



Scott (from Minnesota) Grade 8  
Children's Mental Health Poster Contest – 2000  
Minnesota Association for Children's Mental Health

# Roadmap to Seclusion and Restraint Free Mental Health Services



**U.S. DEPARTMENT OF HEALTH AND HUMAN SERVICES**  
**Substance Abuse and Mental Health Services Administration**  
Center for Mental Health Services  
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## FOREWORD

In 2003, the Substance Abuse and Mental Health Services Administration (SAMHSA) set forth a bold vision to reduce and ultimately eliminate the use of seclusion and restraint in behavioral healthcare settings.

These practices are detrimental to the recovery of persons with mental illnesses. Too often, the use of seclusion and restraint results in trauma, injury, and even death. We can and must do better to protect the lives and well-being of those whom we serve.

SAMHSA has established seclusion and restraint as a priority area and has developed a National Action Plan to reach our vision of seclusion and restraint free mental health services. *Roadmap to Seclusion and Restraint Free Mental Health Services* represents a key component of this National Action Plan. It will increase the knowledge and skills of mental health service direct care staff, administrators, and consumers on alternatives to the use of seclusion and restraint. We also see this training as a tool to assist you with mental health system transformation—creating mental health services and supports that facilitate recovery and promote resiliency.

Many training manuals exist, but this curriculum is unique. The President’s New Freedom Commission on Mental Health called for consumer- and family-driven approaches that support recovery. The material in this manual is recovery based and developed by consumers. It draws on the published writings and research of the leaders in the recovery movement—consumers. It was developed with the assistance of the National Association of Consumer/Survivor Mental Health Administrators, and consumers from around the country were asked to provide insight derived from their experiences of seclusion and restraint and offer their guidance for the elimination of these practices. The expert opinion of direct care staff was also gathered and current literature on the topic was reviewed so that references could be provided. A Steering Committee, comprised of representatives from nearly every stakeholder organization within the mental health system, provided technical assistance and insight. Finally, the training was pilot tested with direct care staff and administration at two hospitals.

We welcome you to join us in our collective efforts to find and use creative approaches and strategies to ensure that we help and not harm those whom we serve.

Charles G. Curie, M.A., A.C.S.W.  
Administrator  
Substance Abuse and Mental Health Services Administration

## PREFACE

The past decade has yielded many divergent views on the practice of seclusion and restraint. It is an area rife with tension, disagreement, and fear. One consumer recently said that he thought *restraint* was “*too polite*” a term for what he had experienced. He went on to say (NAC/SMHA *In Our Own Voices* Survey, 2001):

*“I was tied up and tied down. It was terrifying, dehumanizing, degrading, and painful. Along with the restraint was the forced injection of Haldol. Not only was the leather biting into my wrists, my body had been invaded by a substance that caused a feeling of intense internal violation.”*

In 1999, landmark national legislation led to tighter controls on the use of restraints in psychiatric hospitals. Federal and State mental health authorities furthered the development and implementation of policy change and the active pursuit of a reduction and ultimate elimination of seclusion and restraint. The National Association of State Mental Health Program Directors (NASMHPD) publication, *Creating Violence and Coercion Free Mental Health Environments: A National Initiative and Call to Action*, identifies mandatory systemic changes that must occur when reducing the use of seclusion and restraint. The State of Pennsylvania demonstrated successfully that commitment to reform does indeed make a difference with their *Leading the Way Seclusion and Restraint Initiative*.

External monitoring holds the key to eliminating seclusion and restraint according to some leaders. Others suggest strong administrative leadership. Some suggest a legislative solution. Some suggest better behavioral intervention strategies. However, virtually every constituent group involved in meaningful systems reform recognizes the need for ongoing training and education efforts.

*Roadmap to Seclusion and Restraint Free Mental Health Services* explores sustainable solutions and strategies towards supporting the belief in the elimination of seclusion and restraint in the treatment of people with serious mental illness or children with serious emotional disturbance.

*“It is not possible to solve a problem with the same consciousness that created it” (Albert Einstein).* This manual is intended to build bridges and increase respect and understanding between consumers and direct care staff. All stakeholders must be present at the table and engage in the dialogue to develop seclusion and restraint free environments.

It is the underlying premise of this manual that the role of the direct care staff is critical to meaningful system change. Together, we are partners and champions in the reduction and elimination of seclusion and restraint.

