

Chapter 8. Industry and Waste Management

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KEY FINDINGS

- In 2002, North America's industry (not including fossil fuel mining and processing or electricity generation) contributed 826 Mt CO₂, 16% of the world's CO₂ emissions to the atmosphere from industry. Waste treatment plants and landfill sites in North America accounts for 13.4 Mt of CH₄ (282 Mt CO₂e), roughly 20% of global totals.
- Industrial CO₂ emissions from North America decreased nearly 11% between 1990 and 2002, while energy consumption in the United States and Canada increased 8% to 10% during that period. In both countries, a shift in production activity toward less energy-intensive industries and dissemination of more energy efficient equipment kept the rate of energy demand growth lower than industrial GDP growth.
- Changes in industrial CO₂ emissions are a consequence of changes in industrial energy demand and changes in the mix of fossil fuels used by industry to supply that demand. Changes in industrial energy demand are themselves a consequence of changes in total industrial output, shifts in the relative shares of industrial sectors, and increases in energy efficiency. Shifts from coal and refined petroleum products to natural gas and electricity contributed to a decline in total industrial CO₂ emissions since 1997 in both Canada and the United States.
- An increase in CO₂ emissions from North American industry is likely to accompany the forecasted increase in industrial activity (2.3% yr⁻¹ until 2025 for the United States). Emissions per unit of industrial activity will likely decline as non-energy intensive industries grow faster than energy intensive industries and with increased penetration of energy efficient equipment. However, continuation of the trend toward less carbon-intensive fuels is uncertain given the rise in natural gas prices relative to coal in recent years.
- Options and measures for reducing CO₂ emissions from North American industry can be broadly classified as methods to: (1) reduce process/fugitive emissions or converting currently released emissions; (2) increase energy efficiency, including combined heat and power; (3) change industrial processes (materials efficiency, recycling, substitution between materials or between materials and energy); (4) substitute less carbon intense fuels; and (5) capture and store carbon dioxide.

- Further work on materials substitution holds promise for industrial emissions reduction, such as the replacement of petrochemical feedstocks by biomass feedstocks, of steel by aluminium in the transport sector, and of concrete by wood in the buildings sector. The prospects for greater energy efficiency technologies, including efficient Hall-Heroult cell retrofits in aluminium production, black liquor gasification in kraft pulp production, and shape casting in iron and steel industries are equally substantial.

INTRODUCTION

This chapter presents two components of the carbon cycle. The first section assesses carbon flows through industry (manufacturing, construction, and industry process emissions, but excluding fossil fuel mining, and processing).¹ The second section assesses municipal waste disposal (primarily landfills) for its impact on the fate of carbon and the release of methane and other carbon-based gases.

In 2002, industry was responsible for 5220.6 Mt of CO₂, 21% of anthropogenic CO₂ emissions to the atmosphere worldwide (this includes 4322.9 Mt from fuel combustion and 897.7 Mt from the industrial processes described later in this chapter). North America's industry contributed 758.7 Mt of combustion-sourced emissions and 66.8 Mt of process emission for a total of 826 Mt, 16% of global totals. The manufacturing industry and its process emissions contributed only 12% of total North American GHG emissions, lower than in many other parts of the world, because of the high CO₂ intensity of the continent's transportation sector and the significance of heating and cooling energy demands. But with North America's population at 6.8% of the world total, the continent's industry contributed a proportionally larger share of total industrial emissions than the rest of the world (see comparative tables and graphs, Fig. 8-1a).²

Figure 8-1a. CO₂ emissions by sector in 2002.

Industrial CO₂ emissions decreased nearly 11% between 1990 and 2002, while energy consumption in the United States and Canada increased 8% to 10% during that period (EIA, 2005; CIEEDAC, 2005). In both countries, a shift in production activity toward less energy-intensive industries and dissemination of more energy efficient equipment kept the rate of energy demand growth lower than industrial GDP

¹This includes direct flows only. Indirect carbon flows, such as the carbon released due to electricity generation, are not associated with the industry that consumed the electricity but with power generation (see Chapter 6).

²North America, including Mexico, was responsible for about 27% of global CO₂ emissions in 2002.

1 growth (IEA, 2004).³ This slower demand growth in concert with a shift toward less carbon-intensive
2 fuels explains the decrease in industrial CO₂ emissions.

3 The municipal waste stream excludes agricultural and forestry wastes but includes wastewater. CO₂ is
4 generated from aerobic metabolism in waste removal and storage processes. Because this CO₂ arises from
5 biological material, it is considered neutral in terms of GHG emissions. Methane (CH₄), released from
6 anaerobic activity at waste treatment plants and landfill sites, forms a substantial portion of carbon
7 emissions to the atmosphere. Given its much higher rating as a GHG gas in terms of global warming
8 potential, methane plays an important role in the evaluation of possible climate change impacts (see
9 Fig. 8-1b).⁴ Globally, CH₄ emissions from waste amount to 66 Mt, or 1386 Mt CO₂ equivalent. North
10 American activity accounts for 13.4 Mt of CH₄ (282 Mt CO₂ equivalent), roughly 20% of global totals.

11
12 **Figure 8-1b. GHG emissions by sector in 2000, CO₂, CH₄, N₂O, PFCs, HFCs, and SF₆.**

13
14 Landfills are not “efficient” aerobic or anaerobic digesters; substantial sequestration of carbon
15 occurs.⁵ Data on carbon buried in landfills are poor. The Environmental Protection Agency (EPA) used
16 data from Barlaz (1990, 1994) estimated that 30% of carbon in food waste and up to 80% of carbon in
17 newsprint, leaves, and branches remain in the landfill. Plastics show no deterioration and are assumed to
18 remain in the landfill site as sequestered carbon. In all, more than 80% of the carbon entering a landfill
19 site may be sequestered, depending on moisture, aeration, and other conditions of the site. In another
20 paper, Bogner and Spokas (1993) estimate that “in general, more than 75% of the carbon deposited in
21 landfills remains in sedimentary storage.”

22 23 **INDUSTRY CARBON CYCLE**

24 Carbon may enter industry as a fuel, providing energy for the completion of industrial processes, or as
25 a feedstock where the carbon becomes entrained in the final product generated by that industry. Thus,
26 carbon exits industrial sites either as a constituent of a product or as a waste. Carbon in the waste stream
27 can be distinguished as atmospheric and non-atmospheric, the former being comprised of process and
28 combustion-related emissions. Process emissions refer to CO₂ emitted as a result of the transformation of
29 the material inputs to the production process (i.e., a non-combustive source). For example, cement

³Decomposition analyses assess the changes in the overall energy consumption or emissions release in terms of the major factors affecting such a change. Changes in energy consumption, for example, can result from increase industry activity, changes in relative productivity to or from more intense industry subsectors, or changes in material or energy efficiency in industrial processes.

⁴While not carbon-based, N₂O from sewage treatment is shown in Fig. 2 to show its relative importance as a GHG.

⁵IPCC guidelines currently do not provide a methodology for addressing landfill sequestration. Such guidelines are to be included in the 2006 guidelines.

1 production involves the calcination of lime, a process that chemically alters limestone to form calcium
2 oxide and releases CO₂. Combustion-related emissions such as CO₂ occur when carbon-based fuels
3 provide thermal energy to industrial processes.
4

5 **Overview of Carbon Inputs and Outputs**

6 Relatively speaking, industry as it is here defined generates about one-third as much emitted carbon
7 as the production of electricity and other fuel supply in North America, and only about 55% as much as is
8 generated by the transportation sector.
9

10 **Carbon In**

11 Carbon-based raw materials typically enter industrial sites in the form of biomass (primarily wood),
12 limestone, soda ash, oil products, coal/coke, natural gas, and natural gas liquids. These inputs are
13 converted to dimension lumber and other wood products, various types of paper and paperboard, cement
14 and lime, glass, and a host of chemical products, plastics, and fertilizers based on oil, coal, natural gas,
15 and natural gas liquids.

16 While the bulk of the input raw material leaves the industrial site as a product, some of the carbon
17 leaves the process as CO₂ (e.g., from limestone in cement production), and some is converted to fuel
18 combusted in the plant. Waste wood (or hog fuel) and black liquor, a product generated in the production
19 of chemical pulps, are burned to provide process heat or steam for digesting wood chips in the production
20 of chemical pulp and for drying paper or wood products. In some cases, electricity is cogenerated from
21 this biomass energy. Chemical processes utilizing natural gas or natural gas liquids often generate off-
22 gases that can be mixed with conventional fuels to provide process heat. Finally, some of the carbon that
23 enters as a feedstock leaves as solid or liquid waste.

