



# PERFORMANCE REPORT TO THE PRESIDENT AND THE CONGRESS

for the

**Prescription Drug User Fee Act** 





I am pleased to present the Food and Drug Administration's (FDA's) fiscal year (FY) 2006 Performance Report to the President and Congress for the Prescription Drug User Fee Act (PDUFA). This report marks the 14<sup>th</sup> year of PDUFA, and completion of the 4<sup>th</sup> year of the most recent 5-year reauthorization (PDUFA III). Resources provided to FDA under PDUFA legislation have been instrumental in new drugs reaching consumers in a timelier manner.

PDUFA I (FY 1993 through FY 1997) challenged FDA with goals to speed FDA review of new drug applications (NDAs) and biologics licensing applications (BLAs) without compromising safety. Over the course of PDUFA I, FDA exceeded all of its review performance goals. PDUFA II (FY 1998 through FY 2002) added goals to improve the process of new drug development before submission of the NDA or BLA. Under PDUFA II, most review times were shortened and FDA met or exceeded nearly all its review performance goals.

PDUFA III (FY 2003 through FY 2007) expanded fee funding to support FDA postmarket risk management and established several initiatives to improve application submissions and FDA-sponsor interactions during drug development and application review. It is believed that early and more frequent consultation with FDA may help sponsors improve the quality of their drug development and related applications. In this area, FDA continues to experience significant and unanticipated increases in company requests for meetings and special protocol assessments that began when the PDUFA procedural and processing goals were instituted during PDUFA II. While these FDA-sponsor interactions are important to improving drug quality, they also impose a substantial amount of additional work for FDA. FDA continues to meet or exceed most review performance goals, including exceeding the goal for reviewing priority New Molecular Entities (NMEs) within 6 months, but fell 1 percent short of the 90 percent on-time review goal for priority NDAs and BLAs. Although FDA's review performance for special protocol assessment requests improved from the previous year and exceeded the FY 2006 goal, FDA was not able to meet performance targets for other procedural and processing goals. However, FDA made progress in its PDUFA III management initiatives, met or exceeded most FY 2005 goals, and is exceeding all FY 2006 goals.

With PDUFA III expiring in September 2007, the reauthorization of PDUFA is essential to maintain the resources required to sustain the advances made in FDA review performance and to continue to advance biomedical progress.

Andrew C. von Eschenbach, M.D. Commissioner of Food and Drugs

# **Executive Summary**

This report presents FDA's performance in meeting annual PDUFA review goals. Review performance for applications and submissions received in FY 2005 and initially reported in the FY 2005 report is updated and finalized. FDA's progress in meeting the quantifiable PDUFA review performance goals for FY 2005 and FY 2006 submissions and the FY 2006 procedural and processing goals are covered in this report. Additionally, this report describes FDA's progress in accomplishing new management initiatives and in meeting the information technology commitments of PDUFA III.

Workload related to review processes increased in most categories from FY 2005 to FY 2006. The number of original NDAs and BLAs increased by 10 percent and the number of NDA and BLA efficacy supplements increased by 15 percent. FDA reviewed and acted on all but two of the original applications submitted during FY 2005 and, as of September 30, 2006, FDA met or exceeded almost all of the review performance goals. The single review goal not met in FY 2005 was to review and act on 90 percent of priority NDAs (which include NMEs) and BLAs within 6 months; the FDA performance level for this goal was 89 percent. FDA can now report that in FY 2005 it:

- exceeded review performance goals for priority NMEs and BLAs;
- exceeded performance goals for standard NDAs and BLAs, for all original and resubmitted efficacy supplements, and for all manufacturing supplements; and
- met or exceeded most on-time performance goals for PDUFA III management initiatives.

Preliminary review performance for FY 2006 indicates FDA is meeting or exceeding all on-time performance goals for applications and resubmissions reviewed and acted on as of September 30, 2006. FDA is also meeting or exceeding all PDUFA III management initiative performance goals for FY 2006.

Workload related to the procedural and processing goals moderately increased again in FY 2006 with higher numbers in meeting requests (up 5 percent from FY 2005), meetings scheduled (up 3 percent from FY 2005), special protocol assessments (up 2 percent), and clinical hold responses (up 14 percent from FY 2005). These increases affect the same FDA staff who received an increased workload related to higher numbers of submissions for review, as noted above. FDA exceeded the 90 percent on-time performance goal for special protocol assessments. However, FDA performance, related to the remaining procedural and processing goals, fell short of the FY 2006 performance goal levels.

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# Introduction

In 1992, Congress passed PDUFA, authorizing FDA to collect fees from companies that produce and submit applications for marketing human drug and biological products. The original PDUFA had a 5-year time limit that ended in 1997. This is the same year Congress passed the FDA Modernization Act (FDAMA), which contained a 5-year reauthorization of PDUFA (PDUFA II) that ended on September 30, 2002. When Congress passed the Public Health Security and Bioterrorism Preparedness and Response Act of 2002 (the Bioterrorism Act), it extended the PDUFA program for 5 more years (PDUFA III). PDUFA III is scheduled to come to an end on September 30, 2007. Information about PDUFA III, including the text of the amendments and the performance goals and procedures, can be found at: <u>http://www.fda.gov/oc/pdufa</u>.

PDUFA requires FDA to submit two annual reports to the President and the Congress for each fiscal year during which fees are collected: 1) a performance report due within 60 days of the end of the fiscal year, and 2) a financial report due within 120 days of the end of the fiscal year. This document addresses the first of these requirements for FY 2006. This year's report covers FDA's progress in meeting the quantifiable PDUFA review goals for FY 2005 and FY 2006 submissions and the FY 2006 procedural and processing goals. The report also describes FDA's progress in accomplishing new management initiatives and in meeting the information technology commitments of PDUFA III.

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# **Overview of PDUFA**

PDUFA provides FDA revenue to hire additional reviewers and support staff and upgrade its information technology systems to speed up the application review process for new drugs and biological products without compromising FDA's traditionally high standards for approval. Under PDUFA, FDA is committed to achieve certain performance goals that apply to the review of original and resubmitted new product applications and efficacy and manufacturing supplements to approved applications. FDA is also committed to achieve certain procedural and processing goals aimed at facilitating and assuring quality in new drug development.

# PDUFA I: Speeding Up Application Review (FY 1993 – FY 1997)

During the first few years of PDUFA I, FDA eliminated backlogs of original applications and supplements that had formed in earlier years when the program had fewer resources. Over the course of PDUFA I, FDA agreed to review and act on a progressively increasing proportion of original NDAs, BLAs, and efficacy supplements within 12 months and resubmissions and manufacturing supplements within 6 months. FDA also agreed to review and act on 90 percent of priority NDAs, BLAs, and efficacy supplements (submissions that are for products providing significant therapeutic gains) submitted in FY 1997 within 6 months. Over the course of PDUFA I, FDA exceeded all of these performance goals.

# PDUFA II: Speeding Up Drug Development (FY 1998 – FY 2002)

In 1997, Congress passed FDAMA and reauthorized PDUFA (PDUFA II) for 5 more years. Under PDUFA II, most review times were shortened and FDA met or exceeded nearly all its review goals. PDUFA II expanded the scope of PDUFA work by including new goals intended to improve communication between FDA and application sponsors during the drug development process. These goals specified time frames for scheduling meetings, responding to various sponsor submissions, such as special protocols and responses to clinical holds, and other activities.

# PDUFA III: Refining the Process - From Drug Development Through Application Review to Postmarket Surveillance (FY 2003 – FY 2007)

In 2002, Congress passed the Bioterrorism Act, which included an extension of PDUFA (PDUFA III) for 5 more years, FY 2003 through FY 2007. PDUFA III review performance goals and the procedural and processing goals are largely the same as the PDUFA II FY 2002 performance levels for these goals. PDUFA III establishes several new initiatives to improve application submissions and FDA-sponsor interactions during drug development and application review. In addition, it authorizes FDA to spend user fee funds on certain aspects of postmarket risk management, including surveillance of products approved after October 1, 2002, for up to 3 years.

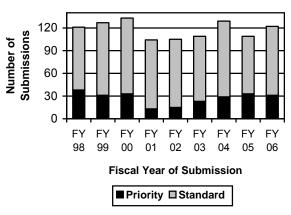
## Trends in NDA and BLA Submissions and Approval Times

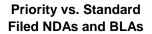
PDUFA-enabled improvements in application quality and review efficiency have had an impact on the overall time to marketing approval. FDA tracks a variety of metrics related to the process of human drug review. The time-to-approval statistics are affected by a number of factors, including the total number of NDA and BLA submissions as well as the overall quality of submitted applications, the number of newly submitted priority applications, and the number of review staff relative to the review workload. These factors can vary from year to year; the charts that follow provide an update on trends in submissions and overall approval times.

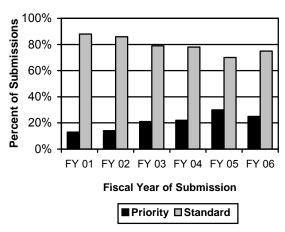
# **Total Number of NDA and BLA Applications Submitted in FY 2006 was the Second Highest Since FY 2000.** Combined numbers of NDA and BLA priority and standard applications submitted appear to be returning to the higher levels seen under PDUFA II (see graph to the right). The number of NDA and BLA applications submitted and filed increased to pre-FY 2001 levels in two of the last 3 fiscal years, including FY 2006.

Priority Applications Filed Under PDUFA III Remain at High Levels. The number of priority applications, which represent significant therapeutic gains, steadily rose over the previous 5 years (FY 2001 to FY 2005) but leveled off in FY 2006. Priority NDA and BLA applications represent approximately one of every four NDA and BLA applications received by FDA (see graph to the right). The number of standard NDA and BLA applications submitted in FY 2006 increased after 5 straight years of decreases (FY 2001 to FY 2005).

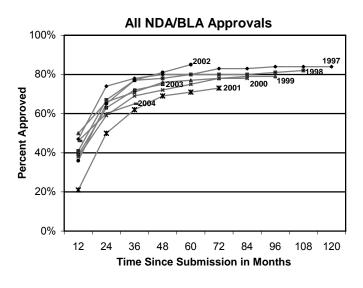






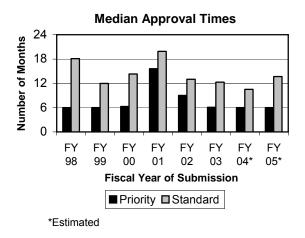


Historical Data Indicate that Approximately 80 Percent of Applications Submitted Reach Approval. A review of NDA and BLA approvals between FY 1997 and FY 2004 shows that most applications are approved within the first 2 years of submission to FDA. Within 24 months of submission, the percentage of approvals ranged from 51 percent in FY 2001 to 75 percent in FY 1997 with most cohorts between the 60 to 70 percent level.



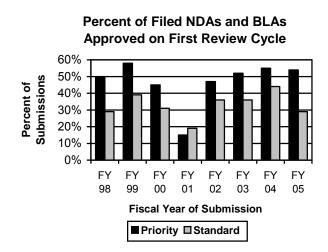
Based on historical trends, approximately 80 percent of NDA and BLA applications combined are approved within 5 years after submission (see graph above).

Median Time to Approval Remained Steady in FY 2005 for Priority Applications and Returned To Pre-FY 2004 Levels for Standard Applications. Estimated median time for approval of priority applications is 6.0 months for FY 2005. This is the third straight year (FY 2003 to FY 2005) for these historically low levels (see graph to the right). Based on applications approved through September 30, 2006, and historical data indicating close to 80 percent of all



filed applications will eventually be approved (see graph above), the estimated median approval time for priority applications for FY 2004 and FY 2005 is 6.0 months. The estimated median approval time for standard applications in FY 2005 was 13.7 months, close to the median approval times for FY 2002 and FY 2003.

