limit their exposure, so it's administrative control and
 PAPRs, but again only if you can't control the environment
 downwind of the shear operator and using administrative
 controls. We're not substituting administrative controls
 for the PAPR.

6 MR. NICHOLS: Okay. The next presenter will be .
7 Rick Glover, UMWA.

8 MR. GLOVER: Thank you, Marvin. My name is Rick 9 Glover, G-L-O-V-E-R. I work for the United Mine Workers. 10 I've been in the industry approximately 30 years. I spent 11 13 years actually underground, and the other 17 years I've 12 pretty well represented the miners in southern West Virginia 13 and also throughout the country.

You know, this is probably one of the most complex proposed rules in the history that I've been following health and safety and the times that I came and had the opportunity to speak before you all. I have learned more today than I did know about the rule before I walked in here.

I think we need to ask ourselves, because it's been talked about, why are there so much discrepancy between the federal advisory committee, and I would assume that this group had a lot of impact on writing these proposed rules. I would assume that. If not, correct me on that. Is that pretty well accurate?

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AB14-HEAR-2E AB18-HEAR-2E

MS. KUEMPEL: I would like to add one

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clarification, the clarification that NIOSH is on the single
shift sample rule. The second one dealing with the dust
ventilation is MSHA, just for clarification.

5 MR. GLOVER: Yes. Yes. I understood that, but 6 the point I'm going to make, and I think it's the reason why 7 we keep referring to the advisory report and because for one 8 we believe that will protect our miners much more than this 9 proposed rule, and the reason is, and I think it was a fair 10 question. I don't think it was what I will say is slighted 11 against any individual sitting on this panel.

I was involved whenever they traveled the coal 12 fields. They went, and they seen firsthand the dust 13 conditions. They were in prep plants. They were in surface 14 15 mines. They were underground. They talked to miners. They seen the coal dust on the miners faces so that I think it 16 has more of a bearing, and I'm not slighting anyone on this 17 panel, and I hope not to offend anyone. If I do, so be it, 18 but I'm trying to say that we all do not realize sometimes 19 20 how severe or how effective something is unless you go do it yourself. 21

I mean, it's easy just today. We're sitting in **a** room here breathing pretty good air, I would assume. **All** indication. I feel comfortable in here, but currently right today we have people that is in the mines mining coal and Heritage Reporting Corporation

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1 the dust, and they're breathing dust.

It's kind of like when you live in Washington, 2 D.C., and I won't slight you people. You live in Arlington 3 probably. We've got people in our office, and I'm not 4 slighting our office, that forget the reality in coal 5 fields, but when you live there and you see the economic 6 impact, you see miners having to do things that they never 7 dreamed they'd have to do, and I'm speaking of breathing 8 dust. It's called economic pressures. 9 They look toward this agency, which under the Act 10 guarantees the most precious resource is the coal miner. 11 Sometimes we get into economics and don't want to put a 12 burden on a coal company, but whenever, you know, you open 13 the Act or the first page of the Act we talk about that most 14 precious resource. 15

Now, since mining of coal has begun we have had 16 coal miners dying from black lung. I think we all can agree 17 I think we took a giant step in 1969. 18 with that. That's 19 basically when I came into this industry, and I don't want 20 to take too long and take too much of your time because I do 21 know there's been a lot said here today, but I think it's 22 important.

I'm going to refer back to my childhood because I
grew up in a coal camp. I'll never forget the first victim
of coal dust, and I was approximately ten years old. The

AND

individual's name was Mr. Gerald, and he lived right up on 1 2 the hill from where I was raised. He passed away, which at that time they called it silicosis. Now, I'll never forget 3 my father saying he died from silicosis. It wasn't black 4 I can remember this because his wife run **down** to our 5 lung. home, and actually my dad rode up there, and me as a kid 6 followed him up there. In all honesty, it was the first 7 dead body I ever seen, so it had a big impact on me. 8

9 Anyway, the ambulance came. They took Mr. Gerald 10 away. It made me wonder, you know, what is silicosis. I'd 11 see my dad coming home with a dirty face, seen my 12 grandfather later in years die from black lung. It's a slow 13 death.

