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Using software development standards to analyse incidents involving E/E/PE systems: The blade mill PLC case study

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Health and Safety Executive

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**Glasgow Accident
Analysis Group**



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Overview

- **Background and objectives**
- **PARCEL**
- **Case study**
- **Way forward**



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UK Health and Safety Executive Mission statement

*To ensure that risks to
people's health and safety
from work activities is
properly controlled*



Management of Health and Safety at Work Regulations 1999

The Approved Code of Practice requires that employers:

Adequately investigate the immediate and underlying causes of incidents and accidents to ensure that remedial action is taken, lessons are learnt and longer-term objectives are introduced.

It may be appropriate to record and analyse the results of monitoring activity, to identify any underlying themes or trends, which may not be apparent from looking at events in isolation.

Industry today

- Fragmentation – impedes holistic root cause analysis and information sharing
- Contractors – lack of competence and experience
- Standards – main technical influence
- Existing systems – little knowledge of design history
- E/E/PES involvement – difficult for users to determine
- “Openness” culture – non-confidential reporting



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Industry today

- **Causal analysis techniques**
 - Timelines, event trees and checklists
 - Accident trees plus structured checklists
 - Event chain modelling
 - Textual elaboration by experts
- **Formal classification of causes is rare**
- **Focus on necessary immediate changes**
- **Good tracking of safety recommendations**



Objectives

- To analyse the cause of E/E/PES incidents
- Incremental adoption
- Proportionality
- Trend analysis
- Information sharing
- Collation
- Match existing standards/guidance – IEC 61508
- Inform standard revision



Participants

- **Adelard**
- **Glasgow Accident Analysis Group**
- **Blacksafe Consulting**
- **UK Health and Safety Executive**





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Industry sectors

- Onshore and offshore oil and gas
- Chemical plant
- Nuclear installations
- Railways
- Mines and quarries
- Factories

- Pharmaceuticals
- Marine
- Aviation



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Roles

- End users
- Designers
- System suppliers/integrators
- Maintainers



PARCEL

Programmable electronic systems
Analysis of
Root
Causes for
Experience-based
Learning



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	Elicitation and analysis techniques			Event based techniques			Flowcharts and taxonomies			Accident models			Argumentation techniques			
	Barrier analysis	Change analysis		Timelines	Accident fault trees	Events and causal factors charting	MORT	PRISMA		TRIPOD	STAMP	Why-Because analysis	CAE diagrams			
IEC 61508 lifecycle phase																
Concept	S	S		-	-	S	S	S	S	S		-	S			
Overall scope	S	S		-	-	S	S	S	S	S		-	S			
Hazard and risk assessment	S	S		S	S	S	S	S	S	S		-	S			
Overall safety requirements	S	S		-	-	S	S	S	S	S		-	S			
Allocation	S	S		S	-	S	S	S	S	S		-	-			
Planning of I & C, V and O & M	-	S		S	S	S	S	S		-	S	S	-			
Realisation	-	S		S	S	S	-	S		-	S	S	-			
Installation and commissioning	-	S		S	S	S	S	S		S	S	S	S			
Validation	S	S		S	S	S	S	S		S	-	S	S			
Operation and maintenance	S	S		S	S	S	S	S		S	S	S	S			
Modification	-	S		S	S	S	S	S		-	S	S	S			
IEC 61508 common requirements																
Competence	S	S		S	S	S	S	S		S	S	S	S			
Lifecycle	-	S		S	S	S	S	S		S	S	S	S			
Verification	S	S		S	S	S	S	S		S	S	S	S			
Safety management	S	S		S	S	S	S	S		S	S	S	S			
Documentation	S	S		S	S	S	S	S		S	S	S	S			
Functional safety assessment	S	S		S	S	S	S	S		S	S	S	S			

A: Information elicitation
(Standard report forms)

Simpler/lower risk
mishaps

More complex/higher
risk mishaps

**B: Causal
analysis**

Simplified flowcharting

(Using preset questions
leading to IEC 61508 lifecycle
and common requirements)

Reconstruct incident

(ECF modelling)

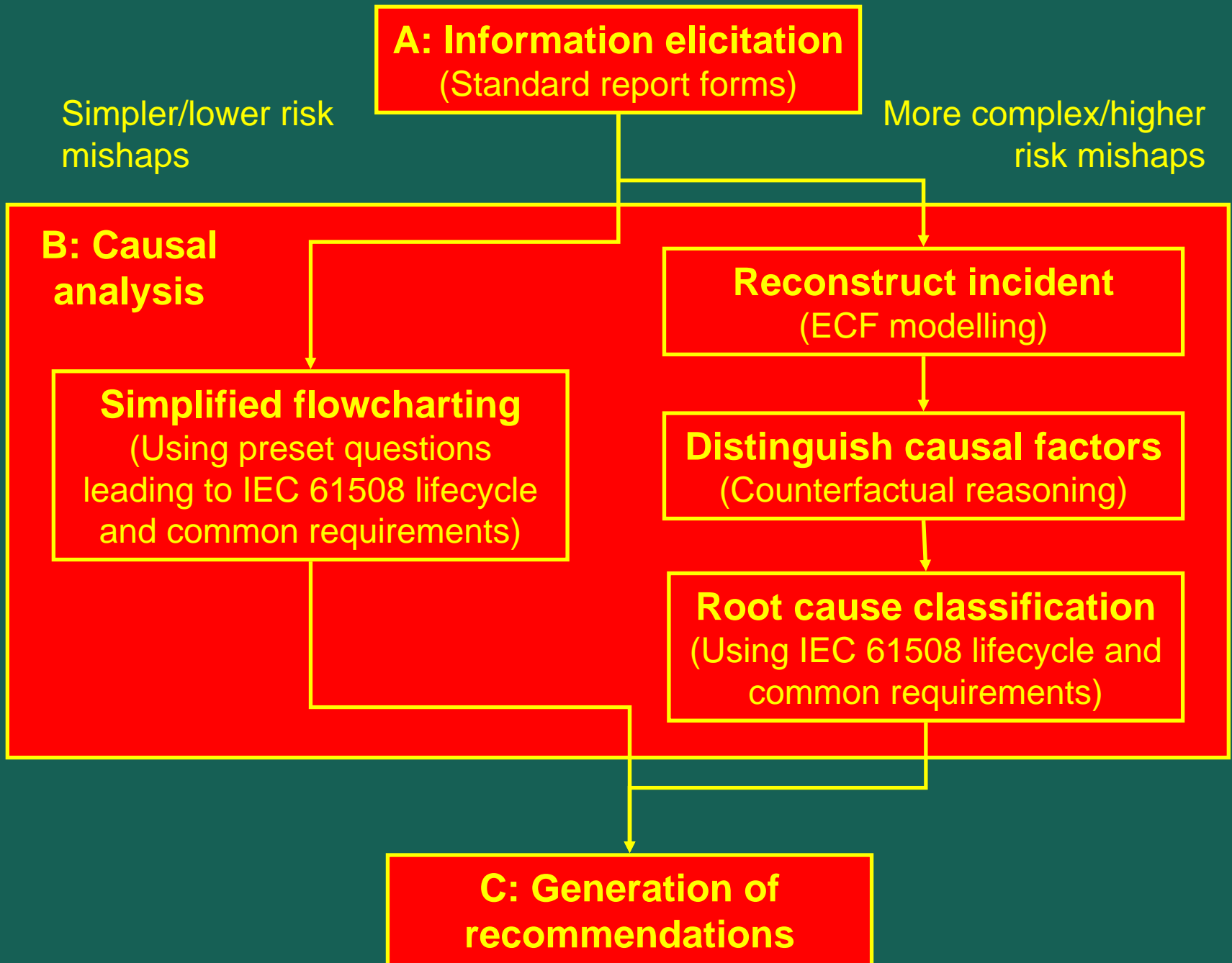
Distinguish causal factors

(Counterfactual reasoning)

Root cause classification

(Using IEC 61508 lifecycle and
common requirements)

