

1 **EDSPICR-draft-2007-12-05**

2  
3 **SUPPORTING STATEMENT FOR AN**  
4 **INFORMATION COLLECTION REQUEST (ICR)**  
5

6 **1. IDENTIFICATION OF THE INFORMATION COLLECTION**

7 **1(a) Title of the Information Collection:**

8  
9 **Tier 1 Screening of Certain Chemicals Under the Endocrine Disruptor**  
10 **Screening Program (EDSP)**

11 OMB Control No.: 2070-(tbd)

12 EPA ICR No.: 2249.01  
13

14 **1(b) Short Characterization/Abstract**

15  
16 This is a new information collection request (ICR) under the Paperwork  
17 Reduction Act (PRA), 44 USC 3501 *et seq.*, covering the information collection activities  
18 associated with Tier 1 screening of the first group of chemicals under the Endocrine  
19 Disruptor Screening Program (EDSP). The EDSP is established under §408(p) of the  
20 Federal Food, Drug, and Cosmetic Act (FFDCA), which requires endocrine screening of  
21 all pesticide chemicals and was established in response to growing scientific evidence  
22 that humans, domestic animals, and fish and wildlife species have exhibited adverse  
23 health consequences from exposure to environmental chemicals that interact with their  
24 endocrine systems. (See Attachment A).  
25

26 The Agency first proposed the basic components of the EDSP on August 11,  
27 1998 (63 FR 42852) (Ref. 1). After public comments, external consultations and peer  
28 review, EPA provided additional details about the EDSP on December 28, 1998 (63 FR  
29 71541) (Ref. 2). The EDSP consists of a two-tiered approach to screen all pesticide  
30 chemicals for potential endocrine disrupting effects. The purpose of Tier 1 screening  
31 (referred to as “screening”) is to identify substances that have the potential to interact  
32 with the estrogen, androgen, or thyroid hormone systems using a battery of assays.  
33 The purpose of Tier 2 testing (referred to as “testing”), therefore, is to identify and  
34 establish a dose-response relationship for any adverse effects that might result from the  
35 interactions identified through the Tier 1 assays. Additional information about the EDSP  
36 is available through the Agency’s Web site at  
37 <http://www.epa.gov/scipoly/oscpendo/index.htm>.  
38

39 EPA is currently implementing its EDSP in three major parts that are being  
40 developed in parallel and with substantial work on each well underway. This ICR is  
41 related to the third component of the EDSP, i.e., implementation of Tier 1 screening.  
42 The three parts are briefly summarized as follows:  
43

44 1. *Assay Validation.* Under FFDCA §408(p), EPA is required to use “appropriate  
45 validated test systems and other scientifically relevant information” to determine

46 whether substances may have estrogenic effects in humans. EPA is validating assays  
47 that are candidates for inclusion in the Tier 1 screening battery and Tier 2 tests, and will  
48 select the appropriate screening assays for the Tier 1 battery based on the validation  
49 data. Validation is defined as the process by which the reliability and relevance of test  
50 methods are evaluated for the purpose of supporting a specific use (Ref. 2). In addition,  
51 on July 13, 2007, EPA published a **Federal Register** document that outlined the  
52 approach EPA intends to take for conducting the peer reviews of the Tier 1 screening  
53 assays and Tier 2 testing assays and EPA's approach for conducting the peer review of  
54 the Tier 1 battery (72 FR 38577) (Ref. 3). The status of each assay can be viewed on  
55 the EDSP Web site in the Assay Status table:

56 <http://www.epa.gov/scipoly/oscpendo/pubs/assayvalidation/status.htm>.

57  
58 2. *Priority Setting.* On June 18, 2007 (72 FR 33486), EPA issued the draft list of  
59 the first group of chemicals that will be screened in the Agency's EDSP (Ref. 4). The  
60 draft list was produced using the approach described in a **Federal Register** notice  
61 issued on September 27, 2005 (70 FR 56449), and includes chemicals that the Agency,  
62 in its discretion, has decided should be tested first based upon exposure potential (Ref.  
63 5). This list should not be construed as a list of known or likely endocrine disruptors.  
64 Nothing in the approach for generating the initial list provides a basis to infer that by  
65 simply being on this list these chemicals are suspected to interfere with the endocrine  
66 systems of humans or other species, and it would be inappropriate to do so. The first  
67 group of chemicals identified for testing includes pesticide active ingredients and High  
68 Production Volume (HPV) chemicals used as pesticide inerts. After considering  
69 comments on this draft list of chemicals, EPA will issue a second **Federal Register**  
70 notice containing the final list of chemicals to be the first to undergo Tier 1 screening.  
71 For purposes of this ICR, the Agency used the draft list, which consists of 73 chemicals,  
72 to calculate the burden and cost estimates. More information on the EPA's priority  
73 setting approach and the draft list of chemicals is available at

74 <http://www.epa.gov/scipoly/oscpendo/prioritysetting>.

75  
76 3. *Procedures.* In a recently published **Federal Register** document (Ref. 6),  
77 EPA announced the availability of and is seeking public comment on the draft policies  
78 and procedures and the draft template for the test orders that EPA intends to use for  
79 Tier 1 screening under the EDSP of the initial list of chemicals. This ICR addresses the  
80 information collection activities described in these draft documents, which are also  
81 attached to this ICR. (See Attachment B and C).

82  
83 The focus of this ICR is on the information collection activities associated with the  
84 Tier 1 screening of the 73 chemicals identified for initial screening under the EDSP. A  
85 separate ICR will be developed to address the information collection activities  
86 associated with Tier 2 testing. In addition, subsequent Tier 1 screening of additional  
87 chemicals not selected for the initial round will be addressed separately, either in a  
88 separate ICR or in an amendment to this ICR. In either case, EPA will follow the notice  
89 and comment process prescribed by the PRA to first seek public comment on the new  
90 ICR before submitting it to OMB for review and approval under the PRA.

91

92 **2. NEED FOR AND USE OF THE COLLECTION**

93 **2(a) Need/Authority for the Collection**

94  
95 *2(a)(i) Authority.*

96  
97 The EDSP was established in 1998 to carry out the mandate in §408(p) of the  
98 FFDCa [21 U.S.C. §346a et. seq.], which directed EPA “to develop a screening  
99 program . . . to determine whether certain substances may have an effect in humans  
100 that is similar to an effect produced by a naturally occurring estrogen, or such other  
101 endocrine effect as the Administrator may designate.” If a substance is found to have  
102 an effect, section 408(p)(6) directs the administrator to take action under available  
103 statutory authority to ensure protection of public health. That is, the ultimate purpose of  
104 the EDSP is to provide information to the Agency that will allow the Agency to evaluate  
105 the risks associated with the use of a chemical and take appropriate steps to mitigate  
106 any risks. The necessary information includes identifying any adverse effects that might  
107 result from the interaction of a substance with the endocrine system and establishing a  
108 dose-response curve. (Attachment A).

109  
110 Under FFDCa § 408(p), EPA is required to test all pesticide chemicals and may  
111 test any other substance that may have an effect that is cumulative to an effect of a  
112 pesticide chemical, if EPA determines that a substantial population may be exposed to  
113 the substance, to determine whether certain substances may have an effect in humans  
114 that is similar to an effect produced by a naturally occurring estrogen, or such other  
115 effects as EPA may designate. The EDSP potentially will encompass a broad range of  
116 chemicals, and EPA has a number of authorities at its disposal to require testing of  
117 these types of chemicals. However, the scope of this ICR focuses only on the first 73  
118 chemicals identified for Tier 1 screening.

119  
120 In addition, section 1457 of the Safe Drinking Water Act (SDWA) also authorizes  
121 EPA to screen substances that may be found in sources of drinking water, and to which  
122 a substantial population may be exposed, for endocrine disruption potential. [42 U.S.C.  
123 §300j-17]

124  
125 *2(a)(ii) Need.*

126  
127 In the last two decades there has been a growing awareness of the possible  
128 adverse effects in humans and wildlife from exposure to chemicals that can interfere  
129 with the endocrine system. These effects can include developmental malformations,  
130 interference with reproduction, increased cancer risk, and disturbances in the immune  
131 and nervous system function. Clear evidence exists that some chemicals cause these  
132 effects in wildlife, but limited evidence exists for the potential of chemicals to cause  
133 these effects in humans at environmental exposure levels. Very few chemicals have  
134 been tested as to their potential to interfere with the endocrine system, and it has been  
135 recognized that current standard test methods do not provide adequate data to identify  
136 potential endocrine disruptors (EDs) or to assess their risks to humans and wildlife. In  
137 light of these concerns, the 1996 Food Quality Protection Act (FQPA), which amended

138 FFDCA), included a mandate for EPA to set up the EDSP using validated methods to  
139 test all pesticide chemicals (and other substances that may have cumulative effect of a  
140 pesticide or a substantial population is exposed) for their potential to interact with the  
141 endocrine system. EPA has been working to validate Tier 1 screening assays and Tier  
142 2 tests to be used for this purpose. To access an overview of the endocrine system and  
143 information on endocrine disruptors go to  
144 <http://www.epa.gov/scipoly/oscpendo/pubs/edspoverview/primer.htm>.  
145

## 146 **2(b) Use/Users of the Data**

147  
148 Under the tiered approach for screening and testing that EPA is using to  
149 determine whether a substance may have an effect in humans that is similar to an effect  
150 produced by naturally occurring hormones, the Tier 1 screening data will be used to  
151 identify substances that have the potential to interact with the endocrine system.  
152 Chemicals that go through Tier 1 screening and are found to exhibit the potential to  
153 interact with the estrogen, androgen, or thyroid hormone systems will proceed to Tier 2  
154 for testing. More rigorous Tier 2 testing data will be collected to determine whether the  
155 substance causes adverse endocrine-related effects, identify the adverse endocrine-  
156 related effects caused by the substance, and establish a quantitative relationship  
157 between the dose and the adverse endocrine-related effect. This ICR applies to Tier 1  
158 screening. A subsequent ICR will address Tier 2.  
159

160 The paperwork related requirements imposed on the respondents as part of Tier  
161 1 screening under the EDSP allow EPA to ensure that the necessary testing data will be  
162 developed, that the results meet basic scientific standards of acceptability and  
163 adequacy, that unforeseen complications or issues can be promptly addressed, and that  
164 the testing is progressing on schedule.  
165

166 The Office of Pesticide Programs (OPP) and the Office of Science Policy and  
167 Coordination (OSCP) will be responsible for receiving, processing and maintaining  
168 records of responses to the 408(p) orders. OSCP and OPP will coordinate the review of  
169 Tier 1 screening data received and will determine whether Tier 2 testing should be  
170 required.  
171

## 172 **3. NON-DUPLICATION, CONSULTATION, & OTHER COLLECTION** 173 **CRITERIA**

### 174 **3(a) Non-duplication**

175  
176 The information collected under this program is collected by no other federal  
177 agency or any other office within EPA. FFDCA specifically assigns this task to EPA. As  
178 described above, this information is required for EPA's evaluation of endocrine  
179 disrupting effects and of the health and environmental effects and economic benefits  
180 associated with the use of chemicals and pesticides that are shown to have ED effects.  
181 The EDSP is the only program in the United States mandated to validate assays and  
182 require testing of chemicals for their potential to disrupt the endocrine system. Prior to



183 the passage of the FQPA and initiation of EDSP, there were no validated methods to  
184 screen or test chemicals for their potential to affect the endocrine system.  
185

186 The Agency has a strong commitment to avoiding potential duplication in all of its  
187 testing programs, and actively promotes efficiency through its harmonized test  
188 guidelines and active participation in the rigorous scientific effort to identify data needs  
189 for risk assessments, develop testing protocols, and develop new methods for testing  
190 chemicals that minimize potential duplication, create greater efficiencies in testing, and  
191 minimize the use of animals in testing. As a charter member of the Interagency  
192 Coordinating Committee on the Validation of Alternative Methods (ICCVAM), EPA is  
193 working in a manner consistent with the interagency validation framework in the  
194 development and refinement of assays to reduce animal use, refine procedures  
195 involving animals to make them less stressful, and replace animals where scientifically  
196 appropriate. When complete, EPA will use these validated methods or assays to identify  
197 and characterize the endocrine activity of pesticides, commercial chemicals, and  
198 environmental contaminants, specifically in relation to estrogen, androgen, and thyroid  
199 hormones.  
200

201 The Agency considered these goals in developing the procedures for the EDSP,  
202 both those procedures used within EPA and those that might be used by the  
203 respondents. For example, when a chemical is manufactured by several companies,  
204 the procedures encourage the companies to join together to develop and submit the  
205 requested data to EPA.  
206

### 207 **3(b) Public Notice Required Prior to ICR Submission to OMB**

208

209 This is the draft ICR that is being issued for public review and comment before  
210 submission to OMB for review and approval under the PRA. Prior to submission to  
211 OMB, EPA will amend this section of the ICR to reference that effort and how the  
212 Agency amended the ICR after considering any comments received.  
213

214 *[Placeholder for revised ICR: On [date will be inserted], EPA published a notice*  
215 *in the **Federal Register** to provide a 60-day public notice and comment period on the*  
216 *draft ICR. (72 FR [insert page citation]). EPA received [insert #] comments. [Insert*  
217 *summary of PRA issues raised by comments, and EPA's response.]]*  
218

### 219 **3(c) Consultations**

220

221 Since the establishment of EDSP in 1998, EPA has consulted with various  
222 stakeholders throughout its development and implementation efforts, including:  
223 agricultural and commodity chemical industries, environmental organizations, public  
224 health organizations, academia, animal welfare organizations, federal agencies, and  
225 state governments. As indicated previously, EPA is currently implementing its EDSP in  
226 three parts: 1) Assay development and validation, 2) Priority setting, and 3)  
227 Development of a framework for testing and data submission. A historical overview of

228 the external consultations and public comment opportunities provided since 1996 is  
229 available at <http://www.epa.gov/scipoly/oscpendo/pubs/edspoverview/index.htm>. The  
230 following is a summary of some of the ongoing consultations related to the Agency's  
231 EDSP implementation process.