14 The point I'm making is it was there, it's for 15 real, and I also believe it's there today. I'd say 16 sincerely to everyone on this panel I think if we don't 17 believe that and the four milligram or two milligram 18 standard, and I'm going 'to throw some other things out that 19 I think you should consider.

20 Really I think you should go back and review that 21 advisory report and focus on what these individuals have to 22 say here today because one of the reasons I don't want to 23 take too much time, which it's probably going to take more 24 than I want to, is they're going to tell you some of the 25 hands on things that they do on a daily basis and the

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conditions of work, and I don't want to take any time away
 from those individuals.

Going back, I come into the mine in 1970, and I 3 seen the dirty faces, seen the dust, sucked the dust, seen 4 my father die from black lung. The federal government said 5 he didn't have it. When he passed away in 1997, my mother 6 had already passed away. No dependents, but he asked me, 7 because he was always denied black lung, to have a biopsy of 8 his lungs. He knew he had black lung. He couldn't breathe. 9 The x-rays, the blood gas at the hospital, all the things 10 that they run him around said he didn't have it. 11

I did that. It was tough. 12 I got the report. Sure enough, he had black lung. Severe stages of black 13 14 lung. As Bolts referred to about the x-rays, Bolts Willis, about whenever you all came around and I quess a lot of 15 people satisfied. Overall, you know, you didn't see on the 16 x-rays near the amount of black lung they thought could be 17 I only make that point because the x-rays, the out there. 18 19 blood gases and everything is not telling the true story.

So, what do we have to do? We have to eradicate the dust. We've got an obligation to do that. It's the right thing to do. At whatever expense it takes this industry, this industry owes miners an environment that we're in today. This industry owes that to our miners day in and day out, and that's even if we talk about diesel, we

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talk about dust, whatever the issue is. We deserve good air
 and good water. It's something the Lord give us, and we
 deserve it. It's something that our bodies has to have.

But, let's talk about black lung for just a second. We come up with regulations. Generally they're cut and dried. If you touch a trolley wire here, you know, we put barbs on it. If you touch it, it's going to bite you. You know it's there. You know how to protect yourself.

Black lung creeps up on you day after day after
day, and we all know this. I'm just kind of going through
something to share with you. Then it bites you all at once.
Then the first thing you know, as Daryl talked about, we see
our friends dying off. We find out they have black lung.

We have came a long ways, and I give MSHA a lot of credit. I give Congress a lot of credit in 1969. A lot of people suffered for that in 1977 when we upgraded, but we cannot, the point I'm making, go back to a greater standard than we have.

19 Now, I can make some recommendations, and I fully 20 support what the Federal Advisory Board did, the committee. 21 They worked hard at it. They seen firsthand, but let's talk 22 about the buffer zone. You talked just a little bit about 23 the importance of two milligrams, and we'll kick it up there 24 to I think it's 2.33 or something like that as a buffer zone 25 for the valley part. You better do that or we all -- if any

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thing passes their going to take it to court and tear it all to pieces. It's human nature. If I was a coal operator I might be doing the same thing. I wouldn't say if I would or I wouldn't. I haven't been in that predicament and don't plan on being in that predicament.

6 The point is let's do this. On your continuous
7 miner sections, I know without a doubt that we can meet a
8 one point standard milligram. One point in the continuous
9 miner section. No doubt in my mind. We've got scrubbers.
10 We've got air. We can do it. It's proven.

Let's talk about long walls for a second. We're talking about bumping them up to four. I'm convinced -well, I know you're shaking your head, Marvin. I'm just going to the extreme end. Under certain circumstances. Let me put it like that so you won't shake your head there on me.

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MR. NICHOLS: Small.

MR. GLOVER: Small, yes. Okay. Let's go even with the small. Let's do away with that small. Let's go with the two point milligram standard on long wall and give it a little buffer zone, the same as **you** would on a one on a continuous miner section.