**C: Generation of
recommendations**



End user classification

IEC 61508 lifecycle reference

System assessment

Safety requirements and allocation

E/E/PES installation and commissioning planning

E/E/PES validation planning

E/E/PES operation and maintenance planning

E/E/PES realisation

E/E/PES installation and commissioning

E/E/PES validation

E/E/PES operation and maintenance

E/E/PES modification

IEC 61508 common requirement

Safety management

Lifecycle

Competence

Verification

Documentation

Functional safety assessment

IEC 61508 lifecycle phase	Classification	IEC 61508 reference
System assessment	1 LTA hazard and risk assessment	7.2, 7.3, 7.4
E/E/PES operation and maintenance	1 LTA operation procedures 2 Operation procedures not impact assessed 3 Operation procedures not applied 4 LTA maintenance procedures 5 Maintenance procedures not impact assessed 6 Maintenance procedures not applied 7 No routine operation or maintenance audits 8 Test interval not sufficient 9 LTA permit/hand over procedures 10 LTA procedures to monitor system performance 11 Tools incorrectly selected or applied	7.6.2.1/2/5 (2) 7.6.2.4 (2) 7.15.2.1/2 7.6.2.1/2/3/5 (2) 7.6.2.4 (2) 7.15.2.1/2 7.15.2.3, 7.6.2.1/2 (2) 7.6.2.3 (2) 7.6.2.1 (2) 7.6.2.1f (2) 7.6.2.1g (2)
E/E/PES modification	1 LTA procedures applied to initiate modification in the event of systematic failures or vendor notification of faults 2 LTA authorisation procedure 3 LTA impact analysis 4 LTA modification plan (including sufficient lifecycle activities) 5 LTA implementation of modification plan 6 LTA manufacturers information 7 LTA verification and validation	6.2.11, 7.8.2.2 (2) 7.16.2.2/5, 7.8.2.1c (2) 7.16.2.3/6, 7.8.2.1b (2) 7.16.2.1/6, 7.8.2.3 (2) 7.16.2.1 7.8.2.1 (2) 7.8.2.4 (2)

Blade Mill PLC case study

- **Details from**
<http://www.msha.gov/fatals/1997/ftl97m01.htm>
- **Gravel wash plant**
- **Blade mill to 'precondition' aggregates prior to wet screening**
- **Mill consisted of two interlocking screws driven by two 40-horse power motors**
- **Motors operated from a control center in a trailer 30 metres away**



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Blade Mill PLC case study

- At the start of this day, material was frozen inside mill and broken paddle tips and wearing shoes needed replacing
- Material thawed using a propane burner, mechanic signalled to foreman to start motors to check that blades are free
- Foreman switches buttons to 'off' and moves to another task elsewhere
- Foreman returns to help carry out repairs, but is then called to assist an electrician working on a faulty circuit breaker
- Circuit breaker in control center had been tripping out after 10-15 minutes of operation, resulting in loss of control power to the wash plant components



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Blade Mill PLC case study

- The electrician switched the breaker on and together with the foreman watched it for several minutes without observing a trip
- The electrician then switched it off and began diagnosing the problem
- Meanwhile the foreman returned to check on the mechanic
- As he was leaving the control center, he noticed that the blade mill buttons were in the 'run' position
- He pushed them off and continued to the mill where he found the mechanic entangled in the blades
- Paramedics later pronounced the mechanic dead at the scene



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Blade Mill PLC case study

- A modification to the PLC three months earlier had resulted in power being unintentionally returned to components following a power failure, if their switches had been left 'on'.

Investigators concluded:

- The mechanic turned the mill back on to clear some remaining frozen material while the foreman was away the first time
- The mill operated until the circuit breaker tripped out
- The mechanic went back to work on the mill without shutting off any switches



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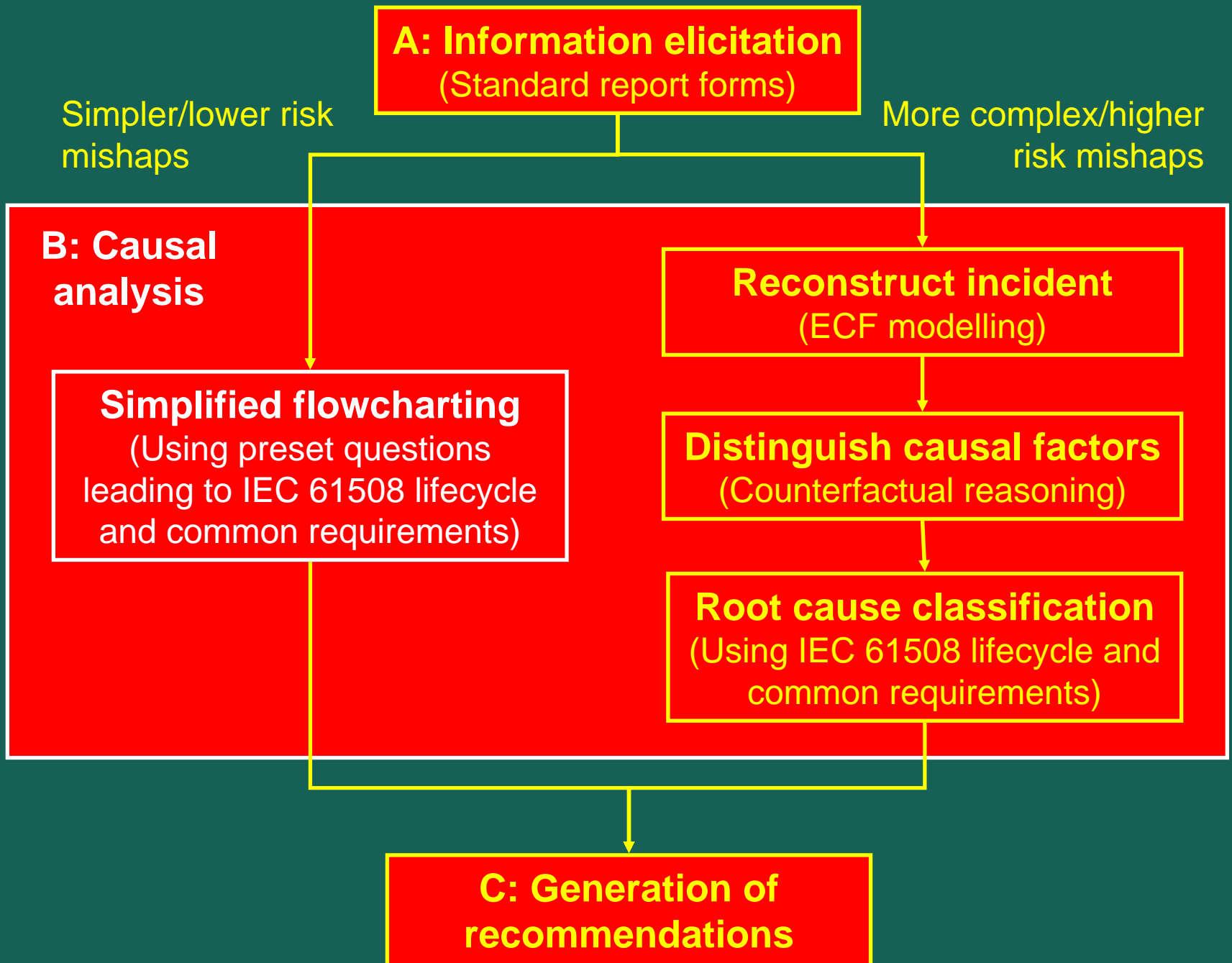
Root cause classification

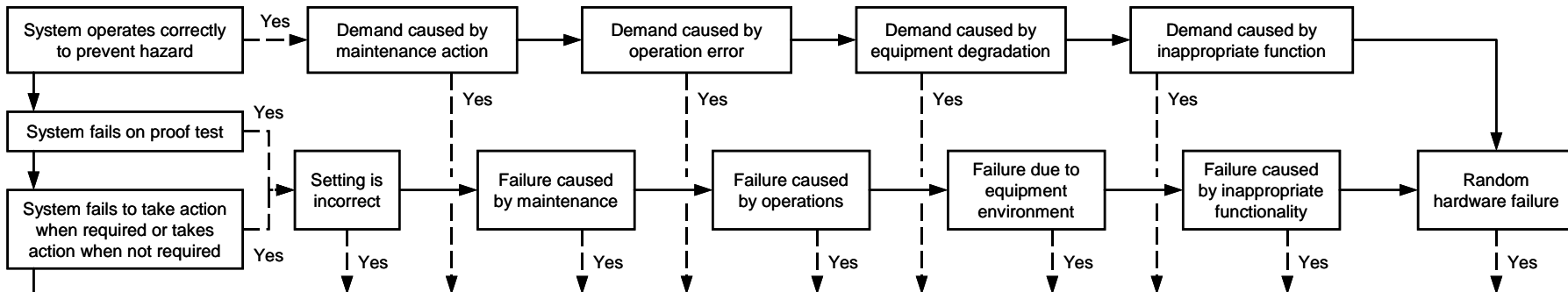
(Using IEC 61508 lifecycle and
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**C: Generation of
recommendations**

Initial incident report

Your name	Mark Bowell
Date of report	9 January 1997
Date of incident	8 January 1997
Time of incident	12.30 pm
Title	Blade mill fatality
Reference number	97/01
Location of Incident	Pre-conditioning blade mill
Was any person hurt?	Yes – fatality
Did any damage or loss of production occur?	Not significant
Could this have led to more serious consequences?	No – already a fatality
Has this problem occurred before?	No
Electrical/electronic equipment involved	Kolberg Products Model 6500 blade mill GE Fanuc 90-30 Programmable Logic Controller
Electrical/electronic equipment cause or failure	Unwarranted blade mill start-up
Describe the incident	Mechanic assigned to thaw frozen material inside the blade mill and then replace broken and worn paddle tips and wearing shoes. He was found entangled in the blades. Controls were found in 'run' position and circuit breaker had been reset after previously tripping out, so mill must have restarted while he was working.

