Before the Federal Communications Commission Washington, D.C. 20554

In the Matter of)
Galaxy Telecom, L.P.) File No. EB-02-TS-122
Operator of Cable Systems in the States of)
Alabama, Colorado, Florida, Georgia, Illinois, Kansas, Kentucky, Louisiana, Missouri, Mississippi, Nebraska, South Carolina, South Dakota, Tennessee, Texas))))
Request for Waiver of Section 11.11(a) of the Commission's Rules)))

ORDER

Adopted: June 18, 2002 Released: June 21, 2002

By the Chief, Technical and Public Safety Division, Enforcement Bureau:

- 1. In this *Order*, we grant Galaxy Telecom, L.P., ("Galaxy") temporary, 36-month waivers of Section 11.11(a) of the Commission's Rules ("Rules") for the 217 cable systems listed in the Attachment A. Section 11.11(a) requires cable systems serving fewer than 5,000 subscribers from a headend to either provide national level Emergency Alert System ("EAS") messages on all programmed channels or install EAS equipment and provide a video interrupt and audio alert on all programmed channels and EAS audio and video messages on at least one programmed channel by October 1, 2002.¹
- 2. The Cable Act of 1992 added new Section 624(g) to the Communications Act of 1934 ("Act"), which requires that cable systems be capable of providing EAS alerts to their subscribers.² In 1994, the Commission adopted rules requiring cable systems to participate in EAS.³ In 1997, the Commission amended the EAS rules to provide financial relief for small cable systems.⁴ The

¹ 47 C.F.R. § 11.11(a).

² Cable Television Consumer Protection and Competition Act of 1992, Pub. L. No. 102-385, § 16(b), 106 Stat. 1460, 1490 (1992). Section 624(g) provides that "each cable operator shall comply with such standards as the Commission shall prescribe to ensure that viewers of video programming on cable systems are afforded the same emergency information as is afforded by the emergency broadcasting system pursuant to Commission regulations" 47 U.S.C. § 544(g).

³ Amendment of Part 73, Subpart G, of the Commission's Rules Regarding the Emergency Broadcast System, Report and Order and Further Notice of Proposed Rule Making, FO Docket Nos. 91-171/91-301, 10 FCC Rcd 1786 (1994) ("First Report and Order"), reconsideration granted in part, denied in part, 10 FCC Rcd 11494 (1995).

⁴ Amendment of Part 73, Subpart G, of the Commission's Rules Regarding the Emergency Broadcast System, Second Report and Order, FO Docket Nos. 91-171/91-301, 12 FCC Rcd 15503 (1997) ("Second Report and

Commission declined to exempt small cable systems from the EAS requirements, concluding that such an exemption would be inconsistent with the statutory mandate of Section 624(g).⁵ However, the Commission extended the deadline for cable systems serving fewer than 10,000 subscribers to begin complying with the EAS rules to October 1, 2002, and provided cable systems serving fewer than 5,000 subscribers the option of either providing national level EAS messages on all programmed channels or installing EAS equipment and providing a video interrupt and audio alert on all programmed channels and EAS audio and video messages on at least one programmed channel.⁶ In addition, the Commission stated that it would grant waivers of the EAS rules to small cable systems on a case-by-case basis upon a showing of financial hardship.⁷ The Commission indicated that waiver requests must contain at least the following information: (1) justification for the waiver, with reference to the particular rule sections for which a waiver is sought; (2) information about the financial status of the requesting entity, such as a balance sheet and income statement for the two previous years (audited, if possible); (3) the number of other entities that serve the requesting entity's coverage area and that have or are expected to install EAS equipment; and (4) the likelihood (such as proximity or frequency) of hazardous risks to the requesting entity's audience.⁸

3. On April 2, 2002, Galaxy filed a request for temporary waivers of Section 11.11(a) for 234 small rural cable systems in 15 states. Galaxy requests waivers ranging from 18 months to 36 months based on system size. In particular, Galaxy requests 36-month temporary waivers for the 217 cable systems listed in Attachment A of this Order. Galaxy indicates that these cable systems serve approximately between 9 and 948 subscribers. In further support of its waiver requests, Galaxy states that it is currently operating under Chapter 11 bankruptcy pursuant to a Court-approved plan of reorganization. Based on price quotes provided by EAS equipment manufacturers, Galaxy estimates that it would cost approximately \$10,000 per headend, for a total of over \$2.3 million to install EAS equipment at these systems. Galaxy asserts that this cost will impose a substantial financial hardship on it and provides its financial statements for 2000 and 2001 in support of this assertion. In addition, Galaxy submits that its subscribers will continue to have ready access to national EAS information from other sources, including its cable systems. In this regard, Galaxy notes that its subscribers currently have access to national EAS messages from several sources, including from Galaxy's own cable systems. Galaxy also asserts that its subscribers will have access to EAS information through over-the-air reception of broadcast television and radio stations. Finally, Galaxy expects to be able to fund the EAS equipment and installation for its largest system by April 2004, with the remainder of its systems being brought into compliance on a phased-in schedule by October 2005.

