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Bill Text and Background for the Week of May 7, 2007

Motion to go to Conference on S.Con.Res. 21 - Concurrent Resolution on the Budget for FY08. Republican Motion to Instruct Conferees.

H.R. 1294 - Thomasina E. Jordan Indian Tribes of Virginia Federal Recognition Act of 2006 H.R. 1873 - Small Business Fairness in Contracting Act

H.R. 1684 - Department of Homeland Security Authorization Act for Fiscal Year 2008 H.R. 2082 - To authorize appropriations for fiscal year 2008 for intelligence and intelligencerelated activities of the United States Government, the Community Management Account, and the Central Intelligence Agency Retirement and Disability System, and for other purposes

<u>H.Res. 370</u> – Providing for consideration of the concurrent resolution (<u>S.Con.Res. 21</u>) setting forth the congressional budget for the United States Government for fiscal year 2008 and including the appropriate budgetary levels for fiscal years 2007 and 2009 through 2012 (*Rep. Slaughter – Rules*). Motion to go to Conference on <u>S.Con.Res. 21</u> - Concurrent Resolution on the Budget for FY08 (*Rep. Spratt – Budget*). Republican Motion to Instruct Conferees.

Bill Text: <u>HTML Version</u>, <u>PDF Version</u> Bill Summary and Status

Rules Committee: The rule provides for consideration in the House of S. Con.Res. 21 and adopts an amendment in the nature of a substitute consisting of the text of H.Con.Res. 99 as adopted by the House. Finally, the rule provides that if the concurrent resolution, as amended, is adopted then it shall be in order to move that the House insist on its amendment and request a conference with the Senate. <u>Rule, Committee Report, and roll call votes</u> **Committee:** <u>Committee on the Budget</u> **Committee Staff Contact:** 6-7200

LEGISLATION AT A GLANCE:

- This rule provides that upon its adoption, it would be in order to take up the Senate-passed budget resolution (S Con Res 21) and to replace its text with the text of the House-passed budget resolution (H Con Res 99). Under the rule, the House would then vote on adopting the amended version of (S Con Res 21).
- The rule further provides that, once the House adopts this amended version of the Senate resolution, it is in order to move that the House insist on its amendment and request a conference with the Senate.

House Report 110-121:

HTML Version, PDF Version



H.R. 1294 - THOMASINA E. JORDAN INDIAN TRIBES OF VIRGINIA FEDERAL RECOGNITION ACT

OF 2006 (Rep. Moran – Natural Resources) (Subject to a Rule)

 Bill Text: HTML Version, PDF Version

 Bill Summary and Status

 Rules Committee Meeting: Monday, May 7, 2007 at 5:00pm in H-313, The Capitol,

 Amendment Process

 Committee: Committee on Natural Resources

 Committee Staff Contact: 5-6065

LEGISLATION AT A GLANCE:

- H.R.1294 would extend federal recognition to six Indian tribes located in Virginia: the Chickahominy Indian Tribe, the Chickahominy Indian Tribe-Eastern Division, the Upper Mattaponi Tribe, the Rappahannock Tribe, Inc., the Monacan Indian Nation, and the Nansemond Indian Tribe.
- The ancestors of these six tribes resided in what is now the Commonwealth of Virginia when the first English settlers arrived to establish the Jamestown settlement 400 years ago. Yet, none of the them are recognized by the federal government. However, all six tribes have obtained recognition from Virginia.
- The six Indian tribes that would receive federal recognition under H.R. 1294 are signatories of the 1677 "Treaty Between Virginia And The Indians." The Treaty provided that the tribes would pay a yearly payment to the Governor of the Colony of Virginia and remain obedient to the King of Great Britain and in return would own and control their land.
- Under the bill, the tribes would have 25 years to obtain land in the counties in which they reside and transfer the land to the Secretary of Interior to be held in trust status by theUnited States.
- The bill stipulates that the tribes would be prohibited from conducting gaming under the Indian Gaming Regulatory Act or any other federal law.
- The bill is named for Thomasina "Red Hawk Woman" Jordan, an honorary member of the Chickahominy Tribe and Nansemond Tribe whose lifelong pursuit of advancing Native American rights encompassed the promise of education for all Indians to securing Federal recognition for Virginia Indian tribes.

Committee Information:

Committee Summary of H.R. 1294

House Report:

HTML Version, PDF Version

Committee Mark-up:

Full Committee Markup, April 25, 2007

• Vote to Report: Favorably reported to the House of Representatives, as amended, by Voice Vote.

