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Philippines

Tobacco and Products

Annual

2000

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Report Highlights:

Philippines tobacco declined by 8 percent in 1999 to 67,045 MT. Increases for burley and dark air-cured tobaccos were more than offset by a 24 percent decline in the Virginia crop to 35,401 MT. Total leaf imports were up by 51 percent in 1999 to 26,509 MT. Imports from the United States were up 54 percent at 3,483 MT. To make up for domestic shortfalls, total imports in 2000 are set to increase to 31,000 MT with an increase to 4,000 MT from the United States.

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| Trade |
| Stocks |
| Policy |
| Marketing |

Executive Summary

After a substantial expansion in 1998, Philippine tobacco production in 1999 contracted again as more than 20 percent of the entire crop was damaged by heavy rains. After regaining some momentum in 1998 to rebuild inventories, this will again lead to substantial declines, primarily as a result of damage to Virginia flue-cured tobacco. Burley and dark air-cured cigar varieties increased slightly over last season but greater potential was offset by the rains.

However, in the latter half of 1999 farmers may be discouraged from planting more tobacco as a result of the low prices they were receiving for what buyers viewed as low-grade tobacco leaf from the rain damaged 1999/00 crop. Consequently, NTA is fearful that farmers will shift to other crops such as vegetables for 2000/01, leading to further erosion of tobacco's producing area.

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| Production Table | | | | | | | | |
|-----------------------|-------|-------|-------|-------|-------|-------|---------------|-------|
| | | Area | (ha.) | | | Pr | oduction (MT) | |
| Product | 1997 | 1998 | 1999 | 2000 | 1997 | 1998 | 1999 | 2000 |
| Flue-Cured | 20108 | 27835 | 24695 | 26350 | 41321 | 46046 | 35401 | 37000 |
| Burley | 3386 | 6602 | 6186 | 6600 | 9669 | 14406 | 19302 | 20000 |
| Dark Air-Cured, Cigar | 5903 | 10734 | 9426 | 10050 | 9909 | 12218 | 12342 | 12400 |
| TOTAL | 29397 | 45171 | 40300 | 43000 | 60899 | 72700 | 67045 | 69400 |

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| PSD Table | | | | | | | |
|------------------------|--------------------|------------------------|-------------|---------|----------|---------|--|
| Country | Philippines | | | | | | |
| Commodity | Tobacco, Unmfg., T | Tobacco, Unmfg., Total | | | (HA)(MT) | A)(MT) | |
| | Revised | 1998 | Preliminary | 1999 | Forecast | 2000 | |
| | Old | New | Old | New | Old | New | |
| Market Year Begin | | 01/1998 | | 01/1999 | | 01/2000 | |
| Area Planted | 45171 | 45171 | 41011 | 40307 | 0 | 43000 | |
| Beginning Stocks | 111929 | 112086 | 106695 | 105122 | 100092 | 101677 | |
| Farm Sales Weight Prod | 72670 | 72670 | 58500 | 67045 | 0 | 69400 | |
| Dry Weight Production | 61664 | 61664 | 51600 | 59137 | 0 | 58107 | |
| U.S. Leaf Imports | 2262 | 2262 | 2700 | 3483 | 0 | 4000 | |
| Other Foreign Imports | 15336 | 15328 | 20207 | 23026 | 0 | 27000 | |
| TOTAL Imports | 17598 | 17590 | 22907 | 26509 | 0 | 31000 | |
| TOTAL SUPPLY | 191191 | 191340 | 181202 | 190768 | 100092 | 190784 | |
| Exports | 10806 | 11371 | 6500 | 14881 | 0 | 12500 | |
| Dom. Leaf Consumption | 62500 | 62500 | 60640 | 60640 | 0 | 62500 | |
| U.S. Leaf Dom. Consum. | 2543 | 2543 | 2130 | 2530 | 0 | 2400 | |
| Other Foreign Consump. | 8647 | 9804 | 11840 | 11040 | 0 | 11220 | |
| TOTAL Dom. Consumption | 73690 | 74847 | 74610 | 74210 | 0 | 76120 | |
| TOTAL Disappearance | 84496 | 86218 | 81110 | 89091 | 0 | 88620 | |
| Ending Stocks | 106695 | 105122 | 100092 | 101677 | 0 | 97264 | |
| TOTAL DISTRIBUTION | 191191 | 191340 | 181202 | 190768 | 0 | 185884 | |

