AMENDMENT TO COMMITTEE PRINT

Offered by M .

(REMS 003, June 20, 2007)

Page 3, line 8, strike "study" and insert "study or studies".

Page 3, line 9, strike "clinical trial" and insert "clinical trial or trials".

Page 3, line 17, strike "serious risks" and insert "serious risk".

Page 3, line 24, strike "postapproval study or postapproval trial" and insert "postapproval study or studies or postapproval trial or trials".

Page 4, line 4, insert after "information." the following: "For each study required to be conducted under this subparagraph, the Secretary shall require that the applicant submit a timetable for completion of the study and shall require the applicant to periodically report to the Secretary on the status of the study. Unless the applicant demonstrates good cause for failure to comply with such timeline, the applicant shall be in violation of this subsection. The Secretary shall determine what constitutes good cause under the preceding sentence."

Strike page 4, line 5, through page 5, line 8, and insert the following:

1	"(4) Safety labeling changes requested
2	BY SECRETARY.—
3	"(A) NEW SAFETY INFORMATION.—The
4	Secretary shall promptly notify the responsible
5	person if the Secretary becomes aware of new
6	safety information that the Secretary believes
7	should be included in the labeling of the drug.
8	"(B) RESPONSE TO NOTIFICATION.—Fol-
9	lowing notification pursuant to subparagraph
10	(A), the responsible person shall within 30
11	days—
12	"(i) submit a supplement proposing
13	changes to the approved labeling to reflect
14	the new safety information, including
15	changes to boxed warnings, contraindica-
16	tions, warnings, precautions, or adverse re-
17	actions; or
18	"(ii) notify the Secretary that the re-
19	sponsible person does not believe a labeling
20	change is warranted and submit a state-
21	ment detailing the reasons why such a
22	change is not warranted.

1	"(C) Review.—Upon receipt of such sup-
2	plement, the Secretary shall promptly review
3	and act upon such supplement. If the Secretary
4	disagrees with the proposed changes in the sup-
5	plement or with the statement setting forth the
6	responsible person's reasons why no labeling
7	change is necessary, the Secretary shall initiate
8	discussions with the responsible person to reach
9	agreement on whether the labeling for the drug
10	should be modified to reflect the new safety in-
11	formation, and if so, the contents of such label-
12	ing changes.
13	"(D) DISCUSSIONS.—Such discussions
14	shall not extend for more than 30 days after
15	the response to the notification under subpara-
16	graph (B), unless the Secretary determines an
17	extension of such discussion period is war-
18	ranted.
19	"(E) Order.—Within 15 days of the con-
20	clusion of the discussions under subparagraph
21	(D), the Secretary may issue an order directing
22	the responsible person to make such a labeling
23	change as the Secretary deems appropriate to
24	address the new safety information. Within 15

days of such an order, the responsible person

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1	shall submit a supplement containing the label-
2	ing change.
3	"(F) DISPUTE RESOLUTION.—Within 5
4	days of receiving an order under subparagraph
5	(E), the responsible person may appeal using
6	the Food and Drug Administration's normal
7	dispute resolution procedures established by the
8	Secretary in regulation and guidance.
9	"(G) Violation.—If the change required
10	by an order under subparagraph (E) is not
11	made by the date so specified, the responsible
12	person shall be considered to be in violation of
13	this section.
14	"(H) Serious public health threat.—
15	Notwithstanding subparagraphs (A) through
16	(F), if the Secretary concludes that failure to
17	make such a labeling change is necessary to
18	protect against a serious public health threat,
19	the Secretary may accelerate the timelines in
20	such subparagraphs.".

Strike page 5, line 9, through page 5, line 13, and insert the following:

21 "(I) RULE OF CONSTRUCTION.—This para-22 graph shall not be construed to affect the re-23 sponsibility of the responsible person to main-

1	tain its label in accordance with existing re-
2	quirements, including subpart B and section
3	314.70 of title 21, Code of Federal Regulations
4	(or any successor regulations).

Page 6, lines 21 and 22, strike "an application referred to in paragraph (1)(A)" and insert "an application approved under subsection (b) or (j) for a new drug that is subject to section 503(b), or an application approved under section 351 of the Public Service Act,".

Page 8, lines 22 and 23, strike "with the application" and insert "as part of the application".

