

DEVELOPMENT OF AN E-NAVIGATION STRATEGY IMPLEMENTATION PLAN

Report from the Correspondence Group on e-navigation to NAV 57

Submitted by Norway

SUMMARY

<i>Executive summary:</i>	The Correspondence Group on e-navigation has presented the developed complete, overarching architecture on e-navigation, an enabling maritime data framework, the progress of the gap analysis, as well as a draft outline for the final Strategy Implementation Plan on e-navigation. The action points reflect the issues relevant to NAV 57.
<i>Strategic direction:</i>	5.2
<i>High-level action:</i>	5.2.6
<i>Planned output:</i>	5.2.6.1
<i>Action to be taken:</i>	Paragraph 61
<i>Related documents:</i>	MSC 85/26, annexes 20 and 21; MSC 86/23/4; MSC 86/26, section 23; NAV 55/WP.5; NAV 56/8; NAV 56/WP.5, annex 1; NAV 56/INF 10(Republic of Korea); STW 42/WP.1; COMSAR 15/WP.6/Rev.1

Background

1 The Maritime Safety Committee at its eighty fifth session approved the Strategy for the development and implementation of e-navigation, and then at its eighty sixth session approved a proposal for a coordinated approach to the implementation of the e-navigation strategy. The proposal outlines a joint plan of work for the NAV, COMSAR and STW Sub-Committees for the period 2009-2012. According to the plan, NAV 56 finalized the user needs, the initial system architecture, and completed an initial gap analysis, initial cost benefit and risk analysis, taking into account the recommendations of COMSAR 14.

2 Working groups for implementation of the e-navigation strategy have been established by the NAV, STW and COMSAR Sub-Committees respectively. These working groups are being assisted by a Correspondence Group.

3 Norway would like to thank the following Member States, intergovernmental organizations, governmental and non-governmental organizations for their participation in the correspondence group: Argentina, Australia, Bahamas, Belgium, Brazil, Bulgaria, Canada, Chile, China, Cote d'Ivoire, Denmark, Finland, France, Germany, Ghana, Greece, India, Ireland, Islamic Republic of Iran, Italy, Japan, Kenya, Republic of Korea, Luxemburg, Marshall Islands, The Netherlands, Nigeria, Philippines, Poland, Portugal, Russian Federation, Senegal, Singapore, South Africa, Spain, St. Kitts & Nevis, Sweden, Turkey, Ukraine, United Kingdom, United States, European Commission, BIMCO, CIRM, IALA, ICS, IFSMA, IHMA, IHO, IMPA, IMRF, IMSO, Nautical Institute, OCIMF and WMO.

Terms of reference for the re-established correspondence group

4 NAV 56 re-established the correspondence group under the coordination of Norway and instructed it to take into account document MSC 86/23/4 relating to the joint work plan for COMSAR, NAV and STW Sub-Committees for the period 2009-2012, the comments and general views expressed at NAV 56 and, decisions taken by NAV 52 including the guidance in MSC/Circ.1091 on Issues to be considered when introducing new technology on board ship and MSC/Circ.878-MEPC/Circ.346 on Human Element Analyzing Process (HEAP). The Correspondence Group on e-navigation should undertake the following tasks:

- .1 consider documents NAV 56/8, MSC 85/26 (annex 20, paragraph 9.7.2 and annex 21, paragraph 5) and NAV 56/WP.5, annex 1, and finalize the system architecture;
- .2 consider documents NAV 53/13 (annex 3), NAV 56/INF.10 (Republic of Korea) and MSC 85/26 (annex 20, paragraph 9.7.3 and annex 21, paragraph 6), and progress the initial gap analyses focusing on technical, regulatory, operational and training aspects;
- .3 submit a report to STW 42 (24 to 28 January 2011) raising specific questions, if required, that should be addressed by STW;
- .4 submit a report to COMSAR 15 (7 to 11 March 2011) outlining an overall conceptual, functional and technical architecture and the progress made in the initial gap analyses focusing on communication and SAR issues;
- .5 submit a consolidated progress report to NAV 57 (6 to 10 June 2011) outlining the further analyses for navigation and related shore-based services issues, the completed and ongoing work including a provisional outline/draft of the Strategy Implementation Plan and progress on the cost benefit and risk analyses; and

- .6 based on the requirements stipulated in the e-navigation strategy section 8 (MSC 85/26, annex 20) to identify and describe an enabling data framework to support user needs and ensure maximum interoperability.

The overarching e-navigation architecture

5 A further development of the e-navigation architecture has been performed. It visualizes how the current e-navigation architecture was derived from the high level concept, and introduces important principles of the e-navigation architecture. Relevant principles for a shore-based system architecture harmonized for e-navigation are established.

6 At NAV 56, a 'common data structure' was endorsed (NAV 56/8: Figure 2: Conceptual e-navigation architecture). The scope of this 'common data structure' is confined to the maritime domain, hence the title the Common Maritime Data Structure (CMDs). The CMDs will serve as a common reference for all implementers of e-navigation and thereby accommodate for a certain degree of harmonization.

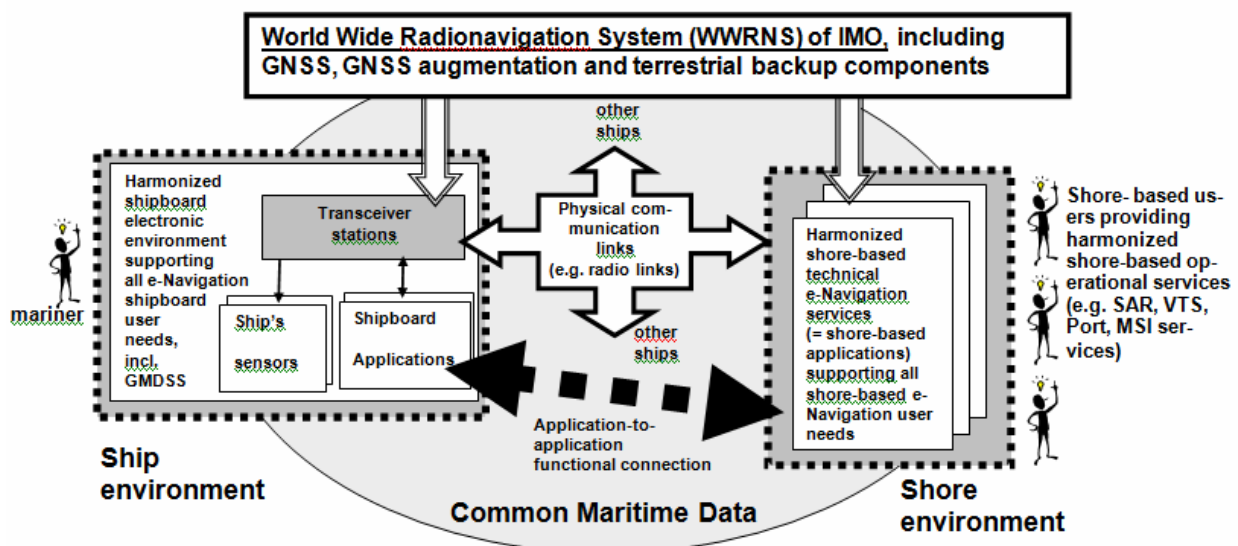


Figure 1 (as endorsed by NAV 56/8, Figure 2)

7 Figure 1 did not convey the full notion of the e-navigation concept. When considering the e-navigation architecture, one should think in terms of information/data flow, application interactions, and user interfaces. It is therefore necessary to refine the figure into an information/data flow oriented graphical representation.

8 Figure 2 shows the principle of an information/data flow in the e-navigation architecture while the structural details of both the technical shipboard and shore-based e-navigation system architectures are not yet shown. This brings into focus the 'operational service' level and the 'Functional links used by Technical services' and the 'Physical links used by Technical services'.