24 In some industries, carbon is used to remove oxygen from other input materials in a process known as
25 “reduction.” In most of the literature, such carbon is considered an input to the process even though it acts
26 as a fuel (i.e., it unites with oxygen to form CO₂ and releases heat, just as it would in combustion
27 processes). For example, in metal smelting and refining processes, a carbon-based reductant is used to
28 separate oxygen from the metal atoms. Coke, a product of the destructive distillation of high-quality coal,
29 enters a blast furnace with iron ore to strip off the oxygen associated with the iron, leaving pig iron at the
30 bottom of the blast furnace with CO₂ exiting at the top. Carbon anodes in electric arc furnaces in steel
31 mills and in the specialized electrolytic “Hall-Heroult” cells oxidize to CO₂ as they melt recycled steel or
32 reduce alumina to aluminum.
33

1 Carbon Out

2 Carbon leaves industry as part of the intended commodity or product (wood, paper, chemical
3 products), as a waste product (waste wood, pulp mill sludge), or as a gas, usually CO₂. The carbon in the
4 commodities generated may, in turn, be utilized by other industries to be released as another commodity
5 or as a waste product or emission.

6 Process emissions are CO₂ emissions that occur as a result of the process itself—the calcining of
7 limestone releases about 0.5 Mt CO₂ per metric ton of clinker (unground cement) or about 0.8 Mt per
8 metric ton of lime,⁶ depending on the degree to which limestone or dolomite is used as a feedstock.⁷ The
9 oxidation of carbon anodes generates about 1.5 Mt CO₂ in the production of a metric ton of aluminium.⁸
10 Striping hydrogen from methane to make ammonia releases about 1.6 Mt CO₂ per metric ton of ammonia.

11 Combustion of carbon-based fuels results in the release of CO₂ to the atmosphere. In many cases, the
12 combustion process is not complete, and other carbon-based compounds may also be released, such as
13 carbon monoxide, methane, or mixtures of more complex carbon products known as volatile organic
14 compounds (VOCs). These often decompose into CO₂, but their life spans in the atmosphere vary.

16 Carbon Flow

17 Figure 8-2 illustrates the flows of carbon in and out of industrial sites as per the industry categories in
18 Sect. 2.2. Numbers for the full North American budget are defined in the figure. Comparable diagrams for
19 the individual countries are presented in Appendix 8A. On the left side of Fig. 8-2, all carbon-based
20 material is accounted for by industry sector, whether in fuel or in feedstock. On the right, the exiting
21 arrows portray how much of the carbon leaves as part of the final products from that industry. The carbon
22 in the fossil fuel input to industry, as well as some of the feedstock materials, leave in the waste stream as
23 emissions from fuel combustion, process emissions, or as other products and waste. The potential for
24 carbon capture and storage is assessed in the industry subsections below.

25
26 **Figure 8-2. Carbon flows for Canada, the United States, and Mexico combined.**

28 Sectoral Trends in the Industrial Carbon Cycle

29 Energy-intensive industries differ significantly in their carbon cycle dynamics. Figure 8-2 shows the
30 current contribution to the carbon cycle of different industries.

31
⁶In these industries, more CO₂ is generated from the process of limestone transformation than from the fossils fuels
combusted to drive the transformation.

⁷The calcination of limestone also takes place in the iron and steel, pulp and paper, glass and sugar industries.

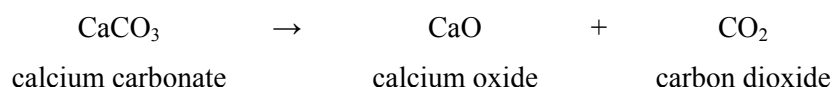
⁸Ceramic anodes may soon be available to aluminum producers and significantly reduce CO₂ release in the production of
aluminum.

1 **Pulp and Paper**

2 While pulp and paper products are quite energy-intensive, much of the energy used in their
 3 production is obtained from biomass. By using biomass waste, such as hog fuel and black liquor, some
 4 types of pulp mills (and associated paper plants) are energy self-sufficient. These plants could be
 5 considered carbon neutral because the capture of carbon as forests grow is assumed to offset the CO₂
 6 released from such activities.⁹ However, fuel handling difficulties and air quality concerns (especially
 7 from particulates) can arise from the use of biomass as a fuel depending on the location.

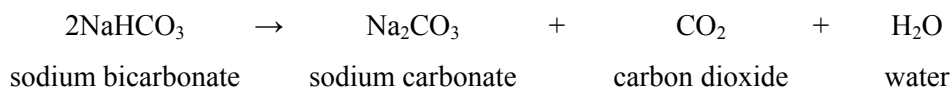
8
 9 **Cement, Lime, and Other Nonmetallic Minerals**

10 Cement and lime production requires the calcination of limestone, which releases CO₂. This process
 11 emission is releases about 0.78 Mt CO₂ per metric ton of lime calcined.



15
 16 Outside of the combustion of fossil fuels, lime calcining is the single largest anthropogenic source of
 17 CO₂ emissions. Annual growth in cement production is forecast at 2.4% in the United States for at least
 18 the next decade. This industry could potentially utilize sequestration technologies to capture and store
 19 CO₂ generated during the calcining process.

20 The production of soda ash (sodium carbonate) from sodium bicarbonate in the Solvay Process
 21 releases CO₂ in its manufacture and, in some cases such as glass production, in its utilization. Soda ash is
 22 used in the production of pulp and paper to manufacture detergents and soften water.



26
 27 **Nonferrous Metal Smelting and Iron and Steel Smelting**

28 Often metal smelting requires the reduction of metal oxides to obtain the pure metal. In such
 29 operations, a reductant, a substance that can carry away the oxygen from the metal, is required. Typically,
 30 the reductant is carbon, usually in the form of coke. The coke is added to the hot metal oxide, as in the
 31 case of iron, zinc, or magnesium, to generate the reduced metal and CO₂. Such reduction processes

⁹Based on guidelines from the United Nations Framework Convention on Climate Change, biomass-based industries such as pulp and paper are deemed, in effect, to be carbon neutral in so far as biomass is concerned (UNFCCC, IPCC guidelines).

1 generate relatively pure streams of CO₂ (with some CO), which improves the potential for capture and
2 storage.

3 In electric arc furnaces, carbon anodes decompose to CO₂ as they melt the scrap iron and steel feed in
4 steel mini-mills. In a Hall-Heroult cell in the aluminium industry, a carbon anode oxidizes when an
5 electric current forces oxygen from aluminium oxide (alumina) in the production of aluminium, with CO₂
6 as a by-product.

7 8 **Metal and Nonmetal Mining**

9 Mining involves the extraction of ore and its transformation into a more concentrated form. This
10 involves milling (grinding) the ore after it has been transported from the mine site and removing mineral-
11 bearing material from the ground rock. Much of the process involves grinding and separating, most of
12 which is done through the action of devices driven by electric motors. Thus, a large proportion of the
13 activity in mining operations requires electricity rather than fossil fuels directly—although fossil fuels
14 may have produced the electricity. Some processes, like the sintering or agglomeration of iron ore and the
15 liquid extraction of potash, use a considerable amount of fossil fuels directly. And, of course, much of the
16 movement of the ores from mine to mill is accomplished by diesel-driven motorized vehicles.

17 18 **Chemical Products**

19 This diverse group of industries includes energy-intensive electrolytic processes as well as the
20 consumption of large quantities of natural gas and natural gas liquids (hydrocarbon liquids found with
21 natural gas) as a feedstock to produce commodities like ammonia, methanol, and hydrogen from natural
22 gas and monomers such as ethylene and propylene from natural gas liquids. These products provide the
23 feedstock for many synthetic resins and plastics. Some chemical processes, such as the production of
24 ammonia, generate fairly pure streams of CO₂ suitable for capture and sequestration.

25 26 **Forest Products**

27 This industry uses biomass waste to dry commercial products such as lumber, plywood and other
28 laminated wood types, milled work, and shingles. The industry also includes silviculture, the practice of
29 replanting and managing forests.

