H. R. 1088

To amend the Securities Exchange Act of 1934 to reduce fees collected by the Securities and Exchange Commission, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 19, 2001

Mr. Fossella (for himself, Mr. Oxley, Mr. Baker, Mrs. Kelly, Mrs. Maloney of New York, Mr. Menendez, Mr. Reynolds, Mr. Royce, Mr. King, Mr. Ose, Mrs. Roukema, Mr. Foley, Mr. Toomey, Mr. Gillmor, Mr. Gary Miller of California, Mr. Rogers of Michigan, Mr. Shadegg, Mr. Grucci, Mr. Weldon of Florida, Mr. Shays, Mr. Manzullo, Mr. Ackerman, Mr. Crowley, Mr. Ford, Mr. Moore, Mr. Blagojevich, Mr. Israel, Mr. Bentsen, Mr. Bachus, Ms. Hart, Mr. Jones of North Carolina, Mr. Ney, Mr. Sweeney, Mr. Ross, Ms. Velázquez, and Mr. Engel) introduced the following bill; which was referred to the Committee on Financial Services

A BILL

To amend the Securities Exchange Act of 1934 to reduce fees collected by the Securities and Exchange Commission, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Investor and Capital
- 5 Markets Fee Relief Act".

SEC. 2. IMMEDIATE TRANSACTION FEE REDUCTIONS.

- 2 Section 31 of the Securities Exchange Act of 1934
- 3 (15 U.S.C. 78ee) is amended—
- 4 (1) by striking "1/300 of one percent" each place
- 5 it appears in subsections (b) and (d) and inserting
- 6 "\$12 per \$1,000,000";
- 7 (2) in the first sentence of subsection (b), by
- 8 striking ", except that" and all that follows through
- 9 the end of such sentence;
- 10 (3) in paragraph (1) of subsection (d), by strik-
- ing ", except that" and all that follows through the
- end of such paragraph;
- 13 (4) in subsection (e), by striking "\$0.02" and
- 14 inserting "\$0.0072"; and
- 15 (5) by adding at the end the following new sub-
- 16 section:
- 17 "(i) Pro Rata Application.—The rates per
- 18 \$1,000,000 required by this section shall be applied pro
- 19 rata to amounts and balances equal to less than
- 20 \$1,000,000.".
- 21 SEC. 3. REVISION OF SECURITIES TRANSACTION FEE PRO-
- 22 VISIONS: ADDITIONAL FEE REDUCTIONS.
- 23 (a) Pooling and Allocation of Collections.—
- 24 Section 31 of the Securities Exchange Act of 1934 (15
- 25 U.S.C. 78ee) is further amended—
- 26 (1) in subsection (b)—

1	(A) by striking "Every" and inserting
2	"Subject to subsection (j), each"; and
3	(B) by striking the last sentence;
4	(2) by striking subsection (c);
5	(3) in subsection (d)—
6	(A) by striking paragraphs (2) and (3);
7	(B) by striking the following:
8	"(d) Off-Exchange Trades of Last-Sale-Re-
9	PORTED SECURITIES.—
10	"(1) Covered transactions.—Each national
11	securities"
12	and inserting the following:
13	"(c) Off-Exchange Trades of Exchange Reg-
14	ISTERED AND LAST-SALE-REPORTED SECURITIES.—Sub-
15	ject to subsection (j), each national securities";
16	(C) by inserting "registered on a national
17	securities exchange or" after "security futures
18	products)"; and
19	(D) by striking ", excluding any sales for
20	which a fee is paid under subsection (c)";
21	(4) in subsection (e)—
22	(A) by striking "except that for fiscal year
23	2007" and all that follows through the end of
24	such subsection and inserting the following:
25	"except that for fiscal year 2007 and each suc-

