# Glossary

Adaptive Management: The rigorous application of management, research, and monitoring to gain information and experience necessary to assess and modify management activities. A process that uses feedback from refuge research and monitoring and evaluation of management actions to support or modify objectives and strategies at all planning levels.

**Alternative:** 1) A reasonable way to fix the identified problem or satisfy the stated need (40 CFR 1500.2). 2) Alternatives are different means of accomplishing refuge purposes and goals and contributing to the System mission (Draft Service Manual 602 FW 1.5).

**Biological Control:** The use of organisms or viruses to control weeds or other pests.

**Comprehensive Conservation Plan** 

(CCP): A document that describes the desired future conditions of the refuge; and provides long-range guidance and management direction for the refuge manager to accomplish the purposes of the refuge, contribute to the mission of the System, and to meet other relevant mandates (Draft Service Manual 602 FW 1.5).

Concern: See definition of "Issue."

**Cover Type:** The present vegetation of an area.

**Cultural Resources:** The remains of sites, structures, or objects used by people in the past.

Cultural Resource Inventory: A

professionally conducted study designed to locate and evaluate evidence of cultural resources present within a defined geographic area. Inventories may involve various levels, including background literature search, comprehensive field examination to identify all exposed physical manifestations of cultural resources, or sample inventory to project site distribution and density over a larger area. Evaluation of identified cultural resources to determine eligibility for the National Register follows the criteria found in .36 CFR 60.4 (Service Manual 614 FW 1.7).

**Ecological Integrity:** An ecosystem has integrity when it is deemed characteristic for its natural region, including the composition and abundance of native species and biological communities, rates of change and supporting processes. In plain language, ecosystems have integrity when they retain their native components and complexity (plants, animals and other organisms) and processes (such as growth, reproduction, energy flow, and nutrient cycling) to maintain the ecosystem's capacity for self-organization through time.

**Ecosystem:** A dynamic and interrelating complex of plant and animal communities and their associated nonliving environment.

**Ecosystem Management:** Management of natural resources using system-wide concepts to ensure that all plants and animals in ecosystems are maintained at

viable levels in native habitats and basic ecosystem processes are perpetuated indefinitely.

**Endangered Species (Federal):** A plant or animal species listed under the Endangered Species Act that is in danger of extinction throughout all or a significant portion of its range.

**Endangered Species (State):** A plant or animal species in danger of becoming extinct or extirpated in an individual State within the near future if factors contributing to its decline continue. Populations of these species are at critically low levels or their habitats have been degraded or depleted to a significant degree.

**Environmental Assessment (EA):** A concise public document, prepared in compliance with the National Environmental Policy Act, that briefly discusses the purpose and need for an action, alternatives to such action, and provides sufficient evidence and analysis of impacts to determine whether to prepare an Environmental Impact Statement or Finding of No Significant Impact (40 CFR 1508.9).

# **Environmental Impact Statement (EIS):**

A detailed written statement required by section 102(2)(C) of the National Environmental Policy Act, analyzing the environmental impacts of a proposed action, adverse effects of the project that cannot be avoided, alternative courses of action, short-term uses of the environment versus the maintenance and enhancement of long-term productivity, and any irreversible and irretrievable commitment of resources (40 CFR 1508.1 I).

**Evapotranspiration:** The combined water loss from a biotic community or ecosystem into the atmosphere caused by evaporation

of water from the soil plus the transpiration of plants.

**Fauna:** All the vertebrate and invertebrate animals of an area.

**Federal Trust Resources:** A trust is something managed by one entity for another who hold the ownership. The FWS holds in trust many natural resources for the people of the United States of America as a result of Federal Acts and treaties. Examples are species listed under the Endangered Species Act, migratory birds protected by international treaties, and native plant or wildlife species found on a national wildlife refuge.

**Federal Trust Species:** All species where the Federal government has primary jurisdiction including federally endangered or threatened species, migratory birds, anadromous fish, and certain marine mammals.

# Finding of No Significant Impact

(FONSI): A document prepared in compliance with the National Environmental Policy Act, supported by an Environmental Assessment, that briefly presents why a Federal action will have no significant effect on the human environment and for which an Environmental Impact Statement, therefore, will not be prepared (40 CFR 1508.13).

Flora: All the plant species of an area.

**Forb:** A broad-leaved, herbaceous plant; for example, a columbine.

**Goal:** Descriptive, open-ended, and often broad statements of desired future conditions that conveys a purpose but does not define measurable units (Draft Service Manual 620 FW 1.5). **Geographic Information System (GIS):** A computer system capable of storing and manipulating spatial data.

**Habitat:** Suite of existing environmental condition required by an organism for survival and reproductions. The place where an organism typically lives.

Habitat Type: See Vegetation Type.

**Indicator Species:** A species of plant or animal that is assumed to be sensitive to habitat changes and represents the needs of a larger group of species. Also referred to as a key species.

**Integrated Pest Management:** Methods of managing undesirable species (such as weeds) including: education, prevention, physical or mechanical methods of control, biological control, responsible chemical use, and cultural methods.

**Issue:** Any unsettled matter that requires a management decision; e.g., a Service initiative, opportunity, resource management problem, a threat to the resources of the unit, conflict in uses, public concern, or the presence of an undesirable resource condition (Draft Service Manual 602 FW 1.5).

**Management Alternative:** See Alternative.

**Migration:** The seasonal movement from one area to another and back.

**Mission Statement:** Succinct statement of a unit's purpose and reason for being.

**Monitoring:** The process of collecting information to track changes of selected parameters over time.

National Environmental Policy Act of 1969 (NEPA): Requires all agencies, including the Service, to examine the environmental impacts of their actions, incorporate environmental information, and use public participation in the planning and implementation of all actions. Federal agencies must integrate NEPA with other planning requirements, and prepare appropriate NEPA documents to facilitate better environmental decision making (from 40 CFR 1500).

**National Wildlife Refuge:** A designated area of land, water, or an interest in land or water within the Refuge System.

# National Wildlife Refuge System:

Various categories of areas administered by the Secretary of the Interior for the conservation of fish and wildlife, including species threatened with extinction, all lands, waters, and interests therein administered by the Secretary as wildlife refuges, areas for the protections and conservation of fish and wildlife that are threatened with extinction, wildlife ranges, games ranges, wildlife management areas, or waterfowl production areas.

**Native Species:** Species that normally live and thrive in a particular ecosystem.

**Natural:** Pertains to the ecosystem components (biological, physical, chemical) and processes (geological, hydrological and biological) present on the refuge prior to the influence of western man.

**Neotropical Migratory Bird:** A bird species that breeds north of the U.S./Mexican border and winters primarily south of this border.

**Notice of Intent (NOI):** In the case of a Federal action, such as analyzed in this documentation, an NOI is a notice that an environmental impact statement will be prepared and considered (40 CFR 1508.22). Published in the *Federal Register*. Notice of Availability: An NOA is a notice that documentation is available to the public on a Federal action, in this case, the Comprehensive Conservation Plan. Published in the *Federal Register*.

**Noxious Weed:** A plant species designated by Federal or State law as generally possessing one or more of the following characteristics: aggressive or difficult to manage; parasitic; a carrier or host of serious insect or disease; or nonnative, new, or not common to the United States, according to the Federal Noxious Weed Act (PL 93-639), a noxious weed is one that causes disease or had adverse effects on man or his environment and, therefore, is detrimental to the agriculture and commerce of the Untied States and to the public health.

**Objective:** An objective is a concise target statement of what will be achieved, how much will be achieved, when and where it will be achieved, and who is responsible for the work. Objectives are derived from goals and provide the basis for determining management strategies. Objectives should be attainable and time-specific and should be stated quantitatively to the extent possible. If objectives cannot be stated quantitatively, they may be stated qualitatively (Draft Service Manual 602 FW 1.5).

**Passerine:** Perching songbird; includes over half of all birds. For example - sparrows, finches, warblers.

**Planning Area:** A planning area may include lands outside existing planning unit boundaries that are being studied for inclusion in the System and/or partnership planning efforts. It may also include watersheds or ecosystems that affect the planning area. **Planning Team:** A planning team prepared the Comprehensive Conservation Plan. Planning teams are interdisciplinary in membership and function. Teams generally consist of a planning team leader; refuge manager and staff; biologists; staff specialists or other representatives of Service programs, ecosystems or regional offices; and other governmental agencies as appropriate.

**Planning Unit:** A single refuge, an ecologically / administratively related complex of refuges, or distinct unit of a refuge.

**Plant Association:** A classification of plant communities based on the similarity in dominants of all layers of vascular species in a climax community.

**Plant Community:** An assemblage of plant species unique in its composition; occurs in particular locations under particular influences; a reflection or integration of the environmental influences on the site -- such as soil, temperature, elevation, solar radiation, slope, aspect, and rainfall; denotes a general kind of climax plant community, i.e., ponderosa pine or bunchgrass.

**Preferred Alternative:** This is the alternative determined (by the decision maker) to best achieve the Refuge purpose, vision, and goals; contributes to the Refuge System mission, addresses the significant issues; and is consistent with principles of sound fish and wildlife management.