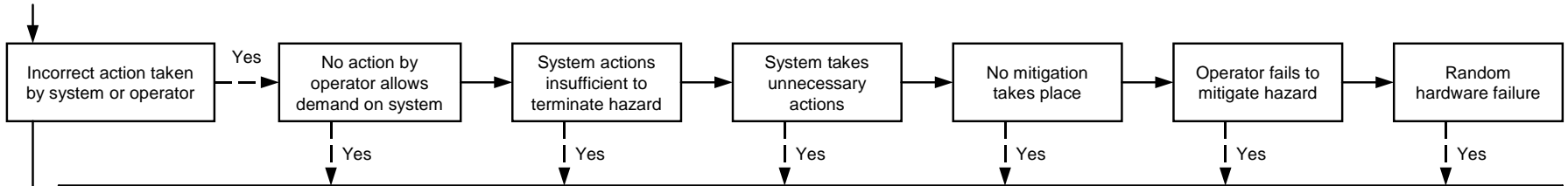




Would the incident have been prevented if						
System concept	– hazard and risk analysis had considered all modes of operation and causes	– hazard and risk analysis had considered all modes of operation and causes	– hazard and risk analysis had considered all modes of operation and causes			Log failure and check – if dangerous failure rate is in line with design assumptions – if all expected actions occurred and no unexpected actions occurred – if safe failure causes any unexpected actions Log demand and check – if demand rate is in line with design assumptions – if demand cause was predicted in hazard and risk analysis
Design	– different equipment had been selected – the installation design had been different – specification was correct	– maintenance facilities had been designed adequately	– operation facilities had been designed adequately	– different equipment had been selected – the installation design had been different	– different equipment had been selected – the installation design had been different – configuration was correct	
Installation & commissioning	– the equipment had been installed according to design	– the maintenance facilities had been installed according to design	– the operation facilities had been installed according to design	– the equipment had been installed according to design	– the equipment had been installed according to design	
Validation	– the setting had been checked during validation	– maintenance facilities had been fully checked	– operation facilities had been fully checked	– equipment condition had been fully checked	– equipment condition had been fully checked	
Operation & maintenance	– maintenance procedures were applied – maintenance procedures were improved – test interval was reduced	– correct maintenance procedure had been used – maintenance procedure was improved – permit procedures were improved	– correct operation procedure had been used – operation procedure was improved – permit procedures were improved	– maintenance procedures were applied – maintenance procedures were improved – test interval was reduced – additional protection was provided	– maintenance procedures were improved – maintenance tools were improved – test interval was reduced – additional protection was provided	
Modification	– setting had been reviewed during impact analysis	– maintenance facilities or procedures had been reviewed during impact analysis	– operation facilities or procedures had been reviewed during impact analysis	– equipment used or installation design had been reviewed during impact analysis	– equipment used or installation design had been reviewed during impact analysis	

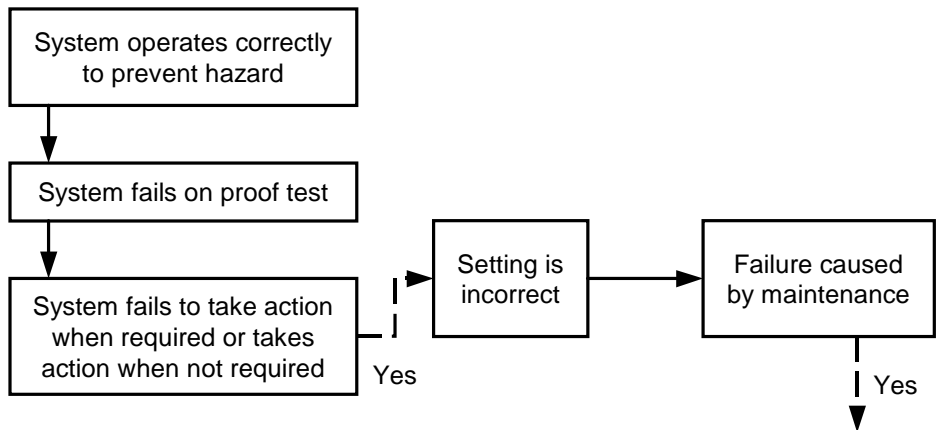
Would the incident have been prevented if						
	Competence	Lifecycle	Verification	Safety management	Documentation	Safety assessment
Operation & maintenance	– operation or maintenance staff were more competent	– responsibilities were defined better	– a better verification scheme had been in place	– safety culture was improved – audits were more frequent	– documentation was clear and sufficient	– operation and maintenance phase had been assessed
Modification	– modification had been carried out by more competent staff	– modification lifecycle was better defined	– a better verification scheme had been in place	– accountabilities were better defined – suppliers had been reviewed	– documentation had been updated	– modification had been assessed

Continued from previous page



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Design	– operator facilities had been designed better – the installation design had been different	– additional actions had been specified – actions had been faster – final actuation device were improved	– design requirements were better documented	– mitigation system had been specified – mitigation system had been better designed	– operator facilities had been designed better – the installation design had been different	
Installation & commissioning	– the equipment had been installed according to design	– the equipment had been installed according to design	– the equipment had been installed according to design	– mitigation system had been installed according to design	– the equipment had been installed according to design	
Validation	– operator facilities had been checked during validation	– operation facilities had been checked during validation	– operation facilities had been fully checked	– mitigation system had been fully checked	– operator facilities had been fully checked	
Operation & maintenance	– operation procedures were applied – operation procedures were improved	– correct maintenance procedure had been used – maintenance procedure was improved – proof testing was more frequent	– correct operation procedure had been used – operation procedure was improved – permit procedures were improved	– mitigation procedures were applied – mitigation procedures were improved – mitigation system was proof tested more frequently	– operation procedures had been applied – operation facilities or procedures were improved	
Modification	– operation facilities had been reviewed during impact analysis	– necessary system actions had been reviewed during impact analysis	– necessary system actions had been reviewed during impact analysis	– need for mitigation had been reviewed during impact analysis	– need for mitigation had been reviewed during impact analysis	

