

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 8

999 18TH STREET- SUITE 200 DENVER, CO 80202-2466 Phone 800-227-8917 http://www.epa.gov/region08

Ref: 8P

JUN 2 1 2006

Dear Reader:

The Bureau of Indian Affairs (BIA) and U. S. Environmental Protection Agency (EPA) have prepared the enclosed draft Environmental Impact Statement (EIS) for the *Mandan, Hidatsa and Arikara Nation's Proposed Clean Fuels Refinery Project*. The document analyzes the potential environmental effects of two federal agency decisions: (1) whether BIA should accept lands into trust in support of the MHA Nation's proposal to construct and operate a clean fuels refinery and produce buffalo forage and (2) whether EPA should issue a Clean Water Act, National Pollutant Discharge Elimination System (NPDES) permit to the refinery. A draft NPDES permit for the proposed refinery is also enclosed as an appendix to the EIS. Additional copies of the draft EIS and draft NPDES permit are also available for public inspection at the following locations:

BIA Regional Offices 115 4th Avenue, SE Aberdeen, SD	BIA, Fort Berthold Agency 202 Main Street New Town, ND	Four Bears Segment Office 404 Frontage Road New Town, ND
EPA Region 8 Library 999 18th Street, 1st Floor Denver Place Building Denver, CO	Twin Butte Segment Office 79 E. Avenue, NW Halliday, ND	White Shield Segment Office 1620 61st Avenue, NW Roseglen, ND
Three Affiliated Tribes Legal Department & Office of the Secretary 404 Frontage Road New Town, ND	Parshall Segment Office 315 2nd Street, SE Parshall, ND	Mandaree Segment Office 4th Ave. NE, Ridge Rd. Mandaree, ND
Rensch Garage 121 Main St. N. Makoti, ND	North Segment Office 710 East Avenue New Town, ND	

The draft EIS and draft NPDES permit are also available on EPA Region 8's web site, http://www.epa.gov/region8/compliance/nepa and the Mandan, Hidatsa and Arikara Nation's web site, http://www.MHANation.com.

We recommend that you begin by reading the Preface to the draft EIS, which will orient you to the general outline of the document and the EIS Summary. The NPDES permit Fact Sheet explains the basis for the permit limits.

Neither BIA nor EPA has selected a preferred alternative for this project. The preferred alternative will be identified after reviewing comments on the draft EIS; prior to finalizing the EIS. The preferred alternative for each agency will be identified in the final EIS along with responses to comments received on the draft EIS.

National Environmental Policy Act (NEPA) regulations and agency directives require BIA and EPA to make this draft EIS available to the public for review. This review provides the public with an opportunity to comment on the content of the document and; therefore, potentially affect the final EIS and the decisions BIA and EPA will make after release of the final EIS. Furthermore, BIA and EPA are required to respond in the final EIS to all substantive comments submitted on the draft EIS. To be considered substantive, comments should (1) give new information that could alter conclusions; (2) show why or how analysis or assumptions are flawed; (3) show errors in data, sources or methods; or (4) request clarifications of the assessment that bear on conclusions.

Public comment on this draft EIS and draft NPDES permit will be accepted now through the end of the comment period published by EPA in a Notice of Availability in the *Federal Register*. The public comment period is scheduled from June 30 through August 29, 2006. BIA will publish a second *Federal Register* notice listing the dates and locations of seven public hearings to be held in the area surrounding the proposed refinery site. Information on the public hearings is also on the web sites listed above and in a notice announcing the comment period and public hearings that will be sent to all parties on the project mailing list. Comments will be taken during the public hearing.

Written comment should be sent to:

Draft EIS

Diane Mann-Klager Great Plains Regional Office Bureau of Indian Affairs 115 4th Avenue SE, Aberdeen, South Dakota 57401 Fax 605-226-7358

Draft NPDES permit

Bruce Kent U.S. EPA Region 8 (8P-W-P) 999 18th Street, Suite 300 Denver, Colo. 80202-2466 Please retain this copy of the draft EIS for future reference. If you have any questions or require additional copies of this document, please contact Diane Mann-Klager, BIA, (605) 226-7621 or Monica Morales, EPA, (303) 312-6936 or 1-800-227-8917, ext. 6936. Questions on the draft NPDES permit may be directed to Bruce Kent, EPA, (303) 312-6133 or 1-800-227-8917, ext. 6133.