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| PSD Table | | | | | | |
|------------------------|----------------------------|---------|-------------|---------|----------|---------|
| Country | Philippines | | | | | |
| • | Tobacco, Unmfg., Burley | | | | (HA)(MT) | |
| | Revised | 1998 | Preliminary | 1999 | Forecast | 2000 |
| | Old | New | Old | New | Old | New |
| Market Year Begin | | 01/1998 | | 01/1999 | | 01/2000 |
| Area Planted | 6602 | 6602 | 6295 | 6186 | 0 | 6600 |
| Beginning Stocks | 67722 | 67722 | 67304 | 67296 | 70201 | 83077 |
| Farm Sales Weight Prod | 14406 | 14406 | 9300 | 19302 | 0 | 20000 |
| Dry Weight Production | 10146 | 10142 | 8800 | 18703 | 0 | 19200 |
| U.S. Leaf Imports | 1777 | 1777 | 2000 | 2822 | 0 | 3200 |
| Other Foreign Imports | 10904 | 10896 | 12207 | 17523 | 0 | 20000 |
| TOTAL Imports | 12681 | 12673 | 14207 | 20345 | 0 | 23200 |
| TOTAL SUPPLY | 90549 | 90537 | 90311 | 106344 | 70201 | 125477 |
| Exports | 4413 | 4413 | 2500 | 5257 | 0 | 4500 |
| Dom. Leaf Consumption | 11800 | 11800 | 9940 | 9940 | 0 | 11000 |
| U.S. Leaf Dom. Consum. | 1876 | 1876 | 1450 | 1850 | 0 | 1800 |
| Other Foreign Consump. | 5156 | 5152 | 6220 | 6220 | 0 | 6200 |
| TOTAL Dom. Consumption | 18832 | 18828 | 17610 | 18010 | 0 | 19000 |
| TOTAL Disappearance | 23245 | 23241 | 20110 | 23267 | 0 | 23500 |
| Ending Stocks | 67304 | 67296 | 70201 | 83077 | 0 | 101977 |
| TOTAL DISTRIBUTION | 90549 | 90537 | 90311 | 106344 | 0 | 125477 |

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| PSD Table | | | | | | |
|------------------------|--------------------------------|---------|-------------|---------|----------|---------|
| Country | Philippines | | | | | |
| Commodity | Unmfg.,Dark air-cured,Cigar | | | | (HA)(MT) | |
| | Revised | 1998 | Preliminary | 1999 | Forecast | 2000 |
| | Old | New | Old | New | Old | New |
| Market Year Begin | | 01/1998 | | 01/1999 | | 01/2000 |
| Area Planted | 9000 | 10734 | 9590 | 9426 | 0 | 10050 |
| Beginning Stocks | 7113 | 7113 | 5843 | 5308 | 5623 | 5019 |
| Farm Sales Weight Prod | 9500 | 12218 | 8100 | 12342 | 0 | 12400 |
| Dry Weight Production | 8740 | 9160 | 7500 | 11342 | 0 | 11160 |
| U.S. Leaf Imports | 0 | 0 | 0 | 0 | 0 | 0 |
| Other Foreign Imports | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL Imports | 0 | 0 | 0 | 0 | 0 | 0 |
| TOTAL SUPPLY | 15853 | 16273 | 13343 | 16650 | 5623 | 16179 |
| Exports | 4000 | 4250 | 2000 | 5911 | 0 | 5000 |
| Dom. Leaf Consumption | 6000 | 6700 | 5700 | 5700 | 0 | 6000 |
| U.S. Leaf Dom. Consum. | 0 | 0 | 0 | 0 | 0 | 0 |
| Other Foreign Consump. | 10 | 15 | 20 | 20 | 0 | 20 |
| TOTAL Dom. Consumption | 6010 | 6715 | 5720 | 5720 | 0 | 6020 |
| TOTAL Disappearance | 10010 | 10965 | 7720 | 11631 | 0 | 11020 |
| Ending Stocks | 5843 | 5308 | 5623 | 5019 | 0 | 5159 |
| TOTAL DISTRIBUTION | 15853 | 16273 | 13343 | 16650 | 0 | 16179 |