23 If you ever go to these airstream helmets, you've
24 done away with any kind of engineering controls that will
25 ever be considered. The bottom line is long walls will meet

a two point standard. If the guys want to wear an airstream
helmet, that's fine, but as this guy has sit here all day,
and I'd say it was pretty uncomfortable. He's going to talk
about that, and I'm not going to get into it because he's
going to tell you what the doggone -- being uncomfortable
all day in that thing.

But say if you do. We can meet, I know, a two 7 point standard on long walls. If you ever go to this, it's 8 going to be exactly on the hearing protection. Now, think 9 about it. I'm going to take a guess here. In 1978, we had 10 11 a Joy miner that had a scrubber on it. They disconnected that scrubber. I never did know why other than the boss 12 come up there and said hey, this thing was sucking air in 13 and spraying it down. This was the greatest thing I'd seen 14 since I'd been in a coal mine. 15

I kept thinking and thinking, and it went for years. They never would say. It wasn't required. Well, then I come to find out a year or so later it was because of the noise. We've got to try to get the noise down. The scrubber is making too much noise.

Now, over the years we've over come that. We've got scrubbers, the greatest thing that's happened to take care of dust on continuous miners, but do you know how we got the scrubbers? It wasn't because coal operators cared about my lungs or coal miners' lungs or anybody in here. It

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1 was because of extended cuts. That's the only reason that 2 they put scrubbers on. That's the only reason. The sad 3 part is the production dominated the protection for the 4 miners on the Hill, and that's a fact. Some can disagree, 5 but that's how Rick Glover feels because I've seen it. 6 That's how this industry operates.

We do have some good companies out there. We have
our share of bad companies. Currently right today we've got
dust fraud out there. Currently right today we have miners
dying, and currently right today we have investigations
going on with MSHA about dust.

Now, I want to just talk a little bit about the effective plans, and then I'm going to wrap this thing up because there's a lot of people, and if we all keep talking a long time a lot of people aren't going to get it.

I've got some questions. Effective plans. I was looking at your overview here this morning, and as you go back, and I hope you come back with a better proposed rule, and I would really appreciate when you do that it's not 700 pages and it's pretty simplified, but go through the coal fields and do some briefing and educate us and then let us make some comments.

We may be able to help you a lot better because I
haven't studied near as hard as Tom Wilson and a lot of
other people, and I haven't looked at that. I don't

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consider myself a dummy, but I'm far from the highly
 intelligent person, but I'll put my common sense up against
 any individual that ever walked around here, and practical
 mining is right up in there.

But effective plans. Let's just talk about that a 5 This is kind of like I'm trying to -- of what minute. 6 you're all wanting to do. You're going to come up with an 7 effective plan that's going to meet a certain amount of 8 milligrams, require the companies to go back, right? You're 9 going to have miners not participating in developing this 10 plan. Is that true? 11

MR. SCHELL: No.

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MR. GLOVER: They will be involved in the -- I'm
wanting you to help me here because I want to educate -MR. SCHELL: Yes.
MR. GLOVER: -- the people myself, too.
MR. SCHELL: Yes. Rick, it's a ventilation plan.

18 MR. GLOVER: Yes?

MR. SCHELL: There's a requirement that that beshared with the miners.

21 MR. GLOVER: Yes, I know it's going to be shared. 22 MR. SCHELL: It's the same process that we go 23 through now to get an approved ventilation dust control 24 plan. We weren't proposing to change that.

25 MR. GLOVER: Okay. Now, we've got this effective

plan in place. We've had miner participation is what you're saying to get this effective plan, and we have run our dust surveys, and we have met all the criteria that you all got lined up, which is pretty complex, which is this going to be regulation, or is this going to be policy?

6 MR. SCHELL: It would be part of the ventilation7 plan, so it would be you can cite it.

MR. GLOVER: Okay. Now let's go to the next one,
compliance with the plan. Now, whenever you come with
compliance is that going to be your bimonthlies to see that
your compliance --

MR. SCHELL: No. What we're saying, Rick, is a couple things. Once that plan is approved, we've got the requirement now that before every production shift the mine operator has to check to see that those controls are in place and operating.

