# **GOVERNMENT-SPONSORED ENTERPRISES**

This chapter contains descriptions of the data on the Government-sponsored enterprises listed below. These enterprises were established and chartered by the Federal Government for public policy purposes. They are not included in the Federal Budget because they are private companies, and their securities are not backed by the full faith and credit of the Federal Government. However, because of their public purpose, detailed statements of financial condition are presented, to the extent such information is available, on a basis that is as consistent as practicable with the basis for the budget data of Government agencies. These statements are not reviewed by the President; they are presented as submitted by the enterprises.

- -The Federal National Mortgage Association and the Federal Home Loan Mortgage Corporation provide assistance to the secondary market for residential mortgages.
- -The Federal Home Loan Banks assist thrift institutions, banks, insurance companies, and credit unions in providing financing for housing and community development.
- —Institutions of the Farm Credit System, which include the Agricultural Credit Bank and Farm Credit Banks, provide financial assistance to agriculture. They are regulated by the Farm Credit Administration.
- -The Federal Agricultural Mortgage Corporation, under the regulation of the Farm Credit Administration, provides a secondary mortgage market for agricultural real estate and rural housing loans as well as for farm and business loans guaranteed by the U.S. Department of Agriculture.

## FEDERAL NATIONAL MORTGAGE ASSOCIATION

PORTFOLIO PROGRAMS

Status of Direct Loans (in millions of dollars)

Identific	cation code 99-2500-0-3-371	2006 actual	2007 est.	2008 est.
1131	Direct loan obligations			
1150	Total direct loan obligations			
(	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year			
	Disbursements:			
1231	Direct loan disbursements			
1232	Purchase of loans assets			
1251	Repayments: Repayments and prepayments			
1264	Write-offs for default: Other adjustments, net			
1290	Outstanding, end of year			

Note: Consistent with Government-wide practice for GSEs, information for 2007 and 2008 was not required to be collected.

The Federal National Mortgage Association (Fannie Mae) is a Government-sponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including Fannie Mae.

As a housing GSE, Fannie Mae is a Federally chartered, privately owned company with a public mission to provide stability and to increase the liquidity of the residential mortgage market and to help increase the availability of mortgage credit to low- and moderate-income families and in underserved areas. Fannie Mae engages primarily in two forms of business: guaranteeing residential mortgage securities and investing in portfolios of residential mortgages.

The Federal Government has equipped Fannie Mae with certain advantages over wholly private firms in carrying out these activities. These include an exemption from State and local taxes (except real property taxes), and an exemption of its debt and mortgage securities from Securities and Exchange Commission registration requirements. An additional advantage is that the Secretary of the Treasury may purchase and hold up to \$2.25 billion of securities issued by Fannie Mae under terms and conditions and at prices determined by the Secretary to be appropriate. Securities guaranteed and debt issued by Fannie Mae are solely the corporation's obligations and are not backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by the public, is fully transferable, and trades on the New York, Midwest, and Pacific stock exchanges.

Fannie Mae was established in 1938 to assist private markets in providing a steady supply of funds for housing. Fannie Mae was originally a subsidiary of the Reconstruction Finance Corporation and was permitted to purchase only loans insured by the Federal Housing Administration (FHA). In 1954, Fannie Mae was restructured as a mixed ownership (part government, part private) corporation. Legislation directed the sale of the Government's remaining interest in Fannie Mae in 1968 and completed the transformation to private shareholder ownership in 1970. Using the proceeds from the sale of subordinated debentures, Fannie Mae paid the Treasury \$216 million for the Government's preferred stock, which was retired, and for the Treasury's interest in the corporation's earned surplus. As a result, the corporation was taken off the Federal Budget.