30 31 **Other Manufacturing**

32 Most of the remaining industries, while economically important, each play a relatively minor role in
33 the carbon cycle because they are not energy intensive and use little biomass—the exceptions being the
34 food industry, the beverage industry, and some textile industries. Industries in this group include the

1 automotive industry, electronic products, leather and allied products, fabricated metals, furniture and
2 related products, and plastics and rubber products. In aggregate, however, these various industries
3 contribute significantly to total industrial CO₂ emissions.

5 **Changing Role of Industry in the Carbon Cycle**

6 Energy consumption per unit GDP has declined in Canada and the United States by more than 30%
7 since the mid-1970s. In manufacturing, the decline was even greater—more than 50% in the United States
8 since 1974.

9 The National Energy Modelling System operated by the United States Energy Information
10 Administration applies growth forecasts from the Global Insight macroeconomic model. While the United
11 States economy is forecast to grow at an average rate of 3.1% per year to 2025, industrial growth is
12 forecast at 2.3% per year—an amalgam of manufacturing growth of 2.6% per year and non-
13 manufacturing of 1.5% per year. Manufacturing industries are further disaggregated into energy-intensive
14 industries, growing at 1.5% per year, and non-energy intensive industries, growing at 2.9% per year. The
15 slower growth in the energy-intensive industries is reflected by an expected decline of 1.6% per year in
16 the energy intensity of United States industrial output over the forecast (EIA forecast 2005).

17 The International Energy Agency reviewed energy consumption and emissions during the last 30
18 years to identify and project underlying trends in carbon intensity.¹⁰ The review's decomposition analysis
19 (Fig. 8-3) attributes changes in industrial energy demand to changes in total industrial output (activity),
20 shifts in the relative shares of industrial sectors (structure), and increases in energy efficiency (intensity).

22 **Figure 8-3. Decomposition of energy use, manufacturing section, 1990–1998.**

24 Changes in carbon emissions result from these three factors, but also from changes in fuel shares—
25 substitution away from or toward more carbon-intensive fossil fuels. The shift from coal and refined
26 petroleum products to natural gas and electricity¹¹ contributed to a decline in total industrial CO₂
27 emissions since 1997 in both Canada and the United States. The continuation of this trend is uncertain
28 given the rise in natural gas prices relative to coal in recent years.

¹⁰Most of the information in this section is obtained from this report (IEA, 2004a).

¹¹Emissions associated with electricity are considered “indirect” to industry and are allocated to the electricity supply sector. Thus, a shift to electricity is like a shift from coal to natural gas, moving from a more CO₂ intense energy supply to a less intense one (in this case, to 0 CO₂/unit). However, one shifts the allocation of associated CO₂ to another sector as well; there is no net reduction in CO₂ emitted, unless the supply sector chooses to generate electricity from a less CO₂ intense source.

1 **Actions and Policies for Carbon Management in Industry**

2 Industry managers can reduce carbon flows through industry by altering the material or energy
3 intensity and character of production (IPCC, 2001). Greater materials efficiency typically reduces energy
4 demands in processing because of reduced materials handling. For example, recycling materials reduces
5 energy consumption per unit of output by 26 to 95% (see Table 8-1). Further work on materials
6 substitution also holds promise for reduced energy consumption and emissions reduction, such as the
7 replacement of petrochemical feedstocks by biomass feedstocks, of steel by aluminium in the transport
8 sector, and of concrete by wood in the buildings sector.

10 **Table 8-1. Energy reductions in recycling**

12 The prospects for greater energy efficiency are equally substantial. Martin *et al.* (2001) characterized
13 more than 50 key emerging energy efficient technologies, both generic and industry-specific. These
14 include efficient Hall-Heroult cell retrofits in aluminium production, black liquor gasification in kraft
15 pulp production, and shape casting in iron and steel industries. Worrel *et al.* (2004) covers many of the
16 same technologies and notes that significant potential exists in utilizing efficient motor systems and
17 advanced cogeneration technologies.

18 At the same time, energy is a valuable production input that along with capital can substitute for labor
19 as a means of increasing productivity. Thus, overall productivity gains in industry can be both energy-
20 saving and energy-augmenting, and the net impact depends on the nature of technological innovation and
21 the expected long-run cost of energy relative to other inputs. This suggests that, if policies to manage
22 carbon emissions from industry are to be effective, they would need to provide a significant signal to
23 technology innovators and adopters to reflect the negative value that society places on carbon emissions.
24 This suggests the application of regulations or financial instruments, examples being energy efficiency
25 regulations, carbon management regulations, and fees on carbon emissions.

27 **WASTE MANAGEMENT CARBON CYCLE**

28 The carbon cycle associated with human wastes includes industrial, commercial, construction,
29 demolition, and residential waste. Municipal solid waste contains significant amounts of carbon. Paper,
30 plastics, yard trimmings, food scraps, wood, rubber, and textiles made up more than 80% of the 236 Mt of
31 municipal solid waste generated in the United States in 2003 (EPA, 2005), as shown in Table 8-2. Of the
32 25 Mt generated in Canada, the contribution from each of these sources is about the same (Statistics
33 Canada, 2004). In Mexico, as much as 20% of wastes are not systematically collected, and no
34 disaggregated data are available (EPA, 2005).

1
2 **Table 8-2. Waste materials flows by region in North America, 2003**
3

4 A portion of municipal solid waste is recycled: 31% in the United States, 27% in Canada. Up to 14%
5 of the remaining waste is incinerated in the United States, a slightly lower percentage in Canada.

6 Incineration can reduce the waste stream in a given location by up to 80%, but this ensures that more of
7 the carbon reaches the atmosphere as opposed to being buried in solid form (or subsequently released as
8 methane) in a landfill. Incineration, however, can be used to cogenerate electricity and useful heat, which
9 may reduce carbon emissions from stand-alone facilities for electricity generation and heat production.

10 Once in a landfill, carbon in wastes may be acted upon biologically, releasing roughly equal amounts
11 of CO₂ and methane (CH₄) by volume¹² depending on the conditions of the landfill site, as well as a trace
12 amount of carbon monoxide (which soon becomes CO₂ in the atmosphere) and volatile organic
13 compounds. While no direct data on the quantity of CO₂ released from landfills exists, one can estimate
14 the CO₂ released by using this ratio; the estimated amount of CO₂ released from landfills in Canada and
15 the United States (no data from Mexico) would be approximately 38 Mt,¹³ a relatively small amount
16 compared to total other (sub)sectors in this chapter. One should consider this derived estimate highly
17 uncertain and not of the same calibre as other emissions data provided here. Also recall that, in the
18 context of IPCC assessment guidelines, CO₂ emissions from biological sources are considered GHG-
19 neutral and that these emissions are from biomass.

20 Depending on the degree to which aerobic or anaerobic metabolism takes place, a considerable
21 amount of carbon remains unaltered and more or less permanently stored in the landfill (75%–80%; see
22 Barlaz, 1990, 1994; and Bogner and Spokas, 1993). Because data on the proportions of carboniferous
23 material entering landfills can be estimated, approximate carbon contents of these materials can be
24 determined and the degree to which these materials can decompose, it would be possible to estimate the
25 amount of carbon sequestered in a landfill site (see EPIC, 2001; Mohareb *et al.*, 2003; EPA, 2003; EPA,
26 2005). However, the complexity of this assessment and the data required to support it from the multiple
27 sources prevented any further assessment from taking place for this report.

28 Fugitive methane gases are the result of anaerobic digestion and can be captured and, like
29 incineration, used to generate power and steam. Many of the 1,800 municipal solid waste sites in 2003 in
30 the United States captured and combusted landfill-generated methane; about half of all the methane
31 produced was combusted or oxidized in some way (EPA, 2005). In Canada, about 23% of the methane
32 emissions were captured and utilized to make energy in 2002 (Mohareb *et al.*, 2003). The resultant CO₂

¹²When based on gas volumes, this would mean that roughly equivalent amounts of carbon are released to the atmosphere in CO₂ as in CH₄.

¹³14 Mt of CH₄ (see Table 8-3) are equivalent, volume wise at standard temperature and pressure, to 38 Mt of CO₂.

1 released from such combustion is considered biological in origin (i.e., the methane used arose from
2 biological material). Thus, only methane emissions, at 21 times the CO₂ global warming potential, are
3 included as part of GHG inventories.¹⁴ Their combustion greatly alleviates the net contribution to GHG
4 emissions and provides power or steam that might prevent the combustion of fossil fuels elsewhere for
5 these purposes.