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| DOD # 11 | | | | | | |
|------------------------|-----------------------------------|---------|-------------|---------|----------|---------|
| PSD Table | | | | | | |
| Country | Philippines | | | | | |
| Commodity | Tobacco, Unmfg., Flue Cured | | | | (HA)(MT) | |
| | Revised | 1998 | Preliminary | 1999 | Forecast | 2000 |
| | Old | New | Old | New | Old | New |
| Market Year Begin | | 01/1998 | | 01/1999 | | 01/2000 |
| Area Planted | 27835 | 27835 | 25126 | 24695 | 0 | 26350 |
| Beginning Stocks | 37094 | 37251 | 32164 | 32518 | 22884 | 15606 |
| Farm Sales Weight Prod | 46046 | 46046 | 41100 | 35401 | 0 | 37000 |
| Dry Weight Production | 42362 | 42362 | 35300 | 31117 | 0 | 32190 |
| U.S. Leaf Imports | 485 | 485 | 700 | 661 | 0 | 800 |
| Other Foreign Imports | 4432 | 4432 | 8000 | 5503 | 0 | 7000 |
| TOTAL Imports | 4917 | 4917 | 8700 | 6164 | 0 | 7800 |
| TOTAL SUPPLY | 84373 | 84530 | 76164 | 69799 | 22884 | 55596 |
| Exports | 3062 | 2708 | 2000 | 3713 | 0 | 3000 |
| Dom. Leaf Consumption | 44000 | 44000 | 45000 | 45000 | 0 | 45500 |
| U.S. Leaf Dom. Consum. | 510 | 667 | 680 | 680 | 0 | 600 |
| Other Foreign Consump. | 4637 | 4637 | 5600 | 4800 | 0 | 5000 |
| TOTAL Dom. Consumption | 49147 | 49304 | 51280 | 50480 | 0 | 51100 |
| TOTAL Disappearance | 52209 | 52012 | 53280 | 54193 | 0 | 54100 |
| Ending Stocks | 32164 | 32518 | 22884 | 15606 | 0 | 1296 |
| TOTAL DISTRIBUTION | 84373 | 84530 | 76164 | 69799 | 0 | 55396 |

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| Export Trade Matrix | | | |
|---------------------|---------------------------|-----------|-------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Total | | |
| Time period | CY | Units: | MT |
| Exports for: | 1998 | | 1999 |
| U.S. | 2339 | U.S. | 1911 |
| Others | | Others | |
| Germany | 1065 | Germany | 4156 |
| Spain | 1129 | Spain | 1588 |
| Egypt | 802 | Egypt | 2197 |
| Japan | 490 | Japan | 592 |
| Hong Kong | 563 | Malaysia | 669 |
| Tunisia | 550 | Mayanmar | 538 |
| Algeria | 550 | Algeria | 898 |
| Singapore | 504 | Singapore | 145 |
| France | 499 | France | 300 |
| Belgium | 404 | Belgium | 551 |
| Total for Others | 6556 | | 11634 |
| Others not Listed | 2468 | | 1336 |
| Grand Total | 11363 | | 14881 |

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| Import Trade Matrix | | | |
|---------------------|---------------------------|--------------|-------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Total | | |
| Time period | CY | Units: | MT |
| Imports for: | 1998 | | 1999 |
| U.S. | 2262 | U.S. | 3483 |
| Others | | Others | |
| China | 5512 | China | 10310 |
| Brazil | 4809 | Brazil | 3485 |
| South Africa | 1851 | South Africa | 1963 |
| Zimbabwe | 1415 | Zimbabwe | 4215 |
| Uruguay | 693 | Malaysia | 529 |
| Indonesia | 203 | Indonesia | 875 |
| Thailand | 128 | Thailand | 371 |
| India | 53 | Japan | 497 |
| Argentina | 51 | Argentina | 401 |
| | | Turkey | 20 |
| Total for Others | 14715 | | 22666 |
| Others not Listed | 613 | | 360 |
| Grand Total | 17590 | | 26509 |