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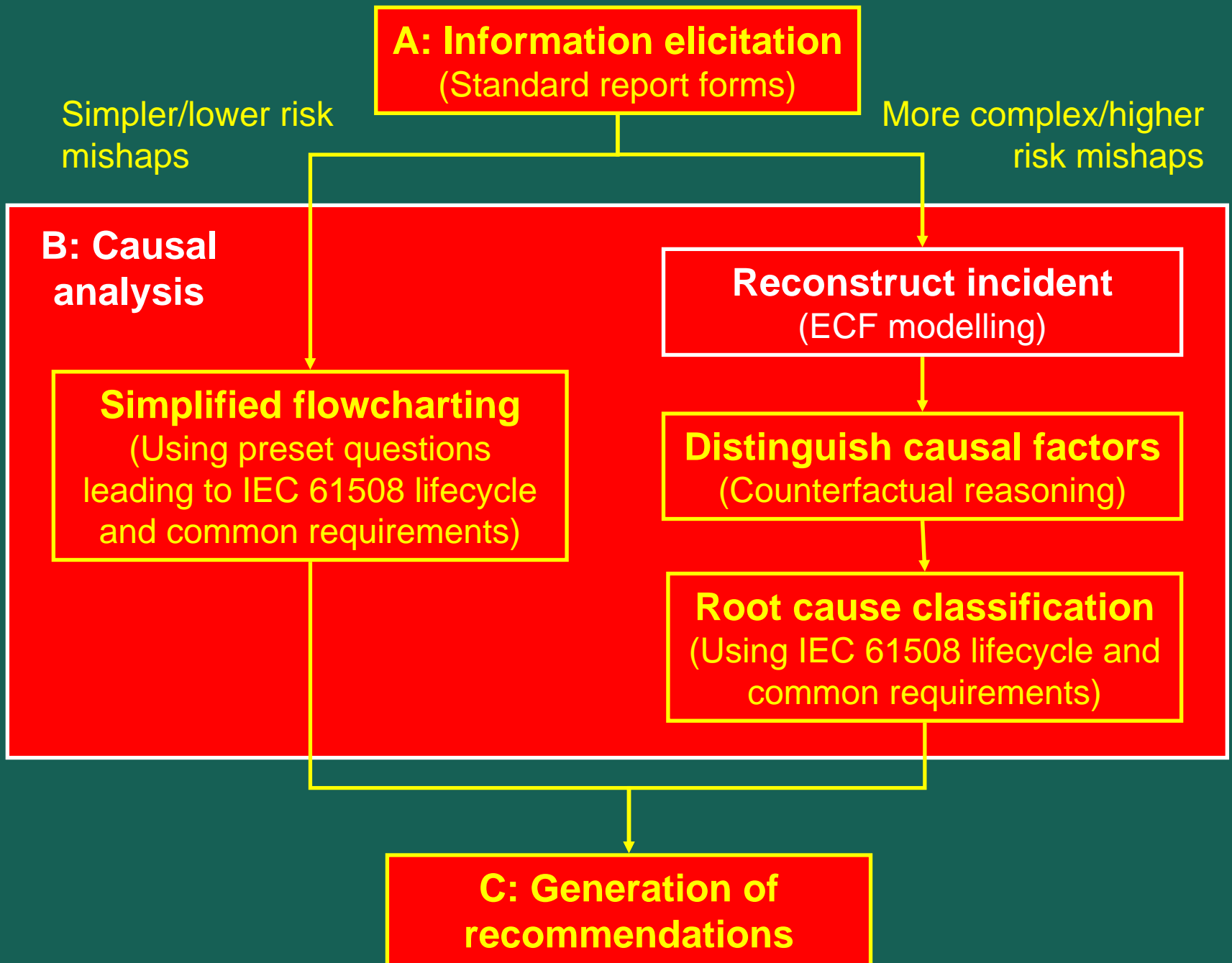
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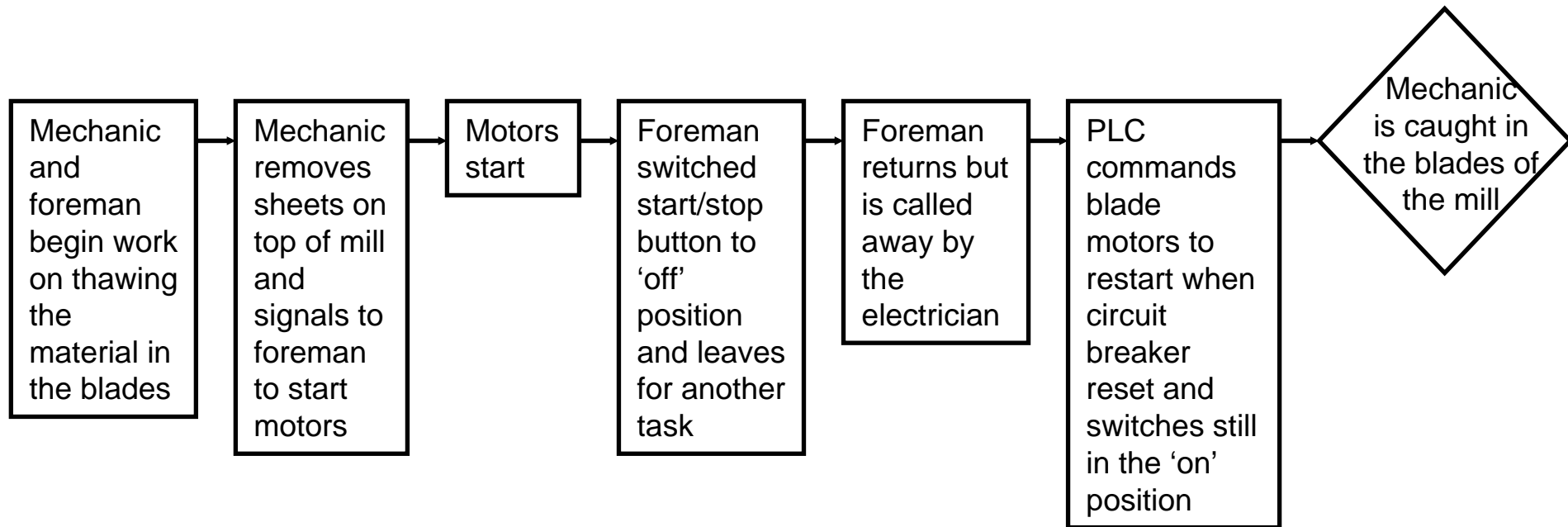
Causal Event	IEC 61508 Classification	Route through flow chart	Rationale
<p>PLC allows automatic restart of equipment following power trip</p>	<p>Hazard and risk assessment</p>	<p>System fails to take required action -></p> <p>Failure caused by maintenance -></p> <p>Hazard and risk analysis had not considered all modes of operation.</p>	<p>The reprogramming of the PLC allowed for a situation in which equipment was automatically restarted following a power trip. Reprogramming is likely to have prevented a restart without operator intervention had this potential hazard been recognised.</p> <p>(Note: if there were evidence that this hazard had been considered during the reprogramming then the causal analysis might have focussed more on validation to ensure that the PLC prevented the automated restart hazard.)</p>
<p>Failure to warn mechanic that power circuits not locked out during maintenance on circuit breaker.</p>	<p>Operation and maintenance</p>	<p>System fails to take required action -></p> <p>Failure caused by maintenance -></p> <p>Accident would have been avoided if maintenance procedure were improved.</p>	<p>On-site investigators argued that the foreman was aware of the relationship between the circuit breakers and the mill. The incident might have been avoided if they had followed a documented maintenance procedure or permission to work scheme that would have locked out all equipment affected by the maintenance on the circuit breakers.</p>

