Draft Outline for SAB C-VPESS Discussion -- PLEASE DO NOT CITE OR QUOTE--4/5/05

Outline for Initial Report from SAB Committee on Valuing the Protection of Ecological Systems and Services

Proposed Title: <u>Valuing the Protection of Ecological Systems and Services:</u> <u>Overview of the Problem and Possible Solutions</u> (20-25 page document, with cover letter and executive summary)

- 1. Committee's charge: provide advice for EPA
 - a. Details/history regarding establishment of committee
 - b. Statement of charge/broad scope (what are we trying to do?)
 - c. Audience (who are we trying to do it for?)
 - d. What can committee realistically do, given time and resource constraints?
 - e. Value added, given what's been done already? (How different? How does this go beyond what's been done?)
- 2. Why is it important for EPA to value the protection of ecological systems and services?
 - a. What is an ecosystem and what services do ecosystems provide? (give definitions and examples (*Shall we adopt the MA "provisioning, regulating, cultural, and supporting" framework?*)
 - b. Concepts of Value a short summary of the ideas Doug has been working on, emphasizing the means <u>vs.</u> ends, the need to be clear about "reasons" because different reasons lead to different methods, Differences of opinion about appropriate "reasons" (in MacLean's sense). Also differences about the validity of some of the premises (e.g., individualistic) and assumptions (people have stable, well-formed preferences) underlying the economic approach. Concluding that we focus on valuing ecosystems as means for something.
 - c. Why do people value ecosystems and their services? (list different reasons, why are ecosystems and their services important? Put more detailed discussion in appendix?)
 - d. Why is it important to have information about the value of ecosystems and their services? EPA's actions either lead to changes in the conditions of ecosystems, etc., or prevent changes that otherwise would have occurred. Thus the problem is assessing differences in conditions with <u>vs</u>. without the EPA action. (how might information be used? What can happen if we don't have any information about these values)
 - e. Why is it difficult to value changes in ecological systems and services? [identify some of the major challenges: agreement on reasons, predicting outcomes (ecological models – strengths and limitations); finding measures that are commensurable with values of non-ecological changes caused by EPA actions, such as human health]
- 3. Specific EPA needs?
 - a. Within different contexts (e.g., national rule making, regional needs, performance measures)

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- b. Perceptions of EPA staff (from Jim Boyd's interviews; give overview of "lessons", with details in Appendix)
- 4. Current State-of-the-Art:
 - a. Overview of Different valuation Methods.
 - (i) economic anthropocentric, utilitarian, individualistic
 - (ii) all the others
 - b. What has been done in past efforts (use summary of CAFO as example?) (Monetize things that are easily monetized even if they aren't the most important; either ignore benefits that can't be quantified or just list them qualitatively and then ignore or include in +B)
 - c. Need for a more comprehensive framework for valuation. Need for a framework for valuing the protection of ecological systems and services that integrates ecological analysis with valuation (conceptual diagram)
 - d. Need to expand the range of services that are included in benefits assessment and valuation
 - e. Need to let important impacts drive analysis rather than having analysis driven by available tools and data
 - f. Need to explore additional (non-economic and/or non-monetary) methods for describing value
 - g. Need to formulate valuation problem within specific EPA context, since different contexts have different needs
 - h. Need to appropriately address cross-cutting issues such as uncertainty, scale (temporal, geographic), and heterogeneity (spatial variability, heterogeneity across people)
- 5. Related Efforts
 - a. Within EPA (related efforts e.g., EBASP, Risk Assessment)
 - b. Outside EPA (e.g., NRC, MA)
- 6. Plans for additional C-VPESS reports/report components (*Should this section be included? If so, how?*)