1 2 3 4 5 6 7 8	JAMES H. HOLL, III, DC BAR NO. 453473 RACHEL ENTMAN, DC BAR NO. 483713 ERIN E. VESPE, CT BAR NO. 407295 COMMODITY FUTURES TRADING COMN 1155 21 <sup>st</sup> Street, NW Washington, DC 20581 Telephone (202) 418-5000 Facsimile (202) 418-5523 Attorneys for Plaintiff Commodity Futures Trading Commission	MISSION	
9	LINITED STAT	ES DISTRICT COURT	
10	SOUTHERN DISTRICT OF CALIFORNIA		
11	SOUTHERN DIST	RIC1 OF CALIFORNIA	
12	COMMODITY FUTURES TRADING COMMISSION,	) )	
14		) Case No.	
15 16	Plaintiff, vs.	) ) MEMORANDUM OF LAW IN SUPPORT ) OF PLAINTIFF'S APPLICATION FOR A ) STATUTORY <i>EX PARTE</i> RESTRAINING	
17 18	WHITE PINE TRUST CORPORATION, a California corporation, and RICHARD MATTHEWS, an individual,	<ul> <li>ORDER, PRELIMINARY INJUNCTION,</li> <li>APPOINTMENT OF A TEMPORARY</li> <li>RECEIVER, AND EXPEDITED</li> <li>DISCOVERY</li> </ul>	
19		)	
20	Defendants.	) FILED UNDER SEAL	
21		I.	
22	PREI IMINIA		
23	PRELIMINARY STATEMENT		
24	Since at least August, 2000, defendants White Pine Trust Corporation ("White Pine") and		
25	Richard Matthews ("Matthews") (collectively "defendants") have been illegally operating a		
26	foreign currency trading firm out of San Diego, California. Through direct solicitations and a		
27	website, defendants have solicited retail customers to trade purported foreign currency contracts		
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and foreign currency options contracts. Since at least September 2002, defendants have solicited a minimum of \$650,000 in customer funds from at least three customers, and upon information and belief, have solicited millions of additional dollars from hundreds of retail customers for purposes of purportedly trading foreign currency and foreign currency options contracts.

To lure customers to trade with White Pine, defendants fraudulently misrepresented how customers money would be handled and protected, claiming all customer money would be held in a segregated account and not in White Pine's operating accounts, when in fact defendants commingled customer money with other monies in at least two corporate operating accounts. Exhibits ("Ex.") 13, CFTC 00184; Ex. 14, CFTC 00259, Ex. 17 CFTC 00612-613. Defendants falsely touted the expertise and sophistication of White Pine in trading foreign currency when defendants had little or no experience trading in the foreign currency markets, and blatantly posted a false winning trading record for White Pine going back to 1995 even though, by defendants' own admission, White Pine was created no earlier than 2000. Ex. 1, CFTC 00008.

Defendants have misappropriated customer funds. Defendants deposit customer funds into White Pine operating accounts, which defendants then use for purported business expenses and for personal purposes, including paying for purchases from Saks Fifth Avenue, Royal Maui Jewelers, Justflowers.com, Hooters' restaurant, and The Men's Warehouse. Ex. 14, CFTC 00288-289. Moreover, checks for large sums of money drawn from these same accounts were made payable to Matthews personally. In one two-month period in 2004, Matthews cashed checks payable to himself totaling more than \$230,000 from a single operating account. Ex. 13, CFTC 00173-178.

White Pine has opened and conducted business through at least six separate bank accounts during its existence. Ex. 6, CFTC 0062; Exs. 14-17. Four of these bank accounts show total deposits of over \$33 million from 2001 through 2004, and substantial funds flowing out of

these accounts to pay for personal and business expenses. Exs. 14-17. The enormous amount of money flowing through the White Pine accounts controlled by Matthews raises concerns that the defendants are dissipating customer funds.

In an attempt to hide this massive fraud and illegal operation, defendants lied to the federal government. When questioned under oath by staff of the Division of Enforcement of the plaintiff Commodity Futures Trading Commission about White Pine's activities, defendant Matthews falsely testified that White Pine was not soliciting customers, had no customers and held no customer funds. Ex. 1, CFTC 00008-9; 00011; Ex. 2, CFTC 00043. Defendant Matthews also claimed that White Pine's website represented a business development proposal that had not been acted upon and was, by his own admission, "fictitious." Ex. 1, CFTC; 00011.

Through the conduct described above, defendant Matthews has engaged in misappropriation and the fraudulent solicitation of customer funds and, consequently, violated Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Commission Regulations 1.1, 32.9(a) and (c), 17 C.F.R. §§ 1.1, 32.9(a) and (c) (2004). Matthews is liable for White Pine's violations as a controlling person of White Pine, pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b)(2002).

Because defendant Matthews was acting as an officer, agent or employee in engaging the engaging conduct alleged above, White Pine is vicariously liable for violations of Section 4c(b) of the Act and Commission Regulations 1.1, 32.9(a) and (c) pursuant to Section 2(a)(1)(B) of the Act, 7 U.S.C. § 2(a)(1)(B) (2002).

Because the foreign currency options transactions White Pine purports to offer are not conducted on or subject to the rules of a designated contract market or foreign board of trade, White Pine, through its agents and representatives, is engaged in soliciting, or accepting any order for, or otherwise dealing in, illegal off-exchange options contracts in violation of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Commission Regulation 32.11(a), 17 C.F.R.

