106TH CONGRESS 1ST SESSION

H. R. 1073

To amend title IV of the Stewart B. McKinney Homeless Assistance Act to consolidate the Federal programs for housing assistance for the homeless into a block grant program that ensures that States and communities are provided sufficient flexibility to use assistance amounts effectively.

IN THE HOUSE OF REPRESENTATIVES

March 11, 1999

Mr. Lazio (for himself and Mr. Frank of Massachusetts) introduced the following bill; which was referred to the Committee on Banking and Financial Services

A BILL

To amend title IV of the Stewart B. McKinney Homeless Assistance Act to consolidate the Federal programs for housing assistance for the homeless into a block grant program that ensures that States and communities are provided sufficient flexibility to use assistance amounts effectively.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Homeless Housing
- 5 Programs Consolidation and Flexibility Act".

1 SEC. 2. FINDINGS; PURPOSE.

_	220, 2, 22, 22, 62, 7, 622, 622,
2	(a) FINDINGS.—The Congress finds that—
3	(1) the United States faces a crisis of individ-
4	uals and families who lack basic affordable housing
5	and appropriate shelter;
6	(2) assistance from the Federal Government is
7	an important factor in the success of efforts by
8	State and local governments and the private sector
9	to address the problem of homelessness in a com-
10	prehensive manner;
11	(3) there are a multitude of Federal Govern-
12	ment programs to assist the homeless, including pro-
13	grams for elderly persons, persons with disabilities,
14	Native Americans, and veterans;
15	(4) many of the Federal programs for the
16	homeless have overlapping objectives, resulting in
17	multiple sources of Federal funding for the same or
18	similar purposes;
19	(5) while the results of Federal programs to as-
20	sist the homeless generally have been positive, it is
21	clear that there is a need for consolidation and sim-
22	plification of such programs to better support local
23	efforts;
24	(6) increasing resources available to reduce
25	homelessness are utilized in the development of serv-
26	ices rather than the creation of housing;

- 1 (7) housing programs must be evaluated on the 2 basis of their effectiveness in reducing homelessness, 3 transitioning individuals to permanent housing and 4 self-sufficiency, and creating an adequate plan to 5 discharge homeless persons to and from mainstream 6 service systems;
 - (8) effective homelessness treatment should provide a comprehensive housing system (including transitional and permanent housing) and, while not all homeless individuals and families attain self-sufficiency and independence by utilizing transitional housing and then permanent housing, in many cases such individuals and families are best able to reenter society directly through permanent, supportive housing;
 - (9) supportive housing activities support homeless persons in an environment that can meet their short-term or long-term needs and prepare them to reenter society as appropriate;
 - (10) homelessness should be treated as part of a symptom of many neighborhood and community problems, whose remedies require a holistic approach integrating all available resources;

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- 1 (11) there are many private sector entities, par-2 ticularly nonprofit organizations, that have success-3 fully operated homeless programs;
 - (12) employment programs for homeless persons, particularly those who are able-bodied, can be effective in helping homeless persons reenter the workplace and, therefore, such programs should be emphasized as a supportive service;
 - (13) government restrictions and regulations may discourage and impede innovative approaches to homelessness, such as coordination of the various types of assistance that are required by homeless persons; and
 - (14) the Federal Government has a responsibility to establish partnerships with State and local governments and the private sector to address comprehensively the problems of homelessness.
 - (b) Purpose.—It is the purpose of this Act—
 - (1) to consolidate the existing housing programs for homeless persons under title IV of the Stewart B. McKinney Homeless Assistance Act into a single block grant program for housing assistance for the homeless;

- 1 (2) to allow flexibility and creativity in rethink-2 ing solutions to homelessness, including alternative 3 housing strategies and an improved service sector; (3) to provide Federal assistance to reduce 5 homelessness on a basis that requires recipients of 6 such assistance to supplement the federally provided 7 amounts and thereby guarantee the provision of a 8 certain level of housing and complementary services 9 necessary to meet the needs of the homeless popu-10 lation; and (4) to ensure that multiple Federal agencies are 11 12 involved in the provision of housing, human services, 13 employment, and education assistance both through 14 the funding provided for implementation of the 15 Stewart B. McKinney Homeless Assistance Act and 16 mainstream funding and to encourage entrepreneur-17 ial approaches in the provision of housing for home-18 less people. 19 SEC. 3. GENERAL PROVISIONS. 20 Title I of the Stewart B. McKinney Homeless Assist-21 ance Act (42 U.S.C. 11301 et seq.) is amended— 22 (1) by striking section 102;
- (2) in section 103— 23
- (A) in subsection (a), by striking "the 24 term 'homeless' or 'homeless individual or 25

1	homeless person' includes" and inserting "the
2	terms 'homeless individual' and 'homeless per-
3	son' include''; and
4	(B) in subsection (c), by striking "the term
5	'homeless' or 'homeless individual' does not in-
6	clude" and inserting "the terms homeless indi-
7	vidual' and 'homeless person' do not include";
8	and
9	(3) by redesignating sections 103, 104, and 105
10	as sections 102, 103, and 104, respectively.
11	SEC. 4. FEDERAL EMERGENCY MANAGEMENT AGENCY
12	FOOD AND SHELTER PROGRAM.
13	Section 322 of the Stewart B. McKinney Homeless
14	Assistance Act (42 U.S.C. 11352) is amended to read as
15	follows:
16	"SEC. 322. AUTHORIZATION OF APPROPRIATIONS.
17	"There are authorized to be appropriated to carry out
18	this title such sums as may be necessary for each of fiscal
19	years 2000, 2001, 2002, 2003, and 2004.".
20	SEC. 5. PERMANENT HOUSING DEVELOPMENT AND FLEXI-
21	BLE BLOCK GRANT HOMELESS ASSISTANCE
22	PROGRAM.
23	(a) IN GENERAL.—Title IV of the Stewart B. McKin-
24	ney Homeless Assistance Act (42 U.S.C. 11361 et seq.)
25	is amended to read as follows:

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1	"TITLE IV—PERMANENT HOUS-
2	ING DEVELOPMENT AND
3	FLEXIBLE BLOCK GRANT
4	HOMELESS ASSISTANCE PRO-
5	GRAM
6	"Subtitle A—General Provisions
7	"SEC. 401. PURPOSE; PERFORMANCE MEASURES.
8	"(a) Purpose.—The purpose of the program under
9	this title is to provide assistance for permanent housing
10	development for homeless persons and promote the devel-
11	opment of a comprehensive housing system that transi-
12	tions homeless persons to live as independently as possible,
13	including assistance in the form of permanent housing de-
14	velopment, supportive housing, emergency shelters, sup-
15	portive services, and activities to prevent homelessness.
16	"(b) Performance Measures.—Consistent with
17	the purposes and requirements of the Government Per-
18	formance and Results Act of 1993, the programs under
19	this title and the implementation of such programs by the
20	Department of Housing and Urban Development shall
21	comply with the following performance goals:
22	"(1) The Federal Government shall ensure an
23	effective grant allocation process and sound financial
24	management of the process. Such grant allocation

process shall be implemented to ensure that—

- "(A) local governments shall work with the
 appropriate local board to create innovative
 plans sufficient to address the needs of homeless people in their community; and
 "(B) all eligible communities receive funds
 - "(B) all eligible communities receive funds to address the needs of homeless people in such communities through local governments or private nonprofit organizations.
 - "(2) The financial resources provided under this title shall be used effectively to create more lowcost permanent housing and to transition homeless people to self-sufficiency and permanent housing.
- 13 "(3) The Federal Government shall use the 14 Interagency Council on the Homeless as a vehicle to 15 coordinate services, programs, and funds to promote 16 the transition of homeless people to self-sufficiency 17 in permanent housing.

18 "SEC. 402. GRANT AUTHORITY.

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"(a) In General.—The Secretary may make grants
as provided under this title to eligible grantees for States,
metropolitan cities, urban counties, and insular areas for
carrying out eligible activities under subtitles B and C.

"(b) Grant Amounts.—Except as otherwise provided under this title, amounts for a fiscal year allocated

under section 406 shall be used as follows:

- "(1) Insular areas.—Any amounts for the fiscal year allocated under section 406(a) for an insular area shall be used for a grant to the eligible grantee for the insular area for such fiscal year.
- 5 "(2) PERMANENT HOUSING DEVELOPMENT.—
 6 Any amounts allocated under section 406(b) for use
 7 under subtitle B shall be used for grants under sec8 tion 406(b)(2) to States, metropolitan cities, and
 9 urban counties for such fiscal year.
- "(3) FLEXIBLE BLOCK GRANT HOMELESS ASSISTANCE.—Any amounts allocated under section
 406(c) for a State, metropolitan city, or urban county, shall be used for a grant under section 406(c) to
 the eligible grantee for the State, metropolitan city,
 or urban county, for the fiscal year.
- 16 "(c) USE FOR ELIGIBLE ACTIVITIES.—Grant
 17 amounts provided under this title and any supplemental
 18 funds provided under section 407 may be used only as fol19 lows:
- 20 "(1) INSULAR AREA GRANTS.—In the case of a 21 grant under subsection (b)(1) for an insular area, 22 for eligible activities under subtitle C benefiting the 23 insular area.
- 24 "(2) PERMANENT HOUSING DEVELOPMENT 25 GRANTS.—In the case of a grant under subsection

1 (b)(2) to a State, metropolitan city, or urban county, 2 for eligible activities under subtitle B within the 3 State, metropolitan city, or urban county, respec-4 tively. "(3) FLEXIBLE BLOCK GRANT HOMELESS AS-5 6 SISTANCE.—In the case of a grant under subsection 7 (b)(3) for a State, metropolitan city, or urban coun-8 ty, for eligible activities under subtitle C benefiting 9 the State, metropolitan city, or urban county, and 10 carried out only within nonentitlement areas of the 11 State, within the metropolitan city, or county, re-12 spectively, or within a metropolitan city or county 13 that borders on the metropolitan city or county re-14 ceiving the grant, as applicable. 15 "SEC. 403. ELIGIBLE GRANTEES. 16 "For purposes of this title, the term 'eligible grantee' has the following meaning: 18 "(1) Grants for insular areas.—In the 19 case of a grant from amounts allocated under sec-20 tion 406(a) for an insular area, such term means— "(A) the insular area, or an agency, office, 21 22 or other entity of the area; or 23 "(B) to the extent that an entity that is a 24 private nonprofit organization is authorized by

the government of the insular area to act as the

1 grantee for the area for purposes of this title, 2 such private nonprofit entity. 3 "(2) Grants for Permanent Housing De-4 VELOPMENT AND FLEXIBLE ASSISTANCE.—In the case of a grant from amounts allocated under sec-5 6 tion 406(b) or section 406(c) for a State, metropoli-7 tan city, or urban county, such term means— "(A) the State, metropolitan city, or urban 8 9 county, respectively, or an agency, office, or 10 other entity of the State, city, or county, re-11 spectively; and "(B) to the extent that a private nonprofit 12 13 organization is authorized by the government of 14 the State, metropolitan city, county to act as 15 the grantee for the State, metropolitan city, or 16 county, respectively, for purposes of this title, 17 such private nonprofit organization.

18 "SEC. 404. USE OF PROJECT SPONSORS.

"(a) Transfer of Grant Amounts by Grant-20 EES.—Eligible activities assisted with grant amounts pro-21 vided under this title may be carried out directly by the 22 grantee or by other entities serving as project sponsors 23 which are provided such grant amounts by the grantee or 24 a subgrantee of the grantee.