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| Export Trade Matrix | | | |
|---------------------|----------------------------|-------------|------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Burley | | |
| Time period | CY | Units: | MT |
| Exports for: | 1998 | | 1999 |
| U.S. | 1441 | U.S. | 1168 |
| Others | | Others | |
| Spain | 708 | Spain | 1588 |
| Algeria | 550 | Algeria | 700 |
| France | 499 | France | 300 |
| Morocco | 150 | Morocco | 100 |
| Ireland | 149 | Ireland | 55 |
| Dominican R. | 108 | Germany | 547 |
| Tunisia | 350 | Puerto Rico | 504 |
| | | | |
| Total for Others | 2514 | | 3794 |
| Others not Listed | 458 | | 295 |
| Grand Total | 4413 | | 5257 |

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| Import Trade Matrix | | | |
|---------------------|----------------------------|--------------|-------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Burley | | |
| Time period | CY | Units: | MT |
| Imports for: | 1998 | | 1999 |
| U.S. | 1777 | U.S. | 2822 |
| Others | | Others | |
| China | 4093 | China | 7709 |
| Brazil | 2855 | Brazil | 3069 |
| South Africa | 1842 | South Africa | 973 |
| Zimbabwe | 449 | Zimbabwe | 3238 |
| Indonesia | 172 | Indonesia | 875 |
| Thailand | 128 | Thailand | 371 |
| Argentina | 51 | Argentina | 401 |
| Uruguay | 693 | Malaysia | 529 |
| | | | |
| Total for Others | 10283 | | 17165 |
| Others not Listed | 613 | | 358 |
| Grand Total | 12673 | | 20345 |

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| Export Trade Matrix | | | |
|---------------------|---------------------------------|---------------|------|
| Country | Philippines | | |
| Commodity | Unmfg.,Dark air- cured,Cigar | | |
| Time period | CY | Units: | MT |
| Imports for: | 1 | 1998 | 1999 |
| U.S. | | 898 U.S. | 743 |
| Others | | Others | |
| Germany | | 570 Germany | 1007 |
| Egypt | | 802 Egypt | 2197 |
| Japan | | 362 Japan | 458 |
| Belgium | | 175 Belgium | 419 |
| Singapore | | 118 Singapore | 38 |
| Mayanmar | | 26 Mayanmar | 538 |
| Spain | | 429 Malaysia | 369 |
| Puerto Rico | | 360 | |
| Tunisia | | 200 | |
| Total for Others | 3 | 3042 | 5026 |
| Others not Listed | | 310 | 142 |
| Grand Total | 4 | 1250 | 5911 |

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| Import Trade Matrix | | | |
|---------------------|---------------------------------|--------|------|
| Country | Philippines | | |
| Commodity | Unmfg.,Dark air- cured,Cigar | | |
| Time period | CY | Units: | MT |
| Imports for: | 1998 | | 1999 |
| U.S. | | U.S. | |
| Others | | Others | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| | | | |
| Total for Others | 0 | | 0 |
| Others not Listed | | | |
| Grand Total | 0 | | 0 |

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| Export Trade Matrix | | | |
|---------------------|-----------------------------------|-----------|------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Flue Cured | | |
| Time period | CY | Units: | MT |
| Exports for: | 1998 | | 1999 |
| U.S. | 0 | U.S. | 0 |
| Others | | Others | |
| Germany | 495 | Germany | 2602 |
| Japan | 128 | Japan | 134 |
| Belgium | 229 | Belgium | 132 |
| Singapore | 386 | Singapore | 107 |
| Hong Kong | 563 | Malaysia | 300 |
| USR | 356 | Algeria | 198 |
| Slovak Rep. | 139 | | |
| Austria | 139 | | |
| Total for Others | 2435 | | 3473 |
| Others not Listed | 273 | i e | 240 |
| Grand Total | 2708 | | 3713 |

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| Import Trade Matrix | | | |
|---------------------|-----------------------------------|--------------|------|
| Country | Philippines | | |
| Commodity | Tobacco, Unmfg., Flue Cured | | |
| Time period | CY | Units: | MT |
| Imports for: | 1998 | | 1999 |
| U.S. | 485 | U.S. | 661 |
| Others | | Others | |
| Brazil | 1954 | Brazil | 416 |
| China | 1419 | China | 2601 |
| Zimbabwe | 966 | Zimbabwe | 977 |
| South Africa | 9 | South Africa | 990 |
| India | 53 | Japan | 497 |
| Indonesia | 31 | Turkey | 20 |
| | | Taiwan | 2 |
| | | | |
| Total for Others | 4432 | | 5503 |
| Others not Listed | 0 | | 0 |
| Grand Total | 4917 | | 6164 |