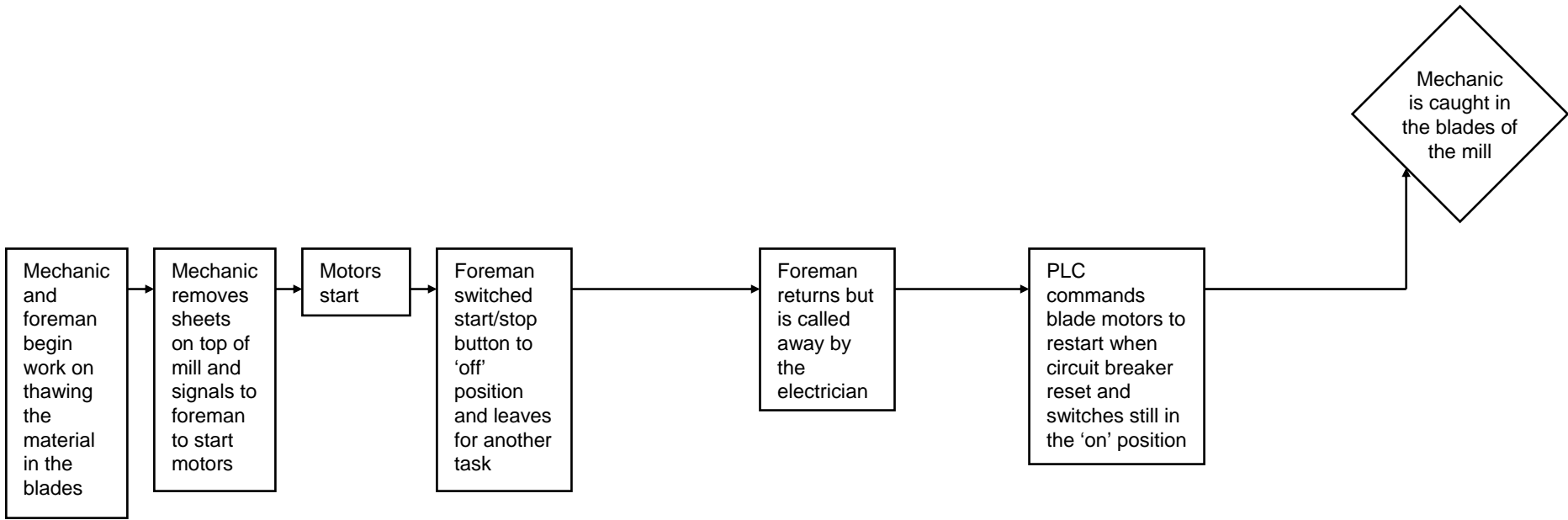
Flow chart issues

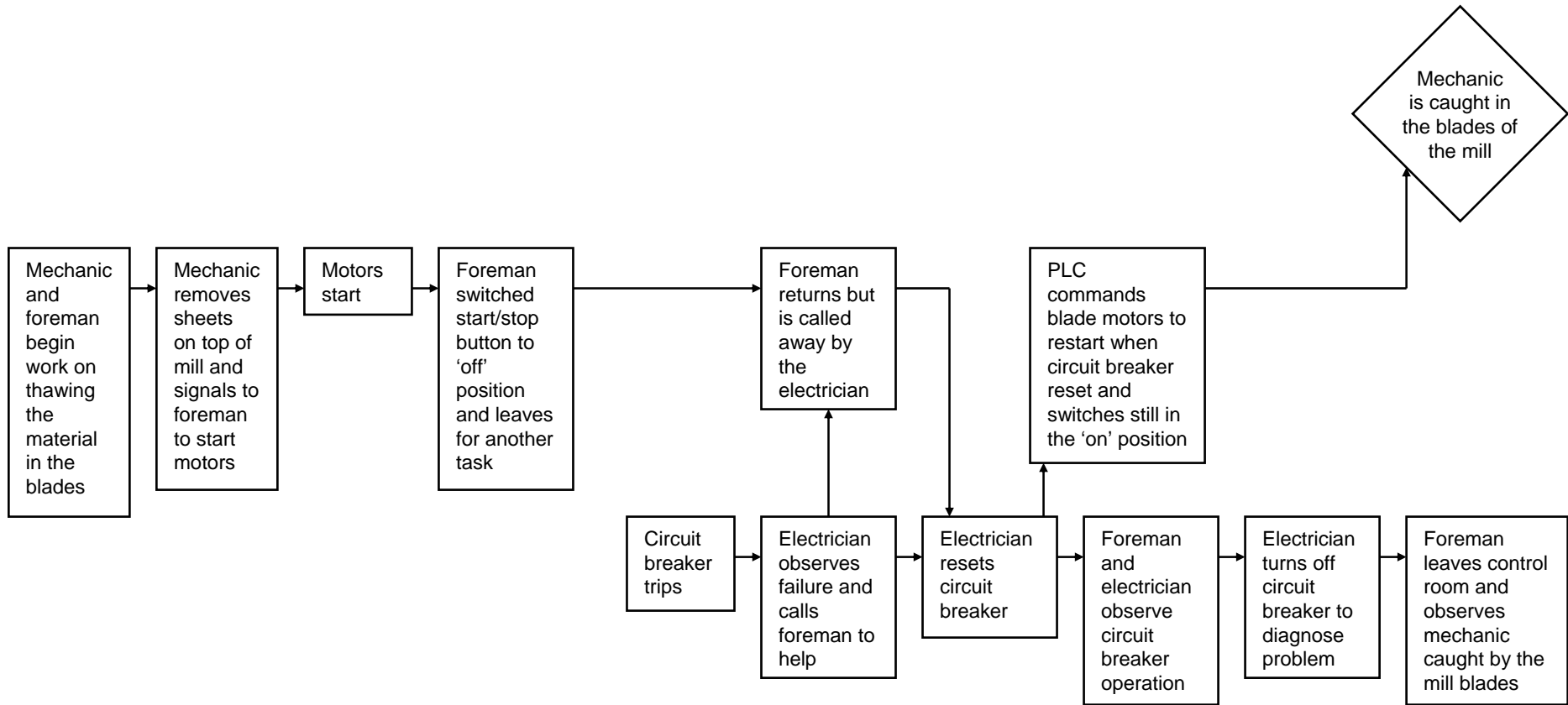
- Need several passes for multiple causes
- Protocol can increase consistency
- Order bias
- User refinement necessary
- Complete for every scenario?

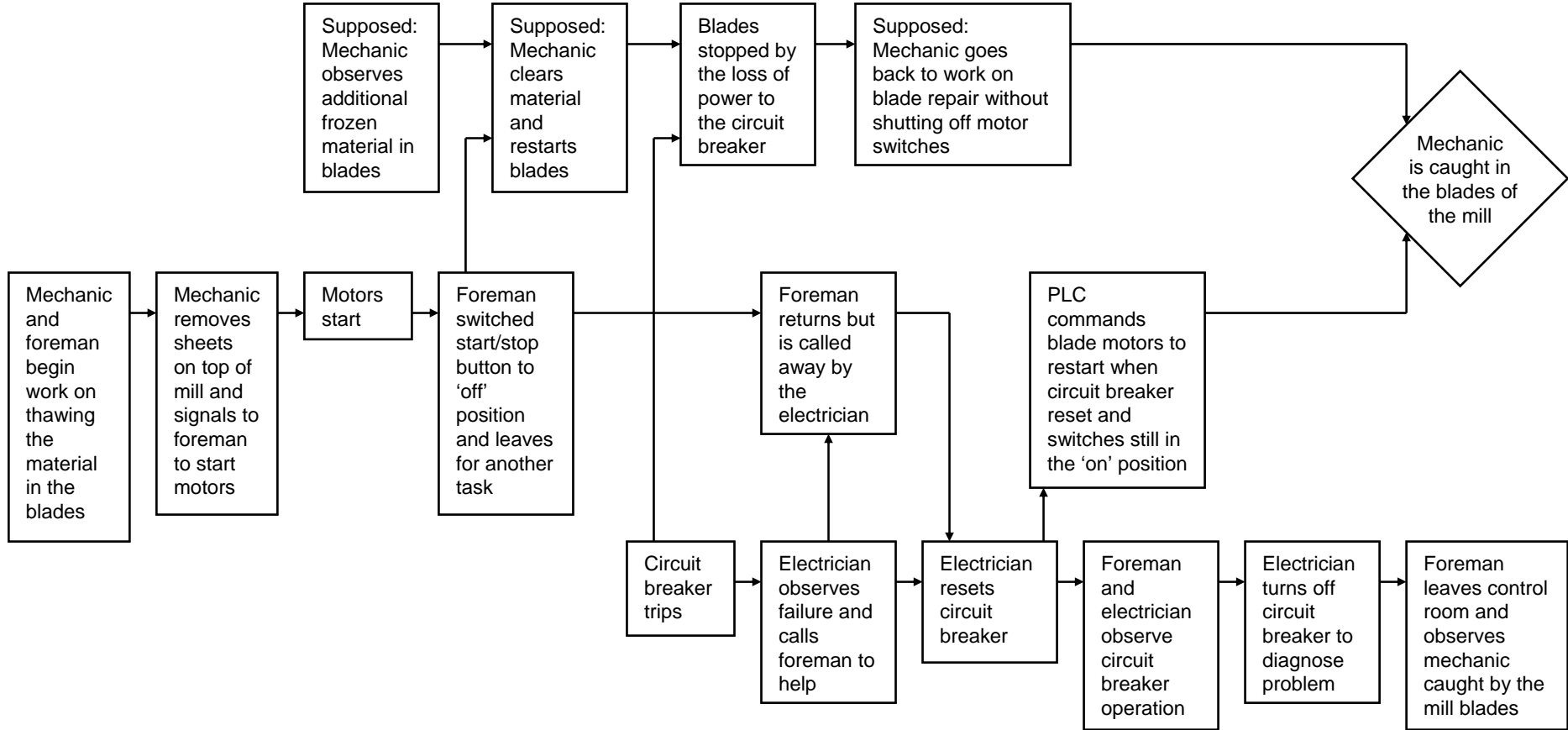












Mechanic and foreman begin work on thawing the material in the blades

Mechanic removes sheets on top of mill and signals to foreman to start motors

Motors start

Foreman switched start/stop button to 'off' position and leaves for another task

Supposed: Mechanic observes additional frozen material in blades

Supposed: Mechanic clears material and restarts blades

Blades stopped by the loss of power to the circuit breaker

Supposed: Mechanic goes back to work on blade repair without shutting off motor switches