1	"(b) Competitive Selection Criteria.—To the
2	extent that a grantee does not use grant amounts for eligi-
3	ble activities carried out directly by the grantee, the grant-
4	ee shall select eligible activities for assistance and project
5	sponsors to carry out such eligible activities pursuant to
6	a competition based on criteria established by the Sec-
7	retary, which shall include—
8	"(1) whether the project sponsor that will carry
9	out the activity is financially responsible;
10	"(2) the ability of the project sponsor to carry
11	out the eligible activity and the project sponsor's ex-
12	perience in successfully transitioning homeless per-
13	sons into stable, long-term housing;
14	"(3) the need for the type of eligible activity in
15	the area to be served;
16	"(4) the extent to which the amount of assist-
17	ance to be provided with grant amounts will be sup-
18	plemented with resources from other public and pri-
19	vate sources;
20	"(5) the cost-effectiveness of the proposed eligi-
21	ble activity, considered in relation to the ultimate
22	goal of moving people out of homelessness perma-
23	nently, including consideration of high-cost area
24	services, and other necessary amenities;

1	"(6) the extent to which the project sponsor
2	carrying out the eligible activity—
3	"(A) will coordinate with Federal, State,
4	local, and private entities serving homeless per-
5	sons in the development of a comprehensive
6	housing system and in the planning and oper-
7	ation of the activity; and
8	"(B) will, pursuant to section 408(m)(3),
9	carry out the activity in coordination and con-
10	junction with federally funded activities for the
11	homeless;
12	"(7) the extent to which the project sponsor
13	employs homeless persons or involves homeless per-
14	sons or formerly homeless persons in the operation
15	and design of its programs; and
16	"(8) such other factors as the Secretary deter-
17	mines to be appropriate to carry out this title in an
18	effective and efficient manner.
19	"SEC. 405. COMPREHENSIVE HOUSING AFFORDABILITY
20	STRATEGY COMPLIANCE.
21	"A grant under this title may be provided to an eligi-
22	ble grantee only if—
23	"(1) the applicable jurisdiction for which the
24	grant amounts are allocated under section 406 has
25	submitted to the Secretary a comprehensive housing

- 1 affordability strategy in accordance with section 105
- 2 of the Cranston-Gonzalez National Affordable Hous-
- 3 ing Act and any other requirement established by
- 4 the Secretary and which is in effect for the fiscal
- 5 year for which such grant amounts are to be pro-
- 6 vided; and
- 7 "(2) the public official of such applicable juris-
- 8 diction who is responsible for submitting the com-
- 9 prehensive housing affordability strategy required by
- paragraph (1) certifies to the Secretary that the eli-
- gible activities to be assisted with such grant
- amounts are or will be consistent with such com-
- prehensive housing affordability strategy, including
- the plans in such strategy for addressing housing
- 15 needs for homeless families.

16 "SEC. 406. ALLOCATION AND AVAILABILITY OF AMOUNTS.

- 17 "(a) Allocation for Insular Areas.—Of the
- 18 amount made available for grants under this title for a
- 19 fiscal year, the Secretary shall reserve for grants for each
- 20 of the insular areas amounts in accordance with an alloca-
- 21 tion formula established by the Secretary.
- 22 "(b) Allocation for Permanent Housing De-
- 23 VELOPMENT GRANTS UNDER SUBTITLE B.—
- 24 "(1) Annual Portion of Appropriated
- 25 AMOUNT AVAILABLE.—Of the amount made avail-

- 1 able for grants under this title for a fiscal year that
- 2 remains after amounts are reserved under subsection
- 3 (a), the Secretary shall allocate for use under sub-
- 4 title B, 30 percent of such funds.
- 5 "(2) Grants.—Using the amounts allocated for 6 use under subtitle B for a fiscal year, the Secretary
- 7 shall make grants to States, metropolitan cities, and
- 8 urban counties pursuant to a national competition
- 9 based on the criteria specified in section 404(b) and
- in accordance with such other factors and proce-
- dures as the Secretary determines to be appropriate
- to carry out this title in an effective and efficient
- manner.
- 14 "(3) Limitation.—In making grants using
- amounts allocated for use under subtitle B for any
- 16 fiscal year, the Secretary shall ensure that not more
- than 35 percent of the total amount allocated for
- such use for such fiscal year is used for activities
- under section 441 of this Act, as in effect on Octo-
- 20 ber 31, 1998.
- 21 "(c) Allocation for Flexible Block Grant
- 22 Homeless Assistance Under Subtitle C.—
- "(1) Annual Portion of Appropriated
- 24 AMOUNT AVAILABLE FOR SUBTITLE C ACTIVITIES.—
- Of the amount made available for grants under this

- title for a fiscal year that remains after amounts are reserved under subsection (a), the Secretary shall allocate for use under subtitle C 70 percent of such funds.
 - "(2) ALLOCATION OF AMOUNT AVAILABLE BETWEEN METROPOLITAN CITIES AND URBAN COUNTIES AND STATES.—Of the amount allocated pursuant to paragraph (1) for use under subtitle C for a fiscal year, 70 percent shall be allocated for metropolitan cities and urban counties and 30 percent shall be allocated for States.
 - "(3) Interim determination of allocated amount.—Except as provided in paragraph (4), the Secretary shall allocate amounts available for use under subtitle C for a fiscal year so that—
 - "(A) for each metropolitan city and urban county, the percentage of the total amount allocated under this subsection for cities and counties that is allocated for such city or county is equal to the percentage of the total amount available for the preceding fiscal year under section 106(b) of the Housing and Community Development Act of 1974 for grants to metropolitan cities and urban counties that was allocated for such city or county; and

1	"(B) for each State, the percentage of the
2	total amount allocated under this subsection for
3	States that is allocated for such State is equal
4	to the percentage of the total amount available
5	for the preceding fiscal year under section
6	106(d) of the Housing and Community Devel-
7	opment Act of 1974 for grants to States that
8	was allocated for such State.
9	"(4) MINIMUM APPROPRIATION REQUIRE-
10	MENT.—If, by December 1 of any fiscal year, the
11	amount appropriated for grants under this title for
12	such fiscal year is less than \$750,000,000—
13	"(A) the Secretary shall not allocate
14	amounts for such fiscal year under subsection
15	(b) and this subsection;
16	"(B) subsection (d) shall not apply to
17	amounts for such fiscal year; and
18	"(C) notwithstanding any other provision
19	of this title, the Secretary shall make grants
20	under this title from such amounts to States,
21	units of general local government, and private
22	nonprofit organizations, pursuant to a national
23	competition based on the criteria specified in

section 404(b).

"(5) Study; submission of information to 1 2 CONGRESS RELATED TO ALTERNATIVE METHODS OF 3 ALLOCATION.—Not later than 1 year after the date of the enactment of the Homeless Housing Programs Consolidation and Flexibility Act, the Sec-5 6 retary shall— "(A) submit to Congress— 7 "(i) the best available methodology for 8 9 determining a formula relative to the geo-10 graphic allocation of funds under this sub-11 title among entitlement communities and 12 nonentitlement areas based on the inci-13 dence of homelessness and factors that 14 lead to homelessness; 15 "(ii) proposed alternatives to the for-16 mula submitted pursuant to clause (i) for 17 allocating funds under this section, includ-18 ing an evaluation and recommendation on 19 a 75/25 percent formula and other alloca-20 tions of flexible block grant homeless as-21 sistance between metropolitan cities and 22 urban counties and States under para-23 graph(2);24 "(iii) an analysis of the deficiencies in 25 the current allocation formula described in

1	section 106(b) of the Housing and Com-
2	munity Development Act of 1974;
3	"(iv) an analysis of the adequacy of
4	current indices used as proxies for measur-
5	ing homelessness; and
6	"(v) an analysis of the bases underly-
7	ing each of the proposed allocation meth-
8	ods;
9	"(B) perform the duties required by this
10	paragraph in ongoing consultation with—
11	"(i) the Subcommittee on Housing
12	Opportunity and Community Development
13	of the Committee on Banking, Housing,
14	and Urban Affairs of the Senate;
15	"(ii) the Subcommittee on Housing
16	and Community Opportunity of the Com-
17	mittee on Banking and Financial Services
18	of the House of Representatives;
19	"(iii) organizations representing
20	States, metropolitan cities and urban coun-
21	ties;
22	"(iv) organizations representing rural
23	communities;
24	"(v) organizations representing veter-
25	ans;

1	"(vi) organizations representing per-
2	sons with disabilities;
3	"(vii) members of the academic com-
4	munity; and
5	"(viii) national homelessness advocacy
6	groups; and
7	"(C) estimate the amount of funds that
8	will be received annually by each entitlement
9	community and nonentitlement area under each
10	such alternative allocation system and compare
11	such amounts to the amount of funds received
12	by each entitlement community and nonentitle-
13	ment area in prior years under this section.
14	"(6) Minimum allocation amounts.—
15	"(A) In general.—
16	"(i) Metropolitan cities and
17	URBAN COUNTIES.—Notwithstanding para-
18	graph (3), if for any fiscal year, the alloca-
19	tion under subtitle C for a metropolitan
20	city or urban county is less than 0.05 per-
21	cent of the amounts available for such use,
22	such metropolitan city or urban county
23	shall not receive a grant and its allocation
24	shall be added to the allocation for the
25	State in which such metropolitan city or

urban county is located, except that any such metropolitan city or urban county that received a grant under this title in a previous fiscal year shall be allocated an amount equal to 0.05 percent of the amounts appropriated for such use.

"(ii) STATES.—Notwithstanding paragraph (3), if in any fiscal year the allocation under subtitle C for a State is less than \$2,000,000, the allocation for that State shall be increased to \$2,000,000 and the increase shall be provided by deducting pro rata amounts from the allocations under such subtitle of States with allocations of more than \$2,000,000.

"(B) Graduated minimum grant allocations.—Notwithstanding subparagraph (A) of this paragraph and notwithstanding paragraph (3), a State, metropolitan city, or urban county shall receive no less funding under this subsection in the first full fiscal year after the date of the enactment of the Homeless Housing Programs Consolidation and Flexibility Act than 90 percent of the average of the amounts awarded annually to that jurisdiction for homeless assistance programs administered by

the Secretary (not including allocations for shelter 1 2 plus care and single room occupancy programs as 3 defined in, and in effect pursuant to, this Act prior to the date of the enactment of the Homeless Hous-5 ing Programs Consolidation and Flexibility Act) 6 under this title during fiscal years 1996 through 7 1999, no less than 85 percent in the second full fis-8 cal year after the date of the enactment of the 9 Homeless Housing Programs Consolidation and 10 Flexibility Act, no less than 80 percent in the third and fourth full fiscal years after the date of the en-12 actment of the Homeless Housing Programs Con-13 solidation and Flexibility Act, and no less than 75 14 percent in the fifth full fiscal year after the date of 15 the enactment of the Homeless Housing Programs 16 Consolidation and Flexibility Act, but only if the 17 amount appropriated pursuant to section 435 in 18 each such fiscal year exceeds \$800,000,000. If that 19 amount does not exceed \$800,000,000 in any fiscal 20 year referred to in the first sentence of this paragraph, the jurisdiction may receive its proportionate 22 share of the amount appropriated which may be less 23 than the amount stated in such sentence for such 24 fiscal year.

