LEASES

March 8, 2001

Lease case study is divided into two sections:

Part I: Capital Lease

Illustrations showing a capital lease with another federal entity were excluded from the capital lease case study due to a small number of agencies that reported these types of lease agreements of which the lease is set to expire shortly.

Part II: Operating Lease

March 7, 2001

Part I. CAPITAL LEASES

The case study illustrates basic lease transactions with a non-federal entity in a general fund appropriation. This case study does not include all situations, including lease purchases.

PROPRIETARY REQUIREMENTS FOR CAPITAL LEASES - FASAB STANDARD #5

The FASAB liability standard defines capital leases as "leases that transfer substantially all the benefits and risks of ownership to the lessee. If at its inception, a lease meets one or more of the following four criteria, the lease should be classified as a capital lease by the lessee":

- 1) The lease transfers ownership of the property to the lessee by the end of the lease term.
- 2) The lease contains an option to purchase the leased property at a bargain price.
- 3) The lease term is equal to or greater than 75% of the estimated economic life of the leased property.
- 4) The present value of rental and other minium lease payments, excluding that portion of the payments representing executory cost, equals or exceeds 90% of the fair value of the leased property.

The FASAB standards do not address the cancellation clause on leases. But, FASB Technical Bulletin (FTB) #79-10, paragraph 5, address cancellation of leases based on the availability of fiscal funding that are frequently found in leases of government units. The fiscal funding clause permits cancellation of a lease by a governmental unit if the necessary governmental appropriations are not made for the lease. If the likelihood of exercise of the fiscal funding clause is assessed as being remote, a lease agreement containing such a clause would be considered a noncancelable lease; otherwise, the lease would be considered cancelable and thus classified as an operating

lease. A capital lease with cancellation clause¹ that is likely to be exercised is classified as an operating lease.

Intermediate Accounting, Smith and Skousen, 11th edition, pgs 798, 804 states that "Only the noncancellable lease are subject to capitalization". The page 804 from the same reference illustrates a transaction where the title of the lease transfers to the lessee but because it has a cancellation clause, the lease is classified as a rental agreement. A lease that has a cancellation clause, unless the likelihood of cancellation is remote, is classified as an operating lease, even though it may meet other capital lease criteria. "In addition, Financial Accounting Standard # 98 defines a lease term as "fixed **noncancellable term** of the lease A lease that is cancellable a) only upon the occurrence of some remote contingency, b) only with the permission of the lessor, c) only if the lessee enters into a new lease with the same lessor, or d) only if the lessee incurs a penalty in such amount that continuation of the lease appears, at inception, reasonably assured shall be considered 'noncancellable' for the purpose of this definition.

BUDGETARY REQUIREMENTS FOR CAPITAL LEASES - OMB CIRCULAR A-11

OMB circular A-11, Section 33.4 and Appendices A and B give federal agencies guidance on budgetary and scorekeeping requirements on leases. The requirements state that "For lease purchases and leases of capital assets, you must have sufficient budgetary resources upfront to cover the present value of the lease payments discounted using Treasury interest rates." These requirements are intended as a requirements for those agencies that have a lease with *nonfederal* entity. The focus of the scorekeeping rule is to ensure that agencies have sufficient budgetary resources when the capital asset is acquired. OMB's intention is to have the scorekeeping rules apply only once in the capital asset acquisition process, when the asset is acquired from a nonfederal entity. Therefore, upfront funding requirements do not apply to the lease arrangements between federal agencies.

OMB Criteria for operating lease. The operating lease has to meet **all** the criteria listed below. If the criteria are not met, the lease will be considered to be a capital lease or a lease-purchase, as appropriate.

- 1) Ownership of the asset remains with the lessor during the term of the lease and is not transferred to the Government at or shortly after the end of the lease term.
- 2) The lease does not contain bargain purchase option.
- 3) The lease term does not exceed 75% of the estimated economic life of the asset.
- 4) The present value of the minimum lease payments over the life of the lease does not exceed 90% of the fair market value of the asset at the beginning of the lease term.
- 5) The asset is a general purpose asset rather than being for a special purpose of the Government and is not built to the unique specification of the Government as lessee.
- 6) There is a private sector market for the asset.

For the purpose of distinguishing operating lease, capital lease and lease purchases, OMB has provided a guidance on cancellation clauses on OMB circular A11, Appendix B, pg 426.

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Assume lease transactions are done in a multi year appropriated fund. The budgetary entries for capital leases are illustrated using the **current OMB guidance** which requires up front budgetary resources to cover the PV of the lease payments (See current A11 for details).