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| Farmgate Prices Table | | | | | |
|--------------------------|------|-------|-------|-------|--|
| | | | | | |
| Product | 1996 | 1997 | 1998 | 1999 | |
| Virginia | 34.6 | 37.07 | 41.72 | 37.70 | |
| Burley | 24.1 | 27.59 | 35.78 | 35.10 | |
| Dark Air-Cured, Cigar | 19.4 | 21.57 | 24.81 | 25.73 | |
| Total | | | | | |

| Floor Prices by Gra | de - Burley | | | | | | |
|---------------------|-------------|------|------|-------|-------|-------|-------|
| | A | В | С | D | Е | F | R |
| Burley | | | | | | | |
| 1996 | 26.5 | 24.5 | 23 | 20.50 | 19.50 | 11.00 | 10.00 |
| 1997 | 28 | 26 | 24 | 21.50 | 20.50 | 11.50 | 10.00 |
| 1998 | 30 | 28 | 26 | 23.00 | 22.00 | 15.00 | 10.00 |
| 1999 | 31.5 | 29.5 | 27.5 | 24.50 | 23.50 | 16.50 | 11.50 |

| Floor Prices by Gra | de - Dark Air-Cured | l, Cigar | | | | |
|---------------------|---------------------|----------|------|-------|------|--|
| | HG | M-1 | M-2 | L-1 | L-2 | |
| Dark Air-Cured, Cig | gar | | | | | |
| 1996 | 28 | 22 | 18 | 13.50 | 7.50 | |
| 1997 | 30 | 23.5 | 19 | 14.50 | 8.50 | |
| 1998 | 33 | 25.5 | 21.5 | 15.00 | 8.50 | |
| 1999 | 34 | 26.5 | 22.5 | 16.00 | 9.50 | |

| Floor Prices by | Floor Prices by Grade - Virginia | | | | | | | |
|-----------------|----------------------------------|------|------|-------|-------|-------|-------|-------|
| | AA | A | В | C | D | Е | F1 | F2 |
| | Virginia | | | | | | | |
| 199 | 38 | 37 | 35 | 33.00 | 30.50 | 29.50 | 26.50 | 23.50 |
| 199 | 7 40 | 39 | 37 | 35.00 | 31.50 | 30.50 | 27.50 | 24.50 |
| 199 | 3 43 | 42 | 40 | 38.00 | 34.00 | 33.00 | 30.00 | 27.00 |
| 199 | 9 44.5 | 43.5 | 41.5 | 39.50 | 35.50 | 34.50 | 31.50 | 28.50 |

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| PSD Table | | | | | | | | |
|----------------------|-------|-------|-----------------|-----------|-------------|-------|----------|-------|
| Country | | | Philippines | | | | | |
| Commodity | | | Tobacco Mfg., C | igarettes | | | | |
| (MILLION PIECES) | | 1997 | Revised | 1998 | Preliminary | 1999 | Forecast | 2000 |
| | Old | New | Old | New | Old | New | Old | New |
| Market Year Begin | _ | 01/97 | | 01/98 | | 01/99 | | 01/00 |
| Cigarette Production | 68550 | 67116 | 75000 | 67102 | 0 | 68620 | 0 | 69802 |
| Imports | 1626 | 1626 | 1500 | 4350 | 0 | 4500 | 0 | 4750 |
| Total Supply | 70176 | 68742 | 76500 | 71452 | 0 | 73120 | 0 | 74552 |
| Exports | 975 | 975 | 1500 | 1240 | 0 | 2500 | 0 | 3000 |
| Domestic Consumption | 69201 | 67767 | 75000 | 70212 | 0 | 71620 | 0 | 73052 |
| Total Distribution | 70176 | 68742 | 76500 | 71452 | 0 | 74120 | 0 | 76052 |

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Production

Overall, the total production estimate for 1999 is adjusted upwards from 58,500 MT to 67,045 MT. This represents an 8-percent decline from the 1998 production level of 72,670 MT. Previous projections for 1999 are changed as a result of adjustments for burley and dark air-cured cigar tobaccos. For burley, production is adjusted from 9,300 MT to 19,302 MT and for dark air-cured cigar the adjustment is from 8,100 MT to 12,342 MT. The figure for Virginia tobacco is reduced from 41,100 MT to 35,401 MT. For the Virginia crop this is a 24 percent decline over last year's production level. It is clear that 1999 production could have exceeded the previous season were it not for severe rain damage to the Virginia crop in the beginning of this year. During this time of the year, while the Virginia crop has already been completely sold, approximately 50 percent of the burley crop may still be coming in for sale and, dark air-cured, cigar tobacco is still in the fields until around June or July.