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1	"(7) Reduction.—Notwithstanding para-
2	graphs (1) through (6), in any fiscal year, the Sec-
3	retary may provide a grant under this subsection for
4	a State, metropolitan city, or urban county, in an
5	amount less than the amount allocated under those
6	paragraphs, if the Secretary determines that the ju-
7	risdiction has failed to comply with requirements of
8	this title, or that such action is otherwise appro-
9	priate.
10	"(d) RECAPTURE OF ALLOCATED AMOUNTS.—The
11	Secretary shall recapture the following amounts:
12	"(1) Unused amounts.—Not less than once
13	during each fiscal year, the Secretary shall recapture
14	any amounts allocated under this section that—
15	"(A) are allocated for a State, metropoli-
16	tan city or urban county, or insular area, but
17	not provided to an eligible grantee for the juris-
18	diction because of failure to apply for a grant
19	under this title or failure to comply with the re-
20	quirements of this title;
21	"(B) were provided to a grantee and (i) re-
22	captured under this title, or (ii) not utilized by
23	the grantee in accordance with the purposes
24	and objectives of the approved application of

the grantee within a reasonable time period,
which the Secretary shall establish; or

3 "(C) are returned to the Secretary by the 4 time of such reallocation.

> "(2) Amounts allocated to grantees that FAIL TO COMPLY WITH COMPREHENSIVE HOUSING AFFORDABILITY STRATEGY REQUIREMENTS.—Notwithstanding paragraph (1), if, for any fiscal year, a metropolitan city or urban county fails to comply with the requirement under section 405(1) during the 90-day period beginning on the date that amounts for grants under this title for such fiscal year first become available for allocation, the amounts that would have been allocated under subsection (c) of this section for such city or county shall be reallocated for the State in which the unit is located, but only if the State has complied with the requirement under section 405(1). Any amounts that cannot be allocated for a State under the preceding sentence shall be reallocated for other metropolitan cities and urban counties and States that comply with such requirement and demonstrate extraordinary need or large numbers of homeless persons, as determined by the Secretary.

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- 1 "(e) Reallocation of Amounts.—Any amounts
- 2 allocated under subsection (b) that are recaptured pursu-
- 3 ant to subsection (d)(1) shall be reallocated only for use
- 4 under subtitle B. Any amounts allocated under subsection
- 5 (c) that are recaptured pursuant to subsection (d)(1) shall
- 6 be reallocated only for use under subtitle C.

7 "SEC. 407. MATCHING FUNDS REQUIREMENT.

- 8 "(a) IN GENERAL.—Each State, metropolitan city or
- 9 urban county, and insular area for which a grant under
- 10 this title is made shall supplement the amount of the grant
- 11 provided under this title with an amount that is not less
- 12 than—
- "(1) 50 percent of the amount of such grant,
- if the State, metropolitan city or urban county, and
- insular area has indicated in its application for such
- grant that it will not include as a portion of its sup-
- 17 plementation the cost or value of donated services;
- 18 or
- "(2) 100 percent of the grant amount, if the
- State, metropolitan city, urban county, or insular
- area indicated in its application for such grant that
- it will include as a portion of its supplementation the
- cost or value of donated services.
- 24 "(b) Matching Requirement for Use of More
- 25 Than 35 Percent of Funds for Supportive Serv-

- 1 ICES.—In addition to the supplemental funds required
- 2 pursuant to subsection (a), for the second full fiscal year
- 3 after the date of the enactment of the Homeless Housing
- 4 Programs Consolidation and Flexibility Act and each fis-
- 5 cal year thereafter, a State, metropolitan city, or urban
- 6 county shall supplement the grant funds for the State,
- 7 metropolitan city, or urban county in an amount equal to
- 8 the amount used by that State, metropolitan city, or urban
- 9 county for supportive services in a fiscal year that exceeds
- 10 35 percent of the total grant amount for the State, metro-
- 11 politan city, or urban county for that fiscal year.
- 12 "(c) Treatment of Independent State or
- 13 Local Government Funds.—Any State or local govern-
- 14 ment funds used independently from the program under
- 15 this title, or designated for such use, to assist the homeless
- 16 by carrying out activities that would be eligible for assist-
- 17 ance under this subtitle may be counted toward the
- 18 amount required pursuant to subsection (a).
- 19 "(d) Authority for Grantees To Require Sup-
- 20 PLEMENTATION.—
- 21 "(1) IN GENERAL.—Each grantee under this
- 22 title may require any subgrantee or project sponsor
- 23 to whom it provides such grant amounts to provide
- supplemental amounts required under subsections

1	(a) and (b) with an amount of funds from sources
2	other than this title.
3	"(2) Amount allowed to be required by
4	GRANTEE.—
5	"(A) Grant amount.—Except as pro-
6	vided in paragraph (3), a grantee may not re-
7	quire any subgrantee or project sponsor to
8	whom it provides such grant amounts under
9	this title to provide—
10	"(i) supplemental amounts required
11	under subsection (a)(1) in an amount ex-
12	ceeding 25 percent of the grant amount
13	provided to the subgrantee or project spon-
14	sor; or
15	"(ii) supplemental amounts required
16	under subsection (a)(2) in an amount ex-
17	ceeding 50 percent of the grant amount
18	provided to the subgrantee or project spon-
19	sor.
20	"(B) Supportive services.—A grantee
21	may require any subgrantee or project sponsor
22	to whom it provides grant amounts under this
23	title to provide supplemental amounts required
24	under subsection (b) in an amount equal to the
25	amount used by subgrantee or project sponsor

1	for supportive services in a fiscal year that ex-
2	ceeds 35 percent of the total amount allocated
3	pursuant to this subsection for that fiscal year.
4	"(3) Supplemental funds may be consid-
5	ERED AS MATCHING FUNDS.—Supplemental
6	amounts provided by a subgrantee or project sponsor
7	pursuant to this subsection may be considered sup-
8	plemental amounts for purposes of compliance by
9	any grantee with the requirement under subsections
10	(a) and (b).
11	"(e) USE OF FUNDS.—Any supplemental funds made
12	available in compliance with this section shall be available
13	only to carry out eligible activities (1) under subtitle B,
14	if the grant amounts are available only for such activities,
15	or (2) under subtitle C, if the grant amounts are available
16	only for such activities.
17	"(f) Supplemental Funds.—In determining the
18	amount of supplemental funds provided in accordance with
19	this section, the following amounts may be included:
20	"(1) Cash.
21	"(2) The value of any donated or purchased
22	material or building.
23	"(3) The value of any lease on a building.
24	"(4) The proceeds from bond financing validly
25	issued by a State or unit of general local govern-

- 1 ment, agency, or instrumentality thereof, and repay-2 able with revenues derived from the activity assisted 3 under this title.
- 4 "(5) The amount of any salary paid to staff to 5 carry out a program for eligible activities under sub-6 title B or C.
- 7 "(6) The cost or value of any donated goods.
 - "(7) The value of taxes, fees, or other charges that are normally and customarily imposed, but which are waived or foregone to assist in providing housing or services for the homeless.
 - "(8) The cost of on-site and off-site infrastructure that is directly related to and necessary for providing housing or services for the homeless.
 - "(9) The cost or value of any donated services, but only if the State, metropolitan city, urban county, or insular area has stated in its application for a grant under this title that it shall supplement the amount of such grant, in accordance with section 407(a)(2).
- "(g) Reduction in Matching Requirements.—If a jurisdiction certifies to the Secretary that it is in fiscal distress (as defined in section 220(d)(2) of the Cranston-Gonzalez National Affordable Housing Act) for a fiscal

year, the Secretary shall apply the matching requirement

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1	under subsection (a) to such jurisdiction for such fiscal
2	year by reducing such percentage under subsection (a) to
3	the same extent, in the same manner, and according to
4	the same criteria as matching requirements are reduced
5	under section 220(d) of the Cranston-Gonzalez National
6	Affordable Housing Act.
7	"SEC. 408. PROGRAM REQUIREMENTS.
8	"(a) Applications.—
9	"(1) FORM AND PROCEDURE.—The Secretary
10	shall make a grant under this title only pursuant to
11	an application for a grant submitted by an eligible
12	grantee in the form required by this section and in
13	accordance with such other factors and procedures
14	as the Secretary determines to be appropriate. The
15	Secretary may not give preference or priority to any
16	application on the basis that the application was
17	submitted by any particular type of eligible grantee.
18	"(2) Contents.—The Secretary shall require
19	that applications contain at a minimum the following
20	information:
21	"(A) Grants for permanent housing
22	DEVELOPMENT ACTIVITIES.—In the case of an
23	application for a grant available for use for ac-

tivities under subtitle B or an application for a

1	grant available for use under subtitle C for per-
2	manent housing development assistance—
3	"(i) a description of the permanent
4	housing development activities to be as-
5	sisted;
6	"(ii) a description of the entities that
7	will carry out such activities and the pro-
8	grams for carrying out such activities; and
9	"(iii) assurances satisfactory to the
10	Secretary that the facility will comply with
11	the requirement under subsection (j).
12	"(B) FLEXIBLE BLOCK GRANT HOMELESS
13	ASSISTANCE.—In the case of an application for
14	a grant available for use for activities under
15	subtitle C—
16	"(i) a description of the eligible activi-
17	ties to be assisted, to the extent available
18	at the time;
19	"(ii) in the case of a grant for a facil-
20	ity assisted under paragraph (1) or (2) of
21	section 421(a), assurances satisfactory to
22	the Secretary that the facility will comply
23	with the requirement under subsection (j);
24	"(iii) in the case of a grant for a sup-
25	portive housing facility assisted under this

1	title that does not receive assistance under
2	paragraph (1) or (2) of section 421(a), an-
3	nual assurances during the period specified
4	in the application that the facility will be
5	operated for the purpose specified in the
6	application for such period; and
7	"(iv) in the case of a grant for a sup-
8	portive housing facility, reasonable assur-
9	ances that the project sponsor will own or
10	have control of a site not later than the ex-
11	piration of the 12-month period beginning
12	upon notification of an award of grant as-
13	sistance, unless the application proposes
14	providing supportive housing assisted
15	under section 421(a)(3) or housing that
16	will eventually be owned or controlled by
17	the families and individuals served; except
18	that a project sponsor may obtain owner-
19	ship or control of a suitable site different
20	from the site specified in the application.
21	"(C) ALL GRANTS.—In the case of an ap-
22	plication for any grant under this title—
23	"(i) a description of the size and char-
24	acteristics of the population, including spe-
25	cific references to populations with special

1	needs, that will be served by the eligible
2	activities assisted with grant amounts;
3	"(ii) a description of the public and
4	private resources that are expected to be
5	made available in connection with grant
6	amounts provided;
7	"(iii) a description of the process to
8	be used in compliance with section 404(b)
9	to select eligible activities to be assisted
10	and project sponsors;
11	"(iv) a certification that the applicant
12	will comply with the requirements of the
13	Fair Housing Act, title VI of the Civil
14	Rights Act of 1964, section 504 of the Re-
15	habilitation Act of 1973, and the Age Dis-
16	crimination Act of 1975, and will affirma-
17	tively further fair housing; and
18	"(v) a statement of whether the appli-
19	cant will or will not include, as a portion
20	of its supplementation amount required
21	under section 407(a), the cost or value of
22	donated services.
23	"(b) Required Agreements.—The Secretary may
24	not provide a grant under this title for any applicant un-
25	less the applicant agrees—

1	"(1) to ensure that the eligible activities carried
2	out with grant amounts will be carried out in ac-
3	cordance with the provisions of this title;
4	"(2) to conduct an ongoing assessment of the
5	supportive services required by homeless persons as-
6	sisted by the eligible activities and the availability of
7	such services to such persons;
8	"(3) in the case of grant amounts to be used
9	under subtitle C for a supportive housing facility or
10	an emergency shelter, to ensure the provision of
11	such residential supervision as the Secretary deter-
12	mines is necessary to facilitate the adequate provi-
13	sion of supportive services to the residents and users
14	of the facility or shelter;
15	"(4) to monitor and report under section 431 to
16	the Secretary on the progress of the eligible activi-
17	ties carried out with grant amounts;
18	"(5) to develop and implement procedures to
19	ensure—
20	"(A) the confidentiality of records pertain-
21	ing to any individual provided family violence
22	prevention or treatment services through any
23	activities assisted with grant amounts; and
24	"(B) that the address or location of any
25	family violence shelter facility assisted with

grant amounts will not be made public, except
with written authorization of the person or persons responsible for the operation of such facility;

"(6) to the maximum extent practicable, to involve homeless persons and families, through employment, volunteer services, or otherwise, in carrying out eligible activities assisted with grant amounts; and

"(7) to comply with such other terms and conditions as the Secretary may establish to carry out this title in an effective and efficient manner.