Page 9, line 4, strike the period and insert the following: "and shall consider the following factors:

"(A) The estimated size of the population likely to use the drug involved.

tential adverse events that may be related to

	likely to use the drug involved.
5	"(B) The seriousness of the disease or con-
6	dition that is to be treated with the drug.
7	"(C) The expected benefit of the drug with
8	respect to such disease or condition.
9	"(D) The expected or actual duration of
10	treatment with the drug.
11	"(E) The seriousness of any known or po-

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1	the drug and the background incidence of such
2	events in the population likely to use the drug.
3	"(F) The availability and safety of a drug
4	or other treatment, if any, for such disease or
5	condition to which the safety of the drug may
6	be compared.
7	"(G) Whether the drug is a new molecular
8	entity.".

Page 9, lines 17 through 21, strike "Not later than" and all that follows through "the holder shall submit" and insert "Not later than 120 days after the Secretary notifies the holder of an approved covered application that the Secretary has made a determination under subparagraph (A) with respect to the drug involved, or within such other time as the Secretary requires to protect the public health, the holder shall submit".

Page 11, line 13, insert "since the drug was approved, since the risk evaluation and mitigation strategy was required, or" before "since the last assessment".

Page 13, after line 4, insert the following (and make such technical and conforming changes as may be necessary):

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1	"(E) data derived from a postmarket risk iden-	
2	tification and analysis system under section	
3	505(k)(3).	
folle	Strike page 19, lines 15 through 17, and insert the owing:	
4	"(C) notify wholesalers of the drug of	
5	those health care providers—	
	Strike page 20, lines 1 through 13, and insert the	
foll	owing:	
6	"(5) Limitation.—No holder of an approved	
7	application shall use any restriction on distribution	
8	required by the Secretary as necessary to assure safe	
9	use of the drug to block or delay approval of an ap-	
10	plication under section 505(b)(2) or (j) or to prevent	

viated new drug application.

"(6) BIOEQUIVALENCE TESTING.—Notwithstanding any other provisions in this subsection, the holder of an approved application that is subject to distribution restrictions required under this subsection that limit the ability of a sponsor seeking approval of an application under subsection 505(b)(2) or (j) to purchase on the open market a sufficient

application of such restriction under subsection

(i)(1)(B) to a drug that is the subject of an abbre-

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1	quantity of drug to conduct bioequivalence testing
2	shall provide to such a sponsor a sufficient amount
3	of drug to conduct bioequivalence testing if the spon-
4	sor seeking approval under section 505(b)(2) or
5	(j)—
6	"(A) agrees to such restrictions on dis-
7	tribution as the Secretary finds necessary to as-
8	sure safe use of the drug during bioequivalence
9	testing; and
10	"(B) pays the holder of the approved appli-
11	cation the fair market value of the drug pur-
12	chased for bioequivalence testing.
13	"(7) Letter by Secretary.—Upon a showing
14	by the sponsor seeking approval under section
15	505(b)(2) or (j) that the sponsor has agreed to such
16	restrictions necessary to assure safe use of the drug
17	during bioequivalence testing, the Secretary shall
18	issue to the sponsor seeking to conduct bioequiva-
19	lence testing a letter that describes the Secretary's
20	finding which shall serve as proof that the sponsor
21	has satisfied the requirements of subparagraph
22	(6)(A).
23	"(8) Evaluation of elements to assure
24	SAFE USE.—The Secretary, acting through the Drug
25	Safety and Risk Management Advisory Committee

1	(or any successor committee) of the Food and Drug
2	Administration, shall—
3	"(A) seek input from patients, physicians,
4	pharmacists, and other health care providers
5	about how elements to assure safe use under
6	this subsection for 1 or more drugs may be
7	standardized so as not to be—
8	"(i) unduly burdensome on patient ac-
9	cess to the drug; and
10	"(ii) to the extent practicable, mini-
11	mize the burden on the health care delivery
12	system;
13	"(B) at least annually, evaluate, for 1 or
14	more drugs, the elements to assure safe use of
15	such drug to assess whether the elements—
16	"(i) assure safe use of the drug;
17	"(ii) are not unduly burdensome on
18	patient access to the drug; and
19	"(iii) to the extent practicable, mini-
20	mize the burden on the health care delivery
21	system; and
22	"(C) considering such input and evalua-
23	tions—

1	"(i) issue or modify agency guidance
2	about how to implement the requirements
3	of this subsection; and
4	"(ii) modify elements under this sub-
5	section for 1 or more drugs as appropriate.
6	"(9) Waiver in public health emer-
7	GENCIES.—The Secretary may waive any restriction
8	on distribution or use under this subsection during
9	the period described in section 319(a) of the Public
10	Health Service Act with respect to a qualified coun-
11	termeasure described under section 319F-1(a)(2) of
12	such Act, to which a restriction or use under this
13	subsection has been applied, if the Secretary has—
14	"(A) declared a public health emergency
15	under such section 319; and
16	"(B) determined that such waiver is re-
17	quired to mitigate the effects of, or reduce the
18	severity of, such public health emergency.".