Sincerely,

Robert E. Roberts

Regional Administrator

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U.S. Department of the Interior Bureau of Indian Affairs Great Plains Regional Office

U. S. Environmental Protection Agency Region 8



June 2006

Draft Environmental Impact Statement for the Mandan, Hidatsa, and Arikara Nation's Proposed Clean Fuels Refinery Project

Draft Environmental Impact Statement for the Mandan, Hidatsa, and Arikara Nation's Proposed Clean Fuels Refinery Project

Lead Agencies: Bureau of Indian Affairs

Great Plains Regional Office Aberdeen, South Dakota

Environmental Protection Agency

Region 8 Office Denver, Colorado

Cooperating Agency: U.S. Department of the Army

Corps of Engineers Regulatory Office Bismarck, North Dakota

Cooperating Sovereign Nation: Mandan, Hidatsa, and Arikara

Nation

New Town, North Dakota

For Further Information, Contact: Diane Mann-Klager

Bureau of Indian Affairs 115 4th Avenue S.E.

Aberdeen, South Dakota 57401

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Abstract

The Three Affiliated Tribes representing the Mandan, Hidatsa, and Arikara Nation (MHA Nation) is a sovereign Indian nation with inherent powers of self-government. The MHA Nation has requested that the United States Department of the Interior, Bureau of Indian Affairs (BIA) accept 469 acres of land into trust status for the Tribes. This land is located within the Fort Berthold Indian Reservation boundaries. The land proposed to be taken into trust is located in the northeast corner of the Fort Berthold Indian Reservation along the south side of North Dakota Highway 23, about 2 miles west of the turnoff to Makoti, North Dakota in Sections 19 and 20 of Township 152 North, Range 87 West.

The MHA Nation propose to construct and operate a new 15,000 barrel per day clean fuels refinery and grow hay for buffalo on the Fort Berthold Indian Reservation located near Makoti, North Dakota. The MHA nation would own the refinery. The proposed facility would refine synthetic crude oil from Canada into gasoline and diesel fuels. The MHA nation has also applied to the U. S. Environmental Protection Agency for a Clean Water Act, NPDES wastewater discharge permit for the refinery. The refinery would be considered a "new source" under the NPDES permit regulations.

Preface

This document follows the format established in the National Environmental Policy Act's regulations (Title 40 Code of Federal Regulations Parts 1500 to 1508). The following paragraphs outline information contained in the chapters and appendices so readers may find the areas of interest without having to read the entire document.

- Summary: contains a short, simple discussion to provide the reader and the decision makers with a sketch of the more important aspects of the Environmental Impact Statement (EIS). The reader can obtain additional, more detailed information from the text of the EIS.
- Chapter 1 Purpose and Need: identifies and describes the purpose of and need for the proposed action, decisions to be made by the agencies, their roles and responsibilities, the National Environmental Policy Act (NEPA) process, and other permits required.
- Chapter 2 Public Participation, Issue Identification, and Alternatives: describes the public participation process, including the scoping and issue identification processess, the Proposed Action, the significant or key issues associated with the Proposed Action, and alternatives, including the no action alternative. The agencies developed action alternatives that meet the purpose and need in response to one or more of the key issues. Alternatives considered but eliminated from detailed consideration are identified along with the rationale for excluding them from the analysis. This chapter also provides a comparative analysis of the environmental effects of the alternatives to provide a clear basis of choice among options for the decision maker and the public.
- Chapter 3 Affected Environment: describes the present condition of the environment that would be affected by implementation of the proposed action or any action alternative.
- Chapter 4 Environmental Consequences: describes the probable direct, indirect, and cumulative effects to the human environment that would result from implementing the Proposed Action or alternatives. The discussion also addresses the short-term uses versus long-term productivity, unavoidable impacts, and irreversible or irretrievable impacts. Mitigation measures for the proposed project are identified.
- Chapter 5 Consultation with Others: identifies the agencies, companies, and organizations consulted, as well as the cooperating agencies.
- ➤ Chapter 6 Preparers and Contributors: identifies the people involved in research for, writing, and internal review of the draft EIS.
- Chapter 7 Distribution and Review of the Draft EIS: lists the agencies, organizations, and individuals who received a copy of the draft EIS.

- Chapter 8 Glossary: describes the technical terms used in the draft EIS.
- Chapter 9 References Cited: lists the references cited in the draft EIS.
- Appendices: contain technical and non-technical information that is important to full comprehension of the NEPA analysis, but that was too long to be included in the primary chapters.
- Fechnical Reports: contain technical information associated with air emissions, hazardous waste, wetlands, water resources, etc. These reports are not in this document, but are available online and upon request.