13 "(c) Occupancy Charge.—Any homeless person or family residing in a dwelling unit assisted under this title 14 15 may be required to pay an occupancy charge in an amount determined by the grantee providing the assistance, which 16 may not exceed an amount equal to 30 percent of the ad-17 justed income (as such term is defined in section 3(b) of the United States Housing Act of 1937 or any other sub-19 20 sequent provision of Federal law defining such term for purposes of eligibility for, or rental charges in, public 21 housing) of the person or family. Occupancy charges paid 23 may be reserved, in whole or in part, to assist residents in moving to permanent housing.

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1	"(d) Flood Protection Standards.—Flood pro-
2	tection standards applicable to housing acquired, rehabili-
3	tated, constructed, or assisted with grant amounts pro-
4	vided under this title shall be no more restrictive than the
5	standards applicable under Executive Order No. 11988
6	(42 U.S.C. 4321 note; relating to floodplain management)
7	to the other programs in effect under this title imme-
8	diately before the enactment of the Homeless Housing
9	Programs Consolidation and Flexibility Act.
10	"(e) Participation of Citizens and Others.
11	"(1) IN GENERAL.—Each grantee shall—
12	"(A) each fiscal year, make available to its
13	citizens, public agencies, and other interested
14	parties information concerning the amount of
15	assistance the jurisdiction expects to receive
16	and the range of activities that may be under-
17	taken with the assistance;
18	"(B) publish the proposed application in a
19	manner that, in the determination of the Sec-
20	retary, affords affected citizens, public agencies,
21	and other interested parties a reasonable oppor-
22	tunity to examine its content and to submit
23	comments on it;
24	"(C) each fiscal year, hold one or more
25	public hearings to obtain the views of citizens,

- public agencies, and other interested parties on the housing needs of the jurisdiction; and
- "(D) provide citizens, public agencies, and
 other interested parties with reasonable access
 to records regarding any uses of any assistance
 the grantee may have received under this subtitle during the preceding 5 years.
 - "(2) ELECTRONIC ACCESS.—A grantee may comply with the requirement under subparagraphs (A), (B), and (D) of paragraph (1) by making the information available through interactive computer or telephone services or other electronic information networks and systems appropriate for making such information widely available to the public.
 - "(3) Notice and comment.—Before submitting any substantial amendment to an application under this Act, a grantee shall provide citizens with reasonable notice of, and opportunity to comment on, the amendment.
 - "(4) Consider any comments or views of citizens in preparing a final application or amendment to an application for submission. A summary of such comments or views shall be attached when an application or amendment to an application is submitted. The

- submitted application or amendment shall be made
 available to the public.
- "(5) AUTHORITY OF SECRETARY.—The Secretary shall establish procedures appropriate and practicable for providing a fair hearing and timely resolution of citizen complaints related to applications under this subtitle.
 - "(6) Homeless individuals.—The Secretary shall, by regulation, require each grantee to ensure that each project sponsor assisted by the grantee provides for the participation of not less than 1 homeless person or former homeless person on the board of directors or other equivalent policymaking entity of the project sponsor, to the extent that such sponsor considers and makes policies and decisions regarding any activity, facility, supportive services, or assistance provided with grant amounts under this title. The Secretary shall provide that a grantee may grant waivers to project sponsors unable to meet the requirement under the preceding sentence if the sponsor agrees to otherwise consult with homeless or formerly homeless persons in considering and making such policies and decisions.
- 24 "(f) LIMITATION ON USE OF FUNDS.—No grant 25 amounts received under this title (or any funds provided

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- 1 under section 407 or otherwise to supplement such grants)
- 2 may be used to replace other State or local funds pre-
- 3 viously used, or designated for use, to assist homeless per-
- 4 sons.
- 5 "(g) Limitation on Administrative Expenses.—
- 6 Notwithstanding any other provision of this title, of any
- 7 grant amounts under this title used to carry out eligible
- 8 activities, the grantee or the project sponsor may use for
- 9 administrative purposes—
- 10 "(1) an amount not exceeding 5 percent of such 11 grant amount; or
- "(2) if the grantee implements use of a standardized homeless database management system to
 record and assess data on the usage of homeless
 housing, services, and client needs, and on the number of and other information related to populations
 with special needs, an amount not exceeding 7.5 percent of such grant amount.

19 "(h) Housing Quality.—

"(1) Requirement.—Assistance may not be provided with grant amounts made available for use under this title for any permanent housing development, dwelling unit, supportive housing facility, or emergency shelter that fails to comply with the housing quality standards applicable under paragraph (2)

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in the jurisdiction in which the housing is located, unless the deficiency is promptly corrected and the project sponsor verifies the correction.

- "(2) APPLICABLE STANDARDS.—The housing quality standards applicable under this subsection to any permanent housing, dwelling unit, supportive housing facility, or emergency shelter shall be—
 - "(A) in the case of permanent housing, a unit, facility, or shelter located in a jurisdiction which has in effect laws, regulations, standards, or codes regarding habitability of such housing, units, facilities, or shelters that provide protection to residents of the dwellings that is equal to or greater than the protection provided under the housing quality standards established under paragraph (3), such applicable laws, regulations, standards, or codes; or
 - "(B) in the case of permanent housing, a unit, facility, or shelter located in a jurisdiction which does not have in effect laws, regulations, standards, or codes described in subparagraph (A), the housing quality standards established under paragraph (3).
- "(3) FEDERAL HOUSING QUALITY STAND-ARDS.—The Secretary shall establish housing quality

1 standards under this paragraph that ensure that 2 permanent housing, dwelling units, supportive hous-3 ing facilities, and emergency shelters assisted under this title are safe, clean, and healthy. Such stand-5 ards shall include requirements relating to habit-6 ability, including maintenance, health and sanitation 7 factors, condition, and construction of dwellings. The 8 Secretary shall differentiate between major and 9 minor violations of such standards and may estab-10 lish separate standards for permanent housing, 11 dwelling units, supportive housing facilities, and 12 emergency shelters. 13 "(i) TERMINATION OF ASSISTANCE.—If a person or family (not including residents of an emergency shelter) 14 15 who receives assistance under this title violates program requirements, the project sponsor may terminate assist-16 17 ance in accordance with a formal process established by 18 such sponsor that recognizes the rights of individuals re-19 ceiving such assistance to due process of law, which may include a hearing. 20 "(i) Use Restrictions.— 21 "(1) Acquisition, rehabilitation, and new 22 23 CONSTRUCTION.— "(A) IN GENERAL.—Except as provided in 24 25 subparagraph (B), each housing facility assisted

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under subtitle B or subtitle C shall be operated as housing for the purpose specified in the application for assistance with amounts under this title for not less than 20 years after such facility is initially placed in service pursuant to such assistance.

"(B) Exceptions.—

INABILITY TO OPERATE FACIL-ITY.—If, within such 20-year period, the need for maintaining the facility as housing for the purpose specified in the application for assistance ceases to exist (as determined by the Secretary pursuant to a recommendation by the chief executive officer of the appropriate unit of general local government or project sponsor, taking into consideration the comprehensive housing affordability strategy of the jurisdiction), or the project sponsor is unable to operate the facility as supportive housing, the facility may be used as affordable housing (in accordance with section 215 of the Cranston-Gonzalez National Affordable Housing Act).

1 "(ii) Applicability of other pro-2 GRAM RESTRICTION.—If the housing facility receives assistance under any other 3 Federal program (including assistance under section 42 of the Internal Revenue 6 Code of 1986) for low-income families, 7 homeless persons, or any other use consist-8 ent with assistance under this title, and 9 the use restriction under such program is 10 less than 20 years, the restriction under 11 such program shall apply.

- "(2) OTHER ASSISTANCE.—Each housing facility assisted under subtitle C shall be operated for the purposes specified in the application for assistance with amounts under this title for the duration of the period covered by the grant.
- "(3) Conversion.—Notwithstanding paragraphs (1) and (2), if the Secretary determines that a housing facility is no longer needed for use as housing for the purposes specified in the application for assistance and approves the use of the facility for the direct benefit of low-income persons pursuant to a request for such use by the project sponsor, the Secretary may authorize the sponsor to convert the facility to such use.

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1 "(k) Repayment of Assistance and Prevention 2 of Undue Benefits.—

"(1) Repayment.—If a facility assisted under subtitle B or subtitle C violates the requirement under subsection (j)(1)(A) or (j)(1)(B)(ii) of this section during the 10-year period beginning upon placement of the facility in service pursuant to such assistance, the Secretary shall require the grantee to repay to the Secretary 100 percent of any grant amounts received for such facility under such paragraph. If such a facility violates such requirement after such 10-year period, the Secretary shall require the grantee to repay the percentage of any grant amounts received for such facility that is equal to 100 percent minus 10 percent for each year in excess of 10 that the facility is operated as supportive housing.

"(2) Prevention of undue benefits.—Except as provided in paragraph (3), upon any sale or other disposition of a facility assisted under subtitle B or C occurring before the expiration of the 20-year period beginning on the date that the facility is placed in service, the project sponsor shall comply with such terms and conditions as the Secretary may

- prescribe to prevent the sponsor from unduly benefiting from such sale or disposition.
- 3 "(3) EXCEPTION.—Paragraphs (1) and (2)
 4 shall not apply to any sale or disposition of a facility
 5 that results in the use of the facility for the direct
 6 benefit of very low-income families if all of the pro7 ceeds are used to provide housing meeting the re8 quirements of subtitle B or C.
 - "(4) Failure to obtain site.—If a grantee of assistance made available for use under this title obligates assistance for a housing facility other than a facility under section 421(a)(3) or housing that will eventually be owned or controlled by the families and individuals served, and the project sponsor fails to obtain ownership or control of a suitable site for a proposed supportive housing facility during the 12-month period beginning upon the notification of an award of grant assistance, the grantee shall recapture the assistance and make such assistance available under this subtitle.