Strike page 21, lines 13 through 24, and insert the following (and make such technical and conforming changes as may be necessary):

19 "(C) within a time period to be determined 20 by the Secretary, if the Secretary determines 21 that new safety or effectiveness information in-22 dicates that—

1	"(i) an element under subsection (d)
2	or (e) should be modified or included in
3	the strategy; or
4	"(ii) an element under subsection (f)
5	should be modified or included in the strat-
6	egy; or

Page 24, after line 10, insert the following (and make such technical and conforming changes as may be necessary):

7 "(2) Marketing plan.—As part of a review 8 conducted under this subsection, the Secretary may 9 require the applicant to submit information regard-10 ing its marketing plan and practices for the drug, so 11 as to allow the Secretary to determine whether any 12 of the proposed or ongoing marketing activities un-13 dermine any of the requirements of the risk evalua-14 tion and mitigation strategy.

Page 37, line 6, strike "representatives" and insert "include such representatives as the Secretary shall designate".

Page 48, lines 17 through 22, strike "fails" through "to comply with" and insert "fails to comply with".

Page 48, after line 24, insert the following:

1	"(z) If it is a drug, and the responsible person (as
2	such term is used in section 505(o)) is in violation of a
3	requirement established under paragraph (3) (relating to
4	postmarket studies and clinical trials) or paragraph (4)
5	(relating to labeling) of section 505(o) with respect to such
6	drug.

Page 49, strike lines 12 through 22, and insert the following:

7	"(3) Any applicant (as such term is used in sec-
8	tion 505A) who violates a requirement of section
9	505(o), section 505(p), or section 505A shall be sub-
10	ject to a civil monetary penalty of—
11	"(A) not more than \$250,000 per viola-
12	tion, and not to exceed \$1,000,000 for all such
13	violations adjudicated in a single proceeding; or
14	"(B) in the case of a violation that con-
15	tinues after the Secretary provides notice of
16	such violation to the applicant, not more than
17	\$10,000,000 per violation, and not to exceed
18	\$50,000,000 for all such violations adjudicated
19	in a single proceeding.
20	If a violation referred to in subparagraph (A) or (B)
21	is continuing in nature and poses a substantial
22	threat to the public health, the Secretary may im-
23	pose a civil penalty not to exceed \$1,000,000 per

- day during such time period such person is in viola-
- 2 tion.".

Page 50, line 25, insert after the period the following: "As part of such study, the Commissioner shall consider the possibility of including in the labeling and any direct-to-consumer advertisements of a newly approved drug or indication a unique symbol indicating the newly approved status of the drug or indication for a period after approval.".

At the appropriate place in the bill, insert the following:

- 3 SEC. . CLINICAL TRIAL GUIDANCE FOR ANTIBIOTIC
- 4 DRUGS.
- 5 Chapter V of the Federal Food, Drug, and Cosmetic
- 6 Act (21 U.S.C. 351 et seq.) is amended by inserting after
- 7 section 510 the following:
- 8 "SEC. 511. CLINICAL TRIAL GUIDANCE FOR ANTIBIOTIC
- 9 **DRUGS.**
- 10 "(a) IN GENERAL.—Not later than 1 year after the
- 11 date of enactment of this section, the Secretary, acting
- 12 through the Commissioner of Food and Drugs, shall issue
- 13 guidance for the conduct of clinical trials with respect to
- 14 antibiotic drugs, including antimicrobials to treat acute
- 15 bacterial sinusitis, acute bacterial otitis media, and acute

- 1 bacterial exacerbation of chronic bronchitis. Such guide-
- 2 lines shall indicate the appropriate animal models of infec-
- 3 tion, in vitro techniques, and valid microbiologic surrogate
- 4 markers.
- 5 "(b) REVIEW.—Not later than 5 years after the date
- 6 of enactment of this section, the Secretary, acting through
- 7 the Commissioner of Food and Drugs, shall review and
- 8 update the guidance described under subsection (a) to re-
- 9 flect developments in scientific and medical information
- 10 and technology.".

