

International Advisory Services Group, Ltd.

May 4, 2006

David Spooner
Assistant Secretary for Import Administration
U.S. Department of Commerce,
Central Records Unit, Room 1870
Pennsylvania Avenue and 14th Street, NW
Washington, DC 20230

Re: Rebuttal Comments in Response to Federal Register Notice of March 6, 2006 Regarding Antidumping Proceedings: Calculation of the Weighted Average Dumping Margin During an Antidumping Duty Investigation.

Dear Sir:

On behalf of the European Confederation of Iron and Steel Industries (Eurofer), and its member companies and national associations (see attached list), I am pleased to submit the following comments in further response to the invitation published in the Federal Register of March 6, 2006 (71 Fed. Reg. 11,190). In addition to this original, we are enclosing the requested six (6) copies and a compact disk with the file in Word Perfect.

In our original submission, we took the simple and clear position that, as a matter of law and principle, the United States is obliged to end the use of “zeroing” in all phases of all antidumping proceedings. This applies whether the comparisons are being made average to average, transaction to transaction, or transaction to average. The sole exception permitted under WTO rules is in the case of “targeted dumping.”

Nothing in the comments of other parties effectively rebuts that position. Moreover, the recent decision of the WTO Appellate Body (AB)¹ supports each element of our position, some explicitly and others as a matter of principle and logic. The AB ruled that the “zeroing” methodology is “inconsistent, as such, with Article 2.4.2 of the Anti-Dumping Agreement.”² By the same rationale, there is no place for zeroing in antidumping comparisons, regardless of the method by which dumping margins are calculated.³

With regard to administrative reviews, the AB was equally definitive. Zeroing is not permissible in such reviews because it produces antidumping duty assessments that “exceed the foreign producers’ or exporters’ margins of dumping,” in violation of Article 9.3 of the Anti-Dumping

Agreement. Consequently, the Department should end zeroing in all administrative reviews

¹Appellate Body Report, *United States - Laws, Regulations and Methodology for Calculating Dumping Margins* (“Zeroing”), WT/DS294/AB/R (Circulated April 18, 2006).

²*Zeroing Appellate Body Report, para. 263(b).*

³The sole exception, as we noted in our original comments, is the special case of “targeted dumping.”

immediately⁴ and, where necessary to comply with Article 9.3, should refund cash deposits in excess of the non-zeroed dumping margin. In all cases in which, absent zeroing, there would have been no positive dumping margin in the original investigation, the Department should promptly rescind the order and all results reached to date, including *inter alia*, termination of any on-going administrative review and assessment proceedings and refund of all cash deposits.

These changes are required to bring US proceedings into line with WTO norms. Contrary to the opinion of some commenting parties, US law does not require zeroing. That was made clear by the United States Courts of Appeals in *Timken v. United States* when it ruled that the text of the antidumping statute “does not unambiguously require that dumping margins be positive numbers.”⁵ In the proceedings before the WTO panel and AB, the United States itself argued that US law did not require zeroing. On the basis of this clear legal point, the Department should flatly reject all comments to the effect that zeroing is required by national law.

One party has argued that the United States should delay implementation of the zeroing changes while the Doha multilateral trade negotiations are underway.⁶ There seems to be no basis for this in law or negotiating logic. Such a position taken by the United States would encourage other parties to protect their WTO-inconsistent measures by tabling proposals in on-going WTO negotiations. Then, any WTO member could violate the rules on say, national treatment or export subsidies, merely by placing on the negotiating agenda a proposal to eliminate or revise the provision it found to be inconvenient. Such a position would protect scofflaws, complicate the negotiating process, and undermine the rule of law. The Department should reject this argument, which is pure nonsense.

Regarding the proposed change to transaction-to-transaction comparisons, we continue to believe that such a change is unnecessary and unwise. Transaction-to-transaction comparisons are a specialized tool intended to be used in limited circumstances, not as a general practice. Under US law, as we noted in our first comment, the preferred method of comparison is weighted average-to-average. In any event, were the US to abandon its use of average-to-average comparisons, it would not escape its obligations under the WTO Antidumping Agreement to make a fair comparison without zeroing. Zeroing is the issue. Zeroing has been found to be in violation of the WTO. Zeroing should be eliminated, immediately and completely.

Eurofer appreciates this opportunity to comment once again on the proposed policy changes. Please feel free to contact me if you would like to discuss Eurofer’s views in further detail.

Respectfully, submitted,

Charles H. Blum

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U.S. Representative

⁴The same should apply for changed circumstances, new shipper and sunset reviews.

⁵*Timken v. United States*, 354 U.S. 1334, 1342(Fed. Cir. 2004). A subsequent Federal Circuit case, *Corus Staal v. United States* (395 F.ed 1343, 1346-7) upheld the *Timken’s* view of zeroing as not required by the antidumping statute.

⁶Stewart & Stewart Comments, p.7.

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