MR. GLOVER: Right. That's the point that I was
hoping would come out --

19 MR. SCHELL: Yes.

20 MR. GLOVER: -- because that was going to be my
21 next question.

We've got a plan. MSHA is not going to be around for two months give or take a week or whatever. I mean, we've learned about, you know, that they're going to know they're coming. Well, let's say that every inspector in

MSHA is honest, and I know a heck of a lot of good ones, but 1 the point I think some of them was making is how the company 2 3 knows that today is dust day. Let's make sure we've got everything rolling. They've got signals. 4 MR. NICHOLS: Yes, but --5 MR. GLOVER: Let me just finish here, Marvin, and 6 then you can ask me all the questions you want to. 7 MR. NICHOLS: All right. Go ahead. 8 I'm going to make some points, and I MR. GLOVER: 9 think it's important for everybody to understand. We've got 10 our compliance. We're dependent on these dust perimeters, 11 curtains, whatever will outline this plan. 12 I'd assume that the FAR section -- foremen, 13 whoever, is going to make sure those curtains are there and 14 the workers and everything like that for these two months, 15 you know. Some of the inspectors will come and make a 16

17 regular inspection where the curtains are up, take an air 18 reading here and there. Am I getting pretty close?

MR. NICHOLS: Yes. I mean, in these underground mines of any size I dare say, especially the Jim Walter's mine and mines like that, we've got more than one or two inspectors in the mine.

23MR. GLOVER: Do you know how may large mines we24have in southern Wester Virginia?

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MR. NICHOLS: I know you have a smaller number Heritage Reporting Corporation (202) 628-4888

than you used to have, but I don't know. 1

MR. GLOVER:

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MR. NICHOLS: Yes.

MR. GLOVER: I'm not talking about our service 4 mines. We're probably talking about somewhere around ten, 5 and we've probably got about 300 small mines, 250, give or 6 7 take.

We have a whole lot smaller.

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MR. NICHOLS: Yes.

MR. GLOVER: But anyway, I'm speaking of southern 9 10 West Virginia.

So we will depend once again for the companies for 11 two months to take care and make sure this effective plan 12 stays in place. We've got the fox guarding the chicken 13 house basically. The only trouble you're doing with it is 14 you took all the responsibility and all of the burden off 15 the operator, and the operator should be tickled to death. 16 They don't have to worry about fraud. They just only have 17 to, as has been mentioned earlier, every couple of months 18 make sure I'm right. 19

20 MR. SCHELL: I guess, Rick, and I'm not being argumentative about it. 21

MR. GLOVER: This is being extreme, and I'm just 22 laying out the extremes. 23

MR. SCHELL: What we're having trouble 24 understanding is, and rightfully so, you've talked about how 25 Heritage Reporting Corporation

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1 ineffective operator sampling is.

MR. GLOVER: I haven't finished. 2 MR. SCHELL: Okay. I'm sorry. I'm sorry. 3 MR. GLOVER: Yes. Now, I'm going to give you an 4 idea on that. You've got MSHA going to come every two 5 months. It will depend on the companies and the laborers, 6 7 even the ones that has problems every day. We have good We have bad mines. As I mentioned earlier, we have mines. 8 economic pressures on miners. They're doing things they 9 never dreamed they'd have to do. 10 But, I'm going to tell you a solution to this. 11 Monitoring the plan's effectiveness. MSHA comes bimonthly. 12 Why not require to get the company to do the samples and do 13 14 them more often to meet the criteria? Can there still be fraud? You better believe it, but at least if you're 15

17 it's once a week on the whole crew or you have designated 18 operators.

lowering the dust standard you make them take it whether

19 There's got to be a solution. It keeps the 20 responsibility, the burden, on the operator rather than just 21 that every six months -- I mean every two months -- making 22 sure I'm in compliance. He's got to do it more often is the 23 point I've trying to make. You can never take that 24 responsibility off of the operator.

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Now, that may not make sense, but the direction Heritage Reporting Corporation (202) 628-4888 we're headed -- now, if you're going to be there every day or once a week and test the whole crew, I'd say hey, MSHA, which I think that's what should happen. I believe in continuous dust monitoring. If you can't come up with the technology, which I do believe is available from what's been told to me, that's the direction you should head.