1	ceeding fiscal year such assessment shall be
2	equal to \$0.0042 for each such transaction.";
3	(5) in subsection (f), by striking "Dates for
4	PAYMENT OF FEES.—The fees required" and insert-
5	ing "Dates for payments.—The fees and assess-
6	ments required";
7	(6) by redesignating subsections (e) through (i)
8	(as added by section 2(5)) as subsections (d)
9	through (h), respectively;
10	(7) by adding at the end the following new sub-
11	section:
12	"(i) Deposit of Fees.—
13	"(1) Offsetting collections.—Fees col-
14	lected pursuant to subsections (b), (c), and (d) for
15	any fiscal year—
16	"(A) shall be deposited and credited as off-
17	setting collections to the account providing ap-
18	propriations to the Commission; and
19	"(B) except as provided in subsection (k),
20	shall not be collected for any fiscal year except
21	to the extent provided in advance in appropria-
22	tion Acts.
23	"(2) General revenues prohibited.—No
24	fees collected pursuant to subsections (b), (c), and
25	(d) for fiscal year 2002 or any succeeding fiscal year

- shall be deposited and credited as general revenue ofthe Treasury.".
- 3 (b) Additional Reductions of Fees.—
- 4 (1) AMENDMENT.—Section 31 of the Securities 5 Exchange Act of 1934 (15 U.S.C. 78ee) is further 6 amended by adding after subsection (i) (as added by 7 subsection (a)(7)) the following new subsections:
- 8 "(j) Recapture of Projection Windfalls for9 Further Rate Reductions.—
- "(1) Annual adjustment.—For each of the 10 11 fiscal years 2003 through 2011, the Commission 12 shall by order adjust each of the rates applicable 13 under subsections (b) and (c) for such fiscal year to 14 a uniform adjusted rate that, when applied to the 15 baseline estimate of the aggregate dollar amount of 16 sales for such fiscal year, is reasonably likely to 17 produce aggregate fee collections under this section 18 (including assessments collected under subsection 19 (d)) that are equal to the target offsetting collection 20 amount for such fiscal year.
 - "(2) Final rate adjustment.—For fiscal year 2012 and all of the succeeding fiscal years, the Commission shall by order adjust each of the rates applicable under subsections (b) and (c) for all of such fiscal years to a uniform adjusted rate that,

22

23

24

1	when applied to the baseline estimate of the aggre-
2	gate dollar amount of sales for fiscal year 2012, is
3	reasonably likely to produce aggregate fee collections
4	under this section in fiscal year 2012 (including as-
5	sessments collected under subsection (d)) equal to
6	the target offsetting collection amount for fiscal year
7	2011.
8	"(3) Review and effective date.—An ad-
9	justed rate prescribed under paragraph (1) or (2)
10	and published under subsection (g) shall not be sub-
11	ject to judicial review. Subject to subsections
12	(i)(1)(B) and (k)—
13	"(A) an adjusted rate prescribed under
14	paragraph (1) shall take effect on the later of—
15	"(i) the first day of the fiscal year to
16	which such rate applies; or
17	"(ii) 30 days after the date on which
18	a regular appropriation to the Commission
19	for such fiscal year is enacted; and
20	"(B) an adjusted rate prescribed under
21	paragraph (2) shall take effect on the later of—
22	"(i) the first day of fiscal year 2012
23	or

1	"(ii) 30 days after the date on which
2	a regular appropriation to the Commission
3	for fiscal year 2012 is enacted.
4	"(k) Lapse of Appropriation.—If on the first day

- 4 "(k) Lapse of Appropriation.—If on the first day
- 5 of a fiscal year a regular appropriation to the Commission
- 6 has not been enacted, the Commission shall continue to
- 7 collect (as offsetting collections) the fees and assessments
- 8 under subsections (b), (c), and (d) at the rate in effect
- 9 during the preceding fiscal year, until 30 days after the
- 10 date such a regular appropriation is enacted.
- 11 "(l) Definitions.—For purposes of this section:
- 12 "(1) Target offsetting collection
- 13 AMOUNT.—The target offsetting collection amount
- for each of the fiscal years 2002 through 2011 is de-
- termined according to the following table:

Fiscal year	Target offsetting collection amount
2002	\$585,720,000
2003	\$679,320,000
2004	\$822,240,000
2005	\$976,320,000
2006	\$1,148,040,000
2007	\$880,880,000
2008	\$892,080,000
2009	\$1,023,120,000
2010	\$1,161,440,000
2011	\$1,321,040,000