7 **COSTS RELATED TO CONTROLLING ANTHROPOGENIC IMPACTS ON THE** 8 **CARBON CYCLE**

9 The subject of defining costs associated with reducing anthropogenic impacts on the carbon cycle is
10 one of the most contentious of issues in any carbon-focussed analysis. Different modelling approaches to
11 cost assessments (top-down, bottom-up, applicable discount rates, social costing, cost effectiveness, no
12 regrets, etc.), different understandings of what costs actually include (risk, option values, welfare,
13 intangibles, etc.), different values associated with energy demand in different countries (accessibility,
14 availability, infrastructure, resource type and size), the number of possible actions and technologies
15 included in the analysis, and the perspective on technology development all have an impact on how one
16 evaluates costs. Should analysts consider only historical responses to energy prices, production and
17 demand elasticities, income changes and the like? Does one consider only technology options and their
18 strict financial costs? Should one review producers' or consumers' welfare issues associated with new
19 technologies? Are there local, national, international issues to be broached?

20 How might one reduce emissions in industrial and waste sectors? Methods of reduction can be
21 classified as:

- 22 • reducing process/fugitive emissions or converting currently released emissions (e.g., reduce process
23 emissions from cement, lime production, capture or prevent fugitive emissions leaks from pipelines or
24 combustion of emissions such as methane from landfills, cogeneration using landfill offgases);
- 25 • energy efficiency, including combined heat and power;
- 26 • process change (materials efficiency, recycling, substitution between materials or between materials
27 and energy);
- 28 • fuel substitution; and
- 29 • carbon capture and storage.

30
31 Variation within industries is significant, but some simple allocation of a broad range of costs can be
32 attributed to potential reductions over a set time period. We suggest the cost categories ("A" through "D")

¹⁴Theoretically, one should assume a factor of 20 because, were the methane released as CO₂, it would be considered to have no net GHG effect.

1 shown in Table 8-3. The table contains estimates of the percentage reduction at the grouped cost levels.
2 The costs represented here are not drawn from a single source but, rather, are the authors' estimates based
3 on a long history of interaction with cost reported in various documents.

5 **Table 8-3. Approximate costs and reductions potential**

6
7 When looking at cost numbers like this, one should remember that, for each \$10 cost increment per
8 Mt CO₂ (or \$2.73 per Mt C), gasoline prices would increase about 2.4¢/L (9¢/U.S. gal). Diesel fuel cost
9 would be slightly higher, at nearly 2.7¢/L (10¢/U.S. gal). At this rate, costs per GJ (slightly smaller than
10 one million BTU) vary by fuel: coal would rise about 90¢/GJ, depending on type, HFO by 73¢, and
11 natural gas by 50¢. Were one to use these fuels to generate electricity at a 35% efficiency rate, the cost
12 increase in coal-fired electricity generation would be about 0.8¢/kWh, about 0.65¢/kWh for HFO fired
13 electricity, and about 0.45¢/kWh if natural gas was used.

14 Of course, as the cost of carbon increases one can always obtain greater reductions, but the return on
15 these expenditures becomes marginal or insignificant and so are not included in the cells of Table 8-3. If
16 two cost categories are shown in a cell (e.g., A/B) and the quantity reduced (%Q_{red}) as 15/20 in the
17 neighbouring cell, the value associated with the second portrays the marginal addition that may be made
18 at that increased expenditure level. In this example, spending up to \$25/t CO₂ may reduce emissions by
19 15% and with a further expenditure of up to \$50/t CO₂ would add a further 20% for a total of 35% were
20 all expenditures to reduce emissions made (see "Metal Smelt" in Table 8-3).

21 Because not all actions are applicable to all industries, as one aggregates to an "all industry" level
22 (top line in the table), the total overall emissions reduction level may be less than any of the individual
23 industries sited. We provide an approximation of each industry, but if potentials for a certain option are
24 not available in that industry (e.g., process change), this lowers the average for the aggregate category.

26 **Some Explanatory Notes**

27 The five categories are not independent, and thus, reductions are not additive across categories. We
28 have tried to isolate somewhat what reductions might be like were one to focus only on that particular
29 category. Data come from a variety of sources and often focus on more than one of the following aspects
30 (Hertzog, 1999; Martin *et al.*, 2001; Jaccard *et al.*, 2002; Jaccard *et al.*, 2003; Jaccard, Nyboer, *et al.*,
31 2003; Worrel *et al.*, 2004; DOE, 2006).

32 **Process and Fugitives:** Process and fugitive reductions are only available in certain industries. For
33 example, cement and lime calcination, ammonia production, and others (see above) have process
34 emissions that one may be able to control or manipulate. Because wood products industries burn a lot of

1 wood waste, fugitives (methane and VOCs) are higher than in other industries and reduction potentials
2 exist. In this particular example, fugitive emission and reduction potential are small compared to those
3 possible in petroleum refining and upstream gas and oil.

4 In the waste sector, the reductions potentials are very large; we have simply estimated possible
5 reductions if we were to trap and burn all landfill methane. The costs for this are quite low. In an EPA
6 study (EPA, 2003a), estimates of between 40% and 60% of methane available for capture may generate
7 net economic benefits.

8 **Energy Efficiency:** While efficiency is important for more than just CO₂ reduction, depending on
9 how one views the advent and penetration of new technologies, potentials for reduction are limited if one
10 does not consider changing processes or switching fuels; that is, the potential for emissions reductions
11 from efficiency improvements is strongly linked with these other two avenues. For example, using DRI
12 processes in iron smelting, moving to Cermet anodes in electric arc furnaces in iron and steel and
13 aluminium smelting industries or shifting to hydrometallurgic processes from pyrometallurgic ones in
14 nonferrous metal smelting can significantly improve efficiencies and lower both combustion and process
15 GHG emissions; we include them here as an efficiency improvement even though they may be considered
16 a process change and fall under the next column in Table 8-3.

17 Because so much emphasis is placed on this particular avenue to reductions, we define it here as a
18 separate category even though it is difficult to disaggregate from fuel switching and process change.
19 Modeling from a more technical, strict end-use approach using technology possibility curves or similar
20 factors for efficiency improvement over time tends to show higher potentials than when one uses hybrid
21 approaches that try to assess the impacts of costs on technology choice (and thus energy demand); we
22 have portrayed the outcome of the latter and provide what some may consider conservative estimates of
23 reduction potential (see particularly Martin *et al.*, 2001; Jaccard *et al.*, 2002; Jaccard *et al.*, 2003; Jaccard,
24 Nyboer, *et al.*, 2003; Worrel *et al.*, 2004).

25 **Process Change:** Process change in its broader sense is difficult to estimate; it requires not only an
26 understanding of the industry and its potential for change but also an understanding of the market demand
27 for industry products that may be different than before the change was made. In pulp production, for
28 example, one could move away from kraft pulp and increase production ratios (the kraft process only
29 converts one-half the tree into pulp), but will market acceptability for the end product be unaffected?
30 Reducing the actual clinker content of ground cement can radically alter emissions levels. Numerous
31 substitution possibilities exist in the rather diverse Other Manufacturing section (carpet recycling,
32 alternative uses for plastics, etc.).

33 **Fuel Substitution:** As mentioned, it is difficult to isolate fuel substitution and efficiency
34 improvement because fuel types do contain inherent qualities that affect efficiency. While fuel

1 substitution is an important method of reducing carbon, this is beneficial only if options to move to less
2 carbon-intense fuels exist. In pulp and paper, one can move to biomass, but the industry already depends
3 on at least one-half of its energy from biomass. Some operating pulp and paper plants are totally self-
4 sufficient. Even so, further potential exists especially in combination with energy efficiency improvement
5 such as cogeneration. Most of the cement and lime, in Canada at least, is produced using coal or coke,
6 allowing for reductions were they to move to biomass, waste fuels, natural gas, or even oil. In some
7 industries, like mining, the bulk of the energy used is electricity, and direct reduction opportunities are
8 small.

9 **Carbon Capture and Storage (CC&S):** In one sense, all industries and landfills could invoke CC&S
10 but the methods to accomplish this are not well understood and/or the costs are very high. For example,
11 one could introduce an oxygen stream into all combustion devices such that the exhaust steam is CO₂
12 rich, suitable for capture and storage. Some industries, like cement production (nonmetal minerals), are
13 reasonable candidates for capture, but transport of the CO₂ for storage may prohibit implementation (see
14 particularly Hertzog, 1999; DOE, 2006).

