SUSPEND THE RULES AND PASS THE BILL, H.R. 1065, WITH AMENDMENTS

(THE AMENDMENT STRIKES ALL AFTER THE ENACTING CLAUSE AND INSERTS A NEW TEXT)

^{109TH CONGRESS} 1ST SESSION H.R. 1065

To establish the United States Boxing Commission to protect the general welfare of boxers and to ensure fairness in the sport of professional boxing.

IN THE HOUSE OF REPRESENTATIVES

March 2, 2005

Mr. STEARNS (for himself, Ms. SCHAKOWSKY, and Mr. BROWN of Ohio) introduced the following bill; which was referred to the Committee on Energy and Commerce, and in addition to the Committee on Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish the United States Boxing Commission to protect the general welfare of boxers and to ensure fairness in the sport of professional boxing.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,



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1 SECTION 1. SHORT TITLE.

2 This Act may be cited as the "United States Boxing3 Commission Act".

4 SEC. 2. DEFINITIONS.

As used in this Act, the following definitions apply:
(1) COMMISSION.—The term "Commission"
means the United States Boxing Commission established under section 3.

9 (2) BOXER.—The term "boxer" means an indi10 vidual who fights in a professional boxing match.

(3) BOXING COMMISSION.— The term "boxing
commission" means an entity authorized under
State or tribal law to regulate professional boxing
matches.

(4) INDIAN LANDS.—The term "Indian lands"
has the meanings given that terms by paragraphs
(4) of section 4 of the Indian Gaming Regulatory
Act (25 U.S.C. 2703).

19 (5) JUDGE.—The term "judge" means an offi20 cial who scores a boxing match to determine the
21 winner.

(6) MANAGER.—The term "manager" means a
person other than a promoter who, under contract,
agreement, or other arrangement with a boxer, undertakes to control or administer, directly or indirectly, a boxing-related matter on behalf of that



boxer, including a person who is a booking agent for
 a boxer.

(7) MATCHMAKER.—The term "matchmaker" 3 4 means a person that proposes, selects, and arranges 5 for boxers to participate in a professional boxing 6 match. Such term does not include a hotel, casino, 7 resort, or other commercial establishment hosting or 8 sponsoring a professional boxing match, or a pro-9 vider of cable, satellite, or network television pro-10 gramming, unless—

(A) the hotel, casino, resort, or other commercial establishment, or provider of cable, satellite, or network television programming is primarily responsible for proposing, selecting, and arranging for boxers to participate in the professional boxing match; and

17 (B) there is no other person primarily re18 sponsible for proposing, selecting, and arrang19 ing for boxers to participate in the match.

20 (8) REFEREE.—The term "referee" means the
21 official inside the boxing ring who supervises the
22 boxing match.

(9) PROFESSIONAL BOXING MATCH.—The term "professional boxing match" means a boxing contest held in the United States between individuals for fi-



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nancial compensation. Such term does not include a
 boxing contest that is regulated by a duly recognized
 amateur sports organization, as approved by the
 Commission.

5 (10) PROMOTER.—The term "promoter"—
6 (A) means the person primarily responsible
7 for organizing, promoting, and producing a pro8 fessional boxing match; but

9 (B) does not include a hotel, casino, resort, 10 or other commercial establishment hosting or 11 sponsoring a professional boxing match, or a 12 provider of cable, satellite, or network television 13 programming, unless—

(i) the hotel, casino, resort, or other
commercial establishment, or provider of
cable, satellite, or network television programming is primarily responsible for organizing, promoting, and producing the
match; and

20 (ii) there is no other person primarily
21 responsible for organizing, promoting, and
22 producing the match.