CRS Reports:

(TBA)

CBO Report:

CBO Cost Estimate: Ordered Reported by the House Committee on Natural Resources



GAO Reports:

(TBA)

Committee Hearing:

<u>Full Committee Legislative Hearing: H.R. 1294 and H.R. 65</u>, April 18, 2007 Opening Statement: <u>Chairman Nick J. Rahall</u>

Witness Testimony:

- <u>Congressman James Moran</u>
- <u>The Honorable Carl J. Artman</u>, Assistant Secretary for Indian Affairs
- Chief Stephen Adkins, Chickahominy Indian Tribe
- <u>Chief Kenneth Branham</u>, Monacan Indian Nation
- The Reverend Jonathan Barton, Virginia Council of Churches, Inc.
- <u>Ms. Helen Rountree</u>, Anthropologist

Organization Statements:

Former Virginia Governors George Allen, Mark Warner, and current Governor Tim Kain have endorsed the Tribes' recognition and status as sovereign governments. H.R. 1294 is also supported by the Virginia Council of Churches.

Administration Position:

(TBA)

Fact Sheets & Talking Points:

(TBA)

Press Releases & News Articles: (TBA)

Other Resources: Cosponsors of H.R. 1294

Legislative History:

Legislation providing federal recognition for the tribes has been introduced in both the House and Senate in every Congress since the 106th, but neither chamber has ever acted on the bills.

H.R. 1873 - SMALL BUSINESS FAIRNESS IN CONTRACTING ACT (Rep. Braley – Small

Business/Oversight and Government Reform) (Subject to a Rule)

Bill Text: HTML Version , PDF Version

Bill Summary and Status

Rules Committee Meeting: Monday, May 7, 2007 at 5:00pm in H-313, The Capitol, Amendment Process

Committee: <u>Committee on Small Business</u>, <u>Committee on Oversight and Government</u> <u>Reform</u>

Committee Staff Contact: Small Business: 5-4038, Government Reform: 5-5051

LEGISLATION AT A GLANCE:

- HR 1873 provides for changes to the overall procurement system to reduce contract bundling, create a fair appeals process, and increase participation of small businesses.
- <u>Small-Business Goals</u>. The bill increases the government-wide goal for participation by small-business concerns in all contracts awarded in a fiscal year to no less than 25%, from the current 23%. The measure also increases the government-wide goal for procurement for small disadvantaged and women-owned businesses to 8% from 5%. The bill requires each federal agency to submit to the SBA and Congress a detailed plan outlining how the agency plans to meet its small-business goals each fiscal year.



- <u>Small-Business Set-Aside</u>. The measure requires that the government's small business setaside requirement applies to orders, not just contracts, and requires that the maximum dollar value for a set-aside be linked to the federal simplified acquisition threshold.
- <u>Government Contracts.</u> The measure limits the ability of federal agencies to bundle small projects into large contracts, with the intent of increasing small business access to government contracts. All general contracts less than \$5 million, and construction contracts under \$65 million, would be exempted.
- <u>Sole-Sourcing</u>. The measure requires the federal procurement office, in consultation with the SBA, to establish limits on the value of contracts awarded to small businesses without the use of a competitive bid process.
- <u>Recertification of Business Size</u>. The bill requires businesses that are close to exceeding the small-business size standards within 5% of an employee-based size standards and 20% of a receipts-based size standards to annually recertify throughout the duration of the contract.
- <u>Subcontracting</u>. This bill will require prime contractors to report small business subcontracting (at all tiers) as a percentage of the total dollar amount of the contract award. It will also provide bonus credits to those prime contractors that achieve their subcontracting goals. The names of contractors that do not accomplish their subcontracting goals will be placed on a registry to be maintained by SBA.
- <u>National Database</u>. This bill will require the SBA to contact, within 30 days, any small business that enters its data into the Central Contractor Registry (or its successor).
- <u>Protest Notification</u>. This bill will require SBA to work with federal agencies to ensure that businesses that failed to prevail in a size protest are flagged as such in the Central Contract Registry (or its successor). Additionally, the annual report of small business goal accomplishments shall be qualified as "estimated" until any data integrity issues have been resolved. Lastly, the SBA's Office of Advocacy shall annually report to Congress

Committee Documents:

Summary of the Small Business Fairness in Contracting Act.