In 1992, the Congress reaffirmed and clarified Fannie Mae's role in the housing finance system through charter act amendments included in the Federal Housing Enterprises Financial Safety and Soundness Act of 1992 (Act). Fannie Mae's charter purposes, as amended by the Act, are: "to provide stability in the secondary market for residential mortgages; respond appropriately to the private capital market; provide ongoing assistance to the secondary market for residential mortgages (including activities relating to mortgages on housing for low- and moderate-income families involving a reasonable economic return that may be less than the return earned on other activities); and promote access to mortgage credit throughout the Nation (including central cities, rural areas, and underserved areas) by increasing the liquidity of mortgage investments and improving the distribution of investment capital for residential mortgage financing." For additional discussion and analyses of Fannie Mae, please see the Analytical Perspectives volume of the Budget documents.

Balance Sheet (in millions of dollars)

Identifi	cation code 99–2500–0–3–371	2005 actual	2006 actual
	ASSETS:		
1101	Fund balances Investments in US securities:		
1102	Treasury securities, par		
1104	Other Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable:		
1601 1602	Direct loans (net of discount) Federal Agencies		

#### PORTFOLIO PROGRAMS—Continued

### Balance Sheet (in millions of dollars)—Continued

Identific	cation code 99-2500-0-3-371	2005 actual	2006 actual
1603	Allowance for estimated uncollectible loans and interest		
	(–)		
1699	Value of assets related to direct loans		
1801	Cash and other monetary assets		
1803	Property, plant and equipment, net		
1999	Total assets		
L	IABILITIES:		
2101	Accounts payable		
2102	Accrued interest payable		
2105	Other		
2203	Debt		
2204	Estimated liability for loan guarantees		
2206	Pension and other actuarial liabilities		
2207	Subtotal, Federal taxes payable		
2999	Total liabilities		
Ν	IET POSITION:		
3300	Cumulative results of operations		
3300	Change in Stockholder Equity		
3999	Total net position		
4999	Total liabilities and net position		

## MORTGAGE-BACKED SECURITIES

#### Status of Direct Loans (in millions of dollars)

Identific	ation code 99–2501–0–3–371	2006 actual	2007 est.	2008 est.
1131	Direct loan obligations			
1150	Total direct loan obligations			
C	cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year			
1231	Disbursements: Direct loan disbursements			
1251	Repayments: Repayments and prepayments		·	
1290	Outstanding, end of year			

Note: Consistent with Government-wide practice for GSEs, information for 2007 and 2008 was not required to be collected.

According to accounting practices for private corporations, the mortgages in the pools of loans supporting the mortgagebacked securities are considered to be owned by the holders of these securities. Consequently, on the books of Fannie Mae, these mortgages are not considered assets and the securities outstanding are not considered liabilities. However, the concepts of the budget of the U.S. Government consider these mortgages and mortgage-backed securities to be assets and liabilities, respectively, of Fannie Mae. For the purposes of this document, therefore, they are presented as assets and liabilities in the accompanying schedules. On the schedule of Status of Direct Loans for mortgage-backed securities, the items labeled "New loans" and "Recoveries: Repayments and prepayments" are budgetary terms. However, from Fannie Mae's perspective, these items are "Amounts issued" and "Amounts passed through to the holders of securities", respectively.

Financial data for Fannie Mae is not presented here because Fannie Mae has not provided audited financial results for 2006.

Balance Sheet (in millions of dollars)

Identification code 99–2501–0–3–371	2005 actual	2006 actual
ASSETS: Net value of assets related to direct loans receivable and		
acquired defaulted guaranteed loans receivable:		
1601 Direct loans, gross		

1603	Allowance for estimated uncollectible loans and interest ()	 
1699	Value of assets related to direct loans	 
	Total assets LIABILITIES:	 
2104	Resources payable	 
2999	Total liabilities	 
4999	Total liabilities and net position	 

## FEDERAL HOME LOAN MORTGAGE CORPORATION

### PORTFOLIO PROGRAMS

#### Status of Direct Loans (in millions of dollars)

Identific	ation code 99-4420-0-3-371	2006 actual	2007 est.	2008 est.
1131	Direct loan obligations			
1150	Total direct loan obligations			
C	cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year			
1231	Disbursements: Direct loan disbursements			
1251	Repayments: Repayments and prepayments			
1290	Outstanding, end of year			

Note: Consistent with Government-wide practice for GSEs, information for 2007 and 2008 was not required to be collected.