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Table 8-1. Energy reductions in recycling

Recycled material	Energy saved	Recycled material	Energy saved
Aluminum	95%	Glass	31%
Tissue paper	54%	Newsprint	45%
Printing/writing paper	35%	Corrugated cardboard	26%
Plastics	57%–75%	Steel	61%

Source: Hershkowitz, 1997.

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Table 8-2. Waste materials flows by region in North America, 2003

	United States	Canada	Mexico
Total waste (Mt yr ⁻¹)	236.0	24.8	29.2
Recycled	72.0	6.6	–
Carbon-based waste	197.1	19.6	–
Carbon recycled	47.3	4.3	–
Methane (kt yr ⁻¹)			
Generated	12,486	1,452	–
Captured, oxidized	6,239	336	–
Emitted	6,247	1,117	–
Emitted (CO ₂ equivalents)	131,187	23,453	–

Source: EPA, 2003b, 2005; Statistics Canada, 2004; Mohareb, 2003 for Canada methane data; California Environmental Protection Agency, 2003 for Mexico data point.

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Table 8-3. Approximate costs and reductions potential

Sector	Reduction of fugitives		Energy efficiency		Process change		Fuel substitution		Carbon Capture and Storage	
	Cost category	%Q _{red}	Cost category*	%Q _{red} *	Cost category	%Q _{red}	Cost category	%Q _{red}	Cost category	%Q _{red}
All industry	B	3	A/B	12/8	B	20	A	10	C	30
P&P	B	5	A/B	10/5	B	40	A	40	D	?
Nonmetal min			A	10	A	40	A	40	C	80
Metal smelt			A/B	15/20	B	10	A	15	C	40
Mining			A	5						
Chemicals	B	10	A/B	10/5	B	25	A	5	C/D	40/20
Forest products	B	5	A	5						
Other man			A	15	A	20	A	5	D	?
Waste	A	90							D	30

3 *If two letters appear, two percent quantities reduced are shown. Each shows the quantity reduced at that cost. That is, if all
4 lesser and higher costs were made, emissions reduction would be the sum of the two values.

5 Note: The reductions across categories are NOT additive. For example, if “Carbon Capture and Storage” is employed, then
6 fuel switching would have little bearing on the emissions reduction possible. Also, it is difficult to isolate process switching and
7 efficiency improvements.

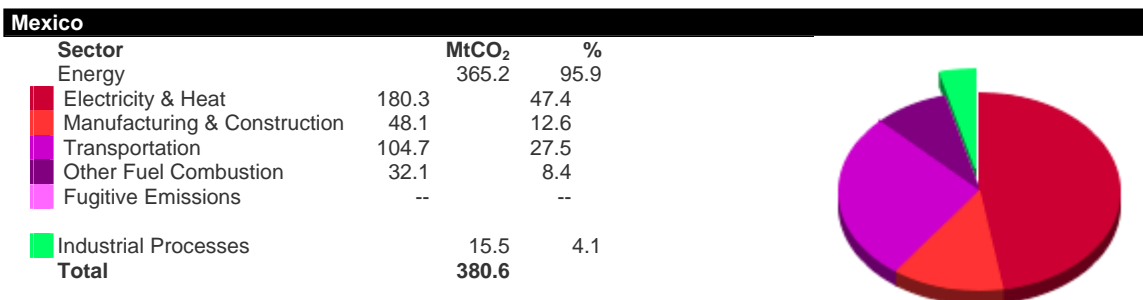
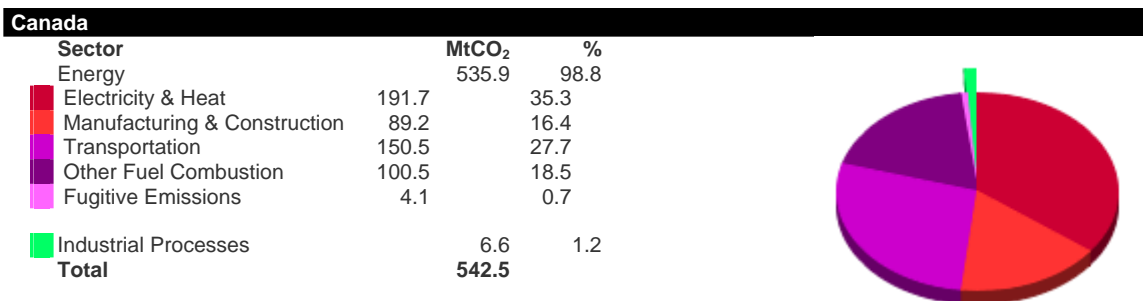
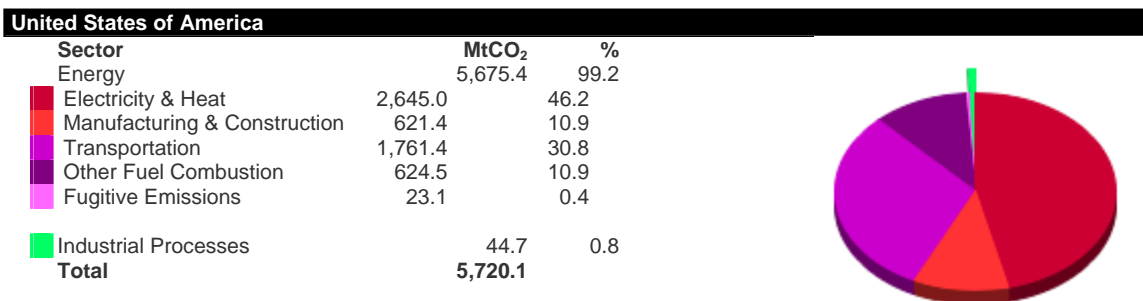
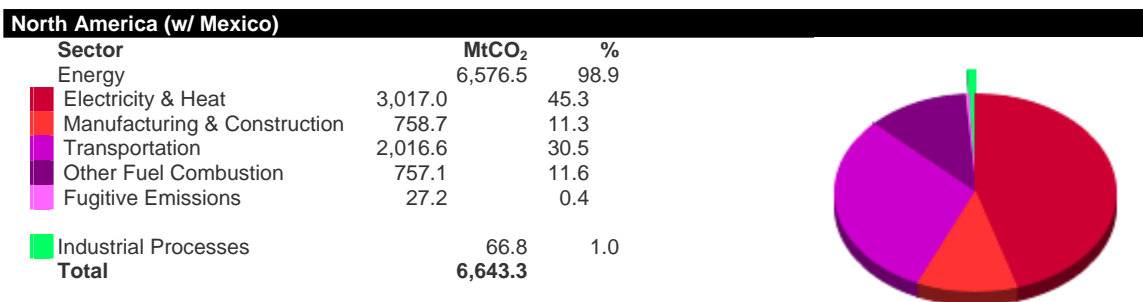
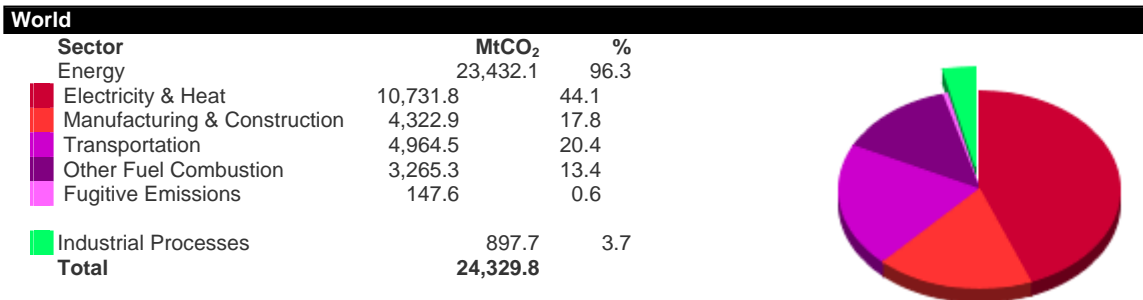
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9 The “Cost Categories” are as follows:

10 **CO₂-Based:** A: \$0–\$25/t CO₂; B: \$25–\$50/t CO₂; C: \$50–\$100/t CO₂; D: >\$100/t CO₂