"(l) Local Boards.—

"(1) ESTABLISHMENT AND FUNCTION.—The head of the executive branch of government of each grantee shall establish and appoint members to a local board, which shall assist the jurisdiction in—

1	"(A) determining whether the grant should
2	be administered by the jurisdiction, a public
3	agency, a private nonprofit organization, the
4	State, or the Secretary;
5	"(B) developing the application under sec-
6	tion 408;
7	"(C) overseeing the activities carried out
8	with assistance under this title; and
9	"(D) preparing the performance report
10	under section 431.
11	"(2) Composition of local boards.—
12	"(A) Nomination.—Members of a local
13	board appointed to meet the requirements of
14	subparagraph (D) shall be nominated by per-
15	sons, other than governmental officials or enti-
16	ties, that represent the groups listed in sub-
17	paragraph (D).
18	"(B) Priority.—Persons who will improve
19	access to a broad range of services for homeless
20	persons and who are sensitive to the varying
21	needs of homeless persons, including veterans,
22	the mentally ill, families with children, young
23	persons, battered spouses, victims of substance
24	abuse, and persons with AIDS, shall be given

preference when selecting local board members.

1	"(C) Community support consid-
2	ERED.—In appointing members to the local
3	board, the chief executive of each grantee shall
4	consider the extent of support for the nominee
5	in the community which the board shall serve.
6	"(D) Majority.—Not less than 51 per-
7	cent of the members of a local board shall be
8	composed of—
9	"(i) homeless or formerly homeless
10	persons;
11	"(ii) persons who act as advocates for
12	homeless persons; and
13	"(iii) persons who provide assistance
14	to homeless persons, including representa-
15	tives of local veterans organizations and
16	veteran service providers who assist home-
17	less veterans.
18	"(E) OTHER LOCAL BOARD MEMBERS.—
19	After the requirements of subparagraph (D) are
20	met, other members of a local board shall be
21	chosen from—
22	"(i) members of the business commu-
23	nity of the jurisdiction receiving the grant;

1	"(ii) members of neighborhood advo-
2	cates in the jurisdiction receiving the
3	grant; and
4	"(iii) government officials of the juris-
5	diction receiving the grant.
6	"(3) Waiver of requirements for local
7	BOARD.—The Secretary may waive the requirements
8	of this subsection if the jurisdiction has an existing
9	board that substantially meets the requirements of
10	this subsection.
11	"(m) Coordination of Homeless Programs.—
12	"(1) Purpose.—The purpose of the consulta-
13	tion and coordination required under this subsection
14	is to provide various services, activities, and assist-
15	ance for homeless persons and families in an effi-
16	cient, effective, and targeted manner designed to
17	meet the comprehensive needs of the homeless.
18	"(2) In General.—The Chairperson of the
19	Interagency Council on the Homeless shall consult
20	and coordinate with the Secretary of Housing and
21	Urban Development, the Secretary of Health and
22	Human Services, the Secretary of Labor, the Sec-
23	retary of Education, the Secretary of Veterans Af-
24	fairs, and the Secretary of Agriculture and shall en-

sure that assistance for federally funded activities

for the homeless is made available, to the greatest extent practicable, in conjunction and coordination with assistance for other federally funded activities for the homeless and with assistance under this title.

- "(3) REQUIREMENTS FOR HOUSING ASSIST-ANCE.—The Secretary shall establish such requirements as the Secretary considers necessary to ensure that grant amounts provided under this title are used by grantees and project sponsors, to the greatest extent practicable, in coordination and in conjunction with federally funded activities for the homeless.
- "(4) DEFINITION.—For purposes of this subsection, the term 'federally funded activities for the homeless' means activities to assist homeless persons, including homeless veterans, or homeless families that are funded (in whole or in part) with amounts provided by the Federal Government (other than amounts provided under this title) and includes—
- 21 "(A) the programs for health care under 22 sections 340 and part C of title V of the Public 23 Health Service Act;

1	"(B) the programs for education, training
2	and community services under title VII of the
3	Stewart B. McKinney Homeless Assistance Act;
4	"(C) food assistance for homeless persons
5	and families through the food programs under
6	the Food Stamp Act of 1977 and the Emer-
7	gency Food Assistance Act of 1983;
8	"(D) the job training, housing, and medi-
9	cal programs for homeless veterans of the De-
10	partment of Veterans Affairs;
11	"(E) the job corps centers for homeless
12	families program under section 433A of the Job
13	Training Partnership Act;
14	"(F) the program for preventive services
15	for children of homeless families or families at
16	risk of homelessness under title III of the Child
17	Abuse Prevention and Treatment Act;
18	"(G) the programs under the Runaway
19	and Homeless Youth Act; and
20	"(H) assistance for homeless persons, in-
21	cluding homeless veterans, and families under
22	State programs funded under supplemental se-
23	curity income programs under part A of title IV
24	or under title XVI of the Social Security Act.

1	"(5) Companion services block grants in
2	CASES OF FAILURE TO COMPLY.—
3	"(A) IN GENERAL.—If, for any fiscal year,
4	the Chairperson of the Interagency Council or
5	the Homeless determines that adequate coordi-
6	nation has not taken place to ensure that as-
7	sistance for federally funded activities for the
8	homeless is made available in conjunction and
9	coordination with assistance under this title (as
10	required under paragraph (2)), the Chairperson
11	of the Interagency Council on the Homeless and
12	the Secretary, in consultation with the Inter-
13	agency Council on the Homeless, shall carry out
14	a program under subparagraph (B) to make
15	companion services block grants available for
16	such fiscal year.
17	"(B) Companion service block
18	GRANTS.—The block grant program under this
19	subparagraph shall provide block grants, using
20	amounts available pursuant to subparagraph
21	(C), to eligible grantees under this title to pro-
22	vide services of the type available under the
23	programs referred to in paragraph (A) in con-

nection with housing assistance under this title.

"(C) Funding.—

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"(i) IN GENERAL.—Notwithstanding any other provision of law, in any fiscal year in which block grants are to be provided in accordance with subparagraph (A), there shall be available for such block grants, of the amount made available for such fiscal year for each activity referred to in paragraph (4), 10 percent of such amount, as determined by the Secretary and the Interagency Council on the Homeless.

"(ii) Limitation.—Notwithstanding clause (i), the aggregate amount available for companion services block grants under this paragraph for a fiscal year shall not exceed the total amount made available pursuant to section 435 for housing assistance under this title. If, for any fiscal year, the amount determined under clause (i) exceeds such amount, the Secretary shall reduce the percentage under clause (i) for such year so that the aggregate amount made available for companion services block grants under this paragraph from the amounts for each activity referred to in

paragraph (4) is equal to the total amount made available pursuant to section 435 for housing assistance under this title.

"(D) Transfer authority.—Except to the extent that the authority of the Secretary and the Chairperson of the Interagency Council on the Homeless is limited by appropriations, and with the concurrence of the head of the affected agency and upon advance approval of the Committees on Appropriations and the authorizing committees of the House of Representatives and the Senate, the Secretary and the Chairperson of the Interagency Council on the Homeless shall transfer funds made available under subparagraph (C) to the companion services block grant for federally funded activities, functions, or programs for the homeless.

"(E) Report.—Not later than the first quarter of the first full fiscal year after the date of the enactment of the Homeless Housing Programs Consolidation and Flexibility Act and each quarter thereafter, the Secretary and the Chairperson of the Interagency Council on the Homeless shall report to Congress on—

- "(i) the need for any reprogramming 1 2 or transfer of funds appropriated for federally funded activities, functions, or pro-3 grams for the homeless; and "(ii) any funds appropriated for feder-6 ally funded activities, functions, or pro-7 grams for the homeless that were repro-8 grammed or transferred during the quarter 9 covered by the report. 10 "(n) Consultation Regarding Use of National GUARD FACILITIES AS HOMELESS SHELTERS.—The Sec-12 retary may not provide a grant for a fiscal year from 13 amounts for such year allocated under section 406(c) for use under subtitle C for a State unless the State has con-14 15 sulted with the Secretary regarding the possibility of making any space at National Guard facilities under the jurisdiction of the State available, during such fiscal year, for use by homeless organizations to provide shelter to home-18 less persons, but only at the times that such space is not 19 actively being used for National Guard purposes or other 20 21 public purposes already undertaken. 22 "SEC. 409. SUPPORTIVE SERVICES. 23 "(a) Requirement.—To the extent allowed by this
- 24 title, each project sponsor administering permanent hous-
- 25 ing development assistance provided with amounts under

- 1 this title or a supportive housing facility or emergency
- 2 shelter assisted with such amounts shall provide support-
- 3 ive services for residents of the dwelling units or facility
- 4 or shelter assisted. The array of supportive services pro-
- 5 vided may be designed by the grantee or the project spon-
- 6 sor administering the assistance, facility, or shelter. A
- 7 project sponsor administering a supportive housing facility
- 8 shall provide supportive services for other homeless per-
- 9 sons using the facility.
- 10 "(b) Targeting Populations With Special
- 11 Needs.—Supportive services provided with grant
- 12 amounts under this title shall address the special needs
- 13 of homeless persons (such as homeless persons with
- 14 disabilities, homeless persons with acquired immuno-
- 15 deficiency syndrome and related diseases, homeless per-
- 16 sons who have chronic problems with alcohol or drugs (or
- 17 both), veterans who are homeless, and homeless families
- 18 with children) intended to be served.
- 19 "(c) Services.—Supportive services may include ac-
- 20 tivities such as—
- 21 "(1) establishing and operating a child care
- 22 services program for homeless families;
- "(2) establishing and operating an employment
- 24 assistance program;

- 1 "(3) providing outpatient health services, food, 2 and case management; "(4) providing assistance in obtaining perma-3 4 nent housing, employment counseling, and nutri-5 tional counseling; "(5) providing security arrangements necessary 6 7 for the protection of residents of supportive housing 8 or emergency shelters and for homeless persons 9 using supportive housing facilities; "(6) providing assistance in obtaining other 10 11 Federal, State, and local assistance available for 12 such residents and persons (including mental health 13 benefits, employment counseling, and medical assist-14 ance, but not including major medical equipment); "(7) employment assistance programs with an 15 16 emphasis on on-the-job training programs which re-17 sult in improved, long-term employability and in-18 creased earnings for homeless persons; and
- 19 "(8) providing other appropriate services.
- "(d) Provision of Services.—Supportive services provided with grant amounts under this title may be provided directly by the grantee, by the project sponsor administering the permanent housing development assistance or the facility or shelter, or by contract with other public or private service providers. Such services provided

- 1 in connection with a supportive housing facility may be
- 2 provided to homeless persons who do not reside in the sup-
- 3 portive housing, but only to the extent consistent with the
- 4 comprehensive housing affordability strategy under sec-
- 5 tion 105 of the Cranston-Gonzalez National Affordable
- 6 Housing Act for the applicable jurisdiction.
- 7 "SEC. 410. NONDISCRIMINATION IN PROGRAMS AND AC-
- 8 TIVITIES.
- 9 "No person in the United States shall, on the basis
- 10 of race, color, national origin, religion, or sex, be excluded
- 11 from participation in, be denied the benefits of, or be sub-
- 12 jected to discrimination under any program or activity
- 13 funded in whole or in part with funds made available
- 14 under this subtitle. Any prohibition against discrimination
- 15 on the basis of age under the Age Discrimination Act of
- 16 1975 or with respect to an otherwise qualified handi-
- 17 capped individual, as provided in section 504 of the Reha-
- 18 bilitation Act of 1973, shall also apply to any such pro-
- 19 gram or activity.