The Federal Home Loan Mortgage Corporation (Freddie Mac) is a Government-sponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including Freddie Mac.

As a housing GSE, Freddie Mac is a Federally-chartered, shareholder-owned, private company with a public mission to provide stability and increase the liquidity of the residential mortgage market, and to help increase the availability of mortgage credit to low- and moderate-income families and in underserved areas. Freddie Mac engages primarily in two forms of business: guaranteeing residential mortgage securities and investing in portfolios of residential mortgages.

The Federal Government has equipped Freddie Mac with certain advantages over wholly private firms in carrying out these activities. These advantages include an exemption from State and local taxes (except real property taxes), and an exemption for its debt and mortgage securities from Securities and Exchange Commission registration requirements. An additional advantage is that the Secretary of the Treasury may purchase and hold up to \$2.25 billion of securities issued by Freddie Mac under terms and conditions and at prices determined by the Secretary to be appropriate. Securities guaranteed and debt issued by Freddie Mac are explicitly not backed by the full faith and credit of the U.S. Government. The common stock of the corporation is owned by private shareholders, is fully transferable, and trades on the New York and Pacific stock exchanges.

Freddie Mac was established in 1970 under the Emergency Home Finance Act. The Congress chartered Freddie Mac to provide mortgage lenders with an organized national secondary market enabling them to manage their conventional mortgage portfolio more effectively and gain indirect access to a ready source of additional funds to meet new demands for mortgages. Freddie Mac serves as a conduit facilitating the flow of investment dollars from the capital markets to mortgage lenders, and ultimately, to homebuyers.

The Financial Institutions Reform, Recovery, and Enforcement Act of 1989 (FIRREA) significantly changed the corporate governance of Freddie Mac. The company's three member Board of Directors, which had corresponded with the Federal Home Loan Bank Board, was replaced with an eighteen member Board of Directors. In addition, FIRREA converted Freddie Mac's 60 million shares of non-voting, senior participating preferred stock into voting common stock.

Financial data for Freddie Mac is not presented here because Freddie Mac has not provided audited financial results for 2006. For additional discussion and analyses of Freddie Mac, please see the *Analytical Perspectives* volume of the Budget documents.

Balance Sheet (in millions of dollars)

Identification code 99-4420-0-3-371		2005 actual	2006 actual
A	ASSETS:		
1201	Investments in other securities, net		
1206	Receivables, net		
	Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable:		
1601	Direct loans, gross		
1603	Allowance for estimated uncollectible loans and interest		
	()		
1699	Value of assets related to direct loans		
1801	Cash and other monetary assets		
1803	Property, plant and equipment, net		
1901	Other assets		
1999 L	Total assets		
2101	Accounts payable		
2202	Interest payable		
2203	Debt		
2207	Other		
2999 N	Total liabilities NET POSITION:		
3100	Invested capital		
3999	Total net position		
4999	Total liabilities and net position		

#### MORTGAGE-BACKED SECURITIES

Status of Direct Loans (in millions of dollars)

Identific	cation code 99-4440-0-3-371	2006 actual	2007 est.	2008 est.
1111	Limitation on direct loans			
1131	Direct loan obligations			
1150	Total direct loan obligations			
	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year			
1231	Disbursements: Direct loan disbursements			
1251	Repayments: Repayments and prepayments	·	· <u> </u>	
1290	Outstanding, end of year			

Note: Consistent with Government-wide practice for GSEs, information for 2007 and 2008 was not required to be collected.