232  
233 *Assay development and validation* – After EPA published its 1998 Proposed  
234 Statement of Policy, the Agency, as directed by statute, asked the SAB/SAP to form a  
235 Joint Subcommittee to review the scientific issues related to the development of EDSP.  
236 The Joint Subcommittee met publicly on March 30 through April 1, 1999 and produced  
237 a report entitled, *Review of the EPA's Proposed Environmental Endocrine Disruptor*  
238 *Screening Program* (EPA-SAB-EC-99-013), published in July 1999 (Ref. 7). EPA's  
239 charge to the Joint Subcommittee was broad and complex, posing 18 major questions  
240 within four broad areas: 1) scope of the program; 2) priority setting; 3) the high  
241 throughput pre-screening (HTPS) approach; and 4) the proposed endocrine disruptor  
242 screening program. The Subcommittee offered several recommendations and identified  
243 a few areas of concern, but generally supported EPA's program as outlined in the  
244 December 1998 **Federal Register** notice (Ref. 2).

245  
246 In 2001, EPA established an Endocrine Disruptor Methods Validation  
247 Subcommittee (EDMVS) under the National Advisory Council for Environmental Policy  
248 and Technology (NACEPT), in accordance with FACA, to assist its EDSP  
249 implementation activities (Ref. 8). EDMVS met nine times from late 2001 through 2003  
250 and provided advice and counsel to EPA on topics including the development and  
251 choice of initial screening and testing protocols, prevalidation study designs, and  
252 validation study designs. EDMVS members worked to ensure that scientifically-sound  
253 assays were developed for animal- and non-animal-based ED screens and tests during  
254 the validation process. The subcommittee also ensured that people and organizations  
255 had the opportunity to comment and express their concerns on issues associated with  
256 the assays and processes. EDMVS played a purely advisory role to EPA, and did not  
257 conduct any official scientific peer reviews of EDSP methods.

258  
259 In May 2004, the Endocrine Disruptor Methods Validation Advisory Committee  
260 (EDMVAC) was chartered to replace EDMVS. The EDMVAC continued to function like  
261 EDMVS by providing advice and recommendations to EPA on scientific and technical  
262 aspects of the Tier 1 screens and Tier 2 assays being considered for EDSP. The  
263 committee will evaluate relevant scientific issues, protocols, data, and interpretations of  
264 the data for the assays during the validation process. EDMVAC also provided advice on  
265 the composition of the Tier 1 screening battery. To access more information about  
266 EDVMS and EDMVAC, go to  
267 <http://www.epa.gov/scipoly/oscpendo/pubs/assayvalidation/edmvac.htm>.

268  
269 On July 13, 2007, EPA published a **Federal Register** document that outlined the  
270 approach EPA intends to take for conducting the peer reviews of the Tier 1 screening  
271 assays and Tier 2 testing assays and EPA's approach for conducting the peer review of  
272 the Tier 1 battery (72 FR 38577) (Ref. 3). The mechanism that will be used to peer  
273 review Tier 1 assays will be an external letter review organized under an EPA peer

274 review contract. The procedures used for peer review of the Tier 1 assays will be in  
275 accordance with EPA's Peer Review Handbook. For each assay, a balanced peer  
276 review panel consisting of three to ten peer reviewers will be selected from a pool of  
277 qualified peer review candidates identified from academia, government, and the private  
278 sector, based on their subject matter expertise, availability, and lack of conflict of  
279 interest or past involvement in the project.

280  
281 In July 2007, EPA also announced the availability of a “Listserv” or mailing group  
282 that allows interested parties to sign up to receive e-mail notifications of EDSP peer  
283 review updates, including information on the availability of peer review materials to be  
284 posted on the EDSP website. These materials may include the documents to be peer  
285 reviewed, background documents, the charge to the peer reviewers, and reports that  
286 summarize the results of peer reviews.

287  
288 *Chemical Selection Process* - In addition to public comment on its planned  
289 approach for selecting the first group of chemicals to be screened in EDSP (Ref. 9),  
290 which was issued in final form in September 2005 (Ref. 5), the Agency issued a draft list  
291 of 73 pesticide chemicals for public review and comment (Ref. 4). These chemicals are  
292 the first to be considered for screening under the EDSP and should not be construed to  
293 be a list of known or likely endocrine disruptors. Nothing in the approach for generating  
294 the initial list provides a basis to infer that any of the chemicals selected interfere with or  
295 are suspected to interfere with the endocrine systems of humans or other species.  
296 Additional information about the draft list is available at  
297 <http://www.epa.gov/scipoly/oscpendo/pubs/prioritysetting/listfacts.htm>.

298  
299 *EDSP Policy and Procedures* - A recently issued **Federal Register** notice  
300 outlines the Agency’s draft policy and procedures for public comments (Ref. 6). This  
301 ICR is also being made available to the public for comment and any comments received  
302 will be given consideration prior to submitting this ICR to OMB for final review and  
303 approval under the PRA.

304  
305 *Public Workshop* – During the public comment period for this ICR and the related  
306 draft policy and procedures document, the Agency intends to hold a public workshop  
307 with interested parties. This workshop will allow the Agency and stakeholders to  
308 discuss comments and questions about the draft policy, procedures and this ICR, as  
309 well as share ideas and information about potential improvements.

310

### 311 **3(d) Effects of Less Frequent Collection**

312  
313 Under this ICR, the Tier 1 screening will occur only once per chemical substance.  
314 This is the statutory minimum, because FFDC section 408(p)(3) specifically requires  
315 that EPA “shall provide for the testing of all pesticide chemicals,” unless the Agency can  
316 determine that the chemical qualifies for the statutory exemption—i.e., that it is not  
317 anticipated to interact with the endocrine system. In addition, a recipient of a 408(p)  
318 order for Tier 1 screening may provide an initial response that could justify delaying Tier  
319 1 screening or allowing the company to go directly to Tier 2. The Agency will consider

320 any such requests on a case-by-case or chemical-by-chemical basis in response to  
321 individual response submissions. For purposes of this ICR, the Agency assumes that  
322 all recipients of a 408(p) order for Tier 1 screening will provide an initial response and  
323 either generate the data or join a consortium to generate the data.  
324

### 325 **3(e) General PRA Guidelines**

326  
327 The one general PRA guideline that is exceeded in this collection is the time  
328 period for retaining records. When data are generated to support a pesticide  
329 registration under FIFRA, EPA requirements in 40 CFR 169.2(k) apply, which state that  
330 records containing research data relating to registered pesticides be retained for as long  
331 as the registration is valid and the producer remains in business. Registrations are valid  
332 until they are either voluntarily cancelled or withdrawn by the registrant or until EPA has  
333 cause to suspend or cancel the registration. Since the average period of marketability  
334 of a pesticide ranges from 15 to 30 years, the PRA guidelines specifying that data other  
335 than health, medical or tax records not be required to be retained for more than three  
336 years will be exceeded in this ICR. In those regulatory cases where the Agency's action  
337 may be challenged, it is imperative that all records, raw data, and specimens be  
338 available to support the Agency's decision. Recognizing this, the recordkeeping  
339 requirements in 40 CFR part 169 were authorized to exceed the PRA general guidelines  
340 when they were established. Those requirements are being adopted unchanged under  
341 the EDSP for these 73 chemicals because the data submitted would be used to support  
342 the pesticide registrations under FIFRA.  
343

### 344 **3(f) Confidentiality**

345  
346 In general, most health and safety data submitted by registrants, manufacturers,  
347 and importers under FFDCA are considered to contain no Confidential Business  
348 Information (CBI). Although FFDCA §408(p)(5)(B) requires that EPA develop, to the  
349 extent practicable and as necessary, procedures for the handling of confidential  
350 business information, it does not provide the authority for the Agency to either create  
351 new rights or to modify existing rights to confidentiality. Rather, EPA believes that this  
352 provision directs the Agency to create procedures that operate within the existing  
353 confines of FIFRA §10, the Freedom of Information Act (FOIA), and the Trade Secrets  
354 Act.  
355

356 As discussed in more detail in the Policy and Procedures Document (Attachment  
357 B), because the data would support a tolerance or exemption from the requirement of a  
358 tolerance, FFDCA §408(i) provides that much of the data submitted in response to  
359 FFDCA §408(p) test orders would be subject to the protections in FIFRA §10. In  
360 addition, CBI submitted by pesticide registrants in response to a FFDCA §408(p) test  
361 order would be considered as part of the registration process, and would therefore be  
362 considered to be data submitted in support of a registration. However covered, data  
363 subject to FIFRA §10 would be provided certain protections that go beyond those  
364 authorized by FOIA. For example, FIFRA §10(g) generally prohibits EPA from releasing



365 information submitted by a registrant under FIFRA to a foreign or multinational pesticide  
366 producer, and requires the Agency to obtain an affirmation from all persons seeking  
367 access to such information that they will not disclose the information to a foreign or  
368 multinational producer. FFDCA §408(i) extends the protection available under FIFRA  
369 §10 for data submitted in support of a tolerance or tolerance exemption.  
370

371 All other confidential business information submitted in response to a FFDCA  
372 §408(p) test order (i.e., data not in support of a registration or tolerance/tolerance  
373 exemption) is only protected by the provisions of FOIA and the Trade Secret Act. FOIA  
374 requires agencies to make information available to the public upon request, except for  
375 information that is “specifically made confidential by other statutes” or data that are  
376 “trade secrets and commercial or financial information obtained from a person and is  
377 privileged or confidential.” [5 U.S.C. §552]. Note that substantive criteria must be met to  
378 claim confidentiality of business information, as specified in 40 CFR §2.208.  
379

380 EPA would consider that data submitted jointly with a registrant, or as part of a  
381 consortium in which pesticide registrants participate, to be data submitted in support of  
382 a tolerance/tolerance exemption or registration, and therefore entitled to protection  
383 under FIFRA §10. However, if a non-registrant chooses not to partner with a registrant,  
384 such data would only be subject to the protections available under FOIA and the Trade  
385 Secrets Act.  
386

### 387 **3(g) Sensitive Questions**

388  
389 No information of a sensitive or private nature is requested in conjunction with  
390 this information collection activity. Further, this information collection activity complies  
391 with the provisions of the Privacy Act of 1974 and OMB Circular A-108.  
392

## 393 **4 THE RESPONDENTS AND THE INFORMATION REQUESTED**

### 394 **4(a) Respondents**

395  
396 Respondents to this ICR consist of those individuals and companies that receive  
397 a 408(p) order issued by the Agency to collect Tier 1 screening data under the EDSP.  
398 Under FFDCA §408(p)(5)(A), EPA “shall issue” orders “to **a registrant** of a substance  
399 for which testing is required . . . **or to a person who manufactures or imports** a  
400 substance for which testing is required.” EPA has generally identified the following  
401 categories of potential test order recipients:  
402  
403

