Administration submitted two new additional projects: *East Wing Utility Plan Replacement* and *Saint Elizabeths West Campus – Martin Luther King Avenue Site*. GSA also provided costs estimates – which were not included in the draft FCIP - for all projects, for a total funding request of \$4,605,538,000.

The Department of Transportation, Federal Highway Administration submitted one additional project, *Defense Access Road Phase I and II* at \$10,000,000, and provided updated cost estimates for four previously proposed projects totaling \$42,325,000.

In addition, comment letters were received from six jurisdictions in the surrounding region and from the general public. These letters are summarized below, and are included as attachments.

**The City of Bowie, Maryland's** comments are included as Attachment D and are summarized below.

The City remains strongly opposed the NCPC-submitted Freight Railroad Realignment NEPA Studies project, and requests its deletion from the proposed FCIP.

**Fairfax County, Virginia's** comments are included as Attachment E and are summarized below.

The County offers its full support for the *Dulles Rapid Transit Project* and encourages NCPC to move the project to "Recommended and Strongly Endorsed".

The County requests coordination with the County's Department of Transportation in development of BRAC-related improvements associated with Fort Belvoir.

The County appreciates NCPC's support of smart growth and sustainable design which is consistent with the county's approach.

The County supports NCPC's inclusion of a "Regional Park System" and the need to acquire land for this system. This effort would complement Fairfax's effort to address recreational open space preservation.

**The City of Greenbelt, Maryland's** comments are included as Attachment F and are summarized below.

The City of Greenbelt has reviewed the proposed *FCIP, FY's 2009-2014* and requests continued coordination with the City on the status of all development projects for the Goddard Space flight Center and the Beltsville Agricultural Center as they occur.

**Loudoun County, Virginia's** comments are included as Attachment G and are summarized below.

The County appreciates the opportunity to review the FCIP and has no comments.

**The Maryland-National Capital Park and Planning Commission, Prince George's County Planning Department's** comments are included as Attachment H and are summarized below.

The County supports all of the investment proposed in the CIP for existing and new federal facilities including Andrews Air Force Base (AAFB), Beltsville Agricultural Research Center (BARC), National Agricultural Library, Southern Maryland Courthouse Annex, Federal Law Enforcement Training Center (FLETC), Goddard Space Flight Center, and the Smithsonian Institution Museum Support Center, which contributes to improving the quality of life in Prince George's County as well as supporting the federal mission in the region.

The County continues to recommend including funds in the CIP for completion of the Suitland Federal Center (SFC) campus.

**The City of Rockville, Maryland's** comments are included as Attachment I and are summarized below.

The City of Rockville had reviewed the proposed *FCIP, FY's 2009-2014* and did not identify any projects within the city for comments.

**District of Columbia Building Association's** comments are included as Attachment J and are summarized below.

Mr. W. Christopher Smith, Jr. on behalf of the Association supports the USACE-submitted *Flood Control Project, Washington DC and Environs* and concurs with the project's *Recommended and Strongly Endorsed* status. The Association also supports the NCPC-proposed initiative for an *In-depth Sewer Study for the Federal Triangle Area*.

**Mr. Lindsley Williams** comments are included as Attachment K and are summarized below.

Mr. Williams supports the NCPC project *In-depth Sewer Study for the Federal Triangle Area*, and the USACE-submitted *Flood Control Project, Washington DC and Environs* project. He also submitted a copy of a letter from FEMA responding to similar comments Mr. Williams had provided.

#### RESPONSE TO COMMENTS

The substance of the letters has been noted in the NCPC comment section for each relevant project. NCPC will forward the comments received from local governments to the appropriate federal agencies for review. Staff will also work with the federal agencies and local jurisdictions to address the issues presented in the comments during future project review. In response to comments from Fairfax County, the *Dulles Corridor Rapid Transit* project was changed to *Recommended and Strongly Endorsed* and the Columbia Pike project was included under *Transit Projects in the District of Columbia, Virginia and Maryland*.