Acronyms and Abbreviations used in this EIS

23B Williams-Zahl Loams (3–6% slopes) 24C Williams-Zahl Loams (6–9% slopes)

Zahl-Williams LoamsManning Sandy Loam

54E Wabek Loam

AADT Annual Average Daily Traffic ACOE U.S. Army Corps of Engineers AMSL Above Mean Sea Level

APLIC Avian Power Line Interaction Committee

bbl Barrels

BIA U.S. Department of Interior, Bureau of Indian Affairs

BMP Best Management Practices
BoB Bowbells-Tonka Loams
BPSD barrels per stream day

C5+ Pentanes
CAA Clean Air Act

CAS Chemical Abstracts Service
CEQ Council on Environmental Quality
CFR Code of Federal Regulations
cfs cubic feet per second

cfs cubic feet per second
CO Carbon Monoxide
CPR Canadian Pacific Railway

CWA Clean Water Act
DAF Dissolved Air Flotation

DEA Diethanolamine DIB Deisobutanizer

EIS Environmental Impact Statement
EPA U.S. Environmental Protection Agency

ESA Endangered Species Act

FAA Federal Aviation Administration

FAC Facultative FACU Facultative Upland FACW Facultative Wetland

FAR Federal Acquisition Regulations

FEMA Federal Emergency Management Agency

FWS U. S. Fish and Wildlife Service
GIS Geographic Information System

gpd gallons per day gpm gallons per minute H₂ Hydrogen

H₂S Hydrogen Sulfide

HAPET Habitat and Population Evaluation Team

HAPS Hazardous Air Pollutants

HC Hydrocarbon HF Hamerly Loam I–94 Interstate Highway 94

iC4 Isobutane iC4= Isobutylene iC8 Iso-octane iC8= Iso-octene

IHS Indian Health Services

IRA Indian Reorganization Act of 1935

LQG Large Quantity Generator

MCL Maximum Contaminant Level

mg/L milligrams per liter

MHA Nation Mandana, Hidatsa, and Arikara Nation MMSCFD million standard cubic feet per day MOU Memorandum of Understanding

MStP&SSM Minneapoliss, St. Paul, and Sault Ste. Marie

MW megawatt

NAAQS National Ambient Air Quality Standards

nC4 Normal Butane

NDAWN North Dakota Agricultural Weather Network

NDDH North Dakota Department of Health

NDDOT North Dakota Department of Transportation
NDSWC North Dakota State Water Commission
NEPA National Environmental Policy Act

NH₃ Ammonia

NHT Naphtha Hydrotreater
NO₂ Nitrogen Dioxide
NOI Notice of Intent
NO_x Oxides of Nitrogen

NPDES National Pollutant Discharge Elimination System

OBL Obligate

OSHA Occupational Safety and Health Administration

PA Parnell Silty Clay Loam
PCB Polychlorinated Biphenyls
PGA Peak Ground Acceleration

PLS Pure Live Seed

PM₁₀ Particulate Matter less than 10 micrometers in diameter

PNA Polynuclear Aromatics
PPR Prairie Pothole Region
PSA Pressure Swing Adsorption

PSD Preventions of Significant Deterioration RCRA Resource Conservation and Recovery Act

ROD Record of Decision

RONC 100 Research Octane Number Clear

SAR Sodium Adsorption Ratio SDWA Safe Drinking Water Act

SH23 State Highway 23

SHPO State Historic Preservation Officer

SMR Steam Methane Reformer

SO₂ Sulfur Dioxide

SPCC Spill Prevention, Control, and Countermeasure

SQG Small Quantity Generator

SWPPP Storm Water Pollution Prevention Permit

SWMU Solid Waste Management Unit, RCRA definition

SWS Sour Water Stripper
TDS Total Dissolved Solids
TMDL Total Maximum Daily Load
TPO Tribal Preservation Officer
TSD Treatment, Storage, and Disposal
UIC Underground Injection Control

ULSD Ultra-low Sulfur Diesel ULSK Ultra-low Sulfur Kerosene

US 83 U.S. Highway 83

USACE U.S. Army Corps of Engineers USDA U.S. Department of Agriculture

USGS U.S. Geological Survey

VOC	Volatile Organic Compound
W1B	Williams Loam (4–6% slopes)
W1C	Williams Loam (3–6% slopes)

WRP

Water Recycle Plant Wastewater Treatment Plant WWTP

WWTU Waste Water Treatment Unit, RCRA definition

Zahl-Max Loams

 $\frac{ZmC}{\mu g/m^3}$ micrograms per cubic meter micro Siemens per centimeter $\mu S/cm$