THE WHITE HOUSE

WASHINGTON

November 13, 2002

Dear Mr. Speaker:

I ask the Congress to consider the enclosed requests for FY 2003 budget amendments for the Department of Justice and the National Aeronautics and Space Administration.

In total, these amendments would not affect the budgetary resources proposed in my FY 2003 Budget.

The details of these requests are set forth in the enclosed letter from the Director of the Office of Management and Budget. I concur with his comments and observations.

Sincerely,

The Honorable J. Dennis Hastert Speaker of the House of Representatives Washington, D.C. 20515

Enclosure



EXECUTIVE OFFICE OF THE PRESIDENT OFFICE OF MANAGEMENT AND BUDGET WASHINGTON, D.C. 20503

November 7, 2002

The President

The White House

Submitted for your consideration are requests for FY 2003 budget amendments for the Department of Justice and the National Aeronautics and Space Administration. The amendments in this transmittal would not affect the budgetary resources proposed in your FY 2003 Budget.

As described below and in more detail in the enclosures, the requests include the following:

Department of Justice

• \$49 million is proposed for the Foreign Terrorist Tracking Task Force (FTTTF) to support its operations. In October 2001, you directed the Department of Justice to create this Task Force to serve an essential function in the war on terrorism. Pursuant to this directive (Homeland Security Presidential Directive-2), the FTTTF is charged with ensuring that Federal agencies, including the Department of State, law enforcement components, and the intelligence community, have the best available information with which to keep foreign terrorists and their supporters out of the United States, and put under surveillance, locate, prosecute, detain, or deport such aliens already present in the country.

To offset the \$49 million requested for the FTTTF, the following reductions are proposed: \$35 million from the Counterterrorism Fund; \$5 million from the Immigration and Naturalization Service, including \$2 million originally requested for a pay and compensation study; and \$9 million from salaries and expense costs of the U.S. Marshals Service. The reallocation of these resources to support the FTTTF is the most effective use of these resources.

National Aeronautics and Space Administration

• Two amendments in this transmittal reflect your decision to restructure and improve NASA's Space Launch Initiative (SLI) and to ensure that the International Space Station can achieve the agreed upon U.S. "core complete" configuration and better address research priorities. The proposals would incorporate, in FY 2003, \$120 million in funding from the Third Generation Reusable Launch Vehicle program into the SLI budget. In addition, within the SLI budget, \$165 million would be reallocated from other SLI projects into NASA Unique Systems (renamed Orbital Space Plane). The proposals also make changes to NASA's five-year plan to bolster Space Station reserves and ensure the U.S. core complete configuration; extend the Space Shuttle's operational life and add launches to increase the Space Station's scientific utilization; aggressively pursue the Orbital Space Plane to assure crew transfer to and from the Space Station; and develop the technologies that will enable future launch systems.

I have carefully reviewed these proposals and am satisfied that they are necessary at this time. Therefore, I join the Attorney General and the NASA Administrator in recommending that you transmit the amendments to the Congress.

Sincerely,

Mitchell E. Daniels, Jr.

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Director

Enclosures

Bureau: FEDERAL BUREAU OF INVESTIGATION

Heading: Salaries and Expenses

FY 2003 Budget

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FY 2003

Pending Request: \$4,322,662,000

Proposed Amendment: \$49,000,000

Revised Request: \$4,371,662,000

This proposal would provide \$49 million for the operations of the Foreign Terrorist Tracking Task Force (FTTTF). This increase in budgetary resources is fully offset by reductions to several accounts within the Department of Justice (DOJ), as proposed in accompanying budget amendments.

The President directed DOJ to create the FTTTF, pursuant to Homeland Security Presidential Directive-2. The FTTTF is charged with ensuring that Federal agencies, including the Department of State, law enforcement components, and the intelligence community, have the best available information with which to keep foreign terrorists and their supporters out of the United States, and put under surveillance, locate, prosecute, detain, or deport such aliens already present in the country.

Because of the timing of the directive establishing the FTTTF and the planning activities necessary for its activation, DOJ was unable to include resources for the FTTTF in the FY 2003 Budget request.

Bureau: GENERAL ADMINISTRATION

Heading: Counterterrorism Fund

FY 2003 Budget

Appendix Page: 613

FY 2003

Pending Request \$35,000,000

Proposed Amendment: -\$35,000,000

Revised Request: -----

(Under the above heading, all appropriations language should be deleted.)

This proposal would eliminate the pending request for the Counterterrorism Fund. In an accompanying proposal, the \$35 million originally requested for the Counterterrorism Fund is now requested to be provided to the Foreign Terrorist Tracking Task Force (FTTTF) to support its operations.

The \$35 million was requested in the Counterterrorism Fund for the Drug Enforcement Administration's Special Operation Division prior to the creation of the FTTTF. With the capabilities being developed by the FTTTF, reallocating these resources to support Task Force operations is the most effective use of these resources in the Department of Justice's efforts to combat terrorism.