**APPENDIX A:**  
*Projects Requiring Additional Planning Coordination*

AGENCY/ PROJECTS	New Project	FY 08-13 Recommendation	FY 09-14 Recommendation	Comment
<b>Department of the Air Force</b>				
<b>Andrews Air Force Base</b>				
Administrative Facility Addition	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This project is not included in Andrew's existing master plan. The master plan is in the process of being updated.
BRAC Administrative Facility	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
Consolidated Education Center/Library	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
Construct POV Lanes, Pearl Harbor Gate	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
NCR Relocation, Administrative Facility	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
Physical Fitness Center	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
Replace Munitions Maintenance and Storage	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
<b>Bolling Air Force Base</b>				
Band Addition Building 2	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	
<b>Department of the Army</b>				
<b>Arlington National Cemetery</b>				
Land Expansion Ft. Myer Parking Area		Recommended	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan. ANC needs to initiate coordination with NCPC.

AGENCY/ PROJECTS	New Project	FY 08-13 Recommendation	FY 09-14 Recommendation	Comment
Millennium Land Expansion Project		Recommended	<i>Project Requiring Additional Planning Coordination</i>	See above
<b>Armed Forces Retirement Home</b>				
Master Plan	new	n/a	<i>Project Requiring Additional Planning Coordination</i>	The southeast quadrant of the Armed Forces Retirement Home (AFRH) is currently proposed for major redevelopment. NCPC recently reviewed a master plan for AFRH. NCPC's approval included conditions relating to park and open space provisions, traffic, and historic preservation. AFRH is now working to complete a zoning process with the District of Columbia.
<b>Army National Guard</b>				
Readiness Center Addition	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
<b>Fort Belvoir</b>				
Child Development Center (Main Post)		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan. Fort Belvoir is currently updating their Master Plan to reflect many new projects, many of which are BRAC-related.
Construct New Barracks		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Construct New Physical Fitness Center at EPG		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Dental Clinic		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Emergency Services Center		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Flight Control Tower		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above

AGENCY/ PROJECTS	New Project	FY 08-13 Recommendation	FY 09-14 Recommendation	Comment
Fort Belvoir Infrastructure		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Information Dominance Center		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Joint Personnel Recovery Agency Addition		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Network Operations Center		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
North Atlantic Region Medical Command (NARMC) Medical Command Headquarters Bldg.		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
North Post Access Road Control Point		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Renovate Buildings 211, 214, 215, & 220		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Structured Parking, 200 Area		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Warrior in Transition (WIT) Complex	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
Washington Headquarters Services		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
<b>Fort Myer</b>				
Construct the 3rd 210 Barracks Building	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan.
Vehicle Parking Garage (Formerly Phase I and II)	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan.

<b>General Services Administration</b>				
				The west campus of Saint Elizabeths Hospital is proposed for major redevelopment. GSA is currently working with NCPC as well as other federal, local and community groups to identify and address the issues related to the proposed development, including traffic, historic preservation and security, and is preparing various studies, environmental and historic preservation documentation, and a master plan. In recognition of outstanding development issues and pending completion of a master plan and supporting information, the following projects are categorized as "Requiring Additional Planning Coordination."
Saint Elizabeths – DHS Consolidation		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	
Saint Elizabeths – West Campus Infrastructure		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Saint Elizabeths – W.C. Extension/Acquisition		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above
Saint Elizabeths – West Campus MLK	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	See above
<b>Department of Homeland Security</b>				
<b>James T. Rowley Training Center</b>				
Merletti Classroom Building Auditorium Annex		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
White House Mock-up North/South Grounds		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	See above.
<b>U.S. Coast Guard</b>				
Construct Addition to Mid-South Laboratory Alexandria Va. Station		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
<b>Department of the Navy</b>				
<b>Arlington Service Center</b>				
Crystal Park 5 Renovation		<i>Project Requiring</i>	<i>Project Requiring</i>	This project is not identified in the existing