Balance Sheet (in millions of dollars)

Identification code 99-4440-0-3-371	2005 actual	2006 actual
ASSETS: 1901 Underlying Mortgages		
1999 Total assets		
2104 Resources payable		
2999 Total liabilities		

## FEDERAL HOME LOAN BANK SYSTEM

FEDERAL HOME LOAN BANKS

Status of Direct Loans (in millions of dollars)

entificati	on code 99-4200-0-3-371	2006 actual	2007 est.	2008 est.
.31 C	Direct loan obligations	7,475,995		
50 T	otal direct loan obligations	7,475,995		
	nulative balance of direct loans out-			
	tanding:	700 550		
	Outstanding, start of year	722,553		
31 A	dvances made to members and mort- gage loans purchased from members	7.475.995		
1 F	Principal collected on advances and	7,475,995		
1 1	mortgage loans	_		
	mongage loans	7 453 327		
i1 (	Change in market value adjustments	7,100,027		
	associated with Statement of Finan-			
	cial Accounting Standards No. 133	-7,328		
0				
	Outstanding, end of year	743,855		

The Federal Home Loan Bank System is a Governmentsponsored enterprise (GSE) in the housing finance market. The Administration has announced a proposal to strengthen regulation of all the housing GSEs, including the Federal Home Loan Bank System.

The Federal Home Loan Banks were chartered by the Federal Home Loan Bank Board under the authority of the Federal Home Loan Bank Act of 1932 (Act). The 12 Federal Home Loan Banks (FHLBanks) are under the supervision of the Federal Housing Finance Board (FHFB). The common mission of FHLBanks is to facilitate the extension of credit through their members. To accomplish this mission, FHLBanks make loans, called advances, and provide other credit products and services to their 8,149 member commercial banks, savings associations, insurance companies, and credit unions. Advances and letters of credit must be fully secured by eligible collateral and long-term advances may be made only for the purpose of providing funds for residential housing finance. However, "community financial institutions" may also use long-term advances to finance small businesses, small farms, and small agribusinesses. Additionally, specialized advance programs provide funds for community reinvestment and affordable housing programs. All regulated financial depositories and insurance companies engaged in residential housing finance are eligible for membership. Each FHLBank operates in a geographic district designated by the Board and together FHLBanks cover all of the United States, as well as the District of Columbia, Puerto Rico, the Virgin Islands, Guam, American Samoa, and the Northern Mariana Islands.

The principal source of funds for the lending operation is the sale of consolidated obligations to the public. The consolidated obligations are not guaranteed by the U.S. Government as to principal or interest. Other sources of lendable funds include members' deposits and capital. Funds not immediately needed for advances to members are invested.

The capital stock of the Federal Home Loan Banks is owned entirely by the members. Initially the U.S. Government purchased stock of the banks in the amount of \$125 million. The banks had repurchased the Government's investment in full by mid-1951.

The Act, as amended in 1989, requires each FHLBank to operate an Affordable Housing Program (AHP). Each FHLBank provides subsidies in the form of direct grants or below-market rate advances for members that use the funds for qualifying affordable housing projects. Each of the FHLBanks must set aside annually the greater of \$100 million or 10 percent of its previous year's net earnings for the AHP. The Act, as amended in 1999, also requires that

#### FEDERAL HOME LOAN BANKS-Continued

FHLBanks contribute 20 percent of net earnings annually to assist in the payment of interest on bonds issued by the Resolution Funding Corporation.

In 2002, the Administration requested all GSEs, including FHLBanks, to voluntarily register their equity securities with the Securities and Exchange Commission (SEC). This voluntary registration is part of the Administration's efforts to have GSEs undergo the same scrutiny process as other corporate enterprises. FHFB adopted a rule on June 23, 2004 that requires each FHLBank to register a class of its stock. All of the Federal Home Loan Banks complied by 2006. (Freddie Mac has failed to commence registration with SEC, in spite of its prior commitment to do so. Fannie Mae registered with the SEC effective March 31, 2003, but has not filed financial statements for 2005 or 2006.)

For additional discussion and analyses of the FHLBanks, please see the *Analytical Perspectives* volume of the Budget.