- 404 • Registrants - Entities who manufacture or import a pesticide active ingredient or  
405 inert ingredient and hold an active EPA registration for that substance. In the  
406 pesticide universe, there are *Technical Registrants (basic manufacturers)* and  
407 *End-Use Registrants (customers)*. A *Technical Registrant* manufactures or  
408 imports the active ingredient or inert ingredient that is, in most cases, used in the

409 formulation of other pesticide products. An *End-Use Registrant* manufactures or  
410 imports the end-use product that contains an active ingredient or an inert  
411 ingredient that they obtain from a technical registrant. Although the *Technical*  
412 *Registrant* can also be an *End-Use Registrant*, the Agency's focus for purposes  
413 of the 408(p) orders is on the *Technical Registrant*.  
414

- 415 • *Manufacturers/Importer* – Persons who manufacture or import a chemical  
416 substance but do NOT hold an EPA registration for that substance. For the most  
417 part, the chemical substances may be used as an inert ingredient in a pesticide,  
418 but also have other non-pesticidal uses.  
419

420 The Agency used the following North American Industrial Classification System  
421 (NAICS) codes to obtain publicly available information about potential respondents that  
422 informed the estimates presented in this ICR:  
423

- 424 • Chemical Manufacturers and Processors (NAICS code 325), e.g., persons who  
425 manufacture or process chemical substances.  
426
- 427 • Pesticide, Fertilizer, and Other Agricultural Chemical Manufacturing (NAICS code  
428 3253), e.g., persons who manufacture or process pesticide, fertilizer and  
429 agricultural chemicals. This includes Producers & Formulators of Pesticide  
430 Products (NAICS code 32532); Producers of Antifouling Paints (NAICS code  
431 32551); Producers of Antimicrobial Pesticides (NAICS code 32561); Producers of  
432 Nitrogen Stabilizers (NAICS code 32531); and Producers of Wood Preservatives  
433 (NAICS code 32519).  
434

435 Although final identification of all the specific order recipients for the Tier 1  
436 screening of the initial 73 chemicals is still underway, the Agency has conducted a  
437 preliminary search of internal data sources to identify potential recipients, or  
438 respondents for the purposes of estimating the burden in this ICR. For example, the  
439 Agency used internal OPP data sources to identify the technical registrants and the  
440 end-use product registrants for 64 of the 73 chemicals on the initial list, and used the  
441 2002 data from the Inventory Update Rule database to identify manufacturers and  
442 importers of the remaining 9 HPV chemicals identified as inert ingredients for pesticides  
443 on the list of 73 chemicals. It is important to note that the IUR data are based on  
444 reports from companies that domestically manufacture or import the chemical in  
445 quantities greater than 10,000 lbs/yr at a single site in 2002. When the Agency  
446 identifies the final recipients of the order, it intends to also search external sources of  
447 information in an attempt to identify all of the manufacturers and importers of the listed  
448 chemicals.  
449

450 For purposes of calculating the number of potential respondents for this ICR, the  
451 Agency divided the respondents into three categories: 1) Order Recipients; 2) Data  
452 Generators/Submitters; and 3) Consortium Participants. The Order Recipients category  
453 includes everyone that could receive an order, the Data Generators/ Submitters  
454 category includes one company for each chemical; and the Consortium Participants

455 category includes the order recipients that are not in the Data Generators/Submitters  
 456 category. Table 1 presents the estimated number of respondents based on the  
 457 Agency’s initial efforts to identify potential respondents. These figures will be adjusted  
 458 as appropriate to reflect the final order recipients, but any adjustment is not expected to  
 459 have a significant impact on the final burden estimate in this ICR.  
 460

<b>Table 1 - Estimated Number of Potential Respondents</b>				
Potential Respondent Category	Estimated Number of Respondents			
	Pesticide Registrants	Manufacturers/ Importers	Catch-Up Orders	Total
Order Recipients	280	160	5	445
Data Generators/Submitters	64	9	0	73
Consortium Participants	216	151	0	367

461  
 462 In addition to the order recipients identified by the Agency, EPA may issue a test  
 463 order under FFDCA §408(p)(5) to a manufacturer or importer who enters the  
 464 marketplace after the issuance of the test order and begins to sell an inert ingredient  
 465 following the submission of required EDSP data on the ingredient by manufacturers or  
 466 importers who were in the marketplace when the initial test orders were issued. The  
 467 Agency refers to these as “catch-up” test orders. As with the initial FFDCA §408(p) test  
 468 order, recipients could fulfill the testing requirement either by submitting the results of a  
 469 new study or by citing the data submitted by another person. In furtherance of the goal  
 470 of “fair and equitable sharing of test costs,” the Agency would accept citation of existing  
 471 data only if the recipient either had the original data submitter’s permission or the  
 472 recipient had made an appropriate offer to pay compensation to the original data  
 473 submitter that also determined how disputes would be resolved.  
 474

475 At this time the Agency has no way to predict or estimate the number of potential  
 476 recipients for these “catch-up” orders. For purposes of estimating the burden in this  
 477 ICR, the Agency is estimating that up to 5 entities might receive such “catch-up” orders  
 478 in any one year.  
 479

480 **4(b) Respondent Activities**

481  
 482 As described in more detail in the Policy and Procedures Document (Attachment  
 483 B), a recipient of a 408(p) order is expected to engage in the following activities:  
 484

485 (1) *Read instructions* – Each order recipient will need to read the 408(p) order to  
 486 understand what they must do to comply with the order, what deadlines are associated  
 487 with those activities and the details of how and who to respond to. A draft template of  
 488 the 408(p) order is also available for review and comment. (See Attachment C.)  
 489

490 (2) *Plan activities* – After reading the order, the recipient will need to plan the  
 491 activities necessary to comply with the 408(p) order, including determining their  
 492 intentions, forming a consortia with other manufacturers of the chemical, identifying a  
 493 lead for the laboratory work, conducting the tests, etc.  
 494

495 (3) *Submit an initial response to EPA* - The EDSP test order will direct each  
496 recipient to provide an initial response to EPA within 90 days of the issuance of the  
497 order that indicates how they intend to comply with the order. To simplify completion of  
498 this initial response within the 90 days, EPA has created an Order Response Form (See  
499 Attachment D). EPA intends to include this form in the order packet, pre-populated with  
500 the basic information about the recipient, the chemical covered, and the applicable test  
501 data sought. The order packet recipient would only need to indicate their intentions to  
502 complete the form for submission to EPA. The response options available to a recipient  
503 are described in section 4(c)(i) of this ICR.  
504

505 (4) *Read and discuss the protocol* – Since the protocols are currently being  
506 developed through the assay validation process described earlier, the order recipients  
507 will need to read the protocols accompanying the order and may have questions.  
508 Although this activity is expected to be primarily performed by the data generating  
509 entity, other participants in a consortium may also participate in these activities.  
510

511 (5) *Generate the data* – As indicated by the initial response, some recipients will  
512 conduct the research or administer the tests to generate the data requested in the  
513 EDSP test order, using the test protocols attached to the order and complying with the  
514 good laboratory practice (GLP) standards described in 40 CFR part 160. An order  
515 recipient wishing to deviate from the required protocol, may do so only after consultation  
516 with EPA. Such requests should be submitted to EPA with a clear rationale. All  
517 protocol variations will be reviewed by EPA and a response will be sent to the specific  
518 order recipient in a timely fashion. EPA does not expect to receive such requests, but  
519 these procedures are consistent with current EPA practices regarding pesticide test  
520 guidelines and 40 CFR part 158. In addition, for the purposes of calculating paperwork  
521 burden hours and costs in this ICR, EPA assumed that the data generation will not be  
522 directly performed by the 408(p) order recipient. Instead, EPA assumes that data  
523 generation will be performed by a contract laboratory at the request of the 408(p) order  
524 recipient. The Agency has no information to estimate how many recipients might use a  
525 contract laboratory and how many might generate the data in house. By assuming that  
526 data will always be generated by a contract laboratory, which is consistent with the  
527 assumption used in other ICRs that involve data generation, the Agency includes  
528 additional activities and burden that may not otherwise have been included. As such,  
529 using this assumption to calculate the potential paperwork burden for data generation is  
530 likely to result in an overestimate of total potential burden.  
531

532 (6) *Compile and review the data submission* – Those order recipients that  
533 generate the data, will also compile the data results for submission to EPA, reviewing  
534 the data for completeness.  
535

536 (7) *Complete paperwork to assemble the submission package* - Those order  
537 recipients that generate the data, will also assemble the submission package. In doing  
538 so, the recipient should follow the same submission procedures as those that are  
539 currently used for submitting other data in support of a pesticide registration, with only a  
540 few modifications, which are described further below.



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(8) *Submit final data to EPA* – The final data package is then submitted to EPA following the specific instructions specified in the order (see also below).

(9) *Maintain records* - Recipients will be asked to maintain a record of their initial response for three (3) years, and recipients who submit data will be asked to maintain records containing research data relating to a registered pesticides for as long as the registration is valid and the producer remains in business pursuant to 40 CFR 169.2(k).

For purposes of estimating the potential respondent paperwork burden and costs associated with these activities, the Agency identified three separate categories of duties: 1) managerial; 2) technical; and 3) clerical. Each activity identified above may involve one or more duty category. In Table 2, the Agency identifies the assumed recipient activities divided between the three duty categories.

<b>Activity</b>	<b>Managerial Duties</b>	<b>Technical Duties</b>	<b>Clerical Duties</b>
(1)	Read EPA's Policy and Procedures Document	Read EPA's Policy and Procedures Document	
	Review the EDSP Order	Review the EDSP Order	
(2)	Identify timeframe for response		
	Identify & evaluate response options	Evaluate response options	
	Plan activities		
	Negotiate/establish consortium/ task force agreements	Participate in consortium/ task force discussions	
(3)	Determine response	Recommend a response	
	Oversee employee activities		Complete response form
	Sign initial response forms		Send to EPA
(4)	Communicate with EPA	Review of protocol	
(5)	Plan/oversee employee and contract activities	Plan the data collection activities using the approved protocols	
	Secure contract lab services and approve statement of work (SOW)	Conduct the tests, using protocols	
	Communicate with EPA, as appropriate	Maintain records and procedures during testing period in accordance with the GLPs	Assist in preparing files
(6)	Review final draft report(s)	Proof draft final data reports	
(7)	Approve final submission package	Draft summary of the data for cover letter	Prepare final submission to EPA
		Review final submission package	
(8)	Approve/sign submission		Send submission to EPA
(9)		Prepare data for files	Prepare file & maintain records

556

557 **4(c) Information Requested**  
558

559 The 408(p) order will identify the specific Tier 1 screening data being requested,  
560 and all 408(p) order recipients are expected to provide an initial response that identifies  
561 how the recipient intends to respond to the order. The specific information requested  
562 from each order recipient may vary based on the respondent's initial response. This  
563 section of the ICR describes the possible responses, and related information associated  
564 with that response. For purposes of this ICR, however, it is important to clarify that  
565 many of the initial response options already exist within the pesticide program, e.g., for  
566 Data-Call-Ins under FIFRA 3(c)(2)(B). In providing the option as described in more  
567 detail in the Policy and Procedures Document (Attachment B), the Agency is adopting  
568 those existing procedures unchanged for use under the EDSP. Under those existing  
569 procedures, a registrant may engage in additional activities associated with the  
570 response option they choose. For example, a respondent/registrant could choose to  
571 reformulate the product or seek a formulator's exemption. Both of these initial response  
572 options involve established procedures, and additional activities that are already  
573 approved by OMB under separate ICRs. The Agency believes that any additional  
574 activities related to the EDSP do not impact the estimated burden and that the burden is  
575 covered by the existing ICRs.