**Prescribed Fire:** The skillful application of fire to natural fuels under conditions of weather, fuel moisture, soil moisture, etc., that allow confinement of the fire to a predetermined area and produces the intensity of heat and rate of spread to accomplish planned benefits to one or more objectives of forest management, wildlife management, or hazard reduction.

**Public:** Individuals, organizations, and groups; officials of Federal, State, and local government agencies; Indian tribes; and foreign nations. It may include anyone outside the core planning team. It includes those who may or may not have indicated an interest in Service issues and those who do or do not realize that Service decisions may affect them.

**Public Involvement:** A process that offers affected and interested individuals and organizations an opportunity to become informed about, and to express their opinions on, Service actions and policies. In the process, these views are studied thoroughly and thoughtful consideration of public views is given in shaping decisions for refuge management.

**Purpose(s) of the Refuge:** The purpose of a refuge is specified in or derived from the law, proclamation, executive order, agreement, public land order, donation document, or administrative memorandum establishing, authorization, or expanding a refuge, refuge unit, or refuge subunit.

# **Refuge Operating Needs System**

(RONS): The Refuge Operating Needs System is a national database that contains the unfunded operational needs of each refuge. Projects included are those required to implement approved plans, and meet goals, objectives, and legal mandates.

**Refuge Use:** Any activity on a refuge, except administrative or law enforcement activity carried out by or under the direction of an authorized Service employee.

Refuge Goal: See Goal.

**Refuge Purposes:** The purposes specified in or derived from the law, proclamation,

executive order, agreement, public land order, donation document, or administrative memorandum establishing, authorizing, or expanding a refuge, a refuge unit, or refuge subunit (Draft Service Manual 602 FW 1.5).

**Special Status Species:** Plants or animals that have been identified through either Federal law, State law, or agency policy, as requiring special protection of monitoring. Examples include federally listed endangered, threatened, proposed, or candidate species; state listed endangered, threatened, candidate, or monitor species; U.S. Fish & Wildlife Service species of management concern and species identified by the Partners in Flight program as being of extreme or moderately high conservation concern.

**Species of Management Concern:** Those plant and animal species, while not failing under the definition of special status species, that are of management interest by virtue of being Federal trust species such as migratory birds, important game species including white-tailed deer, furbearers such as American marten, important prey species including redbacked vole, or significant keystone species such as beaver.

**Step-down Management Plans:** Stepdown management plans provide the details necessary to implement management strategies identified in the comprehensive conservation plan (Draft Service Manual 602 FW 1.5).

**Sound Professional Judgment:** A finding, determination, or decision that is consistent with principles of sound fish and wildlife management and administration, available science and resources, and adherence to the requirements of the Refuge Administration Act and other applicable laws. **Strategy:** A specific action, tool, or technique or combination of actions, tools, and techniques used to meet unit objectives (Draft Service Manual 602 FW 1.5).

**Succession:** Process of change and development in community components soil, micro-organisms, animal and plant life and microenvironment.

**Threatened Species (Federal):** Species listed under the Endangered Species Act that are likely to become endangered within the foreseeable future throughout all or a significant portion of their range.

**Threatened Species (State):** A plant or animal species likely to become endangered in an individual State within the near future if factors contributing to population decline or habitat degradation or loss continue.

**Trust Species:** Species for which the U.S. Fish & Wildlife Service has primary responsibility including most federally listed threatened and endangered species, anadromous fish once they enter inland U.S. waterways, and migratory birds. Also see "Federal Trust Species."

**Vegetation Type, Habitat Type, Forest Cover Type:** A land classification system based upon the concept of distinct plant associations.

Vision Statement: A concise statement of the desired future condition of the planning unit, based primarily upon the System mission, specific refuge purposes, and other relevant mandates (Draft Service Manual 602 FW 1.5).

Wilderness Study Areas: Lands and waters identified through inventory as meeting the definition of wilderness and undergoing evaluation for recommendation for inclusion in the Wilderness System. A study area must meet the following criteria: (1) generally appears to have been affected primarily by the forces of nature, with the imprint of man's work substantially unnoticeable; (2) has outstanding opportunities for solitude or a primitive and unconfined type of recreation; (3) has at least 5,000 contiguous roadless acres or is sufficient in size as to make practicable its preservation and use in an unimpaired condition (Draft Service Manual 61 0 FW 1.5).

Wilderness: See Designated Wilderness Area.

**Wildfire:** A free-burning fire requiring a suppression response; all fire other than prescribed fire that occurs on wildlands (Service Manual 621 FW 1.7).

**Wildland Fire:** Every wildland fire is either a wildfire or a prescribed fire (Service Manual 621 FW 1.3).

Wildlife-dependent Recreation: A use of a refuge involving hunting, fishing, wildlife observation and photography, or environmental education and interpretation. The National Wildlife Refuge System Improvement Act of 1997 specifies that these are the six priority general public uses of the System.

# **Appendix A. Key Legislation and Policies**

Antiquities Act (1906): Authorizes the scientific investigation of antiquities on Federal land and provides penalties for unauthorized removal of objects taken or collected without a permit.

### Migratory Bird Treaty Act (1918):

Designates the protection of migratory birds as a Federal responsibility. This Act enables the setting of seasons, and other regulations including the closing of areas, Federal or non-Federal, to the hunting of migratory birds.

### Migratory Bird Conservation Act (1929):

Establishes procedures for acquisition by purchase, rental, or gifts of areas approved by the Migratory Bird Conservation Commission.

# Migratory Bird Hunting and Conservation Stamp Act (1934):

Authorized the opening of part of a refuge to waterfowl hunting.

**Fish and Wildlife Act (1956):** Established a comprehensive national fish and wildlife policy and broadened the authority for acquisition and development of refuges.

# Fish and Wildlife Coordination Act (1958): Allows the U.S. Fish & Wildlife Service to enter into agreements with private landowners for wildlife management purposes.

**Refuge Recreation Act (1962):** Allows the use of refuges for recreation when such uses are compatible with the refuge's

primary purposes and when sufficient funds are available to manage the uses.

Land and Water Conservation Fund Act (1965): Uses the receipts from the sale of surplus Federal land, outer continental shelf oil and gas sales, and other sources for land acquisition under several authorities.

National Wildlife Refuge System Administration Act of 1966 as amended by the National Wildlife Refuge System Improvement Act of 1997, 16 U.S.C. 668dd-668ee. (Refuge Administration Act): Defines the National Wildlife Refuge System and authorizes the Secretary to permit any use of a refuge provided such use is compatible with the major purposes for which the refuge was established. The Refuge Improvement Act clearly defines a unifying mission for the Refuge System; establishes the legitimacy and appropriateness of the six priority public uses (hunting, fishing, wildlife observation and photography, or environmental education and interpretation); establishes a formal process for determining compatibility; established the responsibilities of the Secretary of Interior for managing and protecting the System; and requires a Comprehensive Conservation Plan for each refuge by the year 2012. This Act amended portions of the Refuge Recreation Act and National Wildlife Refuge System Administration Act of 1966.

National Historic Preservation Act (1966) as amended: Establishes as policy that the Federal Government is to provide leadership in the preservation of the nation's prehistoric and historic resources.

### Architectural Barriers Act (1968):

Requires federally owned, leased, or funded buildings and facilities to be accessible to persons with disabilities.

### National Environmental Policy Act

(1969): Requires the disclosure of the environmental impacts of any major Federal action significantly affecting the quality of the human environment.

**Endangered Species Act (1973):** Requires all Federal agencies to carry out programs for the conservation of endangered and threatened species.

**Rehabilitation Act (1973):** Requires programmatic accessibility in addition to physical accessibility for all facilities and programs funded by the Federal government to ensure that anybody can participate in any program.

# Archaeological and Historic

**Preservation Act (1974):** Directs the preservation of historic and archaeological data in Federal construction projects.

**Clean Water Act (1977):** Requires consultation with the Corps of Engineers (404 permits) for major wetland modifications.

**Executive Order 11988 (1977):** Each Federal agency shall provide leadership and take action to reduce the risk of flood loss and minimize the impact of floods on human safety, and preserve the natural and beneficial values served by the floodplains.

American Indian Religious Freedom Act (1978): Directs agencies to consult with

native traditional religious leaders to determine appropriate policy changes necessary to protect and preserve Native American religious cultural rights and practices.

Archaeological Resources Protection Act (1979) as amended: Protects materials of archaeological interest from unauthorized removal or destruction and requires Federal managers to develop plans and schedules to locate archaeological resources.

### **Emergency Wetlands Resources Act**

(1986): The purpose of the Act is "To promote the conservation of migratory waterfowl and to offset or prevent the serious loss of wetlands by the acquisition of wetlands and other essential habitat, and for other purposes."

# Federal Noxious Weed Act (1990):

Requires the use of integrated management systems to control or contain undesirable plant species, and an interdisciplinary approach with the cooperation of other Federal and State agencies.

## Native American Graves Protection and Repatriation Act (1990): Requires Federal agencies and museums to inventory, determine ownership of, and repatriate cultural items under their control or possession.

**Americans With Disabilities Act (1992):** Prohibits discrimination in public accommodations and services.

Executive Order 12996 Management and General Public Use of the National Wildlife Refuge System (1996): Defines the mission, purpose, and priority public uses of the National Wildlife Refuge System. It also presents four principles to guide management of the System.