Capital Lease

Equipment **A** with the useful life of 6 years was leased for 5 years. Assume there are no cancellation clause, executory costs, or property tax involved with the lease. Treasury interest rate is 10.0%. Lease payments including interest are paid in the beginning of the year. FMV of the equipment is \$120,000. The lease term met the economic life criteria of the capital lease, therefore, the depreciation will be calculated using the lease term².

1) Transfer of ownership **NO**

2) Bargain purchase option **NO**

3) Lease term is greater than or equal to 75% YES

4) PV of the lease payment is greater than or equal to 90% FMV of the property **NO**

Year	Annual lease Payment	Interest on the unpaid lease liability (10%)	Reduction of Lease liability	Lease liability
				100,000
1	23,982	0	23,982	76,018
2	23,982	7,602	16,380	59,638
3	23,982	5,964	18,018	41,620

² The depreciation period used to calculate depreciation expense depends on which of the capital lease criteria was used to qualify the capital lease. If the lease qualified met ownership transfer or bargain purchase option, the estimated useful life of the asset should be used. If the lease is qualified under economic life or investment recovery, and the lease term is shorter than the estimated useful life of the asset, then the lease term should be used for depreciation purpose. <u>Intermediate Accounting, Smith and Skousen, 11th</u> edition, pgs 806-807

4	23,982	4,162	19,820	21,800
5	23,982	2,182	21,800	0

CAPITAL LEASE AGREEMENT BETWEEN A FEDERAL AGENCY AND A NON-FEDERAL ENTITY

EVENT DESCRIPTION	YR	REF CODE	CAPITAL LEASE EQUIPMENT		
1. Appropriation is received for the lease payment. Interest accrued during the first year is included in the appropriation.	1	A104	Proprietary 1010 FBWT 107,602 3100 Unexpended auth 107,602		
		A104	Budgetary 4119 Appropriation realized 107,602 4450 Unapportioned auth 107,602		
		A116	4450 Unapportioned auth 107,602 4510 Apportionment 107,602		
		A120	4510 Apportionment 107,602 4610 Allotment 107,602		

2. A lease contract was signed	1		Proprietary None
		B204	Budgetary 4610 Allotment 100,000 4801 Unexpended oblig - unpd 100,000
3. The agency acquired the equipment with a lease term of 5 years.	1	B302	Proprietary 1810 Assets Under Capital Lease 100,000 2940 Capital Lease Liability ³ 100,000
		B134	3100 Unexpended appropriation 100,000 5700 Appropriations used 100,000
		B302	Budgetary 4801 Unexpended oblig - unpd 100,000 4901 Expended auth - unpd 100,000
4. To record lease payment	1	B110	Proprietary 2940 Capital Lease Liability 23,982 1010 FBWT 23,982
			Budgetary 4901 Expended auth - unpd 23,982 4902 Expended auth - pd 23,982

³ If agency has a capital lease agreement with another federal entity, capital lease liability maybe unfunded since the upfront funding requirement is not required for capital lease agreement between federal agencies.

5. Assume straight line depreciation method is used.	1	D514	Proprietary 6710 Depreciation expense 20,000 1819 Acc Dep for cap lease asset 20,000 Budgetary None
6. To record accrued interest at the end of the year	1	B322	Proprietary 6330 Other interest expense 7,602 2140 Accrued interest payable 7,602 3100 Unexpended appropriation 7,602
		B322	5700 Appropriations used 7,602 <u>Budgetary</u> 4610 Allotment 7,602 4901 Expended auth - unpd 7,602
7. To record receipt of appropriation, apportionment, and allotment for the interest accrual at the end of the year.	2	A104	Proprietary 1010 FBWT 5,964 3100 Unexpended appropriation 5,964
		A104	Budgetary 4119 Appropriation realized 5,964 4450 Unapportioned auth 5,964
		A116	4450 Unapportioned auth 5,964 4510 Apportionment 5,964
		A120	4510 Apportionment 5,964 4610 Allotment 5,964

8. To record lease payment	2	B112 B110	Proprietary 2140 Accrued interest payable 7,602 2940 Capital Lease Liability 16,380 1010 FBWT 23,982
		B112 B110	Budgetary 4901 Expended auth - unpd 23,982 4902 Expended auth - pd 23,982
9. To record depreciation expense	2	D514	Proprietary 6710 Depreciation expense 20,000 1819 Acc Dep for cap lease asset 20,000 Budgetary None
10. To record accrued interest at the end of the year	2	B322	Proprietary 6330 Other interest expense 5,964 2140 Accrued interest payable 5,964 3100 Unexpended appropriation 5,964 5700 Appropriations used 5,964
		B322	Budgetary 5,964 4610 Allotment 5,964 4901 Expended auth - unpd 5,964