Balance Sheet (in millions of dollars)

Identifi	cation code 99-4200-0-3-371	2005 actual	2006 actual
Ā	ISSETS:		
	Investments in US securities:		
1102	Treasury securities, net	103	102
1201	Investments in other securities, net	260,037	274,926
1206	Accounts receivable	3,246	4,186
1401	Net value of assets related to direct loans receivable	722,542	743,849
1801	Cash and other monetary assets	346	329
1803	Property, plant and equipment, net	199	208
1901	Other assets	1,447	1,890
1999	Total assets	987,920	1,025,489
	IABILITIES:		
2101	REFCORP and Affordable Housing Program	896	715
2202	Interest payable	6,029	8,061
2203	Debt issued under borrowing authority	904,945	944,039
2207	Deposit funds and other borrowings	19,235	18,210
2207	Other	12,354	8,910
2999 N	Total liabilities IET POSITION:	943,459	979,935
3100	Invested capital	44,461	45,554
3999	Total equity	44,461	45,554
1999	Total liabilities and equity	987,920	1,025,489

Note: Consistent with Government-wide practice for GSEs, information for 2007 and 2008 was not required to be collected.

## FARM CREDIT SYSTEM

The Farm Credit System is a Government-sponsored enterprise that provides privately financed credit to agricultural and rural communities. The major functional entities of the system are: 1) Agricultural Credit Bank (ACB); 2) Farm Credit Banks (FCB); and 3) direct lender associations. The history and specific functions of the bank entities are discussed after the presentation of financial schedules for each bank entity. As part of the Farm Credit System (FCS), these entities are regulated and examined by the Farm Credit Administration (FCA), an independent Federal agency. The administrative costs of FCA are financed by assessments of system institutions and the Federal Agricultural Mortgage Corporation. System banks finance loans from sales of bonds to the public and their own capital funds. The system bonds issued by the banks are not guaranteed by the U.S. Government either as to principal or interest. The bonds are backed by an insurance fund, administered by the Farm Credit System Insurance Corporation (FCSIC), an independent Federal agency that collects insurance premiums from member banks to pay its administrative expenses and fund insurance reserves. All of the banks' current operating expenses are paid from their own income and do not require budgetary resources from the Federal Government.

#### AGRICULTURAL CREDIT BANK

CoBank, ACB is headquartered in Denver, Colorado and serves eligible cooperatives nationwide, and provides funding to Agricultural Credit Associations (ACAs) in two of its regions. CoBank, ACB is the only Agricultural Credit Bank (ACB) in the Farm Credit System. An ACB operates under statutory authority that combines the authorities of a Farm Credit Bank (FCB) and a Bank for Cooperatives (BC). In exercising its FCB authority, CoBank, ACB's charter limits its lending to ACAs located in the northeast and northwest regions of the country. As an entity lending to Cooperatives, CoBank is independently chartered to provide credit and related services nationwide to eligible cooperatives primarily engaged in farm supply, grain, marketing, and processing (including sugar and dairy). CoBank also makes loans to rural utilities, including telecommunications companies and it provides international loans for the financing of agricultural exports.

#### Status of Direct Loans (in millions of dollars)

Identific	cation code 99-4130-0-3-351	2006 actual	2007 est.	2008 est.
Р	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans			
1131	Direct loan obligations	95,437	101,162	107,737
1150	Total direct loan obligations	95,437	101,162	107,737
C	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	25,122	28,764	30,476
1231	Disbursements: Direct loan disbursements	95.436	101.162	107.737
1251	Repayments: Repayments and prepayments	- 91,803	- 99,430	- 105,737
1263	Write-offs for default: Direct loans		- 20	- 20
1264	Other adjustments, net			
1290	Outstanding, end of year	28,764	30,476	32,456

### Balance Sheet (in millions of dollars)

Identifie	cation code 99-4130-0-3-351	2005 actual	2006 actual
ŀ	ISSETS:		
	Non-Federal assets:		
1201	Cash and investment securities	7,184	7,752
1206	Accrued interest receivable on loans Net value of assets related to direct loans receivable and acquired defaulted guaranteed loans receivable:	169	220
1601	Direct loans, gross	25,122	28,763
1603	Allowance for estimated uncollectible loans and interest $(-)$	-435	-441
1699	Value of assets related to direct loans	24,687	28,322
1803	Other Federal assets: Property, plant and equipment, net	261	375
1999 I	Total assets	32,301	36,669
2104	Federal liabilities: Resources payable Non-Federal liabilities:	675	467
2201	Consolidated systemwide and other bank bonds	28,342	32,547
2201	Notes payable and other interest-bearing liabilities	124	300
2202	Accrued interest payable	253	372
2999	Total liabilities	29,394	33,686
3300	Cumulative results of operations	2,907	2,983
3999	Total net position	2,907	2,983
4999	Total liabilities and net position	32,301	36,669

