

**ESTIMATING ENERGY AND COST SAVINGS
AND EMISSIONS REDUCTIONS FOR THE
STATE ENERGY PROGRAM BASED ON
ENUMERATION INDICATORS DATA**

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EXECUTIVE SUMMARY

As part of an effort to produce metrics for quantifying the effects of the U.S. Department of Energy's (DOE's) State Energy Program (SEP), staff at Oak Ridge National Laboratory (ORNL) developed a classification scheme for describing the various state activities supported by SEP funds. This involved identifying a number of distinct program areas into which all of the various state SEP activities could be placed. Then, a set of "enumeration indicators" was developed to describe key activities within each of those areas. Although originally developed to count program activities, the enumeration indicators are used here as a basis for estimating the savings and emissions reductions achieved by the SEP. While there are additional benefits associated with the SEP, such as increased energy security and economic well-being, they are not addressed in this study.

The 20 program areas that are the focus of this study are listed below.

- Information Inquiries
- Mass Media
- School Education Programs
- Workshops/Training
- Retrofits
- Energy Audits
- Procurement of Energy-Efficient Products
- Technical Assistance
- Loans and Grants
- Codes and Standards
- Rating and Labeling
- Home Energy Rating Systems (HERS) and Energy-Efficiency Mortgages (EEMs)
- Incentives
- Interest Subsidies
- Alternative Fuels
- Planning
- Tax Credits
- Traffic Signals and Controls
- Research, Development, Demonstration, and Deployment (RDD&D)
- Carpools/Vanpools

All states, territories, and the District of Columbia were contacted in late 2001 and asked to provide “enumeration indicators” data describing their SEP activities for their most recent completed program year. The 20 states listed below responded by August 31, 2002, and the information that they provided serves as the basis for this report.

- Alabama
- Arkansas
- California
- Colorado
- Georgia
- Hawaii
- Idaho
- Iowa
- Minnesota
- Nebraska
- New York
- Ohio
- Oregon
- Rhode Island
- Tennessee
- Texas
- Washington
- West Virginia
- Wisconsin
- Wyoming

The 20 responding states are spread across the entire United States, both from east to west and from north to south. They include the three most populous states in the nation (California, Texas, and New York) as well as the least populous state (Wyoming). Together, they represent 45.6% of all funds allocated by SEP in 2000 (from formula grants and special project awards combined) and 49.6% of the entire United States population.

In combination, the 20 responding states reported receiving slightly more than \$26 million in SEP funds and over \$119 million in *total* funding, which includes both SEP and leveraged non-SEP monies. For each dollar of SEP funding spent on all program types, the states obtained \$3.54 from other sources. There was substantial variation among the responding states in how they calculated the amount of money leveraged, with some states reporting a much larger portion of their non-SEP funding than did others. Also, the System Benefits Charge (SBC) funds received by some states were very substantial but were not counted in this study. If *all* funding received by State Energy Offices was counted, the leveraging figure—and overall savings—would be much greater than reported here. The differences in state reporting practices, and the variety of funding sources that they utilize, suggest the need for a standard definition of leveraging, both for SEP and other DOE programs, which warrants additional future study.

As shown in Table ES.1, three-fourths or more of the responding states conducted activities using SEP funds in the areas of Workshops/Training, Mass Media, Information Inquiries, Loans and Grants, Technical Assistance, Alternative Fuels, and Codes and Standards. On the other end of the scale, less than one-fourth of the responding states engaged in SEP-supported activities related to Traffic Signals and Controls, Tax Credits, Rating and

Table ES.1. Program area funding and activity reported by responding states

Program area	SEP funding as percent of total SEP funding reported for all 20 program areas (%)	Total funding (SEP + non-SEP) as percent of total reported for all 20 program areas (%)	Number of states providing data
Loans and Grants	22.11	21.75	16
Codes and Standards	18.89	7.29	15
Alternative Fuels	17.38	20.23	16
Information Inquiries	7.38	3.18	17
Technical Assistance	6.40	9.66	16
Energy Audits	5.37	3.84	12
Workshops/Training	5.14	3.81	19
Research, Development, Demonstration, and Deployment (RDD&D)	4.86	4.77	13
Planning	4.13	1.22	12
Mass Media	3.03	6.95	18
School Education	1.74	1.57	10
Retrofits	1.31	1.67	12
HERS/EEMs	1.20	12.36	5
Incentives	0.54	0.31	5
Carpools/Vanpools	0.36	0.23	2
Rating and Labeling	0.06	0.01	2
Interest Subsidies	0.05	0.34	2
Procurement	0.05	0.33	6
Traffic Signals	0	0.49	2
Tax Credits	0	0.0	2

Labeling, Carpools/Vanpools, and Interest Subsidies. The three most-heavily funded program areas (Loans and Grants, Codes and Standards, and Alternative Fuels) together accounted for over 58% of all SEP funding reported by the responding states and the top five (the previous three plus Information Inquiries and Technical Assistance) accounted for over 72% of SEP funding. Not surprisingly, those program areas receiving the largest share of SEP funding are also areas in which a majority of the responding states conducted activities.

For *total* funding (SEP plus non-SEP), Loans and Grants received the largest amount, followed by Alternative Fuels, HERS/EEMs, Technical Assistance, Codes and Standards, and Mass Media. The program areas with the lowest total funding were Tax Credits, Rating and Labeling, Carpools/Vanpools, Incentives, Procurement, Interest Subsidies, and Traffic Signals. This list of the most- and least-funded program areas is similar, but not identical, to the compilation presented above for SEP funding. Differences between the two lists are due to the fact that some program areas leveraged substantially more funds from non-SEP sources than did others.

Estimates of the savings achieved per SEP activity were developed by ORNL staff for selected enumeration indicators in 14 of the 20 program areas listed previously. Those savings coefficients were taken from recent evaluations that focus on the effects of various state energy efficiency and renewable energy programs as well as from previous ORNL research on the measurement of SEP outcomes. The per-unit savings estimates were multiplied by state-provided information on the number of activities undertaken to calculate energy savings. Those energy-savings numbers were, in turn, multiplied by average energy prices to provide estimates of cost savings. Because the individual savings estimates generally were taken from a limited number of studies and are here applied broadly to the entire SEP, they must be treated as approximations of actual savings. Still, this study is the most rigorous and comprehensive study of the SEP undertaken to date, and the resulting savings numbers represent valid estimates of program accomplishments.

Figure ES.1 graphically illustrates the savings achieved by the responding states in the various program areas for which outcomes could be quantified. Approximately 85 percent of the total energy savings occurred in the top five program areas: Codes and Standards, Energy Audits, Rating and Labeling, Workshops and Training, and Incentives. Nearly all of the remaining energy savings came from the next three highest-saving program areas: Retrofits, Loans and Grants, and Technical Assistance. Because emissions reductions are calculated directly from energy savings, the relative magnitude of the reductions achieved in each program area are the same as for energy savings.

In all 14 program areas for which outcomes could be quantified, annual energy savings were estimated to be nearly 19,000,000 million source BTUs and cost savings were almost \$117 million. These estimates are likely to be low because they do not include savings estimates for one or more important enumeration indicators or energy-consuming sectors within some of those 14 areas, nor do they contain savings numbers for six other program areas where *no* savings coefficients could be developed.

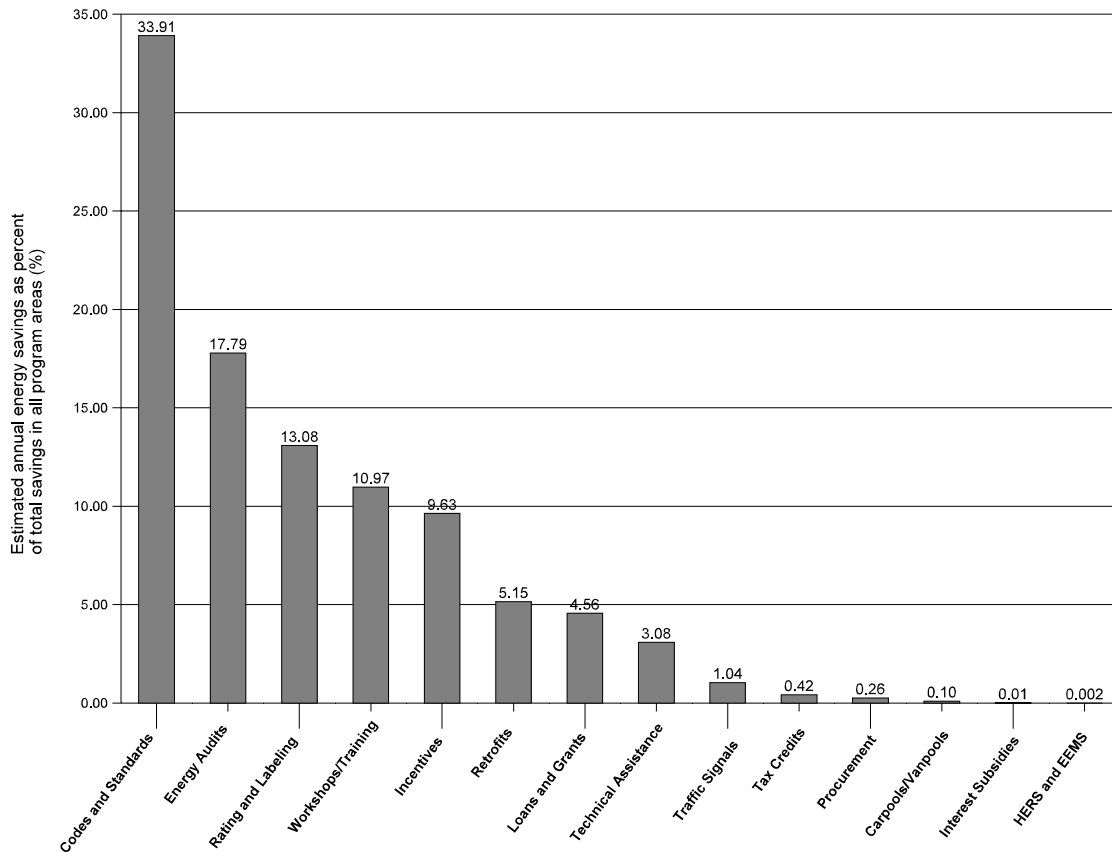


Figure ES.1. Estimated annual energy savings, by program area.

In the responding states, 1.17 million source BTUs and \$7.23 were saved annually for each dollar of SEP funds spent on programs for which savings could be quantified. This represents a payback period of only 0.14 years. For total reported funding (SEP plus leveraged non-SEP), each dollar allocated to those same program areas resulted in annual savings of 0.25 million source BTUs and \$1.58 (Figures ES.2 and ES.3). The payback period for this total investment is 0.63 years. And the annual savings reported here are expected to continue for many years to come.