At the appropriate place in the bill, insert the following:

- 11 SEC. ___. PROHIBITION AGAINST FOOD TO WHICH DRUGS
- 12 OR BIOLOGICAL PRODUCTS HAVE BEEN
- ADDED.
- 14 Section 301 of the Federal Food, Drug, and Cosmetic
- 15 Act (21 U.S.C. 331) is amended by adding at the end the
- 16 following:
- 17 "(____) The introduction or delivery for introduction
- 18 into interstate commerce of any food to which has been
- 19 added—
- "(1) a drug approved under section 505,
- 21 "(2) a biological product licensed under section
- 351 of the Public Health Service Act, or

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1 "(3) a drug or biological product for which sub-2 stantial clinical investigations have been instituted 3 and for which the existence of such investigations 4 has been made public, 5 unless such drug or biological product was marketed in food before any approval of the drug under section 505 6 7 of this Act, before licensure of the biological product under 8 section 351 of the Public Health Service Act, and before 9 any substantial clinical investigations involving the drug 10 or biological product have been instituted, or unless the

At the appropriate place in the bill, insert the following:

of such drug or biological product to the food.".

Secretary, in the Secretary's discretion, has issued a regu-

lation, after notice and comment, approving the addition

- 14 SEC. ___. ASSURING PHARMACEUTICAL SAFETY.
- 15 Chapter V of the Federal Food, Drug, and Cosmetic
- 16 Act (21 U.S.C. 351 et seq.) is amended by inserting after
- 17 section 505B the following:
- 18 "SEC. 505C. PHARMACEUTICAL SECURITY.
- 19 "(a) In General.—The Secretary shall develop
- 20 standards and identify and validate effective technologies
- 21 for the purpose of securing the prescription drug distribu-
- 22 tion system against counterfeit, diverted, subpotent, sub-
- 23 standard, adulterated, misbranded, or expired drugs.

1	"(b) Standards Development.—
2	"(1) In general.—The Secretary shall, in con-
3	sultation with the agencies specified in paragraph
4	(3), prioritize and develop standards for the identi-
5	fication, validation, authentication, and tracking of
6	prescription drugs.
7	"(2) Promising technologies.—The stand-
8	ards developed under this subsection shall address
9	promising technologies, including—
10	"(A) radio frequency identification tech-
11	nology;
12	"(B) nanotechnology;
13	"(C) encryption technologies; and
14	"(D) other track-and-trace technologies.
15	"(3) Interagency collaboration.—In car-
16	rying out this subsection, the Secretary shall consult
17	with Federal health and security agencies, includ-
18	ing—
19	"(A) the Administrator of the Drug En-
20	forcement Administration;
21	"(B) the Secretary of the Department of
22	Homeland Security
23	"(C) the Secretary of Commerce; and
24	"(D) other appropriate Federal and State
25	agencies.

1	"(c) Inspection and Enforcement.—
2	"(1) IN GENERAL.—The Secretary shall expand
3	and enhance the resources and facilities of the Office
4	of Regulatory Affairs of the Food and Drug Admin-
5	istration to protect the prescription drug distribution
6	system against counterfeit, diverted, subpotent, sub-
7	standard, adulterated, misbranded, or expired drugs.
8	"(2) Activities.—The Secretary shall under-
9	take enhanced and joint enforcement activities with
10	other Federal agencies and State officials, and es-
11	tablish regional capacities for the validation of pre-
12	scription drugs and the inspection of the prescrip-
13	tion drug distribution system.
14	"(d) Definition.—In this section, the term 'pre-
15	scription drug' means a drug subject to section
16	503(b)(1).".

At the appropriate place in the bill, insert the following new section (and make such technical and conforming changes as may be necessary):

17 SEC. ORPHAN ANTIBIOTIC DRUGS.

18 (a) Public Meeting.—The Commissioner of Food 19 and Drugs shall convene a public meeting regarding which 20 serious and life threatening infectious diseases, such as 21 diseases due to gram-negative bacteria and other diseases 22 due to antibiotic-resistant bacteria, potentially qualify for

- 1 available grants and contracts under section 5(a) of the
- 2 Orphan Drug Act (21 U.S.C. 360ee(a)) or other incentives
- 3 for development.
- 4 (b) Grants and Contracts for the Develop-
- 5 MENT OF ORPHAN DRUGS.—Section 5(c) of the Orphan
- 6 Drug Act (21 U.S.C. 360ee(c)) is amended to read as fol-
- 7 lows:
- 8 "(c) For grants and contracts under subsection (a),
- 9 there is authorized to be appropriated \$30,000,000 for
- 10 each of fiscal years 2008 through 2012.".