Foreman returns but is called away by the electrician

Circuit breaker trips

Electrician observes failure and calls foreman to help

Electrician resets circuit breaker

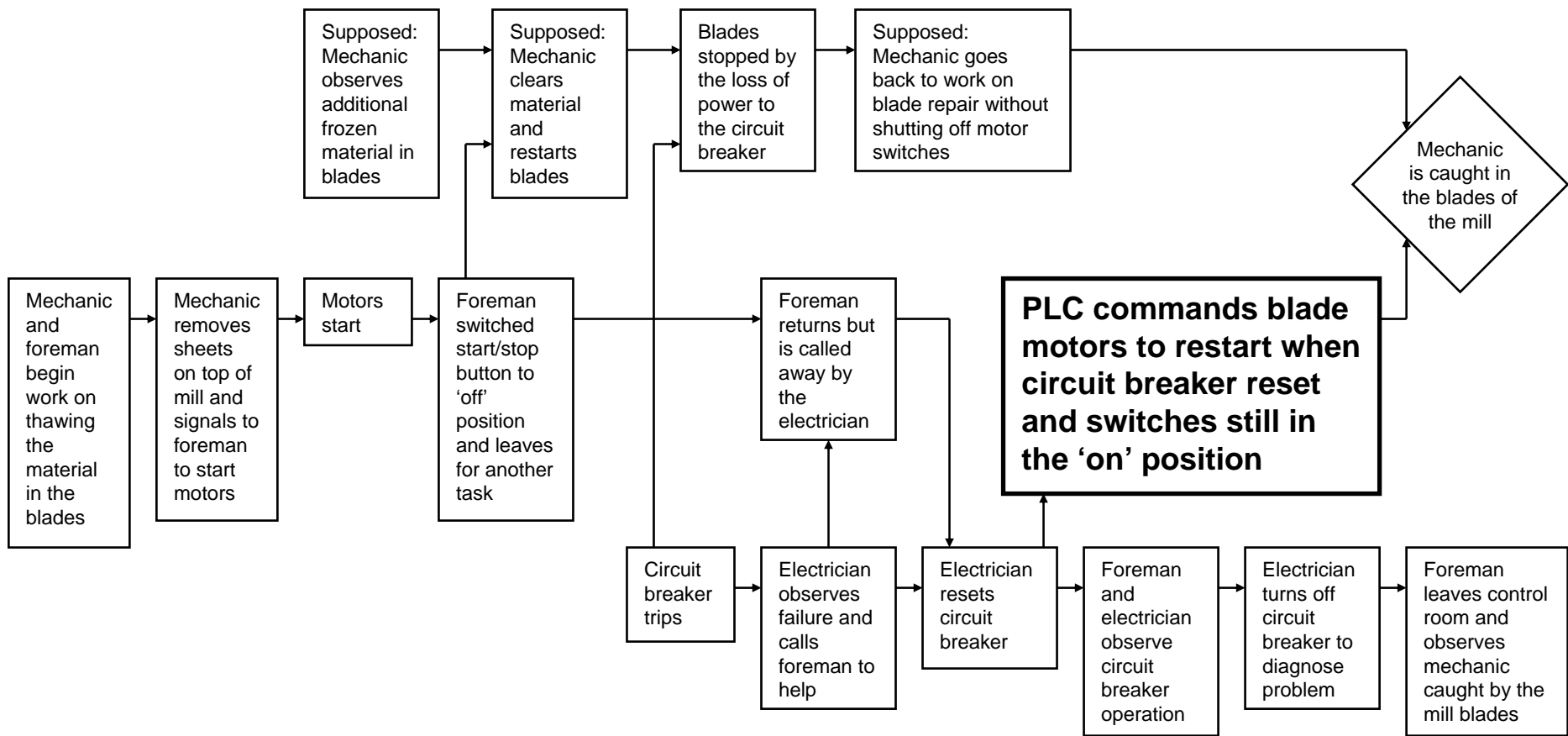
Foreman and electrician observe circuit breaker operation

Electrician turns off circuit breaker to diagnose problem

Foreman leaves control room and observes mechanic caught by the mill blades

PLC commands blade motors to restart when circuit breaker reset and switches still in the 'on' position