11. To record receipt of appropriation, apportionment, and allotment for the interest accrual at the end of the year.	3	A104	Proprietary 1010 FBWT 4,162 3100 Unexpended appropriation 4,162
		A104 A116 A120	Budgetary 4119 Appropriation realized 4,162 4450 Unapportioned auth 4,162 4450 Unapportioned auth 4,162 4510 Apportionment 4,162 4510 Apportionment 4,162 4610 Allotment 4,162
12. To record lease payment	3	B112 B110	Proprietary 2140 Accrued interest payable 5,964 2940 Capital Lease Liability 18,018 1010 FBWT 23,982
		B112 B110	Budgetary 4901 Expended auth - unpd 23,982 4902 Expended auth - pd 23,982
13. To record depreciation expense	3	D514	Proprietary 6710 Depreciation expense 20,000 1819 Acc Dep for cap lease asset 20,000 Budgetary
			None None

14. To record accrued interest at the end of the year	3	B322	Proprietary 6330 Other interest expense 4,162 2140 Accrued interest payable 4,162
		B134	3100 Unexpended appropriation 4,162 5700 Appropriations used 4,162
		B322	Budgetary 4610 Allotment 4,162 4901 Expended auth - unpd 4,162
15. To record receipt of appropriation, apportionment, and allotment for the interest accrual at the end of the year.	4	A104	Proprietary 1010 FBWT 2,182 3100 Unexpended appropriation 2,182
		A104 A116 A120	Budgetary4119Appropriation realized 44502,1824450Unapportioned auth 45102,1824510Apportionment2,1824510Apportionment2,1824610Allotment2,182

16. To record lease payment	4	B112 B110	Proprietary 2140 Accrued interest payable 4,162 2940 Capital Lease Liability 19,820 1010 FBWT 23,982
		B112 B110	Budgetary 4901 Expended auth - unpd 23,982 4902 Expended auth - pd 23,982
17. To record depreciation expense	4	D514	Proprietary 6710 Depreciation expense 20,000 1819 Acc Dep for cap lease asset 20,000 Budgetary None
18. To record accrued interest at the end of the year	4	B322	Proprietary 6330 Other interest expense 2,182 2140 Accrued interest payable 2,182 3100 Unexpended appropriation 2,182 5700 Appropriations used 2,182
		B322	Budgetary 4610 Allotment 2,182 4901 Expended auth - unpd 2,182

19. To record lease payment ⁴	5	B112 B110	Proprietary2140 Accrued interest payable2,1822940 Capital Lease Liability21,8001010 FBWT23,982
		B112 B110	Budgetary 4901 Expended auth - unpd 23,982 4902 Expended auth - pd 23,982
20. To record depreciation expense	5	D514	Proprietary 6710 Depreciation expense 20,000 1819 Acc Dep for cap lease asset 20,000 Budgetary
21. To return the leased equipment back to the lessor.	5	C310	None Proprietary 1819 Acc Dep for cap lease asset 100,000 1810 Assets Under Capital Lease 100,000 Budgetary None

⁴ A11, Appendix B, pg 407 states that "... For leases financed by annual or multi year budget authority, agencies should ensure that the appropriations language allows the budget authority to remain available for lease payments over the full term of the lease. If this period is expected to be longer than five fiscal years after the authority expires, the appropriations language should include the provision described in section 96.5".

STATEMENTS FOR YEAR 1

STATEMENTS FOR YEAR 2

PRE-C	PRE-CLOSING TRIAL BALANCE - CAPITAL LEASE, YR1			PRE-C	PRE-CLOSING TRIAL BALANCE - CAPITAL LEASE, YR 2		
Propr 1010 1810 1819 2140 2940 3100 5700		83,620 100,000	20,000 7,602 76,018 -0- 107,60 2	Propr 1010 1810 1819 2140 2940 3100 3310 5700		65,602 100,000	40,000 5,964 59,638 - 0 - 80,000 5,964
6710 6330	Depreciation expense Other interest expense	20,000 7,602	2	6330 6710	Interest expense Depreciation expense	5,964 20,000	3,704
Budge	etary			Budge	etary .		
4119 4610 4901 4902	Appropriation realized Allotment Expended authority - unpd Expended auth - pd	107,602 -0- 83,620 23,982		4119 4201 4901 4902	Appropriations realized Total actual resources collected Expended authority - unpd Expended auth - pd	8	5,964 33,620 65,602 23,982
STAT	EMENT OF NET COST - CAPITAL I	LEASE, YR1		STAT	EMENT OF NET COST - CAPITAL	LEASE, YR	2