"(2) Baseline estimate of the aggregate dollar amount of sales for any fiscal year is the baseline estimate of the aggregate dollar amount of sales of securities (other than bonds, de-

16

17

18

19

- 1 bentures, other evidences of indebtedness, and secu-2 rity futures products) to be transacted on each national securities exchange and by or through any 3 member of each national securities association (otherwise than on a national securities exchange) dur-5 6 ing such fiscal year as determined by the Commis-7 sion, after consultation with the Congressional 8 Budget Office and the Office of Management and 9 Budget, using the methodology required for making 10 projections pursuant to section 257 of the Balanced 11 Budget and Emergency Deficit Control Act of 12 1985.".
- 13 (2) CONFORMING AMENDMENT.—Section 31(g)
 14 of such Act (as redesignated by subsection (a)(6) of
 15 this section) is amended by inserting before the pe16 riod at the end the following: "not later than April
 17 30 of the fiscal year preceding the fiscal year to
 18 which such rate applies, together with any estimates
 19 or projections on which such fees are based.".

20 SEC. 4. REDUCTION OF REGISTRATION FEES.

- 21 Section 6(b) of the Securities Act of 1933 (15 U.S.C.
- 22 77f(b)) is amended by striking paragraphs (2) through (5)
- 23 and inserting the following:
- 24 "(2) FEE PAYMENT REQUIRED.—At the time of
- 25 filing a registration statement, the applicant shall

- pay to the Commission a fee at a rate that shall be equal to \$125 per \$1,000,000 of the maximum aggregate price at which such securities are proposed to be offered, except that during fiscal year 2003 and any succeeding fiscal year such fee shall be adjusted pursuant to paragraph (5) or (6).
 - "(3) Offsetting collections.—Fees collected pursuant to this subsection for any fiscal year—
 - "(A) shall be deposited and credited as offsetting collections to the account providing appropriations to the Commission; and
 - "(B) except as provided in paragraph (9), shall not be collected for any fiscal year except to the extent provided in advance in appropriation Acts.
 - "(4) General revenues prohibited.—No fees collected pursuant to this subsection for fiscal year 2002 or any succeeding fiscal year shall be deposited and credited as general revenue of the Treasury.
 - "(5) ANNUAL ADJUSTMENT.—For each of the fiscal years 2003 through 2011, the Commission shall by order adjust the rate required by paragraph (2) for such fiscal year to a rate that, when applied

- to the baseline estimate of the aggregate maximum

 offering prices for such fiscal year, is reasonably

 likely to produce aggregate fee collections under this

 subsection that are equal to the target offsetting col-
- 5 lection amount for such fiscal year.

- "(6) Final rate adjustment.—For fiscal year 2012 and all of the succeeding fiscal years, the Commission shall by order adjust the rate required by paragraph (2) for all of such fiscal years to a rate that, when applied to the baseline estimate of the aggregate maximum offering prices for fiscal year 2012, is reasonably likely to produce aggregate fee collections under this subsection in fiscal year 2012 equal to the target offsetting collection amount for fiscal year 2011.
 - "(7) PRO RATA APPLICATION.—The rates per \$1,000,000 required by this subsection shall be applied pro rata to amounts and balances equal to less than \$1,000,000.
 - "(8) REVIEW AND EFFECTIVE DATE.—An adjusted rate prescribed under paragraph (5) or (6) and published under paragraph (10) shall not be subject to judicial review. Subject to paragraphs (3)(B) and (9)—