Emissions reductions were calculated by multiplying the savings achieved within each program area by coefficients representing average emissions per million source BTUs for that program area for various types of substances. For all 14 program areas where savings could be quantified, carbon emissions were reduced by nearly 328,000 metric tons annually, SO₂

emissions

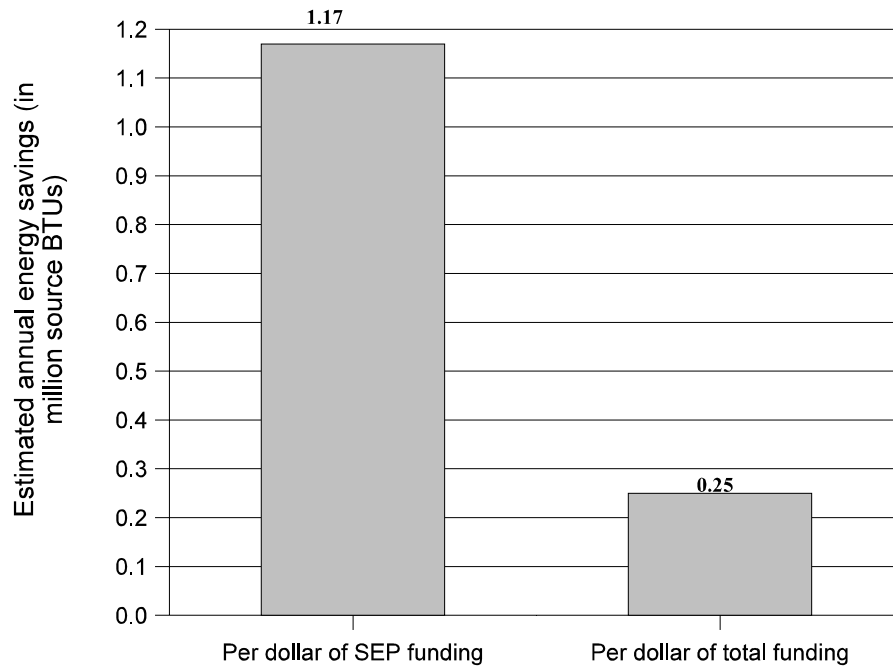


Figure ES.2. Estimated annual energy savings per dollar of funding for program areas where savings are quantified

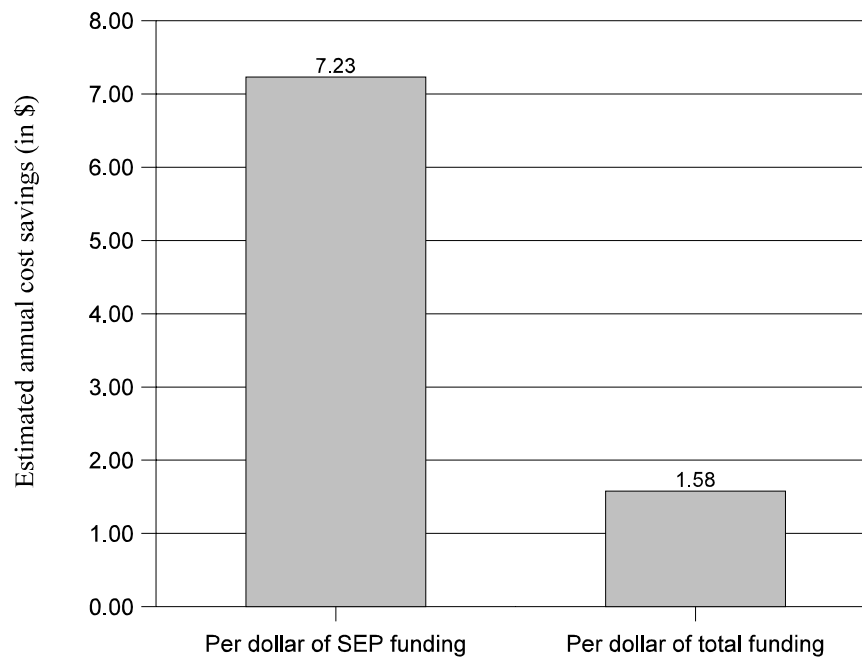


Figure ES.3. Estimated annual cost savings per dollar of funding for program areas where savings are quantified

declined by almost 3,500 metric tons per year, annual emissions of NO_x went down by over 2,6000 metric tons, yearly emissions of CO were reduced by almost 450 metric tons, and both VOCs and PM10 emissions declined by roughly 60 metric tons per year.

In addition, the SEP produces benefits of other kinds (e.g., security-related, economic) that were not quantified by this study. Had the full monetary value of all non-energy benefits been calculated, it is likely that the cost savings numbers presented above would have been considerably larger.

The savings and emissions reductions estimates for the responding states can be extrapolated to the nation as a whole based on the proportion of total SEP funding represented by the states that provided data. Since the 20 responding states, in combination, account for 45.6% of total SEP funding, energy and cost savings for this group can be multiplied by an adjustment factor of 2.19298 (the inverse of 0.456) to produce a defensible estimate of nationwide savings. Based on the savings estimates generated for the responding states, estimated annual energy and cost savings for the nation as a whole would be over 41,000,000 million source BTUs and \$256 million, respectively. Carbon emissions would be reduced by nearly 720,000 metric tons, while the emissions in the other five categories studied would be considerably smaller but still substantial.

The impressive savings and emissions reductions numbers, ratios of savings to funding, and payback periods presented above, while not precise, indicate that the SEP is operating effectively and is having a substantial positive impact on the nation's energy situation.

1. INTRODUCTION

BACKGROUND

The U.S. Department of Energy's (DOE's) State Energy Program (SEP) was established in 1996 by merging two long-standing programs, the State Energy Conservation Program (SECP) and the Institutional Conservation Program (ICP), both of which had been in existence since 1976 (U.S. Department of Energy 2001a). The SEP provides financial and technical assistance for a wide variety of energy efficiency and renewable energy activities undertaken by the states, and the resources provided by DOE typically are augmented by money and in-kind assistance from a number of sources, including other federal agencies, state government, and the private sector. The states' SEP efforts include a number of mandatory activities, such as the establishment of lighting efficiency standards for public buildings, as well as a broad range of optional activities, such as the provision of energy audits and the development of integrated energy plans. The purpose of this report is to present estimates of the savings and emissions reductions achieved by the SEP during its most recent year of operation, based on information regarding program activities provided by the states themselves.

As part of an effort to produce metrics for quantifying the effects of the SEP, staff at Oak Ridge National Laboratory (ORNL) developed a classification scheme for describing the various state activities supported by SEP funds. This involved identifying a number of distinct program areas into which all of the various state SEP activities could be placed. Originally, 21 program areas were identified but one—Low-Income Weatherization—was dropped because no SEP funds were directly used to support those efforts. The 20 remaining program areas, which are the focus of this study, are shown in Table 1.

A set of “enumeration indicators” was developed to describe key activities within each of the 20 areas shown in Table 1 (Schweitzer et. al. 2002). In the terminology of the Government Performance and Results Act (GPRA), these enumeration indicators describe program “outputs,” or key actions taken (e.g., number of energy audits performed, number of buildings retrofit), rather than “outcomes,” which are the ultimate program results (e.g., energy and cost savings).

All together, there are nearly 80 enumeration indicators that describe state activities performed under the SEP. For nearly all of the 20 program areas, state activities are described by between two and four enumeration indicators each. For example, the enumeration indicators for the Workshops/Training program area are the number of workshops and training sessions developed, number of workshops and training sessions presented, and number of persons attending those sessions, all disaggregated by energy-consuming sector. For Retrofits, the indicators are the number of buildings retrofit, number of buildings receiving various types of measures, and building square footage, all reported by building type. Each set of enumeration indicators presents a complete picture of the important activities performed within its program area.

Table 1. Program areas covered by enumeration indicators

1	Information Inquiries
2	Mass Media
3	School Education Programs
4	Workshops/Training
5	Retrofits
6	Energy Audits
7	Procurement of Energy-Efficient Products
8	Technical Assistance
9	Loans and Grants
10	Codes and Standards
11	Rating and Labeling
12	Home Energy Rating Systems (HERS) and Energy-Efficiency Mortgages (EEMs)
13	Incentives
14	Interest Subsidies
15	Alternative Fuels
16	Planning
17	Tax Credits
18	Traffic Signals and Controls
19	Research, Development, Demonstration, and Deployment (RDD&D)
20	Carpools/Vanpools

The enumeration indicators were developed to provide a uniform and systematic way for describing and measuring the broad range of SEP-supported activities undertaken by the various states and territories. This activity-based approach focuses on important program outputs and provides a detailed and comprehensive picture of what the SEP has accomplished in any given time period. It goes beyond a general description of the broad functional areas and energy-consuming sectors addressed to describe, in substantial detail, the specific actions that are taken by the states.

Although the enumeration indicators originally were developed to count program “outputs,” they also can be used as a basis for estimating “outcomes.” State-provided information on the number of activities undertaken can be multiplied by estimates of the amount of energy saved per activity, and the product will approximate energy savings for that program area. For example, if a state provides counts of the number of people attending workshops and training sessions and a coefficient is developed for average energy savings achieved per workshop participant, multiplying the first number by the second one will yield estimated energy savings within the Workshops/Training program area for that state. And that number can be multiplied by emissions reductions coefficients to yield estimates of the amount by which various types of emissions would be reduced.

While this study measures energy and cost savings and emissions reductions, it does not attempt to quantify other important benefits that also are associated with the SEP. These include positive effects on national security, the economy, and individual health and safety. Alternative Fuels programs, which receive a considerable portion of SEP funding, are designed to decrease petroleum consumption and increase the nation’s energy security rather than to reduce the absolute amount of energy consumed. Energy emergency plans are developed to help communities address possible supply shortages and interruptions rather than to cut the total amount of energy use. And activities in other program areas also can have important economic, social, and national security effects in addition to the energy and costs savings and emissions reductions that they engender. These non-energy benefits are important, and intended, products of the SEP and contribute substantially to its social value. Accordingly, it must be acknowledged that the total benefits produced by SEP activities are greater than those quantified in this report.

SCOPE OF REPORT

Subsequent chapters of this report provide additional information on the methods used to quantify SEP activities and accomplishments and the major findings of that effort. Chapter 2 describes how enumeration indicators data were collected and how energy and cost savings and emissions reductions were calculated from them. In Chapter 3, we list the states that provided data for this study and the share of total SEP funding represented by each one. In addition, the number of states providing data in each of the 20 program areas is given, along with the amount of funding allocated to each area and the additional resources leveraged from non-SEP sources. Overall funding for all program areas combined is also described. Chapter 4 describes the energy

and cost savings and emissions reductions achieved, overall and in the various individual program areas. Chapter 5 summarizes the key findings reported earlier and extrapolates savings and emissions reductions from the responding states to the SEP program nationwide.

2. METHODS

DATA COLLECTION

ORNL prepared a set of electronic spreadsheets containing all enumeration indicators for each of the 20 program areas and presenting blank spaces in which representatives of the states could indicate the number of SEP-supported activities of each type in which they had engaged in their most recent completed program year. In early October of 2001, National Association of State Energy Officials (NASEO) staff contacted the appropriate people in the states, territories, and District of Columbia, and asked them to fill in the enumeration indicator spreadsheets, which were posted on the NASEO website (NASEO 2001), and return the completed materials to NASEO.

During the Fall of 2001, while state energy officials began to fill in the enumeration indicator spreadsheets with information about their SEP activities, ORNL staff developed estimates of per-unit energy savings for key activities in the various program areas¹. The information for that endeavor came from recent evaluations focusing on the effects of various state energy efficiency and renewable energy programs. A number of articles published in journals and conference proceedings were reviewed, and findings were extracted from those that were relevant to this study and employed rigorous and well-accepted research methods. Using the best of the available data and drawing on their own previous research on SEP metrics, ORNL staff were able to develop per-unit energy-savings estimates for at least one enumeration indicator in each of 14 program areas. An effort was made to keep the energy-savings coefficients conservative by adjusting them downward to account for factors such as installation, savings-realization, and compliance rates, where appropriate. Energy-savings coefficients were not developed for six of the 20 program areas, either because insufficient data were available, the indicators did not lend themselves to the estimation of savings, or—in the case of Alternative Fuels—the program area’s efforts were not primarily designed to save energy. In some program areas (e.g., HERS and EEMs), *partial* savings could be estimated but coefficients could not be developed for one or more important enumeration indicators or energy-consuming sectors.