	rest expense on expense	7,602 <u>20,000</u> 27,602	6330 6710 Net co	Interest expense Depreciation expense st	5,964 <u>20,000</u> 25,964
STATEMENT O	FINANCING - CA	APITAL LEASE, YR1	STAT	EMENT OF FINANCING - C	APITAL LEASE, YR 2
Line 1	bligation and Nonbu	dgetary Resources	Line 1	Obligation and Nonb	udgetary Resources
4901	83,620		4901E-	·B (65,602 - 83,620)	(18,018)
4902	23,982		4902E		23,982
Line 2C1					
1810	(100,000)		Line 3	A	
Line 3A			6710		<u>20,000</u>
6710	<u>20,000</u>			Net Cost	25,964
Net Cost	27,602				
SF 133 - CAPITA	L LEASE, YR1		SF 133	3 - CAPITAL LEASE, YR 2	

Line1	Budget authority		Line 1	
	4119	<u>107,602</u>	4119	5,964
Line 7	Total budgetary resources	107,602	Line 2	
			4201B	83,620
Line 8	Obligations incurred		4901B	<u>(83,620)</u>
	4901 E-B	83,620	Line 7 Total budgetary resources	5,964
	4902 E	23,982		
Line 9	Unobligated balance (available)		Line 8 Obligations incurred	
	4610E	0	4901 E-B (65,602 - 83,620)	(18,018)
			4902 E	23,982
Line 1	1 Total budgetary resources	107,602		
			Line 11 Total budgetary resources	5,964
Line 14	D Obligated balance			
	4901 E	83,620	Line 14D Obligated balance	
Line 15	Outlays		4901 E	65,602
	4902 E	23,018		
			Line 15 Outlays	
			4902 E	23,982
CLOSI	NG ENTRY, YR1		CLOSING ENTRY, YR 2	

<u>Propri</u>	<u>ietary</u>				<u>Propri</u>	<u>etary</u>					
3310	Cumul	ative result	27,602		3310	Cumul	ative res	ult		25,964	
	6330	Other interest expense	7,602			6330	Interes	st expe	ense		5,964
	6710	Depreciation expense	20,000			6710	Depre	ciation	expense		20,000
					5700	Appro	priations	used		5,964	
5700	Approp	priations used	107,602			3310	Cumul	ative r	esult		5,964
	3310	Cumulative result	107,602	2							
					Budger	<u>tary</u>					
Budge	<u>tary</u>				4902	Expen	ded auth	- pd		23,982	
4201	Total a	ictual resources coll	107,602			4201	Total a	actual	resources coll		23,982
	4119	Appropriation realized		107,60							
				2	4201	Total a	actual re	source	s coll	5,964	
						4119	Appro	priatio	ns realized		5,964
4902	Expend	ded auth - pd	23,982								
	4201	Total actual resources coll	23,982		4201	=	4450	+	4901		
					65,602	=	- 0 -	+	65,602		
4201	=	4450 + 4901									
83,620	=	-0- + 83,620									

Part II. OPERATING LEASES

This case study illustrates basic operating lease transactions. It does not include all situations

OPERATING LEASE BETWEEN TWO FEDERAL AGENCIES

Assume this is a X year appropriation

DESCRIPTION	Y R	LESSEE				REF	LESSOR				REF
To record funding. Lessee agency signs a lease agreement for an equipment. The term of the lease is for	1	Proprietary 1010 FBW7 3100	[Unexpended appropriation	25,000 on	25,000	A104	1010	<u>v</u> BWT 00 Unexp app	160,000	160,000	A104
three years and the annual lease payment is \$25,000. (This lease agreement is classified as an operating lease). The lease payment is made at the beginning of the year.		4450 4450 Unapp 4510	priation realized Unapportioned auth portioned auth Apportionment rtionment Allotment	25,000 25,000 25,000	25,000 25,000 25,000	A104 A116 A120 B204	4070 Ai 444 4450 Ui 45	pp realized nticipated coll from fed 50 Unapportioned a napportioned auth	auth 185,000	185,000 160,000	A104 A140 A116
		4801 4801	unexpended obligations	25,000 - unpd	25,000	D204	4510 A ₁	190 App Unava - An pportionment 110 Allotment	160,000	25,000 160,000	A118 A120