# Executive Order 13007 Indian Sacred

**Sites (1996):** Directs Federal land management agencies to accommodate access to and ceremonial use of Indian sacred sites by Indian religious practitioners, avoid adversely affecting the physical integrity of such sacred sites, and where appropriate, maintain the confidentiality of sacred sites.

### Volunteer and Partnership

**Enhancement Act of 1998:** To amend the Fish and Wildlife Act of 1956 to promote volunteer programs and community partnerships for the benefit of national wildlife refuges, and for other purposes. October 5, 1998

Director's Order 148 - Coordination with State Fish and Wildlife Agency **Representatives on Management of the** National Wildlife Refuge System (December 23, 2003): This Director's Order outlines procedures we will follow for ongoing and effective cooperation with States when developing policy and managing the National Wildlife Refuge System. It was developed in cooperation with a team of State representatives from Alaska, Arizona, Montana, New York, and South Carolina under the auspices of Intergovernmental Personnel Agreements. It builds upon the direction in the National Wildlife Refuge System Improvement Act and the Interior Policy on State-Federal Relationships (43 CFR 24).

# **Appendix B. Compatibility Determinations**

# Station Name:

Fish Springs National Wildlife Refuge

# Date Established:

Fish Springs National Wildlife Refuge was approved for acquisition on June 18, 1958, by the Migratory Bird Conservation Committee.

# Establishing and Acquisition

# Authorities:

Fish Springs National Wildlife Refuge -Migratory Bird Conservation Act of 1929, Public Land Order 1942 dated August 12, 1959; Public Land Order 2563 dated December 22, 1961.

# Purpose for which Established:

Fish Springs National Wildlife Refuge was established under the Migratory Bird Conservation Act "... for use as inviolate sanctuaries, or for any other management purpose, for migratory birds." (16 U.S.C. 715D)

# Mission of the National Wildlife Refuge

# System:

To administer a national network of lands and waters for the conservation, management, and where appropriate, restoration of the fish, wildlife, and plant resources and their habitats within the United States for the benefit of present and future generations of Americans.

# **Description of Proposed Uses:**

Wildlife-dependent recreation, including hunting, wildlife observation and photography, environmental education and interpretation

Waterfowl hunting is allowed during the fall. All hunters are required to register at the visitor contact station prior to entering and upon exiting the Refuge for the purpose of hunting. A blind site for hunter with mobility impairments is maintained for use by reservation only and is available for reservation on Saturdays, Sundays, and Wednesdays during the waterfowl hunting season. Hunter parking areas are provided.

Wildlife observation and photography are facilitated by an auto-tour route. The universally accessible waterfowl hunting site is made available for photographers outside of the waterfowl hunting season. Visitors are permitted to hike or use boats without gas motors (electric motors are authorized) in areas open to the public.

The Fish Springs National Wildlife Refuge normally sponsors two public use events each year. One event is in conjunction with International Migratory Bird day and usually involves opportunities for the public to learn basic birding skills, how to attract migratory songbirds around the home, and opportunities to go birding on the Refuge with Utah experts. Attendance is normally around 50 visitors.

A second event normally scheduled is the Refuge Open House. Held since 1991 on the third Saturday in September, this event highlights our fall waterfowl migration and is also a day when various Partners display exhibits regarding their work on the Refuge and in Utah. Visitation for the event is normally between 50 to 100 visitors.

Other opportunities for environmental education and interpretation occur when Boy or Girl Scout groups, church youth groups, and various other organizations such as Elderhostel, Sons of the Pioneers, etc., visit the Refuge. Sometimes these visits are scheduled well in advance although they are frequently accommodated on short notice. School groups visiting the Refuge, due to the extreme travel distances involved, are an uncommon occurrence. However, when they do visit, a tour and talk as well as structured environmental education to meet goals identified by accompanying instructors are part of our effort. Camping is allowed by the issuance of a special use permit for groups engaged in pre-arranged environmental education programs and for organizations involved in Refuge service projects.

# Justification:

Based on the biological impacts described in the CCP and Environmental Assessment, the five public uses described here will have minimal, if any, adverse impacts on the wildlife-oriented purposes for which the Refuge was established or the purpose of the National Wildlife Refuge System.

At the same time, these five public uses help carry out the National Wildlife Refuge System Improvement Act mandate to "ensure that opportunities are provided within the System for compatible wildlifedependent recreational uses."

Additionally, a secondary goal of the National Wildlife Refuge System is to

provide opportunities for the public to develop an understanding and appreciation for wildlife. The five uses described here are identified as priority public uses in the National Wildlife Refuge System Improvement Act of 1997 and will help meet that goal on the Fish Springs National Wildlife Refuge with minimal conflicts with the wildlife conservation mission of the Refuge System.

# **Determination:**

Wildlife-dependent recreation, including hunting, wildlife observation and photography, and environmental education and interpretation are compatible with the following stipulations.

# Stipulations Necessary to Ensure

# Compatibility:

- Continue seasonal closures of some Refuge units during the spring breeding season and fall hunting season.
- Monitor use, regulate access, and maintain necessary facilities to prevent habitat degradation and wildlife disturbance in high public use areas.
- Monitor levels of use and effects on wildlife.
- Monitor participants to ensure activities are conducted in compliance with Refuge regulations.

# **Description of Proposed Use:**

# Research

The Fish Springs National Wildlife Refuge receives periodic requests to conduct scientific research. Priority would be given to studies that support Refuge purposes, goals, and objectives. This would include, for example, studies that contribute to the enhancement, protection, use, preservation, and management of native Refuge wildlife populations and their habitats, and would include cultural resources. Research applicants must submit a proposal that would outline: 1) objectives of the study; 2) justification for the study; 3) detailed methodology and schedule; 4) potential impact on Refuge wildlife and/or habitat, including disturbance (short- and long-term), injury, or mortality: 5) personnel required: 6) costs to the Refuge; and 7) end products (i.e., reports, publications). Research proposal would be reviewed by Refuge staff and others, as appropriate. Evaluation criteria will include, but not be limited to. the following:

- 1) Research that will contribute to priority management activities will have highest priority.
- 2) Research projects that can be done off the Refuge are less likely to be approved without compelling reason.
- Research that causes disturbance or is intrusive will be closely scrutinized. Level and type of disturbance will be carefully weighed when evaluating a request.
- If staffing or logistics make it impossible for the Refuge to monitor researcher activity, this may be reason to deny the request.
- 5) The length of the project will be considered and agreed upon before approval.

# Availability of Resources:

Resources to accommodate current levels of research are minimally adequate. If additional staff positions currently approved but not filled, shown in RONS projects listed in Appendix B, were filled, they would provide sufficient staff time needed to accommodate the increased research and monitoring efforts and associated administration, facility maintenance, and law enforcement needs.

# Anticipated Impacts on Service Lands,

# Water, and Interests:

Minimal impact to Refuge wildlife and habitats will be expected with research studies. Some level of disturbance is expected with all research activities since most researchers will be entering areas that are normally closed to the public and may be collecting samples or handling wildlife. Special Use Permit conditions will include special conditions to ensure that impacts to wildlife and habitats are kept to a minimum.

# **Determination:**

Use is compatible with the following stipulations.

# Stipulations Necessary to Ensure

# Compatibility:

- All approved researchers must be issued Special Use Permits by the Refuge Manager.
- Researchers must comply with all Refuge regulations unless authorized otherwise under conditions of their Special Use Permit.
- All data collected by the researcher also become property of the Refuge. Copies of any reports, summaries, and data regarding the research must be submitted to the Refuge.
- Researchers are responsible for coordinating with various agencies to gain specific permits to complete their projects. Authorized projects will be in compliance with all local, State, and Federal laws.
- Refuge Manager may suspend/modify conditions/terminate on-Refuge

research that is already permitted and in progress, should unacceptable impacts or issues arise or be noted.

### Justification:

Based on the biological impacts described in the CCP and Environmental Assessment, research as described here will have minimal, if any, adverse impacts on the wildlife-oriented purposes for which the Refuge was established or the purpose of the National Wildlife Refuge System.

Research projects will contribute to the enhancement, protection, use, preservation, and management of native wildlife populations and their habitats and cultural and geological resources. Most approved research projects would have significant potential to provide information that would enable Refuge staff to make management decisions that were based on increased levels of biotic soundness.

### Signatures:

10-05-04 Leader

Concurrence:

Regional Chief, NWRS

### Mandatory Re-Evaluation Date

This determination will be re-evaluated by the Refuge Manager after a period of not more than 15 years. If the conditions under which the use is permitted change significantly, or if significant new information exists regarding the effect of this use, then the determination shall be re-evaluated when those condition are known. Not withstanding any of the criteria identified in this paragraph, it is still the prerogative of the Refuge Manager to re-evaluate the compatibility of these uses at any time.