(11) STATE.—The term "State" means each of the 50 States, Puerto Rico, the District of Columbia,



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1	and any territory or possession of the United States,
2	including the Virgin Islands.
3	(12) SANCTIONING ORGANIZATION.—The term
4	"sanctioning organization" means an organization,
5	other than a boxing commission, that sanctions pro-
6	fessional boxing matches, ranks professional boxers,
7	or charges a sanctioning fee for professional boxing
8	matches in the United States—
9	(A) between boxers who are residents of
10	different States; or
11	(B) that are advertised, otherwise pro-
12	moted, or broadcast (including closed circuit
13	television) in interstate commerce.
14	(13) SUSPENSION.—The term "suspension" in-
15	cludes within its meaning the temporary revocation
15 16	cludes within its meaning the temporary revocation of a boxing license.
16	of a boxing license.
16 17	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal
16 17 18	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal organization" has the same meaning as in section
16 17 18 19	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal organization" has the same meaning as in section 4(1) of the Indian Self-Determination and Education
16 17 18 19 20	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal organization" has the same meaning as in section 4(1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(1)).
 16 17 18 19 20 21 	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal organization" has the same meaning as in section 4(l) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(l)). SEC. 3. ESTABLISHMENT OF UNITED STATES BOXING COM-
 16 17 18 19 20 21 22 	of a boxing license. (14) TRIBAL ORGANIZATION.—The term "tribal organization" has the same meaning as in section 4(1) of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450b(1)). SEC. 3. ESTABLISHMENT OF UNITED STATES BOXING COM- MISSION.



1	(b) Members.—
2	(1) IN GENERAL.—The Commission shall con-
3	sist of 3 members appointed by the President, by
4	and with the advice and consent of the Senate.
5	(2) QUALIFICATIONS.—No member of the Com-
6	mission may, while serving as a member of the
7	Commission—
8	(A) be engaged as a professional boxer,
9	boxing promoter, agent, fight manager, match-
10	maker, referee, judge, or in any other capacity
11	in the conduct of the business of professional
12	boxing;
13	(B) have any pecuniary interest in the
14	earnings of any boxer or the proceeds or out-
15	come of any boxing match; or
16	(C) serve as a member of a boxing commis-
17	sion.
18	(3) BIPARTISAN MEMBERSHIP.—Not more than
19	2 members of the Commission may be members of
20	the same political party.
21	(4) Geographic balance.—Not more than 2
22	members of the Commission may be residents of the
23	same geographic region of the United States when
24	appointed to the Commission. For purposes of the
25	preceding sentence, the area of the United States



1	east of the Mississippi River is a geographic region,
2	and the area of the United States west of the Mis-
3	sissippi River is a geographic region.
4	(5) TERMS.—
5	(A) IN GENERAL.—The term of a member
6	of the Commission shall be 3 years. No member
7	of the Commission shall serve more than 2
8	terms.
9	(B) MIDTERM VACANCIES.—A member of
10	the Commission appointed to fill a vacancy in
11	the Commission occurring before the expiration
12	of the term for which the member's predecessor
13	was appointed shall be appointed for the re-
14	mainder of that unexpired term.
15	(C) CONTINUATION PENDING REPLACE-
16	MENT.—A member of the Commission may
17	serve after the expiration of that member's
18	term until a successor has taken office.
19	(6) REMOVAL.—A member of the Commission
20	may be removed by the President only for cause.
21	(c) EXECUTIVE DIRECTOR.—
22	(1) IN GENERAL.—The Commission shall em-
23	ploy an Executive Director to perform the adminis-
24	trative functions of the Commission under this Act,



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and such other functions and duties of the Commis sion as the Commission shall specify.

3 (2) DISCHARGE OF FUNCTIONS.—Subject to the
4 authority, direction, and control of the Commission
5 the Executive Director shall carry out the functions
6 and duties of the Commission under this Act.

7 (d) GENERAL COUNSEL.—The Commission shall em8 ploy a General Counsel to provide legal counsel and advice
9 to the Executive Director and the Commission in the per10 formance of its functions under this Act, and to carry out
11 such other functions and duties as the Commission shall
12 specify.

(e) STAFF.—The Commission shall employ such additional staff as the Commission considers appropriate to
assist the Executive Director and the General Counsel in
carrying out the functions and duties of the Commission
under this Act.

(f) MEETINGS.—The Commission shall hold its first
meeting no later than 30 days after all members shall have
been appointed, and shall meet thereafter not less frequently than once every 60 days.