This is a further development as it highlights the fundamental distinction between information and data domains; explaining the relationship between the user requested information items; putting the concepts of Operational Services, Technical Services as well as Functional and Physical Links into a hierarchical perspective; identifying the place of the concept of 'Maritime Service Portfolio'; and unfolding the relationship of shore-to-shore data exchange.

The figure shows the complete overarching e-navigation architecture, and defines two additional important features:

- .1 The Common Maritime Data Structure (CMDS) that spans the whole of the horizontal axis;
- .2 The World Wide Radio Navigation System (WWRNS).

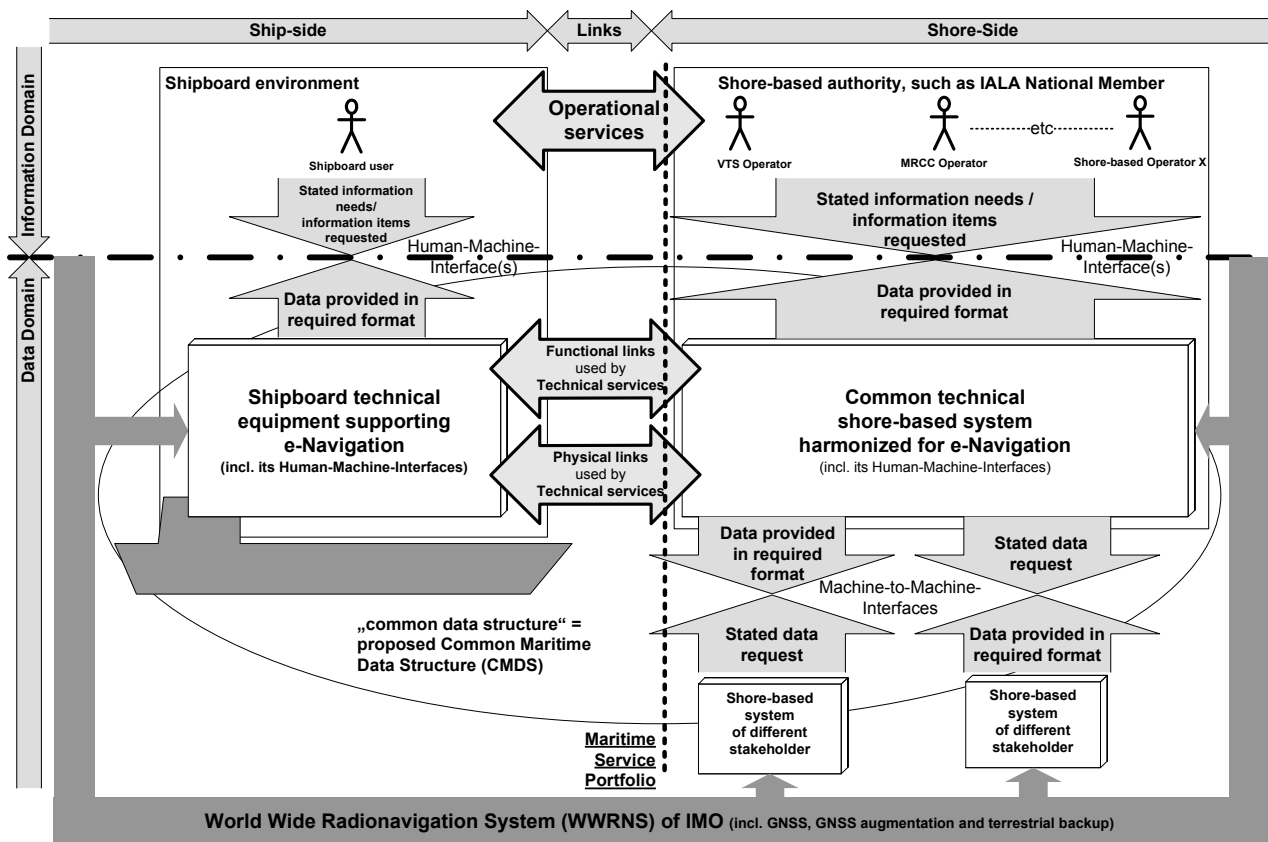


Figure 2. The complete overarching e-navigation architecture.

9 The Sub-Committee is invited to endorse the complete overarching e-navigation architecture.

An enabling maritime data framework

10 COMSAR 14 recognized the need to achieve a common data structure in order to meet the goals of e-navigation and to respond to the needs of the stakeholders within the maritime domain. In general it was agreed, taking into account the original principles for e-navigation, that:

- .1 formats for the collection, exchange and distribution of data should be harmonized and standardized where practicable and appropriate;
- .2 processes and procedures for the collection, exchange and distribution of data should be arranged in a uniform way, where practicable, and in accordance with the internationally agreed standards;
- .3 the services providing the data and information, as well as the systems used for these purposes, should be interoperable in such a way that the use and re-use of data can be enhanced; and
- .4 consequently the development of open standard interfaces should be encouraged.

11 At NAV 56, a review of existing and emerging data structures and frameworks were recommended to ensure its efficiency and interoperability with other data information systems (NAV56/INF.9). The Correspondence Group was tasked with this development.

12 The scope of the 'common data structure' is confined to the maritime domain. Hence, the Common Maritime Data Structure (CMDS) will serve as a common reference for all implementers.

The functional relationships of the CMDS are illustrated in Figure 3:

- .1 The CMDS can represent any maritime entity, can be extended by the addition of new entities, and is accessible to any stakeholder or implementer.
- .2 The CMDS is an abstract representation of parts of the maritime domain. Specifically, it represents the entities and relationships among the entities that exist in this domain but does not represent processes.
- .3 The CMDS contains no details about physical representation of the entities within it. However, the CMDS can be used to guide the development of databases and interfaces.
- .4 The CMDS is flexible and extendable for meeting future requirements. New entities can be added by any stakeholder through a process known as registration.

Figure 3 illustrates how the CMDS would be created – based on user requirements – and how it would influence the components of the e-navigation architecture when creating hardware and software used for e-navigation purposes.

Figure 3. Scope and Impact of the Common Maritime Data Structure (CMDS)

13 The Sub-Committee is invited to note how the Common Maritime Data Structure (CMDS) could be developed.

Creating a framework for data access and information services under the scope of SOLAS

14 At NAV 56, it was agreed to organize a work shop, which should focus on the relevance and best alignment of the various data frameworks, and look for answers to three questions:

- .1 Can there be a common data structure to use as a base line for e-navigation?
- .2 Which principles should be used to ensure interoperability?
- .3 What working relationships should be developed to ensure harmonization with other global initiatives?

The work shop took place during 4-5 November 2010 at the headquarters of the International Hydrographic Organization in Monaco. The outcome of the work shop was submitted to the Correspondence Group.

15 IALA has been addressing the need for a data framework to support the delivery of shore based e-navigation services.

16 The IHO has developed the S-100 data model to support a variety of hydrographic-related digital data sources, products and customers. S-100 is not an incremental revision of S-57, but it is a new geospatial standard for marine data and information that can include both additional content and support of new data exchange formats. The S-100 is flexible with capacity to also include other types of information.

17 COMSAR 15 (March 7-11, 2011) endorsed that IHO's S-100 data model should be used as a baseline for creating a framework for data access and information services under the scope of SOLAS; and also that IMO, in consultation with other organizations, should consider the establishment of a Harmonization Group on creating a framework for data access and information services under the scope of SOLAS, based on the example of the IMO/IHO Harmonization Group on ECDIS including the draft Terms of Reference for the IMO/IHO Harmonization Group on Data Modelling (HGDM) (Annex 1 of this document, and COMSAR 15/WP.6/Rev.1, Annex 1).