## **HOW TO USE THIS MANUAL**

The goal of this curriculum is to provide direct care staff the tools and knowledge needed to improve their skills in preventing and ultimately eliminating the use of seclusion and restraint. “Direct care staff” refers to individuals who work directly with consumers, such as nurses, psychiatric technicians, therapists, psychologists, and many others. Administrators will also find this training helpful.

The curriculum is unique in that it is written from consumer perspectives, and thus helps direct care staff work from a consumer-based philosophy. It can be used in a variety of settings, such as State institutions, hospitals, or outpatient centers, for staff development, training, and in-service education.

This training package provides all the background material, lecture points, and PowerPoint slides necessary for a facilitator to implement the seven training modules that demonstrate how to eliminate the use of seclusion and restraint. All the handouts for the participants are included. This is a valuable resource in places where facilitators cannot obtain needed and up-to-date information. Instructions on how to obtain optional resources, such as videos, are included.

Prior training for facilitators is not necessary; however, facilitators must be familiar with consumer perspectives of the mental health system to be effective in teaching this curriculum. Co-facilitating with a consumer/survivor, family member, or direct care staff helps bring more than one perspective to the training. To get the maximum benefit, it is recommended that at least one facilitator be a mental health consumer.

Training formats that have proven particularly effective include teams of staff and former consumers working together as trainers. This team approach ensures that the perspectives of both parties are reflected. It also provides a model of clear and direct communication between the parties involved. The team approach can be used regardless of setting or population. Teams involving children and youth or individuals with developmental disabilities can be particularly powerful as an illustration of how people with diverse skills and experiences can work together.

Curriculum content is based on the concept that recovery and wellness are essential in providing alternatives to the use of seclusion and restraint. Individuals must be treated with respect. The use of seclusion and restraint strips a person of dignity, privacy, and potentially, safety. When a person is put in restraints, it implies that he or she is less than human. Everyone’s human rights are cheapened when the dignity of a vulnerable person in society is ignored. The use of seclusion or restraints does nothing to advance an individual’s recovery, resilience, or self-determination, but has the opposite effect.

Several States that have adopted comprehensive approaches to reducing the use of seclusion and restraint have found that staff training is a critical component of their initiatives. Training interventions have reduced the use of seclusion and restraint, helped staff understand the experience from the perspective of the individuals involved, and improved communication and problem-solving skills.

Training that includes a dialogue between staff and consumers about their experiences addresses the impact that seclusion and restraint has on the individuals involved, and is a powerful tool for creating a safe and respectful milieu. Training programs that focus on early identification and intervention in conflict situations are also essential for achieving this result.

**Note about terms used:** Many terms have been used to refer to individuals who have personal experience with psychiatric disabilities. The words *client*, *patient*, and *consumer*, are common, as are the words *ex-patient* and *survivor*. Some people use the term *consumer/survivor/ex-patient*, or *c/s/x* for short. The language of *people first* continues to evolve. Not everyone agrees on using the same terms. Thus, the training modules use a variety of these terms throughout. The language you decide to use must denote respect for the individual and his/her firsthand experience.

The training is divided into seven modules plus a resources section:

- Module 1, through the perspectives of mental health consumers and direct care staff at State hospitals, increases the understanding of the participants of the personal experience of seclusion and restraint.
- Module 2 discusses the impact of trauma on consumers and on direct care staff.
- Module 3 explores the change needed to ensure cultural change within an institution. The role that staff play is discussed. Survey results from consumers across the country are reviewed. A model for reform is also reviewed.
- Module 4 explores the concepts of resiliency and recovery from the consumer perspective.
- Module 5 identifies, from the consumer and staff perspectives, strategies that will lead to the reduction and elimination of seclusion and restraint.
- Module 6 discusses sustainable change through both consumer and staff involvement.
- Module 7 presents a review of the first six modules and the development of both personal and workplace action plans to reduce and eliminate the use of seclusion and restraint.
- The Resources section contains Web sites and policy and position statements of various organizations.

The entire training takes approximately 21-24 hours to complete. The facilitators can determine the schedule of the training. It can be done in 3 full days, 6 half days, or in some other arrangement. Each module requires approximately 3 hours, but can be shortened or lengthened to meet the needs of the training group. Modules are freestanding and can be presented individually, although each module builds on the preceding one and the course should be presented in its entirety.

Participants should be provided with ring binders with blank pages for notes and writing assignments. They will be asked to write on Journal topics and Take Action Challenges during the training to integrate their learning with their work and develop action plans. Upper management must be present and supportive when the participants are developing their Workplace Action Plans.

