

successful in its stated goal of providing for long-term conservation of dozens of species of migratory birds and their habitats through the coordinated action of governments, private organizations, and landowners.

In Idaho, a typical NAWCA project benefits mallards, pintails, cinnamon teal, gadwall, long-billed curlews, peregrine falcons, bald eagles, sandhill cranes, river otter, elk, pronghorn, mule deer, and many species of native fish. But one species in particular benefits in Idaho from NAWCA. The Trumpeter Swan has made a real comeback because of conservation under NAWCA.

Trumpeter Swans were once widespread and abundant across North America. But by 1900 they were reduced to near extinction by subsistence and commercial hunting. In fact, outside of Alaska, only one small remnant of fewer than 200 survived in remote sites in Eastern Idaho and nearby habitats in the Rocky Mountains. Most wintered in the high elevation wilderness west of Yellowstone National Park.

Although never officially listed as threatened or endangered, many agencies and private individuals have worked for decades to restore this population, which today numbers about 2,500 and nests from south eastern Idaho north to the Canadian Northwest Territories.

Restoration of this beautiful bird has required habitat protection and improvement, law enforcement to prevent illegal shooting, and years of research and management on Trumpeter Swans to restore a secure distribution. In eastern Idaho, this effort has involved conservation groups, including the Trumpeter Swan Society; irrigators, Indian tribes, private landowners, and businesses all working with the Federal Agencies, Idaho state parks and Idaho Fish and Game Department in cooperative efforts to ensure that the swans thrive.

The wintering population in the vicinity of the Harriman State Park and the famous Henry's Fork has risen to about 1,000 birds. These are northern birds that come south to winter in Eastern Idaho with our own resident birds. There is a real need to further distribute these swans further south in the winter to reduce crowding, protect the habitats, and to scatter the population better.

Juvenile Swans do not learn ancestral migratory routes to more southern wintering areas in the absence of adults that can lead them to new areas. While we are steadily improving the habitat in the more southern parts of the State at sites like Bear Lake NWR, we will have to reestablish the migratory instinct.

From the Teton River Basin Wetlands and the Thousand Springs/Chilly Slough Projects [1-4], to the Bear Lake National Wildlife Refuge the NAWCA has helped the Trumpeter Swan in Idaho, and provided places to nest and distribute the winter population. These

six projects have brought a \$5.5 million investment to Idaho that will help the swans and dozens of other species.

Non-profit organizations provide important assistance to NAWCA efforts. Ducks Unlimited [DU], in particular, has contributed more money and effort to NAWCA than any other non-government entity. In the last few years they have contributed over \$81 million. Bear Lake NWR alone has received over \$1 million from DU and NAWCA.

The future looks bright for Rocky Mountain trumpeters if we can manage their habitats and provide secure wintering areas. A century ago, we almost lost Trumpeter Swans. The 21st century looks much brighter as a result of proactive, cooperative efforts to protect the swans and their habitat. As Trumpeters return to the wetlands that we conserve through programs like the North American Wetland Conservation Fund, they are an inspiring reminder of the progress that is possible.●

#### PRESIDENT'S RESPONSE TO INDEPENDENT COUNSEL'S INVESTIGATION

● Mr. JOHNSON. Mr. President, I rise to again express publicly my profound dismay and disappointment in President Clinton's personal behavior relative to the Monica Lewinsky affair. I cannot state in terms too strong the disapproval I feel. There can be no meaningful line of distinction between wrongful and immoral personal conduct on the part of the President and the expectations the American public rightfully has over his role as a public official. The President's conduct was wrong. The response of Congress must be deliberate and carefully consistent with the requirements of law and the Constitution, but at the very least, President Clinton owes the American citizenry an apology and good faith cooperation in bringing this sorry episode to an expeditious conclusion.●

#### TRIBUTE TO MAYOR JAMES FRANCIS "JIMMY" CRAWFORD

● Mr. SHELBY. Mr. President, I rise today to pay tribute to James Francis (Jimmy) Crawford, a tireless public servant, a prominent businessman, and a man whose deep religious convictions touched the lives of many. Jimmy Crawford was a lifelong resident of Abbeville, Alabama, and was serving his third consecutive term as mayor. His contributions to the city of Abbeville left an indelible mark in the memories of all who knew him. Jimmy passed away on Thursday morning, September 17, 1998 at the age of 58.

Throughout his life, Jimmy Crawford selflessly dedicated himself to the benefit of others and stood by his principles and ideals in an unwavering fashion. From his early youth, Jimmy demonstrated a considerable eagerness to help others. Growing up in Abbeville, Jimmy was active in the Boy

Scouts of America, achieving the highest possible rank of Eagle Scout. After graduating from Abbeville High School in 1957, Jimmy attended school at Howard College, now Samford University. At Howard, Jimmy earned the distinction of being named in Who's Who Among American Colleges and Universities. These accomplishments served as a hint of the dedicated life which Jimmy would eventually lead.

Upon his return to Abbeville, Jimmy quickly became a respected and admired businessman in the community. His rental and finance firm provided the vehicle for Jimmy to help to organize and assist area businesses. He was the charter president of the Abbeville Jaycees, and was awarded the highest Jaycees honor by being named International Senator in 1975. Jimmy moved on to become the president of the Abbeville Chamber of Commerce in 1975 and 1976. During his tenure, the Chamber saw unprecedented growth and one of the largest memberships in the history of the organization. Jimmy was a member of the Abbeville Lions Club and a former member of the Abbeville Kiwanis Club. He also served for eight years on the Abbeville Recreation Board, two of those as chairman. No one would dispute the fact that he played a vital role in the development of these various organizations and the entire business community of Abbeville.

Jimmy also achieved notoriety with his impressive political achievements. He was first elected Mayor of Abbeville in 1988 and was currently serving in his third term. He was vice-president of the Board of Directors of the Southeast Alabama Regional Landfill Authority. He served dutifully on the Board of the Southeast Alabama Gas District for ten years, taking the position of chairman in 1995. He was active in the Alabama League of Municipalities as a member of the Executive Committee, and achieved the high honor of being a certified municipal official. Jimmy was extremely proud of his accomplishments as Mayor, most recently working with my office to secure important transportation and downtown revitalization grants.

Remarkably, Jimmy's business and political successes did not take away from his other devotions. Jimmy was a man with unwavering religious beliefs that led to a life of teaching the word of God. He was a charter member of the Calvary Baptist Church of Abbeville, where he served for 36 years. During this time, Jimmy served in a variety of capacities for the Church, including the post of chairman of the deacons for four terms, as well as Sunday School superintendent and teacher. Along with these responsibilities, Jimmy was the founding director of the Abbeville Christian Academy and served on its Board of Directors for many years. During his time involved with the Calvary Baptist Church and the Abbeville Christian Academy, Jimmy had the opportunity to help shape the lives of the