18 The Sub-Committee is invited to endorse that IHO' S-100 data model should be used as a baseline for creating a framework for data access and services under the scope of SOLAS.

19 The Sub-Committee is also invited to endorse that IMO in consultation with other organizations, should consider the establishment of a Harmonization Group on creating a framework for data access and information services under the scope of SOLAS, based on the example of the IMO/IHO Harmonization Group on ECDIS including the draft Terms of Reference for the IMO/IHO Harmonization Group on Data Modelling (HGDM) (Annex 1 of this document).

The possibilities of using the Geospatial Registry, operated by IHO

20 Recognizing the need for a central registry for storing the fine data objects, IHO and IALA are currently exploring the possibilities of using the Geospatial Information (GI) Registry, operated by IHO. It is considered to be flexible and extendable for meeting future requirements.

21 New entities could be added by any stakeholder through a process known as registration. Once registered, an entity is available to all stakeholders; there is open, public access. Stakeholders may be designated as a domain owner within the GI Registry with full control over its products and derived standards.

Figure 4 shows the GI Registry, and how different stakeholders might be included, - using the IALA domain as an example.

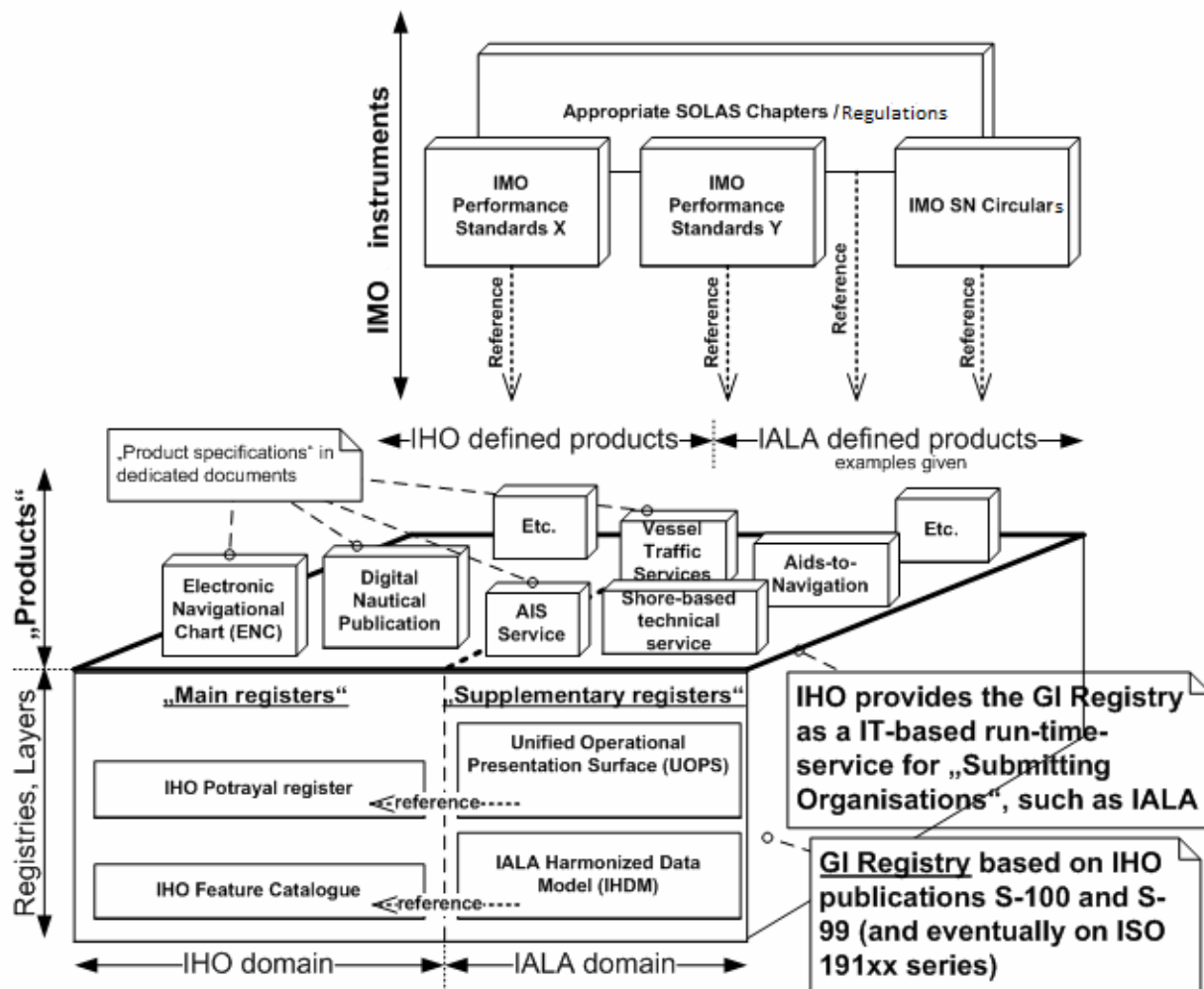


Figure 4 Representation of the IHO GI Registry.

22 The Sub-Committee is invited to take note that IHO and IALA currently are exploring the possibilities of using the Geospatial Information (GI) Registry, operated by IHO.

Maritime Service Portfolio (MSP)

23 COMSAR 15 noted that COMSAR 14 and NAV 56 had identified and adopted the user needs with regard to the e-navigation concept of the Maritime Service Portfolios (MSP), corresponding to needs for services and communication in different areas and for different operations.

A 'Maritime Service Portfolio (MSP)' defines and describes the set of operational and technical services and their level of service provided by a stakeholder in a given sea area, waterway, or port, as appropriate.

Hence, a 'Maritime Service Portfolio' may also be construed as a set of 'products' provided by a stakeholder in a given sea area, waterway, or port, as appropriate.

24 COMSAR 15 also noted that at COMSAR 14 and NAV 56, the user needs with regard to the e-navigation concept identified and adopted different Maritime Service Portfolios (MSP) corresponding to needs for services and communication in different areas and for different operations, and it was agreed that the areas could be divided into:

- .1 harbour operations;
- .2 operations in coastal and confined or restricted waters
- .3 transocean voyages;
- .4 offshore operations; and
- .5 operations in Arctic, Antarctic and remote areas.

Examples of such possible services might be local warnings, ice conditions, ENC updates, real time tidal information, etc.

25 Integrated shipboard systems are a key shipboard platform that would fulfil the requirement for the 'shipboard equipment supporting e-navigation', and further development of systems such as Integrated Navigation System (INS) or Integrated Bridge System (IBS) might be examples to that end.

26 The Sub-Committee is invited to consider further development of Maritime Service Portfolios in order to achieve harmonization, modernization, integration and simplification on board as well as ashore.

Gap analysis

27 COMSAR 14 and NAV 56 had endorsed the proposed methodology for carrying out the gap analysis.

28 As the Correspondence Group on e-navigation has further developed the initial gap analysis, it has been important to take into account the human element throughout the process. For this reason, the Correspondence Group has proposed that the sequence of the four elements should be: operational, technical, regulatory and training, recognizing that these elements are inter-related and need to be considered in a coordinated manner.

29 Inputs from the Correspondence Group were summarized in a standardized way to identify specific and focused topics, in order to optimize the usability of the gap analysis. This will become even more important as the results of the gap analysis shall serve as a basis for the subsequent risk- and cost-benefit analyses. The summary was commented on by the Correspondence Group, and the result was presented in the report of the Correspondence Group to COMSAR 15. (COMSAR 15/11, Annex 1: Gap analysis, ship board; Annex 2: Gap analysis, shore based; Annex 3: Gap analysis, SAR).