22 (g) Compensation.—

(1) Members of commission.—

24 (A) IN GENERAL.—Each member of the25 Commission shall be compensated at a rate



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equal to the daily equivalent of the annual rate
 of basic pay prescribed for level IV of the Exec utive Schedule under section 5315 of title 5,
 United States Code, for each day (including
 travel time) during which such member is en gaged in the performance of the duties of the
 Commission.

8 (B) TRAVEL EXPENSES.—The members of 9 the Commission shall be allowed travel expenses, including per diem in lieu of subsist-10 11 ence, at rates authorized for employees of agen-12 cies under subchapter I of chapter 57 of title 5, 13 United States Code, while away from their 14 homes or regular places of business in the per-15 formance of services for the Commission.

16 (2) EXECUTIVE DIRECTOR AND STAFF.—The 17 Commission shall fix the compensation of the Execu-18 tive Director, the General Counsel, and other per-19 sonnel of the Commission. The rate of pay for the 20 Executive Director, the General Counsel, and other 21 personnel may not exceed the rate payable for level 22 V of the Executive Schedule under section 5316 of 23 title 5, United States Code.



1 SEC. 4. FUNCTIONS.

2 (a) GENERAL FUNCTIONS.—The general functions of
3 the Commission are—

- 4 (1) to protect the general interests of boxers5 consistent with the provisions of this Act; and
- 6 (2) to ensure uniformity, fairness, and integrity7 in professional boxing;
- 8 (3) except as otherwise determined by the Com9 mission, oversee all professional boxing matches in
 10 the United States.

(b) INITIAL RULEMAKING.—Not later than 180 days
after the date on which the Commission shall hold its first
meeting, the Commission shall, by rule promulgate uniform standards for professional boxing in consultation
with the Association of Boxing Commissions.

16 (c) ADDITIONAL FUNCTIONS.—In addition to its gen17 eral functions under subsection (a), the Commission
18 shall—

(1) work with the boxing commissions of the
several States and tribal organizations to improve
the status and standards of professional boxing in
the United States;

(2) ensure, in cooperation with the Attorney General, or a designee of the Attorney General, (who shall represent the Commission in any judicial proceeding under this Act), the chief law enforcement



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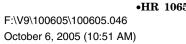
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1	officer of the several States, and other appropriate
2	officers and agencies of Federal, State, and local
3	government, that Federal and State laws applicable
4	to professional boxing matches in the United States
5	are vigorously, effectively, and fairly enforced;
6	(3) review State boxing commission regulations
7	for professional boxing and provide assistance to
8	such authorities in meeting minimum standards pre-
9	scribed by the Commission under this Act;
10	(4) if the Commission determines appropriate,
11	publish a newspaper, magazine, or other publication
12	and establish and maintain an Internet website con-
13	sistent with the provisions of this Act; and
14	(5) promulgate rules, regulations, and guidance,
15	and take any other action necessary and proper to
16	accomplish the purposes of, and consistent with, the
17	provisions of this Act.
18	(d) PROHIBITIONS.—The Commission may not—
19	(1) promote boxing events or rank professional
20	boxers; or
21	(2) provide technical assistance to, or authorize
22	the use of the name of the Commission by, boxing
23	commissions that do not comply with requirements
24	of the Commission.





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1 SEC. 5. LICENSING AND REGISTRATION OF BOXING PER-

- SONNEL.
- 3 (a) LICENSING.—

4 (1) REQUIREMENT FOR LICENSE.—Beginning 1 5 year after the date of enactment of this Act, no per-6 son may compete in a professional boxing match or 7 serve as a boxing manager, boxing promoter, match-8 maker, judge, referee, or sanctioning organization 9 for a professional boxing match except as provided 10 in a license granted to that person under this sub-11 section.

- (2) Application and term.—
- (A) IN GENERAL.—The Commission
- shall—

(i) establish application procedures,
forms, and fees for licenses granted under
this section;

18 (ii) establish and publish appropriate19 standards for such licenses;

(iii) issue a license to any person who, as determined by the Commission, meets the standards established by the Commission under this Act; and

(iv) begin issuing such licenses notlater than 270 days after the date onwhich Commission holds its first meeting.