2. The lessor purchased the equipment that will be leased to the lessee at the beginning of the year 1 for \$160,000	1	Proprietary None Budgetary None		Proprietary 1750 Equipment 160,000 1010 FBWT 160,000 3100 Unexp app 160,000 5700 App used 160,000	B302 B110 B134
				Budgetary 4610 Allotment 160,000 4902 Expended authority - pd 160,000	B204 B302 B110
3. To make a lease payment	1	Proprietary 6100 Operating expense 25,000 1010 FBWT 25,000 3100 Unexpended appropriation 25,000 5700 Appropriations used 25,000 Budgetary 4801 Unexpended obligations - unpd 4902 25,000 Expended authority - pd 25,000	B302 B110 B134 B302 B110	Proprietary 1010 FBWT 25,000 5200 Rev from serv prov 25,000 "Or" 5900 Other Revenue XXXX Budgetary 4277 Other actual coll - fed 25,000 4070 Anticipated coll from fed 25,000 4590 App Unava - Ant res 25,000 4610 Allotment 25,000	C110 Add to C110 C110? C186? A122
4. To record depreciation expense with useful life of 8 years. The lessor will depreciate using the straight line method.	1	Proprietary None Budgetary None		Proprietary 6710 Depreciation 20,000 1759 Accumulated Dep 20,000 Budgetary None	D514

5. To record appropriation, apportionment and allotment for rent payment.	2-3	Proprietary25,000A104Proprietary1010FBWT25,000A104None3100Unexpended appropriation25,000A104	
		Budgetary Appropriation realized 25,000 A104 Budgetary A104 Anticipated coll from fed 25,000 A140 4450 Unapportioned auth 450 25,000 A116 4450 Unapportioned auth 25,000 A116 4510 Apportionment 4510 Apportionment 25,000 A120 A120 4610 Allotment Allotment 25,000 B204 B204 4801 Unexpended obligations - unpd 25,000 B204	
6. To record rent payment for year 2	2-3	Proprietary B302 B110 FBWT 25,000 Add to 25,000 3100 Unexpended appropriation 5700 25,000 B110 5200 Rev from serv prov 25,000 25,000 Add to 25,000 Budgetary 4801 Unexpended obligations - unpd 4902 25,000 B10 B302 B302 B10 App Unava - Ant res 25,000 A122 4801 Unexpended obligations - unpd 4902 25,000 25,000 B110 App Unava - Ant res 25,000 A122	to 10
7. To record depreciation expense	2-3	Proprietary 6710 Depreciation 20,000 D514 1759 Accumulated Dep 20,000 Budgetary None D514	4

YEAR 1

PRE-CLOSING TRIAL BALANCE FOR LESSEE			PRE-0	PRE-CLOSING TRIAL BALANCE FOR LESSOR			
Proprie 1010 3100 5700 6100	FBWT Unexpended appropriation Appropriations used Operating expense	0 0 25,000 25,000	Propri 1010 1750 1759 5200	FBWT Equipment Accumulated Dep Rev from serv prov	25,000 160,000	20,000 25,000	
<u>Budget</u> 4119	<u>ary</u> Appropriation realized	25,000	5700 6710	Appropriations used Depreciation	20,000	160,000	
4902	Expended authority - pd	25,000	Budget 4119 4277 4610 4902	tary Appropriation realized Other actual coll - fed Allotment Expended authority - pd	160,000 25,000	25,000 160,000	

STATEMENT OF NET COST		STATEMENT OF NET COST	
6100 Operating expense Net Cost	<u>25,000</u> 25,000	6710 Depreciation 5200 Rev from serv prov Net Cost	20,000 (<u>25,000)</u> (5,000)
STATEMENT OF FINANCING		STATEMENT OF FINANCING	
Line 1a 4902 Expended authority - pd Net Cost	25,000 25,000	Line 1a 4902 Expended authority - pd Line 1b 4277 Other actual coll - fed Line 2C1 1750 Equipment Line 3a 6710 Depreciation Net Cost	160,000 (25,000) 135,000 (160,000) 20,000 (140,000) (5,000)
133		133	

Line 1 4119	Appropriation realized	25,000	Line 1 4119	Appropriation realized	160,000
Line 8 4902	Expended authority - pd	25,000	Line 3 4277	Other actual coll - fed	25,000
Line 15a 4902	Expended authority - pd	25,000	Line 8 4902 Line 9 4610	Expended authority - pd	160,000 25,000
			Line 15a		160,000

OPERATING LEASE WITH NON-FEDERAL ENTITY

Budgetary Requirements

OMB A11, Appendices A and B state that "For operating leases, budget authority will be scored against the legislation in the year in which the budget authority is first made available in the amount necessary to cover the Government's legal obligations. The amount scored will include

- 1) The estimated total payments expected to arise under the full term of a lease contract or,
- 2) If the contract will include a cancellation clause, an amount sufficient to cover the costs for the first fiscal year during which the contract is in effect, plus amount sufficient to cover the costs associated with cancellation of the contract.
- 3) For funds that are self-insuring (GSA) under exiting authority, only budget authority to cover the annual lease payment is required to be scored".