30 COMSAR 15 considered the template modified by the Republic of Korea based on document NAV 56/INF.10., for identifying practical e-navigation solutions based on operational, technical, regulatory and training aspects on a developed example of gap analysis. The

example related to lack of presentation of warning broadcasts on navigation displays. This example of gap analysis and practical e-navigation solutions is shown in Annex 2 of this document, corresponding to COMSAR15/WP6/Rev.1, Annex 2.

It was agreed that the Correspondence Group on e-navigation should develop practical e-navigation solutions for other identified gaps taking into account the human element. (COMSAR 15/WP6/Rev.1. Paragraphs 15 and 16, Annex 2).

A number of other examples provided by members of the Correspondence Group are displayed in Annex 2. These may be further developed at NAV 57 if time permits.

31 It is underlined that the reason for performing the gap analysis is to identify practical e-navigation solutions, which might be seen in two different perspectives:

- .1 to update existing operational, technical, regulatory and training elements in order to simplify, modernize, harmonize and integrate functions; and
- .2 to identify new concepts.

32 COMSAR 15 endorsed that e-navigation could provide the necessary data/information for SAR purposes and keep SAR within the scope of the e-navigation concept.

However, one should carefully consider which data ships should receive.

The SAR Working Group at COMSAR 15 provided advice to the Working Group on e-navigation. (COMSAR 15/WP.6/Rev.1, Annex 3). This is included in Annex 2 of this document.

33 The Sub-Committee is invited to further develop the gap analysis as set out in Annex 2 of this report.

Operational gap analysis

34 The e-navigation should be flexible enough to accommodate the existing equipment as well as new equipment. Due to the required cost its implementation might become far-reaching. The use of existing equipment performance standards (INS, Radar, ECDIS, AIS, GNSS etc.), should be widely used in developing the e-navigation concept.

Use of the modular concept (SN.1/Circ.274) as well as the INS revised performance standards for concept for resolution MSC.252(83) would allow for an incorporation of further e-navigation functionality.

Consideration should also be given to engaging end users, equipment manufacturers, service providers and other stakeholders.

The challenge of familiarisation for Human Machine Interface is considerable amongst different units and standardisation in this area should be a high priority.

35 It would be advisable to consider the development of standardized, module-based bridge design adapted to the functions of the individual ship, in order to facilitate the smooth familiarization of ship borne personnel when transferring from one ship to another, noting IMO Guidelines for Bridge Equipment and Systems, their Arrangement and Integration. The guidelines should be applied to new and as far as practicable to refitted ships.

36 INS might be considered to be a dominant factor for the development of e-navigation on board, and might provide a task oriented approach which offers the possibility to integrate further functionality specified with the e-navigation process.

37 Simulation might be used to evaluate the development and usability of e-navigation applications. At STW 42 the issue was raised whether it would be essential to develop a simulator that gives the possibility to test the output of an IBS main area of a standard bridge, including the interface between INS and engine automation, and commence the testing of regular user friendly and easy communication of data in a common format through the use of simulators. A procedure has to be developed for testing how to evaluate the various concepts and applications.

Simulator tests could be one important tool in the design process

Technical gap analysis

38 The process so far has compared the capabilities and properties of existing systems with the architectural requirements needed to meet the identified user needs. The result should enable technical solutions to be found, and to identify any technology or system development that might be needed, based solely on the user needs.

A program of development work needs to be done to provide technology solutions to user requirements in their entirety, taking into account that existing systems may lack the needed interoperability and could require modifications.

39 COMSAR 15 also noted and endorsed that SOLAS regulation IV/15.8 relating to transmitting and receiving general radio communications to and from shore based radio systems or networks subject to SOLAS regulation IV/15.8 was of direct relevance to the e-navigation concept. (COMSAR 15/WP.6/Rev.1, Paragraphs 14 and 30.6)

40 COMSAR 15 further noted and endorsed that there was a need for resilience in the overall system. Navigation and communications equipment should be able to reliably indicate that they were functioning correctly. If redundancy was used to provide resilience, the system should be able to transfer automatically to an alternative source, with appropriate indication being given to the user. In addition, information concerning the authenticity of the data was needed including its source (COMSAR 15/WP.6/Rev.1, Paragraphs 27 and 30.10).

41 Accurate and reliable position data has always been recognised as an essential element of e-navigation. It is required for almost all the main applications: for example navigation, reporting, collision avoidance.

It is recognised that Global Navigation Satellite Systems (GNSS) will be the primary position input for e-navigation. These systems are extremely reliable and provide levels of service meeting all but the most stringent applications in maritime navigation. GNSS available at present do not have inherent integrity monitoring, but this can be provided by augmentation systems such as differential GNSS.

GNSS will become more resilient as multiple satellite constellations are deployed, each with its independent monitoring and control. Augmentation systems (Space-Based or Ground-Based Differential GNSS) or Receiver Autonomous Integrity Monitoring (RAIM) can enhance integrity, ensuring that Position, Navigation and Timing (PNT) information is correct, or immediately warning the user when it is not.

42 At COMSAR 15 it was considered that the review of the GMDSS would most likely go ahead. Depending on approval by the Committee next year, radio communication requirements for e-navigation would be best brought to the attention of the COMSAR Sub-Committee and be taken into account during the review of the GMDSS. It was adhered to two parallel processes, the e-navigation process could give in the future inputs to the scoping exercise process and to a possible GMDSS review process.

43 MSC 88 (MSC 88/26, paragraph 11.15) requested the Secretariat to convey the outcome of the Joint IMO/ITU Expert Group on Maritime Radio-communication matters to the Chairman of the e-navigation correspondence group re-established by NAV 56. The outcome is reflected in document COMSAR 15/4, paragraphs 64 and 65:

“New abilities to communicate safety and security information for ships and ports

64 Taking into account the draft CPM report and documents IMO/ITU EG 6/4/2 (United Kingdom), IMO/ITU EG 6/3/1 and IMO/ITU EG 6/3/1/Add.2 (Secretariat) the Group decided to follow the text in the draft CPM report in supporting an exclusive primary allocation to the maritime mobile service in the band 495-505 kHz in all three regions and a co-primary allocation in the band 510-525 kHz in Region 2.

65 The Group had a long debate on the need for making a statement that the existing maritime mobile primary allocation in the band 415 kHz – 526.5 kHz should be maintained. This was to fulfill the possible requirement in future for the promulgation of additional security-related information, the implementation of e-navigation and the implementation of the revised elements and procedures of the GMDSS.”
The Correspondence Group has taken this information into account.

Regulatory gap analysis

44 The analysis identifies gaps in the present regulations and equipment performance standards that need to be addressed, and will be used to consider amendments to existing regulations or equipment performance standards, particularly in the present frameworks that need to be filled, e.g., in the provision of services in international waters.

45 A modular concept might allow more flexibility for future changes of regulations or performance standards.

46 The Correspondence Group had noted that at FAL 36 e-navigation was discussed. In the Report of the Facilitation Committee on its thirty-sixth session it was however stated that: “The Committee, while noting the discussion of the Group regarding e-navigation nevertheless decided not to establish a separate correspondence group on e-navigation, as it was

considered unnecessary and would clearly duplicate the extensive work already being carried out by other IMO committees and sub-committees in this respect.” (FAL 36/17, Paragraph 5.39). Eventual relations between the FAL Committee and the e-navigation development may be re-addressed at a later stage, possibly as a consequence of the outcome of the gap analysis.

Training gap analysis

47 The analysis tries to identify what measures should be taken to ensure that individuals, who are entrusted with its operation, receive an appropriate level of instruction and have the required levels of competences to use any technology or systems introduced as a component of e-navigation.

To that end the Correspondence Group had identified a number of training-related questions that were presented at STW 42 (January 2011) towards the development of an e-navigation strategy implementation plan.