In the 14 program areas where energy savings could be quantified, the individual savings estimates generally were taken from a limited number of studies and are applied broadly to the entire SEP. Accordingly, they must be recognized as approximations of actual savings. Despite this, the current study represents the most comprehensive and rigorous evaluation of the SEP performed to date, and the savings number presented in this document are valid estimates of program accomplishments. The program areas covered and the specific enumeration indicators

¹ Energy savings were expressed in terms of millions of British Thermal Units (BTUs), regardless of the fuel involved, to allow the combination of savings by different fuel types. Where the fuel in question was electricity, kilowatt hours were converted to *source BTUs* (i.e., the amount of energy required at the power plant to produce a specified amount of usable energy), using the formula: one kWh = 0.010883 million source BTUs. If electricity savings were expressed in site BTUs, they were converted to source BTUs by multiplying by 3.189. Source BTUs were used as the common unit of measurement to reflect the *total* amount of energy saved.

for which savings coefficients were developed are shown in Table 2. A more complete discussion of the energy-savings coefficients used is provided in Appendix A.

Table 2. Enumeration indicators for which per-unit savings coefficients were developed

Program area	Enumeration indicator
• Workshops/Training	1. Number of people attending workshops, by sector
• Retrofits	1. Number of buildings retrofit, by sector 2. Floor space of buildings retrofit, by sector
• Energy Audits	1. Number of audits performed, by sector 2. Floor space audited, by sector 3. Projected energy savings, by sector
• Procurement of Energy-Efficient Products	1. Number of units purchased, by type
• Technical Assistance	1. Number of recommendations made for energy-efficiency measures or strategies, by sector
• Loans and Grants	1. Monetary value of loans given, by sector 2. Monetary value of grants given, by sector
• Codes and Standards	1. Number of energy-consuming systems or technologies for which codes and standards are adopted at state or local level, by sector
• Rating and Labeling	1. Number of energy-consuming devices for which rating and labeling systems are endorsed by the state
• HERS and EEMs	1. Number of Energy Efficiency Mortgages issued in conjunction with a Home Energy Rating System
• Incentives	1. Monetary value of rebates provided, by sector
• Interest Subsidies	1. Monetary value of interest subsidies provided, by sector
• Tax Credits	1. Monetary value of tax credits given, by sector
• Traffic Signals and Controls	1. Number of energy-efficient traffic signals and controls installed
• Carpools/Vanpools	1. Number of new carpools/vanpools formed

CALCULATING SAVINGS AND EMISSIONS REDUCTIONS

All state responses provided by August 31, 2002, were used in this analysis. For each relevant enumeration indicator, the number of activities reported by each responding state was multiplied by the associated per-unit savings coefficient. The energy-savings numbers calculated in this manner for each state were summed to get estimated total savings for all responding states, expressed as millions of source BTUs. Estimates of the cost savings to energy consumers were generated by multiplying the energy-savings estimates by \$6.20, which is the approximate average cost of one million source BTUs of energy for all energy-consuming sectors nationwide². The key inputs used in the savings calculations and the resulting outcomes for each program area are presented in Appendix B.

Emissions reductions were calculated directly from the energy-savings estimates discussed above. Essentially, the amount of savings achieved by each state within each program area was multiplied by coefficients represented average emissions per million source BTUs for that program area for six different emissions types: Carbon; Nitrogen Oxide (NO_x); Sulphur Dioxide (SO₂); Volatile Organic Compounds (VOCs); Carbon Monoxide (CO); and Fine Particulate Matter (PM₁₀). For each program area, the emissions reductions of each type achieved by the various states were summed to get estimated total emissions reductions for all respondents. A more detailed description of the method discussed here is presented in Appendix C.

The savings and emissions reductions estimates for the responding states can be extrapolated to the nation as a whole based on the proportion of *total* SEP funding represented by the responding states³. For instance, if the responding states represent 50% of nationwide SEP funding, the estimates of combined savings or emissions reductions for those states can be multiplied by 2.0 (the inverse of 0.50) to give an approximation of what the numbers would be if *all* states had provided information on their SEP activities. Using this adjustment factor to extrapolate the findings to the entire United States yields imperfect results because it rests on the assumption that the non-responding states would achieve the same amount of energy savings per dollar of SEP funding as did the responding states. Despite the fact that the non-responding states are likely to differ somewhat from the responding states in the overall cost-effectiveness of their programs, the above-described method provides a defensible approximation of nationwide outcomes in all program areas combined. However, because the mix of SEP activities tends to vary substantially from state to state, we did not feel comfortable extrapolating results to the entire nation for each individual program area.

² Based on 2000 energy prices, the average cost of one million source BTUs of natural gas in all energy-consuming sectors was approximately \$6.28 and the average cost of one million *source* BTUs of electricity was \$6.14. Accordingly, \$6.20 per million source BTUs was used as an approximation of the cost of fuel of all types in all sectors.

³ Data on each state's Fiscal Year 2000 SEP funding was taken from the WINSaga data base.

Upon completing the data analysis, we prepared a draft report and sent it to a number of experts in the fields of energy efficiency and program evaluation for their review. We asked for comments on the entire document, with special attention to our detailed descriptions of the coefficients used to estimate energy savings. After receiving extensive reviewer comments, we adjusted the saving coefficients as necessary and thoroughly revised the entire document. A listing of the reviewers and their organizational affiliations is contained in the Acknowledgments section of this report.

3. DESCRIPTION OF RESPONDING STATES

KEY STATE CHARACTERISTICS

Between late November 2001 and the end of August 2002, twenty states provided the requested enumeration indicator data for their most recent completed program year⁴. As shown in Figure 1, these states are spread across the entire United States, both from east to west and from north to south. They include the three most populous states in the nation (California, Texas, and New York) as well as the least populous state (Wyoming). Table 3 shows the percent of total U.S. population and the percent of total SEP funding represented by each of the responding states. Together, the 20 responding states represent 45.6% of all funds allocated by SEP in Fiscal Year 2000 (from formula grants and special project awards combined) and 49.6% of the entire United States population. As a group, the respondents do a good job of representing the diversity of SEP activities and performance found nationwide.

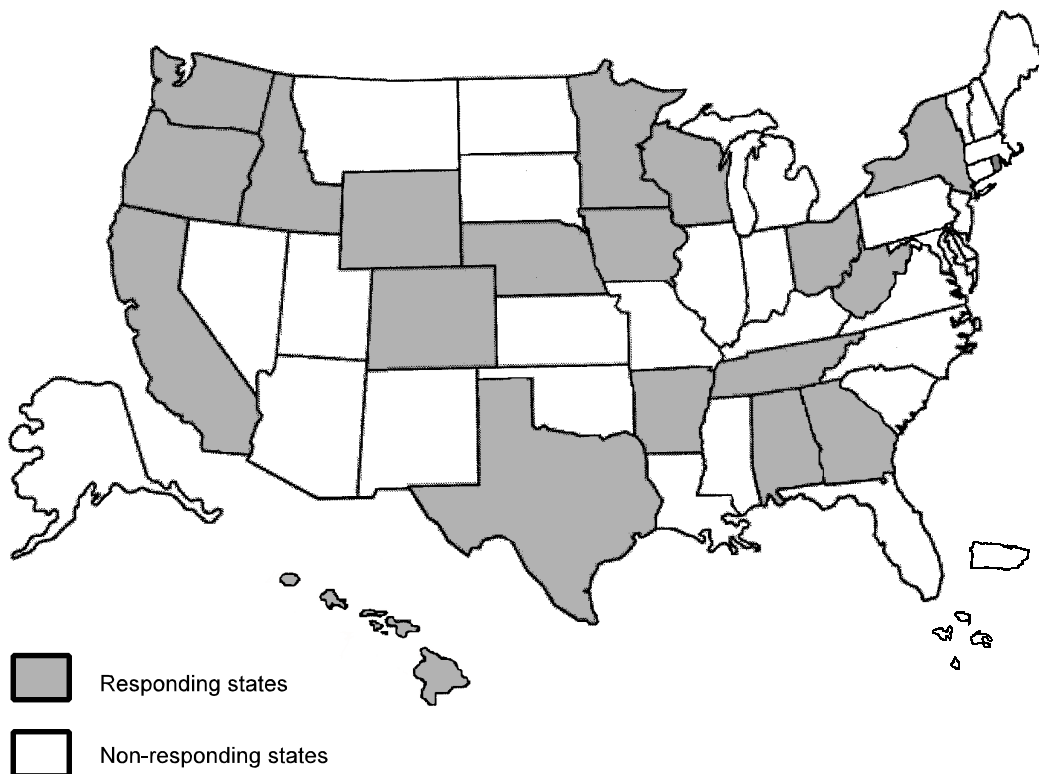


Figure 1. States providing enumeration indicators data.

⁴ In addition to the states discussed in this document, one other state sent information on its funding but is not included in this study because it provided no data on its SEP activities.

Table 3. Responding states: population and SEP funding as percent of total

Responding state	Percent of total U.S. population	Percent of total SEP funding
Alabama	1.6	1.2
Arkansas	0.9	0.9
California	12.0	7.3
Colorado	1.5	1.5
Georgia	2.9	2.0
Hawaii	0.4	0.8
Idaho	0.5	1.4
Iowa	1.0	2.3
Minnesota	1.7	1.7
Nebraska	0.6	1.0
New York	6.7	5.7
Ohio	4.0	3.4
Oregon	1.2	1.5
Rhode Island	0.4	0.9
Tennessee	2.0	1.8
Texas	7.4	5.1
West Virginia	0.6	1.1
Washington	2.1	2.7
Wisconsin	1.9	2.7
Wyoming	0.2	0.6
Total	49.6	45.6

PROGRAM AREA ACTIVITY

The number of states providing data for each program area is shown in Table 4. Clearly, there is substantially more state activity in some areas than in others. Three-fourths or more of the responding states conducted activities using SEP funds in the areas of Workshops/Training, Mass Media, Information

Table 4. Number of states providing data for each program area

Program area	Number of states providing data
Workshops/Training	19
Mass Media	18
Information Inquiries	17
Loans and Grants	16
Technical Assistance	16
Alternative Fuels	16
Codes and Standards	15
RDD&D	13
Planning	12
Retrofits	12
Energy Audits	12
School Education Programs	10
Procurement	6
HERS and EEMs	5
Incentives	5
Interest Subsidies	2
Carpools/Vanpools	2
Rating and Labeling	2
Tax Credits	2
Traffic Signals	2

Inquiries, Loans and Grants, Technical Assistance, Alternative Fuels, and Codes and Standards. And at least half of the states also reported engaging in SEP-supported activities related to RDD&D, Planning, Retrofits, Energy Audits, and School Education. On the other end of the scale, less than one-fourth of the responding states were active in the areas of Traffic Signals and Controls, Tax Credits, Rating and Labeling, Carpools/Vanpools, and Interest Subsidies as part of their SEP efforts.

Table 5 shows the amount of funding allocated to each of the 20 program areas. The table shows the funding provided by the SEP program, the number of dollars leveraged from other sources for each SEP dollar received, and the total funding (SEP plus non-SEP). In addition, total funding in each program area as a percent of combined funding for *all* program areas—both for SEP funding alone and for all funding sources combined—is shown. The range of SEP funding extended from a high of over \$4.7 million (for Loans and Grants) to a low of zero for Low-Income Weatherization, Traffic Signals, and Tax Credits. The three most-heavily funded program areas (Loans and Grants, Codes and Standards, and Alternative Fuels) together accounted for over 58% of all SEP funding reported by the responding states. The top five (the previous three plus Information Inquiries and Technical Assistance) accounted for over 72% of SEP funding. And the top 10 program areas (the top five plus Energy Audits, Workshops/ Training, RDD&D, Planning, and Mass Media) accounted for nearly 95% of all SEP funds reported. Not surprisingly, those program areas receiving the largest share of SEP funding are also areas in which a majority of the responding states conducted activities.