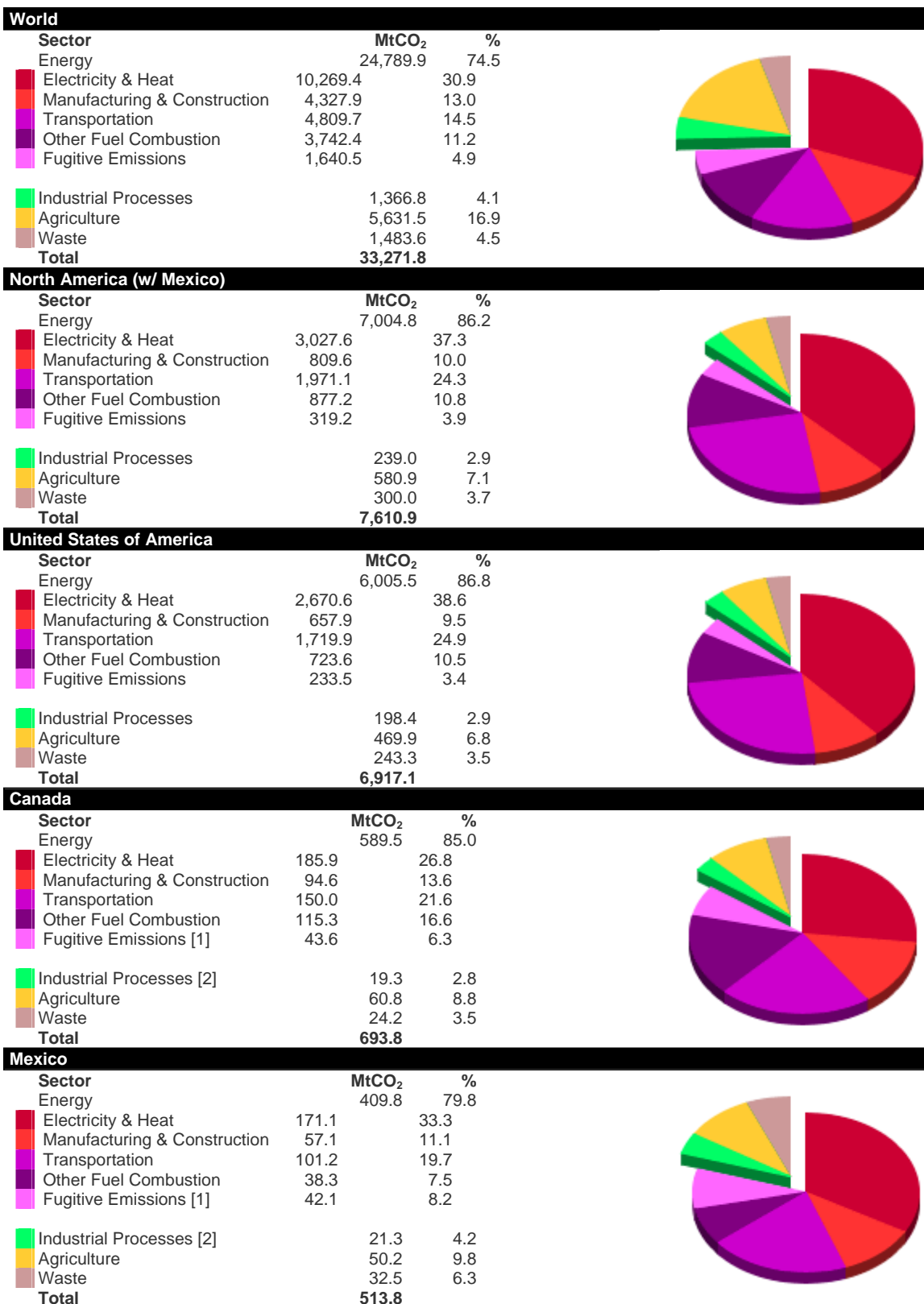
11 **Carbon-Based:** A: \$0–\$92/t C; B: \$92–\$180/t C; C: \$180–\$367/t C; D: >\$367/t C

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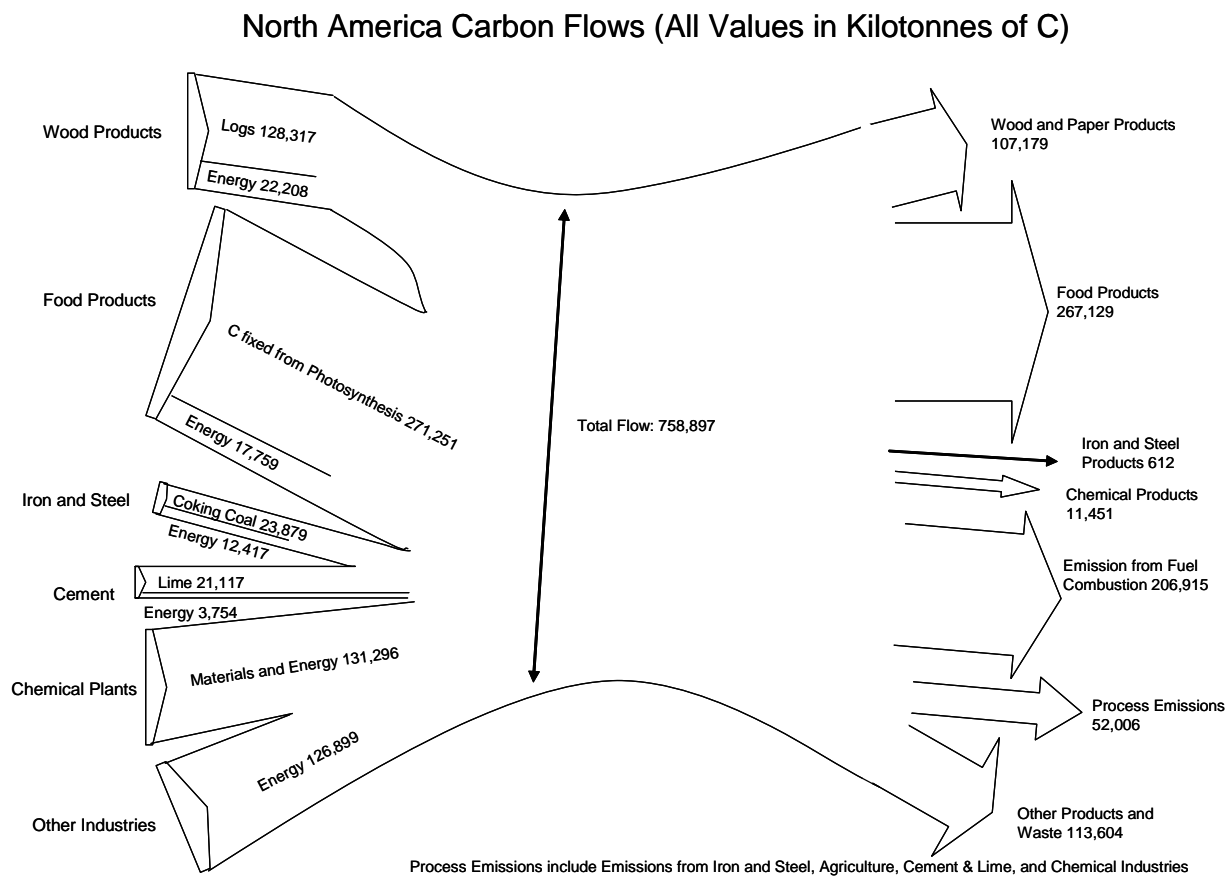
Fig. 8-1a. CO₂ emissions by sector in 2002. Source: Climate Analysis Indicators Tool (CAIT) Version 3.0 (Washington, D.C.: World Resources Institute, 2005).



[1] N₂O data not available. [2] CH₄ data not available.

1 **Fig. 8-1b. GHG emissions by sector in 2000, CO₂, CH₄, N₂O, PFCs, HFCs, and SF₆.** Source: Climate Analysis
 2 Indicators Tool (CAIT) Version 3.0 (Washington, D.C.: World Resources Institute, 2005).