That is the only way you'll ever know what miners 7 are actually breathing. Sample them every day. They say 8 boy, that gets expensive. It don't matter how expensive it 9 is when it comes to people's health. Let them send them to 10 If it's fraudulent, it will gradually come out, but 11 vou. you're holding the operator responsible, and you're not just 12 saying you're no longer responsible for the conditions that 13 your miners are working in but for every two months, and 14 15 that's how I see this thing shaping up.

If we end up with policy, it will not be every six months, or it will not be every month or every three weeks. I don't know. Policy is no good, you know. I don't think we deserve policy. I think we should put it in black and white so the operators understand it, I understand it, the miner understands what they have, and we don't have to worry about it.

The only point I'm trying to make, and I'm not trying to be derogatory, but every two months that you all come around takes a heck of a burden off this industry.

They ought to be tickled to death. If you still make them
 do their -- I don't care if it's every day. Miners deserve
 it. We're mining more coal with less miners.

We should have more inspectors as many mines **as** is being shut down. You should have adequate work force out there. You all know that more than I do, but you should. I mean, I traveled **to D.C.** in the middle of the night **to** try to help you get your budget several times. It's been cut very minimal.

10 But anyway, that's an idea, and I throw that out. Whether it's right or wrong or indifferent, and I want to 11 point out for sure the reason why we are **so** supportive **of** 12 13 the advisory committee because they was there, and they seen it firsthand. Not slighting any individual here, but if you 14 15 haven't been involved you should get involved. I know you are highly intelligent people. I don't want to take 16 anything away from you when it comes to health, but there's 17 a whole lot of difference from what you read in a book and 18 what actually goes on when you get to doing it inside a coal 19 mine. 20

The other point I wanted to make about effective plans. We have an effective plan, and you will come back in two months. What if in that two months you hit rock? The quartz goes up.

25 MR. NICHOLS: But keep in mind the bimonthly Heritage Reporting Corporation (202) 628-4888

1 sampling is minimum requirements.

I understand that. MR. GLOVER: 2 MR, NICHOLS: If the district managers chooses to 3 sample every month he can do that, I mean, for conditions 4 5 that -- a poor history of compliance or different conditions, mining in rock. We've never been shy about 6 doing things in addition to the minimum. 7 MR. GLOVER: I understand that, Marvin, but the 8 point I'm making or I'm trying to make is two months is way 9 too long if we're serious about eradicating black lung in 10 the coal mines because conditions change every day. Every 11 day in a mine conditions change. We get in the bottom. We 12 get in the top. We get in middle bands. Seams drop. Seams 13 increase. Sometimes we've got to take extra because of the 14 rolls. We've got to take extra top. 15 I'm just saying if we are serious about 16 eradicating black lung in the coal mines, we've got to 17 reduce those standards. Is it feasible? You better believe 18 it is. Go back and do your research on continuous mining 19 sections. You can reach the one milligram standard. 20 I just wanted to say this earlier, and I know 21 we're ready to eat. If we ever go to accepting airstream 22

24 protection.

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Since MSHA, and relating back to that scrubber Heritage Reporting Corporation (202) 628-4888

helmets, we'll be exactly, exactly like our hearing

about that noise and they disconnected it I was telling you
in the late 1970s, you know, to meet. They used to have us
putting rubber under the shields continuously working on
trying to get the noise level down. MSHA comes along and
comes out with a policy that the hearing protection is the
route to go.

7 There was never -- very minimal. For one thing, 8 there's no an incentive. The second thing is there's not a 9 mandate. There was no engineering controls developed or 10 very minimal -- they had no incentive to do it -- whenever 11 we started accepting hearing protection in lieu of 12 engineering controls.

13 If we start here with this and we open that door, 14 it will come to your miner sections. It will come to your 15 outby areas, and it will come everywhere else in the coal 16 mines, You might as well put them in a space suit and walk 17 them around.