For *total* funding (SEP plus non-SEP), Loans and Grants received the largest amount, followed by Alternative Fuels, HERS/EEMS, Technical Assistance, Codes and Standards, and Mass Media. The program areas with the lowest total funding were Tax Credits, Rating and Labeling, Carpools/Vanpools, Incentives, Procurement, Interest Subsidies, and Traffic Signals. This list of the most- and least-funded program areas is similar to the compilation presented above for SEP funding, with a few exceptions. HERS/EEMS, for example, did much better in terms of total funding than for SEP funds alone, while Codes and Standards did substantially worse. The reason for this is that some program areas leveraged substantially more funds from non-SEP sources than did others.

For all program areas, there appears to be substantial variation among the 20 responding states in the way they calculate the amount of money leveraged from other sources by SEP funding. Some states seem to report as leveraging only the amounts received from non-SEP sources that are spent on activities that are substantially supported by SEP funds and would not exist in the absence of that program. In contrast, other states report expenditures and activities in many areas where most of the funding comes from non-SEP sources, as long as those efforts are administered by the same office that manages the programs that are substantially supported by SEP funds. In several cases, states received large amounts of System Benefits Charge (SBC) money but that funding, and the substantial savings associated with the activities it supports, were not counted in this study. The observed differences in state reporting practices and the variety of funding sources utilized by State Energy Offices raise questions about how leveraging should be defined and what program activities, and funding amounts, should be counted as being

Table 5. Reported allocation of funds, by program area

Program area	SEP funding (\$)	SEP funding as percent of total reported for all 20 program areas (%)	Leveraged dollars per SEP dollar (\$)	Total funding: SEP + leveraged (\$)	Total funding as percent of total reported for all 20 program areas (%)
Loans and Grants	4,747,602	22.11	3.77	22,669,225	21.75
Codes and Standards	4,056,277	18.89	0.8 7	7,603,933	7.29
Alternative Fuels	3,732,475	17.38	4.65	21,089,273	20.23
Information Inquiries	1,584,855	7.38	1.09	3,313,461	3.18
Technical Assistance	1,375,131	6.40	6.33	10,076,140	9.66
Energy Audits	1,153,789	5.37	2.47	3,999,717	3.84
Workshops/Training	1,102,791	5.14	2.60	3,974,310	3.81
RDD&D	1,042,525	4.86	3.77	4,970,596	4.77
Planning	885,692	4.13	0.43	1,269,502	1.22
Mass Media	650,413	3.03	10.14	7,245,308	6.95
School Education	373,373	1.74	3.37	1,633,493	1.57
Retrofits	280,823	1.31	5.21	1,743,700	1.67
HERS/EEMs	257,066	1.20	49.11	12,881,646	12.36
Incentives	115,922	0.54	1.78	322,701	0.31
Carpools/Vanpools	76,992	0.36	2.16	242,996	0.23
Rating and Labeling	13,311	0.06	0	13,311	0.01
Interest Subsidies	10,787	0.05	32.17	357,849	0.34
Procurement	10,787	0.05	31.19	347,240	0.33
Traffic Signals	0	0	N.A.	506,000	0.49
Tax Credits	0	0	0	0	0.0
Total Reported by Program Area	21,470,611	100.00	3.86	104,260,401	100.00

leveraged by SEP. We recognize the need for a uniform approach to defining and reporting leveraged funds for SEP and all other Energy Efficiency and Renewable Energy programs supported by DOE. Additional investigation of this topic seems to be warranted.

OVERALL FUNDING

Because several states reported the overall amount of SEP funding they received but did not specify the specific program areas to which it was allocated, actual SEP funding was higher than indicated in Table 5, which showed only those funds that were reported by program area. Table 6 shows that the 20 responding states reported receiving \$26,310,717 in SEP funds, of which approximately 61 percent was spent on programs for which energy savings could be quantified and 39 percent went to programs where the savings were not quantified.

Total funding for the responding states, including both SEP and non-SEP monies, amounted to \$119,346,647. Once again, this is greater than the amount reported in Table 5, which represents only those funds associated with a specific program area. Of the total amount, roughly 62 percent was spent on programs where the energy savings were quantified with the remaining 38 percent going to support programs with unquantified savings. For each dollar of SEP funding spent on *all* program types, the states received \$3.54 from other sources. The amount leveraged per SEP dollar was very similar for those programs where savings could be quantified and for programs without quantified savings.

Table 6. SEP funds, leveraged dollars, and total funding for responding states*

	SEP funds	Leveraged dollars per SEP dollar (\$)	Total funding: SEP + leveraged (\$)
Programs for which savings are quantified	16,177,233	3.58	74,106,322
Programs for which savings are not quantified	10,133,484	3.46	45,240,325
Total	26,310,717	3.54	119,346,647

*Includes state totals not reported by program area. The allocation of funds among quantified and non-quantified programs is an approximation, based on the mix of program expenditures reported by those states that disaggregated funding by program area.

4. PROGRAM SAVINGS AND EMISSIONS REDUCTIONS

SAVINGS AND EMISSIONS REDUCTIONS BY PROGRAM AREA

The estimated energy and cost savings achieved by each of the 14 program areas for which savings could be calculated are presented in Table 7. Codes and Standards activities accounted for approximately one-third of the total energy savings. The magnitude of these savings is partly due to the fact that there was intensive code activity in the high population states of California, Texas, and New York, where a very large number of buildings would be affected by the energy-efficient codes and standards enacted. In general, Codes and Standards activities can be expected to save energy cost-effectively, especially in areas with substantial building activity, because the adoption of codes and standards is relatively inexpensive while the results, which typically apply to entire states, are wide-reaching.

The estimated amount of energy saved by Energy Audits also was large (nearly 18% of total energy savings). According to the responding states, most of those savings occurred in the institutional sector (i.e., government buildings, schools, and hospitals). The Energy Audits savings number is based largely on state projections of how much energy would be saved as a result of the audits that were performed⁵. It makes sense that audits would achieve relatively high savings per dollar spent because, in most cases, the program pays only for the audit itself and not for the actual energy efficiency improvements made as a result of the audit recommendations.

Substantial savings also were achieved in the areas of Rating and Labeling, Workshops and Training, and Incentives. In each of these program areas, the amount of energy saved relative to the magnitude of funding is high because the program does not pay the full cost of the energy-saving actions that ultimately are taken. These three program areas, in conjunction with Codes and Standards and Energy Audits, account for approximately 85 percent of the savings achieved in all areas combined. When the next three highest-saving program areas—Retrofits, Loans and Grants, and Technical Assistance—are added, cumulative savings amount to 98 percent of the total.

The lowest amount of energy savings occurred in the areas of Traffic Signals, Tax Credits, Procurement, Carpools/Vanpools, Interest Subsidies, and HERS/EEMs. In all cases, activities in these program areas were undertaken by less (often much less) than one-third of the

⁵ Coefficients were developed to calculate energy savings from the number of audits performed and from the square footage of the area audited. However, where the states provided their own estimates of audit-related energy savings, those numbers were used, after adjusting them downward to reflect the expectation that only half of the recommended measures would be installed and that only a portion of projected savings (60% in the residential sector and about 90% elsewhere) would actually be realized by the measures taken. Based on those expectations, we multiplied state-projected savings by adjustment factors of 0.3 in the residential sector and 0.45 in all other sectors.

responding states, and the amount of SEP funding allocated to them was relatively small.

Table 7. Estimated annual energy and cost savings, by program area

Program area	Estimated annual energy savings (million source BTUs)	Estimated annual cost savings (\$)	Estimated energy savings as percent of total savings in all program areas (%)
Codes and Standards	6,396,625	39,659,074	33.91
Energy Audits	3,354,427	20,797,448	17.79
Rating and Labeling	2,466,907	15,294,823	13.08
Workshops/Training	2,069,284	12,829,559	10.97
Incentives	1,815,481	11,255,984	9.63
Retrofits	970,465	6,016,901	5.15
Loans and Grants	860,693	5,336,295	4.56
Technical Assistance	580,422	3,598,618	3.08
Traffic Signals	196,053	1,215,529	1.04
Tax Credits	78,507	486,744	0.42
Procurement	49,867	309,173	0.26
Carpools/Vanpools	19,143	118,686	0.10
Interest Subsidies	1,291	8,007	0.01
HERS and EEMs	301	1,865	0.002
Total	18,859,466	116,928,706	100.00

Emissions reductions are based directly on the energy savings described above. Accordingly, the rank order of the program areas, and the relative magnitude of the outcomes achieved in each one, are the same for emissions reductions (Table 8) as for energy savings (Table 7).

Table 8. Annual emissions reductions, by program area

Program area	Carbon*	Nitrogen Oxide (NO _x)*	Sulphur Dioxide (SO ₂)*	Volatile Organic Compounds (VOCs)*	Carbon Monoxide (CO)*	Fine Particulate Matter (PM10)*
Codes and Standards	109,720.2	862.2	1130.2	19.9	151.9	20.5
Energy Audits	57,682.2	460.4	569.9	10.2	79.9	11.0
Rating and Labeling	43,985.0	360.2	483.5	7.4	56.7	9.9
Workshop/Training	36,543.2	289.9	449.9	6.6	46.8	8.0
Incentives	32,370.0	265.1	355.8	5.4	41.8	7.3
Retrofits	16,663.2	131.6	172.0	3.0	22.9	3.2
Loans and Grants	14,904.1	119.8	149.0	2.6	20.4	2.9
Technical Assistance	9,993.8	78.5	108.4	1.8	13.6	1.9
Traffic Signals	3,495.6	28.6	38.4	0.6	4.5	0.8
Tax Credits	1,372.6	11.1	14.0	0.2	1.8	0.3
Procurement	854.2	6.7	9.5	0.2	1.2	0.2
Carpools/Vanpools	367.0	2.7	10.1	0.08	0.2	0.1
Interest Subsidies	22.6	0.2	0.2	0.004	0.03	0.005
HERS and EEMS	5.1	0.04	0.05	0.0009	0.007	0.001
Total	327,978.8	2,617.0	3,491.0	58.0	441.7	66.1

*All emissions are given in metric tons.

TOTAL SAVINGS AND EMISSIONS REDUCTIONS

As shown at the bottom of Table 7, annual energy savings totaled nearly 19,000,000 million source BTUs for all 14 program areas for which outcomes could be quantified. For those same program areas, estimated annual cost savings amounted to almost \$117 million. It is important to note that actual energy and cost savings are likely to be higher than those reported here, because savings were not calculated for six of the 20 program areas. Also, the annual savings described here are likely to continue over time, because the effects of the SEP-supported energy-saving measures tend to last for many years.

In the responding states, each dollar of SEP funding spent on programs where savings could be quantified resulted in estimated annual energy savings of 1.17 million source BTUs and estimated annual cost savings of \$7.23 (Table 9). Each dollar of total reported funding (SEP plus leveraged non-SEP) in those same program areas resulted in annual energy savings of 0.25 million source BTUs and annual cost savings of \$1.58. This means that the payback period was 0.14 years for the SEP portion and 0.63 years for the total investment.⁶

**Table 9. Estimated annual savings achieved in responding states
per dollar of funding for program areas where savings are quantified***

	Estimated annual energy savings (million source BTUs)	Estimated annual cost savings (\$)
Per dollar of SEP funding	1.17	7.23
Per dollar of total funding	0.25	1.58

*Savings and funding numbers are only from those 14 program areas where savings could be quantified.

As shown at the bottom of Table 8, it is estimated that carbon emissions were reduced by nearly 328,000 metric tons annually in those 14 program areas where energy savings could be quantified. The magnitude of emissions reductions was much smaller, but still considerable, for the other substances studied. Both SO₂ and NO_x emissions were reduced by over 2,500 metric tons per year, and annual CO reductions totaled nearly 450 metric tons.

It is important to note that the SEP also generates substantial benefits in other areas—such as national security, the economy, health and safety—that are not quantified in this report.