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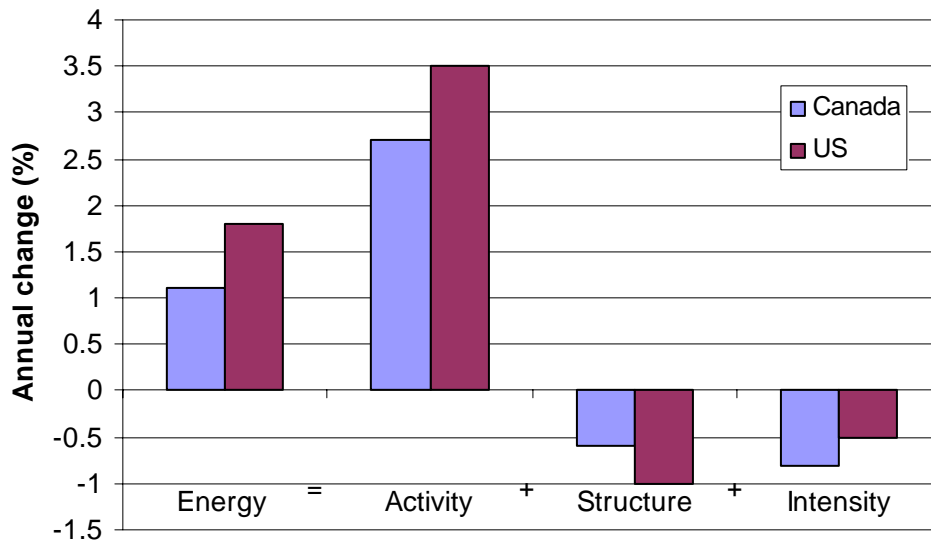
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Fig. 8-2. Carbon flows for Canada, the United States and Mexico combined. Values in kilotons carbon can be converted to kilotons CO₂ equivalents by multiplying by 44/12, the ratio of carbon dioxide mass to carbon mass. Comparable diagrams for the individual countries are in Appendix 8A. *Source:* Energy data from Statistics Canada Industrial Consumption of Energy survey, Conversion coefficients, IEA Oil Information 2004, IEA Coal Information 2005, IEA Natural Gas Information 2004. Process emissions from Environment Canada, *Canada GHG Inventory, 2002*, EPA, U.S. Emissions Inventory. Production data from Statistics Canada, CANSIM Table 002-0010, Tables 303-0010, -0014 to -0021, -0024, -0060, Pub. Cat. Nos.: 21-020, 26-002, 45-002, Canadian Pulp and Paper Association on forestry products. Production of forestry products: USDA Database; FO-2471000, -2472010, -2482000, -2483040, -6342000, -6342040, U.S. Timber Production, Trade, Consumption, and Price Statistics 1965–2005. Production of organic products (e.g., food): USDA PS&D Official Statistical Results. Steel: International Iron and Steel institute, World steel in figures 2003. Minerals production: USGS mineral publications.

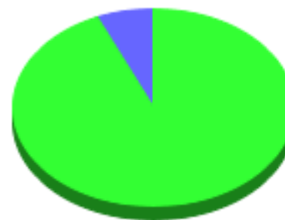


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Fig. 8-3. Decomposition of energy use, manufacturing sector, 1990–1998. Source: IEA, 2004.

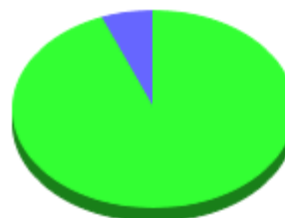
World

Gas	MtCO ₂	%
CH ₄	1,386.4	93.5
N ₂ O	97.2	6.5
Total	1,483.6	



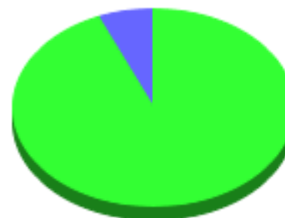
North America (w/ Mexico)

Gas	MtCO ₂	%
CH ₄	281.8	93.9
N ₂ O	18.2	6.1
Total	300.0	



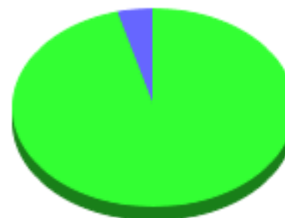
United States of America

Gas	MtCO ₂	%
CH ₄	227.7	93.6
N ₂ O	15.6	6.4
Total	243.3	



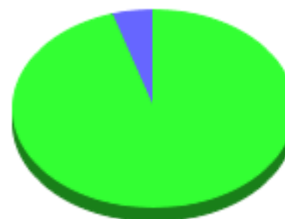
Canada

Gas	MtCO ₂	%
CH ₄	23.2	95.8
N ₂ O	1.0	4.2
Total	24.2	



Mexico

Gas	MtCO ₂	%
CH ₄	31.0	95.2
N ₂ O	1.6	4.8
Total	32.5	



1 **Fig. 8-4. GHG emissions by gas from waste in 2000.** Source: Climate Analysis Indicators Tool (CAIT)
 2 Version 3.0 (Washington, D.C.: World Resources Institute, 2005).

Appendix 8A**Industry and Waste Management – Supplemental Material**

This appendix presents diagrams of the carbon flows in Canada, the United States, and Mexico, respectively (Figs. 8A-1 through 8A-3). The numerical data in these figures are shown in thousands of metric tons of carbon, which can be converted into thousands of metric tons of CO₂ equivalents by multiplying the carbon values by 44/12 (i.e., the ratio of carbon dioxide mass to carbon mass). The combined carbon flows for all three nations are presented in Fig. 8-2 in Chapter 8 of this report.

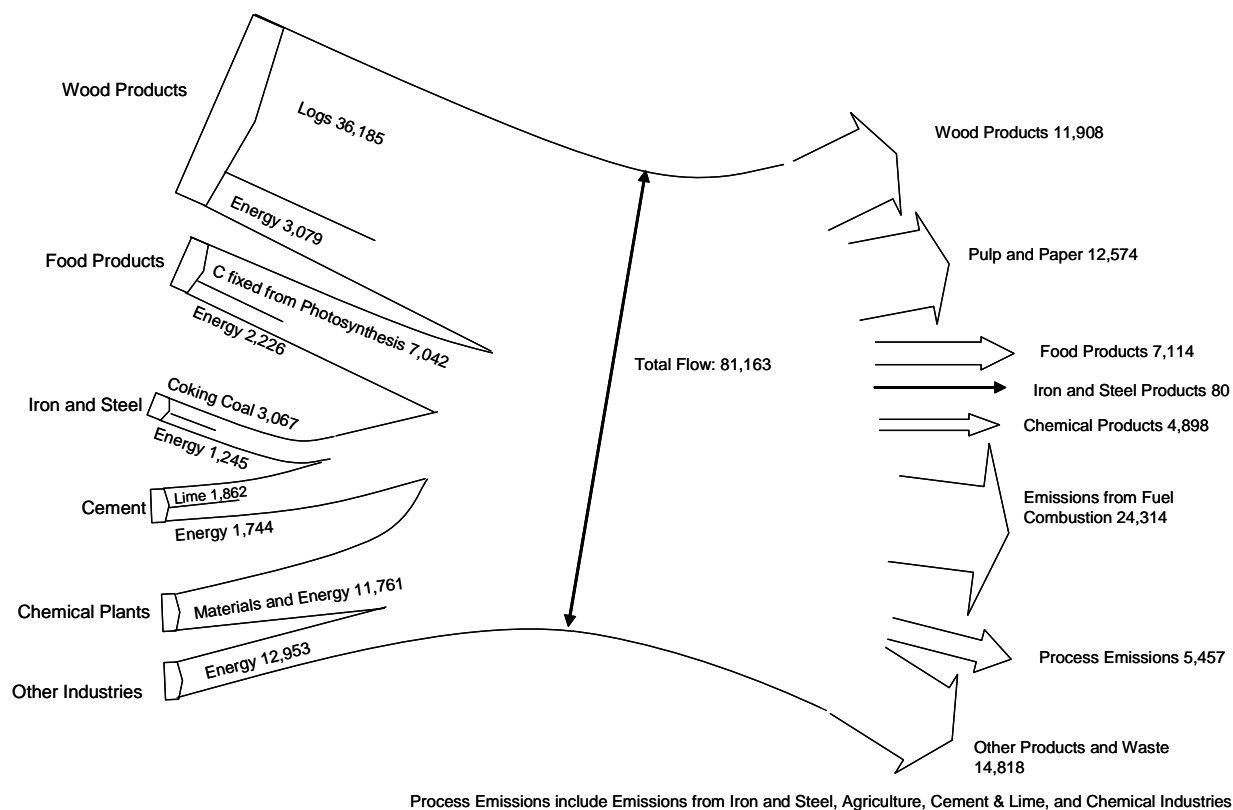
Figure 8A-1. Carbon flows, Canada.