48 STW 42 recalled that adequate knowledge of the English language was essential to enable the officers to perform their duties. According to international surveys on user needs on e-navigation, language skills still is a major challenge, and STW 42 recognized that it might be necessary at a later stage for amending the IMO Standard Marine Communication Phrases (SMCP), as appropriate.

The scope of the SMCP should be considered reviewed not only to cover the English language provisions set out in the revised tables A-II/1 and A-III/1 of the STCW Code but, it needs also to encompass the common information displayed on navigational equipment, including safety messages, in order to ensure that seafarer properly understand messages relating to ship's safety and operations, and also is able to perform the officer's duties with a multilingual crew. Furthermore, e-navigation may require new phrases and protocols to be established within the SMCP, taking into account that SOLAS Reg V/14.4 already captures the essence of these comments.

Consideration should be given to providing automated translation during e-navigation communications.

National administrations should be encouraged to ensure that the use of SMCP and the translation into the local language/s are implemented.

49 The Sub-Committee is invited to take note of the ongoing operational, technical, regulatory and training gap analysis, as set out in paragraphs 34 to 48.

Two scenarios

50 Having assessed the user needs, functions and system architecture of e-navigation, – and expecting the future development, one might predict a variety of scenarios for the personnel on board and for skills, competencies, qualifications and training needs. To illustrate the wide spectrum of possible e-navigation related developments, the two following scenarios might be of special relevance:

.1 The navigating navigator

This is a scenario where the monitoring equipment is kept relatively traditional on board and ashore. The navigators' own skills will still be essential to the safe navigation of the ship, and the bridge team will be the main backup to the safe functioning of the ship. This will have to be reflected in the principles of the training and certificates required, – which should combine de facto skills and competences with the formal documentation of having fulfilled authorized training programs. There is, however, also a question of whether one should emphasize assessment of the de facto skills and competences, or alternatively if assessment should include a more formal documentation of having fulfilled authorized training programs.

.2 The monitoring navigator

In this scenario the data solutions and monitoring equipment are much more sophisticated. The navigator will have to rely more heavily on automated processes, standardized and harmonized procedures and equipment. Data structures, displays and services will have to be interoperable. A main task will be to monitor the system displays and the indicators of the system's health or resilience. This scenario will include an even closer cooperation with organizations ashore to assist a safe voyage from berth to berth. A consequence of this scenario is that the required competence of the seafaring professional could be affected, and there would be implications for the development of the training, education and required competencies for seafarer certificates.

51 STW 42 underlined that the navigator's own skills would remain essential for the safe navigation of the ship, and the bridge team would be the main backup for the safe functioning of the ship. It would not be advisable to be totally reliant on systems where the navigator only monitors the system displays and the indicators of the system's normal functionality or resilience. Increasing use of electronic navigational equipment may, however, play a greater role in improving the safety of navigation in the future.

The topic was also discussed at COMSAR 15, and it was noted and endorsed that the navigator's traditional skills would remain essential for the safe navigation of the ship. It was also expressed that this should not be an either/or scenario, but consideration needed to be given to the development from a purely navigating navigator toward a somewhat more monitoring navigator and that it would not compromise the skills of the navigator. It was also important to keep the role of the navigator in mind, and what introduction of new concepts would actually mean for them.

In this context it might be relevant to make reference to the objectives of e-navigation as detailed in NAV 54/WP6, Annex 1, underlining the necessity to reduce the total work load on the navigator.

52 The Sub-Committee is invited to provide comments on these two scenarios.

53 The Correspondence Group also considered the scenarios to raise important issues, which should be addressed as part of the development of the final Strategy Implementation Plan on e-navigation. It should be taken into account that ships are navigating in areas where a variety of ships in respect of the size, use of technology, age with seafarers of different nationality/culture are present; and which may not follow the same international regulation/standards and procedures.

Accordingly, the Correspondence Group

- .1 recognizes the need to maintain essential traditional skills and recognises that mariners also need to demonstrate competence in the effective monitoring of electronic systems.
- .2 notes that the training required to meet both traditional and monitoring roles might need to be assessed in terms of the duration of training and assessment methods. The e-navigation implementation plan should indicate that any vessels that adopt aspects of e-navigation should identify and address training needs as part of their safety management system.
- .3 recognizes that providing training for e-navigation applications before a watch-keeper uses such systems, is essential and that providing such training before joining the vessel (such as on line tutorials) may reduce the burden for training on board.
- .4 recognizes that the need for refresher training to ensure effective use of systems may be essential.
- .5 considers that the use of simulation for the assessment of competencies of ship and shore users might be essential. Further consideration should be given to effectively deal with type-specific issues.
- .6 recognising that both traditional and monitoring skills need to be maintained, ship operators are encouraged to adopt drills and exercises for essential navigational skills as part of their SMS.

Reliability, availability, maintainability and security of systems impacting safety have to be improved along with user-friendliness. The situation of VTS operators ashore should also be considered, and a similar distinction might be useful for the analysis of their work.

54 Training will be a very important part of e-navigation; and like design, it should be a continuous process with frequent feed-back from experience.

55 It may be important to consider the necessity of the development of appropriate familiarization material for the actual bridge systems installed with future e-navigation applications to familiarize the mariner with the actual bridge configuration.

56 At STW 42, the issue of standardization of bridge design was discussed, and the following views were expressed:

- .1 although the standardization of bridge design was a positive and desirable step, it was not clear how this could be achieved;
- .2 the standardization of bridge design was within the remit of the NAV and COMSAR Sub-Committees and should be addressed by them;
- .3 the development of S-mode and standard operating procedures for equipment would probably be the way forward; and
- .4 training should focus on detecting operational anomalies.

After some discussions, STW 42 agreed that development of S-mode and standard operating procedures for equipment would be a welcome development in this context, whilst standardization of bridge design layout would be difficult to accomplish.

There have been inputs to the Correspondence Group concerning the use of the notion of “S-mode”, or the alternative use of “default mode”.

Further procedure for risk and cost-benefit analyses

57 NAV 56 endorsed the initial risk and cost-benefit analyses describing the methodology according to IMO’s FSA procedures. When the gap analysis is completed, the analysis will serve as a basis for risk and cost-benefit analyses.

58 Transmission and reception of e-navigation data to and from ships may have an influence as well on shore based data and services as on ship based data, services and functions. As this may have both strong technical and economical influence, it should be considered in the cost-benefit analysis.

Outline of a draft Strategy Implementation Plan on e-navigation

59 A mandate for a final Strategy Implementation Plan on e-navigation was given by MSC 86. (MSC 86/23/4).

A draft outline of the plan is given by the Correspondence Group in Annex 3.

60 The Sub-Committee is invited to provide preliminary comments on the outline of the draft Strategy Implementation Plan.

Actions requested of the Sub-Committee

61 The Sub-Committee is invited to consider the following issues and decide as appropriate:

- .1 Endorse the complete overarching e-navigation architecture. (Paragraph 9);
- .2 Endorse how the Common Maritime Data Structure (CMDs) could be developed. (Paragraph 13);
- .3 Endorse that IHO' S-100 data model should be used as a baseline for creating a framework for data access and services under the scope of SOLAS. (Paragraph 18);
- .4 Endorse that IMO in consultation with other organizations, should consider the establishment of a Harmonization Group on creating a framework for data access and information services under the scope of SOLAS, based on the example of the IMO/IHO Harmonization Group on ECDIS including the draft Terms of Reference for the IMO/IHO Harmonization Group on Data Modelling (HGDM) (Paragraph 19 and Annex 1);
- .5 Take note that IHO and IALA were currently exploring the possibilities of using the Geospatial Information (GI) Registry, operated by IHO. (Paragraph 22)
- .6 Consider further development of Maritime Service Portfolios in order to achieve harmonization, modernization, integration and simplification on board as well as ashore. (Paragraph 26);
- .7 Take note of the ongoing operational, technical, regulatory and training gap analysis, as set out in paragraphs 34 to 48;
- .8 Further develop the gap analysis. (Paragraph 33 and Annex 2);
- .9 Provide comments on the two scenarios of the navigating navigator and the monitoring navigator. (Paragraph 50 to 52);
- .10 Provide preliminary comments on the outline of the draft final Strategy Implementation Plan. (Paragraph 59 and 60 and Annex 3); and

approve the report in general.