⁶Payback periods represent the length of time that it takes for program-generated cost savings to equal the amount of money provided by particular sources: DOE's SEP contribution in the first instance and SEP monies *plus* all reported leveraged contributions in the second. In some cases, unreported investments are made by these entities receiving the services in question (e.g., expenditures made by those implementing energy-efficiency improvements suggested during workshops and training sessions), and they are not factored into the payback calculations.

5. SUMMARY AND CONCLUSIONS

SUMMARY OF FINDINGS FROM RESPONDING STATES

A large majority of the responding states were active in the areas of Workshops/Training, Mass Media, Information Inquiries, Loans and Grants, Technical Assistance, Alternative Fuels, and Codes and Standards. These program areas are largely the same as those that received the greatest amount of SEP funding, and both sets of programs have substantial overlap with those areas for which *total* funding (SEP plus leveraged non-SEP) was greatest.

The 20 responding states received just over \$26 million in SEP funds. *Total* reported funding, including both SEP and non-SEP monies, amounted to over \$119 million. The states obtained \$3.54 from non-SEP sources for each dollar of SEP funding, but it should be noted that some approaches to defining leveraged funds would result in higher numbers being reported here.

Of the total energy savings, approximately 85 percent occurred in the top five program areas: Codes and Standards, Energy Audits, Rating and Labeling, Workshops and Training, and Incentives. The next three highest-saving program areas—Retrofits, Loans and Grants, and Technical Assistance—accounted for nearly all of the remaining energy savings.

Annual energy and cost savings were estimated to total nearly 19,000,000 million source BTUs and almost \$177 million, respectively, for all 14 program areas for which outcomes could be quantified. These numbers almost certainly underestimate actual savings because per-unit savings coefficients could not be developed for one or more important enumeration indicators or energy-consuming sectors in some of these 14 areas, and *no* energy-savings numbers could be generated for the other 6 program areas. Each dollar of SEP funds allocated to the 14 areas where savings were quantified resulted in annual savings of 1.17 million source BTUs and \$7.23 by responding states. For total (SEP plus non-SEP) funding, estimated annual savings were 0.25 million source BTUs and \$1.58 per dollar spent on those same program areas. The funds provided by SEP were paid back by program-generated savings in 0.14 years, and the total reported investment was repaid in 0.63 years. And because the effects of the states' energy-saving activities tend to last for many years, the benefits continue to add up over time.

Total estimated emissions reductions were very large in those program areas where energy savings could be quantified. Carbon reductions, at nearly 328,000 metric tons per year, were much greater than for all the other emissions categories combined. However, substantial reductions also were achieved for other emissions, most notably SO₂, NO_x, and CO.

It is important to note that the estimates of cost savings presented in this document do not include the monetized value of emissions reductions nor of any other non-energy benefits (e.g., social, economic, national security) associated with program activities. If the full monetary value of those benefits were quantified, total savings attributed to the SEP would probably be considerably greater than indicated here.

EXTRAPOLATION OF FINDINGS TO STATE ENERGY PROGRAM NATIONWIDE

As explained in Chapter 2, estimated savings for the responding states can be extrapolated to the nation as a whole. Since the 20 responding states combined receive 45.6% of total SEP funding, a rough estimate of nationwide savings can be produced by multiplying energy and cost savings for this group by an adjustment factor of 2.19298 (the inverse of 0.456). Because this extrapolation is based on the assumption that the ratio of savings per SEP dollar would be the same for non-respondents as for the 20 responding states, the resulting numbers must be treated with some caution. Table 10 shows that, based on the savings estimates generated for the responding states and the adjustment procedure described above, estimated annual energy and cost savings for the nation as a whole would be 41,358,478 million source BTUs and \$256,422,600, respectively. The estimated annual energy and cost savings per dollar of funding would be the same for the entire nation as reported for the responding states in Table 9, based on the assumption that program expenditures would yield the same results in non-responding states as in the responding ones.

Table 10. Total annual energy and cost savings for responding states and entire nation

	Total for responding states	Extrapolated total for nation*
Estimated annual energy savings (million source BTUs)	18,859,466	41,358,478
Estimated annual cost savings (\$)	116,928,706	256,422,600

*Extrapolated to entire U.S. using adjustment factor of 2.19298 (the inverse of 0.456, which is the proportion of total SEP funding received by responding states).

Table 11 shows extrapolated emissions reductions for the entire nation based on information provided by the 20 responding states. Using the extrapolation method described above, carbon emissions would be reduced by nearly 720,000 metric tons; SO₂ and NO_x emissions each would shrink by over 5,500 metric tons; and CO emissions would be reduced by nearly 1,000 metric tons. VOCs and PM10 reductions would be less, but still substantial.

CONCLUSIONS

As pointed out in the Methods discussion, the individual savings estimates that formed the basis of our savings calculations generally were taken from a limited number of studies and, accordingly, must be treated as approximations when applied to SEP as a whole. In order to improve current savings estimates, and generate new ones where none currently exist, additional evaluations of various SEP activities that quantify the resulting savings are needed.

Table 11. Total annual emissions reductions for responding states and entire nation

Emissions type	Total reduction for responding states (metric tons)	Extrapolated total for nation (metric tons)
Carbon	327,978.8	719,251.8
NO _x	2,617.0	5,739.0
SO ₂	3,491.0	7,655.7
VOCs	58.0	127.2
CO	441.7	968.7
PM10	66.1	144.8

As discussed previously, the responding states displayed substantial variation in how they calculated the amount of support leveraged from non-SEP sources. These differences among states suggest the need for a uniform approach to defining and reporting leveraged funds and activities, not just for SEP but also for DOE's other Energy Efficiency and Renewable Energy programs. Future research in this area is likely to provide substantial benefits by making the reporting of results more consistent, both within and among the various DOE programs.

Despite the methodological limitations noted above, and the concomitant need for additional research, the estimates of energy and cost savings and emissions reductions presented in this report provide useful and valid information on what the State Energy Program has accomplished in its most recent year of operation. It is true, as noted previously, that there is some uncertainty associated with the savings estimates for the 20 responding states and that additional uncertainty is added when those findings are extrapolated to the nation as a whole. However, it is important to remember that the estimates given here are based on detailed descriptions of SEP activities provided by the largest states in the nation and a number of smaller ones, representing every major geographic region of the United States. The large savings and emissions reductions numbers, the substantial ratios of savings to funding, and the very short payback periods, while not precise, indicate that the SEP is operating effectively and is having a substantial positive impact on the nation's energy situation and its natural environment.

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APPENDIX A. DEVELOPMENT OF ENERGY-SAVINGS COEFFICIENTS

ORNL staff developed per-unit savings estimates for at least one enumerator indicator in each of 14 program areas. Each of these estimates describes the primary energy savings (expressed in million source BTUs) associated with a specific activity (e.g., the performance of a single energy audit). We also generated an estimate of petroleum savings for selected activities in the Alternative Fuels area. Each of these per-unit savings estimates (or coefficients) can be multiplied by the number of activities reported by the states in the relevant program area to calculate total savings.

In a few program areas, we developed coefficients for more than one enumeration indicator. In the case of Loans and Grants, the different per-unit savings estimates apply to mutually exclusive activities, so the savings calculated by using both of them can be summed to get total savings for the entire program area. However, in the other two cases where multiple coefficients were developed (Retrofits and Energy Audits), only one of these multipliers was used for each state, to avoid double-counting savings related to the reported activities. In the Retrofits area, coefficients were developed for use both with number of buildings and number of square feet retrofitted. If a state provided square footage data, that was used to calculate savings because it was expected to yield a more accurate estimate; otherwise, savings were calculated from the number of buildings retrofitted. For Audits, state-provided estimates of savings (in an adjusted form described later in this Appendix) were used if available. Otherwise, square footage served as the basis for our savings calculation. If data were provided for neither of those indicators, we calculated savings from the number of buildings retrofitted.

For each enumeration indicator, we typically developed different savings coefficients for the various end-use sectors. A discussion of how each coefficient was developed—organized by program area, enumeration indicator, and end-use sector—is provided below.

WORKSHOPS AND TRAINING

Indicator: Number of people attending workshops, by sector

Energy savings resulting from training workshops were estimated separately for training involving commercial buildings and transportation.

Commercial Buildings

From the 1995 *Commercial Building Energy Consumption Survey* (CBECS) (U.S. DOE 1998), we (1) identified the amount of primary energy used by all commercial sector buildings; (2) calculated the amount of primary energy used per building; and (3) determined the average amount of primary energy used for HVAC and lighting, respectively. These calculations showed that the average commercial building used 753.7 million source BTUs for HVAC purposes and

793.0 million source BTUs for lighting. The 1995 CBECS data were used for this because the 1999 CBECS (U.S. DOE 2002a) does not provide complete end use data at the time of this writing.

From McLain et al. (1994) and Abraham and MacDonald (1995), we obtained estimates of percent energy savings possible from HVAC and lighting retrofits in large and small office buildings. Because the buildings examined in those documents were selected for their unusually high savings opportunities, the reported savings were divided in half to better represent the potential savings achievable in more typical office buildings. Those savings numbers were then multiplied by an installation rate of 0.50, to reflect the conservative assumption that only half the energy-efficiency measures presented in workshops and training sessions would actually be installed by the attendees. For the small commercial buildings described in Abraham and MacDonald, potential savings were also multiplied by a realization rate of 0.9 because the numbers presented in the report came from projections rather than actual measurement. The adjusted numbers thus calculated for large and small buildings were averaged to yield estimated savings of 13.1 percent of HVAC measures and 8.0% for lighting measures.

The average commercial building consumption of 753.7 million source BTUs for HVAC purposes was multiplied by the 13.1 percent savings number to give us average annual savings of 98.7 million source BTUs per building. For lighting, the average consumption of 793 million source BTUs was multiplied by savings of 8.0 percent to yield average annual savings of 63.4 million source BTUs per building.

From Reid et al. (1999), we obtained estimates of the number of buildings affected per trainee in a training session. We multiplied the energy savings per building by the mean number of buildings (four) to obtain the energy savings per trainee for lighting training, HVAC training, and a simple average of the two.

Table A.1 reports the estimated savings per building and per trainee for each type of training and also gives average savings for the two. Reid et al.'s data on the number of buildings influenced per trainee were influenced by an outlier. Thirty-eight percent of participants in their study influenced two to five buildings, and 20 percent influenced six to ten. Beyond the six-to-ten range, the percentages of participants dwindled sharply, but 23 percent of participants reported influencing 21 buildings or more. Without excluding the outlier, the weighted average number of buildings influenced was nine, and the weighted median was four. We used the weighted median number of buildings influenced and mean savings for the two types of training to get a value of 324.4 million source BTUs per workshop attendee.

Table A.1. Energy savings in commercial buildings training

	Type of training	Million source BTUs/bldg	Million source BTUs/trainee, four buildings influenced
All commercial buildings	HVAC	98.7	394.8
	lighting	63.4	253.6
	mean	81.1	324.4

Vehicles

We considered two types of training workshop directed at vehicles: maintenance and energy-efficient driving. For both types of vehicle training, we used a combined engineering savings/behavioral discount parameter of 0.106, from Greene (1986). In other words, both the improved maintenance derived from the maintenance training and the better driving from the driver training were expected to improve fuel mileage by 10.6 percent. The savings parameter of 0.106 was multiplied by annual per-vehicle fuel consumption, which was calculated by dividing the assumed distance driven each year by a single government vehicle (12,000 miles) by the miles per gallon (19.0) associated with an unweighted average of common vehicle types.