20 "Subtitle B—Permanent Housing

21 **Development Activities**

- 22 "SEC. 411. USE OF AMOUNTS AND GENERAL REQUIRE-
- 23 MENTS.
- 24 "(a) Use of Amounts for Permanent Housing
- 25 Development.—

"(1) AUTHORIZED USE.—A State, metropolitan 1 2 city, or urban county that receives a grant under 3 section 402(b)(2) from amounts allocated for use under this subtitle may use grant amounts (and any 5 supplemental amounts provided under section 407) 6 only to carry out permanent housing development 7 activities within such State, metropolitan city, or 8 urban county. For purposes of this subtitle, the term 9 'permanent housing development activities' means 10 activities to construct, substantially rehabilitate, or 11 acquire structures to provide permanent housing, in-12 cluding the capitalization of a dedicated project ac-13 count from which long-term assistance payments 14 (which may include operating costs or rental assist-15 ance) can be made in order to facilitate such activi-16 ties, and activities under section 441 of the this Act, 17 as in effect on October 31, 1998 (subject to the limi-18 tation in section 406(b)(3) of this Act).

- "(2) Use for supportive services prohibited.—Amounts allocated for use under this subtitle may not be used for supportive services activities.
- 22 "(b) Use Through Nonprofit Organizations.—
 - "(1) IN GENERAL.—A grantee that receives grant amounts for a fiscal year for use under this subtitle may, pursuant to section 404, provide such

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- amounts to units of general local government and 2 private nonprofit organizations for use in accordance 3 with this subtitle, except that the grantee shall en-
- sure that more than 50 percent of the amounts re-5 ceived by the grantee for the fiscal year are used
- 6 through private nonprofit organizations.

- 7 "(2) Waiver of use of nonprofit require-MENT.—The Secretary may waive the requirement 8 9 under paragraph (1) that a grantee ensure that 10 more than 50 percent of the amounts received by the 11 grantee for the fiscal year are used through private 12 nonprofit organizations if the Secretary determines 13 that there are not sufficient private nonprofit orga-14 nizations available to the grantee to meet that re-15 quirement.
- 16 "(c) Administrative Fee.—To the extent provided in section 408(g), grant amounts provided under this sub-18 title may be used by the project sponsor providing such 19 assistance for costs of administering such assistance.
- 20 TARGETING POPULATIONS WITH SPECIAL 21 Needs.—To the maximum extent practicable, a grantee 22 shall provide for use of grant amounts made available 23 under this subtitle in a manner that provides permanent housing for homeless persons with disabilities, homeless
- persons with acquired immunodeficiency syndrome or re-

1	lated diseases, homeless persons who have chronic prob-
2	lems with alcohol or drugs (or both), homeless families
3	with children, and veterans who are homeless.
4	"SEC. 412. PERMANENT HOUSING DEVELOPMENT.
5	"(a) In General.—Housing shall be considered per-
6	manent housing for purposes of this title if the housing—
7	"(1) provides long-term housing for homeless
8	persons;
9	"(2) complies with any applicable State and
10	local housing codes, licensing requirements, or other
11	requirement in the jurisdiction in which the housing
12	is located, including any applicable State or local re-
13	quirements regarding the number of occupants in
14	such a facility; and
15	"(3) complies with the requirement under sec-
16	tion 409(a) regarding providing supportive services
17	for homeless persons.
18	"(b) Clarification.—Permanent housing may—
19	"(1) be restricted for occupancy by homeless
20	persons with disabilities;
21	"(2) consist of or contain full dwelling units or
22	dwelling units that do not contain bathrooms or
23	kitchen facilities; and
24	"(3) be provided in the form of rental housing,
25	cooperative housing, shared living arrangements, sin-

gle family housing, or other types of housing ar-1 2 rangements. "Subtitle C—Flexible Block Grant 3 **Homeless Assistance** 4 5 "SEC. 421, ELIGIBLE ACTIVITIES. 6 "(a) IN GENERAL.—Grant amounts allocated for use under this subtitle may be used only for carrying out the 8 following activities: 9 "(1) Acquisition and rehabilitation of 10 SUPPORTIVE HOUSING.—For acquisition or rehabili-11 tation of an existing structure (including a small 12 commercial property or office space) to provide sup-13 portive housing other than emergency shelter or to 14 provide supportive services; the repayment of any 15 outstanding debt owed on a loan made to purchase 16 an existing structure for use as supportive housing 17 shall be considered to be a cost of acquisition under 18 this paragraph if the structure was not used as sup-19 portive housing or to provide supportive services, be-20 fore assistance is provided using grant amounts. 21 "(2)NEW CONSTRUCTION OF SUPPORTIVE 22 HOUSING.—For new construction of a structure to 23 be used as supportive housing. "(3) Leasing of supportive housing.—For 24

leasing of an existing structure or structures, or por-

tions thereof, to provide supportive housing or supportive services during the period covered by the application.

"(4) OPERATING COSTS FOR SUPPORTIVE HOUSING.—For covering operating costs of supportive housing (which shall include capital costs for utilizing any interactive computer or telephone services and other electronic information networks and systems appropriate for assisting homeless families); except that grant amounts provided under this subtitle may not be used to cover more than 75 percent of the annual operating costs of such housing.

"(5) Homelessness prevention.—

"(A) IN GENERAL.—For activities designed to help persons (including veterans who are at risk of becoming homeless) and families avoid becoming homeless, which shall include assistance for making mortgage payments, rental payments, and utility payments and any activities other than those found by the Secretary to be inconsistent with the purposes of this Act.

"(B) Persons eligible for assistance.—Assistance under this paragraph may be provided only to very low-income families who have received eviction (or mortgage delin-

1	quency or foreclosure) notices or notices of ter-
2	mination of utility services and who—
3	"(i) are unable to make the required
4	payments due to a sudden reduction in in-
5	come;
6	"(ii) need such assistance to avoid
7	homelessness due to the eviction or termi-
8	nation of services; and
9	"(iii) have a reasonable prospect of
10	being able to resume payments within a
11	reasonable period of time.
12	"(C) Limitation.—Assistance under this
13	paragraph may be provided only if such assist-
14	ance will not supplant funding for preexisting
15	homelessness prevention activities from other
16	services.
17	"(6) Permanent housing development ac-
18	TIVITIES.—For providing permanent housing devel-
19	opment activities as described in subtitle B.
20	"(7) Emergency shelter.—For—
21	"(A) renovation, major rehabilitation, or
22	conversion of a building or buildings to be used
23	as emergency shelters;
24	"(B) covering costs of supportive services
25	in connection with an emergency shelter, if such

services do not supplant any services provided
by the local government during any part of the
12-month period ending on the date of the commencement of the operation of the emergency
shelter; and

- "(C) covering costs relating to maintenance, operation, insurance, utilities, and furnishings for emergency shelters.
- "(8) Supportive services.—To the extent provided in section 406, for covering costs of supportive services provided to homeless persons in connection with a permanent or supportive housing facility or otherwise.
- "(9) TECHNICAL ASSISTANCE.—For technical assistance in carrying out the purposes of this title, except that the Secretary may provide such technical assistance directly to any grantee, including non-profit sponsors who are proposing project applications for populations with special needs.
- "(b) USE FOR HOUSING ACTIVITIES.—Of the aggre-21 gate of any grant amounts provided to a grantee for a 22 fiscal year for use under this subtitle and the supplemental 23 amounts provided for such fiscal year by the grantee in 24 accordance with section 407, the grantee shall ensure that 25 an amount that is not less than such grant amounts (less

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- 1 any amount used pursuant to section 408(g)) is used for
- 2 eligible activities described in paragraphs (1) through (6)
- 3 of subsection (a).
- 4 "SEC. 422. USE OF AMOUNTS THROUGH PRIVATE NON-
- 5 PROFIT PROVIDERS.
- 6 "(a) IN GENERAL.—In each fiscal year, each grantee
- 7 of amounts for use under this subtitle shall ensure that
- 8 more than 50 percent of the amounts received by the
- 9 grantee for such fiscal year are used for carrying out eligi-
- 10 ble activities under section 421 through project sponsors
- 11 that are private nonprofit organizations.
- 12 "(b) WAIVER.—The Secretary may waive the require-
- 13 ment under subsection (a) that a grantee ensure that more
- 14 than 50 percent of the amounts received by the grantee
- 15 for the fiscal year are used through private nonprofit orga-
- 16 nizations if the Secretary determines that there are not
- 17 sufficient private nonprofit organizations available to the
- 18 grantee to meet that requirement.
- 19 "SEC. 423. SUPPORTIVE HOUSING.
- 20 "(a) In General.—Housing shall be considered sup-
- 21 portive housing for purposes of this subtitle if—
- 22 "(1) the housing complies with the requirement
- under section 409(a) regarding providing supportive
- 24 services for homeless persons;

"(2) the housing complies with any applicable 1 2 State and local housing codes and licensing require-3 ments in the jurisdiction in which the housing is located; and "(3) the housing— 5 "(A) is transitional housing; or 6 "(B) is permanent supportive housing as 7 8 described in section 412. 9 "(b) Transitional Housing.—For purposes of this section, the term 'transitional housing' means housing, the 10 purpose of which is to facilitate the movement of homeless 11 persons and families to permanent housing within 24 months or such longer period as the Secretary determines necessary. Assistance may be denied for housing based on 14 15 a violation of this subsection only if a substantial number of homeless persons or families have remained in the hous-16 ing longer than such period. 17 18 "(c) SINGLE ROOM OCCUPANCY DWELLINGS.—For purposes of this section, a facility may provide supportive 19 housing or supportive services in dwelling units that do 20 21 not contain bathrooms or kitchen facilities and are appropriate for use as supportive housing or in facilities containing some or all such dwelling units.

1	"(d) Safe Haven Housing.—For purposes of this
2	section, supportive housing may be a structure or a clearly
3	identifiable portion of a structure that—
4	"(1) provides housing and low-demand services
5	and referrals for homeless persons with serious men-
6	tal illness—
7	"(A) who are currently residing primarily
8	in places not designed for, or ordinarily used as,
9	regular sleeping accommodations for human
10	beings; and
11	"(B) who have been unwilling or unable to
12	participate in mental health or substance abuse
13	treatment programs or to receive other support-
14	ive services; except that a person whose sole im-
15	pairment is substance abuse shall not be consid-
16	ered an eligible person;
17	"(2) provides 24-hour residence for eligible indi-
18	viduals who may reside for an unspecified duration;
19	"(3) provides private or semiprivate accom-
20	modations;
21	"(4) may provide for the common use of kitch-
22	en facilities, dining rooms, and bathrooms;
23	"(5) may provide supportive services to eligible
24	persons who are not residents on a drop-in basis;
25	and

1	"(6) provides occupancy limited to no more
2	than 25 persons.
3	"SEC. 424. EMERGENCY SHELTER.
4	"(a) In General.—A facility shall be considered
5	emergency shelter for purposes of this subtitle if the facil-
6	ity is designed to provide overnight sleeping accommoda-
7	tions for homeless persons and complies with the require-
8	ments under this section. An emergency shelter may in-
9	clude appropriate eating and cooking accommodations.
10	"(b) Requirements.—Grant amounts under this
11	subtitle may be used for eligible activities under section
12	421(a)(7) relating to emergency shelter only if—
13	"(1) the Secretary determines that—
14	"(A) use of such amounts is necessary to
15	meet the emergency shelter needs of the juris-
16	diction in which the facility is located; and
17	"(B) the use of such amounts for such ac-
18	tivities will not violate the prohibition under
19	section 408(f); and
20	"(2) the project sponsor agrees that it will—
21	"(A) in the case of assistance involving
22	major rehabilitation or conversion of a building,
23	maintain the building as a shelter for homeless
24	persons and families for not less than a 10-year
25	period unless, within such 10-year period, the

1	need for maintaining the building as a full-time
2	shelter ceases to exist and the building is used
3	for the remainder of such period to carry out
4	other eligible activities under this subtitle;
5	"(B) in the case of assistance involving re-
6	habilitation (other than major rehabilitation or
7	conversion of a building), maintain the building
8	as a shelter for homeless persons and families
9	for not less than a 3-year period;
10	"(C) in the case of assistance involving
11	only activities described in subparagraphs (B)
12	and (C) of section 421(a)(7), provide services or
13	shelter to homeless persons and families at the
14	original site or structure or other sites or struc-
15	tures serving the same general population for
16	the period during which such assistance is pro-
17	vided;
18	"(D) comply with the standards of housing
19	quality applicable under section 408(h); and
20	"(E) assist homeless persons obtaining—
21	"(i) appropriate supportive services,
22	permanent housing, medical and mental
23	health treatment (including information
24	and counseling regarding the benefits and
25	availability of child immunization), coun-

1 seling, supervision, veterans benefits, and 2 other services essential for achieving independent living (including on-the-job train-3 ing programs which provide an hourly stipend of an amount that is not less than 6 minimum wage and which are likely to im-7 prove the long-term employability and 8 earnings of homeless persons and reduce 9 their need for subsidized housing); and 10

"(ii) other Federal, State, local, and private assistance available for homeless persons.