# **Appendix C. Planning Team**

# U.S. Fish & Wildlife Service

- Jay Banta, Refuge Manger, Fish Springs NWR
- James Graham, Refuge Operations Specialist, Fish Springs NWR
- Toni Griffin, Planning Team Leader, Region 6 Office
- Bridget McCann, Vice-Planning Team Leader, Region 6 Office
- Sean Fields, GIS Specialist, Region 6 Office
- Barbara Shupe, Vice-Writer/Editor, Region 6 Office

# **ERO Resources Corporation**

- Richard Trenholme, Environmental Scientist
- Ron Beane, Wildlife Biologist
- Lance Carpenter, Wildlife Biologist
- Martha Clark, Editor and Document Production

# **Appendix D. Environmental Compliance**

# **Environmental Action Statement**

U.S. Fish and Wildlife Service Region 6 Denver, Colorado

Within the spirit and intent of the Council on Environmental Quality's regulations for implementing the National Environmental Policy Act and other statutes, orders, and policies that protect fish and wildlife resources, I have established the following administrative record.

I have determined that the action of implementing the Fish Springs National Wildlife Refuge Comprehensive Conservation Plan is found not to have significant environmental effects, as determined by the attached Finding of No Significant Impact and the environmental assessment as found with the draft comprehensive conservation plan.

Ralph @ Morgenweck Regional Director Region 6, U.S. Fish and Wildlife Service Denver, Colorado

Steve Berendzen Refuge Program Supervisor Region 6, U.S. Fish and Wildlife Service Denver, Colorado

9/24/04 Date

ACTING Richard A. Coleman, Ph.D.

Assistant Regional Director, National Wildlife Refuge System Region 6, U.S. Fish and Wildlife Service Denver, Colorado

Jay Banta Refuge Manager Fish Springs National Wildlife Refuge Region 6, U.S. Fish and Wildlife Service Dugway, Utah

09-17-04

Date

# **Finding of No Significant Impact**

U.S. Fish and Wildlife Service Region 6 Denver, Colorado

### Fulfill the Fish Springs National Wildlife Refuge Comprehensive Conservation Plan

Three management alternatives for the Fish Springs National Wildlife Refuge were assessed as to their effectiveness in achieving the Refuge purposes and their impact on the human environment. Alternative A, the No Action Alternative, would continue current management of the Refuge. Alternative B, the Refuge Restoration Alternative, would restore Refuge habitats to mimic presettlement conditions. Alternative C, Management for Wildlife Diversity, the Proposed Action, would focus on providing habitat for maximum wildlife diversity including migratory birds, and native mammal, mollusk, invertebrate, and amphibian communities. Based on this assessment and comments received, I have selected Alternative C for implementation.

The preferred alternative was selected because it best meets the purposes for which the Fish Springs National Wildlife Refuge was established and is preferable to the "no action" alternative in light of physical, biological, economic, and social factors. The preferred alternative will also provide public aces for wildlife-dependent recreation, environmental education, and interpretation.

I find that the preferred alternative is not a major Federal action that would significantly affect the quality of the human environment within the meaning of Section 102(2)(C) of the National Environmental Policy Act of 1969. Accordingly, the preparation of an Environmental Impact Statement on the proposed action is not required.

The following is a summary of anticipated environmental effects from implementation of the preferred alternative:

- The preferred alternative will not adversely impact endangered or threatened species or their habitat.
- The preferred alternative will not adversely impact archaeological or historical resources.
- The preferred alternative will not adversely impact wetlands nor does the plan call for structures that could be damaged by or that would significantly influence the movement of floodwater.
- The preferred alternative will not have a disproportionately high or adverse human health or environmental effect on minority or low-income populations.
- The State of Utah has been notified and given the opportunity to review the Comprehensive Conservation Plan and associated environmental assessment.

9/24

Ralph Morgenweck Regional Director Region 6, U.S. Fish & Wildlife Service Denver, Colorado

# **Appendix E. Section 7 Biological Evaluation**

# **INTRA-SERVICE SECTION 7 BIOLOGICAL EVALUATION**

**Originating Persons:** Jay Banta Toni Griffin **Telephone Numbers:** (435) 831-5353 x 2 (303) 236-4378 **Date:** May 21, 2004

## I. Region: 6

II. Service Activity (Program): Refuges & Wildlife, Fish Springs National Wildlife Refuge

### **III. Pertinent Species and Habitat**

- A. Federally Listed species and/or their critical habitat within the action area 1. bald eagle, Haliaeetus leucocephalus (listed threatened and proposed delisting)
  - 2. There is no federally designated critical habitat on the action area (Fish Springs NWR)
- B. Proposed species and/or proposed critical habitat within the action area 1. None
- C. Candidate species within the action area
  - 1. Western yellow-billed cuckoo, Coccyzus americanus
  - 2. least chub, Iotichthys phlegethontis
- D. Include species/habitat occurrence on a map 1. see attachment

# IV. Geographic area or station name and action Station: Fish Springs National Wildlife Refuge

Action: Issuance and Implementation of Comprehensive Conservation Plan for Fish Springs NWR

### V. Location (map attached)

- A. Ecoregion Number and Name: Fish Springs NWR is located within the Service's Region 6, Mountain-Prairie Region and specifically in the Interior Basins Ecosystem
- B. County and State: Juab County, Utah
- C. Section, township, and range: Fish Springs NWR includes parts or all of Sections 1, 2, 3, 10, 11, 12, 13, 14, 23, 25, 26, 35, and 36, Township 14 West, Range 11 South; Sections 4, 5, 6, 7, 8, 9,16, 17, 18, 27, 28, 29, 30, 31, 32, Township 12 South, Range13 West.
- D. Distance & direction to nearest town: Fish Springs NWR is approximately 78 miles northeast of Delta, UT

Fish Springs NWR Comprehensive Conservation Plan Intra Service Section 7 Biological Evaluation

E. Species/habitat occurrence

1. bald eagle: This species occurs only as a migrant and winter species. Wintering numbers are typically 2-3 with a range of 0-5. Bald eagle activity occurs throughout the wetland portions of the Refuge. Diurnal roostng is concentrated in the large tree found at the Thomas Ranch Watchable Wildlife Area.

2

2. western yellow-billed cuckoo: This species is present as a very rare migrant. There are three records of sitings in 40 years. All have been in the vicinity of the Refuge headquarters and residential compound or at the Thomas Ranch Watchable Wildlife.

3. least chub: Least chub have been introduced into Walter and Deadman springs but are present only in Walter spring at this time.

VI. Description of proposed action: Issuance and Implementation of Comprehensive Conservation Plan for Fish Springs NWR

### **VII. Determination of effects**

- A. Explanation of effects of the action on species and critical habitats in items III. A, B & C
   1. There is no federally designated critical habitat on the action area (Fish Springs NWR) and the CCP does not find a need to propose designating critical habitat within the Refuge at this time.
- B. Explanation of actions to be implemented to reduce adverse effects

1. The actions of the CCP will cause little to no negative impacts upon migrant and wintering bald eagles. There may be a slight increase in visitation to the refuge, but current visitation levels are much lower than most field stations. A project to increase available, secure and undisturbed roosting sites will enhance bald eagle habitat. Habitat improvements that attract a larger waterfowl population will enhance foraging opportunities.

2. Current least chub population would not be negatively impacted by the proposed action. Current, proposed and ongoing efforts to expand the least chub population in conjunction with the Utah Division of Wildlife Resources could substantially increase the population of this species on the Refuge.

### VIII. Effect determination and response requested

[\* = optional]

### A. Listed species/designated critical habitat:

Determination No effect/no adverse modification (species: NONE)	Response requested *Concurrence
May affect, but is not likely to adversely affect species/adversely modify critical habitat (species: bald eagle)	Concurrence
likely to jeopardize the continued existence of species and adversely modify or destroy their critical habitat	Formal Consultation

Fish Springs NWR Comprehensive Conservation Plan Intra Service Section 7 Biological Evaluation

(species: NONE)

# B. Proposed species/proposed critical habitat:

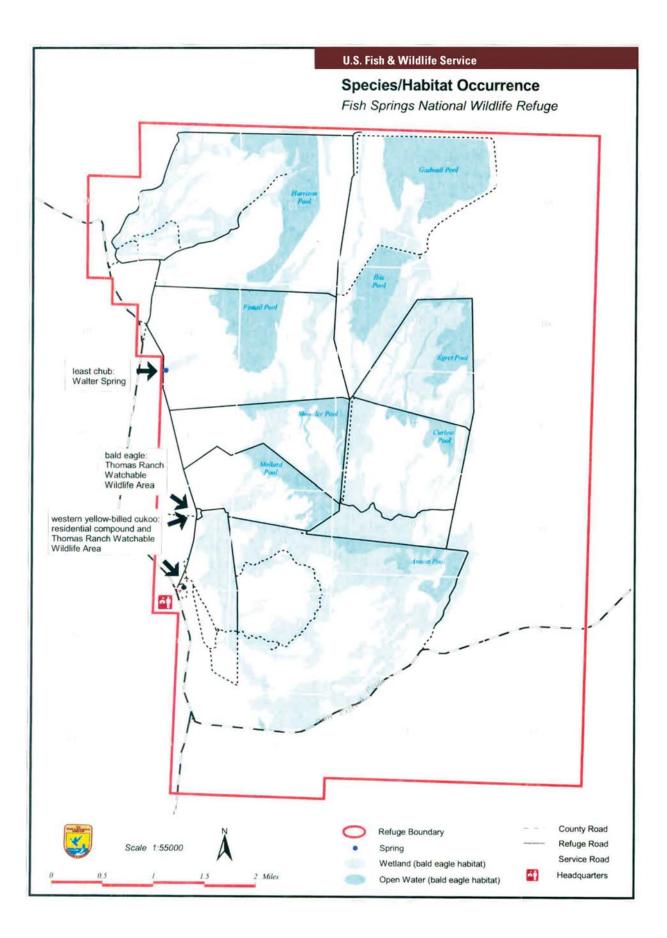
Determination Response requested No effect on proposed species/no adverse \*Concurrence modification of proposed critical habitat (species: NONE) Is likely to jeopardize proposed species Conference adversely modify proposed critical habitat (species: NONE) C. Candidate Species: Determination Response requested No effect Concurrence (species: yellow-billed cuckoo, least chub) Is likely to jeopardize candidate species Conference (species: NONE) 06-21-14 Jay Banta, Refuge Manager, Fish Springs National Wildlife Refuge Date **IX. Reviewing ESO Evaluation** A. Concurrence Non-concurrence **B.** Formal Consultation required C. Conference required **D.** Informal conference required E. Remarks