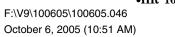


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1	(B) DURATION.—A license issued under
2	this section shall be for a renewable—
3	(i) 4-year term for a boxer; and
4	(ii) 2-year term for any other person.
5	(C) PROCEDURE.—The Commission may
6	issue a license under this paragraph through
7	boxing commissions or in a manner determined
8	by the Commission.
9	(b) LICENSING FEES.—
10	(1) AUTHORITY.—The Commission may pre-
11	scribe and charge reasonable fees for the licensing of
12	persons under this Act. The Commission may set,
13	charge, and adjust varying fees on the basis of clas-
14	sifications of persons, functions, and events deter-
15	mined appropriate by the Commission.
16	(2) LIMITATIONS.—In setting and charging fees
17	under paragraph (1), the Commission shall ensure
18	that, to the maximum extent practicable—
19	(A) club boxing is not adversely effected;
20	(B) sanctioning organizations and pro-
21	moters pay comparatively the largest portion of
22	the fees; and
23	(C) boxers pay as small a portion of the
24	fees as is possible.





1 SEC. 6. NATIONAL REGISTRY OF BOXING PERSONNEL.

The Commission shall establish and maintain (or authorize a third party to establish and maintain) a unified
national computerized registry for the collection, storage,
and retrieval of such information as the Commission shall
prescribe by rule related to the performance of its duties.

7 SEC. 7. CONSULTATION REQUIREMENTS.

8 The Commission shall consult with the Association of9 Boxing Commissions—

10 (1) before prescribing any regulation or estab11 lishing any standard under the provisions of this
12 Act; and

13 (2) not less than once each year regarding mat-14 ters relating to professional boxing.

15 SEC. 8. MISCONDUCT.

16 (a) SUSPENSION AND REVOCATION OF LICENSE OR17 REGISTRATION.—

18 (1) AUTHORITY.—The Commission may, after
19 notice and opportunity for a hearing, suspend or re20 voke any license issued under this Act if the
21 Commission—

(A) finds that the license holder has violated any provision of this Act or a standard
prescribed under this Act;

(B) reasonably believes that a standard prescribed by the Commission under this Act is



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1	not being met, or that bribery, collusion, inten-
2	tional losing, racketeering, extortion, or the use
3	of unlawful threats, coercion, or intimidation
4	have occurred in connection with a license; or
5	(C) finds that the suspension or revocation
6	is in the public interest.
7	(2) Period of suspension.—A suspension of
8	a license under this section shall be effective for a
9	period determined appropriate by the Commission.
10	(3) PERIOD OF REVOCATION.—In the case of a
11	revocation of the license of a boxer, the revocation
12	shall be for a period of not less than 1 year.
13	(b) INVESTIGATIONS AND INJUNCTIONS.—
14	(1) AUTHORITY.—The Commission may—
15	(A) conduct any investigation that it con-
16	siders necessary to determine whether any per-
17	son has violated, or is about to violate, any pro-
18	vision of this Act or any regulation prescribed
19	under this Act;
20	(B) require or permit any person to file
21	with it a statement in writing, under oath or
22	otherwise as the Commission shall determine,
23	as to all the facts and circumstances concerning
24	the matter to be investigated;



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1	(C) in its discretion, publish information
2	concerning any violations; and
3	(D) investigate any facts, conditions, prac-
4	tices, or matters to aid in the enforcement of
5	the provisions of this Act, in the prescribing of
6	regulations under this Act, or in securing infor-
7	mation to serve as a basis for recommending
8	legislation concerning the matters to which this
9	Act relates.
10	(2) Powers.—
11	(A) IN GENERAL.—For the purpose of any
12	investigation under paragraph (1) or any other
13	proceeding under this Act—
14	(i) any officer designated by the Com-
15	mission may administer oaths and affirma-
16	tions, subpoena or otherwise compel the at-
17	tendance of witnesses, take evidence, and
18	require the production of any books, pa-
19	pers, correspondence, memoranda, or other
20	records the Commission considers relevant
21	or material to the inquiry; and
22	(ii) the provisions of sections 6002
23	and 6004 of title 18, United States Code,
24	shall apply.



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1 (B) WITNESSES AND EVIDENCE.—The at-2 tendance of witnesses and the production of any 3 documents under subparagraph (A) may be re-4 quired from any place in the United States, including Indian land, at any designated place of 5 6 hearing.