		<i>Additional Planning Coordination</i>	<i>Additional Planning Coordination</i>	master plan and NCPC has little information on this project.
<b>Naval Research Laboratory</b>				
Autonomous Research Laboratory		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
<b>Washington Navy Yard</b>				
Navy Systems Management Activity Relocation		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
Construct New NSM Warehouse		<i>Project Requiring Additional Planning Coordination</i>	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.
<b>Walter Reed National Military Medical Center</b>				
Walter Reed National Military Medical Center Addition	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This facility, previously named the National Naval Medical Center, is anticipating growth resulting from the 2005 BRAC actions. They are currently updating their master program for future submission to NCPC, and are coordinating with NCPC and other local agencies to address a variety of impacts. .
<b>Smithsonian Institution</b>				
National Museum of African American History and Culture		Recommended	<i>Project Requiring Additional Planning Coordination</i>	This project, located on the National Mall, is just initiating detailed project planning. Coordination will continue to be needed to address the many complex issues at this site.
<b>Department of Transportation</b>				
Defense Access Road Phase I and II (Richmond Highway Widening)	yes	n/a	<i>Project Requiring Additional Planning Coordination</i>	This project is not identified in the existing master plan and NCPC has little information on this project.

## APPENDIX B

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<i>Projects Recommended and Strongly Endorsed In FY08</i>	<i>Received Funding FY08</i>	<i>Fully Funded in FY08</i>	<i>Project Not Funded</i>	<i>Number of Years in FCIP</i>
(PROJECTS SUBMITTED BY AGENCIES)				
<b>DEPARTMENT OF AGRICULTURE</b>				
<b>U.S. National Arboretum</b>				
1.	Hickey Run Storm Water Management		●	3
<b>USDA Headquarters</b>				
2.	Agriculture South Building Modernization		●	13
<b>DEPARTMENT OF THE ARMY</b>				
<b>U.S. Army Corps of Engineers</b>				
3.	Washington, D.C. and Vicinity Flood Control Project		●	9
<b>Arlington National Cemetery</b>				
4.	Total Cemetery Management System Development		●	2
<b>DEPARTMENT OF DEFENSE</b>				
<b>The Pentagon</b>				
5.	Pentagon Renovation	●		20
6.	Pentagon Memorial	●	●	5
<b>GENERAL SERVICES ADMINISTRATION</b>				
7.	Department of Commerce, Herbert C. Hoover Building Modernization	●	●	16
8.	Department of Health and Human Services, Humphrey Building Modernization		●	8
9.	Department of the Interior Building Modernization	●		16
10.	Department of Labor, Frances Perkins Building Modernization		●	6
11.	Department of State, Harry S Truman Building Modernization		●	16
12.	E. Barrett Prettyman U.S. Courthouse Modernization		●	6
13.	Eisenhower Executive Office Building Modernization	●		15
14.	Federal Office Building 8 Modernization	●		14
15.	Federal Office Building 10A Modernization	●		14
16.	Federal Trade Commission Building Modernization		●	16
17.	Food and Drug Administration Headquarters		●	14
18.	GSA, National Office Building Modernization		●	8
19.	GSA, Regional Office Building Modernization	●		16
20.	Internal Revenue Service Building Modernization		●	15
21.	J. Edgar Hoover Building Modernization		●	6
22.	Lafayette Building Modernization		●	16
23.	Mary E. Switzer Building Modernization		●	19
24.	New Executive Office Building Systems Replacement		●	7
25.	Southeast Federal Center Remediation		●	1
26.	Wilbur J. Cohen Building Modernization		●	16

<i>Projects Recommended and Strongly Endorsed In FY08</i>	<i>Received Funding FY08</i>	<i>Fully Funded in FY08</i>	<i>Project Not Funded</i>	<i>Number of Years in FCIP</i>
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**SMITHSONIAN INSTITUTION**