Average buying prices for flue-cured tobacco in 1999 fell to P37.70/kg compared to P41.72/kg in 1998, reflecting the toll on crop quality values due to heavy rain. Nevertheless, farmers claim that despite the rains, the Virginia crop brought to market was of better quality than that indicated by prices offered by cigarette manufacturers and traders. Average prices for 1999 were down slightly for burley at P35.10 compared to P36.78 in 1998 and up slightly for dark air-cured at P25.73 in 1999 compared with P24.81 in 1998. The 2000/2001 crop can rebound, barring similar rain damage, since once again funds were approved for release to the tobacco growing areas from the excise taxes collected on cigarettes. Tobacco farmers will continue to be encouraged to some degree by increases in floor prices although disappointed at prices paid for the Virginia tobacco in 1999. With the release of excise tax funds, the National Tobacco Administration (NTA) will be able to offer technical and credit assistance through its - Tobacco Contract Growing Program (TCGP) which has been applied to the tobacco growing regions.

Tobacco is planted during October and November. Virginia flue-cured tobacco is produced primarily in the provinces of Ilocos Sur and La Union and also including Abra and Ilocos Norte. Although rain damage was evident for burley and native dark air-cured cigar tobacco, increases were still recorded. Burley is grown in the provinces of Pangasinan, Tarlac, Nueva Ecija and Occidental Mindoro. Dark air-cued cigar tobacco is grown in the provinces of Cagayan, Isabela, Nueva Vizcaya, Quirino, Ifugao, Iloilo, Cebu, Leyte, Negros Oriental, Misamis Oriental, Zamboanga del Sur and North and South Cotabato.

Consumption

The economic problems stemming from both the peso adjustment and financial market failure in Asia that started in 1997 and continued in 1998 resulted in a shift to the cheaper domestic brands of cigarettes which use a higher percentage of domestic leaf. This led to an increase in demand for domestic leaf. With the economy beginning to turn around in CY 1999 and 2000, led by the agricultural sector, combined with the production shortfalls in the last several years, there will also be some increased demand for foreign leaf and foreign brands. The cost of importing foreign leaf to make up for shortfalls will place pressure on margins for local manufacturers especially since there was a scheduled excise tax increase during this season. Consequently, local manufacturers had to pass on the tax increase to consumers as evidenced in announcements by San Miguel Corporation and La Suerte Cigar and The Cigarette Factory.

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The shortfalls of locally produced tobacco will fuel continued incidence of smuggled cigarettes for the rest of this season and 2000/2001. Estimates still range at around 20 percent of all cigarettes sold. Meanwhile, foreign leaf will continue to be used in blending with the bland local tobacco leaf. For 2000/2001consumption patterns will begin to show increased demand for cigarettes containing the fuller-flavored foreign leaf, as there is continued general recovery of the economy, particularly in the real estate and construction sectors. Despite sporadic declines in the peso in CY 2000, consumption should at least keep pace with population growth into 2000/2001. This pattern will not be altered despite current efforts in the Philippine Senate to pass both anti-smoking legislation and a ban on manufacturing of tobacco products. The previous Senate did not pass the last version of a 'no smoking' bill for the Philippines.

Trade

After dipping in 1998, total leaf imports were up by 51 percent in 1999 to 26,509 MT, led primarily by burley with a 61 percent increase to 20,345 MT. Total leaf exports also increased in 1999 by 23 percent over 1998 to 14,881 MT. Total tobacco exports to the United States, however were down by 8 percent at 1,911 MT while imports from the United States were up 54 percent at 3,483 MT. Imports in 2000 are set to increase to 31,000 MT with an increase to 4,000 MT from the U.S. to make up for domestic shortfalls. Export prospects are generally limited since the Virginia-type domestic leaf from the Philippines is primarily a low-quality product used for filler.