576  
577 *4(c)(i) Initial Response.*  
578

579 As indicated previously, EPA intends to include the Initial Response Form (see  
580 Attachment D) with the order that is sent to the recipient and pre-populate the Form with  
581 basic information about the chemical covered, data requested, and other information to  
582 connect the Form to the specific order. The only additional data elements that this form  
583 will collect are those related to the respondent's intentions. As described in more detail  
584 in the Policy and Procedures Document (Attachment B), the recipient of a test order will  
585 have several potential response options. The following is a description of each of these  
586 options, and a detailed workflow in Attachment E illustrates how these would work  
587 based on the procedures currently in use for data collections under FIFRA.  
588

589 *(1) Will Generate New Data.* The recipient would choose this option to indicate  
590 that they agree to individually generate new data for each test specified to meet the  
591 requirements of the order. In the case of data pertaining to an inert ingredient for which  
592 there is no tolerance or exemption, the recipient may identify a "cooperating  
593 registrant/agent" for EPA (e.g., to whom EPA could send a DCI notice under FIFRA  
594 §3(c)(2)(B) or identify on the recipient list). The cooperating registrant/agent would then  
595 become jointly responsible for generating and submitting the data.  
596

597 *(2) Will Enter (or Offer to Enter) Into an Agreement to Form a Consortium to*  
598 *Generate the Data.* The recipient would choose this option to indicate that they are  
599 forming a task force or consortium to comply with the test order. Recipients would  
600 identify who is part of the consortium. Alternatively, recipients may provide EPA with  
601 documentation that they have made a judicially enforceable offer to enter into  
602 agreement to develop data jointly with one or more recipients of the order and that they

603 have offered to pay a reasonable share of the test costs, and have developed a process  
604 for resolving disputes with regard to the appropriate share of test costs. Note: if the  
605 required data are not generated by the person(s) to whom the offer is made, all parties,  
606 including those that have made offers to pay or otherwise joined the consortium, would  
607 be responsible for generating and submitting the data.  
608

609 (3) *Cite Existing Data.* The recipient would choose this option to indicate that  
610 they intend to submit or cite existing data that satisfies the request in the test order.  
611 Recipients would include the data or a reference to the data for each test that is being  
612 cited. If the study is not exactly as specified in the protocols attached to the test order,  
613 recipients should provide an explanation as to why the data should be accepted as  
614 satisfaction of the test order. The Agency would expect that any such data would be  
615 scientifically comparable to data that would be generated by the order. EPA recognizes  
616 that for the initial screening, opportunities for order recipients to respond in this manner  
617 will be limited. As mandated by the statute, EPA is developing and validating the  
618 appropriate assays – which are forming the basis for the protocols. Since these are  
619 new tests, it is unlikely that other studies would be scientifically comparable. During the  
620 validation process, however, a chemical on the initial list might have been a test subject  
621 for a study listed in the order. Order recipients may be able to cite these data if  
622 protocols, which were modified over the course of validation, are sufficiently similar.  
623

624 (4) *Claim Not to be Subject to the Test Order.* The recipient would choose this  
625 option to indicate that they are not subject to the order because (i) they are not or are no  
626 longer a pesticide registrant, or (ii) they do not or no longer manufacture or import the  
627 chemical identified in the order. An explanation of the basis for the claim, along with  
628 appropriate information to substantiate that claim, would be submitted with the response  
629 to allow EPA to evaluate the claim.  
630

631 (5) *Intend to Voluntarily Cancel or Reformulate the Product Registration or*  
632 *Discontinue the Manufacture/Importation of the Chemical.* Registrants may request  
633 voluntary cancellation of their product's pesticide registration pursuant to FIFRA section  
634 6(f). Doing so would initiate the existing procedures for a voluntary cancellation. Under  
635 those procedures, the registrant may either adopt the standard procedures for sale or  
636 use of existing stocks of their pesticide, or may propose an alternative procedure.  
637 Alternatively, in the case of an inert ingredient, a registrant of an end-use product may  
638 submit an application to amend the formulation of its product by removing the ingredient  
639 that is the subject of the 408(p) order. In the case of manufacturers/importers of both  
640 active and inert ingredients, the recipient would choose this option to indicate that they  
641 intend to agree to cease manufacture or importation of the chemical and products. This  
642 is all accomplished through the submission of an application to amend the registration  
643 following the established procedures. In general, EPA's draft policy does not include  
644 the issuance of 408(p) orders to registrants of end-use products.  
645

646 (6) *Claim a Formulators' Exemption.* A product registrant who receives an order  
647 to test a chemical who purchases the chemical from another recipient who has agreed  
648 to generate the data may be eligible for a formulators' exemption, but exercise of this

649 option may depend on the authority under which the order is issued. If EPA were to rely  
650 solely on FIFRA 3(c)(2)(B), the option would not be available for orders to test an inert  
651 ingredient since manufacturers and importers would not be subject to a FIFRA order.  
652 Such a claim would initiate the existing procedures for formulators' exemption. EPA will  
653 confirm claims of eligibility. A formulators' exemption would become invalid if the  
654 supplier of the chemical were not to submit the data either individually or jointly with  
655 other recipients.

656  
657 *4(c)(ii) Extension Requests.*

658  
659 The FFDCA §408(p) test order would identify a due date for completing the data  
660 specified and submitting it to EPA. If an order recipient would like to request an  
661 extension of time to complete the testing, the request should be submitted with a  
662 rationale for the extension and any supporting material, in order to allow the Agency to  
663 properly assess the request. All such requests would be reviewed by EPA and a  
664 response would be sent to the requester in a timely fashion.

665  
666 *4(c)(iii) Data Generation.*

667  
668 The 408(p) order will request specific data on how the chemical substance  
669 interacts with the estrogen, androgen, or thyroid hormone systems using a battery of  
670 assays. Recipients of the 408(p) order will generate the data using the test protocols  
671 attached to the order, unless the recipient discusses and EPA approves an alternative  
672 test protocol. As indicated previously, EPA is currently developing and validating the *in*  
673 *vitro* and *in vivo* assays that will be used in determining the potential for chemicals to  
674 cause endocrine disruption in humans or wildlife. The Tier 1 screening battery, as  
675 proposed by EPA, is based on the Endocrine Disruptor Screening and Testing Advisory  
676 Committee's (EDSTAC) recommendations and is intended to identify chemicals  
677 affecting the estrogen, androgen, or thyroid hormone systems through any of several  
678 recognized modes of action.

679  
680 Specifically, the EDSTAC recommended that a Tier-1 battery be comprised of a  
681 suite of complementary screening assays. The primary assays recommended by  
682 EDSTAC for inclusion in the battery are as follows:

683  
684 Estrogen receptor (ER)  
685 Androgen receptor (AR)  
686 *In vitro* steroidogenesis  
687 Uterotropic (rat)  
688 Hershberger (rat)  
689 Pubertal female (rat)  
690 Frog metamorphosis  
691 Fish screen  
692



693 In addition, EDSTAC recognized there were other screening assays that may be  
 694 suitable for a Tier-1 battery and, therefore, recommended that the EPA also validate the  
 695 following alternative screening assays:

- 696 *In vitro* aromatase
- 697 Pubertal male (rat)
- 698 Adult male (rat)

700  
 701 The primary Tier-1 screening battery and two alternative batteries that were  
 702 recommended by EDSTAC are shown in Table 3.  
 703

<b>Primary Tier-1 Screening Battery</b>	<b>Alternate Tier-1 Screening Battery No. 1</b>	<b>Alternate Tier-1 Screening Battery No. 2</b>
<b><i>In vitro</i> assays</b>	<b><i>In vitro</i> assays</b>	<b><i>In vitro</i> assays</b>
ER binding	ER binding	ER binding
AR binding	AR binding	AR binding
Steroidogenesis assay	Placental/Recombinant Aromatase	Placental/Recombinant Aromatase
<b><i>In vivo</i> assays</b>	<b><i>In vivo</i> assays</b>	<b><i>In vivo</i> assays</b>
Uterotropic (rat)	Uterotropic (rat)	Uterotropic (rat)
Hershberger (rat)		
	Intact adult male (rat)	
		Pubertal male (rat)
Pubertal female (rat)		
Frog metamorphosis	Frog metamorphosis	Frog metamorphosis
Fish screen	Fish screen	Fish screen

704  
 705 As indicated previously, the statute requires EPA to validate the assays. As  
 706 such, EPA is validating each assay, and will select the appropriate screening assays for  
 707 the Tier 1 battery based on the validation data. The status of each assay can be viewed  
 708 in the Assay Status table at:  
 709 <http://www.epa.gov/scipoly/oscpendo/pubs/assayvalidation/status.htm>.

710  
 711 The following is a brief description of the assays that are candidates for the Tier 1  
 712 screening battery:

- 713 1. *Amphibian (Frog) Metamorphosis* - The Amphibian Metamorphosis assay  
 714 involves the use of tadpoles to determine if chemicals affect the thyroid during  
 715 metamorphosis and consequently result in developmental effects.
- 716 2. *Receptor Binding in vitro Assays* - Chemicals can affect the endocrine system by  
 717 binding to hormone receptors to either mimic the action of the natural hormone or  
 718 block access of the hormone to the site and thus block hormone controlled  
 719 activity. The androgen receptor (AR) is involved in the development of male  
 720 sexual characteristics and the estrogen receptor (ER) is involved in female  
 721 maturation and reproductive function. Several receptor binding assays are being  
 722 considered, including:  
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- a. An AR binding assay that utilizes rat prostate cytosol to examine the ability of a test chemical to bind with androgen receptors;
  - b. An AR binding assay that utilizes a rat recombinant AR to examine the ability of a test chemical to bind with androgen receptors;
  - c. An ER binding assay that utilizes rat uterine cytosol to examine the ability of a test chemical to bind with estrogen receptors; and
  - d. An ER binding assay utilizes the alpha isoform of the human recombinant ER to examine the ability of a test chemical to bind with estrogen receptors.
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3. *Aromatase* - Aromatase is an enzyme complex responsible for estrogen biosynthesis that converts androgens into estrogens, estradiol, and estrone. The *Aromatase in vitro* assay focuses on this portion of the steroidogenic pathway to detect substances that inhibit aromatase activity.
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4. *Fish Screen* - The Fish Screen assay screens for estrogenic and androgenic effects. The assay examines abnormalities associated with survival, reproductive behavior, secondary sex characteristics, histopathology, and fecundity (i.e., number of spawns, number of eggs/spawn, fertility, and development of offspring) of fish exposed to test chemicals.
- 747  
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5. *Hershberger* - The Hershberger assay is designed to detect androgenic and anti-androgenic effects. In this *in vivo* assay, accessory sex gland weights, including several androgen-dependent tissues, are measured in castrated or immature male rats.
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6. *Pubertal Female* - The Pubertal Female assay involves the use of rats to screen for estrogenic and thyroid activity in females during sexual maturation. This assay examines abnormalities associated with sex organs and puberty markers, as well as thyroid tissue.
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7. *Pubertal Male* - The Pubertal Male assay involves the use of rats to screen for androgenic, anti-androgenic, and thyroid activity in males during sexual maturation. This assay examines abnormalities associated with sex organs and puberty markers, as well as thyroid tissue.
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8. *Steroidogenesis* - The *Steroidogenesis in vitro* assay detects interference with the body's production of male and female steroid sex hormones. A version of the assay using sliced testis as a source of steroidogenic enzymes was optimized by EPA to detect chemicals that inhibit synthesis of steroid hormones, but continued concerns about being able to distinguish between compounds that inhibit steroid hormone synthesis and chemicals that kill the cells responsible for testosterone synthesis led to a halt in further work on validating this assay. This assay is being replaced by a cell-based assay using the H295R human adrenocortical carcinoma cell line. The H295R cell line also holds promise in being able to

771 detect inducers of enzymes responsible for steroid synthesis in addition to  
772 chemicals that inhibit it.

773  
774 9. *Uterotrophic* - The Uterotrophic assay involves the use of female rats to screen  
775 for estrogenic effects. In this *in vivo* assay, uterine weight changes are measured  
776 in ovariectomised or immature female rats.

777  
778 10. *15-day Adult Intact Male* - The Adult Male assay involves the use of rats to  
779 screen primarily for anti-androgenic and thyroid activity. The assay will screen for  
780 abnormalities associated with primary and secondary sex organs, systemic  
781 hormone concentrations, and thyroid.

782  
783 For purposes of estimating the potential burden for the Tier 1 screening  
784 information collection activities covered by the ICR, the Agency is assuming that the  
785 battery will include the candidate assays. Although this is highly unlikely, assuming this  
786 for the purposes of the draft ICR will ensure that the Agency's total estimate for potential  
787 burden and costs are overestimates. Once the battery is known, the estimates can be  
788 adjusted downward.

789  
790 *4(c)(iv) Data Submission.*

791  
792 As described in more detail in the Policy and Procedures Document (Attachment  
793 B), the data submission content and format under the EDSP is based on that used  
794 currently for other pesticide data submissions. Since the 73 chemicals involve  
795 pesticides and pesticide inerts, EPA believes that doing this helps to minimize the  
796 potential burden because the 408(p) order recipients are likely to be familiar with the  
797 existing requirements. As such, the content and format of the data submission package  
798 for transmittal to EPA should be consistent with the following requirements.