Molitz

Henry Maddux, Utah Field Supervisor, U.S. Fish & Wildlife Service

6/14/04

3



# **Appendix F. Mailing List**

# **Federal Officials**

- Senator Robert Bennett, Washington, D.C. and Salt Lake City, UT
- Rep. Rob Bishop, Washington, D.C. and Ogden, UT
- Senator Orrin G. Hatch, Washington, D.C. and Salt Lake City, UT

# **Federal Agencies**

- BLM, Salt Lake City, UT; Fillmore, UT
- Dugway Proving Ground, Dugway, UT
- Great Basin National Park, Baker, NV
- Hill AFB (00-ALC/EM), UT
- National Long Distance Trails Office, Salt Lake City, UT
- US EPA, Denver, CO
- USFWS, Albuquerque, NM; Anchorage, AK; Arapaho NWR, CO; Arlington, VA; Arrowwood NWR, ND: Atlanta, GA: Bear River MBR, UT: Denver, CO: Fort Snelling, MN: Hadley, MA; Juneau, AK; Air Quality Branch, Lakewood, CO; Des Lacs NWR, ND; Ecological Services Field Office, West Valley City, UT: J.Clark Salyer NWR, ND; Lost Trail NWR, MT; Medicine Lake NWR, MT; Ouray NWR, UT; Portland, OR; Sacramento, CA; Sherwood, OR; Sand Lake NWR, SD; Seedskadee NWR, WY; Shepherdstown, WV; Upper Souris NWR, ND

■ USGS, BRD, Rick Schroeder, Fort Collins, CO

# **State Officials**

- Governor Mike Leavitt, Salt Lake City, UT
- Rep. Eli H. Anderson, Tremonton, UT
- Senator Leonard M. Blackham, Monono, UT
- Rep. James R. Gowans, Tooele, UT
- Rep. Darin G. Peterson, Nephi, UT
- Rep. Michael R. Styler, Delta, UT

# **State Agencies/Tribes**

- Central Utah Water Conservancy District, Orem, UT
- Confederate Tribes of Goshute Reservation, Ibapah, UT
- Forestry, Fire and State Lands Division, Salt Lake City, UT
- Illinois Dept. of Natural Resources, Washington, D.C.
- Intermountain West Joint Venture, West Valley City, UT
- State Historical Society, Salt Lake City, UT
- Utah Division of Wildlife Resources, Springville, UT
- Utah Museum of Natural History, Salt Lake City, UT
- Utah Natural Heritage Program, UT

# **City/County/Local Governments**

■ Juab County Commission, Nephi, UT

# Organizations

- Animal Protection Institute, Sacramento, CA
- Audubon Society, Washington, D.C.
- Defenders of Wildlife, Washington, D.C.
- Duck Unlimited, Porterville, UT
- Fund for Animals, Silver Spring, MD
- Great Salt Lake Audubon Society, Holladay, UT
- KRA Corporation, Bethesda, MD
- Lincoln Highway Association, Tooele, UT
- National Trappers Association, New Martinsville, WV
- National Wildlife Refuge Association, Colorado Springs, CO
- Pony Express Trail Association, Sacramento, CA
- Salt Lake Birders, Salt Lake City, UT
- Sierra Club, Salt Lake City, UT
- Southern Utah Wilderness Alliance, Salt Lake City, UT
- The Nature Conservancy, Moab, UT; Boulder, CO
- Utah County Birders, Elk Ridge, UT
- Utah Historic Trails Consortium, Salt Lake City, UT
- Utah Native Plant Society, Salt Lake City, UT
- Utah Wildlife Federation, Salt Lake City, UT
- The Wilderness Society, Washington, D.C.
- Wildlife Management Institute, Fort Collins, CO; Washington, D.C., Pratt, KS

# Libraries

- Delta City Library, Delta, UT
- Tooele City Public Library, Tooele, UT
- Post Library, Dugway, UT

# **Schools/Universities**

- Brigham Young University, Salt Lake City, UT
- Southern Utah University
- Forest, Range, and Wildlife Sciences, USU, Logan, UT
- Southern Utah University
- Northwestern University, Paul Friesema, Evanston, IL

# Individuals

- Kathy Baer
- Glenn Elison
- Joe Engler
- Kim Forrest
- Brent Giezentanner
- Erich Gilbert
- Jim Good
- Jim Graham
- Lynn Greenwalt
- Peter Hovingh
- Patricia Hunter
- David Jabusch
- Selene Jacobs
- Dr. John Kadlec
- Rolf Kraft
- Steve Martin
- Bridget McCann
- Tom Neuman
- Ron Perry
- Clyde Pritchett
- Terry Sadler
- Jim Savery
- Mark Stackhouse
- Amy Sullivan
- David Zippin

# **Appendix G. Species List for Fish Springs NWR**

### Birds

Loons Pacific Loon Common Loon Yellow-billed Loon

#### Grebes

Pied-billed Grebe Horned Grebe Eared Grebe Western Grebe Clark's Grebe

Pelicans American White Pelican

Cormorants Double-crested Cormorant

### Bitterns, Herons, and Egrets

American Bittern Great Blue Heron Great Egret Snowy Egret Cattle Egret Green Heron Black-crowned Night-Heron

# **Ibises and Spoonbills**

White-faced Ibis

Storks Wood Stork

#### New World Vultures Turkey Vulture

### Swans, Geese, and Ducks

Greater White-fronted Goose Snow Goose Ross' Goose Canada Goose Brant Trumpeter Swan Tundra Swan Wood Duck

Gavia pacifica Gavia immer Gavia adamsii

Podilymbus podiceps Podiceps auritus Podiceps nigricollis Aechmophorus occidentalis Aechmophorus clarkii

Pelecanus erythrorhynchos

Phalacrocorax auritus

Botaurus lentiginosus Ardea herodias Ardea alba Egretta thula Bubulcus ibis Butorides virescens Nycticorax nycticorax

Plegadis chihi

Mycteria americana

Cathartes aura

Anser albifrons Chen caerulescens Chen rossii Branta canadensis Branta bernicla Cygnus buccinator Cygnus columbianus Aix sponsa

Eurasian Wigeon American Wigeon Mallard Blue-winged Teal Cinnamon Teal Northern Shoveler Northern Pintail Green-winged Teal Canvasback Redhead Ring-necked Duck Lesser Scaup White-winged Scoter Black Scoter Long-tailed Duck Bufflehead Common Goldeneye Hooded Merganser Common Merganser **Red-breasted Merganser** Ruddy Duck

Gadwall

### Osprey, Kites, Hawks, and Eagles

Osprey Bald Eagle Northern Harrier Sharp-shinned Hawk Cooper's Hawk Northern Goshawk Red-shouldered Hawk Swainson's Hawk Red-tailed Hawk Ferruginous Hawk Rough-legged Hawk Golden Eagle

### Falcons and Caracaras

American Kestrel Merlin Peregrine Falcon Prairie Falcon

### Gallinaceous Birds

Chukar, Introduced Ring-necked Pheasant, Introduced Phasianus colchicus

Anas strepera Anas penelope Anas americana Anas platyrhynchos Anas discors Anas cyanoptera Anas clypeata Anas acuta Anas crecca Aythya valisineria Aythya americana Aythya collaris Aythya affinis Melanitta fusca Melanitta nigra Clangula hyemalis Bucephala albeola Bucephala clangula Lophodytes cucultatus Mergus merganser Mergus serrator Oxyura jamaicensis

Pandion haliaetus Haliaeetus leucocephalus Circus cyaneus Accipiter striatus Accipiter cooperii Accipiter gentilis Buteo lineatus Buteo swainsoni Buteo jamaicensis Buteo regalis Buteo lagopus Aquila chrysaetos

> Falco sparverius Falco columbarius Falco peregrinus Falco mexicanus

Alectoris chukar

### Rails

Virginia Rail Sora Common Moorhen American Coot

Cranes

Sandhill Crane

### Plovers

Black-bellied Plover American Golden-Plover Snowy Plover Semipalmated Plover Killdeer Mountain Plover