ANNEX 1

DRAFT TERMS OF REFERENCE FOR THE IMO/IHO HARMONIZATION GROUP ON DATA MODELLING (HGDM)

In creating an e-navigation architecture, it is important to identify information and data flows, and the interaction between applications and user interfaces. Consequently, there needs to be a data structure to optimize the use, interoperability, flow and accessibility of relevant information and data within the maritime domain (including both ship and shore aspects). It is therefore important to harmonize efforts in data modelling, with the aim of creating and maintaining a robust and extendable maritime data structure. This maritime information and data structure will require some form of overarching coordination to ensure the ongoing management and maintenance of the structure.

There may be several management roles to be performed by such a coordinating body, (for example, the maintenance of registries and the development and adoption of product specifications). This management role may be shared between relevant organizations. [The structure is a highly important element by which e-navigation can modernize the operational environment of the maritime industry and also fulfill the requirement of document MSC 85/26, annex 20.]

[The IMO Sub-Committee on Safety of Navigation agreed to establish a small group to work mainly by correspondence and in conjunction with IHO to further develop a common data structure in conjunction with ongoing efforts in data modelling. This would include harmonization and standardization of:

- .1 formats for the collection, exchange and distribution of data;
- .2 processes and procedures for the collection; and
- .3 development of open standard interfaces.]

The HGDM should be constituted of representatives of IMO and IHO Member States and Secretariats, and organizations with an official IMO/IHO observer status.

The HGDM should be chaired by an IMO Member State and supported by the secretariat of the IMO.

The HGDM reports to the IMO Sub-Committee on Safety of Navigation (NAV), and to the IHO through the IHB Directing Committee, as appropriate.

The HGDM should:

- .1 as requested by the IMO or the IHO, consider matters related to the framework for data access and information services under the scope of SOLAS, using as a baseline IHO's S-100 data model, and prepare appropriate documentation; and
- .2 review the results of studies by the IMO, the IHO and other related organizations which address aspects of access to information services under the scope of SOLAS, and advise the IMO and the IHO as to whether they are compatible with the e-navigation concept taking into account the identified user needs as they exist at the time.

ANNEX 2.

Gap analysis focusing on practical e-navigation solutions.

1 Annex 2 presents the gap analysis focusing on practical e-navigation solutions. The template used for this presentation is a further development of the template endorsed by NAV 56 (NAV 56/INF 10 (Republic of Korea)).

2 Each identified gap is related to the corresponding “Key element” and “Core objective”.

.1 Key strategic elements for e-navigation based on user needs (MSC 85/26/Add.1, Annex 20, Sec. 9):

- .1 Architecture
- .2 Human element
- .3 Convention and Standards
- .4 Position fixing
- .5 Communication technology and information systems
- .6 ENCs
- .7 Equipment and standardization
- .8 Scalability

.2 Core Objectives of e-navigation(MSC 85/26/Add.1, Annex 20 Sec.5)

- .1 safe and secure navigation of vessels
- .2 vessel traffic observation and management from shore/coastal
- .3 communication(voice/data) among 4S (ship/ship, ship/shore, shore/ship, shore/shore)
- .4 improving the efficiency of transport and logistics
- .5 effective operation of contingency response and SAR services
- .6 demonstrate defined levels of accuracy, integrity and continuity
- .7 integrate and present information to maximize safety benefits and minimize any risks
- .8 integrate and present information to manage the workload and support decision-making
- .9 incorproate training and familiarization requirements

- .10 global coverage, consistent standards and compatibility, interoperability of equipment systems
- .11 support scalability.

3 Each identified gap is also related to corresponding functions, as listed in NAV 56/WP.5/Rev.1, paragraph 11 to 30.

A1 Ensure seaworthiness

- A1.1 Check that Navigation Equipment and Systems Conforms with Requirements for Passage through Intended Sea Areas
- A1.2 Check Validity of Ship Certificates
- A1.3 Check Availability and Quality of Voyage Plan
- A1.4 Check that Cargo is Safely Loaded, Stowed and Secured
- A1.5 Check that Navigation Equipment is Operational
- A1.6 Check that Steering Gear is Checked and Tested
- A1.7 Check that Engine is Operational
- A1.8 Check the availability of fire control plans and training manuals.
- A1.9 Check that crew is properly instructed about assigned emergency duties
- A1.10 Check that Nautical Charts and Nautical Publications are up to Date
- A1.11 Take Actions Based on Seaworthiness Assessment

A2 Use Shore Based Information Services

- A2.1 Use Nautical Charts Provision Service
- A2.2 Use Nautical Publication Service
- A2.3 Use Maritime Safety Information (MSI) Service
- A2.4 Use Routeing Information Service
- A2.5 Use Port Authority Instruction
- A2.6 Use Meteorological Information Service and Warnings
- A2.7 Use Hydrographic Information Service
- A2.8 Use Ice Information Service

A3 Elaborate and Update Voyage Plan

A4 Elaborate Passage Plan in Cooperation with Pilot

A5 Coordinate Pilot, Tugs and Shore Services

A6 Establish and Maintain Situation Awareness

- A6.1 Assess Navigation Conditions
- A6.2 Detect Objects Critical to Navigation
- A6.3 Assess Information Provided by Nautical Chart

- A6.4 Assess Voyage Plan
- A6.5 Assess Ship's Course and Speed
- A6.6 Assess Traffic Situation
- A6.7 Define Ship Position
- A6.8 Determine Under Keel Clearance
- A7 Assess Navigation Risk**
 - A7.1 Assess Watchfulness of Navigator
 - A7.2 Assess Navigation Safety Issues in Voyage Plan.
 - A7.3 Assess Collision Risk.
 - A7.4 Assess Grounding Risk
 - A7.5 Manage Alarms
- A8 Observe and Analyse Available Information**
- A9 Decide on Actions**
 - A9.1 Take Manoeuvring Decisions
 - A9.2 Use of Support and Control Function Decisions
 - A9.3 Decide on Voyage Plan Update
 - A9.4 Decide on Passage Plan Updates in Cooperation with Pilot
- A10 Conduct Ship Manoeuvring**
- A11 Manage Information from On-board Systems and Sensors**
 - A11.1 Collect Ship Position Data
 - A11.2 Collect Safety and Security Related Sensor Data
 - A11.3 Collect Cargo Stowage Status Information
 - A11.4 Collect Engine Status Information
 - A11.5 Provide Information to Relevant Functions
- A12 Manage Crew Information**
- A13 Manage Cargo Information**
 - A13.1 Manage Dangerous Goods Information
 - A13.2 Manage Waste Information
- A14 Manage Ship Construction Information**
- A15 Manage Library of Certificates**
- A16 Manage Ship Reporting**
 - A16.1 Manage Mandatory Reporting
 - A16.2 Manage Voluntary Reporting
 - A16.3 Manage Information Exchange on Safe Loading and Unloading