Mechanic is caught in the blades of the mill



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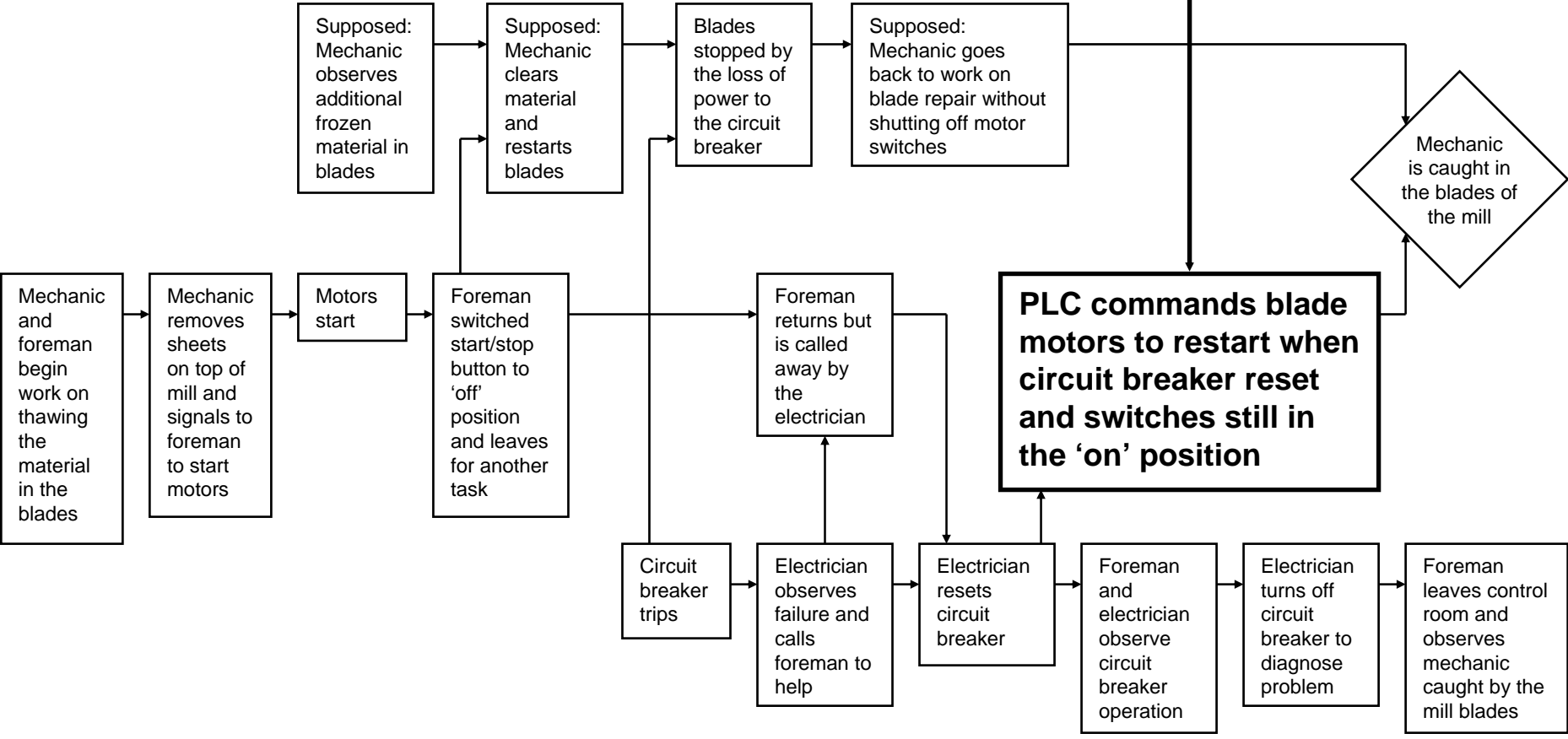
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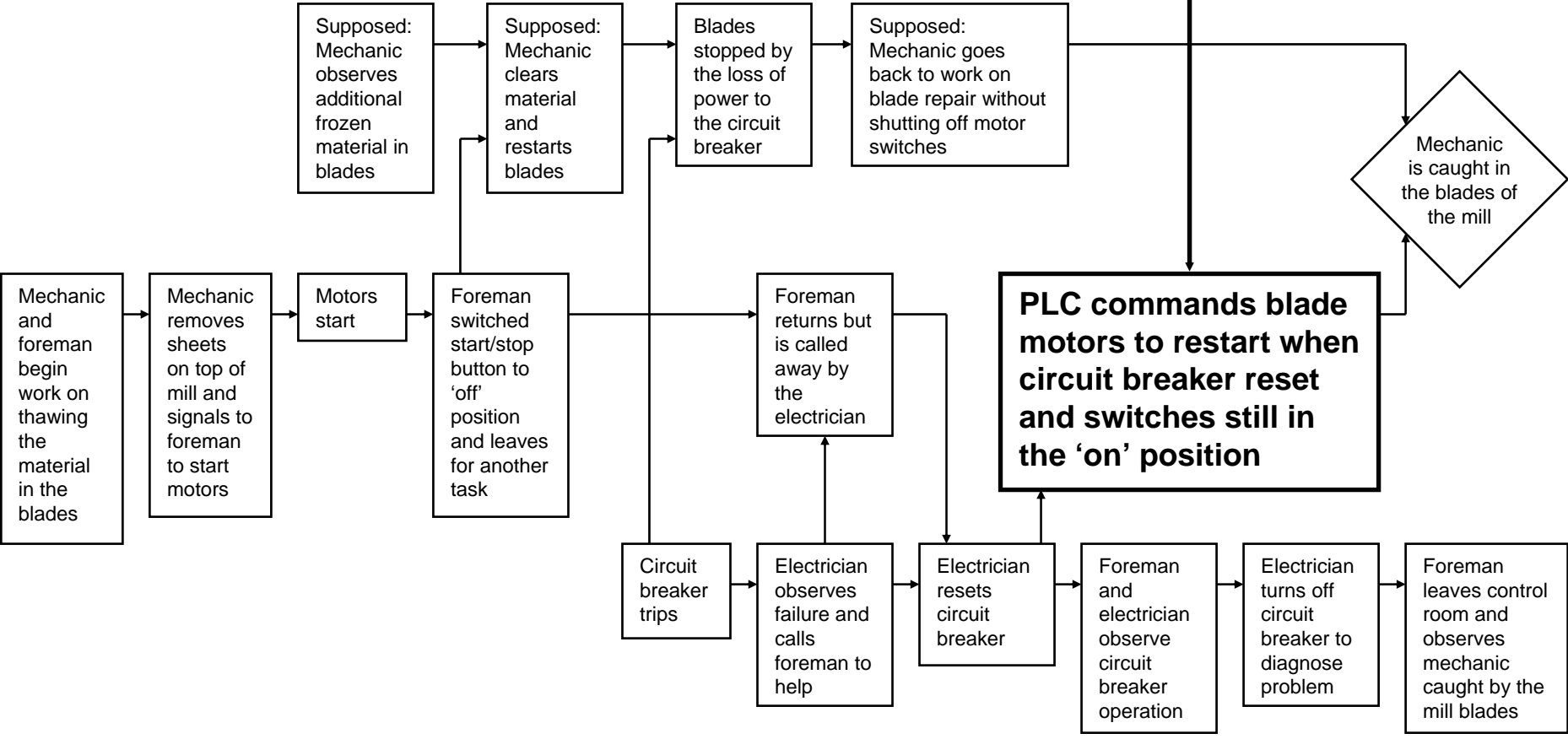
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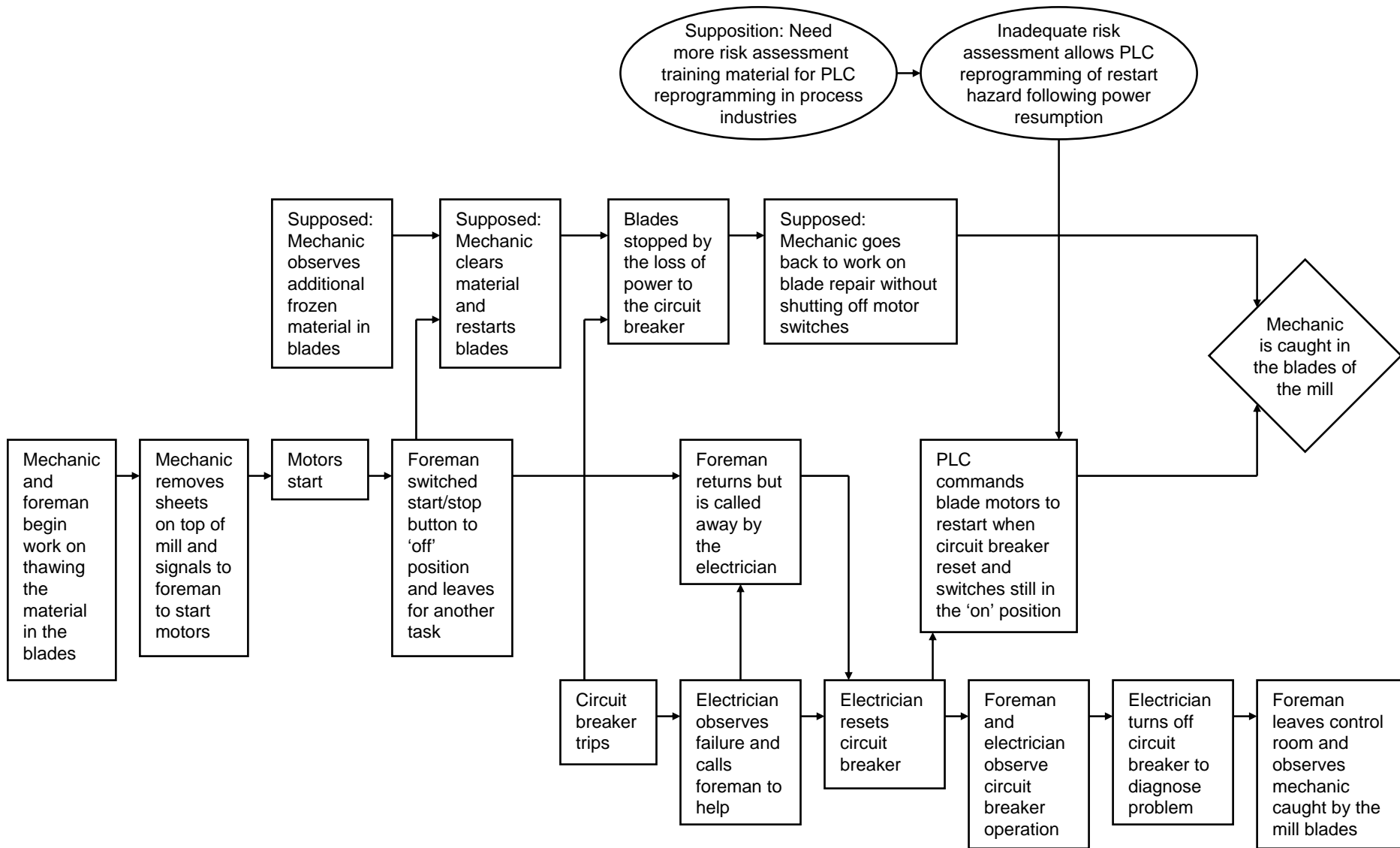
Inadequate risk assessment allows PLC reprogramming of restart hazard following power resumption