"Subtitle D—Reporting, Definitions, and Funding

15 "SEC. 431. PERFORMANCE REPORTS BY GRANTEES.

16 "(a) REQUIREMENT.—For each fiscal year, each 17 grantee under this title shall review and report, in a form 18 acceptable to the Secretary, on the progress it has made 19 during such fiscal year in carrying out the activities described in the application resulting in such grant and the 20 21 relationship of such activities to the comprehensive housing affordability strategy under section 105 of the Cran-23 ston-Gonzalez National Affordable Housing Act for the applicable jurisdiction.

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1	"(b) Content.—Each report under this section for
2	a fiscal year shall—
3	"(1) describe the use of grant amounts provided
4	to the grantee for such fiscal year;
5	"(2) to the extent practicable until the develop-
6	ment of a reasonable methodology by the Secretary
7	and the Interagency Council on the Homeless, de-
8	scribe the number of homeless persons and families,
9	including populations with special needs provided
10	shelter, housing, or assistance using such grant
11	amounts;
12	"(3) assess the relationship of such use to the
13	goals identified pursuant to section $105(b)(2)$ of the
14	Cranston-Gonzalez National Affordable Housing Act
15	in the comprehensive housing affordability strategy
16	for the applicable jurisdiction;
17	"(4) indicate the grantee's programmatic ac-
18	complishments;
19	"(5) describe how the grantee would change its
20	programs as a result of its experiences; and
21	"(6) describe any delays that occurred in the
22	startup of programs and the reason for each delay.
23	"(c) Submission.—The Secretary shall establish
24	dates for submission of reports under this section and re-
25	view such reports and make such recommendations as the

- 1 Secretary considers appropriate to carry out the purposes
- 2 of this title. The Secretary may withhold or reallocate
- 3 funds granted to a grantee if the Secretary finds that the
- 4 grantee has complied with applicable program require-
- 5 ments, but not substantially complied with the application
- 6 that the grantee submitted to obtain such funds.

7 "(d) Public Availability.—

- "(1) In General.—A grantee preparing a report under this section shall make the report publicly available to the citizens in the jurisdiction of the grantee in sufficient time to permit such citizens to comment on such report prior to its submission to the Secretary, and in such manner and at such times as the grantee may determine. The report shall include a summary of any such comments received by the grantee regarding its program.
- "(2) ELECTRONIC ACCESS.—A grantee may comply with the requirement under paragraph (1) by making the report available through interactive computer or telephone services or other electronic information networks and systems appropriate for making such information widely publicly available. The Secretary shall make each final report submitted under this section publicly available through such a

- 1 computer, telephone, or information service, net-
- work, or system.
- 3 "(e) Authority of Secretary.—The Secretary
- 4 shall establish procedures appropriate and practicable for
- 5 providing a fair hearing and timely resolution of citizen
- 6 complaints related to performance reports under this sec-
- 7 tion.

8 "SEC. 432. ANNUAL REPORT BY SECRETARY.

- 9 "The Secretary shall include in the annual report,
- 10 under section 8 of the Department of Housing and Urban
- 11 Development Act, information summarizing the activities
- 12 carried out under this title and setting forth the findings,
- 13 conclusions, and recommendations of the Secretary as a
- 14 result of the activities. Such information shall be made
- 15 publicly available through interactive computer or tele-
- 16 phone services or other electronic information networks
- 17 and systems appropriate for making such information
- 18 widely available to the public.

19 "SEC. 433. DEFINITIONS.

- 20 "For purposes of this title, the following definitions
- 21 shall apply:
- 22 "(1) APPLICANT.—The term 'applicant' means
- an eligible grantee that submits an application under
- section 408(a) for a grant under this title.

"(2) Eligible Grantee.—The term 'eligible 1 2 grantee' is defined in section 403. 3 "(3) Facility.—The term 'facility' means a structure or structures (or a portion of such struc-5 ture or structures) that are assisted through eligible 6 activities under subtitle C with grant amounts under this title (or for which the Secretary provides tech-7 8 nical assistance under section 421(a)(9)). "(4) Grantee.—The term 'grantee' means an 9 applicant that receives a grant under this title. 10 11 "(5) Insular area.—The term 'insular area' 12 means each of the Virgin Islands, Guam, American Samoa, the Northern Mariana Islands, and any 13 14 other territory or possession of the United States. "(6) METROPOLITAN CITY, CONSORTIUM.—The 15 16 term 'metropolitan city' has the meaning given that 17 term in section 102 of the Housing and Community 18 Development Act of 1974. A consortium of units of 19 general local governments shall be considered to be 20 a metropolitan city— "(A) for amounts allocated in accordance 21 22 with section 406(c)(3), only if the consortium 23 received funds for fiscal year 1998 or 1999

under subtitle B of this title, as then in effect;

and

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1	"(B) for amounts allocated in accordance
2	with any formula developed pursuant to section
3	406(c)(5), only if the Secretary determines that
4	the consortium—
5	"(i)(I) is comprised of units of general
6	local government which are geographically
7	contiguous (which may include all units of
8	general local government within a State);
9	"(II) has sufficient authority and ad-
10	ministrative capability to carry out the
11	purposes of this title on behalf of its mem-
12	ber jurisdictions; and
13	"(III) will, according to a written cer-
14	tification by the State (or States, if the
15	consortium includes jurisdictions in more
16	than one State) in which its member juris-
17	dictions are located, direct its activities to
18	alleviation of homelessness problems within
19	the State (or States); or
20	"(ii) received funds for fiscal year
21	1998 or 1999 under subtitle B of this title
22	as then in effect.
23	"(7) Nonentitlement area.—The term 'non-
24	entitlement area' means an area that is not a metro-

1	politan city or part of an urban county and does not
2	include Indian tribes or insular areas.
3	"(8) Operating costs.—The term 'operating
4	costs' means expenses incurred by a grantee operat-
5	ing supportive housing assisted with grant amounts
6	under this title, with respect to—
7	"(A) the administration, maintenance, re-
8	pair, and security of such housing;
9	"(B) utilities, fuel, furnishings, and equip-
10	ment for such housing; and
11	"(C) the conducting of the assessment
12	under section $408(b)(2)$.
13	"(9) Outpatient Health Services.—The
14	term 'outpatient health services' means outpatient
15	health care, outpatient mental health services, out-
16	patient substance abuse services, and case manage-
17	ment.
18	"(10) Person with disabilities.—The term
19	'person with disabilities' means a person who—
20	"(A) has a disability as defined in section
21	223 of the Social Security Act;
22	"(B) is determined to have, pursuant to
23	regulations issued by the Secretary, a physical,
24	mental, or emotional impairment which (i) is
25	expected to be of long, continued, and indefinite

1	duration, (ii) substantially impedes an individ-
2	ual's ability to live independently, and (iii) is
3	of such a nature that such ability could be im-
4	proved by more suitable housing conditions; or
5	"(C) has a developmental disability as de-
6	fined in section 102 of the Developmental Dis-
7	abilities Assistance and Bill of Rights Act.
8	Such term shall not exclude persons who have the
9	disease of acquired immunodeficiency syndrome or
10	any conditions arising from the etiologic agent for
11	acquired immunodeficiency syndrome.
12	"(11) Private nonprofit organization.—
13	The term 'private nonprofit organization' means any
14	private organization that—
15	"(A) is organized under State or local
16	laws;
17	"(B) has no part of its net earnings inur-
18	ing to the benefit of any member, founder, con-
19	tributor, or individual;
20	"(C) complies with standards of financial
21	accountability acceptable to the Secretary; and
22	"(D) has among its purposes significant
23	activities related to the provision of—

1	"(i) decent housing that is affordable
2	to low-income and moderate-income fami-
3	lies; or
4	"(ii) shelter, housing, or services for
5	homeless persons or families or for persons
6	or families at risk of becoming homeless.
7	"(12) Project sponsor.—The term 'project
8	sponsor' means an entity that uses grant amounts
9	under this title to carry out a permanent housing
10	development program under subtitle B or eligible ac-
11	tivities under subtitle C. The term includes a grant-
12	ee carrying out such a program or activities.
13	"(13) Secretary.—The term 'Secretary'
14	means the Secretary of Housing and Urban Develop-
15	ment.
16	"(14) State.—The term 'State' means each of
17	the several States and the Commonwealth of Puerto
18	Rico.
19	"(15) Supportive Housing.—The term 'sup-
20	portive housing' means a facility that meets the re-
21	quirements of section 423.
22	"(16) Supportive Services.—The term 'sup-
23	portive services' means services under section 409.
24	"(17) Urban county, unit of general
25	LOCAL GOVERNMENT.—The terms 'urban county'

- and 'unit of general local government' have the
- 2 meanings given the terms in section 102 of the
- 3 Housing and Community Development Act of 1974.
- 4 "(18) Very Low-income families.—The term
- 5 'very low-income families' has the same meaning
- 6 given the term under section 3(b) of the United
- 7 States Housing Act of 1937 (or any other subse-
- 8 quent provision of Federal law defining such term
- 9 for purposes of eligibility for, or rental charges in,
- public housing).

11 "SEC. 434. REGULATIONS.

- "(a) Issuance.—Not later than the expiration of the
- 13 30-day period beginning upon the date of the enactment
- 14 of the Homeless Housing Programs Consolidation and
- 15 Flexibility Act, the Secretary shall issue interim regula-
- 16 tions to carry out this title. The Secretary shall issue final
- 17 regulations to carry out this title after notice and oppor-
- 18 tunity for public comment regarding the interim regula-
- 19 tions in accordance with the procedure under section 553
- 20 of title 5, United States Code, applicable to substantive
- 21 rules (notwithstanding subsections (a)(2), (b)(B), and
- 22 (d)(3) of such section), but not later than the expiration
- 23 of the 90-day period beginning upon the date of the enact-
- 24 ment of the Homeless Housing Programs Consolidation
- 25 and Flexibility Act.