Percentage of First Cycle Approvals for Priority NDAs and BLAs Remained Above 50 Percent for the Third Straight Year. The percentage of priority NDA and BLA applications that were approved in the first review cycle from FY 2003 to FY 2005 was 52 percent, 55 percent, and 54 percent, respectively (see graph to the right). The percentage of standard applications approved in the first review cycle fell in FY 2005 to 29 percent.



Most Workload Categories Increased in FY 2006. FDA has seen significant variations to its workload under PDUFA III as defined by increasing numbers of product submissions and procedural and processing requests. No single year stands out with respect to across the board increases and decreases. In most categories, FY 2006 workload was higher than FY 2005. Concurrently, FDA reviewers faced significant increases in their workloads with respect to procedural and processing goals (see table below).

Submission/Request	FY 2003	FY 2004	FY 2005 <sup>1</sup>	FY 2006
Original NDAs and BLAs Filed	109	129	111	122
Resubmitted NDAs and BLAs	74	85	59	60
NDA and BLA Efficacy Supplements	153	204	158	182
Resubmitted Efficacy Supplements	59	58	48	37
NDA and BLA Manufacturing Supplements	2,598	2,500	2,532	2,679
Meetings Scheduled	2,002	2,125	2,230	2,266
Special Protocol Assessments	293	346	396	405
Responses To Clinical Holds	136	135	130	147
Major Dispute Resolutions	20	10	9	9

<sup>&</sup>lt;sup>1</sup> Numbers have been revised to reflect updated information not available for the FY 2005 PDUFA Performance Report.

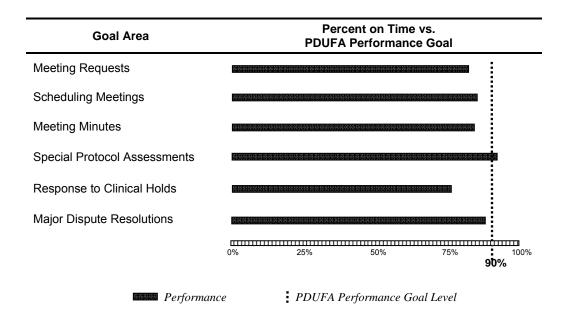
# Review Performance At-A-Glance for FY 2005 and FY 2006

The tables below summarize FDA's review performance on the FY 2005 application submissions, and the preliminary performance in reviewing FY 2006 application submissions, and meeting other performance goals.

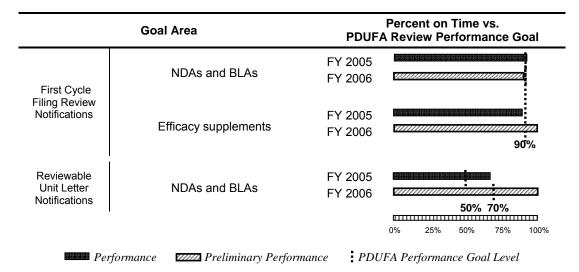
Goal Area	PDUF	Percent on Time vs. A Review Performance Goal
Priority NDAs and BLAs	FY 2005 FY 2006	
Priority NMEs and BLAs	FY 2005 FY 2006	
Standard NDAs and BLAs	FY 2005 FY 2006	
Standard NMEs and BLAs	FY 2005 FY 2006	
Resubmitted Class 1 NDAs and BLAs	FY 2005 FY 2006	
Resubmitted Class 2 NDAs and BLAs	FY 2005 FY 2006	
		0% 25% 50% 75% 1 <b>90%</b>
Priority NDAs and BLAs	FY 2005 FY 2006	
Standard NDAs and BLAs	FY 2005 FY 2006	
Resubmitted Class 1 NDAs and BLAs within 2 months	FY 2005 FY 2006	
Resubmitted Class 1 NDAs and BLAs within 4 months	FY 2005 FY 2006	70% 80%
Resubmitted Class 2	FY 2005 FY 2006	
		0% 25% 50% 75% <b>90%</b>
NDAs and BLAs requiring prior approval	FY 2005 FY 2006	
NDAs and BLAs not requiring prior approval	FY 2005 FY 2006	
	Priority NDAs and BLAs Priority NMEs and BLAs Standard NDAs and BLAs Standard NMEs and BLAs Standard NMEs and BLAs Resubmitted Class 1 NDAs and BLAs Resubmitted Class 2 NDAs and BLAs Standard NDAs and BLAs Standard NDAs and BLAs Resubmitted Class 1 NDAs and BLAs within 2 months Resubmitted Class 2 NDAs and BLAs within 4 months Resubmitted Class 2 NDAs and BLAs within 6 months NDAs and BLAs NDAs and BLAs	Priority NDAs and BLAsFY 2005 FY 2006Priority NMEs and BLAsFY 2005 FY 2006Standard NDAs and BLAsFY 2005 FY 2006Standard NMEs and BLAsFY 2005 FY 2006Standard NMEs and BLAsFY 2005 FY 2006Resubmitted Class 1FY 2005 FY 2006Resubmitted Class 2FY 2005 RY 2006Resubmitted Class 2FY 2005 FY 2006Priority NDAs and BLAsFY 2005 FY 2006Priority NDAs and BLAsFY 2005 FY 2006Priority NDAs and BLAsFY 2005 FY 2006Resubmitted Class 1FY 2005 FY 2006Resubmitted Class 1FY 2005 FY 2006Resubmitted Class 1FY 2005 FY 2006NDAs and BLAs within 2 monthsFY 2005 FY 2006Resubmitted Class 2FY 2005 FY 2006NDAs and BLAs within 4 monthsFY 2005 FY 2006NDAs and BLAs within 6 monthsFY 2005 FY 2006NDAs and BLAs mithin 6 monthsFY 2005 FY 2006NDAs and BLAsFY 2005 FY 2006

Performance ZZZZ Preliminary Performance PDUFA Performance Goal Level

# FY 2006 Procedural and Processing Goals



#### PDUFA III Management Initiatives Performance for FY 2005 and FY 2006



# Report on FY 2005 and FY 2006 PDUFA Goals

This section updates FDA's review performance on the FY 2005 application submissions and evaluates FDA's performance in reviewing FY 2006 application submissions and meeting other PDUFA performance goals. The following information refers to FDA performance presented in this section.

- FDA has reviewed and acted on all but two of the original applications submitted during FY 2005, and final performance with respect to achieving goals can now be reported.
- Only a preliminary performance assessment on submissions received during FY 2006 is possible. For submissions with a 10-month review goal, it is too early to measure review performance. For those submissions with a review goal shorter than 10 months, performance on submissions received early in the fiscal year provides a reasonable predictor of final review performance.
- FDA completed a Center for Biologics Evaluation and Research (CBER) and Center for Drug Evaluation and Research (CDER) product consolidation on October 1, 2003. The product consolidation was conducted to achieve a more efficient, effective, and consistent review program for human drugs and therapeutic biologics. As a result of this change, workloads between CBER and CDER have shifted and are not comparable to previous years. In addition, the previous association of BLA reviews only with CBER is no longer valid. BLAs are now received by both CBER and CDER.
- The following terminology is used throughout this document: "application" means new, original application; "supplement" means supplement to an approved application; "resubmission" means resubmitted application or supplement; "new molecular entity" or "NME" refers only to NMEs that are NDAs; and "submission" applies to all of the above. For FDAMA purposes, all BLAs are equivalent to NMEs; however, workload and performance statistics for BLAs are reported separately.
- The counts of NMEs in workload tables are of 'discrete', filed NMEs. FDA often receives multiple submissions for the same NME, for different dosage forms for example. All are initially designated as NMEs, but, when FDA approves the first of the multiple submissions, FDA redesignates the others as non-NMEs.
- Unless otherwise noted, all performance data are as of September 30, 2006.

# **Goal** - Review and Act on Complete Original NDAs and BLAs

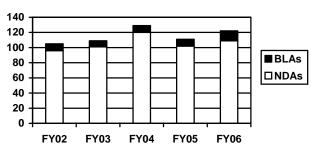
The table below summarizes the annual review time goals for original NDAs and BLAs. Over the 5-year period defined by PDUFA III, the goal of reviewing 90 percent of priority applications within 6 months and standard applications within 10 months remains constant.

Original Application Type	Review Time Goal	Performance Goal FY 2003 – FY 2007 Submissions
Priority	6 months	90% on time
Standard	10 months	

# <u>Workload</u>

The total number of original applications in FY 2006 increased by 10 percent over the FY 2005 level (see graph to the right and table below). In recent years, the workload has varied year to year primarily due to the number of standard applications. The number of priority applications increased 4 straight years before





decreasing in FY 2006; the number of priority NMEs was at the lowest level in 5 years.

Original Applications Filed (Priority / Standard)							
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06 <sup>2</sup>		
NDAs	96	101	120	102	109		
NDAS	(12/84)	(19/82)	(26/94)	(29/73)	(23/86)		
BLAs	9	8	9	9	13		
	(3/6)	(4/4)	(3/6)	(6/3)	(8/5)		
PDUFA Total	105	109	129	111	122		
FDUFA TOLAI	(15/90)	(23/86)	(29/100)	(35/76)	(31/91)		
NMEs <sup>3</sup>	22	28	30	30	22		
	(8/14)	(12/16)	(16/14)	(15/15)	(7/15)		

<sup>&</sup>lt;sup>2</sup> The count of FY 2006 submissions assumes that all submissions received in the last 2 months of FY 2006 are filed. When FDA files a submission, it is deemed "complete" by PDUFA definition. FDA makes a filing decision within 60 days of an original application's receipt. All PDUFA review times are calculated from the original receipt date of the filed application.

<sup>&</sup>lt;sup>3</sup> FDA often receives multiple submissions for the same NME, which are all initially designated as NMEs. When FDA approves the first of the multiple submissions, the others are redesignated as non-NMEs.

## FY 2005 Submissions

FDA missed the 90 percent on-time review performance goal by 1 percent for priority NDAs and BLAs. The 90 percent on-time review performance goal was exceeded for priority NMEs and BLAs, and for all standard NDAs, NMEs, and BLAs in FY 2005. FDA reviewed and acted on most (31 of 35) priority applications within 6 months. FDA reviewed and acted on all but one (73 of 74) standard applications within 10 months (see table below). With two standard applications pending and not overdue as of September 30, 2006, FDA will exceed the on-time PDUFA review goal for standard applications.

Original Application Type	Review Within	Туре	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Priority	6	All Applications	35	31	89%	90%
Thomy	months	NMEs & BLAs	21	20	95%	90%
Standard	10	All Applications	74	73	99%	90%
months	NMEs & BLAs	17	16	94%	90%	

## FY 2006 Submissions

As of September 30, 2006, over half (19 of 31) of the priority applications filed in FY 2006 had been reviewed and acted on; and all but one (18 of 19) met the 6-month review performance goal. Approximately one-tenth (9 of 91) of the standard applications received had been reviewed and acted on; and all met the 10-month review performance goal (see table below). With submissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Original Application Type	Review Within	Туре	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Priority	6	All Applications	19	18	95%	90%
. nonty	months	NMEs & BLAs	10	9	90%	90%
Standard	10	All Applications	9	9	100%	90%
months	NMEs & BLAs	3	3	100%	90%	

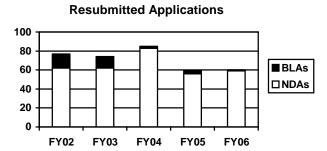
# **Goal** - Review and Act on Resubmitted NDAs and BLAs

The table below summarizes the annual review time goals for resubmitted NDA and BLA applications. A resubmission is a firm's response after an FDA action of "approvable," "not approvable," or "complete response" on an application. The applicable performance goal for a resubmission is determined by the year in which the resubmission itself is received, rather than the year in which the original application was submitted.<sup>4</sup> Over the 5-year period defined by PDUFA III, the goal of reviewing 90 percent of Class 1 resubmitted applications within 2 months and Class 2 resubmitted applications within 6 months remains constant.