1	"(A) an adjusted rate prescribed under
2	paragraph (5) shall take effect on the later of—
3	"(i) the first day of the fiscal year to
4	which such rate applies; or
5	"(ii) 30 days after the date on which
6	a regular appropriation to the Commission
7	for such fiscal year is enacted; and
8	"(B) an adjusted rate prescribed under
9	paragraph (6) shall take effect on the later of—
10	"(i) the first day of fiscal year 2012;
11	or
12	"(ii) 30 days after the date on which
13	a regular appropriation to the Commission
14	for fiscal year 2012 is enacted.
15	"(9) Lapse of appropriation.—If on the
16	first day of a fiscal year a regular appropriation to
17	the Commission has not been enacted, the Commis-
18	sion shall continue to collect fees (as offsetting col-
19	lections) under this subsection at the rate in effect
20	during the preceding fiscal year, until 30 days after
21	the date such a regular appropriation is enacted.
22	"(10) Publication.—The Commission shall
23	publish in the Federal Register notices of the rate
24	applicable under this subsection and under sections
25	13(e) and 14(g) for each fiscal year not later than

April 30 of the fiscal year preceding the fiscal year to which such rate applies, together with any estimates or projections on which such rate is based.

4 "(11) DEFINITIONS.—For purposes of this sub-5 section:

"(A) TARGET OFFSETTING COLLECTION

AMOUNT.—The target offsetting collection

amount for each of the fiscal years 2002

through 2011 is determined according to the

following table:

Fiscal year Target offsetting collection amount \$512,500,000 2002 2003 \$589,380,000 2004 \$650,385,000 2005 \$790,075,000 \$949,050,000 2006 \$214,200,000 2007 2008 \$233,700,000 2009 \$284,115,000 \$333,840,000 2010 \$394,110,000 2011

"(B) Baseline estimate of the aggregate maximum offering prices for any fiscal year is the baseline estimate of the aggregate maximum offering price at which securities are proposed to be offered pursuant to registration statements filed with the Commission during such fiscal year as determined by the Commission, after consultation with the Congressional Budget Office and the

6

7

8

9

10

11

12

13

14

15

16

17

18

19

1 Office of Management and Budget, using the 2 methodology required for projections pursuant 3 to section 257 of the Balanced Budget and 4 Emergency Deficit Control Act of 1985.".

SEC. 5. FEES FOR STOCK REPURCHASE STATEMENTS.

- 6 Section 13(e) of the Securities Exchange Act of 1934 7 (15 U.S.C. 78m(e)) is amended
- (1) in paragraph (3), by striking "a fee of 1/50 8 9 of 1 per centum of the value of securities proposed 10 to be purchased" and inserting "a fee at a rate that, 11 subject to paragraphs (5) and (6), is equal to \$125 12 per \$1,000,000 of the value of securities proposed to 13 be purchased";
 - (2) by inserting after paragraph (3) the following new paragraphs:
- "(4) Offsetting collections.—Fees col-16 17 lected pursuant to this subsection for any fiscal year 18 shall be deposited and credited as offsetting collec-19 tions to the account providing appropriations to the 20 Commission, and, except as provided in paragraph (9), shall not be collected for any fiscal year except 22 to the extent provided in advance in appropriation 23 Acts. No fees collected pursuant to this subsection 24 for fiscal year 2002 or any succeeding fiscal year

14

15

- shall be deposited and credited as general revenue of the Treasury.
- "(5) ANNUAL ADJUSTMENT.—For each of the fiscal years 2003 through 2011, the Commission shall by order adjust the rate required by paragraph (3) for such fiscal year to a rate that is equal to the rate (expressed in dollars per million) that is applicable under section 6(b) of the Securities Act of 1933 for such fiscal year.
 - "(6) Final rate adjustment.—For fiscal year 2012 and all of the succeeding fiscal years, the Commission shall by order adjust the rate required by paragraph (3) for all of such fiscal years to a rate that is equal to the rate (expressed in dollars per million) that is applicable under section 6(b) of the Securities Act of 1933 for all of such fiscal years.
 - "(7) Pro rata application.—The rates per \$1,000,000 required by this subsection shall be applied pro rata to amounts and balances equal to less than \$1,000,000.
 - "(8) REVIEW AND EFFECTIVE DATE.—An adjusted rate prescribed under paragraph (5) or (6) and published under paragraph (10) shall not be