§ 32.11(a) (2004). Matthews also is liable for White Pine's violations as a controlling person of White Pine, pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b)(2002).

Unless restrained and enjoined by this Court, the defendants are likely to continue to engage in the acts and practices alleged in the Complaint and in similar acts and practices, as more fully described below. Accordingly, pursuant to Section 6c(a) of the Act, 7 U.S.C. § 13a-1(a) (2001), the Commission brings this action to enjoin such acts and practices, prevent the dissipation of assets, and compel compliance with the provisions of the Act.

To preserve any investor funds still in possession of the defendants and the records of the defendants' activities, the Commission seeks a statutory *ex parte* restraining order to prohibit the defendants or any other person or entity acting in the capacity of their agents or in active concert or participation with them, who receive actual notice of such order, from: (1) withdrawing, transferring, removing, dissipating or disposing of defendants' funds, assets or other property; and (2) destroying, altering or disposing of, or denying authorized representatives of the Commission immediate access to the defendants' and relief defendants' books, records or documents.

Accordingly, the Commission submits this memorandum in support of its motions for a statutory restraining order and a preliminary injunction against the defendants pursuant to Section 6c of the Commodity Exchange Act, as amended ("Act"), 7 U.S.C. § 13a-1(a) (2002).

II.

## **PARTIES**

## A. Plaintiff

The Commodity Futures Trading Commission is an independent federal regulatory agency that is charged with the administration and enforcement of the Act, 7.U.S.C. §§ 1 *et seq.* (2002), and the regulations promulgated thereunder. The Commission maintains its principal office at Three

Lafayette Centre, 1155 21st Street, N.W., Washington, D.C. 20581.

#### B. <u>Defendants</u>

White Pine Trust Corporation was incorporated on July 25, 2000 in the state of California. White Pine's operating address and address on state corporate records is 343 4<sup>th</sup> Ave., Suite 201, San Diego, CA 92101. White Pine has never registered with the Commission in any capacity.

Richard Matthews is self identified as the Founder and Managing Director of White Pine, and is a signatory on defendant White Pine's operating accounts. Matthews maintains an address in San Diego, California. From December 1994 through December 1997, Matthews was registered with the Commission as an Introducing Broker of Global Trading Group, a company founded by Matthews that solicited retail customers to invest in futures contracts. Ex. 12. Matthews is not registered at this time with the Commission in any capacity.

III.

#### STATEMENT OF ISSUES

- A. Whether pursuant to Section 6c of the Act, 7 U.S.C. § 13a-1, this Court should issue a statutory *ex parte* restraining order freezing assets owned or controlled by defendants, preserve and protect all records owned or controlled by defendants based upon the evidence presented herein that defendants have defrauded retail customers in connection with foreign currency options and have offered and/or sold illegal foreign currency options to retail customers in violation of Section 4c(b) of the Act, 7 U.S.C. § 6c(b) (2002), and Commission Regulations §§ 1.1, 32.9 and 32.11, 17 C.F.R. §§1.1, 32.9 and 32.11 (2004)?
- B. Whether this Court should issue a preliminary injunction order against the defendants based upon the evidence set forth herein demonstrating that the Commission has a probable success on the merits, *i.e.*, showing that the defendants violated Section 4c(b) of the

Act and Commission Regulations 1.1, 32.9 and 32.11, and is entitled to a presumption of irreparable injury?

C. Whether this Court should issue an order allowing the Commission to take expedited discovery and issue an order temporarily sealing the record for a period of 72 hours or until the defendants receive notice of this action, whichever is earlier?

IV.

#### STATEMENT OF THE FACTS

### A. Defendants Cheat And Defraud Retail Customers

White Pine is a foreign currency trading firm operating in the San Diego area. Defendant Matthews is the Founder and Managing Director of White Pines and he conceived of and established White Pines in 2000 as a foreign currency trading firm. Ex. 1, CFTC 00008-9; 00032-33. Matthews developed the website, <a href="https://www.whitepinetrust.com">www.whitepinetrust.com</a>, and solicited customers at trade shows nationwide. Ex. 1, CFTC 00008-9; 00018-22; Ex. 3, CFTC 00051. Matthews is responsible for the overall day-to-day operation of White Pine, is a signatory on White Pine's operating accounts, and handles customer requests for account withdrawals. Exs. 10; 13-17.

White Pine's website, at least until recently, along with other advertising and solicitation materials provided to potential customers, purport to offer customers the opportunity to speculate in the value of purported foreign currency and foreign currency options. Ex. 7. Defendants offer to open and manage customer foreign currency accounts, and promise customers steady returns on their investments while downplaying the risk of loss. Ex. 7, CFTC 00111-114. Through the website and other solicitation materials, defendants encourage potential customers to invest with White Pine by creating a false image of trust, legitimacy, longevity, safety and experience. Indeed, defendants quote from Oliver Wendell Holmes, "Put not your trust in money, but put your money in trust." Ex. 8, CFTC 00131. As set forth below, defendants created that feeling of

trust based upon a series of mistruths. Moreover, in a blatant, yet futile effort to cover the fraud and misappropriation, defendant Matthews lied to the Commission.

