Decision Framework Workshop: A Summary of a Workshop Held September 15, 2008 National Renewable Energy Laboratory Golden, Colorado

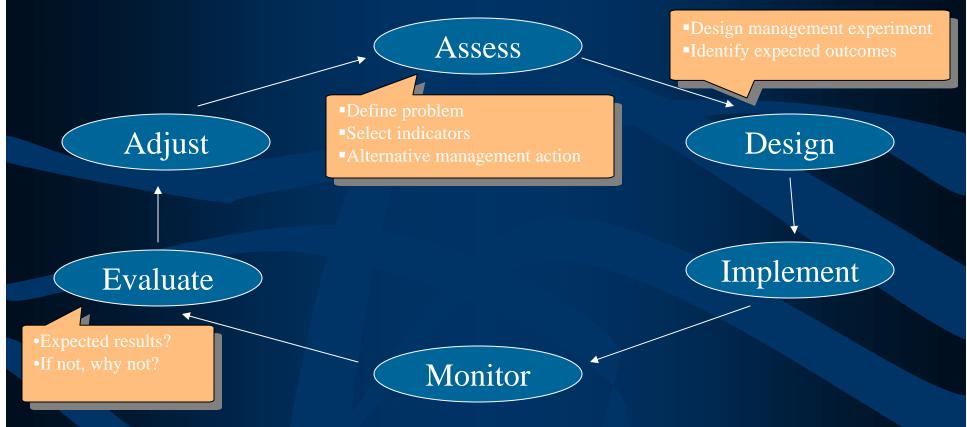
#### WIND TURBINE GUIDELINES ADVISORY COMMITTEE FEDERAL ADVISORY COMMITTEE MEETING #5

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### Adaptive Management

"Management by experiment." - Carl Walters, University of British Columbia ""Managing in the face of uncertainty, with an emphasis on its reduction." - B.K. Williams and F.A. Johnson, USGS-BRD





Adaptive management is a problem-solving approach to resolve uncertainty
Uncertainty in management is an Adaptive Management learning opportunity

# Conclusions Relevant to Wind Energy Development

- Within facilities
  - Adaptive management is a logical and efficient approach to managing risk in existing facilities in the face of uncertainty (e.g., facility modification to reduce avian risk, design of future phases of development)
- Among facilities
  - Large scale application (multiple facilities) to solve common problems has potential (e.g., bat deterrence, FAA lighting)
- Development uncertainty may be an issue

### Structured Decision Making

Excerpts from a presentation by Robin Gregory Decision Research

"A formalization of common sense for decision problems which are too complex for informal use of common sense." (Ralph Keeney)

## Steps in structured decision making

**Define Problem** 

5

**Define Issues, Objectives & Evaluation Criteria** 

**Develop Alternatives** 

Estimate Consequences

Make Trade-Offs and Select

6 Implement and Monitor

Iterate as required

2)

### Introduction to SDM - Example

- In this example, our objectives might be to:
  - Minimize bird deaths
    - Possible indicator(?): expected number of bird deaths per year
  - Minimize cost
    - Possible indicator(?): Levelized \$ per year
  - Minimize visual impacts
    - Possible indicator(?): scale, where 1= Worst and 0= Best

#### Using SDM, develop a matrix or consequence table:

Objective	Indicator	Alt A	Alt B	Alt C
Minimize Bird Deaths	Expected number of bird deaths per year (50 <sup>th</sup> %ile estimate)	5,000	200	200
	Expected number of bird deaths per year (10 <sup>th</sup> %ile estimate)	2,000	10,000	2,000
Minimize Costs	Levelized \$ per year	\$ 1million	\$ 2 million	\$ 3 million
Minimize Visual Impacts	Scale (1= Worst and 0= Best)	0	1	1

### Summary of SDM

- A decision-focus leads to a different emphasis when evaluating risks
  - Compares choices across multiple objectives
  - Clearly defines measures of performance for each objective
  - Includes multiple alternatives
  - Links consequences to objectives, and includes estimates of uncertainty
  - Examines tradeoffs explicitly
- These steps are necessary to defensibly address the key questions identified earlier:
  - 1) Information needed to <u>understand the impacts</u> of wind turbines on wildlife
  - 2) Decide whether these impacts to wildlife are acceptable (issue permit?)

Ecological Risk Assessment Excerpts from a presentation by William Warren-Hicks, Ph.D. EcoStat, Inc.

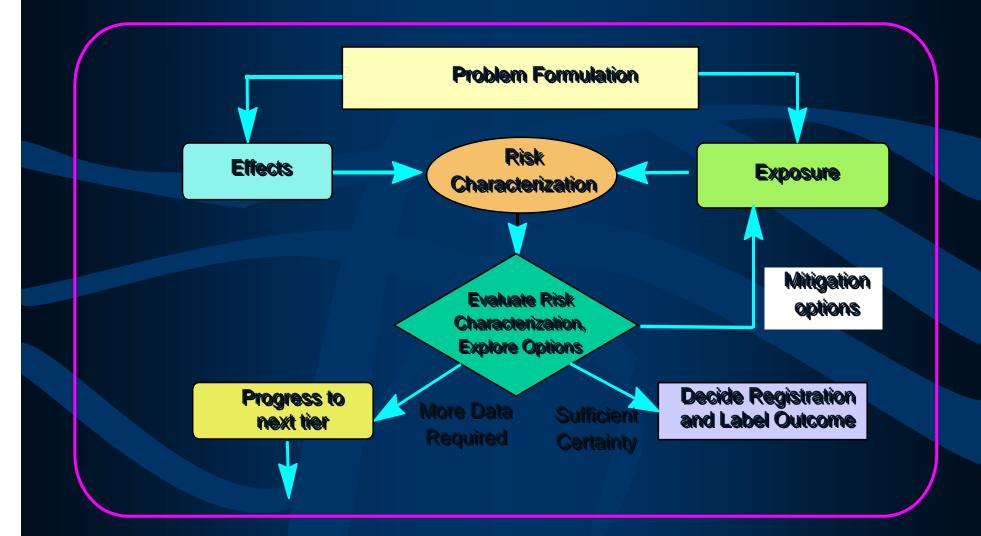
The process that evaluates the likelihood that adverse effects may occur, or are occurring,

to individual birds or bats, or populations of birds or bats, as a result of the ecological stress caused by wind power generation.

## Core Concepts

- Decision oriented
- Tiered approach
  - Lower tiers: less data, conservative assumptions
  - Higher tiers: probabilistic, refined assessment
  - Focus on major concerns
- Feedback mechanism for decision-making
- Effective communication of risk and uncertainty to managers and lay audiences
- Stakeholder input
- Unifying framework that follows accepted format, making use of existing body of knowledge

### Ecological Committee On FIFRA Risk Assessment Methods (ECOFRAM)



### Bottom Line:

- Flexible and adaptable framework
- Objective: Increase uniformity of scientific decision process
- Increase consistency in what to measure, how much to measure, how to make decisions
- Cost-effective process: additional cost only when required
- In other regulatory programs: ensures input from stakeholders as part of standardized decision process
- Vocabulary can be an issue

## Summary of Workshop

- Formal ecological risk assessment approach and structured decision making are foreign languages to those who are unfamiliar with them.
- Take principles used in tiered risk assessment and apply to wind energy wildlife problem.
- Use principles from adaptive management and structured decision making where appropriate.
- Prepare a draft tiered frame work.