1	subject to judicial review. Subject to paragraphs (4)
2	and (9)—
3	"(A) an adjusted rate prescribed under
4	paragraph (5) shall take effect on the later of—
5	"(i) the first day of the fiscal year to
6	which such rate applies; or
7	"(ii) 30 days after the date on which
8	a regular appropriation to the Commission
9	for such fiscal year is enacted; and
10	"(B) an adjusted rate prescribed under
11	paragraph (6) shall take effect on the later of—
12	"(i) the first day of fiscal year 2012;
13	or
14	"(ii) 30 days after the date on which
15	a regular appropriation to the Commission
16	for fiscal year 2012 is enacted.
17	"(9) Lapse of appropriation.—If on the
18	first day of a fiscal year a regular appropriation to
19	the Commission has not been enacted, the Commis-
20	sion shall continue to collect fees (as offsetting col-
21	lections) under this subsection at the rate in effect
22	during the preceding fiscal year, until 30 days after
23	the date such a regular appropriation is enacted.
24	"(10) Publication.—The rate applicable
25	under this subsection for each fiscal year is pub-

1	lished pursuant to section 6(b)(10) of the Securities
2	Act of 1933.".
3	SEC. 6. FEES FOR PROXY SOLICITATIONS AND STATE-
4	MENTS IN CORPORATE CONTROL TRANS-
5	ACTIONS.
6	Section 14(g) of the Securities Exchange Act of 1934
7	(15 U.S.C. 78m(e)(3)) is amended—
8	(1) in paragraphs (1) and (3), by striking "a
9	fee of ½50 of 1 per centum of" each place it appears
10	and inserting "a fee at a rate that, subject to para-
11	graphs (5) and (6), is equal to \$125 per \$1,000,000
12	of";
13	(2) by redesignating paragraph (4) as para-
14	graph (11); and
15	(3) by inserting after paragraph (3) the fol-
16	lowing new paragraphs:
17	"(4) Offsetting collections.—Fees col-
18	lected pursuant to this subsection for any fiscal year
19	shall be deposited and credited as offsetting collec-
20	tions to the account providing appropriations to the
21	Commission, and, except as provided in paragraph
22	(9), shall not be collected for any fiscal year except
23	to the extent provided in advance in appropriation
24	Acts. No fees collected pursuant to this subsection
25	for fiscal year 2002 or any succeeding fiscal year

- shall be deposited and credited as general revenue of the Treasury.
- "(5) ANNUAL ADJUSTMENT.—For each of the fiscal years 2003 through 2011, the Commission shall by order adjust each of the rates required by paragraphs (1) and (3) for such fiscal year to a rate that is equal to the rate (expressed in dollars per million) that is applicable under section 6(b) of the Securities Act of 1933 for such fiscal year.
 - "(6) Final rate adjustment.—For fiscal year 2012 and all of the succeeding fiscal years, the Commission shall by order adjust each of the rates required by paragraphs (1) and (3) for all of such fiscal years to a rate that is equal to the rate (expressed in dollars per million) that is applicable under section 6(b) of the Securities Act of 1933 for all of such fiscal years.
 - "(7) Pro rata application.—The rates per \$1,000,000 required by this subsection shall be applied pro rata to amounts and balances equal to less than \$1,000,000.
 - "(8) REVIEW AND EFFECTIVE DATE.—An adjusted rate prescribed under paragraph (5) or (6) and published under paragraph (10) shall not be

1	subject to judicial review. Subject to paragraphs (4)
2	and (9)—
3	"(A) an adjusted rate prescribed under
4	paragraph (5) shall take effect on the later of—
5	"(i) the first day of the fiscal year to
6	which such rate applies; or
7	"(ii) 30 days after the date on which
8	a regular appropriation to the Commission
9	for such fiscal year is enacted; and
10	"(B) an adjusted rate prescribed under
11	paragraph (6) shall take effect on the later of—
12	"(i) the first day of fiscal year 2012;
13	or
14	"(ii) 30 days after the date on which
15	a regular appropriation to the Commission
16	for fiscal year 2012 is enacted.
17	"(9) Lapse of appropriation.—If on the
18	first day of a fiscal year a regular appropriation to
19	the Commission has not been enacted, the Commis-
20	sion shall continue to collect fees (as offsetting col-
21	lections) under this subsection at the rate in effect
22	during the preceding fiscal year, until 30 days after
23	the date such a regular appropriation is enacted.
24	"(10) Publication.—The rate applicable
25	under this subsection for each fiscal year is pub-