Specifically, defendants solicit potential customers to invest in White Pine's Pinnacle Capital Fund, both through attending trade shows nationwide and through its former website. Ex. 1, CFTC 0018-22; Ex. 7; Ex. 3. CFTC 00051, ¶ 4. Defendants also refer customers to the website to obtain information concerning their accounts, including obtaining specific account information. Ex. 3, CFTC 00051, ¶¶ 8-9. Defendants replicated the promotional materials given to customers on White Pine's website. Exs. 7-8.

On White Pine's website, for the Pinnacle Capital Fund, defendants boast an eight-year cumulative performance record of 610% stemming back to 1995. Ex. 7, CFTC 00121. In the promotional materials given to customers, for the same period of time defendants purport to have a cumulative performance record of 591%. Ex. 9, CFTC 00157. On both the website and in the promotional materials, defendants guarantee that 75% of its customers' investments are protected from loss each month. Ex. 7, CFTC 00112; Ex. 8, CFTC 00138.

White Pine's website also touts the defendants' expertise in managing foreign currency accounts, promising that "your account manager [is] at least on the same educational plateau as corporate treasures (sic) and international bankers." Ex. 7, CFTC 00103.

However, in sworn testimony taken on January 29, 2004 before the Division of Enforcement for the Commodity Futures Trading Commission, Matthews unequivocally admitted that the performance record of White Pine's Pinnacle Capital Fund 19 was fictitious: "Q. These are just fictitious numbers? A. Yes. The chronology and everything." Ex. 1, CFTC 00031. In fact, Matthews stated at least five times during this testimony that White Pine was a fictitious company: "Q. So again, this is all fictitious – A. Yes. Absolutely." Ex. 1, CFTC 00037. Matthews further testified that, contrary to defendants' highly proclaimed expertise in

trading foreign currency options, he knew "little about" foreign currency. Ex. 1, CFTC 00014a.

Matthews also unequivocally stated under oath that White Pine did not have any customers. Ex. 2, CFTC 00043. In fact, White Pine had at least three customers prior to Matthews' testimony who invested over \$650,000 with defendants, and upon and information and belief, based in part upon Matthews' statements to customers, has as many as 300 customers who may have invested up to \$33 million with White Pine. Exs. 3-5; Ex. 4, CFTC 00055, ¶ 3. In soliciting these customers and other potential customers purportedly to trade foreign currency and foreign currency options on their behalf, through direct solicitation materials and the website, White Pine made the following misrepresentations of material facts:

- a. All funds are separated and maintained in a "client funds account" and are not commingled with White Pine's operating accounts; Ex. 7, CFTC 00107;
- b. All customer accounts are held outside White Pine at regulated broker dealers; Ex. 7, CFTC 00107;
- c. White Pine has been in the business for eight years with a cumulative performance record of 591%, covering the time period of 1995 to 2004; and Ex. 9, CFTC 00157;
- d. White Pine account managers have specialized expertise in trading foreign currency options. Ex. 7, CFTC 00105.

These representations create the impression that White Pine is a legitimate firm. However, these statements are false, in that:

- a. Customer funds are neither separated nor maintained in the clients' name; rather, funds are deposited into operating accounts in White Pine's name or otherwise commingled with other funds, where some funds are misappropriated and used for business and personal expenses; Ex. 13, CFTC 00184; Ex. 14, CFTC 00259, Ex. 17 CFTC 00612-613.
- b. As demonstrated above, White Pine was not in existence in 1995-1999, since it was incorporated in July 2000; Ex. 1, CFTC 00008; and

c. As demonstrated above, Matthews has little knowledge of trading foreign currency options. Ex. 1, CFTC 00014a.

The bank records show that defendants deposited customer funds into operating accounts, which they used to pay for defendants' personal and business expenses. In a two-month period in 2004, from the same account in which Matthews deposited customer funds, Matthews wrote personal checks to himself totaling over \$230,000. Ex. 17, CFCT 00542; 00547-48; 00550-551; 00557. In a two-month period in 2003 from a different operating account, Matthews wrote other checks for personal expenditures, including a check to Royal Maui Jewelers for \$26,883.63 and a check to Nieman Marcus totaling \$3,568.72. Ex. 13, CFTC 00179-180.

The bank records from a different White Pine's operating account shows that, in a ten month period from February through December, 2003, defendants spent \$6.9 million on personal and possible business items such as:

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6/10/2003	\$1,281.58	Dady'O Nightclub, Cancun
6/11/2003	\$1,249.20	Dady'O Nightclub, Cancun
6/12/2003	\$1,050.56	Royal Maui Jewelers, San Diego
6/19/2003	\$1,190.00	Gary's Tux Shop, San Diego
6/23/2003	\$3,800.00	Belle-Maision Antiques, San Diego
7/10/2003	\$3,994.08	Auto Europe Car Rental
7/15/2003	\$4,238.23	Le Scorpion Art Gallery, France
7/22/2003	\$4,141.46	Pottery Barn
7/28/2003	\$3,443.83	Décor Furniture
8/18/2003	\$6,382.00	NFL – San Diego Chargers
9/12/2003	\$8,837.78	Four Seasons Hotel, San Francisco
11/26/2003	\$200,000.00	Cash Withdrawal – Pacific Beach, CA
12/11/2003	\$2,754.11	Saks Fifth Avenue
12/16/2003	\$250,000.00	Cash Withdrawal – San Diego, CA

Ex. 16. Although the Commission does not know at this time exactly what portion, if any, of the \$6.9 million in this particular account was customer money, upon information and belief, including defendants' own representations to one customer that White Pine had at least 300 customers, and wire transfers and checks that appear likely to be from customers, the Commission contends that at least some, if not all, of this money is likely to be from defrauded

customers.