We suggest printing out the required number of copies of the handouts that you choose to use with your class before the training begins. You can also print out the background reading (Background for the Facilitators pages) and lecture notes (Presentation pages) for yourself and any other facilitators. See the table of contents page for the list of handouts. In addition to the pages marked “Handout,” you may also wish to print out items from the Resources section and slides from the PowerPoint presentation (these include the learning objectives for each module). To print the Power Point slides in the most readable format, select “Print,” “Handouts,” and “Pure Black and White.” The ring binders should be large enough to accommodate all of these handouts.

The following is a list of materials, other than handouts, that are needed for each training module. Please note that in some cases, the facilitators will need to obtain materials such as videos and permission to use articles in advance.

For all sessions, have the following materials on hand:

- Nametags or name tents
- Chalkboard/chalk/white board/flip chart
- Paper/pens/markers
- Scissors
- Tape
- Overhead projector or LCD projector/screen
- Ring binders with blank pages for participants

Special arrangements are needed for the following:

### **Module 1**

- Arrange for panel of consumers and direct care staff
  - o Microphones for panel participants as needed
  - o Table/chairs for panel participants
  - o Water/glasses for panel participants
  - o Stipends for consumer participants
- Apply for permission to use *Hartford Courant* articles

**Module 3**

- Obtain Pennsylvania Model video
- TV/VCR
- 3 x 5 index cards

**Module 4**

- Obtain Pat Deegan video
- TV/VCR

**Module 5**

- Make designs for communication exercise

**Module 6**

- Obtain Advance Crisis Planning video from University of Illinois, Chicago
- TV/VCR

**Module 7**

- Jana Stanfield CD, *If I Were Brave*
- Boom box



**ROADMAP TO SECLUSION AND RESTRAINT FREE  
MENTAL HEALTH SERVICES  
TRAINING MANUAL**

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**American Psychiatric Nurses Association**

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## CONTENTS

### **MODULE 1: The Personal Experience of Seclusion and Restraint**

#### **Background for the Facilitators**

##### **Presentation**

Overview

*Exercise: Getting to Know You (15 minutes)*

Challenge Assumptions

Consumer Complaints

Lack of Uniform National Standards

Lack of Adequate Staff Training

Safety

Inappropriate Uses of Seclusion and Restraint

Treatment Approaches to Reduce Seclusion and Restraint

Special Needs Populations

Consumer Panel (1 hour)

*Exercise: Hartford Courant articles (20 minutes)*

*Exercise: Personal Perspective: Consumers (15 minutes)*

*Exercise: Personal Perspective: Direct Care Staff (20 minutes)*

##### **Handouts for Participants**

Preventing, Reducing, and Eliminating Seclusion and Restraint with  
Special Needs Populations

Deadly Restraint—*Hartford Courant* series

Consumer Quotes

Direct Care Staff Quotes

References

### **MODULE 2: Understanding the Impact of Trauma**

#### **Background for the Facilitators**

##### **Presentation**

Overview

*Exercise: Trauma Background (25 minutes)*

Definitions Related to Trauma

Common Reactions to Trauma

*Exercise:* Common Reactions to Trauma (20 minutes)

Effects of Trauma on the Brain

Differential Response to Threats

Assessment of Trauma

*Exercise:* Assessment of Trauma (20 minutes)

Retraumatization via Hospitalization

De-Escalation Preferences

*Exercise:* De-Escalation Preferences (20 minutes)

What Survivors Want in Times of Crisis

Staff Trauma (Secondary Traumatization)

Healing from Trauma

Grounding Techniques

*Exercise:* Grounding Techniques (10 minutes)

*Journal/Take Action Challenge* (15 minutes)

### **Handouts for Participants**

Journal Topics and Take Action Challenges for Modules 1 & 2

National Association of State Mental Health Program Directors

(NASMHPD) Position Statement on Services and Supports to  
Trauma Survivors

Excerpts from Kate Reed's Speech

Position Paper on Trauma and Abuse Histories

What Can Happen to Abused Children

Some Common Reactions to Trauma

Trauma Assessment for Department of Mental Health Facilities/  
Vendors

Guidelines for De-Escalation Preference Form

De-Escalation Form for Department of Mental Health Facilities/  
Vendors

Excerpts from *Dealing With the Effects of Trauma: A Self-Help  
Guide*

Grounding Techniques

Web Sites Related to Trauma

Resources on Secondary Trauma

References

## **MODULE 3: Creating Cultural Change**

### **Background for the Facilitators**

## **Presentation**

*Exercise: "Flowers Are Red" (10 minutes)*

Overview

Pennsylvania: A Model for Reform

*Video: Leading the Way: Toward a Seclusion and Restraint Free Environment (17.5 minutes)*

Cultural Change

*Exercise: "My Organizational Culture Currently Is..." (30 minutes)*

*Exercise: "People With a Mental Health Diagnosis Are..." (15 minutes)*

In Our Own Voices

*Exercise: What Would Have Been Helpful to Hear (15 minutes)*

## **Handouts for Participants**

"Flowers Are Red"

"My Organizational Culture Currently Is..."