- A17 Make Information from Shore Based Information Services Available to Relevant Functions**
- A18 Handle Emergency on Other Ship**
 - A18.1 Exchange Information with MRCC and Receive Instructions from Same
 - A18.2 Act as On-Scene-Coordinator after Appointment from MRCC or by own Decision
 - A18.3 Follow Instructions from On-Scene-Coordinator
 - A18.4 Conduct Search and Rescue (SAR)
- A19 Support Incident Handling and Emergency Management on Own Ship**
 - A19.1 Assess Situation and Decide Actions
 - A19.2 Report Situation to MRCC of Respective Search and Rescue Region.
 - A19.3 Support Accident Avoidance
 - A19.4 Support Automated Actions
 - A19.5 Handle Emergency
- A20 Support Investigation**
 - A20.1 Record Voyage Data (e.g. by means of VDR)
- A21 Establish Ship Security Plan**
- A22 Establish Security Level**
- A23 Detect Security Threat**
- A24 Submit Security Alert**
- A25 Prepare Pilotage**
 - A25.1 Acquire Request for Pilotage
 - A25.2 Acquire Information about Ship
 - A25.3 Draft Passage Plan
- A26 Conduct Pilotage**
 - A26.1 Agree with Master on Content of Pilot Card
 - A26.2 Acquire Real-time Information on Conditions for the Passage
 - A26.3 Exchange Relevant Information with Master
 - A26.4 Acquire Situational Information from Master
 - A26.5 Agree with Master on Passage Plan
 - A26.6 Support Safe Navigation
 - A26.7 Refuse Pilotage due to Danger to the Safety of Navigation or the Environment
 - A26.8 Report Incidents or Accidents to Authorities
- A27 Establish VTM Policy Areas**
- A28 Establish Ships' Routeing Regulations**
- A29 Establish Rules for Mandatory Pilotage**

- A30 Identify Flag State Ships**
- A31 Identify Ships Bound for Port State**
- A32 Identify Ships in Coastal Responsibility Area**
- A33 Monitor Traffic Situation**
 - A33.1 Acquire Information about Conditions
 - A33.2 Manage Information about Conditions
 - A33.3 Assess Environmental Conditions
 - A33.4 Monitor Traffic
 - A33.5 Assess Traffic Situation
- A34 Provide Information Services (INS)**
 - A34.1 Provide Navigation Warnings
 - A34.2 Provide Navigation Information
 - A34.3 Provide Traffic Information
 - A34.4 Provide Route Information
 - A34.5 Provide Hydrographical Information
 - A34.6 Provide Aids To Navigation Information
 - A34.7 Provide Meteorological Information
 - A34.8 Provide Meteorological Warnings
- A35 Provide Traffic Organization Services (TOS)**
 - A35.1 Plan Traffic Organization Criteria
 - A35.2 Plan Traffic Flow
 - A35.3 Decide on Priority
- A36 Provide Navigation Assistance Services (NAS)**
 - A36.1 Provide Navigation Advice Services
 - A36.2 Provide Navigation Instructions
- A37 Manage Incident**
 - A37.1 Detect and Verify Incident
 - A37.2 Assess Incident
 - A37.3 Handle Incident
- A38 Manage Information Transfer to Authorities**
- A39 Manage Emergency Response**
 - A39.1 Manage Search and Rescue Management (SAR)
 - A39.2 Manage Pollution Response Management
 - A39.3 Manage Hazardous Goods Emergency

4 According to the notion of “Maritime Service Portfolios”, there may be different needs for communication and services in different areas and for different operations. Accordingly each identified gap has been related to one or more of the operational areas:

- .1 harbour operations,
- .2 operations in coastal and narrow water,
- .3 transocean voyages,
- .4 offshore operations,
- .5 operations in arctic and remote areas.

5 The following list presents all registered user needs and all identified gaps so far. Many of the gap topics still remain to be analysed for the specification of their practical e-navigation solutions. For that reason there are a great number of open spaces still to be filled in. The distribution of the examples of accomplished gap topics is done according to the corresponding user need.

GAP ANALYSIS FOCUSING ON PRACTICAL E-NAVIGATION SOLUTIONS

USER FIELD

Category of User need

Sub-category of user need

◦ User needs

Aspects of Gap	Identified Gap (selected from COMSAR 15/11 Annex 1/2/3 as an Example)	Relationship to the strategy		Related Functions (selected from the functions listed in NAV 56/WP.5/Rev.1, Annex 1, p. 11-30)	Existing equipment, systems, technologies	Operation Area	Proposed practical e-navigation solutions to address			
		key element	core objective				Operational ◦ procedural / automation ◦ [human element]	Technical (eg. H/W , S/W, equipment, links, data structure)	Regulatory ◦ regulation ◦ standard	
SHIPBOARD USER	Information/Data management	Common Data Structure/Harmonized Data Formats								
		◦ User-Selectable Presentation of Information Received via Communication Equipment ◦ Maritime Safety Information(MSI) ◦ Standardized and Automated Reporting ◦ Reduction of Administrative Burden and Increase use of Electronic Documentation ◦ Automated Updating of Base Line Data and Documents ◦ Alert Management								
		Technical	Lack of harmonized data formats for the transfer of information received via communication equipment (e.g., Maritime Safety Information, MSI) to the navigational systems for presentation.							
			There are no standardized data formats established for ship reporting.							
			Lack of harmonized data formats for support of data entry for documentation by means of information requested from other systems.							

[illegible]

	Technical	ENC coverage is inadequate.							
		Lack of timely delivery of ENCs and updates via internet.							
		Lack of digitized nautical publications (Pilots, tide tables, light list, etc.).							
		Lack of real-time tidal data, AIS data and ENC updates.							
		Signal security, system security, input security as well as management of access/protocols are insufficient.							
		Lack of navigation charts and publications in digital format.							
	Regulatory	Lack of standardized symbology.							
		Lack of definition of parameters for ENC liability.							
		Regulation of upgrading of navigation equipment operating systems is missing.							
		Lack of free available electronic charts. Unnecessary complexity introduced by encryption of electronic charts.							
	Operational	Current design of electronic charts and publications does not provide enough "decisional" support as opposed to "informational" support.							
	Training	No identified Gap. But there are some comments. (COMSAR 15/11 Annex 1, page 10)							

SHIPBOARD USER										
EFFECTIVE AND ROBUST VOICE COMMUNICATION AND DATA TRANSFER										
Effective and Robust Voice Communication and Data Transfer										
◦ Effective and Robust Communications										
Technical	Insufficient reliability of data communications				◦ Inmarsat, ◦ Other satellite systems		◦ Data communications to be standardized. ◦ Information to be presented to the mariner in a “standard mode”, independent of communication service (i.e. satellite, terrestrial etc).	Near coastal water data communication may be performed by means of VHF-data (to be developed and standard-ized). In areas beyond the coverage of existing satellite systems, HF-data should be developed covering the most necessary functions	Requirements to be developed and ◦ if necessary priority access	
	Possible lack of bandwidth and unclear assignment of adequate bandwidth for identified e-navigation communication needs.				◦ Inmarsat ◦ VHF ◦ MF ◦ HF			◦ Changing of bandwidth of VHF channels from 25 kHz to 12,5 kHz may make available channels for e-navigation in the VHF-system.. ◦ Satellite communication to be adjusted. Consider revision of the HF bands.	◦ ITU, ◦ Liaison statement from IMO to ITU	
	Lack of reliability standards for communication technology.									
	Lack of systems for source and channel management for communication equipment.				◦ Inmarsat ◦ VHF ◦ MF ◦ HF		Automatic selection of source and channels.		◦ ITU, ◦ IMO	

[illegible]

SHIPBOARD NAVIGATIONAL Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Presentation of Information	Existing documents (performance standards, guidelines, etc.) for alert management are not applied.										
										Currently, there are no guidelines or guidance for usability evaluation.										
										Lack of standardization for operation of functions to observe the passage plan.										
										Operational	Lack of good human machine interface for the communication means.									
											Seafarers sometimes experience difficulties in accessing necessary information because of ergonomic problems.									
											Lack in presentation of manoeuvring information/data(engine-room telegraphs) on navigational display.									
										Training	Bridge layouts, equipment and systems are seldom designed from an ergonomic and user friendly perspective.									
											Difficulties exist for personnel to transfer from ship to ship.									
										◦ User-Selectable Presentation of Information Received via Communication Equipment ◦ Maritime Safety Information(MSI)										