Indeed, although the three known customers ultimately received their full investments plus purported profits back from the defendants, the Commission is concerned that the defendants are dissipating other customer funds. The Commission issued a subpoena to White Pine on October 24, 2003 requesting, among other things, defendants' promotional materials and business records. Ex. 2. White Pine's bank records show a withdrawal of \$1.4 million in cash from a White Pine operating account in November, 2003, shortly after defendants received the Commission's subpoena. Ex. 6, CFTC 00062. Moreover the large cash flow through defendants' operating funds is suggestive that defendants may be paying earlier customers with later customer funds in a manner akin to a Ponzi scheme.

## B. Some Of The Purported Foreign Currency Transactions Defendants Offer Are Illegal Off-Exchange Foreign Currency Options

Since at least February 2003, White Pine has engaged in an elaborate scheme to defraud retail customers. White Pine's promotional materials and account opening documents describe an investment opportunity to profit based upon the fluctuations in the relative values of foreign currencies. Exs. 7-9. During the relevant period, through written materials provided to customers and prospective customers, White Pine affirmatively stated that "We also trade in FX options." Ex. 7, CFTC 00112. The same promotional materials expand upon this statement and explain how White Pine uses options as a hedging strategy purportedly to minimize the investment risk faced by prospective investors. Ex. 7, CFTC 00112-114; Ex 8, CFTC 00139-140.

White Pine customers sent money directly to White Pine. Customers either wired money directly into White Pine's operating accounts, or wrote personal checks made out to White Pines Trust Corporation, which Matthews then deposited into White Pine's operating accounts. Exs.

13-17. Defendants gave customers promotional materials and referred them to White Pine's website so customers could track their accounts. Exs. 3-5. Customers also received monthly account statements on White Pine's Pinnacle Capital Fund letterhead. Ex. 11. The customer account statements did not indicate the specific trading executed, where the purported trading occurred, or where White Pine had deposited the customer funds. *Id*.

The foreign currency options contracts offered by White Pine have not been conducted or executed on or subject to the rules of a contract market, or a foreign board of trade. White Pine is not an appropriate counter-party under the Act for the alleged transactions herein, and certain customers solicited by White Pine were not eligible contract participants.

V.

### **JURISDICTION**

The Commission is an independent federal regulatory agency charged with responsibility for administering and enforcing the provisions of the Commodity Exchange Act ("Act" or "CEA"), as amended, 7 U.S.C. §§ 1 *et seq.* (2000) and the regulations promulgated thereunder, 17 C.F.R. §§ 1 *et seq.* (2002). The basis for subject matter jurisdiction in the United States District Court for the Southern District of California is Section 6c of the Commodity Exchange Act ("Act" or "CEA"), 7 U.S.C. § 13a-1. Section 6c of the Act authorizes the Commission to bring an action in the proper United States district court against any person whenever it shall appear that such person has engaged, is engaging, or is about to engage in any act or practice constituting a violation of any provision of the Act or any rule, regulation or order thereunder.

The Act and Commission Regulations prohibits fraud in connection with any order to make, or the making of, any contract of sale for any commodity option transaction. 7 U.S.C. § 6c(b)(2002), 17 C.F.R. § 32.9 (2004). The Act also provides that the Commission has jurisdiction over certain retail transactions in "off exchange" foreign currency futures and

options contracts entered into between retail customers and ineligible counterparties. 7 U.S.C. § 2(c)(2)(A), (B) and (C).

VI.

#### **ARGUMENT**

A. The Defendants Cheated And Defrauded Investors
By Misappropriating Investor Funds, And By Falsely
Misrepresenting Defendants' Performance Record And Trading Expertise

Section 4c(b) of the Act, read together with Commission Regulation 32.9(a) and (c), prohibits cheating and defrauding or attempting to cheat or to defraud or willfully deceiving or attempting to deceive other persons in connection with an offer to enter into, the entry into, the confirmation of the execution of, or the maintenance of, commodity option transactions. 7 U.S.C. § 6c(b)(2002), 17 C.F.R. § 32.9(a) and (c)(2004). Commission Regulation 1.1, 17 C.F.R. § 1.1 (2004), similarly prohibits such conduct in connection with foreign currency contracts.

In order to establish fraud, the Commission must prove that (1) a misrepresentation, misleading statement, or a deceptive omission was made; (2) by the defendant whose conduct involves "highly unreasonable omissions or misrepresentations ....that present a danger of misleading [customers] which is either known to the [d]efendant, or so obvious that [d]efendant must have been aware of it", or, in other words, scienter; and (3) that the misrepresentation was material. *Commodity Futures Trading Commission v. R.J. Fitzgerald & Co., Inc.,* 310 F.3d 1321, 1328-29 (11<sup>th</sup> Cir. 2002) (internal citations omitted).

Scienter may be established by showing that: (1) the defendants knew their misrepresentations were false and calculated to cause harm; or (2) the defendants made the representations with a reckless disregard for their truth or falsity. The scienter element is established when a person's acts are performed "with knowledge of their nature and character."