#### Statement of Changes in Net Worth (in thousands of dollars)

99–4130	2005 actual	2006 actual	2007 est.	2008 est.
Beginning balance of net worth	2,869,656	2,907,259	2,982,698	3,074,000
Capital stock and participations issued	6,269	5,368	1,000	1,000
Capital stock and participations retired	67,534	71,242	51,113	44,590
Net income	281,828	328,086	334,200	336,300
Cash/Dividends/Patronage Distributions	-152,720	-174,335	-177,777	-171,710
Other, net	-30,240	-12,438	-15,008	-22,000

Ending balance of net worth		7,259 2,982,6	98 3,074,000	3,173,000
Financing Act	<b>ivities</b> (in tho	ousands of do	llars)	
99–4130	2005 actual	2006 actual	2007 est.	2008 est.
Beginning balance of outstanding system obligations	26,040,303	28,341,749	32,546,980	34,496,938
Consolidated systemwide and other bank bonds issued Consolidated systemwide and other	11,221,891	11,240,664	11,915,104	12,689,586
bank bonds retired Consolidated systemwide notes, net Other (Net)	9,378,220 311,845 145,930	8,853,321 1,817,888 0	10,165,146 200,000 0	10,658,879 250,000 0
Ending balance of outstanding system obligations	28,341,749	32,546,980	34,496,938	36,777,645

#### FARM CREDIT BANKS

Status of Direct Loans (in millions of dollars)

Identifi	cation code 99-4160-0-3-371	2006 actual	2007 est.	2008 est.
ŀ	Position with respect to appropriations act limitation on obligations:			
1111	Limitation on direct loans			
1131	Direct loan obligations	140,542	150,395	160,184
1150	Total direct loan obligations	140,542	150,395	160,184
(	Cumulative balance of direct loans outstanding:			
1210	Outstanding, start of year	66,801	76,184	80,948
1231	Disbursements: Direct loan disbursements	140,541	151,043	160,858
1251	Repayments: Repayments and prepayments Write-offs for default:	— 131,156	-146,279	- 155,400
1263	Direct loans	-2		
1264	Other adjustments, net			
1290	Outstanding, end of year	76,184	80,948	86,406

Note.-Loans outstanding at end of year do not include nonaccrual loans and sales contracts.

The Agricultural Credit Act of 1987 (1987 Act) required the Federal Land Banks (FLBs) and Federal Intermediate Credit Banks (FICBs) to merge into a Farm Credit Bank (FCB) in each of the 12 Farm Credit districts. FCBs operate under statutory authority that combines the prior authorities of a FLB and of a FICB. No merger occurred in the Jackson district in 1988 because the FLB of Jackson was in receivership. Pursuant to section 410(e) of the 1987 Act, as amended by the Farm Credit Banks Safety and Soundness Act of 1992, FICB of Jackson merged with FCB of Columbia on October 1, 1993. Mergers and consolidations of FCBs across district lines that began in 1992 have continued to date. As a result of this restructuring activity, 4 FCBs, headquartered in the following cities, remain: AgFirst FCB, Columbia, South Carolina; AgriBank FCB, St. Paul, Minnesota; U.S. AgBank, FCB, Wichita, Kansas; and FCB of Texas, Austin, Texas.

FCBs serve as discount banks and as of October 1, 2006 provided funds to 9 Federal Land Credit Associations (FLCA) and 86 Agricultural Credit Associations (ACAs). These direct lender associations, in turn, make short-term production loans and long-term real estate loans to eligible farmers and ranchers, and their cooperatives; farm-related businesses; and rural homeowners. FCBs can also lend to local financing institutions, including commercial banks, as authorized by the Farm Credit Act of 1971, as amended.