### Stilts and Avocets

Black-necked Stilt American Avocet

### Sandpipers and Phalaropes

Greater Yellowlegs Lesser Yellowlegs Solitary Sandpiper Willet Spotted Sandpiper Whimbrel Long-billed Curlew Marbled Godwit Ruddy Turnstone Red Knot Sanderling Semipalmated Sandpiper Western Sandpiper Least Sandpiper Baird's Sandpiper Pectoral Sandpiper White-rumped Sandpiper Dunlin Stilt Sandpiper Short-billed Dowitcher Long-billed Dowitcher Common Snipe Wilson's Phalarope **Red-necked** Phalarope

### Skuas, Jaegers, Gulls, and Terns

Parasitic Jaeger Long-tailed Jaeger Franklin's Gull Bonaparte's Gull Ring-billed Gull California Gull Herring Gull Black-legged Kittiwake Caspian Tern Forster's Tern Least Tern Rallus limicola Porzana carolina Gallinula chloropus Fulica americana

Grus canadensis

Pluvialis squatarola Pluvialis dominica Charadrius alexandrinus Charadrius semipalmatus Charadrius vociferus Charadrius montanus

Himantopus mexicanus Recurvirostra americana

Tringa melanoleuca Tringa flavipes Tringa solitaria Catoptrophorus semipalmatus Actitis macularia Numenius phaeopus Numenius americanus Limosa fedoa Arenaria interpres Calidris canutus Calidris alba Calidris pusilla Calidris mauri Calidris minutilla Calidris bairdii  $Calidris\ melanotos$ Calidris fuscicollis Calidris alpina Calidris himantopus Limnodromus griseus Limnodromus scolopaceus Gallinago gallinago Phalaropus tricolor Phalaropus lobatus

> Stercorarius parasiticus Stercorarius longicaudus Larus pipixcan Larus philadelphia Larus delawarensis Larus californicus Larus argentatus Rissa tridactyla Sterna caspia Sterna forsteri Sterna antillarum

#### Black Tern

**Pigeons and Doves** Rock Dove, Introduced White-winged Dove Mourning Dove

**Cuckoos and Anis** Yellow-billed Cuckoo

**Barn Owls** Barn Owl

Typical Owls Northern Saw-whet Owl Great Horned Owl Burrowing Owl Long-eared Owl Short-eared Owl

Nightjars Common Nighthawk Common Poorwill

Swifts White-throated Swift

#### Hummingbirds

Black-chinned Hummingbird Calliope Hummingbird Broad-tailed Hummingbird Rufous Hummingbird

### Kingfishers

Belted Kingfisher

#### Woodpeckers

Lewis<sup>7</sup> Woodpecker Williamson's Sapsucker Yellow-bellied Sapsucker Red-naped Sapsucker Red-breasted Sapsucker Downy Woodpecker Hairy Woodpecker Northern Flicker

#### Tyrant Flycatchers

Olive-sided Flycatcher Western Wood-Pewee Willow Flycatcher Hammond's Flycatcher Gray Flycatcher Dusky Flycatcher Cordilleran Flycatcher Eastern Phoebe Say's Phoebe Vermilion Flycatcher Ash-throated Flycatcher Cassin's Kingbird Chlidonias niger

Columba livia Zenaida asiatica Zenaida macroura

Coccyzus americanus

Tyto alba

Aegolius acadicus Bubo virginianus Athene cunicularia Asio otus Asio flammeus

Chordeiles minor Phalaenoptilus nuttallii

Aeronautes saxatalis

Archilochus alexandri Stellula calliope Selasphorus platycercus Selasphorus rufus

Ceryle alcyon

Melanerpes lewis Sphyrapicus thyroideus Sphyrapicus varius Sphyrapicus nuchalis Sphyrapicus ruber Picoides pubescens Picoides villosus Colaptes auratus

Contopus cooperi Contopus sordidulus Empidonax traillii Empidonax hammondii Empidonax oberholseri Empidonax occidentalis Sayornis phoebe Sayornis saya Pyrocephalus rubinus Myiarchus cinerascens Tyrannus vociferans Western Kingbird Eastern Kingbird Scissor-tailed Flycatcher

Shrikes

Loggerhead Shrike Northern Shrike

### Vireos

Gray Vireo Plumbeous Vireo Cassin's Vireo Warbling Vireo

#### Crows, Jays, and Magpies

Gray Jay Steller's Jay Western Scrub-Jay Pinyon Jay Clark's Nutcracker Black-billed Magpie American Crow Common Raven

Larks

Horned Lark

### Swallows

Purple Martin Tree Swallow Violet-green Swallow Northern Rough-winged Swallow Bank Swallow Cliff Swallow Barn Swallow

#### **Titmice and Chickadees**

Mountain Chickadee Juniper Titmouse

Bushtit Bushtit

Nuthatches Red-breasted Nuthatch

**Creepers** Brown Creeper

### Wrens

Rock Wren Canyon Wren House Wren Winter Wren Marsh Wren Tyrannus verticalis Tyrannus tyrannus Tyrannus forficatus

Lanius ludovicianus Lanius excubitor

> Vireo vicinior Vireo plumbeus Vireo cassinii Vireo gilvus

Perisoreus canadensis Cyanocitta stelleri Aphelocoma californica Gymnorhinus cyanocephalus Nucifraga columbiana Pica hudsonia Corvus brachyrhynchos Corvus corax

Eremophila alpestris

Progne subis Tachycineta bicolor Tachycineta thalassina

Stelgidopteryx serripennis Riparia riparia Petrochelidon pyrrhonota Hirundo rustica

> Poecile gambeli Baeolophus ridgwayi

Psaltriparus minimus

Sitta canadensis

Certhia americana

Salpinctes obsoletus Catherpes mexicanus Troglodytes aedon Troglodytes troglodytes Cistothorus palustris Kinglets

Golden-crowned Kinglet Ruby-crowned Kinglet

**Old World Warblers** Blue-gray Gnatcatcher

Thrushes

Western Bluebird Mountain Bluebird Townsend's Solitaire Swainson's Thrush Hermit Thrush American Robin Varied Thrush

#### Mimic Thrushes

Gray Catbird Northern Mockingbird Sage Thrasher Brown Thrasher

**Starlings** European Starling

Wagtails and Pipits American (Water) Pipit

**Waxwings** Bohemian Waxwing Cedar Waxwing

Silky-flycatchers Phainopepla

Wood Warblers Orange-crowned Warbler Nashville Warbler Virginia's Warbler Lucy's Warbler Yellow Warbler Magnolia Warbler Black-throated Blue Warbler Yellow-rumped Warbler Black-throated Gray Warbler Townsend's Warbler Palm Warbler Blackpoll Warbler Black-and-white Warbler American Redstart Prothonotary Warbler Ovenbird Northern Waterthrush MacGillivray's Warbler Common Yellowthroat Wilson's Warbler Yellow-breasted Chat

Regulus satrapa Regulus calendula

Polioptila caerulea

Sialia mexicana Sialia currucoides Myadestes townsendi Catharus ustulatus Catharus guttatus Turdus migratorius Ixoreus naevius

Dumetella carolinensis Mimus polyglottos Oreoscoptes montanus Toxostoma rufum

Sturnus vulgaris

 $Anthus\ rubescens$ 

Bombycilla garrulus Bombycilla cedrorum

Phainopepla nitens

Vermivora celata Vermivora ruficapilla Vermivora virginiae Vermivora luciae Dendroica petechia Dendroica magnolia Dendroica caerulescens Dendroica coronata Dendroica nigrescens Dendroica townsendi Dendroica palmarum Dendroica striata Mniotilta varia Setophaga ruticilla Protonotaria citrea Seiurus aurocapillus Seiurus noveboracensis **Oporornis** tolmiei Geothlypis trichas Wilsonia pusilla Icteria virens

#### Tanagers

Summer Tanager Western Tanager

### **Sparrows and Towhees**

Green-tailed Towhee Spotted Towhee American Tree Sparrow Chipping Sparrow Brewer's Sparrow Field Sparrow Vesper Sparrow Lark Sparrow Black-throated Sparrow Sage Sparrow Lark Bunting Savannah Sparrow Fox Sparrow Song Sparrow Lincoln's Sparrow White-throated Sparrow Harris' Sparrow White-crowned Sparrow Dark-eyed Junco McCown's Longspur Lapland Longspur Chestnut-collared Longspur

#### Cardinals, Grosbeaks, and Allies

Rose-breasted Grosbeak Black-headed Grosbeak Blue Grosbeak Lazuli Bunting Indigo Bunting

#### **Blackbirds and Orioles**

Bobolink Red-winged Blackbird Western Meadowlark Yellow-headed Blackbird X Rusty Blackbird Brewer's Blackbird Common Grackle Great-tailed Grackle Brown-headed Cowbird Bullock's Oriole

#### Finches

Gray-crowned Rosy-Finch Cassin's Finch House Finch Red Crossbill Pine Siskin Lesser Goldfinch American Goldfinch Evening Grosbeak Piranga rubra Piranga ludoviciana