Like the capital lease and lease purchases, the requirements described above for operating lease are intended for those agencies that have a lease with *nonfederal* entity.

Assume agencies have X year funding for simplicity.

I. OPERATING LEASE WITH NON-FEDERAL ENTITY - without a cancellation clause⁵

DESCRIPTION	YR	LESSEE	REF
1) To record funding. The lessee agency signs a 3 year lease agreement on an equipment. Yearly rent payment is \$10,000.	1	Proprietary 1010 FBWT 30,000 3100 Unexpended app 30,000	A104
reary rear payment is \$\psi_10,000.		Budgetary 4119 Appropriation realized 30,000 4450 Unapportioned auth 30,000	A104
		4450 Unapportioned auth 30,000 4510 Apportionment 30,000	A116
		4510 Apportionment 30,000 4610 Allotment 30,000	A120
		4610 Allotment 30,000 4801 Unexp oblig - unpd 30,000	B204

⁵ OMB Circular A11, Appendix B, "...For operating leases, budget authority will be scored against the legislation in the year in which the budget authority is first made available in the amount necessary to cover the Government's legal obligations. The amount scored will include the estimated total payments expected to arise under the full term of a lease contract . . ."

2) The annual rent payment is made	1-3	Proprietary 6100 Operating expense 10,000 1010 FBWT 10,000	B302 B110
		3100 Unexpended app 10,000 5700 Appropriations used 10,000	B134
		Budgetary 4801 Unexp oblig - unpd 10,000 4902 Expended auth - pd 10,000	B302 B110

YEAR 1

PRE-CLOSING TRIAL BALANCE	STATEMENT OF FINANCING
Proprietary 1010 FBWT 20,000 3100 Unexpended app 20,000 6100 Operating expense 10,000 5700 Appropriations used 10,000	Line 1 4801 Unexp oblig - unpd 20,000 4902 Expended auth - pd 10,000 Line 2 4801 Unexp oblig - unpd (20,000)
Budgetary4119 Appropriation realized30,0004801 Unexp oblig - unpd20,0004902 Expended auth - pd10,000	Net Cost 10,000
NET COST 6100 Operating expense 10,000 Net Cost 10,000	Line 1 4119 Appropriation realized 30,000 Line 8 4801 Unexp oblig - unpd 20,000 4902 Expended auth - pd 10,000
	Line 14 4801 Unexp oblig - unpd 20,000 Line 15 4902 Expended auth - pd 10,000

II. OPERATING LEASE WITH NON-FEDERAL ENTITY - with a cancellation clause⁶

DESCRIPTION	YR	LESSEE	
1) To record funding. The lessee agency signs a 3 year lease agreement on an equipment. Yearly rent payment is \$10,000 and the penalty for cancellation is	1	Proprietary 1010 FBWT 15,000 3100 Unexpended app 15,000	A104
\$5,000.		Budgetary	
		4119 Appropriation realized 15,000 4450 Unapportioned auth 15,000	A104
		4450 Unapportioned auth 15,000 4510 Apportionment 15,000	A116
		4510 Apportionment 15,000 4610 Allotment 15,000	A120
		4610 Allotment 15,000 4801 Unexp oblig - unpd 15,000	B204

⁶ OMB Circular A11, Appendix B, ".... if the contract includes a cancellation clause, an amount sufficient to cover the lease payments for the first year plus and amount sufficient to cover the costs associated with cancellation of the contract. (For each subsequent year, sufficient budget authority is required to cover the annual lease payment plus any additional cancellation costs.)"