All the capital stock of FICB's, from organization in 1923 to December 31, 1956, was held by the U.S. Government. The 1956 Act provided a long-range plan for the eventual ownership of the credit banks by the production credit associations and the gradual retirement of the Government's investment in the banks. This retirement was accomplished in full on December 31, 1968. The last of the Government capital that had been invested in FLB's was repaid in 1947.

#### Balance Sheet (in millions of dollars)

Identification code 99-4160-0-3-371	2005 actual	2006 actual
ASSETS:		
Non-Federal assets:		
1201 Cash and investment securities		23,353
1206 Accrued Interest Receivable Net value of assets related to direct loans acquired defaulted guaranteed loans receival	receivable and	819
1601 Direct loans, gross		76,185
1603 Allowance for estimated uncollectible loans a	and interest (-)19	
1699 Value of assets related to direct loans		76,181
1803 Other Federal assets: Property, plant and equ	iipment, net 321	423
1999 Total assets LIABILITIES:		100,776
2104 Federal liabilities: Resources payable Non-Federal liabilities:		386
2201 Consolidated systemwide and other bank bone	ds 80,993	93,939
2201 Notes payable and other interest-bearing liab	ilities	437
2202 Accrued interest payable		884
2999 Total liabilities NET POSITION:		95,646
3300 Cumulative results of operations		5,130
3999 Total net position	4,847	5,130
4999 Total liabilities and net position		100,776

#### Statement of Changes in Net Worth (in thousands of dollars)

99–4160	2005 actual	2006 actual	2007 est.	2008 est.
Beginning balance of net worth	4,520,633	4,846,675	5,129,876	5,347,437
Capital stock and participations issued Capital stock and participations retired Surplus Retired Net income	237,099 118,560 4,257 521,660 -286,298	223,860 108,125 2,462 503,366 349,463	70,342 0 509,823 -353,232	102,225 0 538,784 -363,159
Other, net Ending balance of net worth	<u>-23,602</u> 4,846,675	16,025 5,129,876	9,372 5,347,437	-17,863 5,607,424

Financing Activities (in thousands of dollars)

99–4160	2005 actual	2006 actual	2007 est.	2008 est.
Beginning balance of outstanding system obligations	71,077,982	80,993,251	93,938,983	99,597,895
Consolidated systemwide and other bank bonds issued Consolidated systemwide and other	37,670,028	33,379,481	33,097,334	35,106,879
bank bonds retired Consolidated systemwide notes, net Other, net	28,143,701 383,675 5,267	22,985,482 2,551,733 0	28,063,935 625,513 0	29,630,728 667,335 0
Ending balance of outstanding system obligations	80,993,251	93,938,983	99,597,895	105,741,381

## FEDERAL AGRICULTURAL MORTGAGE CORPORATION (FARMER MAC)

Farmer Mac is authorized under the Farm Credit Act of 1971 (Act), as amended by the Agricultural Credit Act of 1987, to create a secondary market for agricultural real estate and rural home mortgages. The Farmer Mac title of the Act was amended by the 1990 farm bill to authorize Farmer Mac to purchase, pool, and securitize the guaranteed portions of farmer program, rural business, and community development loans guaranteed by the United States Department of Agriculture (USDA). The Farmer Mac title was further amended in 1991 to clarify Farmer Mac's authority to issue debt obligations, provide for the establishment of minimum capital standards, establish the Office of Secondary Market Oversight at the Farm Credit Administration (FCA), and expand the agency's rulemaking authority. Most recently, the Farm Cred-

#### (FARMER MAC)

it System Reform Act of 1996 (1996 Act) amended the Farmer Mac title to allow Farmer Mac to purchase loans directly from lenders and to issue and guarantee mortgage-backed securities without requiring that a minimum cash reserve or subordinated (first loss) interest be maintained by poolers as had been required under its original authority. The 1996 Act expanded FCA's regulatory authority to include provisions for establishing a conservatorship or receivership, if necessary, and provided for increased core capital requirements at Farmer Mac phased in over three years.