Pipilo chlorurus Pipilo maculatus Spizella arborea Spizella passerina Spizella breweri Spizella pusilla *Pooecetes gramineus* Chondestes grammacus Amphispiza bilineata Amphispiza belli Calamospiza melanocorys Passerculus sandwichensis Passerelia iliaca Melospiza melodia Melospiza lincolnii  $Zonotrichia\ albicollis$ Zonotrichia querula Zonotrichia leucophrys Junco hyemalis Calcarius mccownii Calcarius lapponicus Calcarius ornatus

Pheucticus ludovicianus Pheucticus melanocephalus Guiraca caerulea Passerina amoena Passerina cyanea

> Dolichonyx oryzivorus Agelaius phoeniceus Surnella neglecta

Xanthocephalus xanthocephalus Euphagus carolinus Euphagus cyanocephalus Quiscalus quiscula Quiscalus mexicanus Molothrus ater Icterus bullockii

> Leucosticte tephrocotis Carpodacus cassinii Carpodacus mexicanus Loxia curvirostra Carduelis pinus Carduelis psaltria Carduelis tristis Coccothraustes vespertinus

### Old World Sparrows

House Sparrow, Introduced

#### Mammals

Vagrant Shrew California Myotis Western Small-footed Myotis Long-eared Myotis Fringed Myotis Long-legged Myotis Yuma Myotis Silver-haired Bat Western Pipistrelle Townsend's Big-eared Bat Pallid Bat Brazilian Free-tailed Bat Pygmy Rabbit Desert Cottontail Black-tailed Jackrabbit Least Chipmunk White-tailed Antelope Ground Squirrel Townsend's Ground Squirrel Botta's Pocket Gopher Little Pocket Mouse Great Basin Pocket Mouse Long-tailed Pocket Mouse Dark Kangaroo Mouse Chisel-toothed Kangaroo Rat Ord's Kangaroo Rat Western Harvest Mouse Canyon Mouse Deer Mouse Pinon Mouse Northern Grasshopper Mouse Desert Woodrat House Mouse Montane Vole Common Muskrat Covote Kit Fox Red Fox Ringtail Long-tailed Weasel American Badger Western Spotted Skunk Striped Skunk Bobcat Mule Deer **Pronghorn Antelope** 

Passer domesticus

Sorex vagrans Myotis californicus Myotis ciliolabrum Myotis evotis Myotis thysanodes Myotis volans Myotis yumanensis Lasionycteris noctivagans Pipistrellus hesperus Plecotus townsendii Antrozous pallidus Tadarida brasiliensis Brachylagus idahoensis Sylvilagus audubonii Lepus californicus Tamias minimus

Ammospermophilus leucurus

Spermophilus tridecemlineatus Thomomys bottae Perognathus longimembris Perognathus parvus Chaetodipus formosus Microdipodops megacephalus Dipodomys microps Dipodomys ordii Reithrodontomys megalotis Peromyscus crinitus Peromyscus maniculatus Peromyscus truei Onychomys leucogaster Neotoma lepida Mus musculus Microtus montanus Ondatra zibethicus Canis latrans Vulpes macrotis Canis rufus Bassariscus astutus Mustela frenata Taxidea taxus Spilogale gracilis Mephitis mephitis Lynx rufus Odocoileus hemionus Antilocapra americana

# **Fish, Amphibians, and Reptiles**

### Fish

Mosquito Fish, Introduced Speckled Dace Utah Chub Least Chub, Reintroduced

### **Amphibians**

Leopard Frog, Introduced Bullfrog, Introduced

Gambusia affinis Rhinichthys osculus Gila atraria Lotichthys phlegethontis

> Rana pipiens Rana catesbeiana

### Reptiles

Common Collared Lizard Long-nosed Leopard Lizard Desert Horned Lizard Great Basin Sagebrush Lizard Great Basin Fence Lizard Side-blotched Lizard Great Basin Whiptail Lizard Striped Whipsnake Western Long-nosed Snake Wandering Garter Snake Great Basin Rattlesnake Great Basin Gopher Snake

 $Crotaphytus\ collaris$ Crotaphytus wislizehi Phrynosoma platyrhinos Sceloporus graciosus Sceloporus occidentalis Uta stansburiana Chemidophorus tigris Masticophis taeniatus Rhinocheilus lecontei Thamnophis elegans vagrans Crotalus viridis lotusus

Pituophis melanoleucus deserticola

# Fish Springs NWR Plant List Updated 8/1/98 Erich Gilbert

The list includes all plants identified by E. G. Bolen in 1960 and several anonymous additions to that list since that time. Scientific names were updated based on: 1) Welsh et al. 1987. A Utah Flora. Great Basin Naturalist Memoirs No. 9, Brigham Young University. and 2) Cronquist et al. 1977. Intermountain Flora - Vascular Plants of the Intermountain West, USA, Vol. 6. Columbia University Press. New York. Several archaic scientific names were not referenced in Welsh et al. or Cronquist et al. These names are preceded by an asterisk (\*).

Note: Since the last full update in 1998, a few minor changes have been made as new information became known to Refuge staff, such as changes in species names and new plants identified.

Family	Species	Common Name
1. Characeae	Chara sp.	Muskgrass
2. Cupressaceae	Juniperus osteosperma (Torr.) Little	Utah juniper
	Juniperus chinensis, var. Pfitzeriana	Pfitzer juniper
3. Ephedraceae	Ephedra nevadensis S. Wats.	Mormon tea
4. Taxaceae	Taxus baccata	English yew
5. Typhaceae	Typha domingensis Pers.	Narrowleaf cattail
	Typha latifolia L.	Broadleaf cattail
6. Najadaceae	Najas marina L.	Spiny najad
	Ruppia maritima L.	Wigeongrass
7. Juncaginaceae	Triglochin maritima L.	Seaside arrowgrass
8. Gramineae	Agropyron elongatus Host	Tall wheatgrass
	Agrostis alba L.	Red top
	Blepharidachne kingii (S. Wats.) Hack.	Blepharidachne
	Bromus tectorum L.	Cheatgrass
	Distichlis stricta (Torr.) Rydb.	Desert saltgrass
	Elymus triticoides Buckl.	Beardless wildrye
	Hilaria jamesii (Torr.) Benth.	Galleta
	Hordeum jubatum L.	Foxtail barley
	Muhlenbergia asperifolia (Nees and Mey.) Parodi	Scratchgrass
	Orizopsis hymenoides (Roem. and Schult.) Ricker	Indian ricegrass
	Phragmites australis Trin.	Common reed

Family	Species	Common Name
	Polygon monspeliensis (L.) Desf.	Rabbitfoot grass
	Sitanion hystrix (Nutt.) J. G. Smith	Squirreltail
	Spartina gracilis Trin.	Alkali cordgrass
	Sporobolus airoides (Torr.) Torr.	Alkali sacaton
	Sporobolus cryptandrus (Torr.) Gray	Sand dropseed
9. Cyperaceae	Eleocharis rostellata Torr.	Spike rush
	Scirpus acutus Muhl.	Hardstem bulrush
	Scirpus americanus Per.	Olney's threesquare bulrush
	Scirpus nevadensis S. Wats.	Nevada bulrush
	Scirpus pungens Vahl	Common threesquare
	Scirpus paludosus A. Nels.	Alkali bulrush
10. Juncaceae	Juncus arcticus Willd., var. montanus Engelm.	Wire rush, Baltic rush
11. Liliaceae	Allium nevadense S. Wats.	Wild onion
	Smilacina stellata (L.) Desf.	False Solomon's seal
12. Salicaceae	Populus alba L.	White popular
	Populus fremontii Wats.	Fremont cottonwood
	Salix lutea Nutt.	Yellow willow
13. Ulmaceae	Ulmus pumila L.	Siberian elm
14. Portulaceae	Portulaca oleracea	Purslane
15. Polygonaceae	Erigonum ovalifolium Nutt.	Cushion buckwheat
	*Erigonum demersum	
	Erigonum cernuum Nutt.	Nodding buckwheat
	<i>Erigonum deflexum</i> Torr. in Ives var. <i>nevadense</i>	Skeletonweed buckwheat
16. Chenopodiaceae	Allenrolfea occidentalis (S. Wats.) Kuntze	Pickle weed
	Atriplex canascens	Fourwing saltbrush
	Atriplex confertifolia (Torr. and Frem.) S. Wats.	Shadscale
	Atriplex patula L., var. hastata A. Gray	Spearscale
	Bassia hyssopifolia (Pall.) Kuntze	Bassia
	Chenopodium hybridum L.	Mapleleaf goosefoot