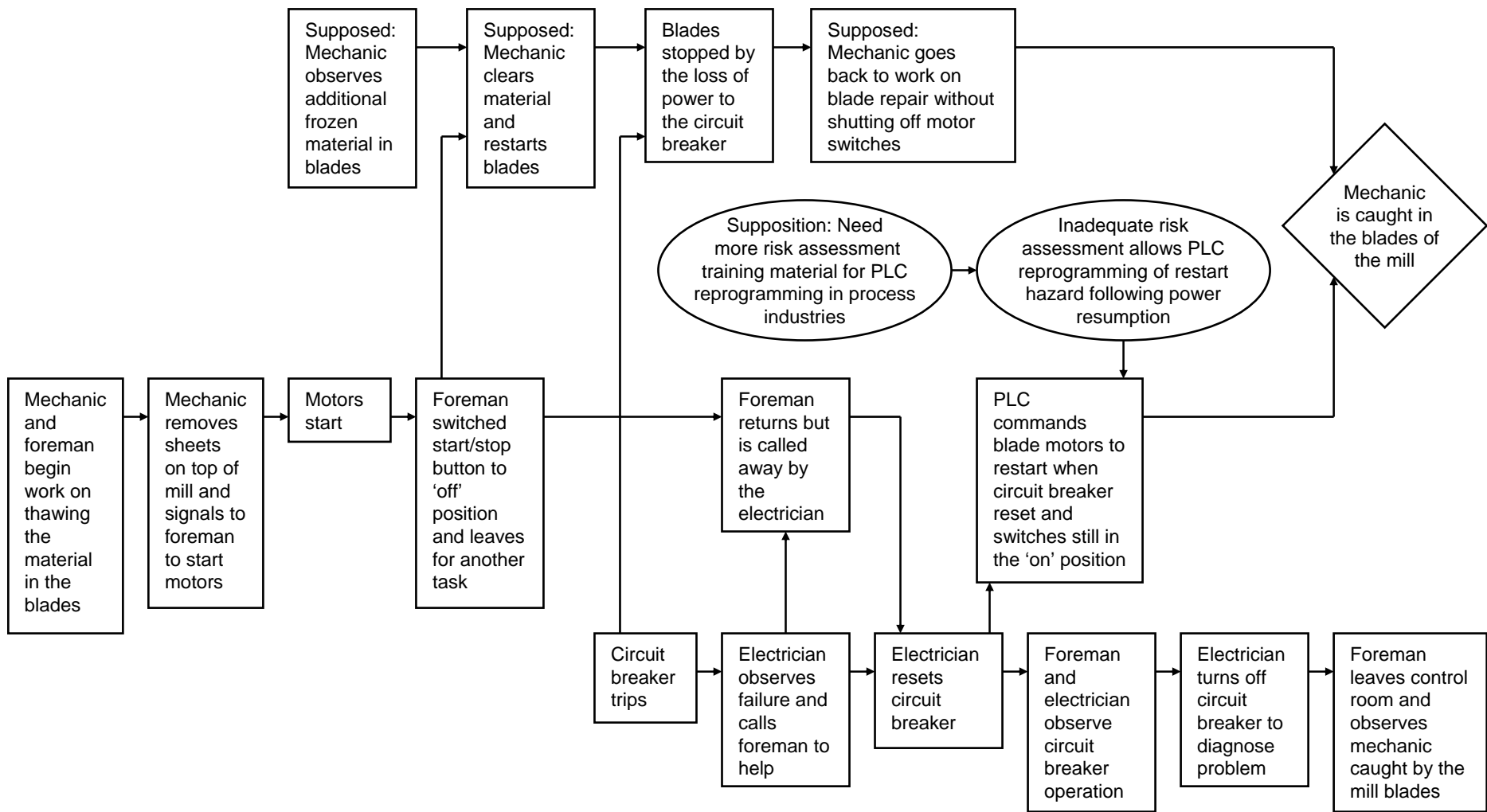


Supposition: Need more risk assessment training material for PLC reprogramming in process industries

Inadequate risk assessment allows PLC reprogramming of restart hazard following power resumption







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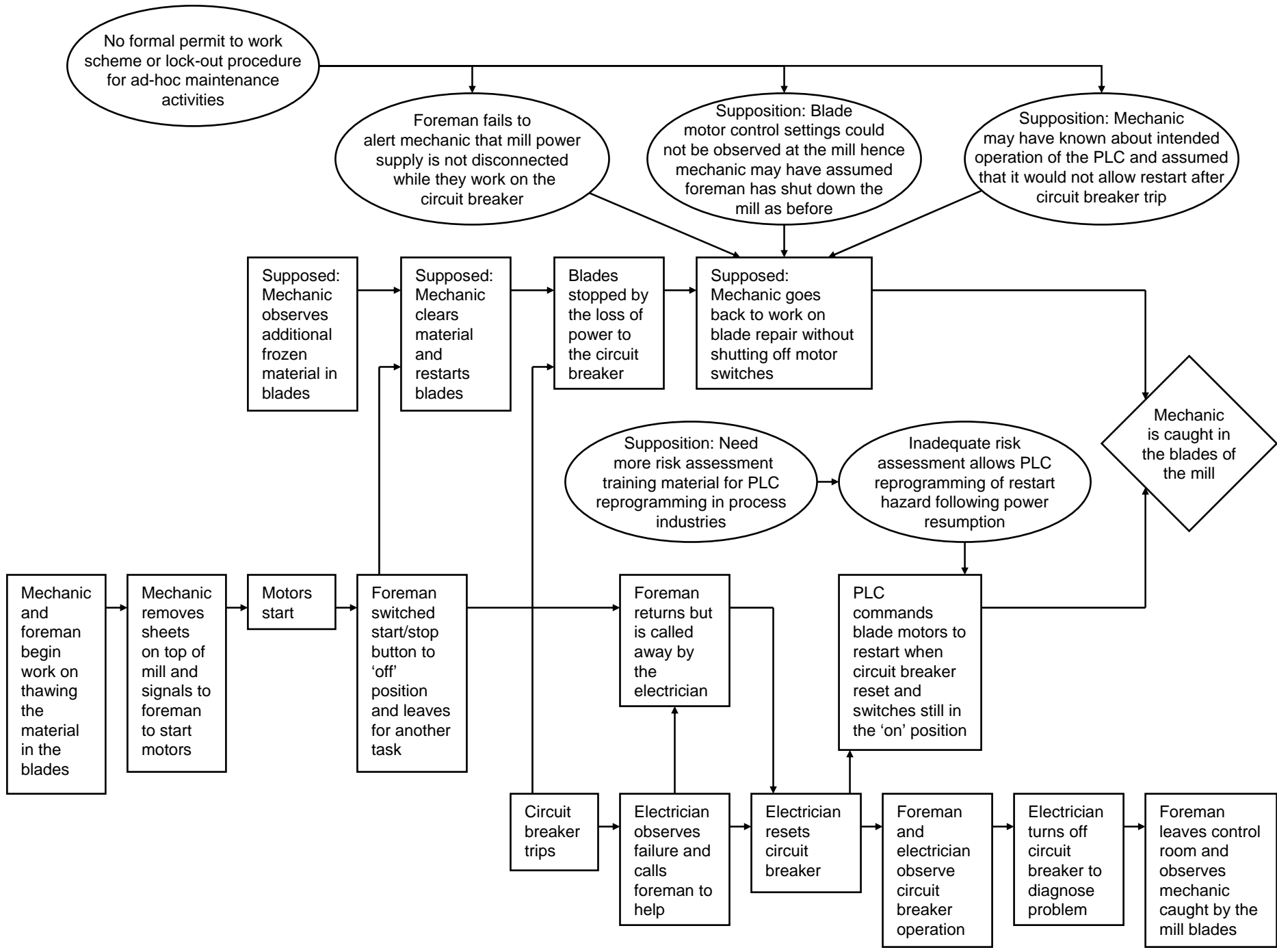
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Causal event	Associated conditions	Lifecycle classification	Justification	Common reqs classification	Justification
<p>PLC commands blade motors to restart when circuit breaker reset and switches still in the 'on' position</p>	<p>Supposition: Need more risk assessment training material for PLC re-programming in process industries.</p>	<p>Modification 6 LTA manufacturers information</p> <p>7 LTA verification and validation</p>	<p>The company responsible for the PLC update arguably did not appreciate the need to formally consider the implications of the changes on the operation of the mill. Hence the potential restart hazard was not adequately tested for.</p>	<p>Safety Management 4 LTA safety management: external suppliers</p> <p>Documentation 1 documentation absent/incomplete</p>	<p>The reprogramming of the PLC does not seem to have been supported by a detailed consequence assessment. Again, additional documentation may be required from regulatory organisations to guide E/E/PES suppliers about the best means of performing such a hazard assessment. The operators of the mill might also use such guidance to validate any maintenance activities by suppliers.</p>
	<p>Inadequate risk assessment allows PLC re-programming of restart hazard following power resumption</p>	<p>Modification 1 LTA modification plan (including sufficient lifecycle activities)</p> <p>3 LTA impact analysis</p>			

Recommendation	Priority	Responsible authority	Deadline for response	Date accepted/rejected
Develop training material for E/E/PES suppliers and for operators on necessary hazard identification during PLC programming	Medium	Industry regulator	1 Sep 1997	
Conduct formal hazard identification process to determine if there are any additional threats posed by reprogramming of PLC on this plant and supplier's other installations	High	PLC supplier Safety manager	1 Jun 1997	Accepted 15 Feb 1997

PARCEL summary

- Two approaches depending on consequence and complexity
- IEC 61508 classification
- Supports end users, designers, suppliers/integrators, maintainers
- Several industry sectors



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Next steps

- Publish HSE research reports
- Internal HSE consultation
- Published HSE guidance document





Further information

- www.hse.gov.uk/research/rrhtm/index.htm
- www.dcs.gla.ac.uk/~johnson/hse
- mark.bowell@hse.gsi.gov.uk
- johnson@dcsgla.ac.uk



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