799  
800 1. *Format for Data Submission.* As part of a cooperative NAFTA project, EPA  
801 and the Canadian Pest Management Regulatory Agency (PMRA) developed standard  
802 data evaluation formats, or templates. The templates have been in use by these  
803 agencies since 2002 for writing their data evaluation records (DERs) of studies  
804 submitted under FIFRA and FFDCA to EPA and the Canadian data codes (DACOs).  
805 The DER that the agencies prepare contains a study profile documenting basic study  
806 information such as materials, methods, results, applicant's conclusions and the  
807 evaluator's conclusions. The templates provide pesticide registrants and the public an  
808 opportunity to gain a better understanding of the regulatory science review and  
809 decision-making process. The agencies encourage registrants to include study profiles  
810 based on these templates in their study documents for all pesticide types. These  
811 templates describe the layout and scope of information that should be contained within  
812 a study profile and can serve as guides for preparation of study documents. Use of the  
813 templates improves the likelihood of a successful submission, since the information  
814 necessary for an efficient agency review is outlined. Additional details about these  
815 templates are available at:

816 [http://www.epa.gov/pesticides/regulating/studyprofile\\_templates/](http://www.epa.gov/pesticides/regulating/studyprofile_templates/).

817

818 In addition, Pesticide Registration (PR) Notice 86-5, entitled "Standard Format for  
819 Data Submitted Under the Federal Insecticide, Fungicide, and Rodenticide Act (FIFRA)  
820 and Certain Provisions of the Federal Food, Drug, and Cosmetic Act (FFDCA),"  
821 describes the requirements for organizing and formatting submittals of data supporting a  
822 pesticide registration ([http://www.epa.gov/PR\\_Notices/pr86-5.html](http://www.epa.gov/PR_Notices/pr86-5.html)). The Agency has  
823 begun the process of updating the guidance in PR Notice 86-5 to further clarify the data  
824 submission process for pesticide related submissions and will provide the public with an  
825 opportunity to comment on the proposed revisions to PR 86-5 consistent with the  
826 procedures described in PR Notice 2003-3, entitled "Procedural Guidance for EPA's  
827 Office of Pesticide Programs Procedures Concerning the Development, Modification,  
828 and Implementation of Policy Guidance Documents"  
829 ([http://www.epa.gov/PR\\_Notices/pr2003-3.pdf](http://www.epa.gov/PR_Notices/pr2003-3.pdf)).  
830

831 The Agency also encourages FFDCA §408(p) test order recipients to submit  
832 completed study profiles and supporting data in an electronic format (PDF) whether  
833 submitting one or several studies. For more information, go to the electronic data  
834 submissions website at <http://www.epa.gov/oppfead1/eds/edsgoals>.  
835

836 2. *Transmittal Document.* Each submission in satisfaction of a FFDCA §408(p)  
837 test order must be accompanied by a transmittal document that includes the following  
838 information:

- 839 (1) Identity of the submitter.
- 840 (2) The date on which the submission package was prepared for transmittal to  
841 EPA.
- 842 (3) Identification of the FFDCA §408(p) test order associated with the  
843 submission (e.g., the test order number).
- 844 (4) A list of the individual documents included in the submission.  
845

846 3. *Individual Study or Test Result Documents.* Unless otherwise specified by  
847 the Agency, each submission must be in the form of individual documents or studies.  
848 Previously submitted documents should not be resubmitted unless specifically  
849 requested by the Agency. Instead previously submitted documents should be cited with  
850 adequate information to identify the previously submitted document. Each study or  
851 document should include the following:

- 852 (1) A title page including the following information:
  - 853 (i) The title of the study, including identification of the substance(s) tested  
854 and the test name or data requirement addressed.
  - 855 (ii) The author(s) of the study.
  - 856 (iii) The date the study was completed.
  - 857 (iv) If the study was performed in a laboratory, the name and address of the  
858 laboratory, project numbers or other identifying codes.
  - 859 (v) If the study is a commentary on or supplement to another previously  
860 submitted study, full identification of the other study with which it should be  
861 associated in review.
  - 862 (vi) If the study is a reprint of a published document, all relevant facts of  
863 publication, such as the journal title, volume, issue, inclusive page  
864 numbers, and date of publication.



- 865 (2) Upon submission to EPA, each document must be accompanied by a signed  
866 and dated document containing the appropriate statement(s) regarding any  
867 data confidentiality claims as described in the FFDC §408(p) test order.  
868 (3) A statement of compliance or non-compliance with respect to GLP standards  
869 as required by 40 CFR 160.12, if applicable.  
870 (4) A complete and accurate English translation must be included for any  
871 information that is not in English.  
872

873 **5. AGENCY ACTIVITIES, COLLECTION METHODOLOGY, &**  
874 **INFORMATION MANAGEMENT**  
875

876 **5(a) Agency Activities**  
877

878 The data collected under FFDC § 408(p) will be received by EPA's Office  
879 Pesticide Programs (OPP), where the data submission will first be reviewed for  
880 completeness and then routed to the appropriate Agency team of scientists and  
881 analysts for technical review. Although the technical review teams will consist mostly of  
882 staff from OPP and OSCP, it will also include staff from the other EPA offices, e.g.,  
883 Office of Pollution Prevention and Toxics (OPPT), Office of Water (OW), Office of  
884 Research and Development (ORD), and other EPA offices as appropriate.  
885

886 In general, the Agency is expected to engage in the following activities under this  
887 ICR:  
888

889 (1) *Prepare instructions.* Prepare procedural steps, guidance & instructions for  
890 408(p) order recipients so that they understand what data are to be submitted, when &  
891 how. The Policy and Procedures Document (Attachment B) describes the policies and  
892 procedures that EPA intends to use to implement the data collection component of the  
893 EDSP. Although that document is non-binding, the Agency will incorporate specific  
894 instructions in each order, so that each order recipient receives detailed instructions  
895 with the order.  
896

897 (2) *Identify chemicals to be screened.* EPA has implemented the September  
898 2005 selection approach to identify the chemicals for which Tier 1 screening under the  
899 EDSP will be required (Ref. 5). The draft list is currently out for public review, but will be  
900 finalized before the EDSP test orders are issued (Ref. 4). This ICR assumes that all 73  
901 chemicals on that draft list will be the subject of an EDSP test order. Should that  
902 number change for the final list, the ICR will be adjusted accordingly.  
903

904 (3) *Identify Recipients.* EPA has identified the potential recipients of the EDSP  
905 test orders for the 73 chemicals. For test orders involving pesticide active ingredients,  
906 the Agency used the Office of Pesticide Programs Information Network (OPPIN).  
907 OPPIN is an internal OPP database for query, input and tracking of pesticide products,  
908 ingredients, studies, regulatory decisions and other information about registered  
909 products. For test orders involving Inerts, the Agency used OPPIN (where applicable)  
910 and other databases and information sources to identify appropriate

911 manufacturers/importers and end use registrants. These other databases may include  
912 other internal EPA databases and publicly available sources like Dun and Bradstreet,  
913 online marketing material, etc. EPA is also considering publishing the orders and the  
914 list of recipients in the **Federal Register**. However, the identity of some companies is  
915 currently protected as CBI and would not be made publicly available.  
916

917 (4) *Prepare the EDSP Test Orders.* EPA intends to use the draft order template  
918 (see Attachment C) to prepare individual orders for each chemical. The order will  
919 identify all of the non-CBI protected recipients so that the recipients may more easily  
920 identify the potential participants to include in a consortia. Those companies protected  
921 as CBI will not be listed in that order, but will still receive the order. In addition, the  
922 Agency is considering publishing the chemical specific orders in the **Federal Register**.  
923

924 (5) *Review & Approve Orders.* The EDSP Test Orders will be reviewed and  
925 approved by a senior Agency official(s) for completeness before they are issued.  
926

927 (6) *Issue the Orders.* The Assistant Administrator for Prevention, Pesticides and  
928 Toxic Substances (OPPTS) will issue the orders.  
929

930 (7) *Process Initial Responses.* OPP will receive the Initial Response Form,  
931 document the response, track responses & determine next steps based on the  
932 responses. In general, the Agency will review the response to determine if it is  
933 complete and whether it satisfies the request in the 408(p) order, if so, the response will  
934 be documented accordingly. Depending on the response, the Agency may also need to  
935 complete other tasks, e.g., document lead for a consortia, process a voluntary  
936 cancellation request or other request for reformulation.  
937

938 (8) *Provide Assistance & Complete Follow-up, as needed.* The Agency will  
939 respond to any questions the recipient may have regarding the 408(p) order in a timely  
940 manner, as well as process any requests for extensions or protocol variations.  
941

942 (9) *Identify Non-responders.* Once identified, the Agency will determine  
943 appropriate action (i.e., refer to the Office of Enforcement and Compliance Assurance  
944 (OECA) for enforcement, initiate cancellation procedures, etc.).  
945

946 (10) *Issue Catch-up Orders.* EPA may issue a test order to a manufacturer or  
947 importer who begins to sell an inert ingredient following the submission of required  
948 EDSP data on the ingredient by manufacturers or importers who were in the  
949 marketplace when the initial test orders were issued.  
950

951 (11) *Process Data Submissions.* The Agency will process submissions of data  
952 generated under the 408(p) order, including initial review of the data submission for  
953 completeness, initial log-in to document receipt, and determining the close out of the  
954 order.  
955

956 (12) *Analyze Data*. Implement the Agency's internal standard review procedures  
957 to review the data and determine next steps, i.e., should the chemical be considered for  
958 Tier 2 testing?  
959

960 (13) *Incorporate Data*. The Agency will incorporate the data into a risk  
961 assessment and make a regulatory decision as necessary and appropriate.  
962

963 (14) *Store Data in Retrievable System*. The Agency will index and store the data  
964 in the Agency's files. Primarily the data will be stored in OPPIN, because the 73  
965 chemicals are pesticides or inerts used in pesticide products.  
966

## 967 **5(b) Collection Methodology and Management**

968

969 For each of the 73 chemicals identified for Tier 1 screening as part of the EDSP,  
970 the specific data requested, the testing necessary to generate that data, along with the  
971 validated protocols to conduct the tests, the time frame for completing the testing, and  
972 the date by which the requested data must be submitted to the Agency will be  
973 established in the 408(p) order. As indicated previously, the Agency intends to utilize  
974 the systems and procedures already established and in use for Data-Call-In activities  
975 under FIFRA to collect and manage the data submitted in response to the 408(p) order.  
976 For example, as with other pesticide data related submissions, EPA intends for a record  
977 of each study submitted to be maintained in the Agency's Pesticide Document  
978 Management System (PDMS), and public access to the PDMS bibliography may be  
979 made through the National Pesticides Information Retrieval System (NPIRS). NPIRS  
980 supports searches of the PDMS database by chemical, subject, submission date,  
981 laboratory, guideline number, and document type. The public, after satisfying any  
982 applicable requirements (e.g., FIFRA §10) may request copies of non-confidential  
983 *studies* through the Freedom of Information Act (FOIA).  
984

985 In addition, OPP's Information Technology & Resource Management Division  
986 (ITRMD) will begin enhancing the Agency's tracking database (PRISM) to provide the  
987 necessary information to accomplish the Tier 1 goal; specifically capturing information  
988 regarding a chemical's active and inert ingredients. Currently, the system has the  
989 capability to handle active ingredient information. The complete management of active  
990 ingredients can be accomplished with the DCI (Data Call-In) module within PRISM;  
991 however, the management of inert ingredients must be developed.  
992

993 To meet the goals of the EDSP, the system will allow for the creation of orders  
994 for each active ingredient and inert ingredient. For the active ingredients, the system  
995 will manage associated company, product, and requirement information. For inert  
996 ingredients, the system will manage the associated companies only, since these  
997 companies may not have any registered products. In addition, the system needs to  
998 allow for the submission of studies through registrant consortiums. It needs to be able  
999 to give the member companies (who received orders) credit for the submissions when  
1000 the consortium is identified as the study owner. For every inert there shall be a  
1001 subsection for its Battery, results and comments. The system will track the milestones

1002 associated with the drafting, concurrence, mail-out, 90-day response, submission  
1003 receipts, and reviews. Also, the system shall manage response extensions and identify  
1004 and manage all non-responsive companies.  
1005