Resubmitted Application Type	Review Time Goal	Performance Goal FY 2003 – FY 2007 Submissions
Class 1	2 months	90% on time
Class 2	6 months	

# <u>Workload</u>

The total number of resubmitted applications was about the same for FY 2005 and FY 2006. The number of NDA resubmitted applications has been relatively level for 4 of the past 5 years; the sole exception was FY 2004. Resubmitted BLA applications have been at a relatively low level for 3 straight years with only



one submitted in FY 2006 (see graph above and table below).

Resubmitted Applications (Class 1 / Class 2)						
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06	
NDAs	<b>62</b>	<b>62</b>	<b>83</b>	<b>56</b>	<b>59</b>	
	(20/42)	(24/38)	(21/62)	(21/35)	(20/39)	
BLAs	<b>15</b>	<b>12</b>	<b>2</b>	<b>3</b>	<b>1</b>	
	(2/13)	(1/11)	(1/1)	(0/3)	(0/1)	
PDUFA Total	<b>77</b>	<b>74</b>	<b>85</b>	<b>59</b>	<b>60</b>	
	(22/55)	(25/49)	(22/63)	(21/38)	(20/40)	

<sup>&</sup>lt;sup>4</sup> Class 1 resubmissions are applications resubmitted after a complete response letter (or a not approvable or approvable letter) that include items listed on page A-7 in Appendix A. Class 2 resubmissions are applications resubmitted that include other items, such as those presented to an advisory committee.

# FY 2005 Resubmissions

The 90 percent on-time review performance goal was met for Class 1 and exceeded for Class 2 resubmissions in FY 2005. FDA reviewed and acted on all but two (19 of 21) Class 1 resubmitted applications within 2 months and reviewed and acted on all but three (35 of 38) Class 2 resubmitted application within 6 months (see table below).

Resubmitted Application Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Class 1	2 months	21	19	90%	90%
Class 2	6 months	38	35	92%	90%

# FY 2006 Resubmissions

As of September 30, 2006, most (18 of 20) of the Class 1 resubmissions received in FY 2006 have been reviewed and acted on; all had met the 2-month review time goal (see table below). A little over half (22 of 40) of the Class 2 resubmissions received in FY 2006 have been reviewed and acted on; all had met the 6-month review time goal. While FDA is assured of meeting the review time goal for Class 1 resubmissions, with Class 2 resubmissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Resubmitted Application Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Class 1	2 months	18	18	100%	90%
Class 2	6 months	22	22	100%	90%

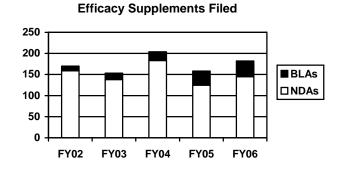
# <u>Goal</u> - Review and Act on Complete Efficacy Supplements to NDAs and BLAs

The table below summarizes the annual review time goals for original efficacy supplements to NDAs and BLAs. Over the 5-year period defined by PDUFA III, the goal of reviewing 90 percent of priority supplements within 6 months and standard supplements within 10 months remains constant.

Efficacy Supplement Type	Review Time Goal	Performance Goal FY 2003 – FY 2007 Submissions
Priority	6 months	90% on time
Standard	10 months	

# **Workload**

The total number of efficacy supplements received during the 5year period (FY 2002 to FY 2006) has alternately decreased and increased. This fluctuation is a result of the number of NDA efficacy supplements, primarily standard, filed each year. The number of BLA efficacy supplements filed (mostly standard)



has increased for 5 straight years (see graph above and table below).

Efficacy Supplements Filed (Priority / Standard)							
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06		
NDAs	<b>159</b>	<b>138</b>	<b>183</b>	<b>125</b>	<b>145</b>		
	(31/128)	(35/103)	(48/135)	(34/91)	(28/117)		
BLAs	11	<b>15</b>	<b>21</b>	<b>33</b>	<b>37</b>		
	(4/7)	(2/13)	(2/19)	(7/26)	(7/30)		
PDUFA Total	<b>170</b>	<b>153</b>	<b>204</b>	<b>158</b>	<b>182</b>		
	(35/135)	(37/116)	(50/154)	(41/117)	(35/147)		

#### FY 2005 Submissions

The 90 percent on-time review performance goal was exceeded for both priority and standard efficacy supplements in FY 2005. FDA reviewed and acted on all priority efficacy supplements within 6 months. FDA reviewed and acted on all but four (112 of 116) standard efficacy supplements within 10 months (see table below). With one standard efficacy supplement pending and not overdue as of September 30, 2006, FDA will exceed the on-time PDUFA review goal for standard efficacy supplements.

Efficacy Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Priority	6 months	41	41	100%	90%
Standard	10 months	116	112	97%	90%

## FY 2006 Submissions

As of September 30, 2006, almost two-thirds (22 of 35) of the priority efficacy supplements filed in FY 2006 had been reviewed and acted on; and all met the 6-month review performance goal. Almost one-fifth (29 of 147) of the standard efficacy supplements received had been reviewed and acted on; and all met the 10-month review performance goal (see table below). With submissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Efficacy Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Priority	6 months	22	22	100%	90%
Standard	10 months	29	29	100%	90%

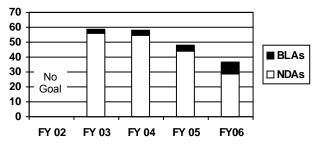
# <u>Goal</u> - Review and Act on Resubmitted Efficacy Supplements to NDAs and BLAs

The table below summarizes the annual review time goals for resubmitted efficacy supplements to NDAs and BLAs. This is the fourth year for this goal under PDUFA III. For Class 1 resubmissions, the goal progresses from reviewing 30 percent of FY 2003 resubmissions in 2 months to 90 percent by FY 2007. Over the 5-year period defined by PDUFA III, the goal of reviewing 90 percent of Class 2 resubmissions within 6 months remains constant.

Resubmitted Efficacy	Review Time	Performance Goal				
Supplement Type	Goal	FY 03	FY 04	FY 05	FY 06	FY 07
	2 months	30%	50%	70%	80%	90%
Class 1	4 months		3	90%		
	6 months	90%				
Class 2	6 months			90%		

# <u>Workload</u>

The total number of resubmitted efficacy supplements has decreased each year from FY 2003 to FY 2006. This is a result of fewer NDA efficacy supplement resubmissions each year. BLA efficacy supplement resubmissions have increased, including a doubling from four to eight from FY 2005 to FY 2006 (see graph to the right and table below). **Resubmitted Efficacy Supplements** 



Resubmitted Efficacy Supplements (Class 1 / Class 2)							
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06		
NDAs		<b>56</b> (16/40)	<b>55</b> (32/23)	<b>44</b> (23/21)	<b>29</b> (12/17)		
BLAs		<b>3</b> (1/2)	<b>3</b> (3/0)	<b>4</b> (1/3)	<b>8</b> (2/6)		
PDUFA Total		<b>59</b> (17/42)	<b>58</b> (35/23)	<b>48</b> (24/24)	<b>37</b> (14/23)		

# FY 2005 Resubmissions

The on-time review performance goals were exceeded for both Class 1 and Class 2 efficacy supplement resubmissions in FY 2005. FDA reviewed and acted on all Class 1 resubmitted efficacy supplements within both the 2-month and 4-month review performance goals. FDA reviewed and acted on all but one (23 of 24) Class 2 resubmitted efficacy supplement within the 6-month review performance goal (see table below).

Resubmitted Efficacy Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Class 1	2 months	24	24	100%	70%
Class I	4 months	27	24	100%	90%
Class 2	6 months	24	23	96%	90%

# FY 2006 Resubmissions

As of September 30, 2006, most (9 of 14) of the Class 1 resubmitted efficacy supplements had been reviewed and acted on; and all met the 2-month and the 4-month review performance goals. Most (15 of 23) of the Class 2 resubmitted efficacy supplements had been reviewed and acted on; and all met the 6-month review performance goal (see table below). With resubmissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Resubmitted Efficacy Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Class 1	2 months	9	9	100%	80%
Class	4 months	9.	9	100%	90%
Class 2	6 months	15	15	100%	90%

# <u>Goal</u> - Review and Act on Complete Manufacturing Supplements to NDAs and BLAs

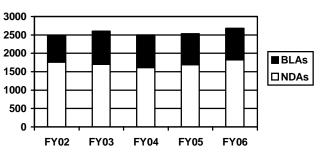
The table below summarizes the annual review time goals for manufacturing supplements to NDAs and BLAs. Over the 5-year period defined by PDUFA III, the performance goal for manufacturing supplements that require FDA's approval before the changes can be enacted is 90 percent of supplements within 4 months of submission. The PDUFA performance goal for manufacturing supplements that do not require FDA's approval before the changes can be enacted is 90 percent of supplements that do not require FDA's approval before the changes can be enacted is 90 percent of supplements within 6 months of submission. The manufacturing supplement goals remain constant.

Manufacturing Supplement Type	Review Time Goal	Performance Goal FY 2003 – FY 2007 Submissions
Prior Approval Required	4 months	90% on time
Prior Approval Not Required	6 months	

# **Workload**

The total number of manufacturing supplements filed has risen over the past 3 years to a 5-year high in FY 2006. BLA supplements have represented about one-third of all manufacturing supplements from FY 2002 to FY 2006 (see graph to the right and table below).





Manufacturing Supplements Filed (Prior Approval / No Prior Approval)							
Туре	FY 02	FY 03 <sup>1</sup>	FY 04	FY 05 <sup>1</sup>	FY 06		
NDAs	1,759	1,696	1,617	1,695	1,824		
NDAS	(602/1,157)	(617/1,079)	(524/1,093)	(630/1,065)	(577/1,247)		
BLAs	717	902	883	837	855		
DLAS	(228/489)	(303/599)	(299/584)	(257/580)	(307/548)		
PDUFA Total	2,476	2,598	2,500	2,532	2,679		
F DOI A TOLAI	(830/1,646)	(920/1,678)	(823/1,677)	(887/1,645)	(884/1,795)		

# FY 2005 Submissions

The 90 percent on-time review performance goal was exceeded for both types of manufacturing supplements in FY 2005. FDA reviewed and acted on almost all (869 of 887) manufacturing supplements that required prior approval within the 4-month review performance goal. FDA also reviewed and acted on almost all (1,625 of 1,640) manufacturing supplements not requiring prior approval within the 6-month review performance goal (see table below). With five manufacturing supplements not requiring prior approval, pending and overdue as of September 30, 2006, FDA will exceed the on-time PDUFA review goal.

Manufacturing Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Prior Approval Required	4 months	887	869	98%	90%
Prior Approval Not Required	6 months	1,640	1,625	99%	90%

## FY 2006 Submissions

As of September 30, 2006, over two-thirds (617 of 884) of the manufacturing supplements requiring prior approval had been reviewed and acted on; and 96 percent (594 of 617) were reviewed within the 4-month review performance goal. Over one-half (965 of 1,795) of the manufacturing supplements not requiring prior approval had been reviewed and acted on; and 99 percent (959 of 965) were reviewed within the 6-month review performance goal (see table below). With submissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Manufacturing Supplement Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
Prior Approval Required	4 months	617	594	96%	90%
Prior Approval Not Required	6 months	965	959	99%	90%

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# Report on Other FY 2006 PDUFA Goals, Initiatives, and Commitments

This section presents FDA's performance in achieving the FY 2006 procedural and processing goals and accomplishments for PDUFA III initiatives and commitments. The following information refers to FDA performance presented in this section.