(3) Enforcement of subpoends.—

8 (A) CIVIL ACTION.—In case of contumacy 9 by, or refusal to obey a subpoena issued to, any 10 person, the Commission may file an action in 11 any district court of the United States within 12 the jurisdiction of which an investigation or 13 proceeding is carried out, or where that person 14 resides or carries on business, to enforce the at-15 tendance and testimony of witnesses and the 16 production of books, papers, correspondence, 17 memorandums, and other records. The court 18 may issue an order requiring the person to ap-19 pear before the Commission to produce records, 20 if so ordered, or to give testimony concerning 21 the matter under investigation or in question.

> (B) FAILURE TO OBEY.—Any failure to obey an order issued by a court under subparagraph (A) may be punished as contempt of that court.



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(C) PROCESS.—All process in any contempt case under subparagraph (A) may be served in the judicial district in which the person is an inhabitant or in which the person may be found.

6 (\mathbf{D}) ADMINISTRATIVE SUBPOENAS.—The 7 requirements of section 3486 of title 18. United 8 States Code, shall apply to the administration 9 and enforcement of subpoenas under this Act. 10 (4) EVIDENCE OF CRIMINAL MISCONDUCT.—No 11 person may be excused from attending and testifying 12 or from producing books, papers, contracts, agree-13 ments, and other records and documents before the 14 Commission, in obedience to the subpoena of the 15 Commission, or in any cause or proceeding instituted 16 by the Commission, on the ground that the testi-17 mony or evidence, documentary or otherwise, re-18 quired of that person may tend to incriminate the 19 person or subject the person to a penalty or for-20 feiture.

(5) INJUNCTIVE RELIEF.—If the Commission determines that any person is engaged or about to engage in any act or practice that constitutes a violation of any provision of this Act, or of any regulation prescribed under this Act, the Commission may



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1 bring an action in the appropriate district court of 2 the United States, the United States District Court 3 for the District of Columbia, or the United States 4 courts of any territory or other place subject to the 5 jurisdiction of the United States, to enjoin the act 6 or practice, and upon a proper showing, the court 7 shall grant without bond a permanent or temporary 8 injunction or restraining order.

9 (6) MANDAMUS.—Upon application of the Com-10 mission, the district courts of the United States, the 11 United States District Court for the District of Co-12 lumbia, and the United States courts of any terri-13 tory or other place subject to the jurisdiction of the 14 United States, shall have jurisdiction to issue writs 15 of mandamus commanding any person to comply 16 with the provisions of this Act or any order of the 17 Commission.

18 (c) INTERVENTION IN CIVIL ACTIONS.—

19 (1) IN GENERAL.—The Commission, on behalf 20 of the public interest, may intervene of right as pro-21 vided under rule 24(a) of the Federal Rules of Civil 22 Procedure in any civil action relating to professional 23 boxing filed in a district court of the United States. 24 (2) AMICUS FILING.—The Commission may file 25 a brief in any action filed in a court of the United



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States on behalf of the public interest in any case
 relating to professional boxing.

3 (d) HEARINGS BY COMMISSION.—Hearings con4 ducted by the Commission under this Act shall be public
5 and may be held before any officer of the Commission.
6 The Commission shall keep appropriate records of the
7 hearings.

8 SEC. 9. NONINTERFERENCE WITH BOXING COMMISSIONS.

9 (a) NONINTERFERENCE.—Nothing in this Act pro-10 hibits any boxing commission from exercising any of its 11 powers, duties, or functions with respect to the regulation 12 or supervision of professional boxing or professional box-13 ing matches to the extent not inconsistent with the provi-14 sions of this Act.

(b) MINIMUM STANDARDS.—Nothing in this Act prohibits any boxing commission from enforcing local standards or requirements that exceed the minimum standards
or requirements promulgated by the Commission under
this Act.

20 SEC. 10. ASSISTANCE FROM OTHER AGENCIES.

Any employee of any executive department, agency, bureau, board, commission, office, independent establishment, or instrumentality may be detailed to the Commission, upon the request of the Commission, on a reimbursable or nonreimbursable basis, with the consent of the ap-



propriate authority having jurisdiction over the employee.
 While so detailed, an employee shall continue to receive
 the compensation provided pursuant to law for the employ ee's regular position of employment and shall retain, with out interruption, the rights and privileges of that employ ment.