While imports are expected to increase for the 2000/2001crop in order to rebuild stocks, these imports are expected to be of the lowest price/quality possible in order to cover domestic consumption needs for cheap brands after this year's reduced harvest. Otherwise, imports are regularly required to blend with the locally produced leaf. U.S. flue-cured leaf is known to be used in local cigarettes but it is transhipped through other trading centers and does not always appear in Philippine statistics. Meanwhile, Philippine exports of Virginia-type cigarettes appears to moving back near the level of 1996 which was 2,279 MT. In reaction to the financial crisis and the peso devaluation, in 1997 exports fell to 975 MT. However, in 1998 and 1999, exports have increased to 1,240 MT and 2,500 MT, respectively. Exports are estimated at 3000 MT for 2000.

Stocks

Despite the increase in production for 1998, stocks declined slightly. Of course there is no way to definitely estimate the impact of smuggled cigarettes on inventories. Stocks fell again slightly in 1999 and are expected to do so in 2000. For each of the last several years, the NTA has been able to offer small increases in floor prices to farmers for the second season in a row. If this continues, farmers may be encouraged to plant more tobacco for 2000. Cigarette manufacturers cannot allow stocks of the low-grade domestic leaf to fall too far since the bulk of the Philippine consumers demand the cheap domestic brands. Consequently, NTA and the two major manufacturers will probably seek to provide incentives for farmers to plant tobacco for next season's crop.

Policy

The tripartite system for negotiating floor prices has been able to encourage farmers to increase planting in the last 3 years with across the board increases of 2 to 3 pesos/kg. However, going into 1999, floor prices were increased by only1.5 pesos/kg. It is planned that floor prices will be increased by 1 peso for 2000. Farmgate prices offered by manufacturers and traders were increasing through 1998 but declined in 1999 for Virginia tobacco. The tripartite

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system involves active participation from tobacco farmers, industry buyers, primarily Fortune Tobacco and the NTA. A continuation of this policy along with a strong TCGP's technical assistance program will be necessary to prevent farmers from shifting to competing crops.

On the other hand, one of the NTA's programs is designed to raise tobacco farmer incomes by providing assistance to diversify their farm operations with rice, corn, vegetable and fruit-bearing trees. Possibilities for technical assistance also include poultry, fish culture and livestock. The average farm size is one-half hectare.

Farmer incentives to produce are also supported by efforts to attract foreign investment in Ilocos Sur Province where 50 percent of the country's acreage of Virginia-type tobacco is located. Plans started last year to set up computerized flue-curing barns and engage in a joint venture with Swiss investors for re-drying facilities in Ilocos Sur. The local government in Ilocos Sur is able to acquire funds to attract these projects using its share of the proceeds from the excise tax collected on cigarettes by the Bureau of Internal Revenue. This 'bulk curing project' will allow the tobacco producing regions to move away from flue-curing and preserve forests. The NTA also sees a substantial cost reduction to the tobacco farmer.

The Bureau of Internal Revenue's 'specific' product excise tax program places the same levy on the same specific product, whether domestic or imported. Consequently, imported cigarettes are burdened with this excise tax on top of the 10 percent VAT and the import duty of 15 percent. The import duty will drop to 10 percent on January 1, 2000. A recent increase in the excise taxes have led local cigarette manufacturers to pass on the cost to consumers due to tight margins. As a result, prices may increase by 1 to 2 pesos per pack.

Under the Department of Agriculture's Agrikulturang MakaMASA program (an action plan for agricultural modernization), a new credit facility being initiated should offer tobacco farmers and traders easier access to credit. Under the program, while NTA screens potential borrowers, QUEDANCOR (Quedan and Rural Credit Guarantee Corporation), the GOP's credit guarantor, will choose participating banks. This is an attempt to address past problems with these arrangements, primarily the reluctance of local banks to lend to farmers because of perceived high credit risk.

Marketing

Cigarettes in duty-free stores are free of both tariffs and excise taxes. Consequently, duty-free stores have become the primary legal entry point for cigarette imports. However, the duty-free outlets, which number around 30 stores, were severely impacted by the peso devaluation in 1997. A recent visit to Clark found that these outlets have not yet recovered and several are expected to close.