2) The annual rent payment is made	1	1 0 1	B302 B110
		3100 Unexpended app 10,000 5700 Appropriations used 10,000	B134
		<u>Budgetary</u>	
			B302
		4902 Expended auth - pd 10,000	B110
3) To record appropriation, apportionment	2-3	<u>Proprietary</u>	
and allotment for the rent payments			A104
		<u>Budgetary</u>	
			A104
			A116
		4510 Apportionment 10,000 4610 Allotment 10,000	A120
		4610 Allotment 10,000 4801 Unexp oblig - unpd 10,000	B204

4) The annual rent payment is made	2-3	Proprietary 6100 Operating expense 10,000 1010 FBWT 10,000	B302 B110
		3100 Unexpended app 10,000 5700 Appropriations used 10,000	B134
		Budgetary	
		4801 Unexp oblig - unpd 10,000	B302
		4902 Expended auth - pd 10,000	B110
5) To record downward adjustments of obligations incurred in year 1for penalty clause of \$5,000 which was not exercised	3	Proprietary None	
and not outlayed.		<u>Budgetary</u>	
		4871 Down. adj. of PY unexp oblig 5,00	D134
		0	
		4450 Unapportioned authority 5,00	
		0	

YEAR 1 YEAR 3

PRE-CLOSING TRIAL BALANCE for YEAR 1	PRE-CLOSING TRIAL BALANCE for YEAR 3
Proprietary1010Fund Balance with Treasury5,0003100Unexpended appropriation5,0006100Operating expense10,000	Proprietary 6100 Operating expense 10,000 5700 Appropriations used 10,000
5700 Appropriations used 10,000 Budgetary 4119 Appropriation realized 15,000 4801 Unexpended obligation - unpd 5,00 0 4902 Expended auth - pd 10,000	Budgetary 4201 Total actual resources collected 5,000 4119 Appropriation realized 10,000 4801 Unexpended obligation - unpd 5,00 0 0 4902 Expended auth - pd 10,000 4871 Down. adj. of PY unexp oblig 5,000 4450 Unapportioned authority 5,000
NET COST for YEAR 1	NET COST for YEAR 3
6100 Operating expense <u>10,000</u> Net Cost <u>10,000</u>	6100 Operating expense <u>10,000</u> Net Cost 10,000
STATEMENT OF FINANCING for YEAR 1	STATEMENT OF FINANCING for YEAR 3

Line 1 4801 Unexpended obligation - unpd 4902 Expended auth - pd Line 2A 4801 Unexpended obligation - unpd Net Cost	5,000 10,000 (<u>5,000)</u> 10,000	Line 1 4902 Expended auth - pd 4871 Down. adj. of PY unexp oblig Line 2 4871 Down. adj. of PY unexp oblig Net cost	10,000 (5,000) 5,000 10,000
133 for YEAR 1		133 for YEAR 3	
Line 1 4119 Appropriation realized	15,000	Line 1 4119 Appropriation realized Line 4	10,000
Line 8 4801 Unexpended obligation - unpd 4902 Expended auth - pd	5,000 10,000	4871 Down. adj. of PY unexp oblig Line 8 4902 Expended auth - pd	5,000 10,000
Line 14 4801 Unexpended obligation - unpd	5,000	Line 10 4450 Unapportioned authority	5,000
Line 15 4902 Expended auth - pd	10,000	Line 14 4871 Down. adj. of PY unexp oblig Line 15 4902 Expended auth - pd	5,000 10,000
CLOSING ENTRIES for YEAR 1		CLOSING ENTRIES for YEAR 3	

			<u>Proprietary</u>
<u>Propri</u>	<u>ietary</u>		3310 Cumulative results 10,000
3310	Cumulative results 10,000		6100 Operating expense 10,000
	6100 Operating expense	10,000	5700 Appropriations used 10,000
			3310 Cumulative results 10,000
5700	Appropriations used 10,000		
	3310 Cumulative results	10,000	<u>Budgetary</u>
			4902 Expended auth - pd 10,000
Budge	<u>tary</u>		4201 Total actual resources collected 10,0
4902	Expended auth - pd 10,000		00
	4201 Total actual resources collected	10,0	4201 Total actual resources collected 10,000
		00	4119 Appropriation realized 10,0
4201	Total actual resources collected	15,000	00
	4119 Appropriation realized	15,0	
		00	4801 Unexp oblig - unpd 5,000
			4871 Down. adj. of PY unexp oblig 5,00
			0

III. OPERATING LEASE⁷ WITH NON-FEDERAL ENTITY ON RENT ABATEMENT

Assume this is a self insuring fund.

