Here are the differences from 3.0.1 to 4.0. I'm not sure what the behavior SHOULD be, but with 4.0 the ability to create networks and routers as a Project User has been removed.

Looks like with both releases in Horizon logged in as Admin user, there is no create button for Routers, so this HAS to be done via CLI.

Below shows one change in Yellow and another change in Green.

In 3.0.1:
- **In Horizon, logged in as Admin:**
    - Can create networks under Admin ->Networks->Create Network button
    - cannot create rtrs under Admin -> Routers-> no create button exists - Only way is via CLI
    - CAN create networks and rtrs under Project ->Network->Networks/Routers (but not for a specific project)
- **In Horizon, logged in as a Project User:**
    - CAN create networks and rts in Horizon (Create buttons exist)
- In CLI:
    - Users can create networks and rts in CLI
    - Admin can create networks and rtrs in CLI

In 4.0
- **In Horizon, logged in as Admin:**
    - Can create networks under Admin ->Networks->Create Network button
    - cannot create rtrs under Admin -> Routers-> no create button exists – Only way is via CLI
    - CANNOT create networks or rtrs under Project ->Network->Networks/Routers (no buttons exist)
- **In Horizon, logged in as a Project User:**
    - CANNOT create networks and rts (no create buttons exist)
- In CLI:
    - Users can create networks and rts in CLI
    - Admin can create networks and rtrs in CLI