- 1 "(b) Rule of Construction.—Any failure by the
- 2 Secretary to issue any regulations under this section shall
- 3 not affect the effectiveness of any provision of this title
- 4 pursuant to section 4(b) of the Homeless Housing Pro-
- 5 grams Consolidation and Flexibility Act.

6 "SEC. 435. AUTHORIZATION OF APPROPRIATIONS.

- 7 "(a) In General.—There are authorized to be ap-
- 8 propriated for grants under this title \$1,020,000,000 for
- 9 fiscal year 2000 and such sums as may be necessary for
- 10 each of fiscal years 2001, 2002, 2003, and 2004.
- 11 "(b) Prohibition on Set Asides.—Notwithstand-
- 12 ing any other provision of law, any attempt to put any
- 13 restriction on the use of funds appropriated for this title
- 14 (such as for use in special projects) shall be considered
- 15 an appropriation without authorization and shall be with-
- 16 out force or effect.".
- 17 (b) Applicability.—The provisions of the amend-
- 18 ment made by subsection (a) shall apply with respect to
- 19 fiscal year 2000 and each fiscal year thereafter.

20 SEC. 6. INTERAGENCY COUNCIL ON THE HOMELESS.

- 21 (a) Chairperson and Vice Chairperson.—Sec-
- 22 tion 202(b) of the Stewart B. McKinney Homeless Assist-
- 23 ance Act (42 U.S.C. 11312(b)) is amended to read as fol-
- 24 lows:
- 25 "(b) Chairperson and Vice Chairperson.—

"(1) CHAIRPERSON.—The Council shall elect a 1 2 Chairperson from among its members, who shall 3 have a term of 2 years. A member of the Council by reason of any of paragraphs (1) through (16) of 5 subsection (a) who serves as Chairperson for a term 6 may not be elected to serve as Chairperson for the 7 succeeding term. The preceding sentence shall not 8 apply to any member serving as Chairperson on the 9 date of the enactment of the Homeless Housing Pro-10 grams Consolidation and Flexibility Act. 11

- "(2) VICE CHAIRPERSON.—The Vice Chairperson of the Council shall have a term of 2 years and shall be—
 - "(A) the Secretary of Housing and Urban Development, if such Secretary is not elected as the Chairperson of the Council; or
 - "(B) elected by the Council from among its members, if the Secretary of Housing and Urban Development is elected as the Chairperson of the Council.
- "(3) Notwithstanding paragraphs (1) and (2), the first Chairperson elected after the date of the enactment of the Homeless Housing Programs Consolidation and Flexibility Act may not be the Secretary of Housing and Urban Development.".

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- 1 (b) Authorization of Appropriations.—Section
- 2 208 of the Stewart B. McKinney Homeless Assistance Act
- 3 (42 U.S.C. 11318) is amended to read as follows:
- 4 "SEC. 208. AUTHORIZATION OF APPROPRIATIONS.
- 5 "Of any amounts made available in any fiscal year
- 6 to carry out this Act, 0.0012 of such amounts shall be
- 7 available to carry out this title.".
- 8 (c) Termination.—Section 209 of the Stewart B.
- 9 McKinney Homeless Assistance Act (42 U.S.C. 11319) is
- 10 amended by striking "October 1, 1994" and inserting
- 11 "October 1, 2004".
- 12 (d) Repeal.—Section 210 of the Stewart B. McKin-
- 13 ney Homeless Assistance Act (42 U.S.C. 11320) is hereby
- 14 repealed.
- 15 SEC. 7. INVENTORY OF FEDERAL FACILITIES SUITABLE
- 16 FOR OVERNIGHT SHELTER FOR HOMELESS
- 17 PERSONS.
- 18 (a) IDENTIFICATION.—Not later than 30 days after
- 19 the date of the enactment of this Act, the Secretary of
- 20 Housing and Urban Development shall request, from the
- 21 head of each executive agency, information that identifies
- 22 each covered facility (or any parts thereof) under the con-
- 23 trol of the executive agency that is suitable for use as tem-
- 24 porary overnight shelter for homeless persons.

- 1 (b) Consultation.—At the request of the head of
- 2 any executive agency, the Secretary shall consult with such
- 3 agency head regarding whether facilities of the agency, or
- 4 a particular facility or facilities, are covered facilities or
- 5 are suitable for use as temporary overnight shelter for
- 6 homeless persons.
- 7 (c) Compilation and Publication.—Not later
- 8 than 60 days after the date of the enactment of this Act,
- 9 the Secretary shall compile the information submitted pur-
- 10 suant to subsection (a) and cause the compiled informa-
- 11 tion to be published in the Federal Register a list of all
- 12 covered facilities identified as suitable for use as tem-
- 13 porary overnight shelter for homeless persons.
- 14 (d) Definitions.—For purposes of this section, the
- 15 following definitions shall apply:
- 16 (1) COVERED FACILITY.—The term "covered
- facility" means any building, structure, land, or
- other real property that, in the determination of the
- 19 head of the Federal agency having control of the
- property, using standards that shall be established
- by the Secretary, reasonably could be made available
- for the use described in subsection (a) without sub-
- stantial conflict with any other existing, expected, or
- 24 potential use of the property to carry out the mis-
- sion of the agency.

(2) Executive Agency.—The term "executive 1 2 agency" has the meaning given such term in section 105 of title 5, United States Code. 3 (3) Homeless Person.—The term "homeless 5 person" has the meaning given such term in section 6 102 of the Stewart B. McKinney Homeless Assist-7 ance Act (42 U.S.C. 11302). (4) Secretary.—The term "Secretary" means 8 9 the Secretary of Housing and Urban Development. 10 SEC. 8. REPEALS AND CONFORMING AMENDMENTS. 11 (a) Repeals.—The following provisions of law are hereby repealed: 12 13 (1) Innovative homeless initiatives dem-14 ONSTRATION.—Section 2 of the HUD Demonstra-15 tion Act of 1993 (42 U.S.C. 11301 note). 16 (2) FHA SINGLE FAMILY PROPERTY DISPOSI-17 TION FOR HOMELESS USE.—Section 1407 of the 18 Housing and Community Development Act of 1992 19 (Public Law 102–550; 106 Stat. 4034). 20 (3) Housing for rural homeless and mi-21 GRANT FARMWORKERS.—Subsection (k) of section 22 516 of the Housing Act of 1949 (42 U.S.C. 23 1486(k)). 24 (b) TERMINATION OF SRO ASSISTANCE PROGRAM.— Section 8(e)(2) of the United States Housing Act of 1937

- 1 shall not be in effect on or after the date of the enactment
- 2 of this Act as provided in subsections (a)(4) and (b)(2)
- 3 of section 289 of the Cranston-Gonzalez National Afford-
- 4 able Housing Act (42 U.S.C. 12839).
- 5 (c) Conforming Amendments to Youthbuild
- 6 Program.—Title IV of the Cranston-Gonzalez National
- 7 Affordable Housing Act is amended—
- 8 (1) in section 455(b) (42 U.S.C. 12899d(b)) by
- 9 inserting "subtitle C of" before "title IV"; and
- 10 (2) in section 457(4) (42 U.S.C. 12899f(4)), by
- striking "section 103" and inserting "section 102".
- 12 (d) Clerical Amendment.—The table of contents
- 13 in section 101(b) of the Stewart B. McKinney Homeless
- 14 Assistance Act is amended by striking the items relating
- 15 to titles I, II, III, and IV (including the items relating
- 16 to the subtitles, parts, and sections of such titles) and in-
- 17 serting the following new items:

"TITLE I—GENERAL PROVISIONS

- "Sec. 101. Short title and table of contents.
- "Sec. 102. General definition of homeless individual.
- "Sec. 103. Funding availability and limitations.
- "Sec. 104. Annual program summary by Comptroller General.

"TITLE II—INTERAGENCY COUNCIL ON THE HOMELESS

- "Sec. 201. Establishment.
- "Sec. 202. Membership.
- "Sec. 203. Functions.
- "Sec. 204. Director and staff.
- "Sec. 205. Powers.
- "Sec. 206. Transfer of functions.
- "Sec. 207. Definitions.
- "Sec. 208. Authorization of appropriations.
- "Sec. 209. Termination.

"TITLE III—FEDERAL EMERGENCY MANAGEMENT FOOD AND SHELTER PROGRAM

"Subtitle A—Administrative Provisions

- "Sec. 301. Emergency Food and Shelter Program National Board.
- "Sec. 302. Local boards.
- "Sec. 303. Role of Federal Emergency Management Agency.
- "Sec. 304. Records and audit of National Board and grantees of assistance.
- "Sec. 305. Annual report.

"Subtitle B-Emergency Food and Shelter Grants

- "Sec. 311. Grants by the Director.
- "Sec. 312. Retention of interest earned.
- "Sec. 313. Purposes of grants.
- "Sec. 314. Limitation on certain costs.
- "Sec. 315. Disbursement of funds.
- "Sec. 316. Program guidelines.

"Subtitle C—General Provisions

- "Sec. 321. Definitions.
- "Sec. 322. Authorization of appropriations.

"TITLE IV—PERMANENT HOUSING DEVELOPMENT AND FLEXIBLE BLOCK GRANT HOMELESS ASSISTANCE PROGRAM

"Subtitle A—General Provisions

- "Sec. 401. Purpose; performance measures.
- "Sec. 402. Grant authority.
- "Sec. 403. Eligible grantees.
- "Sec. 404. Use of project sponsors.
- "Sec. 405. Comprehensive housing affordability strategy compliance.
- "Sec. 406. Allocation and availability of amounts.
- "Sec. 407. Matching funds requirement.
- "Sec. 408. Program requirements.
- "Sec. 409. Supportive services.
- "Sec. 410. Nondiscrimination in programs and activities."

"Subtitle B—Permanent Housing Development Activities

- "Sec. 411. Use of amounts and general requirements.
- "Sec. 412. Permanent housing development.

"Subtitle C—Flexible Block Grant Homeless Assistance

- "Sec. 421. Eligible activities.
- "Sec. 422. Use of amounts through private nonprofit providers.
- "Sec. 423. Supportive housing.
- "Sec. 424. Emergency shelter.

"Subtitle D-Reporting, Definitions, and Funding

- "Sec. 431. Performance reports by grantees.
- "Sec. 432. Annual report by Secretary.
- "Sec. 433. Definitions.

- "Sec. 434. Regulations.
- "Sec. 435. Authorization of appropriations.".

1 SEC. 9. SAVINGS PROVISION.

- 2 Nothing in this Act may be construed to affect the
- 3 validity of any right, duty, or obligation of the United
- 4 States or other person arising under or pursuant to any
- 5 commitment or agreement entered into before the date of
- 6 the enactment of this Act under any provision of law re-
- 7 pealed or amended by this Act.
- 8 SEC. 10. TREATMENT OF PREVIOUSLY OBLIGATED
- 9 **AMOUNTS.**
- Notwithstanding the amendment or repeal of any
- 11 provision of law by this Act, any amounts appropriated
- 12 to carry out the provisions so amended or repealed that
- 13 are obligated before the date of the enactment of this Act
- 14 shall be used in the manner provided, and subject to any
- 15 requirements and agreements entered into, under such
- 16 provisions as such provisions were in effect immediately
- 17 before such date of enactment.

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