27. Donald W. Reynolds Center Courtyard Landscaping			•	3
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**DEPARTMENT OF STATE**

28. Security Upgrades for Harry S Truman Building	•			5
29. Blast-Resistant Windows	•			5

**DEPARTMENT OF TRANSPORTATION****Federal Highway Administration**

30. Streetscape Improvements – Juarez Circle			•	5
31. National Mall Road Improvements	•			14

*Recommended and Strongly Endorsed*  
(PROJECTS SUBMITTED BY NCPC)

**ALL DEPARTMENTS**

32. Pennsylvania Avenue Perimeter Security			•	5
33. Constitution Avenue Perimeter Security			•	5
34. Federal Bureau of Investigation Perimeter Security			•	5
35. Mobility and Parking Impact Studies			•	5
36. DC Circulator	•			5
37. South Capitol Street Reconstruction	•			6
38. South Capitol Street Waterfront Park			•	3
39. New Frederick Douglass Memorial Bridge			•	4
40. Railroad Relocation Feasibility Study			•	4
41. Kennedy Center Plaza Project			•	2
42. 10 <sup>th</sup> Street, SW Corridor Improvements				1
43. 10 <sup>th</sup> Street, SW Corridor Improvements within the Federal Triangle				1
44. Maryland Avenue, SW Corridor Improvements				1

## APPENDIX C

### RECOMMENDATION DEFINITIONS

The FCIP categorizes each federal capital project based on its conformity with established planning policies. In previous FCIP documents, these categories were: *Recommended and Strongly Endorsed*; *Recommended*; *Recommended for Program Purposes Only*; *Recommended for Future Programming*; *Recommended for Deferral*; and *Not Recommended*. These categories have been revised to provide clarity and improve the usefulness of this document. The current categories and definitions are: *Recommended and Strongly Endorsed*; *Recommended*; *Projects Requiring Additional Planning Coordination* and *Recommended for Future Programming*.

With respect to the categories, regional planning policies are defined as the overall goals contained within the *Comprehensive Plan for the National Capital: Federal Elements*; the principles embodied in the *Legacy Plan*; and specific planning policies and programs contained within federal agencies' long-range systems plans, master plans, and strategic plans. In reviewing projects, the Commission also considers locally adopted planning policies.

*Recommended initiatives and objectives* refer to specific projects identified for implementation through adopted policy and vision plans, and other long- and short-range systems plans, master plans, and strategic plans.

*Approved site and building plans* are preliminary and/or final project construction plans that have been approved by the Commission.

The definitions of the recommendation categories are explained below.

### RECOMMENDED AND STRONGLY ENDORSED

Projects *Recommended and Strongly Endorsed* are capital projects that are critical to strategically advancing and implementing key NCPC planning policies and initiatives or important federal interests within the region. Projects in this category include those submitted by other federal departments or agencies and those recommended by NCPC as future projects. Projects submitted by NCPC for this recommendation are typically drawn from Commission plans, including the *Legacy Plan*, the *Comprehensive Plan for the National Capital: Federal Elements*, the *National Capital Urban Design and Security Plan*, and the *Memorials and Museums Master Plan*.

Criteria for proposed projects that are *Recommended and Strongly Endorsed* change annually based on current critical planning objectives. For the *FYs 2008-2013 FCIP*, *Recommended and Strongly Endorsed* is defined as follows:

This category includes projects submitted by federal agencies or recommended by NCPC that are critical to strategically advancing and implementing specific NCPC and/or local planning policies and development initiatives; clearly defined federal interests and objectives; federal agency system plans; master plans for individual installations; or NCPC-approved site and building plans.

These projects are major or significant new construction projects, rehabilitation and modernization projects, or land acquisition projects that may do one or more of the following:

- Contribute to the operational efficiency and productivity of the federal government by promoting opportunities to take advantage of existing public infrastructure and/or adapting and reusing existing historic and underutilized facilities.