- The procedural and processing goals reflect performance related to the IND phase of drug development. A detailed description of the goals, the annual performance targets, and definitions of terms can be found in Appendix A.
- The management initiatives under PDUFA III relate to improving the overall application review process. A full description of the commitments, the annual performance targets, and definitions of terms can be found in Appendix A.
- The electronic applications and submissions commitments relate to the Information Technology (IT) initiatives and activities of PDUFA III. A detailed description of the commitments, the annual performance targets, and definitions of terms can be found in Appendix A.

# Procedural and Processing Goals – Meeting Management

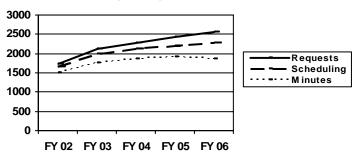
The procedural and processing goals FDA committed to achieve were designed to improve application submissions and FDA-sponsor interactions during new drug development and application review. The table below summarizes the meeting management goals that address meeting requests, scheduling meetings, and preparing meeting minutes.

Action	Performance Goal	Performance Level FY 2003 – FY 2007
Meeting Requests	Notify requestor of formal meeting in writing within 14 days of request.	
Scheduling Meetings	Schedule meetings within goal date (within 30 days of receipt of request for Type A meetings, 60 days for Type B meetings, and 75 days for Type C meetings). If the requested date for any of these types of meetings is greater than 30, 60, or 75 days, as appropriate, from the date the request is received by FDA, the meeting date should be within 14 days of the requested date.	90% on time
Meeting Minutes	FDA-prepared minutes, clearly outlining agreements, disagreements, issues for further discussion, and action items will be available to the sponsor within 30 days of meeting.	

# <u>Workload</u>

The number of meeting requests and, subsequently, the number of meetings scheduled increased for the fourth straight year in FY 2006 (see graph to the right and table below).

#### Meeting Management



Meeting Management						
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06	
Meeting Request Notifications	1,745	2,119	2,284	2,487	2,548	
Scheduling Meetings	1,643	2,002	2,125	2,230	2,266	
Meeting Minutes	1,503	1,761	1,854	1,901	1,870	

# FY 2006 Performance

As of September 30, 2006, FDA had responded to virtually all (2,537 of the 2,548) of the meeting requests, most (2,203 of 2,266) meetings granted had been scheduled, and over three-fourths (1,490 of 1,870) of meetings held had minutes issued. Preliminary performance indicated FDA was not meeting the 90 percent on-time performance goals for meeting management. While activities are still pending and not overdue, completing these activities on-time will not raise overall performance enough to meet the performance goals (see table below).

			Total	Met Goal	Missed Goal <sup>5</sup>	Pending Within Goal	Percent on Time <sup>6</sup>	PDUFA Performance Goal
		CBER	298	290	6	2		
	Neeting equests	CDER	2,250	1,778	463	9		
	oquooto	Combined	2,548	2,068	469	11	82%	90%
	<b>T</b>	CBER	18	15	1	2		
L.	Туре А	CDER	175	145	25	5		
ings	T D	CBER	167	137	7	23		
leet	Туре В	CDER	1,215	968	229	18		
J B(	D D	CBER	79	70	2	7		
lulir	Туре С	CDER	612	534	70	8		
Scheduling Meetings <sup>7</sup>		CBER	264	222	10	32		
Š	All	CDER	2,002	1,647	324	31		
		Combined	2,266	1,869	334	63	85%	90%
		CBER	193	174	4	15		
	Meeting Minutes	CDER	1,677	1,075	237	365		
	iniales	Combined	1,870	1,249	241	380	84%	90%

<sup>&</sup>lt;sup>5</sup> Includes those with late actions and those still pending where the goal date has passed and which have not had actions.

<sup>&</sup>lt;sup>6</sup> Calculation based only on actions identified as being met or missed. Actions pending within goal were excluded from the calculation.

<sup>&</sup>lt;sup>7</sup> Not all meeting requests are granted.

# Procedural and Processing Goals – Special Protocol Assessments

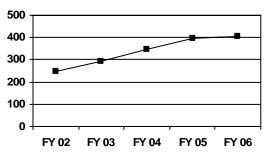
The table below summarizes the annual performance goal for the response to the requests for special protocol assessments. Over the 5-year period defined by PDUFA III, the goal of responding to 90 percent of sponsors' requests for evaluation of protocol design within 45 days of receipt remains constant.

Action	Performance Goal	Performance Level FY 2003 – FY 2007
Special Protocol Question Assessment and Agreement	Respond to sponsor's request for evaluation of protocol design within 45 days of receipt.	90% on time

# <u>Workload</u>

Special protocol assessment requests have increased for 5 straight years, although at a slower rate from FY 2005 to FY 2006 (see graph to the right and table below).

Special Protocol Assessments



Special Protocol Assessments					
FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06	
248	293	346	396	405	

# FY 2006 Performance

As of September 30, 2006, FDA responded to most (373 of 405) of the sponsors' requests for evaluation of protocol designs received in FY 2006. FDA is exceeding the performance goal for response time to requests for special protocol assessments by responding to 92 percent (344 of 373) special protocol assessments on time. With submissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Special Protocol Assessments (CBER / CDER)						
Total	Total  Met Goal  Missed Goal  Pending Within Goal  Percent on Time  PDUFA Performance Goal					
<b>405</b> (15/390)	<b>344</b> (12/332)	<b>29</b> (0/29)	<b>32</b> (3/29)	92%	90%	

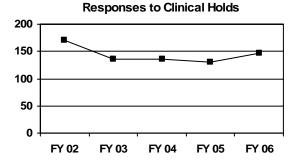
# Procedural and Processing Goals – Response to Clinical Holds

The table below summarizes the annual performance goal for the response to clinical holds. Over the 5-year period defined by PDUFA III, the goal of responding to sponsor's complete response to a clinical hold within 30 days of receipt remains constant.

Action	Performance Goal	Performance Level FY 2003 – FY 2007
Response to Clinical Hold	Respond to sponsor's complete response to a clinical hold within 30 days of receipt.	90% on time

# <u>Workload</u>

After decreasing the previous 3 years (FY 2003 to FY 2005), the number of responses to clinical holds in FY 2006 increased to the highest level since FY 2002 (see graph to the right and table below).



Responses to Clinical Holds						
FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06		
171	136	135	130	147		

# FY 2006 Performance

As of September 30, 2006, FDA responded to most (133 of 147) of sponsors' complete responses to clinical holds received in FY 2006. However, FDA did not meet the on-time performance goal for responses to clinical holds. The preliminary data show that 76 percent were responded to within goal. There are 14 responses to clinical holds pending within goal; however, meeting the performance goal for all the remaining clinical hold responses will not enable FDA to meet the FY 2006 performance goal.

Responses to Clinical Holds (CBER / CDER)						
Total	Pending Percent on PDUFA					
<b>147</b> (43/104)	<b>101</b> (37/64)	<b>32</b> (2/30)	<b>14</b> (4/10)	76%	90%	

# Procedural and Processing Goals – Major Dispute Resolutions

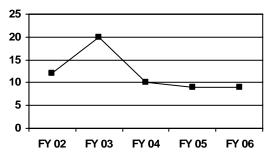
The table below summarizes the annual performance goal for the response to major dispute resolutions. Over the 5-year period defined by PDUFA III, the goal of responding to sponsor's appeal of decision within 30 days of receipt remains constant.

Action	Performance Goal	Performance Level FY 2003 – FY 2007
Major Dispute Resolution	Respond to sponsor's appeal of decision within 30 days of receipt.	90% on time

# <u>Workload</u>

FDA has been addressing close to 10 major dispute resolutions each year, with the exception of FY 2003, when 20 major dispute resolutions were addressed (see graph to the right and table below).

#### Major Dispute Resolutions



Major Dispute Resolutions						
FY 02	FY 03	FY 04	FY 05	FY 06		
12	20	10	9	9		

# FY 2006 Performance

As of September 30, 2006, FDA responded to most (8 of 9) sponsors' appeals of decisions received in FY 2006. There is one appeal still pending within goal; however, the eventual response to this appeal will not enable FDA to meet the FY 2006 performance goal.

Major Dispute Resolutions (CBER / CDER)						
					PDUFA Performance Goal	
<b>9</b> (0/9)	<b>7</b> (0/7)	<b>1</b> (0/1)	<b>1</b> (0/1)	88%	90%	

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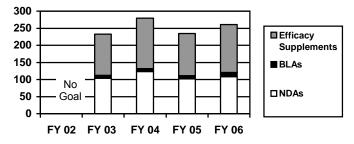
# <u>Goal</u> - Report Substantive Deficiencies (or Lack of Same) Within 14 Days After the 60-Day Filing Date for Original BLAs, NDAs, and Efficacy Supplements

The table below summarizes the annual review time goals for first cycle filing review notifications for original NDAs, BLAs, and efficacy supplements. This is the fourth year for this goal under PDUFA III. FDA is to report substantive deficiencies (or lack of same) identified during the initial filing review to the sponsor by letter, telephone conference, facsimile, secure e-mail, or other expedient means within 14 days after the 60-day filing date. Performance levels progress from 50 percent on time for FY 2003 submissions to 90 percent for FY 2005 to FY 2007 submissions.

First Cycle Filing Review	Review Time Goal	Performance Level				
Notification Type		FY 03	FY 04	FY 05	FY 06	FY 07
Original NDAs and BLAs	Within 14 days after	50% 70%			90%	
Efficacy Supplements	60-day filing date					

## **Workload**

The total number of first cycle filings has fluctuated over the past 4 years, with FY 2006 representing an increase of 10 percent over the FY 2005 level. The number of first cycle filings for NDAs, BLAs, and efficacy First Cycle Filings



supplements increased in FY 2006 (see graph above and table below).

First Cycle Filings							
Туре	FY 02	FY 03	FY 04	FY 05 <sup>1</sup>	FY 06		
NDAs		104	123	102	108		
BLAs		8	9	9	13		
Total		112	132	111	121		
Efficacy Supplements <sup>8</sup>		121	147	124	140		

<sup>&</sup>lt;sup>8</sup> The First Cycle Filing Review Notification goal applies to original NDAs, BLAs, and efficacy supplements only. It does not apply to NDA labeling supplements that contain clinical data, even though these are counted as efficacy supplements for other PDUFA performance purposes. Therefore, the number of filing review notifications for efficacy supplements is less than the total number of efficacy supplements filed (as shown on page 14).

## FY 2005 Submissions

The on-time review performance goals were exceeded for NDA and BLA first cycle filing review notifications in FY 2005. FDA completed initial filing reviews for most (102 of 111) original NDAs and BLAs within 14 days after the 60-day filing date. FDA completed initial filing reviews for most (110 of 124) efficacy supplements within 14 days after the 60-day filing date but missed the performance goal by 1 percent (see table below).

First Cycle Filing Review Notification Type	Review Within	Initial Filing Reviews	Number on Time	Percent on Time	PDUFA Performance Goal
NDAs and BLAs	Within 14 days after	111	102	92%	90%
Efficacy Supplements	60-day filing date	124	110	89%	90%

## FY 2006 Submissions

As of September 30, 2006, over four-fifths (100 of 121) of NDAs and BLAs had received an initial filing review; and 90 percent (90 of 100) were reviewed within 14 days after the 60-day filing date. Over four-fifths (117 of 140) of efficacy supplements were reviewed, with 94 percent (110 of 117) reviewed within goal (see table below). With submissions still pending and not overdue, it is too early to make a final performance determination for FY 2006.