Order").

⁵ *Id.* at 15512-13.

⁶ *Id.* at 15516-15518.

⁷ *Id.* at 15513.

⁸ *Id.* at 15513, n. 59.

⁹ On October 31, 2001, Galaxy Telecom, L.P. and Galaxy Telecom Capital Corp. filed for Chapter 11 bankruptcy with the United States Bankruptcy Court, the Eastern District of Missouri.

- 4. Based upon our review of the financial data and other information submitted by Galaxy we conclude that a temporary, 36-month waiver of Section 11.11(a) for the 217 systems is warranted. In particular, we find that the estimated \$2.3 million cost of EAS equipment for these cable systems could impose a financial hardship on Galaxy.
- 5. We note that the Commission recently amended the EAS rules to permit cable systems serving fewer than 5,000 subscribers to install FCC-certified decoder-only units, rather than both encoders and decoders, if such a device becomes available. Based on comments from equipment manufacturers, we anticipate that such a decoder-only system could result in significant cost savings to small cable systems.
- 6. Accordingly, **IT IS ORDERED** that, pursuant to Sections 0.111, 0.204(b) and 0.311 of the Rules, Galaxy Telecom, L.P. **IS GRANTED** a waiver of Section 11.11(a) of the Rules until October 1, 2005 for the cable systems listed in Attachment A.
- 7. **IT IS FURTHER ORDERED** that Galaxy Telecom, L.P. place a copy of this waiver in its system files.
- 8. **IT IS FURTHER ORDERED** that a copy of this *Order* shall be sent by Certified Mail Return Receipt Requested to counsel for Galaxy Telecom, L.P. Christopher C. Cinnamon, Esq., Cinnamon Mueller, 307 North Michigan Avenue, Suite 1020, Chicago, Illinois 60601.

FEDERAL COMMUNICATIONS COMMISSION

Joseph P. Casey Chief, Technical and Public Safety Division Enforcement Bureau

§§ 0.111, 0.204(b) and 0.311.

¹⁰ The waivers will extend 36 months from October 1, 2002, until October 1, 2005. Galaxy Telecom, L.P. also specifically requested waiver of the testing and monitoring requirements of the EAS rules for the 217 systems. We clarify that the waivers we are granting also encompass the EAS testing and monitoring requirements.

¹¹ Amendment of Part 11 of the Commission's Rules Regarding the Emergency Alert System, EB Docket 01-66, FCC 02-64 at ¶ 71 (released February 26, 2002).

¹² One manufacturer estimated that an EAS decoder-only system can reduce the cost by 64% over what a cable operator would spend for an encoder/decoder unit. *Id.* at \P 70.

¹³ 47 C.F.R. §§ 0.111, 0.204(b) and 0.311.

Attachment A

Galaxy Telecom, L.P.

Cable Systems:

Alabama

Butler, Alabama
Grove Hill/Whatley Alabama
Uniontown, Alabama
Nauvoo, Alabama
Pine Hill, Alabama
Arley, Alabama
Jasper/Pineywood, Alabama
Thomaston, Alabama
Mexia, Alabama
Cuba, Alabama
Orville, Alabama
Pennington, Alabama

Colorado

Limon, Colorado Larimer Co., Colorado Gilpin/Jefferson/Boulder, Colorado Lyons, Colorado Ordway, Colorado Hugo, Colorado Cheyenne Wells, Colorado Weld Co., Colorado Holly, Colorado Eads, Colorado Walsh, Colorado Westcliffe, Colorado Granada, Colorado Stratton, Colorado Flagler, Colorado Deertrail, Colorado Wiley, Colorado

Florida

Clay Co./Middleburg, Florida Spruce Creek South, Florida Lawtey, Florida Penney Farms, Florida W. Putnam Co./Hawthorne, Florida Pedro/Summerfield, Florida Bronson, Florida
Hernando Co., Florida
E Lake Co/Paisley/Deland, Florida
Sandpiper MHP/Umatilla, Florida
Hampton/Stark, Florida
E Putnam Co., Florida
Live Oak, Florida
Sharpes Ferry, Florida
Smith Lake Shores MHP, Florida

Georgia

Sanford/Clarke, Georgia Arnoldsville/Clark Co., Georgia Lincolnton Co., Georgia Avalon City, Georgia Bishop City, Georgia Rayle, Georgia Raysville, Georgia

Illinois

Lake of Egypt/Johnson Co., Illinois Carrier Mills, Illinois Jackson Co., Illinois Alexander Co., Illinois Rosiclare, Illinois Freeman Spur, Illinois Vienna, Illinois Galatia, Illinois Pittsburg, Illinois Golconda, Illinois