The vehicle types and their mileages are:

- compact autos: 23.5 mpg city
- mid-size autos: 19.6 mpg, city
- trucks (average): 17 mpg, city
- vans (average): 16 mpg, city
- unweighted average: 19.0 mpg

The calculation $(0.106) \times (12,000 \text{ miles/year})/19.0 \text{ mpg}$ yields 66.95 gallons per year fuel savings per vehicle. Each gallon of gasoline is equivalent to 123,905 BTUs (U.S. DOE, 2002c). For driver training, we assumed one vehicle per workshop attendee, yielding savings of 8.3 million source BTUs per attendee. For maintenance training, we assumed 10 vehicles per workshop attendee, which yields savings of 83.0 million BTUs per attendee. In the program savings calculations, we used the savings number for maintenance training.

RETROFITS

We report energy-savings estimates for retrofits in residential, commercial, two types of institutional (education and hospital), and industrial applications. We use two indicators for retrofits: the number of buildings retrofitted and the square footage retrofitted. We describe the development of the energy-savings coefficients used with each indicator separately.

Indicator 1: Number of buildings retrofit, by sector

Residential

We obtained primary energy savings per house from residential retrofits, by four regions of the country from Schweitzer and Eisenberg (2002). These savings estimates were for actions that could be taken by the Weatherization Assistance Program (WAP), at costs ranging from \$1100 to over \$2700 per house, depending on the region. From Cohen et al. (1991), the average extent of residential retrofit expenses per home is \$750.73 in 2000 prices. We used this nationwide average retrofit cost to reduce proportionally the projected energy savings per house in the WAP weatherizations reported in Schweitzer and Eisenberg. These calculations yielded:

Northeast: 12.54 million source BTUs/house
South: 12.67 million source BTUs/house
Midwest: 21.00 million source BTUs/house
West: 11.82 million source BTUs/house

We used an unweighted, nationwide average savings of 14.51 million source BTUs per house for the coefficient value of a residential retrofit.

Commercial

From the *1999 Commercial Building Energy Consumption Survey* (U.S. DOE 2002a), we used 14,500 square feet and 2574.0 million source BTUs as the average size and annual energy use of a commercial building. From Greely et al. (1990) and Coates (1995), we obtained an average of 18.8 percent savings in retrofits for commercial buildings. The product of the energy use and savings figures yields a coefficient of 483.9 million source BTUs of energy savings per commercial retrofit project.

Education

The *1999 CBECS* reports the average size of schools as 26,400 square feet, and Greely et al. (1990) cite the measured energy savings of the retrofits in schools as 0.016 million source BTUs per square foot of floor space. The product of these two numbers is 422.4 million source BTUs per retrofit project.

Hospitals

According to the *1999 CBECS*, the average size of a hospital is 228,540 square feet. Lew and Wang (1998) report the annual energy savings per retrofit in hospitals as 0.041 million source BTUs per square foot. The product of these two numbers gives an energy-savings coefficient value of 9,370.1 million source BTUs per retrofit project.

Industrial

Rutgers University (1999) publishes the annual reports of the Industrial Assessment Center (IAC) Program. Table 18 of this document provides data on average implemented energy and cost savings per assessment for that year. The average implemented energy savings in 1999 was 4,044 million source BTUs per assessment.

Indicator 2: Floor space of buildings retrofit, by sector

Residential

We use an average residence size of 1,600 square feet. Dividing the average energy savings per building noted above by this average house size, we obtain a coefficient value of 0.008 million source BTUs per square foot.

Commercial

We divide the 483.9 million source BTUs of energy savings per commercial building by the 14,500 square footage figure for the average commercial building to obtain a coefficient value of 0.033 million source BTUs per square foot.

Education

As noted above, Greely et al. (1990) report that school retrofits yield an average savings of 0.016 million source BTUs per square foot of floor space.

Hospital

As note above, Lew and Wang (1990) report that retrofits in hospitals result in average savings of 0.041 million source BTUs per square foot.

ENERGY AUDITS

We estimated energy savings from audits for the residential, commercial, institutional, and industrial sectors. We use three indicators for audits: the number of buildings audited, the floor space audited, and the projected energy savings of the audit. Ideally, the responding states would not report both audits and retrofits performed on the same structures. However, it is possible that such double-counting might have occurred in some instances, which would result in some over-statement of savings. This issue will be addressed by refined instructions in future data collection efforts.

Indicator 1: Number of audits performed, by sector

Residential

Estimates of energy savings per house from audits appear to have been improving over time, rising from 5 million source BTUs in 1981-82 (Clinton et al. 1986) to 6.6 million source BTUs in 1996 (Haberl et al. 2000). Extrapolating this trend, we used a figure of 6.8 million source BTUs per house for savings from current residential audits.

Commercial

The per-unit savings estimate for commercial retrofits listed previously (483.9 million source BTUs per project) provides the base for our estimate of savings associated with energy audits in the Commercial sector. We applied an adjustment factor of 0.50 to the retrofit number, based on the conservative assumption that only half of the recommended measures would be installed. This yields a savings coefficient of 242.0 million source BTUs per audit project.

Institutional

The per-unit savings estimates for education and health facilities presented in the Retrofits section (above) provide the basis for the Institutional Audit savings multipliers used in this study. Each of the coefficients used for Retrofits was multiplied by an adjustment factor of 0.50, based on the assumption that only half of audit-recommended measures are actually installed. For educational facilities, this yields a savings coefficient of 211.2 million source BTUs per building. For hospitals, the coefficient is 4,685.1 million source BTUs per building. To get a multiplier that applies to the entire Institutional sector, a simple average was calculated from the per-building numbers given above. The resulting per-unit savings multiplier is 2,448.2 million source BTUs per building.

Industrial

For our estimate of expected savings per industrial audit, we used the figure of 4044 million source BTUs from the IAC evaluation. That number represents the average savings achieved by participating industries as a result of taking various actions recommended in the assessments of energy-saving opportunities performed under the IAC program.

Indicator 2: Floor space audited, by sector

Residential

We divide the 6.8 million source BTUs saved per audit by the 1600 square feet of the average dwelling unit to obtain 0.00425 million source BTUs per square foot.

Commercial

We divide the 242 million source BTUs of energy savings per commercial audit by the 14,500 square feet of the average sized commercial building to obtain 0.0167 million source BTUs per square foot.

Institutional

The per-square-foot savings estimates for education and health facilities presented in the Retrofits section provide the basis for the Institutional Audit savings multipliers presented here. Each of the coefficients used for Retrofits was multiplied by an adjustment factor of 0.50, as explained above. This yields savings coefficients of 0.008 million source BTUs per square foot for educational facilities and 0.0205 million source BTUs per square foot for hospitals. To get a single multiplier for the entire Institutional sector, a simple unweighted average was calculated. The resulting per-unit savings multiplier is 0.0143 million source BTUs per square foot (0.008 million source BTUs plus 0.0205 million source BTUs divided by 2).

Indicator 3: Projected energy savings, by sector

Where the states provided their own estimates of audit-related energy savings, those numbers were used, after adjusting them downward to reflect the expectation that only half of the recommended measures would be installed and that only a portion of the projected savings (60 percent in the residential sector and 90 percent elsewhere) actually would be realized by the measures taken. Based on those expectations, we multiplied state-projected savings by adjustment factors of 0.3 in the residential sector and 0.45 in all other sectors.

PROCUREMENT OF ENERGY-EFFICIENT PRODUCTS

We estimated savings from the procurement of more energy-efficient HVAC equipment, office equipment, and vehicles in government agencies.

Indicator: Number of units purchased, by type

HVAC equipment

We assumed that commercial buildings of four general types (education; office; public assembly; and public order and safety) would primarily be affected by government procurement programs. According to the 1995 CBECs, the average energy consumption for each building of such types is 3122.6 million source BTUs, and 35.7% of that (1,114.8 million source BTUs) is used for HVAC purposes. Using data from a recent study of emerging technologies (Nadel et al. 1998) and from web-based savings calculations provided by ENERGYSTAR (U.S. EPA 2002b) and the Federal Energy Management Program (U.S. DOE 2002b), we estimated that savings from the procurement of highly efficient HVAC equipment would amount to 20% of current per-

building consumption for HVAC purposes, or 223.0 million source BTUs annually per unit purchased.

Office equipment

Information on energy savings from energy-efficient (ENERGY STAR) office equipment was taken from the ENERGY STAR website (2000). We used an unweighted average kWh savings for computer and monitor, scanner, printer, fax machine, and copier. Converting that average to source energy yields an average of 2.56 million source BTUs per unit of office equipment.

Vehicles

For the energy savings resulting from the purchase of a more energy-efficient vehicle for a government agency's fleet, we used the savings per vehicle estimated for vehicle maintenance training, which is 8.5 million source BTUs per vehicle per year (see Workshops and Training section, above).

TECHNICAL ASSISTANCE

Indicator: Number of recommendations made for energy-efficiency measures or strategies, by sector

Residential

For residential technical assistance, we reviewed individual measures across various regions of the country, reported in tables in Schweitzer and Eisenberg (2002). An unweighted average of the savings associated with wall insulation, attic insulation, air sealing, and refrigerator replacement measures gives us a coefficient of 9.0 million source BTUs in energy savings per recommendation.

Commercial and Industrial

For technical assistance in the commercial and industrial sectors, we used half of the corresponding energy savings from retrofits in those sectors. Thus, the savings coefficients for the commercial and industrial sectors are 217.3 million source BTUs per recommendation and 2022 million source BTUs per recommendation, respectively.

LOANS AND GRANTS

Energy-savings coefficients were calculated separately for loan and grant programs.

Loan Programs

Indicator: Monetary value of loans given, by sector

The Oregon Office of Energy (2000) reported \$267 million in outlays in its loan program in 1999, and estimated 6.067 trillion source BTUs in associated savings. Dividing 6.067 trillion source BTUs by \$267 million dollars yields a coefficient value of 0.0227 million source BTUs per dollar.

NYSERDA (2001) reported receiving 62 applications for over \$5 million in energy efficiency capital improvements. Funds had been encumbered for 47 of those. Using the \$5 million figure, 47/62 of that amount would be \$3.79 million obligated. The same report claimed 3.5 million kWh in anticipated electricity savings from its loan fund. Converting the kWh to source BTUs gives anticipated savings of 38,091 million source BTUs. The calculation (38,091 million source BTUs/\$3,790,000) yields 0.0101 million BTUs per dollar for loans.

Averaging the Oregon and New York savings estimates, weighting them equally, gives an overall coefficient of 0.0164 million source BTUs per dollar. The same coefficient was used in all sectors for which loan programs were evaluated: residential, commercial, industrial, and institutional.

Grants Programs

Indicator: Monetary value of grants given, by sector

Louisiana's Department of Natural Resources(2001) achieved energy savings of 26,000 million source BTUs as a result of Institutional Conservation Program grants totaling \$1,053,000. The calculation (26,000 million source BTUs/\$1,053,000) yields a coefficient value of 0.0247 million source BTUs per dollar for those grants.

A private California company, drawing primarily from grants to schools, reported 398 million kWh in energy savings from \$400 million in grants (Building Systems Engineering & Building Systems Management, 2001). These kWh are equivalent to 4.331 trillion source BTUs. Dividing savings by expenditures yields a coefficient value of 0.01083 million source BTUs per dollar of grant.

Averaging the Louisiana and California coefficients, with equal weights, gives an overall coefficient value for grants programs of 0.0178 million source BTUs per dollar. The same coefficient was used in all sectors for which grant programs were evaluated: residential, commercial, industrial, and institutional.

CODES AND STANDARDS

Indicator: Number of energy-consuming systems or technologies for which codes and standards are adopted at state or local level, by sector

Residential

The per-unit savings multiplier describes the amount of energy saved—statewide—as a result of a state’s adoption of a code or standard for a single type of energy-consuming system or technology (i.e., building shell, lighting, HVAC, or appliances). The first step in calculating this coefficient was to approximate potential annual nationwide savings from adopting the 1993 Model Energy Code (MEC) in areas where it is not currently in effect. Based on a report from the Alliance To Save Energy (Jones, Norland, and Prindle 1998), this number is approximately 7,424,000 million source BTUs for single-family and multi-family units combined.