First Cycle Filing Review Notification Type	Review Within	Initial Filing Reviews	Number on Time	Percent on Time	PDUFA Performance Goal
NDAs and BLAs	Within 14 days after	100	90	90%	90%
Efficacy Supplements	60-day filing date	117	110	94%	90%

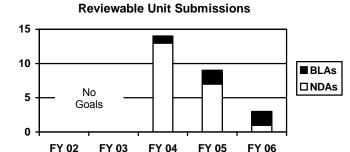
# <u>Goal</u> – Issue Discipline Review Letters for Pre-submitted "Reviewable Units" of NDAs and BLAs

The table below summarizes the annual review time goals for reviewable unit letter notifications for NDAs and BLAs. This is the third year for this goal under PDUFA III. Under the Continuous Marketing Application Pilot 1 program, applicants may submit a portion of their marketing application, *reviewable unit* (RU), before submitting the complete application for Fast Track Original NDAs and BLAs, based on meeting specific criteria for inclusion in the Pilot. An NDA or BLA may have more than one RU. Each RU is tracked independently. Under this goal, FDA is to issue discipline review letters for pre-submitted RUs to NDAs and BLAs within 6 months of receipt. Performance levels progress from 30 percent on time for FY 2004 submissions to 90 percent for FY 2007 submissions.

Reviewable Unit Type	Review Time Goal	Performance Level				
······································		FY 03	FY 04	FY 05	FY 06	FY 07
NDA	6 months		30%	50%	70%	90%
BLA			0070	0070	, 570	0070

## <u>Workload</u>

The total number of NDA reviewable unit submissions decreased for 3 straight years (see graph to the right and table below).



Reviewable Unit Submissions								
Туре	FY 02 FY 03 FY 04 FY 05 FY							
NDAs			13	7	1			
BLAs			1	2	2			
PDUFA Total			14	9	3			

FY 2006 PDUFA Performance Report

#### FY 2005 Submissions

FDA performance on all reviewable unit letter notifications exceeded the 50 percent ontime review performance goal in FY 2005. FDA reviewed and acted all but three (6 of 9) reviewable unit submissions within 6 months (see table below).

Reviewable Unit Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
NDAs and BLAs	6 months	9	6	67%	50%

## FY 2006 Submissions

As of September 30, 2006, two of the three NDA and BLA reviewable unit submissions had been reviewed and acted on; and both were reviewed within the 6-month review time goal (see table below). With one reviewable unit submission still pending and not overdue, it is too early to make a final performance determination for FY 2006.

Reviewable Unit Type	Review Within	Reviewed and Acted On	Number on Time	Percent on Time	PDUFA Performance Goal
NDAs and BLAs	6 months	2	2	100%	70%

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The management initiatives FDA committed to achieve under PDUFA III were designed to improve the overall application review process.

# **Continuous Marketing Application Pilots**

The first Continuous Marketing Application (CMA) pilot (Pilot 1) applies to fast track products that have demonstrated significant promise as a therapeutic advance in clinical trials, and will provide an early discipline review of the reviewable units (RUs) of the sponsor's NDA/BLA submitted in advance of the complete application. (The CMA Pilot 1 program became effective when the final guidance was published on October 6, 2003, and is available at: <u>http://www.fda.gov/cder/guidance/5739-fnl.pdf</u>.)

The second CMA pilot (Pilot 2) also applies to fast track products and provides for FDAsponsor agreement to engage in frequent scientific feedback and interactions during the clinical trial phase of product development. (The CMA Pilot 2 program became effective when the final guidance was published on October 6, 2003, and is available at: http://www.fda.gov/cder/guidance/5740-fnl.pdf.)

*FY 2006 Accomplishments*: As of September 30, 2006, a cumulative total of 14 products had been identified for inclusion in the Pilot 1 program. Three RUs were received during FY 2006. As of September 30, 2006, two of the three RUs received had been reviewed and acted on; and both were within the goal time. Additionally, a total of 9 products were involved in the Pilot 2 program as of September 30, 2006.

In August 2005, FDA awarded a task order under an existing contract to evaluate the CMA Pilots. The evaluation was completed and the final report posted on the FDA PDUFA website, <u>http://www.fda.gov/ope/CMA/CMAFinalReport.pdf</u>, on June 22, 2006. There was no conclusive finding that indicates whether the Pilot 1 program should continue or be terminated. Findings showed that there were two different Pilot 2 approaches sponsors used to schedule exchanges with FDA—one approach established an estimated schedule in advance (the Fixed Schedule) and the other focused on when FDA could provide feedback based on the type of interaction (the Trigger Method), scheduling interactions as needed. It is too early in the Pilot 2 program to determine the value of its impact.

## First Cycle Review Performance

Approvals that take more than one review cycle to complete are generally not in the best interest of the public, the FDA, or the sponsor submitting the product application. Although additional review cycles are sometimes necessary to resolve important issues regarding safety, quality, or efficacy; in most cases, the extra cycles could be avoided, saving time and effort. For applications that are ultimately approved, the causes of

multiple review cycles can include deficiencies in sponsors' applications, communication problems during the review process, or difficulty achieving final resolution on such topics as labeling.

Efforts to improve the first cycle review process include an initiative for notification of substantive deficiencies identified during the initial filing review for original NDAs and BLAs and an initiative to develop and publish Good Review Management Principles (GRMP) with provisions for both FDA reviewers and industry sponsors. The notification initiative was implemented on October 2, 2002. The final GRMP guidance was published on March 31, 2005, and is available at: <a href="http://www.fda.gov/cder/guidance/5812fnl.htm">http://www.fda.gov/cder/guidance/5812fnl.htm</a>.

*FY 2006 Accomplishments*: As of September 30, 2006, 90 percent (90 of 100) of NDAs and BLAs and 94 percent (110 of 117) of efficacy supplements had received an initial filing review within the goal time.

In January 2005, FDA awarded a task order under an existing contract to conduct a retrospective analysis of first cycle reviews. The retrospective analysis was completed and the final report posted on the FDA PDUFA website,

http://www.fda.gov/ope/pdufa/PDUFA1stCycle/pdufa1stcycle.pdf, on June 22, 2006. In December 2005, FDA awarded a task order under an existing contract to conduct a prospective analysis of first cycle reviews. Findings showed that: Priority and Fast-Track products have higher first-cycle approval rates; most products that fail to receive first-cycle approval have key deficiencies in only one or two categories, with an even breakdown between the categories of safety, efficacy, and chemistry; and effective communication and responsiveness to FDA inquiries marked first-cycle approvals while persisting disagreements over issue resolution were associated with approval delays.

### **Improving FDA Performance Management**

Under the PDUFA III performance management goal, FDA will conduct initiatives that are targeted to improve the new drug review process. FDA will also contract with outside expert consultants for analysis, training, and technical assistance to help implement a quality systems approach to the new drug review process. In November 2004, FDA established a Quality Systems Group to coordinate the implementation of a quality management system for new drug review and PDUFA III performance management initiatives.

*FY 2006 Accomplishments:* Contracts were awarded in FY 2006 for such projects as: 1) a study of postmarketing commitments, 2) development of a quality management system for chemistry manufacturing and controls (CMCs) reviews, 3) development of a quality management system for CBER and CDER laboratories product performance data, 4) focus groups for physicians and pharmacists regarding drug safety, and 5) regulatory database training for reviewers.

Work continued on existing contracts for process improvements in CDER's Office of New Drugs and Office of Surveillance and Epidemiology, quality meeting minutes, leadership development training, and managerial costing.

### **Independent Consultants**

This PDUFA III initiative allows a sponsor to request that FDA engage an independent expert consultant during the development period for certain biotechnology products. The consultant would be selected by FDA to assist in FDA's review of the protocol for the clinical studies that would support the claims for the product. This initiative is intended to facilitate product development. Final guidance was published on August 18, 2004, and is available at: <u>http://www.fda.gov/cber/gdlns/bioclin.htm</u>.

*FY 2006 Accomplishments*: No sponsors have requested assistance under the program.

### **Risk Management**

The initiative to address postmarket risk before an application is submitted, during the review process, and during the peri-approval period (2 or 3 years post-approval), will facilitate postmarket risk management by helping FDA better understand any risks and by providing feedback to the sponsors. The following Guidance for Industry was published in the *Federal Register* on March 29, 2005:

- Premarketing Risk Assessment <u>http://www.fda.gov/cder/guidance/6357fnl.pdf</u>
- Development and Use of Risk Minimization Action Plans <u>http://www.fda.gov/cder/guidance/6358fnl.pdf</u>
- Good Pharmacovigilance Practices and Pharmacoepidemiologic Assessment
  <u>http://www.fda.gov/cder/guidance/6359OCC.pdf</u>

*FY 2006 Accomplishments*: CBER/Division of Epidemiology (DE) reviewed three Pharmacovigilance Plans and three other postmarketing study plans. The Division also participated in six pre-BLA review meetings and four peri-approval meetings, all for PDUFA III products. CBER/DE also reviewed two postmarketing study plans and evaluated one active Phase IV study for a non-PDUFA III product that resulted in labeling changes.

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The electronic applications and submissions commitments under PDUFA III were designed to improve the overall application review process.

# Centralize the accountability and funding for all PDUFA Information Technology (IT) initiatives/activities under the leadership of the FDA Chief Information Officer (CIO).

FY 2006 Accomplishments: The accountability and funding for all PDUFA IT initiatives/activities were centralized under the leadership of the FDA CIO in FY 2003. In February 2006, FDA further strengthened the IT oversight to ensure business driven, enterprise-wide direction and management through the formation of the FDA Bioinformatics Board and the PDUFA Budget Review Board. The Bioinformatics Board coordinates and oversees all activities related to business automation planning, acquisition, and implementation decisions throughout FDA. FDA's approach is based on the premise that oversight of the design, building, and maintenance of such an infrastructure must be both business-driven and businessowned. In support of this FDA approach and to ensure that the PDUFA Program needs are met, FDA established the PDUFA Budget Review Board to oversee all PDUFA-related spending. The Bioinformatics Board reports to FDA Management Council and the CIO is a member of all three of these oversight organizations. The CIO ensures that FDA IT investments are in alignment with business requirements by providing leadership and oversight for the design, development, implementation, and support of all IT initiatives/activities.

**Periodically review and evaluate the progress of IT initiatives against project milestones.** This includes, on an annual basis, an assessment of progress against PDUFA III IT goals and established program milestones, including appropriate changes to plans.

*FY 2006 Accomplishments*: This FY 2006 PDUFA Performance Report to the President and the Congress satisfies the annual requirement. In addition, FDA reported IT progress to stakeholders at the PDUFA IT quarterly briefings and through PhRMA/BIO PDUFA updates.

#### Implement a common solution for the secure exchange of application content.

*FY 2006 Accomplishments*: FDA has continued to participate and provide guidance on the Signatures and Authentication for Everyone (SAFE) standard for the biopharmaceutical industry. During FY 2006, FDA worked with the SAFE team to develop a SAFE-FDA Auditor Familiarization Program to provide industry and FDA auditors the background, insight, and tools for the auditing/inspection process.

# Deliver a single point of entry for the receipt and processing of all electronic submissions in a highly secure environment.

**FY 2006 Accomplishments:** In May 2006, the FDA Electronic Submissions Gateway (ESG) went into production. FDA ESG is an FDA-wide solution that enables the secure submission of electronic regulatory submissions. It is the central transmission or single point of entry for sending PDUFA regulatory submissions electronically to FDA. The electronic submission process encompasses the receipt, acknowledgment of receipt (to the sender), routing, and notification (to a receiving Center or Office) of the delivery of an electronic submission.