House Reports 110-111:

<u>110-111</u> Part 1, <u>110-111</u> Part 2

Committee on Small Business Mark-up:

<u>Full Committee Mark-up</u>, April 21, 2007 National Journal Report

• Vote to Report: Ordered Bill Reported Favorably to House, as Amended by an amendment in the nature of a substitute, by Voice Vote.

Committee on Oversight and Government Reform Mark-up:

Full Committee Business Meeting, May 01, 2007, National Journal Report

Summary of Amendments Adopted:

• <u>Rep. Waxman and Rep. Davis Amendment in the Nature of a Substitute</u> – The amendment changes the definition of contract bundling and eliminates the requirement that OMB become involved in contract-specific disputes between SBA and other federal agencies over contract bundling. The amendment requires the contracting agency to provide a written opinion to SBA and to Congress regarding such disputes. The amendment changes the increase in the



government-wide small business procurement goal to 25% from 30% as included in the bill as it was referred to the Committee. The amendment gives Congress until the end of the year to address sole-source contracting by Alaska Native Corporations and economically disadvantaged Indian tribes. The amendment also eliminated provisions of the bill, as introduced, which would have required overseas contracts to be included in determining achievement of procurement goals and to require agencies to negotiate individual procurement goals, not lower than the national goal. **Adopted by Voice Vote.**

- <u>Rep. Clay and Rep. Cummings Government Procurement Amendment</u> The Amenmdent raises the government-wide procurement goal for small disadvantaged businesses and women-owned businesses from 5% to 8%. Adopted by Voice Vote.
- Vote to Report: Ordered Bill Reported Favorably to House, as Amended, by Voice Vote.

CBO Report: (TBA)

CRS Report:

(TBA)

GAO Reports: (TBA)

Committee on Small Business Hearings:

Hearing was held on key contracting issues for small businesses and how H.R. 1873 would address those problems, April 19, 2007 Haring on Women's Business Ownership, March 21, 2007

Organization Statements:

(TBA)

<u>Statement of Administration Policy:</u> (TBA)

Fact Sheets & Talking Points: (TBA)

Press Releases & News Articles:

Committee Adopts Legislation to Open Federal Marketplace to Greater Small Business Participation, April 21, 2007 Statement on Committee on Small Business Full Committee Markup Budget Views and Estimates, February 28, 2007 FY 2008 Budget Request Fails to Address Critical Issues Facing the Small Business Administration, February 4, 2007

Other Resources:

Cosponsors of HR 1873

Legislative History:

No Relevant Legislative History.

H.R. 1684 - DEPARTMENT OF HOMELAND SECURITY AUTHORIZATION ACT FOR FISCAL YEAR

2008 (Rep. Thompson (MS)) (Subject to a Rule)
 Bill Text: <u>HTML Version</u>, <u>PDF Version</u>
 <u>Bill Summary and Status</u>
 Rules Committee Meeting: Tuesday, May 8, 2007 at 3:00pm in H-313, The Capitol,



Amendment Process Committee: Committee on Homeland Security Committee Staff Contact: 6-2616

LEGISLATION AT A GLANCE:

- This <u>bipartisan bill</u> was reported out of the Homeland Security Committee by a unanimous vote, and includes many significant provisions aimed at strengthening and streamlining management, organizational, personnel, and procurement issues at the Department to facilitate execution of its homeland security mission.
- H.R. 1684 is an oversight and management bill that builds capacity, provide resources, and ensure accountability at what GAO still sees as a high-risk endeavor—the transformation and integration of twenty-two entities into the Department of Homeland Security.
- H.R. 1684, authorizes \$39.8 billon in appropriations for the activities of the Department of Homeland Security for Fiscal Year (FY) 2008, -- \$2.1 billion over the requested amount of the President's FY 2008 budget.
- H.R. 1684 establishes important offices such as the Directorate for Policy, the Office of Health Affairs, and the Office of Cybersecurity and Communications.
- The Bill requires the Department to conduct a Comprehensive Homeland Security Review, similar to the Quadrennial Defense Review conducted by the Department of Defense.
- H.R. 1684 strips the Department of the authority to develop a personnel system different from the traditional GS schedule Federal model.
- The Bill requires pay parity for Customs and Border Protection employees and other border personnel enhancements and addresses critical staffing needs by tapping into the pool of experienced Federal annuitants.
- H.R. 1684 authorizes the Citizen Corps and the Metropolitan Medical Response System programs to strengthen emergency response and recovery efforts and treamlines and adds transparency to the contracting and procurement processes.