1006 In addition to tracking the previously mentioned elements related to each specific  
1007 order, the Agency will track the following: submission type, submission date, submission  
1008 comment, review sent and completed dates, requirement status and requirement status  
1009 comment. These elements are needed in order to track the responses submitted by  
1010 each company, the submitted studies, study reviews, study status and requirement  
1011 status. The Agency will produce several reports to facilitate tracking, etc. For example,  
1012 a 90-day company response status report is needed to determine whether companies  
1013 have responded, and to identify their intentions. An option to display only overdue  
1014 responses will be included. It should include all chemicals and be sorted by company  
1015 (and product if applicable). A requirement status report by requirement across all  
1016 chemicals, sorted by company is needed in order to present overall progress and allow  
1017 management to directly identify delays.  
1018

### 1019 **5(c) Small Entity Flexibility**

1020  
1021 In developing the Policy and Procedures Document (Attachment B), the Agency  
1022 considered alternatives for small businesses to the extent practical within the mandate  
1023 in FFDCA. The procedures are intended to minimize potential duplicative testing, and  
1024 emphasize collaborative efforts to generate the requested data. For example, as  
1025 described in more detail in EPA's policy statement, EPA does not intend to issue 408(p)  
1026 orders to registrants of end-use products or reformulators. Most small entities  
1027 potentially impacted under the EDSP are end-use product registrants or formulators and  
1028 are not basic manufacturers or registrants. As such, small businesses will not be  
1029 responsible for supplying endocrine data on a chemical they use in their end-use  
1030 product or formulation.  
1031

1032 If there is a small business that does happen to manufacture one of the 73  
1033 chemicals, they may minimize potential burden by fulfilling their responsibilities by either  
1034 joining a testing consortium or task force. Participation in a testing consortium may  
1035 relieve the business of direct responsibility for generating or submitting the data. In  
1036 addition, EPA can accommodate requests for extensions of time from small entities, and  
1037 provide other assistance, as needed.  
1038

### 1039 **5(d) Collection Schedule**

1040  
1041 There is no periodic schedule for the collections under this ICR. This information  
1042 collection activity only involves a one-time, two step collection activity per chemical. In  
1043 response to the 408(p) order, the Agency will collect an initial response from the  
1044 recipient, followed subsequently by the collection of the data. Some respondents will  
1045 only submit the initial response, while other respondents will submit an initial response  
1046 and the required data. In either case, the Agency expects a respondent to submit no  
1047 more than two responses per chemical, unless they request an extension.



1048 The submission due date is based on the standard time required to conduct the  
1049 tests according to the validated protocols provided with the order, with the potential for  
1050 the recipient to request an extension from EPA. The time period for Tier 1 screening  
1051 level testing may take longer than one year depending on the composition of the  
1052 screening battery. For purposes of estimating the annual potential paperwork burden  
1053 in this ICR, EPA assumed that the data would be submitted within 2 or 3 years of  
1054 receiving the 408(p) order. Although the activities are expected to occur over the three  
1055 year approval period for the ICR, the timing of these activities is not specific enough to  
1056 accurately divide them by year. To calculate an annual burden, the Agency has  
1057 assumed a three year duration of equal annual effort.  
1058

## 1059 **6. ESTIMATING THE BURDEN AND COST OF THE COLLECTION**

1060

1061 The PRA requires EPA to estimate the “paperwork burden” i.e., the total time,  
1062 effort, or financial resources expended by persons to generate, maintain, retain, or  
1063 disclose or provide information to or for a Federal Agency. OMB will not approve a  
1064 “collection” until EPA provides an ICR that describes the information collection activities  
1065 in detail and provides an estimate of the paperwork burden hours and costs. Under the  
1066 PRA, “burden” means the “time, effort, or financial resources expended by persons to  
1067 generate, maintain, or provide information to or for a Federal Agency.” This can include  
1068 the resources to: review instructions; develop, acquire, install, and use technology and  
1069 systems; search data sources; collect, review, validate, and verify information/data;  
1070 process and maintain information/data; disclose and transmit/submit information/data;  
1071 change/adjust the existing ways of complying with any previously applicable instructions  
1072 and requirements to now comply with new requirements; and, train personnel. The  
1073 Agency is also required to estimate the paperwork costs, which includes both the costs  
1074 associated with the paperwork burden hours, and any additional costs not tied to a  
1075 burden hour, but incurred under the PRA nonetheless.  
1076

1077 In this section of the ICR, the Agency discusses the methodology and  
1078 assumptions used to calculate the potential paperwork burden and costs for both  
1079 respondents and EPA.  
1080

### 1081 ***6(a) Methodology for Estimating Respondent Burden and Cost***

1082

#### 1083 **6(a)(i) Method Used to Calculate the Loaded Labor Rates**

1084

1085 Average wage data for the relevant sectors of respondents are available in the  
1086 National Industry-Specific Occupational Employment and Wage Estimates from the  
1087 Bureau of Labor Statistics (BLS) at [http://www.bls.gov/oes/current/oes\\_nat.htm](http://www.bls.gov/oes/current/oes_nat.htm).  
1088 We used the NAICS codes to obtain the estimated loaded labor rates used in this ICR,  
1089 i.e., NAICS 325300, Pesticide, Fertilizer, & Other Agricultural Chemical Manufacturing  
1090 [http://www.bls.gov/oes/current/naics4\\_325300.htm](http://www.bls.gov/oes/current/naics4_325300.htm). Within that sector, the wage data  
1091 are provided by Standard Occupational Classification (SOC). The SOC system is used

1092 by Federal statistical agencies to classify workers into occupational categories for the  
 1093 purpose of collecting, calculating, or disseminating data. Each broad occupation  
 1094 includes detailed occupation(s) based on similar job duties, skills, education, or  
 1095 experience. For more information on SOC and what is included in each SOC, see  
 1096 [http://www.bls.gov/oes/current/oes\\_stru.htm](http://www.bls.gov/oes/current/oes_stru.htm). The SOCs used for the following labor  
 1097 types are listed below in Table 4 and apply to all of the sectors identified above.  
 1098

Labor Category	SOC #	Standard Occupational Classification
Management	11-0000	Management Occupations
Technical	19-0000	Life, Physical, and Social Science Occupations
Clerical	43-0000	Office and Administrative Support Occupations

1099 For purposes of calculating a loaded labor rate, we used the mean average  
 1100 hourly wage rate and assumed that benefits are 43% of wage rates, based on benefits  
 1101 for all civilian non-farm workers from <http://www.bls.gov/news.release/ecec.t01.htm>. We  
 1102 then multiply the loaded wage by 50% to get overhead costs. Overhead costs are  
 1103 added to the loaded wage rate to get the fully loaded wage rate.  
 1104  
 1105

Labor Category	Formula Used	Managerial	Technical	Clerical
Unloaded Hourly Rate <sup>1</sup>	W	\$ 48.31	\$ 35.86	\$ 15.78
Benefits Percentage <sup>2</sup>	Lb = B/W	43%	43%	43%
Benefits per hour	B = W*Lb	\$ 20.77	\$ 15.42	\$ 6.62
Loaded Hourly Rate	Wb = W+B (= W(1+Lb))	\$ 69.08	\$ 51.28	\$ 22.40
Overhead Percentage <sup>3</sup>	Lo = OH/Wb	50%	50%	50%
Overhead per hour	OH = Wb*Lo	\$ 34.54	\$ 25.64	\$ 11.20
Fully Loaded Hourly Rate	Wf = Wb+OH (= W+B+OH)	<b>\$ 103.62</b>	<b>\$ 76.92</b>	<b>\$ 33.60</b>

1. Data Source: [http://www.bls.gov/oes/current/naics4\\_325300.htm](http://www.bls.gov/oes/current/naics4_325300.htm)  
 2. Fringe benefits/wage per hour.  
 3. U.S. Environmental Protection Agency, *EPA Air Pollution Control Cost Manual, Sixth Edition*, EPA-452-02-001, January 2002, pg. 2-34. The loading for indirect costs used in this ICR (i.e., 50%) is within the range of 20-70% of the load labor rate (wage + benefits) suggested in this EPA guidance.

1106 For this ICR, the Agency therefore uses the following labor rates for the  
 1107 respondents: Managerial = \$103.62; Technical = \$76.92; and Clerical = \$33.60.  
 1108  
 1109

### 6(a)(ii) Method Used to Calculate the Burden and Costs

1110 The specific activities used for estimating the potential burden and costs are  
 1111 identified in section 4(b) of this ICR. Paperwork burden hours and costs are subdivided  
 1112 into the managerial, technical, and clerical duty labor categories, which are also  
 1113 described in more detail in section 4(b) of this ICR.  
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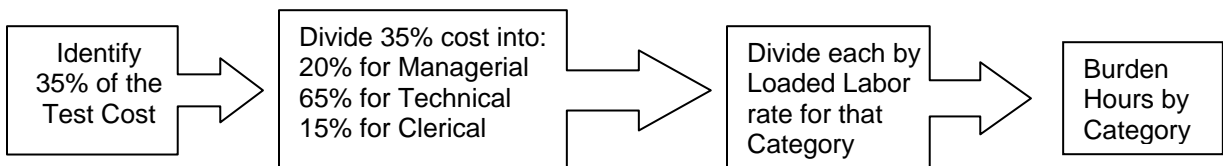
The Agency then used two basic approaches to calculate the potential burden and costs for this ICR: 1) For the data generation activities, EPA calculated the paperwork burden as a percentage of the testing costs; and 2) For the rest of the paperwork activities, EPA estimated the average amount of time required to complete the specific activity, considering estimates provided in other approved ICRs involving the same activity and EPA’s overall expertise with such activities.

1. *Method Used to Calculate the Burden and Costs for Data Generation.* EPA calculated the paperwork burden for the data generation activities as a percentage of the testing costs. This percent-based estimate of paperwork associated with conducting a test was initially established in consultation with OMB in the 1980’s in an effort to provide a reasonable estimate of the burden associated with the paperwork component of data generation, which may vary based on the complexity of the test performed. This appears to be a reasonable and fair alternative to simply setting a single estimate for data generation burden or perhaps using some set criteria like high, medium or low burden, neither of which may fairly reflect potential differences in burden. For purposes of this ICR, the Agency has adopted this established methodology for estimating the paperwork burden for data generation, which is explained further in this section of the ICR.

To calculate the burden associated with the paperwork activities involved in conducting the tests, the Agency started with the cost of the test. Since the tests that will be used are still undergoing validation, market costs for these tests are not available. The Agency therefore used a Cost Estimate Survey of commercial laboratories for the estimated costs related to the assays undergoing validation (Ref. 10). The estimated costs for the other 2 assays were based on estimates provided by the EPA scientist overseeing the validation effort for those 2 assays. Since EPA is funding the assay validation effort, these estimates are reasonable surrogates for actual market prices at this time and for the purposes of this ICR. Once these tests are available on the market, these costs will be adjusted as appropriate.

Based on the existing methodologies, EPA used 35% of the estimated total test cost to calculate the total potential cost for the paperwork activities related to data generation. The 35% of test cost is disaggregated by labor category, and then burden hours are extrapolated by using the loaded labor rates. See Figure 1 below for an illustrated outline of the Agency burden calculation process for data generation.