NASMHPD Review of Literature Related to Safety and Use of Seclusion and Restraint

What Would Have Been Helpful in Preventing the Use of Seclusion and Restraints for You?

What Would Have Been Helpful for You to Hear?

What Other Options May Have Been Beneficial?

References

## **MODULE 4: Understanding Resilience and Recovery from the Consumer Perspective**

### **Background for the Facilitators**

#### **Presentation**

Overview

Resilience

*Exercise: Someone Who Believed in Them (20 minutes)*

Recovery

*Exercise: Recovery as a Journey of the Heart (35 minutes)*

*Exercise: What Are We Recovering From? (15 minutes)*

*Journal/Take Action Challenge (20 minutes)*

#### **Handouts for Participants**

Journal Topics and Take Action Challenges for Modules 3 & 4

Someone Who Believed in Them Helped Them to Recover

Recovery as a Journey of the Heart  
Recovery From Mental Illness—Guiding Vision  
Resources: Self-Help Guides  
References

## **MODULE 5: Strategies to Prevent Seclusion and Restraint**

### **Background for the Facilitators**

#### **Presentation**

Overview  
Wellness Recovery Action Plan (WRAP)  
*Exercise: Developing a Wellness Recovery Action Plan*  
(30 minutes)  
Drop-In Centers  
Recovery Through the Arts  
Comfort Rooms  
Service Animals  
Psychiatric Advance Directives  
*Exercise: Creating My Own Psychiatric Advance Directive*  
(30 minutes)  
Prime Directives  
Communication Strategies  
*Exercise: How Hard Can Communication Be? (15 minutes)*  
Alternative Dispute Resolution/Mediation  
Technical Assistance Centers

#### **Handouts for Participants**

Examples of Consumer WRAPs  
Developing a WRAP  
How to Set Up a Comfort Room  
Why Should I Fill Out a Psychiatric Advance Directive?  
Ten Tips for Completing an Effective Advance Directive  
Psychiatric Advance Directive Practice Worksheet  
Six Essential Steps for Prime Directives  
Anticipated Benefits of Prime Directives  
Children's and Adolescents' Mental Health Services Technical  
Assistance and Research Centers  
Research, Training, and Technical Assistance Centers  
References

## **MODULE 6: Sustaining Change Through Consumer and Staff Involvement**

### **Background for the Facilitators**

#### **Presentation**

Overview

Leadership

*Exercise:* National Technical Assistance Center Networks  
(15 minutes)

*Exercise:* Direct Care Staff Leadership (15 minutes)

Debriefing

*Exercise:* Debriefing Role Play (25 minutes)

Advance Crisis Planning

*Video:* Increasing Self-Determination: Advance Crisis Planning  
(13 minutes)

Data Collection

External Monitoring

Role of the Champion

*Journal/Take Action Challenge* (20 minutes)

#### **Handouts for Participants**

Journal Topics and Take Action Challenges for Modules 5 & 6

Protection and Advocacy List

National Technical Assistance Center Networks Newsletter

Debriefing Survey for Consumers

References

## **MODULE 7: Review and Action Plan**

### **Background for the Facilitators**

#### **Presentation**

Review

Personal Action Plan

*Exercise:* Personal Action Plan (1 hour)

Workplace Action Plan

*Exercise:* Workplace Action Plan (1 hour)

Certificates of Completion

Wrap Up and Evaluation

**Handouts for Participants**

Personal Action Plan  
Workplace Action Plan  
Certificate of Completion  
Evaluation

**RESOURCES**

Web Sites  
Policies and Position Statements  
1. American Nurses Association  
2. American Psychiatric Nurses Association  
3. Federation of Families for Children’s Mental Health  
4. NAMI  
5. National Association of State Mental Health Program Directors  
6. National Mental Health Association  
7. Pennsylvania: Restraints, Seclusion and Exclusion in State Mental Hospitals and Restoration Center