Wasnick v. Refco, Inc., 911 F.2d. 345, 348 (9<sup>th</sup> Cir. 1990). The Commission must demonstrate only that the defendants' actions were "intentional as opposed to accidental." *Lawrence v. Commodity Futures Trading Commission*, 759 F. 2d 767, 773 (9<sup>th</sup> Cir. 1985); *Hammond v. Smith Barney, Harris Upham & Co.*, [1987-1990 Transfer Binder] Comm. Fut. L. Rep. (CCH) ¶ 24,617 at 36,657-36,659 (CFTC March 1, 1990) (scienter is a necessary element to establish fraud).

A statement is material if "it is substantially likely that a reasonable customer would consider the matter important in making an investment decision." *Sudol v. Shearson Loeb Rhoades, Inc.*, [1984-1986 Transfer Binder] Comm. Fut. L. Rep. (CCH) ¶ 22,748 at 31,119 (CFTC Sept. 30, 1985) (*citing TSC Industries, Inc. v. Northway, Inc.*, 426 U.S. 438, 449 (1976)). False representations regarding profit potential are material. *See, e.g., Miller v. Commodity Futures Trading Commission*, 197 F.3d. 1227, 1229, 1233 (9<sup>th</sup> Cir. 1999), *aff'g in part, rev'g in part, In Re Miller Commodity Futures Trading Commission v. U.S. Metals Depository Co.*, 468 F. Supp. 1149, 1160 (S.D. N.Y. 1979). "When the language of a solicitation obscures the important distinction between the possibility of substantial profit and the probability it will be earned, it is likely to be materially misleading to customers." *In re JCC Corp.*, [1992-1994 Transfer Binder] Comm. Fut. L. Rep. (CCH) ¶ 26,080 at 41,576 n. 23 (CFTC May 12, 1994).

## 1. Defendants Misappropriated Customer Funds

White Pine's solicitation materials state explicitly that, "Here in the U.S. WPT [White Pine Trust] client funds are held in a segregated CFA (client funds account) and are not commingled with WPT's operating accounts." Ex. 7; CFTC 00107. Despite this representation, defendants deposited \$650,000 of customer funds into White Pine's operating accounts. Exs. 3-5; Ex 13, CFTC 00184; Ex. 14, CFTC 00259, Ex. 17 CFTC 00612-613. Defendants used the accounts into which customer money was deposit to pay for, among other things, business

expenses, travel and jewelry. Exs. 14-17. Through these actions, defendants misappropriated customer funds.

Defendants' misappropriation of funds entrusted to them for trading purposes is "willful and blatant fraudulent activity" that clearly violates Section 4c(b) of the Act. *Commodity Futures Trading Commission v. Noble Wealth Data Info. Serv., Inc.*, 90 F. Supp. 2d at 687 (defendants defrauded investors by diverting investor funds for operating expenses and personal use); *Commodity Futures Trading Commission v. Skorupskas*, 605 F. Supp. 923, 932 (E.D. Mich. 1985) (defendant misappropriated customer funds entrusted to her by soliciting investor funds for trading and then trading only a small percentage of those funds, while disbursing the rest of the funds to other investors, herself, and to her family); *In re Lincolnwood Commodities, Inc.*, [1982-1984 Transfer Binder] Comm. Fut. L. Rep. (CCH) ¶ 21,986 at 28,255 (1984) (Commission affirmed holding that defendant violated Act when he "diverted to his own use funds entrusted to him by or on behalf of his customers"); *Commodity Futures Trading Commission v. Muller*, 570 F.2d 1296 (5th Cir. 1978) (preliminary injunction affirmed where the Commission made a *prima facie* showing that defendant had misappropriated customer funds in violation of Act).

## 2. Defendants Falsely Misrepresented Their Performance Record And Trading Expertise

The defendants also violated Section 4c(b) of the Act and Regulation 32.9 by falsely touting a cumulative eight-year record from 1995-2003 of 610% on their website for White Pine's Pinnacle Capital Fund, when, by Matthews own admission, White Pine did not exist prior to 2000. Ex. 1, CFTC 00014a; Ex. 7, CFTC 00121. In the solicitation materials sent to customers, defendants claimed that this same fund achieved a 591% rate of return over the same time period. Ex. 9, CFTC 00157. Additionally, although the solicitation materials given to

customers tout defendants' expertise in trading foreign currency, Matthews testified under oath that he knew "little about" foreign currency. Ex. 1, CFTC 00014a.

Such misrepresentations concerning White Pine's trading record, expertise, and the segregation of customer accounts described in the preceding section are material and constitute fraud in violation of Sections 4c(b) the Act and Regulation 32.9(a) and (c), 7 U.S.C. § 6c(b)(2002), 17 C.F.R. § 32.9(a) and (c)(2004). See, e.g., Commodity Futures Trading Commission v. Commonwealth Financial Group, Inc., 874 F. Supp. 1345, 1353-54 (S.D. Fla. 1994) (misrepresentations regarding the trading record and experience of a firm or broker are fraudulent because past success and experience are material factors to reasonable customers); Commodity Futures Trading Commission v. Crown Colony Commodity Options, Ltd., 434 F. Supp. 911, 919 (S.D.N.Y. 1977) (misrepresentations concerning profit potential); Commodity Futures Trading Commission v. J.S. Love & Associates Options, Ltd., 422 F. Supp 652, 655 (S.D.N.Y. 1976) (misrepresentations concerning profit potential and the trading experience of account executives); Commodity Futures Trading Commission v. U.S. Metals Depository Co., 468 F. Supp. 1149, 1160 (S.D.N.Y. 1979) (misrepresentations regarding profitability of investment).