7 SEC. 11. STUDIES.

8 (a) Health and Safety Study.—

9 (1) STUDY.—The Commission shall conduct a
10 study on the health and safety aspects of boxing, in11 cluding an examination of—

12 (A) the risks or serious injury and the na13 ture of potential injuries, including risks par14 ticular to boxers of each sex;

15 (B) the long term effect of boxing on the16 health of boxers;

17 (C) the availability of health insurance for18 boxers;

(D) the extent to which differences in equipment effect the risks of potential injury; and

(E) the effectiveness of safety standards and regulations.

(2) REPORT.—Not later than 1 year after the date of enactment of this Act, the Commission shall



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submit a report on the study required by this section
to the Committees on Commerce, Science, and
Transportation of the Senate and the Committees on
Energy and Commerce and Education and the
Workforce of the House of Representatives, including recommendations to improve the health and
safety aspects of boxing.

8 (b) STUDY ON THE DEFINITION OF PROMOTER.—

9 (1) STUDY.—The United States Boxing Com10 mission shall conduct a study on how the term "pro11 moter" should be defined for purposes of the United
12 States Boxing Commission Act.

13 (2) HEARINGS.—As part of that study, the 14 Commission shall hold hearings and solicit testimony 15 at those hearings from boxers, managers, promoters, 16 premium, cable, and satellite program service pro-17 viders, hotels, casinos, resorts, and other commercial 18 establishments that host or sponsor professional box-19 ing matches, and other interested parties with re-20 spect to the definition of that term as it is used in 21 the United States Boxing Commission Act.

(3) REPORT.—Not later than 1 year after the date of the enactment of this Act, the Commission shall submit to the Committee on Commerce, Science, and Transportation of the Senate and the



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1	Committee on Energy and Commerce of the House
2	of Representatives a report on the study conducted
3	under subsection (a). The report shall—
4	(A) set forth a proposed definition of the
5	term "promoter" for purposes of the United
6	States Boxing Commission Act; and
7	(B) describe the findings, conclusions, and
8	rationale of the Commission for the proposed
9	definition, together with any recommendations
10	of the Commission, based on the study.
11	SEC. 12. REPORTS.
12	(a) ANNUAL REPORT.—Not later than 2 years after
13	the date of enactment of this Act, and each year there-
14	after, the Commission shall submit a report on its activi-
15	ties to the Committee on Commerce, Science, and Trans-
16	portation of the Senate and the Committee on Energy and

17 Commerce of the House of Representatives. The annual18 report shall include—

- (1) a detailed discussion of the activities of theCommission for the year covered by the report;
- (2) an overview of the licensing and enforcement activities of the State and tribal organization
 boxing commissions; and

(3) recommendations regarding additional persons or entities within the sport of boxing over



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1 whom to extend the licensing requirement estab-2 lished by this Act.

3 (b) PUBLIC REPORT.—The Commission shall annu-4 ally issue and publicize a report of the Commission on the 5 progress made at Federal and State levels and on Indian lands in the reform of professional boxing, which shall in-6 7 clude comments on issues of continuing concern to the 8 Commission.

9 SEC. 13. SUNSET PROVISION.

10 This Act shall cease to have effect 12 years after the 11 date of enactment of this Act.

12 **SEC. 14. AUTHORIZATION OF APPROPRIATIONS.**

13 (a) IN GENERAL.—There are authorized to be appropriated for the Commission for each fiscal year such sums 14 15 as may be necessary for the Commission to perform its functions for that fiscal year. 16

17 (b) RECEIPTS CREDITED AS OFFSETTING COLLEC-18 TIONS.—Notwithstanding section 3302 of title 31, United 19 States Code, any fee collected under this Act—

20(1) shall be credited as offsetting collections to 21 the account that finances the activities and services 22 for which the fee is imposed;

23 (2) shall be available for expenditure only to 24 pay the costs of activities and services for which the 25 fee is imposed; and



(3) shall remain available until expended.