Kansas

Marion, Kansas Minneapolis, Kansas Hillsboro, Kansas Rossville, Kansas Chapman, Kansas Strong City, Kansas Clifton, Kansas Blue Rapids, Kansas Solomon, Kansas Wakefield, Kansas Overbrook, Kansas Americus, Kansas Pomona, Kansas Riley, Kansas Onaga, Kansas Alma, Kansas

Meriden, Kansas

Waverly, Kansas

Olpe, Kansas

Milford, Kansas

Hartford, Kansas

Maple Hill, Kansas

White City, Kansas

Melvern, Kansas

Eskridge, Kansas

Hope, Kansas

Alta Vista, Kansas

Dwight, Kansas

Quenemo, Kansas

Richmond, Kansas

Neosha Rapids, Kansas

Cuba, Kansas

Vassar Lake/Osage, Kansas

Woodbine, Kansas

McFarland, Kansas

Lyons Co., Kansas

Havensville, Kansas

Reading, Kansas

Tamps, Kansas

Williamsburg, Kansas

Harveyville, Kansas

Morganville, Kansas

LakeWabaunsee, Kansas

Palmer, Kansas

Barnes, Kansas

Paxico, Kansas

Lehigh, Kansas

Walton, Kansas

Durham, Kansas

Green, Kansas

Kentucky

Hickman, Kentucky Hazel, Kentucky

Louisiana

Kentwood, Louisiana

Missouri

Slater, Missouri

Gallatin, Missouri

Memphis, Missouri

Princeton, Missouri

Smithton, Missouri

Cass Co., Missouri Green Castle, Missouri Greentop, Missouri Hallsville, Missouri New Bloomfield, Missouri Novinger, Missouri Sturgeon, Missouri Higbee, Missouri

Mississippi

Canton, Mississippi

Winona, Mississippi

Lexington, Mississippi

Iuka, Mississippi

Calhoun City, Mississippi

Charleston, Mississippi

Sumner, Mississippi

Itta Benna, Mississippi

Poplarville, Mississippi

Eupora, Mississippi

Monticello, Mississippi

Shelby, Mississippi

Tylertown, Mississippi

Mound Bayou, Mississippi

Prentiss, Mississippi

Hickory Flat, Mississippi

Coffeeville, Mississippi

Taylorsville, Mississippi

Lake, Mississippi

Lumberton, Mississippi

Macedonia, Mississippi

Ashland, Mississippi

Marshall Co., Mississippi

N.A.S. Meridian, Mississippi

Richton, Mississippi

Dekalb, Mississippi

Leakesville, Mississippi

Sumrall, Mississippi

Chunky, Mississippi

Shubuta, Mississippi

Bassfield, Mississippi

Bentonia, Mississippi

Stateline, Mississippi

Statellie, Wilssissippi

Mosselle, Mississippi

Pachuta, Mississippi

Nebraska

Central City, Nebraska

Wymore, Nebraska

Albion, Nebraska

Burwell, Nebraska

Fullerton, Nebraska

Stromsburg, Nebraska

Grand Island. Nebraska

Genoa, Nebraska

Osceola, Nebraska

Waco, Nebraska

Deshler, Nebraska

Newman Grove, Nebraska

Peru, Nebraska

Saint Edward, Nebraska

Sargent, Nebraska

Humphrey, Nebraska

Shelby, Nebraska

Nelson, Nebraska

Ceresco, Nebraska

Valparaiso, Nebraska

Silver Creek, Nebraska

Cedar Rapids, Nebraska

Bellwood, Nebraska

Beaver Crossing, Nebraska

Chester, Nebraska

Meadow Grove, Nebraska

Malcolm, Nebraska

Polk, Nebraska

Arcadia, Nebraska

North Loup, Nebraska

Western, Nebraska

Scotia, Nebraska

Gresham, Nebraska

Duncan, Nebraska

Bradshaw, Nebraska

Glenvil, Nebraska Garland, Nebraska

Ulysses, Nebraska

Brainard, Nebraska

Raymond, Nebraska

Taylor, Nebraska

Staplehurst, Nebraska

Byron, Nebraska

Benedict, Nebraska

South Carolina

Cross Hill East (Mountville), South Carolina Greenville (SE) Co., South Carolina Laurens SE, South Carolina McCormick Co., South Carolina

South Dakota

Pennington/Rimrock Hwy, SD, South Dakota Hill City, South Dakota Newell, South Dakota Boulder Canyon, South Dakota Whitewood, South Dakota

Tennessee

Hazel, Kentucky

Texas

Franklin, Texas Calvert, Texas Bremond, Texas Lott, Texas Crawford, Texas Chilton, Texas