1	lished pursuant to section $6(b)(10)$ of the Securities
2	Act of 1933.".
3	SEC. 7. TRUST INDENTURE ACT FEE.
4	Section 307(b) of the Trust Indenture Act of 1939
5	(15 U.S.C. 77ggg(b)) is amended by striking "Commis-
6	sion, but, in the case" and all that follows and inserting
7	"Commission.".
8	SEC. 8. PAY PARITY PROVISIONS.
9	(a) Securities and Exchange Commission Em-
10	PLOYEES.—Section 4(b) of the Securities Exchange Act
11	of 1934 (15 U.S.C. 78d(b)) is amended—
12	(1) by striking paragraphs (1) and (2) and by
13	inserting the following:
14	"(1) Appointment, compensation, and ben-
15	EFITS.—
16	"(A) In General.—The Commission may
17	appoint and fix the compensation of such offi-
18	cers, attorneys, economists, examiners, and
19	other employees as may be necessary for car-
20	rying out its functions under this Act.
21	"(B) Rates of Pay.—Rates of basic pay
22	for all employees of the Commission may be set
23	and adjusted by the Commission without regard
24	to the provisions of chapter 51 or subchapter
25	III of chapter 53 of title 5, United States Code.

1	"(C) Additional compensation and
2	BENEFITS.—The Commission may provide addi-
3	tional compensation and benefits to employees
4	of the Commission if the same type of com-
5	pensation or benefits are then being provided by
6	any agency referred to under section 1206 of
7	the Financial Institutions Reform, Recovery,
8	and Enforcement Act of 1989 or, if not then
9	being provided, could be provided by such an
10	agency under applicable provisions of law, rule,
11	or regulation.
12	"(2) Information; comparability.—In es-
13	tablishing and adjusting schedules of compensation
14	and additional benefits for employees of the Com-
15	mission, which are to be determined solely by the
16	Commission under this subsection, the Commis-
17	sion—
18	"(A) shall consult with and inform the
19	heads of the agencies referred to under section
20	1206 of the Financial Institutions Reform, Re-
21	covery, and Enforcement Act of 1989;
22	"(B) shall inform the Congress of such
23	compensation and benefits; and

1	"(C) shall seek to maintain comparability
2	with such agencies regarding compensation and
3	benefits.".
4	(b) Technical Amendments.—
5	(1) Section 3132(a)(1) of title 5, United States
6	Code, is amended—
7	(A) in subparagraph (C), by striking "or"
8	after the semicolon;
9	(B) in subparagraph (D), by inserting
10	"or" after the semicolon; and
11	(C) by adding at the end of the following:
12	"(E) the Securities and Exchange Commis-
13	sion.".
14	(2) Section 5373(a) of title 5, United States
15	Code, is amended—
16	(A) in paragraph (2), by striking "or"
17	after the semicolon;
18	(B) in paragraph (3), by striking the pe-
19	riod and inserting "; or"; and
20	(C) by adding at the end the following:
21	"(4) section 4(b) of the Securities Exchange
22	Act of 1934.".

1 SEC. 9. EFFECTIVE DATES.

- 2 (a) In General.—Except as provided in subsection
- 3 (b), the amendments made by this Act shall take effect
- 4 on October 1, 2001.
- 5 (b) Pay Parity.—
- 6 (1) IN GENERAL.—Except as provided in para-7 graph (2), the amendments made by section 8 shall 8 take effect on the date of enactment of this Act.
- 9 (2) EXCEPTION.—The amendments made by section 8(b)(1) shall take effect as of such date as the Securities and Exchange Commission shall (by order published in the Federal Register) prescribe, but in no event later than 1 year after the date of enactment of this Act.

 \bigcirc