Farmer Mac operates through two core programs, "Farmer Mac I," which involves mortgage loans secured by first liens on agricultural real estate or rural housing (qualified loans), and "Farmer Mac II," which involves the guaranteed portions of USDA guaranteed loans. Farmer Mac operates by: i) purchasing, or committing to purchase, newly originated or existing qualified loans or guaranteed portions from lenders; ii) purchasing "AgVantage" bonds backed by qualified loans or guaranteed portions from lenders; and iii) exchanging qualified loans or guaranteed portions for guaranteed securities. Loans purchased by Farmer Mac are aggregated into pools that back Farmer Mac guaranteed securities which are held by Farmer Mac or sold into the capital markets. Farmer Mac is intended to attract new capital for financing qualified loans and guaranteed portions, foster increased long-term, fixed-rate lending, and provide greater liquidity to agricultural and rural lenders.

Farmer Mac is governed by a 15 member Board of Directors. Ten Board members are elected by stockholders, including five by the Farm Credit System and five by commercial lenders. Five are appointed by the President, subject to Senate confirmation.

### FINANCING

Financial support and funding for Farmer Mac's operations come from several sources: sale of common and preferred stock; issuance of debt obligations; and net income. Under procedures specified in the Act, Farmer Mac may issue obligations to the U.S. Treasury in a cumulative amount not to exceed \$1.5 billion to fulfill its guarantee obligations.

As of September 30, 2006, Farmer Mac's core capital exceeded statutory requirements. Additionally, Farmer Mac's regulatory capital (core capital plus the allowance for loan losses) exceeded the amount of required regulatory capital as determined by the risk-based capital rule, with which Farmer Mac was required to be in compliance on May 23, 2002.

## GUARANTEES

Farmer Mac provides a guarantee of timely payment of principal and interest on securities backed by qualified loans or pools of qualified loans. These securities are not guaranteed by the United States, and are not "government securities". Farmer Mac is subject to reporting requirements under securities laws and its guaranteed mortgage-backed securities are subject to registration with the Securities and Exchange Commission under the 1933 and 1934 Securities Acts.

#### REGULATION

Farmer Mac is Federally regulated by FCA, acting through its Office of Secondary Market Oversight (OSMO). FCA is responsible for the supervision, examination of, and rulemaking for Farmer Mac.

Status of Guaranteed Loans (in	millions	01	dollars)
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Identifi	cation code 99-4180-0-3-351	2006 actual	2007 est.	2008 est.
F	Position with respect to appropriations act limitation on commitments:			
2111	Limitation on guaranteed loans			
2131	Guaranteed loan commitments			
2150	Total guaranteed loan commitments	2,907		
(	Cumulative balance of guaranteed loans outstanding:			
2210	Outstanding, start of year	5,126	7,058	7,058
2231	Disbursements of new guaranteed loans	2,907		
2251	Repayments and prepayments	- 975		
2290	Outstanding, end of year	7,058	7,058	7,058
N	Nemorandum:			
2299	Guaranteed amount of guaranteed loans outstanding, end of year	901		

#### Balance Sheet (in millions of dollars)

Identifie	cation code 99-4180-0-3-351	2005 actual	2006 actual
ļ	ISSETS:		
	Non-Federal assets:		
1201	Investment in securities	1,594	1,896
1206	Receivables, net	41	56
	Net value of assets related to direct loans receivable:		
1401	Direct loans receivable, gross	2,140	2,084
1402	Interest receivable	45	52
1499	Net present value of assets related to direct loans	2,185	2,136
1801	Other Federal assets: Cash and other monetary assets	438	805
1999 L	Total assets IABILITIES:	4,258	4,893
	Non-Federal liabilities:		
2201	Accounts payable	47	34
2202	Interest payable	24	26
2203	Debt	3,931	4,554
2204	Liabilities for loan guarantees	20	34
2999	Total liabilities IET POSITION:	4,022	4,648
3300	Invested capital	236	245
3999	Total net position	236	245
4999	Total liabilities and net position	4,258	4,893