Defendants made these false solicitation claims with scienter. Matthews admitted under oath that defendants' cumulative performance record and touted expertise was "fictitious." Defendants' actions involve "highly unreasonable omissions or misrepresentations that involve not merely simple or inexcusable negligence, but an extreme departure from the standards of ordinary care, and that present a danger of misleading [customers] which is either known to the defendant or is so obvious that the defendant must have been aware of it." *Messer v. E.F. Hutton* & Co, 847 F.2d at 678.

Under Section 2(a)(1)(B) of the Act the "act, omission, or failure of any official, agent, or

other person acting for any individual, association, partnership, corporation, or trust within the scope of his employment or office shall be deemed the act, omission, or failure of such individual, association, partnership, corporation, or trust, as well as of such official agent or other person." *See* 7 U.S.C. § 2(a)(1)(B) (2002). Because Matthews engaged in the fraudulent misappropriation of investor funds and solicitation fraud while acting as White Pine's agent, White Pine is vicariously liable for violations of Section 4c(b) of the Act and Commission Regulations pursuant to Section 2(a)(1)(B) of the Act.

For the same reasons outlined above, defendants' repeated misrepresentations to customers and their misappropriation of funds also violate the antifraud provision of Commission Regulation 1.1, 17 C.F.R. § 1.1 (2004).

B. Defendants Offered To Enter Into Illegal Off-Exchange Foreign Currency Options Contracts In Violation Of Section 4c(b) Of The Act And Regulation 32.11

Section 4c(b) of the Act, 7 U.S.C. § 6c(b), read together with Regulation 32.11(a), 17 C.F.R. § 32.11(a)(2004), makes it unlawful to solicit and/or accept orders for, and/or accepted money, securities or property in connection with the purchase and sale of commodity options when such transactions have not been conducted or executed on or subject to the rules of a contract market, or a foreign board of trade.<sup>1</sup>

In their solicitations and on customer account statements, the defendants do not disclose the name of any counterparty or third party through or with whom they will be trading. Exs. 7-9; 11. Instead, the defendants accept funds in the name of White Pine and deposit these funds into

Section 2(c)(2)(B)(i) of the Commodity Futures Modernization Act ("CFMA"), Appendix E, to Public L. No. 106-554, 114 Stat. 2763 (2000), provides that the Commission shall have jurisdiction over options contracts on foreign currency, so long as the option is "offered to, or entered into with, a person that is not an eligible contract participant" and the counterparty to the option, or the person offering to be the counterparty, is not a regulated entity, as defined in the CFMA. The customers in this case are not eligible contract participants and White Pine is not a

White Pine accounts. Ex. 13, CFTC 00183-184; Ex. 17, CFTC 00572-647. Defendants issue account statements in the name of White Pine, which ostensibly show realized trading gains but do not identify any entity as a possible counterparty, except White Pine. Ex. 11.

Accordingly, the evidence establishes that White Pine is acting as the counterparty to any purported transactions with customers. Because White Pine is not a proper counterparty<sup>2</sup> to offer foreign currency options contracts to retail customers under the Act, and the purported transactions are not conducted or executed on or subject to the rules of a contract market or a foreign board of trade, White Pine is operating in violation of Section 4c(b) of the Act and Commission Regulation 32.11(a), 7 U.S.C. § 6c(b), and Regulation 32.11(a), 17 C.F.R. § 32.11(a) (2004).

## C. Matthews Is Liable As A Controlling Person Of White Pine

As the owner and President of White Pine, Matthews is a controlling person of White Pine and thus, liable for White Pine's violations of Section 4c(b) of the Act and Commission Regulations 1.1, 32.9 and 32.11, pursuant to Section 13(b) of the Act, 7 U.S.C. § 13c(b). To be liable as a controlling person, a defendant must have general control over the operation of the

appropriate counterparty pursuant to Section 2(c)(2)(B) of the Act. See 7 U.S.C. § 2(c)(2)(B).

Section 2(c)(2)(B)(ii) defines a counterparty as: (I) a financial institution; (II) a broker or dealer registered under section 15(b) or 15 (C) of the Securities Exchange Act of 1934 (15 U.S.C. § 780(b)) or a futures commission merchant registered under this Act; (III) an associated person of a broker dealer registered under section 15(b) or 15C of the Securities Exchange Act of 1934, or an affiliated person of a futures commission merchant registered under this Act; (IV) an insurance company described in section 1a(12)(A)(ii) of this Act, or a regulated subsidiary or affiliate of such an insurance company; (V) a financial holding company (as defined in section 2 of the Bank Holding Company Act of 1956); or (VI) an investment bank holding company (as defined in section 17(i) of the Securities Exchange Act 1934). 7 U.S.C. § 2(c)(2)(B)(ii)(2002).

Pursuant to Section 13(b) of the Act, "[a]ny person who, directly or indirectly, controls any person who has violated any provision of this Act...may be held liable for such violation in any action brought by the Commission to the same extent as such controlled person. In such action, the Commission has the burden of proving that the controlling person did not act in good faith or knowingly induced, directly or indirectly, the act or acts constituting the violation."

entity principally liable and either knowingly induce, directly or indirectly, the violative acts or fail to act in good faith. Monieson v. Commodity Futures Trading Commission, 996 F. 2d 852, 

858 (7th Cir. 1993) (chairman of board liable as controlling person for failure to supervise brokers).