Committee Documents:

Committee Summary of H.R. 1684 Section by Section Summary of the Bill (Considered Draft) Section by Section Summary of the en Bloc Amendment Budget Shortfalls Report - Majority Staff - Committee on Homeland Security Report Card on State of Homeland Security

House Report 110-122 :

HTML Version, PDF Version

Committee Mark-up:

Markup: H.R. 1684 "Department of Homeland Security Authorization Act for Fiscal Year 2008," March 26, 2007 National Journal Report Full Summary of Amendments Offered Click here for a live/recorded video feed of the markup Prepared Statement - Chairman Thompson Summary of Roll Call Votes:



- <u>Rep. McCaul Overhaul Border Patrol Policies Amendment</u> Amendment that would have established a task force to overhaul border patrol policies regarding the use of pursuit and force. **Rejected 11-15: R 11-0; D 15-0.**
- <u>Rep. Dent Automated Targeting System Amendment</u> Amendment that would have authorized the use of an automated targeting system for people entering or leaving the United States via transportation covered by the bill. **Rejected 14-16: R 13-0; D 1-16.**
- <u>Rep. Davis Reimburse State and Local Law Enforcement Amendment</u> Amendment that would have authorized local and state law enforcement to be reimbursed for expenses incurred during their training to enforce border security and immigration policies and laws. Rejected 15-15: R 13-0; D 2-15.
- <u>Rep. Norton Shortfalls at Federal Protective Services Amendment</u> Amendment that requires a report from the Homeland Security secretary on the source of funding shortfalls at the Federal Protective Services. Under the amendment, the secretary is not allowed to conduct a reduction in force or furlough of the workforce of the Federal Protective Services until the report is submitted and hearings are conducted regarding the report. Adopted 17-13: R 0-13; D 17-0.
- <u>Rep. Jackson-Lee Repeal DHS Personnel System Amendment</u> Amendment that struck a section of the 2002 law creating the Homeland Security Department (PL 107-296) that gives the Homeland Security secretary flexibility to create a unique personnel system for the Homeland Security Department. **Adopted 17-13: R 0-13; D 17-0.**
- Vote to Report: Ordered Bill Reported Favorably, as amended, to House, by a Recorded Vote of 26-0.

CBO Report:

<u>CBO Cost Estimate</u>: Ordered Reported by the House Committee on Homeland Security

CRS Reports:

<u>RL32261</u>, DHS's Max-HR Personnel System: Regulations on Classification, Pay, and Performance Management Compared With Current Law, and Implementation Plans <u>RL33441</u>, Executive Branch Reorganization and Management Initiatives: A Brief Overview

GAO Reports:

Department of Homeland Security: Observations on GAO Access to Information on Programs and Activities, <u>GAO-07-700T</u>, April 25, 2007

Critical Infrastructure: Challenges Remain in Protecting Key Sectors, <u>GAO-07-626T</u>, March 20, 2007

Homeland Security: US-VISIT Program Faces Operational, Technological, and Management Challenges, <u>GAO-07-632T</u>, March 20, 2007

Homeland Security: Preparing for and Responding to Disasters, <u>GAO-07-395T</u>, March 9, 2007

Committee Hearings:

"Organizational and Policy Proposals for the FY 2008 Department of Homeland Security Authorization: Positioning US-Visit for Success and Establishing a Quadrennial Homeland Security Review Process," March 20, 2007

Opening Statement: Chairman Thompson

Witness Testimony:

- Mr. Robert A. Mocny, Acting Director, US-VISIT, Department of Homeland Security
- <u>Mr. Richard Stana</u>, Director, Homeland Security and Justice Issues, Government Accountability Office
- James Jay Carafano, Ph.D., Senior Fellow, The Heritage Foundation



- Ms. Flournoy, President and Co-Founder, Center for a New American Security
- Hon. Asa Hutchinson, Founding Partner, Hutchinson Group

<u>"Lessons Learned and Grading Goals: The Department of Homeland Security in 2007,</u>" February 15, 2007

Opening Statement: <u>Chairman Thompson</u> Witness Testimony:

• Hon. Michael P. Jackson, Deputy Secretary, Department of Homeland Security.