By the end of FY 2006, the ESG had received and processed over 33,000 premarketing and postmarketing submissions. Information on the ESG process and requirements is available at: <u>http://www.fda.gov/esg/</u>.

# Provide a format and review system for the electronic submission of the Common Technical Document (e-CTD).

*FY 2006 Accomplishments*: In FY 2006, FDA enhanced the e-CTD review system to provide reviewers with additional search capabilities and to track the progress of the e-CTD submission review at the section level.

In FY 2006, there was a dramatic increase in the number of e-CTD submissions with approximately 4,000 e-CTD submissions received. Since FY2003, CBER and CDER have received over 5,000 e-CTD submissions. The e-CTD guidance and specifications are available at: <u>http://www.fda.gov/cder/regulatory/ersr/ectd.htm</u>.

# Conduct an objective analysis and develop a plan for consolidation of PDUFA III IT infrastructure.

*FY 2006 Accomplishments*: In FY 2006 the IT Infrastructure Transformation (ITX) Program was established to lead FDA toward a unified and consistent approach in managing FDA's IT assets. The ITX Program encompasses the development of a unified strategy, roadmap, and implementation for infrastructure component areas that include: server and storage consolidation, application co-location, enterprise management capability, pre-production environment, asset management, disaster recovery, email consolidation (HHSMail), White Oak Data Center, and capacity management. The goals of the program are to increase end user computing reliability and availability and reduce IT operations and maintenance costs. The project phases will be staggered from FY 2006 to FY 2009, with the analysis, strategic approach, and roadmap for the projects defined in FY 2006 and 2007. Implementation is scheduled to take place in FY 2008 and FY 2009. The ITX Program is being performed in parallel with plans for the relocation of FDA Headquarters to the White Oak campus.

The following tasks were completed during FY 2006, as FDA moves towards consolidation of staff and IT infrastructure.

- Moved over 2000 CDER staff to the White Oak campus.
- Migrated CDER staff to the HHSMail environment.
- Upgraded FDA to Adobe version 7.
- Upgraded and consolidated FDA extranet environment as part of the ESG project.

# Implement Capability Maturity Model (CMM) and include other industry best practices to ensure quality, efficiency, and cost effectiveness.

*FY 2006 Accomplishments*: FDA continues to strengthen and improve IT project management capabilities to ensure that all IT projects follow standardized industry best practices. FDA has established project Stage Gate Review guidelines, conducted stage gate reviews, conducted post-implementation lessons-learned sessions for each major IT investment, and requires earned value management reporting on all IT investments. In addition, FDA continues to provide project management certification training.

Office of Information Technology (OIT)-CBER received certification for CMM Level 2 rating for its project management group in December 2005 and is now adopting the FDA Investment Life Cycle (ILC) procedures, which involve the use of standardized templates and stage gates.

OIT-CDER implemented the FDA ILC, with all new development and operational releases following standard procedures for communication, risk management, requirements management, and reporting. All release efforts are reviewed at each stage gate for adherence to the FDA ILC, projects goals, and financial performance.

For the ITX Program, a separate Project Management Office (PMO) was established. The ITX PMO coordinates with the ITX Integration Program Manager to ensure that the various ITX projects follow the FDA Software Development Life-Cycle and conduct stage gate reviews for each project.

#### Use the same software applications where common business needs exist.

*FY 2006 Accomplishments*: FDA implemented the Electronic Labeling Information Processing System (ELIPS). At the beginning of FY 2006, the ELIPS was implemented to handle the Electronic Labeling Rule requiring the submission of the content of labeling in electronic format for marketing applications. In the fourth quarter of FY 2006, the ELIPS was upgraded to handle the *Requirements on Content and Format of Labeling for Human Prescription Drug and Biological Products* (Physicians Labeling Rule), which amended the content and format of prescribing

information for human drug and biologic products. The Physicians Labeling Rule requires that the prescribing information of new and recently approved products includes highlights of the prescribing information and a table of contents for the full prescribing information. Although the initial production releases of the ELIPS have been in CDER, the system will be expanded to CBER and other FDA Centers in future releases.

Additional information is available at: <u>http://www.fda.gov/oc/datacouncil/spl.html</u> and <u>http://www.fda.gov/cder/regulatory/physLabel/default.htm</u>.

#### Develop a PDUFA III IT 5-year plan.

An update to the March 2003 PDUFA IT Plan, that met the requirements of this performance goal, was completed in June 2004 and released at the September 2004 PDUFA IT quarterly briefing.

The table below summarizes, by fiscal year, the performance measures set forth in the letters referenced in the FDAMA of 1997 (PDUFA II) and in the Public Health Security and Bioterrorism Preparedness and Response Act of 2002 (PDUFA III). Goal summaries for the earlier years of PDUFA II can be found in the Appendix of earlier PDUFA Performance Reports. The complete text of the commitment letters is on the Internet at: http://www.fda.gov/oc/pdufa/default.htm.

#### I. Review Performance Goals

		On-time		ance Level ing or Rece		Year of
		2003	2004	2005	2006	2007
Review and act on priorit						
BLAs within 6 months of	receipt. <sup>9</sup>					
Review and act on stand						
BLAs within 10 months o	f receipt. <sup>9</sup>					
Review and act on priorit	y efficacy supplements					
within 6 months of receip	t. <sup>9</sup>					
Review and act on stand	ard efficacy supplements					
within 10 months of recei	pt. <sup>9</sup>			90% on time	;	
Review and act on all ma	anufacturing supplements					
within 6 months of receip	t and those requiring					
prior approval within 4 m	onths of receipt. <sup>10</sup>					
Review and act on Class	1 resubmitted original					
applications within 2 mor	oths of receipt.					
Review and act on Class	2 resubmitted original					
applications within 6 mor	nths of receipt. <sup>9</sup>					
Review and act on	2 months of receipt	30%	50%	70%	80%	90%
Class 1 resubmitted efficacy supplements	4 months of receipt			90%		
within	6 months of receipt	90%		-	-	
Review and act on Class supplements within 6 mo				90%		

<sup>&</sup>lt;sup>9</sup> Receipt of a major amendment in the last 3 months extends the goal date by 3 months. Under PDUFA II this extension applied to original NDAs and BLAs only. Under PDUFA III, it also applies to efficacy supplements and Class 2 resubmitted NDAs, BLAs, and efficacy supplements.

<sup>&</sup>lt;sup>10</sup> Receipt of a major amendment in the last 2 months extends the goal date by 2 months (PDUFA III submissions only). This extension applies only to manufacturing supplements.

#### **II. NME Performance Goals**

The performance goals for priority and standard original NMEs will be the same as for all of the original NDAs but will be reported separately.

For biological products, for purposes of this performance goal, all original BLAs will be considered to be NMEs.

### III. Procedural and Processing Goals

Performance Area	FDA Activity	Performance Goal	Performance Level FY 2003 – FY 2007
	<u>Meeting Requests</u> Notify requestor of formal meeting in writing (date, time, place, and participants).	Within 14 days of receipt of request.	
Meeting	<u>Scheduling Meetings</u> Schedule meetings within goal date or within 14 days of requested date if longer	Type A Meetings within 30 days of receipt of request. Type B Meetings within 60 days of receipt of request.	
Management	than goal date.	Type C Meetings within 75 days of receipt of request.	
	<u>Meeting Minutes</u> FDA prepared minutes, clearly outlining agreements, disagreements, issues for further discussion and action times will be available to sponsor.	Within 30 days of meeting.	90% on time
Clinical Holds	Response to sponsor's complete response to a clinical hold.	Within 30 days of receipt of sponsor's response.	
Special Protocol Question Assessment and Agreement	Response to sponsor's request for evaluation of protocol design.	Within 45 days of receipt of protocol and questions.	
Major Dispute Resolution	Response to sponsor's appeal of decision.	Within 30 days of receipt of sponsor's appeal.	

#### **IV. PDUFA III Management Initiatives**

			Performance Level and/or Imple Timeline By Fiscal Yea				entation
Performance Area	Initiative	Commitment				Not appl	icable
					Х	Action	due
Continuous Marketing Application	To test whether providing early review of selected applications and additional feedback and advice to sponsors during drug development for selected products can further shorten drug development and review times.	Discipline review team of a "reviewable unit" for a Fast Track drug or biologic will be completed and a DRL issued within 6 months of the date of the submission.		30%	<b>2005</b> 50%	<b>2006</b> 70%	<b>2007</b> 90%
Independent Consultants for Biotechnology Clinical Trial Protocols	During the development period for a biotechnology product, a sponsor may request that FDA engage an independent expert consultant, selected by FDA, to participate in FDA's review of the protocol for the clinical studies that are expected to serve as the primary basis for a claim.	If FDA denies request, it will provide a written rationale within 14 days of receipt.			100%		
First Cycle Review Performance Proposal	For original NDA/BLA applications and efficacy supplements, FDA will report substantive deficiencies (or lack of same) identified in the initial filing review to the sponsor by letter, telephone conference, facsimile, secure e-mail, or other expedient means.	FDA will provide the sponsor a notification of deficiencies (or lack of same) within 14 days after the 60-day filing date.	50%	70%		90%	

			Perforn		vel and/o le By Fisc	r Impleme cal Year	entation
Performance Area	Initiative	Commitment				Not appl	cable
					Х	Action	due
			2003	2004	2005	2006	2007
Improving FDA Performance Management	Two specific initiatives will begin early in PDUFA III, supported from performance management initiative funds: 1) evaluation of first cycle review performance, and 2) process review and analysis within the two centers.	In FY 2003, FDA will contract with an outside consultant to conduct a comprehensive process review and analysis within CDER and CBER.	х				
Risk Management	Pre-NDA/BLA Meeting with Industry: The intent of these discussions will be for FDA to get a better understanding of the safety issues associated with the particular drug/biologic and the proposed risk management plans, and to provide industry with feedback on these proposals so that they can be included in the NDA/BLA submission.	By the end of FY 2004, CDER and CBER will jointly develop final guidance documents that address good risk assessment, risk management, and pharma- covigilance practices.		х			

#### V. Electronic Applications And Submissions

Initiatives		Implementation Deadline by Fiscal Y Not applicable X Action due				
	2003	2004	2005	2006	2007	
The Agency will centralize the accountability and funding for all PDUFA Information Technology initiatives/activities for CBER, CDER, Office of Regulatory Affairs (ORA) and Office of the Commissioner (OC) under the leadership of the FDA CIO. The July 2001 HHS IT 5-year plan states that infrastructure consolidation across the department should be achieved, including standardization. The Agency CIO will be responsible for ensuring that all PDUFA III IT infrastructure and IT investments support the Agency's common IT goals, fit into a common computing environment, and follow good IT management practices.	x	x	x	х	x	
The Agency CIO will chair quarterly briefings on PDUFA IT issues to periodically review and evaluate the progress of IT initiatives against project milestones, discuss alternatives when projects are not progressing, and review proposals for new initiatives. On an annual basis, an assessment will be conducted of progress against PDUFA III IT goals and, established program milestones, including appropriate changes to plans. A documented summary of the assessment will be drafted and forwarded to the Commissioner. A version of the study report redacted to remove confidential commercial or security information, or other information exempt from disclosure, will be made available to the public. The project milestones, assessment, and changes will be part of the annual PDUFA III report.	x	x	X	x	Х	
FDA will implement a common solution in CBER, CDER, ORA, and OC for the secure exchange of content, including secure e-mail, electronic signatures, and secure submission of, and access to, application components.					х	
FDA will deliver a single point of entry for the receipt and processing of all electronic submissions in a highly secure environment. This will support CBER, CDER, OC, and ORA. The system should automate the current electronic submission processes such as checking the content of electronic submissions for completeness and electronically acknowledging submissions.					x	
FDA will provide a specification format for the electronic submission of the e-CTD, and provide an electronic review system for this new format that will be used by CBER, CDER, and ORA reviewers. Implementation should include training to ensure successful deployment. This project will serve as the foundation for automation of other types of electronic submissions. The review software will be made available to the public.					x	