**Figure 1: Method for Calculating Paperwork Burden from Test Costs**



1155

1156 This approach assumes and incorporates the following:  
1157

- 1158 1) Recipients generate all of the data as specified in the 408(p) order.
- 1159 2) All data generation is performed by an independent laboratory.
- 1160 3) Paperwork burden is disaggregated by labor category as follows:
  - 1161 a. Managerial (20%)
  - 1162 b. Technical (65%)
  - 1163 c. Clerical (15%)
- 1164 4) Labor rates are fully loaded, meaning that they include the estimated costs of  
1165 wages, overhead, and benefits paid to an employee.  
1166

1167 To disaggregate by labor category, the Agency considered the estimated  
1168 distribution of paperwork activity across the labor category represented and the existing  
1169 methodology assumption that paperwork activities for data generation mostly involve  
1170 the technical staff to perform the tests, with a few activities related to management and  
1171 clerical. The results are presented in section 6(b) of this ICR.  
1172

1173 *2. Method Used to Calculate the Burden and Costs for Other Activities.* For the  
1174 other activities, EPA estimated the burden hours by considering the activities  
1175 themselves and the expected amount of time that the activity involves on average.  
1176 These estimates consider the Agency's experience with similar data collection activities  
1177 and direct experience in conducting the assays for validation. The costs are calculated  
1178 using the loaded labor rates for the labor categories that are identified in section 6(a)(i)  
1179 of this ICR.  
1180

1181 As indicated previously, this ICR assumes that the Tier 1 screening battery will  
1182 include all of the candidate assays identified in section 4(c)(iii) of this ICR, and that the  
1183 respondents will perform the entire battery. Should the final battery not include all of the  
1184 candidate assays that are undergoing validation, which is highly unlikely at this point,  
1185 the estimated total burden for this ICR would be reduced by the removal of the test cost  
1186 and burden associated with any assay not included in the final battery.  
1187

1188 Regardless of the response option that recipients of 408(p) orders choose, the  
1189 Agency has assumed that the data will be generated for each chemical with all  
1190 manufacturers participating in a consortium or task force, with only one order recipient  
1191 engaged in actually generating and submitting the data. This means that all of the  
1192 potential recipients of orders for the 73 chemicals will experience a base set of burden  
1193 associated with the initial receipt and response activities, and subsequent burden  
1194 related to consortium participation, and that one recipient for each of the 73 chemicals  
1195 will experience the burden associated with generating and submitting the data. The  
1196 results are presented in section 6(b) of this ICR.  
1197

## 1198 ***6(b) Calculating Respondent Burden and Costs***

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1200 This section explains how the Agency calculated these estimates.



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### 6(b)(i) Respondent Burden Estimates

The estimated respondent burden for each of the paperwork activities described in Table 2 in section 4(b) of this ICR and disaggregated by the labor category listed in Table 4, are presented in Table 6 below.

Activity (a)	Managerial	Technical	Clerical	Total
1) Read instructions	12	12	0	24
2) Plan activities	48	42	0	90
3) Submit an initial response to EPA (b)	24	18	2	44
4) Read and discuss the protocol	36	72	0	108
5) Participate in Consortium	24	72	2	98
6) Generate the data (c)	253	1108	585	1946
7) Compile and review the data submission	36	181	12	229
8) Complete paperwork to assemble the submission package	3	10	6	19
9) Submit final data to EPA	3	0	2	5
10) Maintain records	0	24	62	86
<b>Total burden:</b>	<b>439</b>	<b>1539</b>	<b>671</b>	<b>2649</b>

(a) Activities described in more detail in section 4(b) of this ICR, which are disaggregated based on labor category.  
 (b) This estimate includes an estimated burden to provide any additional burden requested for an option.  
 (c) Burden estimate is a percentage of the total test cost, which is calculated in Attachment F (rounded).

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As discussed earlier, all respondents are not expected to engage in the same activities. Using the respondent categories established in Table 1, Table 7 below presents the estimated total respondent burden for the 73 chemicals:

Activity (a)	Estimated Burden	Estimated Respondents	Total
1) Read instructions	24	445	10,680
2) Plan activities	90	445	40,050
3) Submit an initial response to EPA (b)	44	445	19,580
4) Read and discuss the protocol	108	73	7,884
5) Participate in Consortium	98	367	35,966
6) Generate the data (c)	1946	73	142,058
7) Compile and review the data submission	229	73	16,717
8) Complete paperwork to assemble the submission package	19	73	1,387
9) Submit final data to EPA	5	73	365
10) Maintain records	86	73	6,278
<b>Total burden:</b>	<b>2649</b>		<b>280,965</b>

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Since there is expected to be some overlap between the potential recipient categories, the number of potential respondents used for this estimate may be reduced once the final list of order recipients is complete. The Agency also expects that a single potential respondent might receive more than one 408(p) order if they manufacture or import more than one of the 73 listed chemicals, and that there are multiple potential respondents for each chemical. For example, the Agency estimates that an order

1220 recipient might receive as many as 4 orders, with the average company receiving 2  
 1221 orders. There may be as many as 76 recipients for an individual order, with the an  
 1222 average of less than 5 recipients for most of the orders. As indicated previously, these  
 1223 estimates will be updated when the Agency identifies all of the specific order recipients  
 1224 for the final list of chemicals that will undergo Tier 1 screening under this ICR.  
 1225

1226 **6(b)(ii) Respondent Cost Estimates**  
 1227

1228 The estimated respondent cost for each of the paperwork activities is presented  
 1229 in Table 8 below. The costs are calculated by multiplying the burden hours in Table 6  
 1230 by the loaded labor rate for the different labor categories, with the costs for generating  
 1231 the data coming from Attachment F.  
 1232

Activity (a)	Managerial	Technical	Clerical	Total \$
	\$103.62/hr.	\$76.92/hr.	\$33.60/hr.	
1) Read instructions	1243.44	923.04	0	2,166.48
2) Plan activities	4973.76	3230.64	0	8,204.4
3) Submit an initial response to EPA (b)	2486.88	1384.56	67.20	3,938.64
4) Read and discuss the protocol	3730.32	5538.24	0	9,268.56
5) Participate in Consortium	2486.88	1384.56	67.20	3,938.64
6) Generate the data (c)	26218.01	85208.53	19663.51	131,090.05
7) Compile and review the data submission	3730.32	13922.52	12403.20	30,056.04
8) Complete paperwork to assemble the submission package	310.86	769.20	201.6	1,281.66
9) Submit final data to EPA	310.86	0	67.20	378.06
10) Maintain records	0	1846.08	2083.20	3,929.28
11) Delivery Costs	0	0	0	10.55
<b>Total costs:</b>	<b>\$43,004.45</b>	<b>\$112,822.81</b>	<b>\$34,485.91</b>	<b>\$194,262.36</b>

(a) Activities described in more detail in section 4(b) of this ICR, which are disaggregated based on labor category.  
 (b) This estimate includes an estimated burden to provide any additional burden requested for an option.  
 (c) Burden cost estimate is a percentage of the total test cost, which is calculated in Attachment F (rounded).

1233  
 1234 Table 9 below presents the estimated total respondent burden costs for the 73  
 1235 chemicals:

1236

<b>Activity</b>	<b>Estimated Costs (\$)</b>	<b>Estimated Respondents</b>	<b>Total \$ (rounded)</b>
1) Read instructions	2,166.48	445	964,084
2) Plan activities	8,204.40	445	3,650,958
3) Submit an initial response to EPA (b)	3,938.64	445	1,752,695
4) Read and discuss the protocol	9,268.56	73	676,605
5) Participate in Consortium	3,938.64	367	1,445,481
6) Generate the data (c)	131,090.05	73	9,569,574
7) Compile and review the data submission	30,056.04	73	2,194,091
8) Complete paperwork to assemble the submission package	1,281.66	73	93,561
9) Submit final data to EPA	378.06	73	27,598
10) Maintain records	3,929.28	73	286,837
11) Delivery Costs	10.55	73	770
<b>Total burden:</b>	<b>\$194,251.81</b>		<b>\$20,662,254</b>

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In addition to the burden costs, the costs of delivering the data to the Agency are added to arrive at the total estimated per respondent cost. Delivery costs were calculated using the Agency's experience with data submissions for pesticide deliveries, which assumes the delivery of a paper copy and a CD-Rom using special delivery. Although not required, nor used by everyone, the Agency is using special delivery for the calculation to provide a conservative estimate that would account for expected variations in delivery costs. Based on the 2-day delivery rate for a large envelope up to 2 lbs. in weight, the US Postal Service rate is \$10.55 from the west coast to the east cost (Ref. 11). Total delivery costs (\$10.55 x 73 submissions = \$770.15) was then added to the total respondent cost from Table 9 to calculate the total potential per respondent cost (\$20,661,484 + \$770 = \$20,662,254).

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The total respondent burden hours and costs calculated for this ICR involves activities that are expected to occur over the three year approval period for the ICR, as opposed to annually for each of the three years. Since the timing of these activities is not specific enough to accurately divide them by year, the Agency has assumed a three year duration of equal annual effort. As such, the **total annual respondent burden and costs for this ICR is simply divided by 3 to get an estimated annual burden of 93,655 hours** (280,965 hours ÷ 3) **and a cost of \$6,887,418** (\$20,662,254 ÷ 3).

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### **6(c) Methodology for Estimating Agency Burden and Cost**

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#### **6(c)(i) Method Used to Calculate the Loaded Labor Rates**

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To calculate the Agency's loaded labor rate, we used the average wage data available in the National Industry-Specific Occupational Employment and Wage Estimates from the Bureau of Labor Statistics (BLS) at [http://www.bls.gov/oes/current/oes\\_nat.htm](http://www.bls.gov/oes/current/oes_nat.htm). Specifically, we used the NAICS code

1266 999100 to obtain the estimated loaded labor rates used in this ICR for the Federal  
 1267 Executive Branch ([http://www.bls.gov/oes/current/naics4\\_999100.htm](http://www.bls.gov/oes/current/naics4_999100.htm)). As was done  
 1268 for the respondents, we used the wage data provided by SOC (see Table 10). For  
 1269 purposes of calculating a loaded labor rate, we used the mean average hourly wage  
 1270 rate and assumed that benefits are 43% of wage rates, based on benefits for all civilian  
 1271 non-farm workers from <http://www.bls.gov/news.release/ecec.t01.htm>. We then multiply  
 1272 the loaded wage by 50% to get overhead costs. Overhead costs are added to the  
 1273 loaded wage rate to get the fully loaded wage rate.  
 1274

Labor Category	Formula Used	Managerial	Technical	Clerical
Unloaded Hourly Rate <sup>1</sup>	W	\$ 47.16	\$ 31.18	\$ 18.29
Benefits Percentage <sup>2</sup>	Lb = B/W	43 %	43 %	43 %
Benefits per hour	B = W*Lb	\$ 20.28	\$ 13.41	\$ 7.86
Loaded Hourly Rate	Wb = W+B (= W(1+Lb))	\$ 67.44	\$ 44.59	\$ 26.15
Overhead Percentage <sup>3</sup>	Lo = OH/Wb	50 %	50 %	50 %
Overhead per hour	OH = Wb*Lo	\$ 33.72	\$ 22.30	\$ 13.08
Fully Loaded Hourly Rate	Wf = Wb+OH (= W+B+OH)	<b>\$ 101.16</b>	<b>\$ 66.89</b>	<b>\$ 39.23</b>

1. Data Source: [http://www.bls.gov/oes/current/naics4\\_999100.htm](http://www.bls.gov/oes/current/naics4_999100.htm)  
 2. Fringe benefits/wage per hour.  
 3. U. S. Environmental Protection Agency, *EPA Air Pollution Control Cost Manual, Sixth Edition*, EPA-452-02-001, January 2002, pg. 2-34. The loading for indirect costs used in this ICR (i.e., 50%) is within the range of 20-70% of the load labor rate (wage + benefits) suggested in this EPA guidance.

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 1276 For this ICR, the Agency therefore uses the following labor rates for the Agency:  
 1277 Managerial = \$101.16; Technical = \$66.89; and Clerical = \$39.23.  
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### 6(c)(ii) Estimated Agency Burden and Costs

1279 For the Agency activities, EPA estimated the burden hours by considering the  
 1280 activities themselves and the expected amount of time that the activity may involve on  
 1281 average. These estimates consider the Agency's experience with similar data collection  
 1282 activities. The estimated per chemical/respondent burden hours for the Agency are  
 1283 presented in Table 11. To calculate the total potential Agency burden over the three  
 1284 years, EPA has multiplied this burden by the total number of chemicals (773 hours x 73  
 1285 chemicals = 56,429 hours).  
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Activity (a)	Managerial	Technical	Clerical	Total
1) Prepare instructions	2	12	2	16
2) Identify chemicals to be screened	2	21	2	25
3) Identify recipients	2	16	0	18
4) Prepare the 408(p) Order Packages	0	4	10	14
5) Review & approve the orders	2	4	0	6
6) Issue the orders	0	0	6	6
7) Process initial responses (b)	1	4	1	6



**Table 11 – Estimated Agency per Chemical Burden Hours**

Activity (a)	Managerial	Technical	Clerical	Total
8) Provide assistance & follow-up, as needed	0	36	0	36
9) Identify non-responders	0	0	1	1
10) Process Data Submissions	0	8	1	9
11) Analyze data (c)	0	520	0	520
12) Incorporate data into risk assessments	0	104	0	104
13) Store data in retrievable system	0	4	8	12
<b>Total burden:</b>	<b>9</b>	<b>733</b>	<b>31</b>	<b>773</b>

(a) Activities described in more detail in section 5(a) of this ICR.  
 (b) This estimate includes an estimated burden to provide any additional burden requested for an option.  
 (c) Assumes 40 hrs per assay (40 x 13).  
 (d) Assumes 8 hrs per assay (8 x 13).