The additional potential nationwide savings associated with adoption of the 1998 International Energy Conservation Code (IECC) was calculated by multiplying average household savings associated with use of this code (generated using the REM energy analysis software system) by total housing starts. This amounts to approximately 673, 590 million source BTUs.

Potential nationwide savings from energy-efficient appliance codes (regardless of the type of building in which the appliance is placed) were calculated by taking per-unit savings for each of a common set of devices, multiplying per-unit savings for each device by the number sold nationwide, summing all the savings, and dividing by the number of devices involved. This yields average nationwide savings for a single device. The four devices considered here were refrigerator, clothes washer, dishwasher, and water heater. Savings for each device were taken from a number of recent studies (Nadel and Goldstein 1996, Nadel et. al. 1998, Wenzel et. al. 1997). Annual sales for each device were provided by the Gas Appliance Manufacturers Association (1999). Based on these data, average annual nationwide savings for one device (for all building types) equals 21,529,130 million source BTUs divided by 4, or 5,382,283 million source BTUs.

The appliance savings shown above were apportioned among residential and non-residential buildings, based on the assumption that 85% of the four appliances would be placed in residential buildings and the remaining 15% of those appliances would be in non-residential buildings. Accordingly, 85% of the savings would occur in the residential sector and 15% in the non-residential sector. Annual residential savings per device (nationwide) equals 5,382,283 million source BTUs times 0.85, which amounts to 4,574,941 million source BTUs.

To calculate nationwide savings from all the codes efforts listed above (MEC 93, 1998 IECC, and appliance standards), we summed the following: (1) potential savings from MEC 93, multiplied by 0.85 (to reflect the likelihood that about 85% of residential construction, on average, would be covered by the code) and multiplied by a code compliance factor of 0.80;

(2) potential

savings from the 1998 IECC, multiplied by 0.425 (to reflect the likelihood that only half the adopting states would adopt *this* code and that 85% of the residential construction, on average, would be covered) and multiplied by the 0.80 code compliance factor; and (3) residential-sector savings from appliance standards for a single device. This amounts to 5,048,320 million source BTUs plus 229,021 million source BTUs plus 4,574,941 million source BTUs, or 9,852,282 million source BTUs.

The above number was divided by four to get average annual nationwide savings from a single type of code (since, between them, the above codes cover the four elements of building shell, lighting, HVAC, and appliances). This equals 9,852,282 million source BTUs divided by 4, or 2,463,071 million source BTUs per code element. Then, this number was multiplied by each state's proportion of total U.S. population to get approximate per-unit energy savings weighted by state population yielding a different coefficient for each state. Because each state's population is roughly proportional to home construction and appliance sales, this adjustment gives much more accurate savings than would attributing one-fiftieth of total national savings to each state.

Commercial and Institutional

This coefficient describes the amount of energy saved by a given state as a result of its adoption of the ASHRAE/IES90.1-1989 code and energy-efficient appliance codes. Potential nationwide savings associated with adoption of the ASHRAE/IES code were calculated by multiplying average per-building savings associated with use of this code by total building starts. Average per-building savings, estimated by ORNL staff from information on all U.S. climate zones and all commercial/institutional building types, amount to approximately 226.4 million source BTUs annually. The average number of commercial/institutional buildings constructed from 1990-1999 was 69,000 per year, according to the 1999 Commercial Building Energy Consumption Survey (CBECS). Therefore, potential nationwide savings from following the ASHRAE/IES90.1-1989 code is 226.4 million source BTUs times 69,000, or 15,621,600 million source BTUs.

Potential nationwide savings from energy-efficient appliance codes were calculated by taking per-unit savings for the same four devices discussed in the Residential section, multiplying per-unit savings for each device by the number sold nationwide, summing all the savings, and then dividing by the number of devices involved. As described above, this yields average nationwide savings for a single device of 5,382,283 million source BTUs. It is assumed that 15% of the appliances will be placed in non-residential buildings, so annual commercial/institutional savings per device (nationwide) equals 5,382,283 million source BTUs times 0.15, or 807,342 million source BTUs.

Nationwide savings from the ASHRAE/IES90.1-1989 code and appliance standards combined were calculated by summing the following: (1) potential savings from the commercial code, multiplied by 0.85 (to reflect the likelihood that about 85% of commercial construction, on average, would be covered by the code) and multiplied by a code compliance factor of 0.80; and

(2) commercial/institutional-sector savings from appliance standards for a single device. This amounts to 10,622,688 million source BTUs plus 807,342 million source BTUs, or 11,430,030 million source BTUs.

The above number was divided by four to get average annual nationwide savings from a single type of code. This equals 11,430,030 million source BTUs divided by 4, or 2,857,508 million source BTUs. This number was multiplied by each state's proportion of total U.S. population to get approximate per-unit energy savings.

RATING AND LABELING

Indicator: Number of energy-consuming devices for which rating and labeling systems are endorsed by the state

The energy-savings coefficient describes the amount of energy saved—statewide—as a result of a state's endorsement of a rating and labeling system for a single type of energy-consuming device. Because the ENERGY STAR program is the biggest and most successful rating and labeling program operating at this time and many states use SEP funds to encourage participation in the ENERGY STAR program, we used the savings associated with the ENERGY STAR program to represent the savings achieved by all state rating and labeling efforts.

We began by identifying a typical set of 15 energy-consuming devices for which energy-efficient rating and labeling systems could be developed and calculating the difference in annual energy use between an ENERGY STAR unit and a typical unit for each type of device. Then, we multiplied the number of ENERGY STAR units sold annually for each of the 15 devices (nationwide) by the unit-savings for each device and summed the 15 products to get total national annual savings for the entire set (Webber, Brown, and Koomey 2000). Total savings calculated in this manner amounted to 134,314,346 million source BTUs for 2000.

The total savings number given above was divided by 15 to get average annual savings for a single type of ENERGY STAR device: 8,954,290 million source BTUs. This savings number was adjusted downward by multiplying by an "attribution factor" of 0.10, which approximates the proportion of ENERGY STAR purchases made as a result of state encouragement (Feldman and Tannenbaum 2000)]. Accordingly, the adjusted nationwide savings number per device is 895,429 million source BTUs per year.

For each state, per-unit energy savings were estimated by multiplying the nationwide savings number (895,429 million source BTUs) by that state's proportion of total U.S. population. This means that each state has a unique coefficient. Because each state's population is roughly proportional to equipment sales, this adjustment will give much more accurate savings than would attributing one-fiftieth of total national savings to each state.

HOME ENERGY RATING SYSTEMS (HERS) AND ENERGY-EFFICIENCY MORTGAGES (EEMs)

Indicator: Number of energy-efficiency mortgages issued in conjunction with a Home Energy Rating System

Information was taken from a study by Louisiana's Department of Natural Resources of its proposed Energy Rated Homes of Louisiana Program (Applied Technology Research Corporation 1995). Their study offered several scenarios composed of different energy-savings percentages, all based on a 5% market penetration assumption for the energy-efficiency mortgage. The savings assumptions were 20, 30 and 40 percent. We used the 20 percent savings assumption as being the most reasonable. This savings level yielded an estimate of 37.6 million source BTUs per house. An alternative estimate (Residential Energy Services Network 2001) was available, but that estimate of 70.625 million source BTUs per house was nearly equivalent to the 40 percent savings scenario of the Louisiana study. Accordingly, we chose to use the coefficient of 37.6 million source BTUs savings per house.

INCENTIVES

Indicator: Monetary value of rebates provided, by sector

Pacific Gas and Electric Company (2001) reported achieving energy savings of 254 Million kWh from rebates to business customers for lighting, refrigerators, air conditioning, and food service equipment. These savings are equivalent to 2.764 trillion source BTUs. The costs were reported at \$19 million. The calculation (2.764 trillion source BTUs/\$19,000,000) yields 0.145 million source BTUs per dollar. The same coefficient was used in all sectors for which rebate programs were evaluated: residential, commercial, industrial, and institutional.

INTEREST SUBSIDIES

Indicator: Monetary value of interest subsidies provided, by sector

No direct information was available on interest subsidies. On the presumption that the energy savings per dollar of expenditure for this type program would approximate that of loans, we used the same coefficient of 0.0164 million source BTUs per dollar. The same coefficient was used in all sectors for which interest subsidy programs were evaluated: residential, commercial, industrial, and institutional.

TAX CREDITS

Indicator: Monetary value of tax credits given, by sector

The Oregon Office of Energy (2000) reported a number of tax credits at various maximum credit levels: 20,613 at the \$1500 credit level for renewable resources; 42,636 at \$350 for appliances; 20 at \$1500 for alternative fuel vehicles (\$750 for vehicles and \$750 for a recharging system); and 138 at \$250 for energy-efficient ducts. The total cumulative values of credits given over the life of the program in each category were: \$21,650,542 for renewables, \$6,267,451 for appliances, \$27,920 for alternative fuel vehicles, and \$26,609 for ducts. The total cost of tax credits is \$27,972,522. These were estimated to have saved 53.4 million kWh, (581,152 million source BTUs), 889,000 therms of natural gas (88,900 million source BTUs), and 11,000 gallons (1,529 million source BTUs) of fuel oil. This amounts to savings of 671,581 million source BTUs in total.

The calculation (671,581 million source BTUs/\$27,972,522) yields a coefficient value of 0.024 million source BTUs per dollar. The same coefficient was used in all sectors for which tax credit programs were evaluated: residential, commercial, industrial, and institutional.

TRAFFIC SIGNALS AND CONTROLS

Indicator: Number of energy-efficient traffic signals installed

There is a national effort to replace old traffic signals with light-emitting diode (LED) technology. The LEDs produce colored light that does not have to be filtered. Energy savings are on the order of 80-90 percent. A 12-inch LED signal uses 25 Watts or less, compared to 150 Watts for an incandescent bulb (Consortium for Energy Efficiency 2001). The energy savings achieved are 125 Watts per LED and 375 Watts per signal (three lights). Energy savings per traffic signal per year is 3,285 kWh, which is 35.75 million source BTUs.

CARPOOLS AND VANPOOLS

Indicator: Number of new carpools and vanpools formed

The U.S. Environmental Protection Agency has an on-line commuter model (U.S. EPA 2002a) to help communities estimate energy savings and emissions reductions associated with changing modes of personal travel. The commuter model has default parameters for small, medium, and large city sizes. We chose a medium size city for this analysis. Parameters were taken from the model, unless otherwise noted.

Carpools

average size of a carpool	2.2 persons
average length of a single-occupant one-way work trip	11.4 miles
average length of a carpool one-way work trip (ORNL estimate)	15 miles
number of days of carpool trips (ORNL estimate)	250
avg automobile fuel efficiency, city driving (ORNL estimate)	20 mpg
Btu/gallon of gasoline (from U.S. DOE, 2002c)	123,905
average carpool energy savings	31.2 million source BTUs

Annual energy use for a single occupant was calculated by: (1) doubling the one-way mileage shown above to get the length of a round trip; (2) multiplying that number by the annual number of days during which work trips are taken; (3) dividing that number by the average number of miles per gallon; and (4) multiplying that by the number of BTUs in a gallon of gasoline. These calculations yield an average energy use of 35.3 million source BTUs for a single occupant work trip. Annual energy use by a carpool was calculated in the same way, using all the same numbers except the average length of a work trip, which is longer for carpools because of the need to pick up extra passengers. These calculations show that annual average energy use by a carpool is 46.5 million source BTUs. To calculate the amount of energy saved by a carpool, single-occupant energy use was multiplied by 2.2 (the number of occupants in an average carpool) to show the amount of energy (77.7 million source BTUs) that would be used by carpool occupants if they were driving to work alone. Then, the average carpool energy consumption was subtracted from the number of yield average annual savings of 31.2 million source BTUs (77.7 minus 46.5).