Initiatives		Implementation Deadline by Fiscal Yea Not applicable X Action due				
	2003	2004	2005	2006	2007	
Within the first 12 months, FDA will conduct an objective analysis and develop a plan for consolidation of PDUFA III IT infrastructure and desktop management services activities that will access and prioritize the consolidation possibilities among CBER, CDER, ORA, and OC to achieve technical efficiencies, target potential savings and realize cost efficiencies. Based upon the results of this analysis, to the extent appropriate, establish common IT infrastructure and architecture components according to specific milestones and dates. A documented summary of analysis will be forwarded to the Commissioner. A version of the study report, redacted to remove confidential commercial or security information, or other information exempt from disclosure, will be made available to the public.		х			-	
FDA will implement CMM in CBER, CDER, ORA, and OC for PDUFA IT infrastructure and investments, and include other industry best practices to ensure that PDUFA III IT products and projects are of high quality and produced with optimal efficiency and cost effectiveness. This includes the development of project plans and schedules, goals, estimates of required resources, issues, and risks/mitigation plans for each PDUFA III IT initiative.					х	
Where common business needs exist, CBER, CDER, ORA, and OC will use the same software applications, such as e-CTD software, and Commercial Off The Shelf solutions.					х	
Within 6 months of authorization, a PDUFA III IT 5-year plan will be developed. Progress will be measured against the milestones described in the plan.	х					

#### **Definitions of Terms:**

- A. The term "review and act on" is understood to mean the issuance of a complete action letter after the complete review of a filed complete application. The action letter, if it is not an approval, will set forth in detail the specific deficiencies and, where appropriate, the actions necessary to place the application in condition for approval.
- B. Under PDUFA I and II, receipt of a major amendment to original NDAs and BLAs in the last 3 months extended the goal date by 3 months. Under PDUFA III, this extension also applies to efficacy supplements and Class 2 resubmitted NDAs, BLAs, and efficacy supplements. Receipt of a major amendment to a manufacturing supplement in the last 2 months extends the goal date by 2 months (PDUFA III submissions only).
- C. A resubmitted original application is a complete response to an action letter addressing all identified deficiencies.
- D. Class 1 resubmitted applications are applications resubmitted after a complete response letter (or a not approvable or approvable letter) that include the following items only (or combinations of these items):
  - 1. Final printed labeling
  - 2. Draft labeling
  - 3. Safety updates submitted in the same format, including tabulations, as the original safety submission with new data and changes highlighted (except when large amounts of new information, including important new adverse experiences not previously reported with the product, are presented in the resubmission)
  - 4. Stability updates to support provisional or final dating periods
  - 5. Commitments to perform Phase 4 studies, including proposals for such studies
  - 6. Assay validation data
  - 7. Final release testing on the last 1-2 lots used to support approval
  - 8. A minor reanalysis of data previously submitted to the application (determined by the Agency as fitting the Class 1 category)
  - 9. Other minor clarifying information (determined by the Agency as fitting the Class 1 category)
  - 10. Other specific items may be added later as the Agency gains experience with the scheme and will be communicated via guidance documents to industry.
- E. Class 2 resubmissions are resubmissions that include any other items, including any item that would require presentation to an advisory committee.
- F. A Type A Meeting is a meeting that is necessary for an otherwise stalled drug development program to proceed (a "critical path" meeting).
- G. A Type B Meeting is a 1) pre-IND, 2) end of Phase 1 (for Subpart E or Subpart H or similar products) or end of Phase 2/pre-Phase 3, or 3) a pre-NDA/BLA meeting. Each requestor should usually only request 1 each of these Type B meetings for each potential application (NDA and BLA) (or combination of closely related products, i.e., same active ingredient but different dosage forms being developed concurrently).
- H. A Type C Meeting is any other type of meeting.

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FY 2006 PDUFA Performance Report

# **APPENDIX B:** List of Approved Applications

This appendix updates the detailed review histories of the NDAs and BLAs submitted and approved under PDUFA in FY 2006. Approvals are grouped by submission year and priority designation and listed in order of total approval time. Review histories of all other PDUFA submissions approved prior to FY 2006 can be found in the appendices of the earlier PDUFA Performance Reports that are available at: http://www.fda.gov/oc/pdufa/.

#### Terms and Coding Used in Tables

AE	=	Approvable
AP	=	Approved
NA	=	Not Approvable
RL	=	Complete Response
ΤA	=	Tentative Approval
WD	=	Withdrawn
	AP NA RL TA	AP = NA = RL = TA =

- \* Tentative Approval (TA) is an action given to a product that meets all the requirements for approval; however, it may not be legally marketed in the U.S. until the market exclusivity and/or patent term of the listed reference drug product has expired.
- Separation by FDA for fixed dose combinations and co-packaged antiretroviral medications as part of the President's Emergency Plan for AIDS Relief.
- + Major amendment was received within 3 months of the action due date, which extended the action goal date by 3 months.

### Table 1 FY 2006 Priority NDA and BLA Approvals (by FY of receipt)

Receipt	Established/Proper	Applicant	A	pproval Time (Months)	Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2006	EFAVIRENZ; LAMIVUDINE; ZIDOVUDINE	Aurobindo	2.2		ΥÒ
	EFAVIRENZ; EMTRICITABINE; TENOFOVIR DISOPROXIL FUMARATE	Gilead	2.5		Y
	LAMIVUDINE; ZIDOVUDINE; NEVIRAPINE	Aurobindo	5.6		ΥÒ
	ZIDOVUDINE; ABACAVIR SUL- FATE; LAMIVUDINE	Aurobindo	5.8		ΥÒ
	ZIDOVUDINE; LAMIVUDINE	Pharmacare	5.9		Υ◊
	HUMAN PAPILLOMAVIRUS (TYPES 6, 11, 16, 18) RECOMBI- NANT VACCINE	Merck & Co., Inc.	6.0		Y
	DASATINIB	Bristol Myers-Squibb	6.0		Y
	ATROPINE; PRALIDOXIME CHLORIDE	Meridian Medical Tech- nologies	6.0		Y
	DARUNAVIR	Tibotec	6.0		Y
	VARENICLINE TARTRATE	Pfizer	6.0		Y
	PANITUMUMAB	Amgen	6.0		Y
	RANIBIZUMAB	Genentech	6.0		Y
	IDURSULFASE	Transkaryotic Therapies	8.0		Y +
	POSACONAZOLE	Schering	8.8		Ν
2005	SORAFENIB TOSYLATE	Bayer	5.4		Y
	SUNITINIB MALATE	Pfizer	5.5		Y
	FLUORESCEIN	Alcon	5.9		Y
	RITONAVIR; LOPINAVIR	Abbott	6.0		Y
	NELARABINE	GlaxoSmithKline	6.0		Y
	DEFERASIROX	Novartis	6.0		Y
	IBUPROFEN LYSINE	Farmacon-IL, LLC	7.4	FDA First Action (AE): 6.0 Sponsor Response: 1.4 FDA Second Action (AP): 0.0	Y Y
	HYALURONIDASE	Halozyme	8.4		T N
	LENALIDOMIDE	Celgene	8.7		ім Ү+
		-			
	ABATACEPT	Bristol Myers-Squibb	8.7		Y +

Receipt	Established/Proper	Applicant	Α	pproval Time (Months)	Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2005	ALGLUCOSIDASE ALFA	Genzyme	9.0		Y +
	MECASERMIN RINFABATE (rDNA origin)	Insmed	11.2	FDA First Action (AE): 8.7 Sponsor Response: 0.5	Y +
				FDA Second Action (AP): 2.0	Y
	NALTREXONE	Alkermes	12.4	FDA First Action (AE): 8.8 Sponsor Response: 1.8	Y +
				FDA Second Action (AP): 1.8	Y
	IMMUNE GLOBULIN SUBCUTANEOUS (HUMAN)	ZLB Behring GmbH	13.4	FDA First Action (RL): 5.9 Sponsor Response: 2.8	Y
				FDA Second Action (AP): 5.7	Y
2004	HYALURONIDASE	PrimaPharm	24.1	FDA First Action (AE): 6.0	Y
				Sponsor Response: 8.8 FDA Second Action (AP): 9.3	Y

# Table 2FY 2006 Standard NDA and BLA Approvals (by FY of receipt)

Receipt	Established/Proper	Applicant	А	pproval Time (Months)	Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2006	ARIPIPRAZOLE	Otsuka	9.7		Y
	DESONIDE	Connetics	9.9		Y
	HYDROCHLOROTHIAZIDE; METOPROLOL SUCCINATE	AstraZeneca	10.0		Y
	TRAVOPROST	Alcon	10.0		Y
2005	TAMOXIFEN CITRATE	Savient	9.5		Y
	TERBINAFINE	Novartis	9.8		Y
	DOXYCYCLINE	CollaGenex	9.8		Y
	ROTAVIRUS VACCINE LIVE, ORAL, PENTAVALENT	Merck & Co., Inc.	9.9		Y
	MINOXIDIL	Pharmacia and Upjohn	9.9		Y
	MAGNESIUM HYDROXIDE; OMEPRAZOLE; SODIUM BICARBONATE	Santarus	9.9		Y
	BUDESONIDE; FORMOTEROL FUMARATE DIHYDRATE	AstraZeneca	9.9		Y
	CLOBETASOL PROPIONATE	Dow Pharm	10.0		Y
	ETHINYL ESTRADIOL; NORETHINDRONE ACETATE; FERROUS FUMARATE	Warner Chilcott	10.0		Y
	SODIUM PHOSPHATE DIBASIC ANHYDROUS; SODIUM PHOS- PHATE MONOBASIC MONOHY- DRATE	Salix	10.0		Y
	MAGNESIUM CHLORIDE HEXA- HYDRATE; SODIUM BICARBON- ATE; SODIUM CHLORIDE	Dialysis Solutions	10.0		Y
	NAPROXEN SODIUM	Banner Pharmacaps	10.0		Y
	KETOCONAZOLE	Barrier Therapeutics	10.0		Y
	BUDESONIDE	AstraZeneca	10.0		Y
	PREDNISOLONE SODIUM PHOSPHATE	Biomarin	10.0		Y
	MINOCYCLINE HYDROCHLO- RIDE	Medicis	10.0		Y
	OMEPRAZOLE; SODIUM BICAR- BONATE	Santarus	10.0		Y