Family	Species	Common Name
	Halogeton glomeratus (Bieb.) Mey.	Halogeton
	Kochia scoparia (L.) Schrader	Summer cypress
	Kochia vestita (S. Wats.) Rydb.	Green molly
	Nitrophila occidentalis (Nutt.) S. Wats.	Nitrophila
	Salicornia pacifica Standl., var. utahensis	(Tidest.) Munz Samphire
	Salsola iberica Sennen and Pau	Russian thistle
	Sarcobatus vermiculatus (Hook.) Torr.	Greasewood
	Suaeda intermedia S. Wats.	Seepweed
	Suaeda occidentalis S. Wats.	Seepweed
17. Ceratophyllaceae	Ceratophyllum demersum L.	Coontail
18. Ranunculaceae	Delphinium andersonii A. Gray	Delphinium
	Ranunculus cymbalaria Pursh., var. saximontanus Fern.	Buttercup
	Ranunculus juniperinus M. E. Jones	Buttercup
19. Cruciferae	Cardaria draba	Whitetop
	Coringia orientalis (L.) Dum.	Hare's ear
	Descurainia incisa (Engelm.) Britt.	Tansy-mustard
	Descurainia sophis (L.) Webb	Tansy-mustard
	Lepidium dictyotum Gray	Peppergrass
	Lepidium latifolium L.	Tall whitetop
	Lepidium perfoliatum L.	Clasping peppergrass
	Malcolmia africana (L.) R. Br.	Malcolmia
	Physaria chambersii Rollins	Double bladder-pod
20. Rosaceae	Rosa woodsii Lindl.	Woods rose
	*Rosa rugosa	Musk rose
	Purshia mexicana (D. Don) Welsh	Mexican cliffrose
21. Leguminosae	Astragalus utahensis T. and G.	Lady slipper
	Gleditsia tricanthos (L.)	Honey locust
	Melilotus albus Desr. ex Lam.	White sweet-clover
	Melilotus officinalis (L.) Pallas	Yellow sweet-clover
	Mendicago sativa (L.)	Alfalfa
22. Malvaceae	Sphaeralcea coccinea (Pursh.) Rydb.	Globe mallow

Family	Species	Common Name	
	Malva neglecta Wallr.	Mallow, cheeseweed	
23. Tamaricaceae	Tamarix ramosissima Ledeb.	Salt cedar	
24. Cactaceae	Opuntia rhodantha Schum.	Prickly pear	
25. Onagraceae	Oenothera caespitosa Nutt., var. marginata (Nutt.) Munz.	Evening primrose	
26. Umbelliferae	Aprium graveolens L., var. dulce DC.	Celery	
	Berula erecta (Huds.) Cov.	Water parsnip	
	Cymopterus longipes S. Wats.	Cymopterus	
	Lomatium grayi C. and R.	Desert parsley	
27. Primulaceae	Glaux maritima L.	Saltwort	
28. Gentianaceae	Centaurium exaltatum (Griseb.) Wight ex Piper	Centaury	
29. Apocynaceae	Apocynum sibiricum Jacq.	Dogbane	
30. Asclepiadaceae	Asclepias incarnata L.	Swamp milkweed	
	Asclepsis speciosa Torr.	Milkweed	
31. Convolvulaceae	Convolvulus arvensis L.	Bindweed	
	Cressa truxillensis H.B.K.	Cressa	
32. Polemoniaceae	<i>Gilia inconspicua</i> (J.E. Sm.) Sweet	Gilia	
	Phlox longifolia Nutt.	Longleaf phlox	
33. Solanaceae	Lycium andersonii Gray	Anderson wolfberry	
34. Orobanchaceae	Orobanche multiflora Nutt.	Broomrape	
35. Scrophulariaceae	Castilleja chromosa A. Nels.	Common paint brush	
	Castilleja exilis A. Nels.	Annual paint brush	
	Cordylanthus maritimus Nutt. ex Benth.	Cordylanthus	
	Penstemon dolius Jones ex. Pennell	Jones penstemon	
36. Lentibulariaceae	Utricularia vulgaris L.	Common bladderwort	
37. Compositae	*Aplopappus racemosus (Nutt.) Torr.	Aplopappus	
	Aster pauciflorus Nutt.	Alkali aster	
	Centaurea virgata Lam., var. squarrosa	Squarrose knapweed	
	Chaenactis douglasii H. and A.	Douglas dustymaiden	
	Chrysothamnus nauseosus (Pall.) Britt.	Rubber rabbitbrush	
	Chrysothamnus albidus (Jones) Greene	Alkali rabbitbrush	

Family	Species	Common Name	
	Cirsium arvense (L.) Scop.	Canada thistle	
	*Cirsium drummondii T. and G.	Thistle	
	Crepis runcinata (James) T. and G.	Meadow hawksbeard	
	Enceliopsis nudicaulis (Gray) A. Nels.	Nakedstem	
	Erigeron pumilus Nutt.	Vernal daisy	
	<i>Grindellia squarrosa</i> (Pursh) Dunal	Curly gumweed	
	Haplopappus nanus (Nutt.) D.C. Eaton	Low goldenbush	
	Helianthus annuus L.	Common sunflower	
	Helianthus nuttallii T. and G.	Nuttall sunflower	
	Hymenopappus filifolius Hook., var. eripodus (A. Nels)	Hyalineherb	
	Val. eripodas (A. Neis)Iva axillaris L.Poverty		
	*Lygodesmia exigua A. Gray	Lygodesmia	
	Malacothrix sonchoides (Nutt.) T. and G.	Malacothrix	
	Psathyrotes annua (Nutt.) Gray	Mealy rosettes	
	*Senecio uintahensis (A. Nels.) Greenm.	Senecio	
	Sonchus asper (L.) Hill	Spiny sow-thistle	
	Stephanomeria tenuifolia (Torr.) Hall	Slender wirelettuce	
	Tetradymia glabrata	Littleleaf horsebrush	
	Tetradymia spinosa H. and A.	Thorny horsebrush	
	Townsendia florifer (Hook.) Gray	Townsendia	
38. Elaeagnaceae	Elaeagnus angustifolia L.	Russian olive	
39. Potamogetonaceae	Potamogeton pectinatus L.	Sago pondweed	
40. Moraceae	Morus alba L.	White mulberry	
41. Amaranthaceae	Amaranthus hybridus L.	Pigweed	
42. Loasaceae	Mentzelia laevicaulis (Dougl.) T. and G.	Blazing star	
43. Zygophyllaceae	Tribulus terrestris (L.)	Puncture vine, goathead	
44. Caprifoliaceae	Lonicera tartarica L.	Tartarian honeysuckle	
45. Geraniaceae	<i>Erodium circutarium</i> (L.) L'Her.	Storksbill	
46. Polygalaceae	Polygala acanthroglada Gray	Thorny milkwort	

# **Appendix H. Refuge Operating Needs System**

Rank	Related to CCP Goals*	Project Description	One-time Costs	Recurrin g Costs	Total First Year Costs	FTI
1	H, EI, VS, P	Enhance Refuge Biological Capability (Wildlife Biologist)	\$65,000	\$74,000	\$139,000	1.0
2	H, EI, VS, P	Construct Refuge Residence (for biologist)	\$196,000	\$11,000	\$235,000	
3	H, EI, VS, CR	Enhance Facility Maintenance and Construction Capability (Maintenance Worker)	\$33,000	\$24,000	\$57,000	0.5
4	H, EI	Conduct Essential Biotic Data Gathering	\$282,000	\$4,000	\$286,000	
5	H, EI, VS	Enhance Provision of Wildlife Oriented Visitor Services (Biological Technician)	\$65,000	\$53,000	\$118,000	1.0
6	H, EI	Invasive Plant Control and Monitoring	\$144,000	\$3,000	\$147,000	
7		Modify Residence	\$55,000	\$2,000	\$57,000	
8	H, EI, VS, CR	Enhance Refuge Shop Security and Capability	\$167,000	\$3,000	\$170,000	
9	EI, VS, CR	Enhance Wildlife and Cultural Resource Protection (Refuge Officer)	\$65,000	\$59,000	\$124,000	1.0
10	H, EI, CR, P	Enhance Refuge GPS/GIS/Computer Graphic Capability	\$29,000	\$5,000	\$34,000	
11	H, EI	Vegetative Establishment of Hardstem Bulrush and Fremont Cottonwood	\$25,000		\$25,000	
12	EI	Sensitive Aquatic Species Reintroductions (Least Chub)	\$20,000	0,000 \$20,000		
13	EI, VS	Facility Monitoring and Resource Recovery Enhancements	\$28,000	\$5,000	\$33,000	
14	CR	Cultural Resources Survey	\$99,000	\$1,000	\$100,000	
15	H, EI	Water Flow Measuring and Impoundment Level Gauging Improvements	\$22,000	\$2,000	\$24,000	
		Totals	\$1,295,000	\$246,000	\$1,569,000	3.5

# **Appendix I. Maintenance Management System**

Priority Projects in the Maintenance Management System (MMS) Database				
Rank	Related to CCP Goals*	Project Description	Estimated Costs	
1	N/A - personnel housing	Replace Dilapidated Quarters	\$250,000	
2	N/A - vehicle maintenance	Rehabilitate Refuge Shop	\$126,000	
3	H, VS, EI, CR	Spread Gravel on Public Use Roads	\$30,000	
4	Н	Replace Old Worn-out Muskeg Tractor	\$257,000	
5	H, VS	Rehabilitate Bridge #12	\$25,000	
6	VS	Rehabilitate Visitor Contact Station	\$35,000	
7	H, VS	Replace Old Worn-out Dump Truck	\$99,000	
8	H, EI, VS	Replace 1994 Ford Pickup	\$29,000	
9	H, EI, VS	Replace Aging Farm Tractor	\$79,000	
10	H, EI, VS	Replace Worn-out ATV	\$7,000	
		Total	\$937,000	
	* H = Habitat, EI = Ecological Integrity, VS = Visitor Services, CR = Cultural Resources, P = Partnerships			

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