Vanpools

average size of a vanpool	6 persons
average length of a single-occupant one-way work trip	11.4 miles
average length of a vanpool one-way work trip (ORNL estimate)	17.7 miles
number of days of vanpool trips (ORNL estimate)	250
avg automobile fuel efficiency, city driving (ORNL estimate)	20 mpg
avg van fuel efficiency, city driving (ORNL estimate)	10 mpg
Btu/gallon of gasoline (from U.S. DOE, 2002c)	123,905
average vanpool energy savings	102.2 million source BTUs

Annual energy use for a single occupant was calculated in the manner described above under Carpools, showing an average annual energy use of 35.3 million source BTUs. Annual energy use by a vanpool was calculated in an identical manner, except that the average length of a work trip is longer than for single occupants and for carpools because of the extra passengers involved and the average fuel efficiency is lower because of the larger vehicle required. The calculations show that annual average energy use by a vanpool is 109.7 million source BTUs. To calculate the amount of energy saved by a vanpool, single-occupants energy use was multiplied by 6 (the number of occupants in an average vanpool) to show the amount of energy (211.9

million source BTUs) that would be used by vanpool occupants if they were driving to work alone. Then, the average vanpool energy consumption was subtracted from the number to yield average annual savings of 102.2 million source BTUs (211.9 minus 109.7).

Our coefficient value for carpool and vanpool programs is an unweighted average of the two savings values reported above, 66.7 million source BTUs.

APPENDIX B. SAVINGS CALCULATIONS

The following tables show the key inputs used to calculate energy and cost savings for each program area for which savings coefficients could be developed. In nearly all cases, the number of inputs reported for each indicator (e.g., workshop attendees, buildings retrofit, monetary value of grants given) is multiplied by the average savings per unit of input to yield annual energy savings (in million source BTUs)⁷. The energy-savings number is then multiplied by \$6.20 (the average cost of a million source BTUs) to get annual cost savings. Where there are multiple energy-consuming sectors within a single program area, the number of activities and a savings coefficient are given for each. For those program areas where energy savings can be estimated by more than one indicator, each indicator is shown separately, and total savings are calculated by summing the savings for all of them⁸. In the interest of simplicity, the numbers of inputs shown in these tables represent totals for all responding states combined, even though the spreadsheets used to calculate energy savings actually generated savings numbers for each state separately and then summed the results.

WORKSHOPS AND TRAINING

Indicator: Number of people attending workshops, by sector

Sector	Total number of attendees	Average savings per attendee (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Commercial Buildings	5,612	324.4	1,820,533	11,287,303
Vehicles	2,997	83	248,751	1,542,256
Total savings			2,069,284	12,829,559

⁷ The only exception is in the case of Energy Audits, where one of the indicators used is projected energy savings. In that case, an estimate of savings is provided by the reporting states, and that number is multiplied by an adjustment factor that takes into account installation and savings-realization rates.

⁸ The savings calculated from multiple indicators can be summed without double-counting outcomes because either the indicators apply to mutually exclusive activities (in the case of Loans and Grants) or the inputs for only a single indicator are used for each state (which is the case for Retrofits and Energy Audits).

RETROFITS

Indicator 1: Number of buildings retrofit, by sector

Sector	Total number of buildings retrofit	Average savings per building (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	3,490	14.5	50,605.0	313,751
Commercial	91	483.9	44,034.9	273,016
Industrial	24	4,044	97,056.0	601,747
Total savings			191,695.9	1,188,514

Indicator 2: Floor space of buildings retrofit, by sector

Sector	Total floor space retrofit (square feet)	Average savings per square foot (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	27,378,400	0.008	219,027.2	1,357,969
Commercial	5,119,822	0.033	168,954.1	1,047,516
Education	19,020,817	0.016	304,330	1,886,865
Hospitals	2,108,721	0.041	86,458	536,037
Total savings			778,769.3	4,828,387

Combined savings from Indicators 1 and 2

Indicator	Annual energy savings (million source BTUs)	Annual cost savings (\$)
1. Number of buildings retrofit	191,695.9	1,188,514
2. Floor space retrofit	778,769.3	4,828,387
Total savings	970,465.2	6,016,901

ENERGY AUDITS

Indicator 1: Number of audits performed, by sector

Sector	Total number of audits performed	Average savings per audit (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	36	6.8	244.8	1,518
Commercial	55	242	13,310	82,522
Industrial	8	4,044	32,352	200,582
Total savings			45,906.8	284,622

Indicator 2: Floor space audited, by sector

Sector	Total floor space retrofit (square feet)	Average savings per square foot (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	8,968,400	0.004	35,873.6	222,416
Commercial	674,348	0.0167	11,261.6	69,822
Institutional	6,538,500	0.0143	93,500.6	579,703
Total savings			140,635.8	871,941

Indicator 3: Projected energy savings, by sector

Sector	Total projected savings (million source BTUs)	Adjustment factor	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	12.5	0.3	3.75	23
Commercial	562,855.5	0.45	253,285.0	1,570,367
Industrial	35,000	0.45	15,750	97,650
Institutional	6,441,880	0.45	2,898,846	17,972,845
Total savings			3,167,884.75	19,640,885

ENERGY AUDITS (continued)

Combined savings from Indicators 1, 2, and 3

Indicator	Annual energy savings (million source BTUs)	Annual cost savings (\$)
1. Number of audits performed	45,906.8	284,622
2. Floor space audited	140,635.8	871,941
3. Projected energy savings	3,167,884.75	19,640,885
Total savings	3,354,427.4	20,797,448

PROCUREMENT

Indicator: Number of units purchased, by type

Type of Purchase	Total number of units purchased	Average savings per unit (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
HVAC equipment	98	223	21,854	135,495
Office equipment	8,927	2.56	22,853	141,689
Vehicles	607	8.5	5,160	31,989
Total savings			49,867	309,173

TECHNICAL ASSISTANCE

Indicator: Number of recommendations for energy-efficiency measures or strategies, by sector

Sector	Total number of recommendations	Average savings per recommendation (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	18,017	9	162,153	1,005,349
Commercial	604	217.3	131,249	813,745
Industrial	140	2,022	287,020*	1,779,524
Total savings			580,422	3,598,618

*Note: Annual energy savings are slightly greater than the product ($140 \times 2,022$) because one state reported industrial sector savings directly without specifying the number of recommendations made.

LOANS AND GRANTS

Indicator for Loan Programs: Monetary value of loans given, by sector

Sector	Total monetary value of loans given	Average savings per dollar of loan (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	11,664,377	0.0164	191,296	1,186,034
Commercial	975,724	0.0164	16,002	99,212
Industrial	4,998,569	0.0164	81,977	508,254
Institutional	6,173,354	0.0164	101,243	627,707
Total savings			390,518	2,421,207

LOANS AND GRANTS (continued)

Indicator for Grants Programs: Monetary value of grants given, by sector

Sector	Total monetary value of grants given	Average savings per dollar of loan (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	13,873,541	0.0178	246,949	1,531,084
Commercial	1,782,556	0.0178	31,729	196,723
Industrial	4,777,651	0.0178	85,042	527,262
Institutional	5,980,598	0.0178	106,455	660,019
Total savings			470,175	2,915,088

Combined savings from Loans and Grants

Indicator	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Monetary value of loans	390,518	2,421,207
Monetary value of grants	470,175	2,915,088
Total savings	860,693	5,336,295

CODES AND STANDARDS

Indicator: Number of systems or technologies for which codes/standards are adopted, by sector

Sector	Total number of systems/technologies	Average savings per system/technology (million source BTUs)*	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	26	105,343.65	2,738,935	16,981,397
Commercial	19	158,666.9	3,014,671	18,690,960
Institutional	11	58,456.3	643,019	3,986,717
Total savings			6,396,625	39,659,074

*These are weighted averages based on the populations of the responding states and the number of

systems/technologies for which codes/standards are adopted in each.

RATING AND LABELING

Indicator: Number of devices for which rating and labeling systems are endorsed

Total number of devices	Average savings per device (million source BTUs)*	Annual energy savings (million source BTUs)	Annual cost savings (\$)
82	30,084.23	2,466,907	15,294,823

*These are weighted averages based on the populations of the responding states and the number of devices for which rating and labeling systems are endorsed in each.

HOME ENERGY RATING SYSTEMS (HERS) AND ENERGY-EFFICIENCY MORTGAGES (EEMs)

Indicator: Number of energy-efficiency mortgages issued in conjunction with a Home Energy Rating System

Total number of mortgages issued	Average savings per mortgage (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
8	37.6	300.8	1,865

INCENTIVES

Indicator: Monetary value of rebates provided, by sector

Sector	Total monetary value of rebates provided	Average savings per dollar of rebate (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	520,561	0.145	75,481	467,984
Industrial	12,000,000	0.145	1,740,000	10,788,000
Total savings			1,815,481	11,255,984

INTEREST SUBSIDIES

Indicator: Monetary value of interest subsidies provided, by sector

Sector	Total monetary value of interest subsidies provided	Average savings per dollar of interest subsidy (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	20,000	0.01635	327	2,027
Industrial	58,987	0.01635	964	5,980
Total savings			1,291	8,007

TAX CREDITS

Indicator: Monetary value of tax credits given, by sector

Sector	Total monetary value of tax credits given	Average savings per dollar of tax credit (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
Residential	3,211,654	0.024	77,080	477,894
Commercial	10,211	0.024	245	1,519
Industrial	49,267	0.024	1,182	7,331
Total savings			78,507	486,744

TRAFFIC SIGNALS AND CONTROLS

Indicator: Number of energy-efficient traffic signals installed

Total number of traffic signals installed	Average savings per traffic signal (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
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5,484	35.75	196,053	1,215,529
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CARPOOLS AND VANPOOLS

Indicator: Number of new carpools and vanpools formed

Total number of carpools/vanpools formed	Average savings per carpool/vanpool (million source BTUs)	Annual energy savings (million source BTUs)	Annual cost savings (\$)
287	66.7	19,143	118,686

APPENDIX C. METHOD FOR CALCULATING EMISSIONS REDUCTIONS

The following steps were taken to calculate emissions reductions for those program areas for which energy savings could be quantified:

1. Obtained data on the average amount of emissions of six different types (Carbon, NO_x, SO₂, VOCs, CO, and PM10) associated with consumption of five different fuel types (electricity, natural gas, fuel oil, coal, and gasoline) from the *GPRA Data Call 2003* (U.S. Department of Energy 2001b).
2. Converted emissions from the units given in the *GPRA Data Call 2003* (usually, metric tons per trillion source BTUs) to metric tons per million source BTUs.
3. Obtained estimates of the fuel mix for each program area and, where relevant, for specific energy-consuming sectors (e.g., residential, commercial) within the broader program area, from the various sources used to develop per-unit energy-savings estimates.
4. For each program area (and energy-consuming sector, where relevant), calculated coefficients for weighted average emissions per million source BTUs for each type of emission. This was done by multiplying the portion of total fuel usage accounted for by each fuel by the number of metric tons of emissions per million BTUs for that fuel and summing the products for all fuels involved. This was done separately for each of the six emissions types.
5. For each responding state, multiplied the weighted average of emissions per million source BTUs by the number of millions of source BTUs saved. Separate calculations were conducted for each of the six emissions types. This procedure was followed for each program area where savings could be quantified and, where relevant, for specific energy-consuming sectors within those program areas.
6. For those program areas containing multiple energy-consuming sectors, summed each responding state's emissions reductions for all sectors to get each state's total reduction for the entire program area. Again, this was done separately for each emissions type.
7. For each program area, summed the emissions reductions for all responding states to get total reductions for all 20 states combined. Six different sets of calculations were performed to yield emissions reductions for all of the emissions types studied.

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