Receipt	Established/Proper	Applicant	J	Approval Time (Months)	Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2005	CALCIPOTRIENE; BE- TAMETHASONE DIPROPIONATE	LEO	10.0		Y
	LUBIPROSTONE	Sucampo	10.0		Y
	FLUOXETINE HYDROCHLORIDE	Warner Chilcott	12.0	FDA First Action (AE): 10.0 Sponsor Time: 0.1 FDA Second Action (AP): 1.9	Y Y
	LORATADINE	Schering	12.7	FDA First Action (AE): 9.9 Sponsor Time: 0.9 FDA Second Action (AP): 1.9	Y Y
	FENTANYL CITRATE	Cephalon	12.8	FDA First Action (AE): 9.9 Sponsor Time: 0.9 FDA Second Action (AP): 2.0	Y Y
	ZOSTER VACCINE LIVE	Merck & Co., Inc.	13.0		Y +
	IBANDRONATE SODIUM	Roche	13.0		Y +
	INSULIN (rDNA origin)	Pfizer	13.0		Y +
	GLIMEPIRIDE; PIOGLITAZONE HYDROCHLORIDE	Takeda	13.0		Y +
	EPIRUBICIN HYDROCHLORIDE	Mayne	13.0		Y *+
	ASCORBIC ACID; POLYETHYL- ENE GLYCOL 3350; POTASSIUM CHLORIDE; SODIUM ASCOR- BATE; SODIUM CHLORIDE; SO- DIUM SULFATE	Salix	13.7	FDA First Action (AE): 10.0 Sponsor Time: 1.7 FDA Second Action (AP): 2.0	Y Y
	ONDANSETRON HYDROCHLO- RIDE	Baxter	13.7	FDA First Action (AE): 10.0 Sponsor Time: 1.8 FDA Second Action (TA): 1.9	Y Y *
	AVOBENZONE; ECAMSULE; OCTOCRYLENE	Loreal	14.3	FDA First Action (AE): 9.9 Sponsor Time: 2.4 FDA Second Action (AP): 2.0	Y Y
	DECITABINE	MGI	18.0	FDA First Action (AE): 10 Sponsor Time: 2.5 FDA Second Action (AP): 5.5	Y Y
	ETHINYL ESTRADIOL; LEVONORGESTREL	INYL ESTRADIOL; Duramed 19.1 FDA First Action (AE): 9.9 Sponsor Time: 7.3	FDA First Action (AE): 9.9	Y Y	
	LEVETIRACETAM	UCB	19.3	FDA First Action (AE): 13.0 Sponsor Time: 0.4 FDA Second Action (AP): 5.9	Y + Y
2004	CITALOPRAM HYDROBROMIDE	Biovail	20.2	FDA First Action (AE): 10.0 Sponsor Time: 4.3 FDA Second Action (AP): 5.9	Y Y

Receipt	Established/Proper	Applicant	ŀ	Approval Time (Months)	Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2004	LORATADINE	Taro	20.5	FDA First Action (AE): 10.0 Sponsor Time: 4.5 FDA Second Action (AP): 6	Y Y
	CONIVAPTAN HYDROCHLORIDE	Astellas	23.0	FDA First Action (AE): 10 Sponsor Time: 7.0 FDA Second Action (AP): 6	Y Y
	GLIMEPIRIDE; ROSIGLITAZONE MALEATE	SB Pharmco	24.8	FDA First Action (AE): 10 Sponsor Time: 12.9 FDA Second Action (AP): 1.9	Y Y
	ETHINYL ESTRADIOL; DRO- SPIRENONE	Berlex	28.9	FDA First Action (AE): 13.0 Sponsor Time: 6.9 FDA Second Action (AP): 9.0	Y + Y +
	ARIPIPRAZOLE	Otsuka	29.5	FDA First Action (AE): 10.0 Sponsor Time: 13.7 FDA Second Action (AP): 5.8	Y
	TETRACAINE; LIDOCAINE	Zars	31.4	FDA First Action (NA): 10.0 Sponsor Time: 15.6 FDA Second Action (AP): 5.8	Y Y
	AMLODIPINE BESYLATE; BENAZEPRIL HYDROCHLORIDE	Reddy's Lab	33.6	FDA First Action (AE): 9.9 Sponsor Time: 17.7 FDA Second Action (TA): 6.0	т Ү Ү*
	ISOPROPYL ALCOHOL; IODINE POVACRYLEX	3M	35.1	FDA First Action (AE): 10.0 Sponsor Time: 19.0 FDA Second Action (AP): 6.0	Y Y
2003	FENTANYL HYDROCHLORIDE	Alza	32.0	FDA First Action (AE): 10.0 Sponsor Time: 16.0	Y
	RASAGILINE MESYLATE	Teva	32.4	FDA Second Action (AP): 6.0 FDA First Action (AE): 9.9 Sponsor Time: 4.1 FDA Second Action (AE): 9.0 Sponsor Time: 7.4 FDA Third Action (AP): 2.0	Y Y Y + Y
	ETONOGESTREL	Organon	33.6	FDA First Action (AE): 13.0 Sponsor Time: 1.5 FDA Second Action (AE): 6.0 Sponsor Time: 7.1	Y + Y
	ANIDULAFUNGIN	Vicuron	33.9	FDA Third Action (AP): 6.0 FDA First Action (AE): 12.9 Sponsor Time: 12.2 FDA Second Action (AE): 6.0 Sponsor Time: 2.0	Y Y+ Y
	SOMATROPIN (rDNA origin)	Sandoz	33.9	FDA Third Action (AP): 0.8 FDA First Action (NA): 13.0 Sponsor Time: 20.1 FDA Second Action (AP): 0.8	Y Y + Y

Receipt	-	Applicant	Approval Time (Months)		Review
Cohort (FY)	Name		Total Time	Resubmissions (if necessary)	Goal Met
2003	RANOLAZINE	CV Therapeutics	36.9	FDA First Action (AE): 10.0 Sponsor Time: 20.9 FDA Second Action (AP): 6.0	Y Y
	OXYMORPHONE HYDROCHLO- RIDE	Endo	42.1	FDA First Action (AE): 9.8 Sponsor Time: 26.3 FDA Second Action (AP): 6.0	Y Y
	OXYMORPHONE HYDROCHLO- RIDE (Extended-Release)	Endo	42.2	FDA First Action (AE): 9.9 Sponsor Time: 26.3 FDA Second Action (AP): 6.0	Y Y
2002	ZIPRASIDONE HYDROCHLO-	Pfizer	42.0	FDA First Action (NA): 9.7	Y
2002	RIDE		12.0	Sponsor Time: 2.4 FDA Second Action (NA): 1.7 Sponsor Time: 22.3 FDA Third Action (AP): 5.9	Ŷ
					Y
	METHYLPHENIDATE DIPHENHYDRAMINE CITRATE; IBUPROFEN (Liqui-Gels)	Shire Wyeth	45.3	FDA First Action (NA): 9.9 Sponsor Time: 26.1 FDA Second Action (AE): 5.9 Sponsor Time: 1.6	Y
					Y Y
			50.1	FDA Third Action (AP): 1.8	
			50.1	FDA First Action (AE): 9.7 Sponsor Time: 10.8 FDA Second Action (AE): 5.5 Sponsor Time: 18.3 FDA Third Action (AP): 5.8	Y Y
					Y
	DIPHENHYDRAMINE CITRATE; IBUPROFEN (Caplets)	Wyeth	50.1	FDA First Action (AE): 9.7 Sponsor Time: 10.8 FDA Second Action (AE): 5.5 Sponsor Time: 18.3 FDA Third Action (AP): 5.8	Y
					Y Y
	SELEGILINE HYDROCHLORIDE	Valeant	50.2	FDA First Action (AP): 5.8 FDA First Action (AE): 10.0 Sponsor Time: 25.7 FDA Second Action (AE): 6.0 Sponsor Time: 2.5 FDA Third Action (AP): 6.0	r Y
					r Y
					Y
	BISKALCITRATE; METRONIDA- ZOLE; TETRACYCLINE	Axcan Scandipharm	59.2	FDA First Action (NA): 9.6 Sponsor Time: 7.7 FDA Second Action (NA): 6.0 Sponsor Time: 29.9 FDA Third Action (AP): 6.0	Y
					Y
					Y
2001	HEPATITIS B IMMUNE GLOBU- LIN (Human)	Cangene Corporation	53.9	FDA First Action (RL): 9.9 Sponsor Response: 6.7 FDA Second Action (RL): 6 Sponsor Response: 25.4	Y
					Y
	SELEGILINE	Somerset	57.2	FDA Third Action (AP): 5.9 FDA First Action (NA): 10.0 Sponsor Time: 16.2 FDA Second Action (AE): 6.0 Sponsor Time: 15.9 FDA Third Action (AP): 9.1	Y Y
					Ŷ
					Y +

Receipt Cohort (FY)	Established/Proper Name	Applicant	Approval Time (Months)		Review
			Total Time	Resubmissions (if necessary)	Goal Met
2001	PSEUDOEPHEDRINE SULFATE; DESLORATADINE	Schering	61.2	FDA First Action (AE): 10.0 Sponsor Time: 45.2 FDA Second Action (AP): 6.0	Y Y
	FLUTICASONE PROPIONATE;	GlaxoSmithKline	65.7	FDA First Action (AE): 10.0	Y
	SALMETEROL XINAFOATE			Sponsor Time: 5.9 FDA Second Action (AE): 6.0 Sponsor Time: 37.8 FDA Third Action (AP): 6.0	Y Y
				FDA Third Action (AP): 6.0	ř
2000	FLUNISOLIDE	Forest	68.9	FDA First Action (AE): 12.3 Sponsor Time: 7.1 FDA Second Action (AE): 6.0 Sponsor Time: 7.9 FDA Third Action (AE): 5.7 Sponsor Time: 2.7 FDA Fourth Action (AE): 6.0 Sponsor Time: 15.2 FDA Fifth Action (AP): 6.0	Ν
					Y
					Y
					Y
					Y
	MICONAZOLE NITRATE; ZINC OXIDE; WHITE PETROLATUM	Barrier	89.9	FDA First Action (NA): 10.1 Sponsor Time: 6.9 FDA Second Action (NA): 6.0 Sponsor Time: 52.1 FDA Third Action (NA): 6.0 Sponsor Time: 2.8 FDA Fourth Action (AP): 6.0	Y
					Y
					Y
					Y
	ARTICAINE HYDROCHLORIDE; EPINEPHRINE BITARTRATE	Deproco	96.1	FDA First Action (AE): 10.0 Sponsor Time: 1.3 FDA Second Action (AE): 1.9 Sponsor Time: 76.9 FDA Third Action (AP): 6.0	Y
					Y
					Y

# **APPENDIX C: Summary of Footnotes**

<sup>1</sup> Numbers have been revised to reflect updated information not available for the previous (FY 2005) performance report.

<sup>2</sup> The count of FY 2006 submissions assumes that all submissions received in the last 2 months of FY 2006 are filed. When FDA files a submission, it is deemed "complete" by PDUFA definition. FDA makes a filing decision within 60 days of an original application's receipt. All PDUFA review times are calculated from the original receipt date of the filed application.

<sup>3</sup> NMEs are a subset of NDAs. NDAs initially designated as an NME, may be re-designated as non-NME.

<sup>4</sup> Class 1 resubmissions are applications resubmitted after a complete response letter (or a not approvable or approvable letter) that include items listed on page A-7 in Appendix A. Class 2 resubmissions are applications resubmitted that include other items, such as those presented to an advisory committee.

<sup>5</sup> Includes those with late actions and those still pending where the goal date has passed and which have not had actions.

<sup>6</sup> Calculation based only on actions identified as being met or missed. Actions pending within goal were excluded from the calculation.

<sup>7</sup> Not all meeting requests are granted.

<sup>8</sup> The First Cycle Filing Review Notification goal applies to original NDAs, BLAs, and efficacy supplements only. It does not apply to NDA labeling supplements that contain clinical data, even though these are counted as efficacy supplements for other PDUFA performance purposes. Therefore, the number of filing review notifications for efficacy supplements is less than the total number of efficacy supplements filed (as shown on page 14).

<sup>9</sup> Receipt of a major amendment in the last 3 months extends the goal date by 3 months. Under PDUFA II this extension applied to original NDAs and BLAs only. Under PDUFA III, it also applies to efficacy supplements and Class 2 resubmitted NDAs, BLAs, and efficacy supplements.

<sup>10</sup> Receipt of a major amendment in the last 2 months extends the goal date by 2 months (PDUFA III submissions only). This extension applies only to manufacturing supplements.



Department of Health and Human Services Food and Drug Administration



This report was prepared by FDA's Office of Planning in collaboration with the Center for Biologics Evaluation and Research (CBER) and the Center for Drug Evaluation and Research (CDER). For information on obtaining additional copies contact:

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