"An Examination of the President's FY 2008 Budget Request for the Department of Homeland Security," February 9, 2007

Opening Statement: Chairman Thompson

Witness Testimony:

Hon. Michael Chertoff, Secretary, Department of Homeland Security

"<u>An Overview of Issues and Challenges Facing the Department of Homeland Security</u>," February 7, 2007

Opening Statement: <u>Chairman Thompson</u> Witness Testimony:

- Hon. David M. Walker, Comptroller General of the United States
- Hon. Richard L. Skinner, Inspector General, Department of Homeland Security

Organization Statements:

(TBA)

Administration Position:

(TBA)

Fact Sheets & Talking Points:

(TBA)

Press Releases & News Articles:

DHS Authorization Bill Would Create Unique Personnel Plan, CQ Weekly

Foresman Resignation Follows DHS Decision to Eliminate New Preparedness Directorate, CQ Today News

Homeland Security Reauthorization Calls for Changes to Personnel System, CQ Today News

Other Resources:

Cosponsors of HR 1684

Legislative History:

H.R. 1684 is the third Department of Homeland Security authorization bill to be reported by this Committee to the House.

H.R. 1817, the Department of Homeland Security Authorization Act for 2006, Passed the House by recorded vote of 424 – 4: R 227-1; D 196-3.

H.R. 5814, the Department of Homeland Security Authorization Act for Fiscal Year 2007, Ordered Reported to House by Voice Vote.

H.R. 2082 - TO AUTHORIZE APPROPRIATIONS FOR FISCAL YEAR 2008 FOR INTELLIGENCE AND INTELLIGENCE-RELATED ACTIVITIES OF THE UNITED STATES GOVERNMENT, THE COMMUNITY MANAGEMENT ACCOUNT, AND THE CENTRAL INTELLIGENCE AGENCY RETIREMENT AND DISABILITY OVERTEEN AND FOR OTHER PURPOSES (Day Dawns (Missioner)) (Orbital Lag Day)

DISABILITY SYSTEM, AND FOR OTHER PURPOSES (Rep. Reyes - Intelligence) (Subject to a Rule) Bill Text: <u>HTML Version</u>, <u>PDF Version</u>

Bill Summary and Status

Rules Committee Meeting: Wednesday, May 9, 2007 at 2:00 p.m. in H-313 the Capitol, Amendment Process



Committee: <u>House Permanent Select Committee on Intelligence</u> Committee Staff Contact: 5-7690

LEGISLATION AT A GLANCE:

- Reauthorizes intelligence activities at the Office of the Director of National Intelligence, the Central Intelligence Agency, the Department of Defense, the Defense Intelligence Agency, the National Security Agency, the Department of the Army, the Department of the Navy, and the Department of the Air Force, the Coast Guard, the Department of State, the Department of the Treasury, the Department of Energy, the Department of Justice, the Federal Bureau of Investigation, the Drug Enforcement Administration, the National Reconnaissance Office, the National Geospatial-Intelligence Agency and the Department of Homeland Security;
- Makes new investments in Human Intelligence training and adds funds for sending analysts overseas;
- Enhances oversight, eliminates wasteful spending, and requires additional information where it is necessary;
- Requests quarterly intelligence updates on Iran and North Korea's nuclear programs and asks for reports on the use of contractors in the intelligence community;
- Rquires the creation of a multi-level security clearance system and requires the Director of National Intelligence to develop a strategic plan to increase diversity; and
- Addresses the global climate crisis and requests a new estimate on how this crisis may affect America's national security.

Committee Information:

Members interested in examining classified sections may view the bill in H-405, The Capitol: Monday, May 7: 4:00pm – 6:00pm Tuesday, May 8: 9:00am – 11:00am and 3:00pm – 5:00pm Wednesday, May 9: 11:00am – 3:00pm

House Report:

HTML Version, PDF Version

Committee Mark-up:

Mark-up of the FY2008 Intelligence Authorization Bill, May 2, 2007

 Vote to Report: Ordered Bill Reported Favorably, as amended, to Full Committee, by by Voice Vote.

CRS Report:

CRS Report RL33539, Intelligence Issues for Congress

CBO Report: (TBA)

GAO Reports: (TBA)

Organization Statements: (TBA)

<u>Administration Position</u>: (TBA)



Fact Sheets & Talking Points: (TBA)

Press Releases & News Articles: Intelligence Authorization Bill Provides for Intelligence Personnel, Enhances Oversight, May 2, 2007

Other Resources: (TBA)

Legislative History: (TBA)