Figure 8A-2. Carbon flows, United States.

Figure 8A-3. Carbon flows, Mexico.

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Canada Carbon Flows (All Values in Kilotonnes of C)



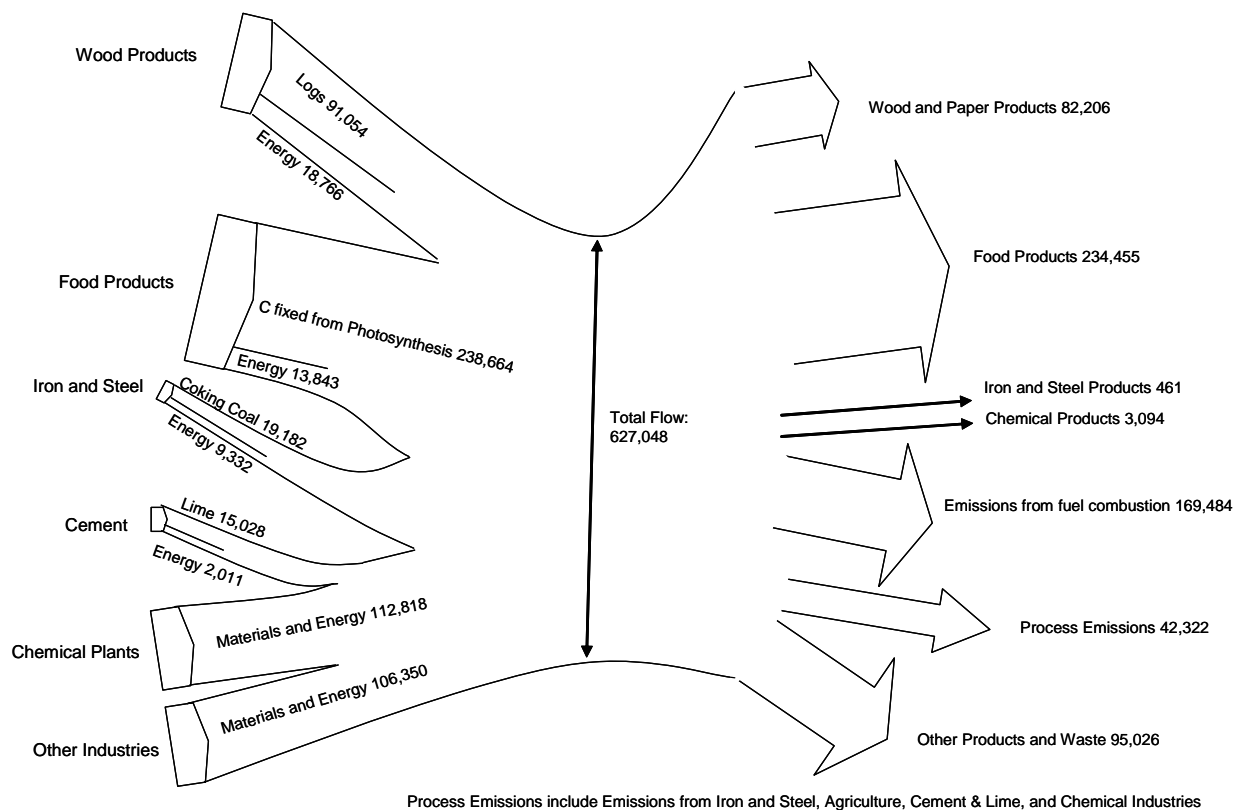
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Fig. 8A-1. Carbon flows, Canada. *Source:* Energy data from Statistics Canada Industrial Consumption of Energy survey, conversion coefficients and process emissions from Environment Canada, *Canada GHG Inventory, 2002*. Production data from Statistics Canada, CANSIM Table 002-0010, Tables 303-0010, -0014 to -0021, -0024, -0060, Pub. Cat. Nos.: 21-020, 26-002, 45-002, Canadian Pulp and Paper Association on forestry products.

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US Carbon Flows (All Values in Kilotonnes of C)



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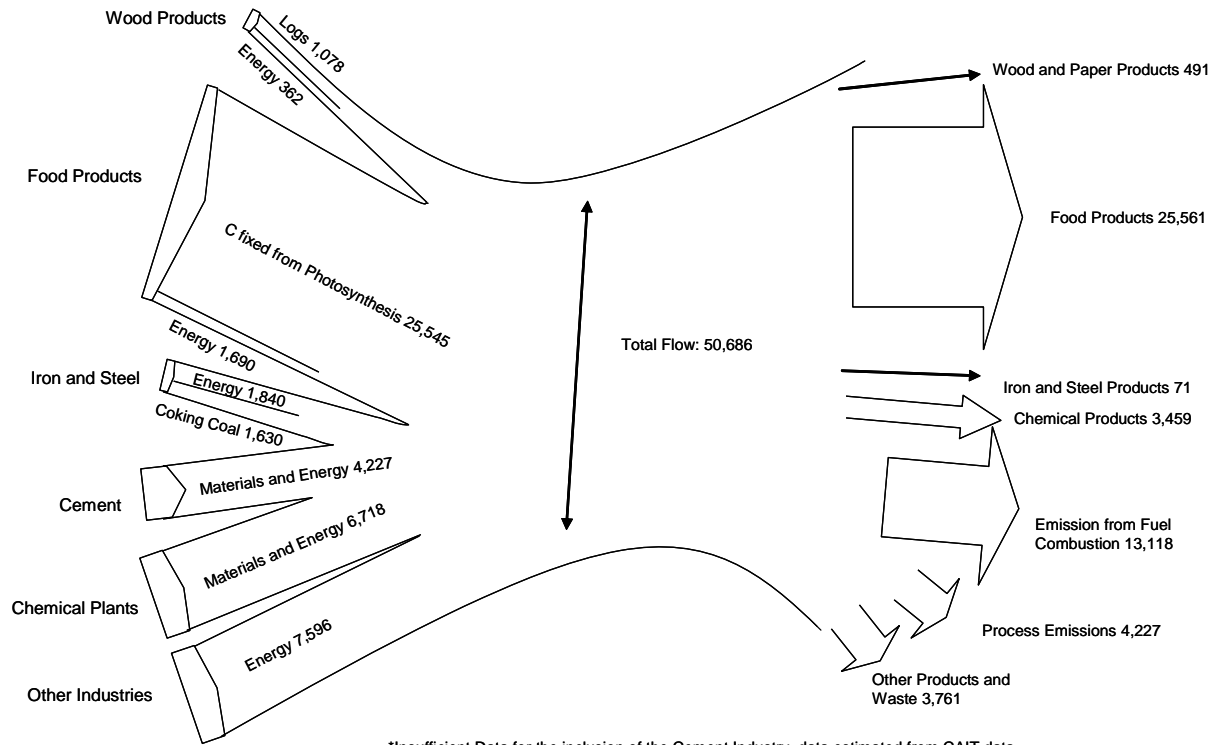
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Fig. 8A-2. Carbon flows, United States. *Source:* Energy data from IEA Oil Information 2004, IEA Coal Information 2005, IEA Natural Gas Information 2004. Process emissions: EPA, U.S. Emissions Inventory. Production of forestry products: USDA Database; FO-2471000 and -2472010, U.S. Timber Production, Trade, Consumption, and Price Statistics 1965–2005, Production of organic products (e.g., food): USDA PS&D Official Statistical Results, Steel: International Iron and Steel institute, World steel in figures 2003, Minerals production: USGS mineral publications.

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Mexico Carbon Flows (All Values in Kilotonnes of C)



*Insufficient Data for the inclusion of the Cement Industry, data estimated from CAIT data

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5 **Fig. 8A-3. Carbon flows, Mexico.** Source: Energy data from IEA Oil Information 2004, IEA Coal Information
 6 2005, IEA Natural Gas Information 2004. Process emissions: EPA, U.S. Emissions Inventory. Production of forestry
 7 products: USDA Database; FO-2471000, -2472010, -2482000, -2483040, -6342000, -6342040. Production of
 8 organic products (e.g., food): USDA PS&D Official Statistical Results. Steel: International Iron and Steel institute,
 9 World steel in figures 2003.

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