Bureau: LEGAL ACTIVITIES AND U.S. MARSHALS

Heading: Salaries and Expenses, United States Marshals Service

FY 2003 Budget

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FY 2003

Pending Request: \$722,193,000

Proposed Amendment: -\$9,000,000

Revised Request: \$713,193,000

This proposal would reduce the pending request for the Unites States Marshals Service (USMS) by \$9 million. In an accompanying proposal, the \$9 million is now requested to be provided to the Foreign Terrorist Tracking Task Force to support its operations.

This reduction is possible due to an inadvertent \$9 million overstatement of the USMS rent estimates in the FY 2003 Budget request.

Bureau: IMMIGRATION AND NATURALIZATION SERVICE

Heading: Immigration Enforcement

FY 2003 Budget

Appendix Page: 636 - 637

FY 2003

Pending Request: \$3,241,798,000*

Proposed Amendment: -\$5,000,000

Revised Request: \$3,236,798,000

(In the appropriations language under the above heading, delete "\$3,241,798" and substitute \$3,236,798,000).

This proposal would reduce the pending request for Immigration and Naturalization Service (INS) salaries and expenses by \$5 million. In an accompanying proposal, the \$5 million is now requested to be provided to the Foreign Terrorist Tracking Task Force (FTTTF) to support its operations.

Of the \$5 million proposed reduction, \$3 million is derived from recurring intelligence program resources that were appropriated as part of P.L 107-206, the FY 2002 Emergency Supplemental. This amendment provides the most effective use of these funds given the unique terrorist tracking capabilities being developed by the FTTTF. The \$2 million originally requested for INS's pay and compensation study, addressed by INS in FY 2002, provides the balance of the reduction.

^{*} Appropriations language in the FY 2003 Budget *Appendix* for this account inadvertently omitted ",000" from the pending request.

Agency: NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

Heading: Human Space Flight

FY 2003 Budget

Appendix Page: 1023

FY 2003

Pending Request: \$6,172,900,000

Proposed Amendment: -----

Revised Request: \$6,172,900,000

This proposal reflects the President's decision to restructure NASA's Space Launch Initiative and ensure that the International Space Station can achieve the agreed upon U.S. "core complete" configuration and better address scientific research priorities. For the five-year plan (FY 2003-2007), the proposal, in aggregate, transfers \$1.2 billion to the Human Space Flight account and allocates these funds by:

- Adding \$706 million to bolster Space Station reserves and maintain items requiring longlead development times for potential enhanced research in response to recently completed independent cost estimates and program reviews; and
- Adding \$470 million for the Space Shuttle to ensure its extended viability for supporting Space Station research and operations needs, as well as additional Space Shuttle flights to increase scientific utilization of the Space Station.

This amendment would not affect the FY 2003 budgetary resources proposed in the FY 2003 Budget.

Agency: NATIONAL AERONAUTICS AND SPACE ADMINISTRATION

Heading: Science, Aeronautics and Technology

FY 2003 Budget

Appendix Page: 1025 - 1026

FY 2003

Pending Request: \$8,918,500,000

Proposed Amendment: -----

Revised Request: \$8,918,500,000

This proposal reflects the President's decision to restructure and improve NASA's Space Launch Initiative (SLI) and ensure that the International Space Station can achieve the agreed upon U.S. "core complete" configuration and better address research priorities. NASA has developed a new Integrated Space Transportation Plan that provides a systematic approach to its space transportation needs. The plan will: extend the Space Shuttle's operational life through at least the middle of the next decade; aggressively pursue a crew transfer vehicle called the Orbital Space Plane; and develop the technologies that will enable future launch systems, especially reusable launch vehicles. Some of these activities would be conducted under a revamped and more effectively focused SLI program.

For FY 2003, the proposal would:

- Transfer \$165 million within the SLI budget from other SLI projects into NASA Unique Systems (renamed Orbital Space Plane); and
- Shift \$120 million into the SLI budget due to incorporation of the Third Generation Reusable Launch Vehicle program.

The above changes for FY 2003 will result in significant modifications to the outyear budget, but remain within NASA's annual budget totals. Compared with NASA's five-year plan (FY 2003-2007) contained in the FY 2003 Budget, the proposal would:

- Add \$882 million for the SLI Orbital Space Plane to aggressively pursue this critical new capability for Space Station;
- Add \$75 million for Biological and Physical Research to enable processing and transportation of scientific payloads to the Space Station on the additional Shuttle flights;

- Add \$1,176 million to the Human Space Flight account;
- Offset all the above by reducing other SLI projects from \$3,899 million to \$1,766 million, a reduction of \$2,133 million. These reductions would be achieved by delaying consideration for full-scale development of a new reusable launch vehicle pending further study of long-term launch requirements; and transfer \$661 million from the Third Generation Reusable Launch Vehicle program into the SLI budget for the Next Generation Launch Technology Program.

This proposal would not affect the FY 2003 budgetary resources proposed in the FY 2003 Budget.