MR. NICHOLS: It won't happen. I mean, it -MR. GLOVER: It will, Marvin.

20 MR. NICHOLS: No. It's already been tried. When 21 I go out in Alabama, out west, I see a lot of miners wearing 22 airstream helmets that they choose to wear on their own.

We have been asked over and over by mine operators
to consider those engineering controls, which we've never
done, and we never will except for this one small area we're

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1 talking about working downwind of the shear operator because
2 we think as much as people say that they continued
3 compliance day after day after day, there are some mines
4 where you don't have compliance with the two milligram
5 standard working downwind.

Now, is it better to keep arguing and say we have
got it, or does it make sense to adopt some additional
protection for the miner? That's all we're saying. I can't
tell you how many times I've been asked to consider the
airstream helmet in other sections of the mine as an
engineering control. We've never done that.

MR. GLOVER: You're like I am, Marvin. One **of** these days I'm not going to be here and you're not going to be here. There will be somebody else here.

MR. NICHOLS: It isn't me. It's been the agency's
position --

17 MR. GLOVER: Yes.

18 MR. NICHOLS: -- that it is not an engineering19 control.

20 MR. GLOVER: Okay. Anyway, you know, that's a 21 point that I want to make because I think, you know, that we 22 can very easily get into that posture. It may not be in 23 your heart to do that. It may not be in anyone's in this 24 room.

25 MR. NICHOLS: I've been with the agency almost 30 Heritage Reporting Corporation (202) 628-4888 1 years, and --

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2 MR. GLOVER: Yes.

3 MR. NICHOLS: -- it's been that position from day
4 one.

5 MR. GLOVER: The only thing is you're going to
6 retire one of these days.

8 MR. GLOVER: I'll just go ahead and close here
9 because I've talked long enough, and I do want to thank each
10 and every one of you.

MR. NICHOLS: One of these days I will.

I hope I don't offend anyone here because I know 11 you're highly intelligent people, but I do know that you've 12 got to look at the miners' environment. You've got to live 13 it. You've got to know what it is to really understand why 14 this is so critical and why we believe so hard in it. It's 15 long past time to eradicate black lung in the coal mines. 16 We have continuous monitoring available, and if we don't 17 they should be sampling every day as far as I'm concerned. 18

MSHA should follow up with theirs like your plans are, but don't never take the responsibility of the operators off of them to where they put that responsibility entirely onto you unless you're going to do it every day with continuous monitoring and be there.

Now, that's Rick Glover's position. I encourage
you to go back and review once again the advisory report and

look at why they felt like that. Whoever called the shots that this document was good or bad, you know, in you all's agency I don't know, but I do know that I've heard Davitt McAteer, and I can't give you a date, even said the only way we'll ever eradicate black lung is to get it down to at least one milligram. We can do that.

I don't know about long walls. I think we can in
our area, but I can't speak in Alabama. In our areas, we
can do that. If you want to increase the buffer zone, put
it down to one milligram and like 1.25 so when we go to
Court you can hold the operators.

12 What I say comes from my heart. I would just say 13 in closing, you know, I want to take the opportunity to 14 thank you for the time that you've given us because I've 15 been before you up here, and maybe it's the right thing to 16 do. You give someone five minutes. You don't get to say a 17 whole lot in five minutes, but you all have been kind in 18 letting us lay out all of our positions.

But, remember just what your objective is, whatever the final product comes out, and that is I hope to eradicate black lung. We've got a golden opportunity. Improve the working conditions, as referred to earlier, for our most valuable resource, which is our coal miners.

I thank you very much. Any questions? I'll beglad to try to answer them.

MR. NICHOLS: I think your comment about doing some up front briefing on these future rules is a good one; that we go out and try to do some with education. MR. GLOVER: All right. Thank you. MR. NICHOLS: Thank you, Rick. (Applause.) MR. NICHOLS: Okay. Let's break until 1:15. Larry Tolliver will be the first presenter after lunch. а (Whereupon, at 12:15 p.m. the hearing in the above-entitled matter was recessed, to reconvene at 1:15 p.m. this same day, Thursday, August 10, 2000.)

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