Matthews satisfies these criteria with respect to White Pine. In addition to having general control over White Pine and having knowledge of the violative activities of White Pine's business, Matthews promoted and participated in such activities and is a signatory on White Pine's operating accounts; indeed, he is the person with White Pine who defrauded the customers. Thus, Matthews knowingly induced the violations of Section 4c(b) of the Act and Regulations for which White Pine is charged in this matter, or failed to act in a good faith manner, and therefore, he is liable as a controlling person for those violations.

# D. Section 6c Of The Act Authorizes The Court To Grant The Requested Relief *Ex Parte*

Recognizing that notice to defendants may "result in the destruction of books and records and the dissipation of customer funds," Section 6c(a) of the Act authorizes courts to issue the requested relief *ex parte* in order "to prevent possible removal or destruction of potential evidence or other impediments to legitimate law enforcement activities and to prohibit movement or disposal of funds, assets, and other property which may be subject to lawful claims of customers." H.R. Rep. No. 97-565, at 53-54, 93 (1982), *reprinted in* 1982 U.S.C.C.A.N. 3871, 3902-03, 3942. Such relief will "ensure that the court maintains jurisdiction over [the defendants'] assets, in order to allow the court the opportunity to determine later whether disgorgement of illegally acquired profits is appropriate." *Commodity Futures Trading Commission v. Morgan, Harris & Scott, Ltd.*, 484 F. Supp. 669, 679 (S.D.N.Y. 1979).

Ex parte relief is particularly important in this case where notice to the defendants will most likely result in a further dissipation of customer funds. The Commission issued a subpoena to White Pine on October 24, 2003 requesting, among other things, defendants' promotional

materials and business records. Ex. 2. Defendants responded to the Commission's subpoena by falsely stating that White Pine was a fictitious company with no business records or customers. *Id.* However, White Pine's bank records show a withdrawal of \$1.4 million in cash from a White Pine operating account in November, 2003, shortly after defendants received the Commission's subpoena. Ex. 6, CFTC 00062, ¶ 5. Therefore, any additional notice to defendants at this time is likely to trigger an additional withdrawal of assets from defendants' accounts.

An asset freeze is also appropriate where, as in this case, the Commission seeks disgorgement and restitution.<sup>4</sup> *See Commodity Futures Trading Commission v. Trending Cycles for Commodities, Inc.*, [1980-1982 Transfer Binder] Comm. Fut. L. Rep. (CCH) ¶ 21,013 at 23,970 (S.D. Fla. Mar. 17, 1980). As set forth in the accompanying papers, the Commission seeks an asset freeze for all accounts owned and controlled by the defendants.

Furthermore, because it appears that the defendants own and control at least two bank or trading accounts located offshore, the proposed restraining order requires the defendants to provide an accounting of and repatriate their foreign-held assets. *See SEC v. Bankers Alliance Corp.*, 881 F. Supp. 673 (D.D.C. 1995) (promoters of investment scheme held in contempt for failure to disclose location and disposition of investor funds and for failure to repatriate funds collected from investors which had been sent overseas). The defendants also should be required to provide the Commission with signed consent forms that will enable the Commission to obtain full disclosure of foreign financial information. "An order to compel defendants to sign a

<sup>&</sup>lt;sup>4</sup> Indeed, in connection with a nationwide crackdown on foreign currency scams, a number of district courts have issued statutory *ex parte* orders in cases like this case which involved entities engaged in fraud, the offering of illegal foreign currency futures and options and the misappropriation of customer funds. *See e.g. Commodity Futures Trading Commission v. Rego Gainer Financial Inc. et al.*, No. 02-1417 DT(Mcx) (C.D.Ca. *ex parte* order entered February 19, 2002); *Commodity Futures Trading Commission v. Fintrex, et al.*, No. 01-0697 (C.D.Ca. *ex parte* order entered August 2001); *Commodity Futures Trading Commission v. International Financial Services, Inc.*, No. 02-CIV-5497-GEL (S.D.N.Y. *ex parte* order

consent form is a permissible method of obtaining that discoverable information in a civil context, provided that the form of the consent does not abrogate defendants' Fifth Amendment or due process rights." *SEC v. College Bound, Inc.*, 155 F.R.D. 1, 2 (D.D.C. 1994) (citations omitted).

An order prohibiting the destruction of records and granting the Commission access to inspect and copy records will allow the Commission to identify the defendants' assets and determine the identity of the victims of the defendants' scheme. The Commission seeks access to those books and records of White Pine as well as Matthews wherever they may be located. Given the ease of destroying documents, defendants' records must be preserved at the very outset of litigation for there to be a meaningful opportunity to locate and recover customer funds and to determine the scope of the wrongs perpetrated by the defendants' fraudulent scheme. See Clothier, 788 F. Supp. at 493. Preserving these records also is critical to performing the necessary accounting of defendants' assets and liabilities and ascertaining the nature and scope of the defendants' scheme. See Commodity Futures Trading Commission v. Co Petro Marketing Group, 680 F.2d 573, 583 (9th Cir. 1982). Such relief will "preserve the status quo while an investigation is conducted to clarify the sources of various funds." Commodity Futures Trading Commission v. Morgan, Harris & Scott, 484 F. Supp. at 678. Moreover, a freeze also maintains the court's jurisdiction over the assets when disgorgement or restitution is ordered. See Commodity Futures Trading Commission v. American Metal Exchange Corp., 693 F. Supp. 168, 196 (D.N.J. 1988).