- Improve the security of federal workers, federal activities, and visitors to the national capital in a manner that complements and enhances the character of an area without impeding commerce and economic vitality.
- Protect and unify the historic and symbolic infrastructure of the monumental core and the District. These projects include new, rehabilitated, and/or modernized memorials, museums, historic parks, federal agency and department headquarters, historic streets, and other infrastructure.
- Restore the quality of the Anacostia and Potomac Rivers and associated waterways and improve public access to waterfront areas.
- Advance regional public transportation and other infrastructure that promote the orientation of new development toward public transit and into compact land-use patterns and that encourage the use of non-automobile transportation alternatives, including walking and biking.
- Contribute significantly to the protection of environmental and natural resources.
- Anchor or promote community development and substantially contribute to the physical and economic improvement of surrounding areas.

### **RECOMMENDED**

*Recommended* projects within the FCIP are projects submitted by federal agencies—not by NCPC—that are in general conformance with NCPC and local plans and policies. These projects may not necessarily be critical to implementing strategic planning objectives but may contribute to the implementation of these objectives. Projects within this category must conform to adopted plans and policies. The definition used for projects that are *Recommended* throughout this year’s FCIP is as follows:

This category includes projects submitted with budget estimates by federal agencies that are considered to be in conformance with NCPC and local planning policies; planning initiatives identified in the Comprehensive Plan; identified federal interests and objectives; federal agency system plans; master plans for individual installations; and NCPC-approved site or building plans.

### **PROJECTS REQUIRING ADDITIONAL PLANNING COORDINATION**

The category *Projects Requiring Additional Planning Coordination* includes projects for a variety of reasons:

- Projects may not conform to the submitting agency’s own approved master plan, federal agency system plans or NCPC-approved site and building plans.
- A project may be included in this category if it lacks sufficient basic information for review, such as building programs or conceptual plans. Many out-year projects that are still in development may fall into this category.
- A project may also receive this rating if it significantly conflicts with existing adopted federal, regional or local plans, planning initiatives identified in the Comprehensive Plan, or is contrary to federal interests as defined by adopted planning guidelines or policies. Significant planning issues might also be identified through consultations with NCPC staff or through Commission review.

This category includes projects that have been submitted with budget estimates by federal agencies. Agencies should typically retain these projects in their capital program, but seek to address identified issues.

### **RECOMMENDED FOR FUTURE PROGRAMMING**

NCPC recommends projects that have not yet been submitted by other agencies within the *Recommended for Future Programming* category. These projects are different from *Recommended and Strongly Endorsed* projects in that they are typically conceptual and may not have the value to strategic planning that strongly endorsed projects may have. All projects in this category are submitted by NCPC—not by any other federal agency—and must conform to adopted plans and policies. Because these projects are typically conceptual, they do not

have cost estimates and are not included in any financial calculations or analyses within the FCIP. These are identified as “planning projects” in the project description.

The definition used for projects that are *Recommended for Future Programming* throughout this FCIP is as follows:

NCPC submits proposed plans and studies for inclusion in the FCIP that often do not constitute actual projects, for consideration by other agencies for future programming. These plans and studies differ from projects since they do not identify a specific capital project. These studies do, however, emphasize a planning policy or initiative that NCPC believes may develop as future capital projects, and thus may require capital expenditure in a future FCIP.

This category includes projects that have not been submitted by federal agencies but that the Commission believes should be submitted by a particular agency for future programming to advance and implement NCPC and/or local planning policies; planning initiatives identified in the Comprehensive Plan; identified federal interests and objectives; federal agency system plans; master plans for individual installations; or NCPC-approved site and building plans. Projects in this category may or may not currently be recommended in NCPC plans and could be conceptual in nature. These projects may or may not have budget estimates, although the Commission recommends that estimates be prepared for these projects by the responsible federal agency(s).