A. RENT ABATEMENT ON FIRST 3 YEARS OF THE LEASE

DESCRIPTION	YR	LESSEE	REF	
DESCRIPTION	110	LEGGLE	ILLI	

⁷OMB A11, Appendix A, states that ".... For funds that are self-insuring under exiting authority, only budget authority to cover the annual lease payment is required to be scored". *According to OMB, GSA is the only agency designated as "self insuring" fund at this time.*

1) To record funding. The lessee agency signs a 15 year lease agreement on a building. The land lord gives the agency a special deal where they only have to pay for last 12 years and the first 3 years are rent free. Yearly rent payment is \$10,000.	1-3	Proprietary 6800 Future funded expenses 8,000 2990 Other liabilities 8,000 Budgetary None	B324 add 2290 to B324
2) Appropriation, apportionment and allotment is received.	4-15	<u>Proprietary</u> 1010 FBWT 10,000 3100 Unexpended app 10,000	A104
		<u>Budgetary</u>	
		4119 Appropriation realized 10,000	A104
		4450 Unapportioned auth 10,000	A 116
		4450 Unapportioned auth 10,000 4510 Apportionment 10,000	A116
		4510 Apportionment 10,000	A120
		4610 Allotment 10,000	
		4610 Allotment 10,000	B204
		4801 Unexp oblig - unpd 10,000	

3) Rent payment is made	4-15	<u>Proprietary</u>		
		6100 Operating expense 8,000		B302
		2990 Other liability 2,000		B110
		1010 FBWT	10,000	
		6100 Operating expense 2,000		
		6800 Future funded expenses	2,000	
		3100 Unexpended app 10,000		B134
		5700 Appropriation used	10,000	
		<u>Budgetary</u>		
		4801 Unexp oblig - unpd 10,000		B302
		4902 Expended authority - pd	10,000	B110

PRE-CLOSING TRIAL BALANCE FOR YR 1	CLOSING ENTRIES FOR YEAR 1
Proprietary6800Future funded expenses8,0002990Other liabilities8,000	Proprietary 3310 Cumulative results 8,000 6800 Future funded expenses 8,000
<u>Budgetary</u> None	<u>Budgetary</u> None
NET COST for YEAR 1	
6800 Future funded expenses 8,000 Net Cost 8,000	
STATEMENT OF FINANCING for YEAR 1	
Line 4 6800 Future funded expenses 8,000 Net Cost 8,000	

B. RENT ABATEMENT ON LAST 3 YEARS OF THE LEASE

DESCRIPTION	YR	LESSEE	REF
1) To record funding. The lessee agency signs a 15 year lease agreement on a building. The land lord gives the agency a special deal where they only	1-12	Proprietary 1010 FBWT 10,000 3100 Unexpended app 10,000	A104
have to pay for 12 years and the last 3 years are rent free. Yearly rent payment is \$10,000.		Budgetary 4119 Appropriation realized 10,000 4450 Unapportioned auth 10,000 4450 Unapportioned auth 10,000 4510 Apportionment 10,000	A104 A116
		4510 Apportionment 10,000 4510 Apportionment 10,000 4610 Allotment 10,000	A120
		4610 Allotment 10,000 4801 Unexp oblig - unpd 10,000	B204

2) Rent payment is made	1-12	Proprietary 6100 Operating expense 8,000 1450 Prepayment 2,000 1010 FBWT 10,000	B302 B110
		3100 Unexpended app 8,000 5700 Appropriations used 8,000	B134
		Budgetary 4801 Unexp oblig - unpd 10,000 4802 Unexp oblig - pd 2,000 4902 Expended auth - pd 8,000	B302 B110
3) Rent free years See B404 in SGL Section III	13-15	Proprietary 6100 Operating expense 8,000 1450 Prepayment 8,000	B302
		3100 Unexpended app 8,000 5700 Appropriations used 8,000	B134
		Budgetary 4802 Unexp oblig - pd 8,000 4902 Expended auth - pd 8,000	B302 B110

YEAR 1

PRE-CLOSING TRIAL BALANCE FOR YR 1	CLOSING ENTRIES FOR YR 1
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<u>Proprietary</u>		Pro	oprietary
1450 Prepayment	2,000	331	
3100 Unexpended app	2,000		6100 Operating expense 8,000
6100 Operating expense	8,000		
5700 Appropriations used	8,000	570	00 Appropriations used 8,000
			3310 Cumulative results 8,000
<u>Budgetary</u>			
4119 Appropriation realized	10,000	Buc	dgetary
4802 Unexp oblig - pd	2,000	420	
4902 Expended auth - pd	8,000		4119 Appropriation realized 10,0
			00
		490	22 Expended auth - pd 8,000
			4201 Total actual resources collected
NET COST FOR VP 1			
NET COST FOR YR 1			
6100 Operating expense	<u>8,000</u>		
Net Cost	8,000		
CT A TENTE OF FINANCING			
STATEMENT OF FINANCING			
Line 1			
4802 Unexp oblig - pd	2,000		
4902 Expended auth - pd	8,000		
Line 2			
4802 Unexp oblig - pd	(2,000)		
Net cost	8,000		