## E. The Evidence Meets The Standard For Entry Of A Preliminary Injunction

Section 6c(b) of the Act provides in pertinent part that "[u]pon a proper showing, a... temporary injunction... shall be granted without bond." In the Ninth Circuit, the general standard

for obtaining a preliminary injunction provides that: "the moving party must show either (1) a combination of probable success on the merits and the possibility of irreparable injury or (2) that serious questions are raised and the balance of hardships tips sharply in its favor." *U.S. v. Nutri-Cology, Inc.*, 982 F.2d 394, 398 (9th Cir. 1992). However, unlike private actions for equitable relief, a Commission action for injunctive relief is a creature of statute. "The function of a court in deciding whether to issue an injunction authorized by a statute of the United States to enforce and implement Congressional policy is a different one from that of the court when weighing claims of two private litigants." *U.S. v. Odessa Union Warehouse Co-op*, 833 F.2d 172, 174-75 (9th Cir. 1987).

In the *Odessa* decision the Ninth Circuit Court reversed the district court's denial of a motion for preliminary injunction in a case where the United States, as the moving party, had presented uncontested evidence that the defendant was in continuing violation of the Food, Drug and Cosmetic Act. The Ninth Circuit held that, in such cases of statutory violations, the government is entitled to a presumption that it would suffer irreparable injury if its motion were denied. *Id.* at 175-76.

The Ninth Circuit distinguished the *Odessa* decision in *U.S. v. Nutri-Cology*, a case in which the government, in moving for entry of a preliminary injunction, failed to show that it was likely to prevail on the merits. Because the Government had made merely "a colorable showing of a violation," it was "not entitled to a presumption, rebuttable or otherwise, of irreparable injury." *Nutri-Cology*, 982 F.2d at 398. In contrast, the Government in *Odessa* had shown an "undisputed statutory violation" and therefore, was entitled a presumption of irreparable injury. *Odessa*, 833 F.2d at 176.

Similar to the Government in *Odessa*, the Commission has submitted clear evidence of a statutory violation in this case. The law provides that irreparable injury arising out of the

defendants' ongoing fraud and continuing sale of illegal foreign currency options contracts is presumed, and an order of preliminary injunction is, therefore, appropriate.

# F. Expedited Discovery Is Appropriate To Enable The Commission To Fulfill Its Statutory Duties

The Commission also moves this Court for an order granting expedited discovery for the purpose of ascertaining defendants' assets and the identity of White Pine's customers. Expedited discovery, in advance of that provided by Rule 26 of the Federal Rules of Civil Procedure, is necessary to enable the Commission to fulfill its statutory duties. Specifically, discovery of defendants' complete assets and White Pine's customers will enable the Commission to protect White Pine's customers from further loss and damage by ensuring that the defendants are complying fully with the Court's restraining order.

In similar cases, courts have granted plaintiff's request for expedited discovery. *See, e.g., Commodity Futures Trading Commission v. DBS, Inc. et al.*, No. C-031379 – VRW (N.D.Ca. April 3, 2003); *Commodity Futures Trading Commission v. Chilcott et al.*, 2002 WL 1455345 (M.D. Fla.) (granting the Commission's request for expedited discovery in addition to issuing an ex parte restraining order freezing the defendants' assets); *Commodity Futures Trading Commission v. Luger*, 2002 WL 1789768 (S.D. Fla.) (same); *Commodity Futures Trading Commission v. First Bristol Group, Inc.*, 2002 WL 31357411 (S.D. Fla.) (same).

## G. Appointment Of A Receiver

Whether a receiver shall be appointed is a matter within the discretion of the court, and is appropriate where, as in this case, it is necessary to protect the public interest. *Morgan, Harris*, 484 F. Supp. at 677. *Cf. SEC v. Manor Nursing Centers, Inc.*, 458 F.2d 1082, 1105 (2d Cir. 1972) (courts repeatedly have upheld the appointment of receivers to effectuate the purposes of the federal securities laws). A receiver investigates the defendants' activities, ascertains the

defendants' financial status and the identity of investors, and prevents diversion or waste of the defendants' assets to the detriment of customers. *Id.*; *American Metal Exch. Corp.*, 693 F. Supp. 168, 196 (D.N.J. 1988).

In this matter, the appointment of a receiver is necessary to prevent defendants from dissipating their assets. As explained above, the Commission is aware of at least \$33 million that flowed through the defendants' accounts in the preceding three years. Additionally, a 48-foot yacht, the "Tahara'a II," berthed in San Diego, California, is registered in White Pine's name, and is under the control of defendant Matthews. Ex. 18. Moreover, upon information and belief, based upon purchases reflected in defendants' bank records, Matthews has control over additional significant physical assets, including expensive artwork, jewelry, and antiques. Exs. 14-17. A receiver, therefore, is necessary to protect the public interest by monitoring and protecting these assets.

## VII.

## STATEMENT OF RELIEF SOUGHT

For the reasons set forth in this memorandum, the Commission respectfully requests that this Court (1) enter an *ex parte* statutory restraining order freezing defendants' assets and preserving records; (2) grant leave to conduct expedited discovery; (3) appoint a temporary receiver; and (4) subsequently grant the Commission's motion for a preliminary injunction.

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Respectfully submitted,

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