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The costs are then calculated using the loaded labor rates for the labor categories that are identified in section 6(c)(i) of this ICR. The estimated burden hour costs for the Agency are presented in Table 12. To calculate the total potential Agency costs over the three years, EPA has multiplied the per chemical cost in Table 12 by the total number of chemicals (\$50,921 x 73 chemicals = \$3,717,233).

**Table 12 – Estimated Agency Per Chemical Burden Hour Costs**

Activity (a)	Managerial	Technical	Clerical	Total \$
	\$101.16/hr.	\$66.89/hr.	\$39.23/hr.	
1) Prepare instructions	202.32	802.68	78.46	1,083.46
2) Identify chemicals to be screened	202.32	1404.69	78.46	1,685.47
3) Identify recipients	202.32	1070.24	0	1,272.56
4) Prepare the 408(p) Order Packages	0	267.56	156.20	423.76
5) Review & approve the orders	202.32	267.56	0	469.88
6) Issue the orders	0	0	235.38	235.38
7) Process initial responses (b)	101.16	267.56	39.23	407.95
8) Provide assistance & follow-up, as needed	0	2408.04	0	2,408.04
9) Identify non-responders	0	0	39.23	39.23
10) Process Data Submissions	0	535.12	39.23	574.35
11) Analyze data	0	34782.80	0	34,782.8
12) Incorporate data into risk assessments	0	6956.56	0	6,956.56
13) Store data in retrievable system	0	267.56	313.84	581.4
<b>Total costs:</b>	<b>\$910.44</b>	<b>\$49,030.37</b>	<b>\$980.03</b>	<b>\$50,920.84</b>

(a) Activities described in more detail in section 5(a) of this ICR.  
 (b) This estimate includes an estimated burden to provide any additional burden requested for an option.

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**6(d) Total Burden Hours and Costs for ICR (Bottomline)**

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As discussed earlier, the total burden hours for respondents calculated for this ICR involves activities that are expected to occur over the next three years. Since the timing of these activities is not specific enough to accurately divide them by year, the Agency has assumed a three year duration of equal effort to calculate the annual burden and costs for this ICR. The **total annual respondent burden and costs for this ICR is simply divided by 3 to get an estimated annual burden of 93,655 hours** (280,965 hours ÷ 3) **and a cost of \$6,887,418** (\$20,662,254 ÷ 3). Table 13 presents

1306 the total burden hours and costs for respondents and EPA under this ICR.  
 1307

**Table 13 – Estimated TOTAL Burden Hours & Costs for this ICR**

	Per Chemical		# Chemicals	Totals	
	Burden Hrs.	Costs \$		Burden Hrs.	Costs \$
Respondent (a)	2,649	\$195,022	73	280,965	\$20,662,254
EPA (b)	773	\$50,921	73	56,429	\$3,717,233
<b>Annualized Respondent Burden and Costs (c)</b>	883	\$65,007	73	93,655	\$6,887,418

(a) For total per respondent burden see table 7, and for total per respondent costs see table 9, with the delivery costs added in that are discussed after the tables.  
 (b) For total per chemical Agency burden see table 11, and for total Agency costs see table 12.  
 (c) Burden hours and costs are annualized by dividing them by 3.

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 1309 Table 14 provides a breakdown of the total annualized burden and cost estimate  
 1310 in terms of the grouping required by OMB, i.e., distinct information collections (ICs).  
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**Table 14 – Annualized Information Collections (ICs) for this ICR**

IC	Per Chemical (a)		# Chemicals	Totals (b)	
	Burden Hrs.	Costs \$		Burden Hrs.	Costs \$
Reporting	854	\$63,698	73	91,562	\$6,791,806
Recordkeeping	29	\$1,310	73	2,093	\$95,612
<b>Totals:</b>	883	\$65,008		93,655	\$6,887,418

(a) For total per chemical respondent reporting burden subtract out item 10 in table 6 from total, and for total per respondent costs subtract out item 10 in table 8.  
 (b) For total respondent recordkeeping burden, subtract out item 10 in table 8 from total, and for total per respondent costs subtract out item 10 in table 9, but add delivery costs to both.  
 (c) Burden hours and costs are annualized by dividing them by 3.

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 1313 **6(e) Reasons for Change in Burden Estimates**  
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1315 This is a new information collection request, so the burden estimates presented  
 1316 here are all new, and are necessary to fully implement the mandate in FFDC 408(p).  
 1317 As such, this is considered a program change related to a statutory mandate.  
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1319 **6(f) Burden Statement for this ICR**  
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1321 The total estimated per chemical/per respondent paperwork burden to comply  
 1322 with this information collection activity is 2,649 hours, with an estimated cost of  
 1323 \$194,252. The total annualized estimated paperwork burden for this ICR is 93,655  
 1324 hours, with an estimated total annual cost of \$6,887,418. According to the Paperwork  
 1325 Reduction Act, “burden” means the total time, effort, or financial resources expended by  
 1326 persons to generate, maintain, retain, or disclose or provide information to or for a  
 1327 Federal agency. For this collection, it is the time reading the instructions in the Order,  
 1328 providing an initial response to EPA, planning the necessary data collection activities,  
 1329 conducting tests, analyzing data, generating reports and submitting data, as well as  
 1330 storing, filing, and maintaining the data. An agency may not conduct or sponsor, and a

1331 person is not required to respond to, a collection of information unless it displays a  
1332 currently valid OMB control number. As a new ICR, the Agency does not yet have an  
1333 OMB control number for this information collection activity. Once assigned, EPA will  
1334 announce the OMB control number for this information collection in the Federal  
1335 Register, and will add it to any related collection instruments or forms used.  
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1337 To comment on the Agency's need for this information, the accuracy of the  
1338 provided burden estimates, and any suggested methods for minimizing respondent  
1339 burden, including the use of automated collection techniques, EPA has established a  
1340 public docket for this ICR under docket ID No. **EPA-HQ-OPPT-1081**, which is available  
1341 electronically at <http://www.regulations.gov>. A hard copy of the docket materials are  
1342 also available for public viewing at the OPPT Docket. The OPPT Docket is located in  
1343 the EPA Docket Center (EPA/DC) at Rm. 3334, EPA West Bldg., 1301 Constitution  
1344 Ave., NW., Washington, DC. The EPA/DC Public Reading Room hours of operation are  
1345 8:30 a.m. to 4:30 p.m., Monday through Friday, excluding Federal holidays. The  
1346 telephone number of the EPA/DC Public Reading Room is (202) 566-1744, and the  
1347 telephone number for the OPPT Docket is (202) 566-0280. Docket visitors are required  
1348 to show photographic identification, pass through a metal detector, and sign the EPA  
1349 visitor log. All visitor bags are processed through an X-ray machine and subject to  
1350 search. Visitors will be provided an EPA/DC badge that must be visible at all times in  
1351 the building and returned upon departure.  
1352

1353 Submit any comments online at <http://www.regulations.gov>, following the online  
1354 instructions for viewing documents and submitting comments. You can also send  
1355 comments to the Office of Information and Regulatory Affairs, Office of Management  
1356 and Budget, 725 17th Street, NW, Washington, DC 20503, Attention: Desk Office for  
1357 EPA. Please include the Docket ID No. **EPA-HQ-OPPT-1081**, and the EPA ICR  
1358 number (2249.01) in any correspondence.  
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## 1360 **7. LIST OF REFERENCES**

1361  
1362 The following is a list of the documents that are specifically referenced in this  
1363 document, along with information about where to access the documents:  
1364

- 1365 1. Endocrine Disruptor Screening Program; Notice (63 FR 42852, August 11, 1998)  
1366 <http://www.epa.gov/scipoly/oscpendo/pubs/081198frnotice.pdf>.  
1367
- 1368 2. Endocrine Disruptor Screening Program; Proposed Statement of Policy; Notice (63 FR  
1369 71541, December 28, 1998)  
1370 <http://www.epa.gov/scipoly/oscpendo/pubs/122898frnotice.pdf>.  
1371
- 1372 3. Endocrine Disruptor Screening Program; Assay Peer Review Process; Notice (72 FR  
1373 38577, July 13, 2007) [http://www.epa.gov/fedrgstr/EPA-PEST/2007/July/Day-  
1374 13/p13672.pdf](http://www.epa.gov/fedrgstr/EPA-PEST/2007/July/Day-13/p13672.pdf).  
1375

- 1376 4. Draft List of Initial Pesticide Active Ingredients and Pesticide Inerts to be Considered for  
1377 Screening under the Federal Food, Drug, and Cosmetic Act; Notice (72 FR 33486, June  
1378 18, 2007) [http://www.epa.gov/scipoly/oscpendo/pubs/draft\\_list\\_frn\\_061807.pdf](http://www.epa.gov/scipoly/oscpendo/pubs/draft_list_frn_061807.pdf).  
1379  
1380 5. Endocrine Disruptor Screening Program; Chemical Selection Approach for Initial Round  
1381 of Screening; Notice (70 FR 56449, September 27, 2005)  
1382 <http://www.epa.gov/fedrgstr/EPA-TOX/2005/September/Day-27/t19260.pdf>.  
1383  
1384 6. Endocrine Disruptor Screening Program (EDSP); Draft Policy and Procedures  
1385 Document; Request for Comment; Notice (72 FR [insert page], [insert date]) [insert url to  
1386 the FR notice] (pending publication.... See also Attachment B).  
1387  
1388 7. *Review of the EPA's Proposed Environmental Endocrine Disruptor Screening Program*  
1389 (EPA-SAB-EC-99-013, July 1999) <http://epa.gov/sab/pdf/ec13.pdf>.  
1390  
1391 8. Endocrine Disruptor Screening Program; Proposed Endocrine Disruptor Methods  
1392 Validation Subcommittee under the National Advisory Council for Environmental Policy  
1393 and Technology; Notice of Meeting (66 FR 16466, March 26, 2001).  
1394  
1395 9. Endocrine Disruptor Screening Program, Proposed Chemical Selection Approach for  
1396 Initial Round of Screening; Request for Comment; Notice (67 FR 79611, December 30,  
1397 2002) <http://www.epa.gov/scipoly/oscpendo/pubs/12-02-frnotice.pdf>.  
1398  
1399 10. Cost Estimate Survey: Endocrine Screening Assays, Applied Pharmacology and  
1400 Toxicology, Inc., May 23, 2003. Available electronically in the docket for this ICR.  
1401  
1402 11. U.S. Postal Service, Online Rate Calculator, as of July 20, 2007,  
1403 <http://postcalc.usps.gov/>.  
1404

## 1405 8. ATTACHMENTS TO THE SUPPORTING STATEMENT

1406  
1407 All of the attachments listed below can be found in the docket for this ICR (unless  
1408 otherwise noted); accessible electronically through [www.Regulations.gov](http://www.Regulations.gov) , under Docket  
1409 ID Number: EPA-HQ-OPPT-2007-1081.

<u>Attachment</u>	<u>Description</u>
A	FFDCA sections 408(p), 408(i). Available at <a href="http://www.epa.gov/oppfead1/fqpa/">http://www.epa.gov/oppfead1/fqpa/</a> and click on "LAWS," then click on the available PDF file for FFDCA.
B	Endocrine Disruptor Screening Program (EDSP); Draft Policy and Procedures Document; Request for Comment; Notice (72 FR [insert page], [insert date]) <i>pending publication</i> . accessible at <a href="http://www.Regulations.gov">www.Regulations.gov</a> under Docket ID#: EPA-HQ-OPPT-2007-1080.
C	Draft Template for EDSP Test Orders (08/22/2006)
D	Draft EDSP Order Initial Response Form (08/16/2007)
E	Detailed Workflow for Respondent Activities under the EDSP's Tier 1 Screening For the First 73 Chemicals (November 2007).
F	Calculations for Paperwork Burden and Costs for Data Generation Activities (07/23/2007).
G	List of Agency Activities (07/23/2007).
H	Draft List of Initial Pesticide Active Ingredients and Pesticide Inerts to be Considered for Screening under the Federal Food, Drug, and Cosmetic Act (June 2007) <a href="http://www.epa.gov/scipoly/oscpendo/pubs/prioritysetting/draftlist.htm">http://www.epa.gov/scipoly/oscpendo/pubs/prioritysetting/draftlist.htm</a>

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