Technical	Upon receiving real-time Maritime Safety Information (MSI) and other navigational warning/broadcasts relevant for the vessel's navigation, there is no appropriate and suitable interfacing technique that could allow these data/information to be available (visible) in real-time to the mariner.								
	Insufficient network of storage, sharing and distribution of MSI.								
	Insufficient means for sorting and display of Maritime Safety Information (MSI) such as NAVTEX, SafetyNET.								
	Lack of technical solutions for processing, routing, and filtering of information received via communication equipment to enable transfer of the information to navigational systems.								
	Lack of technical solutions for presenting communication information/Maritime Safety Information (MSI) on navigational displays.								
	Lack of user-selectable and task oriented presentation of information received via communication equipment (including MSI) on navigational systems.								
	Lack of interface messages between sender and receiver for monitoring of local/coastal warning broadcasts/watching GMDSS system (NAVTEX, NAVAREA message).								
	Lack of integrated secondary screen option for digital publications and MSI.								

[illegible]

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[illegible]

SHOREBASED USERS	INFORMATION/DATA MANAGEMENT	Common Data Structure/Harmonized Data Formats	<ul style="list-style-type: none"> ◦ Effective and Robust Communications ◦ Collection of information ◦ Provision of information to vessels ◦ Shore-to-shore information exchange 							
			Technical	Lack of a common maritime information/data structure harmonizing the policies for the security and use of data.						
				Insufficient identification of harmonization needs for standards, formats and protocols.						
				Tools that have the capability to manage increased levels/volumes of information are not in use.						
			Regulatory	Lack of protocols, formats and data structure that enable shore based authorities to exchange information with other authorized shore based users.						
				Inconsistent rules that require some coastal states to maintain domain awareness.						
				<i>No identified Gap but have some comments on COMSAR 15/11 Annex2, page 3</i>						
			Operational	<i>No identified Gap</i>						
			Training	<i>No identified Gap</i>						

SHOREBASED USERS	INFORMATION/DATA MANAGEMENT	Related User Needs (NAV 56/WP.5/Rev.1, annex 3)							
		Improved Reliability	Technical	No identified Gap.					
			Regulatory	No identified Gap.					
			Operational	No identified Gap.					
			Training	No identified Gap.					
SHOREBASED USERS	ROBUST COMMUNICATION	◦ Effective and robust communication							
		Robust Communication	Technical	There is a gap between information capability of current information management systems and those that will be required as volumes of information increases.					
			Regulatory	In the Initial GAP Analysis of the Annex of 23/8/10 does not fully extend to the shore to ship communication that is necessary to give the ship the information it needs.					

SHOREBASED USERS	SHIP REPORTING	Ship Reporting	Technical	No identified Gap.								
			Regulatory	No identified Gap.								
			Operational	No identified Gap.								
			Training	Not only the shipboard users but also shore-based users (e.g., Pilot, VTS operators, etc.) need to be appropriately trained in order to efficiently use and obtain the maximum benefit of e-navigation.								
			◦ Collection of information ◦ Management of information ◦ Shore-to-shore information exchange									
			Technical	No identified Gap.								
			Regulatory	No identified Gap.								
			Operational	The needs to report, for safety, commercial and legislative reasons require time and effort.								

SHOREBASED USERS	VTS	N/A	This refers to acquiring information at the VTS from ship and shore to develop accurate domain awareness for the early identification of risk and effective response to support efficient security of marine traffic and environment protection.									
			1. Monitor Traffic Situation 1.1 Acquire and manage information 1.2 Monitor individual ship 1.3 Assess traffic situation 1.4 Assess environmental conditions									
			Technical	Current VTS hardware may not have the capacity for increased collection, integration, exchange, presentation, storage and analysis of data.	2,5,7	2,6,7	A33 A33.1/2/3/4/5	-	1,2	To provide guidance to VTS authorities on type and volume expected within an e-Nav environment	Migrate to new hardware and software. VTS to consider how it receives and integrates additional information. Address bandwidth and processing capabilities.	n/a
				Some operating systems and software are no longer supported. In some VTS', there is a problem of interoperability between applications						Consider IALA guidance on inter-VTS exchange format (IVEF) service. In the review of IALA Rec V 128, address issue of system and software life cycles	Migrate to new software. VTS to consider how it receives and integrates additional information. Address bandwidth and processing capabilities.	n/a
			Bandwidth limitations shore / ship. Shortage of VHF marine frequencies INMARSAT C is a “store and forward” system. Speed of data exchange and capacity varies. There can be unintended interference between ship						To provide guidance to VTS authorities on expected volume of data transfer and bandwidth implications within an e-Nav environment.	Evaluate new technologies (e.g WiMax, Voice over IP) to meet ship/shore operational requirements	Consider regulations to assure interoperability between ship/shore	

[illegible]

SHOREBASED USERS	VTS	N/A	Technical	No identified Gap								
			Regulatory	No identified Gap								
			Operational	Lack of common understanding of the scope and procedures of NAS and TOS internationally					Implementation of NAS guidance (IALA Guideline No 1068) Development of TOS guidance	n/a	Consideration should be given to providing procedural guidance for NAS and TOS in IALA V 10 model course and the STCW convention	
			Training	No identified Gap								
			The services of the VTS centre should be maintained during an emergency response. Other authorities e.g. SAR, Environmental responses and Security agencies might be responsible for external emergencies within the VTS area. If a marine incident occurs or is likely to occur in a VTS area, VTS can be used to support incident management and mitigation. In the context of traffic safety VTS may support responsible authorities involved with Maritime Assistance Services (MAS), places of refuge, security incidents, Search and Rescue (SAR) operations and salvage operations. In some VTSs such operations are carried out under the supervision of the VTS authority. ◦ Manage Incidents & Emergency Management by a VTS									
			Technical	No identified Gap								

[illegible]

			Technical	Insufficient reliability of position fixing systems.	4	1,2,4,5,6,7,8	A1.5,A5, A6, A7, A8, A9, A10, A11, A16, A17, A18, A19, A20.1, A23, A24, A26, A30, A31, A32, A33	GPS, GLONASS	1.2.3.4.5	existing technology meets some of the requirements, but lacks integrity and is vulnerable to disruption. Current operational procedures may not be sufficient to cope with loss of position input.	existing technology can be used, with augmentation (differential GNSS) to provide integrity. Alternative systems are needed to overcome vulnerability to disruption	existing GNSS (GPS &GLONASS) are recognised as elements of the WWRNS. Performance Standards exist for GNSS and DGNSS receiving equipment. New or updated PS will be needed for alternative systems, or multi-system PS might be developed to avoid proliferation of standards and the consequent problems of keeping them up to date
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	Potential loss of priority for distress communication.								
Regulatory	Lack of solutions for maintaining priority for distress communication.								
	Insufficient implementation of SAR facilities.								
	Gaps in SAR coverage on an international basis due to varying national implementation of regulations. Implementation of GMDSS across the world varies. Gap is between "aspiration" and "delivery".								
Operational	Insufficient support of the use of LRIT data for SAR.								
	Insufficient access to and quality of information from ships in distress.								
	Lack of an effective SAR system in some parts of the world. Lack of adequate number of trained personnel.								
Training	Insufficient training in correct use and activation of priority messages.								
	Lack of access to the details of all relevant onboard communication and capabilities for SAR authorities.								
	Gaps may appear as new tools and techniques become available for sourcing information.								

[illegible]

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ANNEX 3

Draft outline of a Strategy Implementation Plan on e-navigation.

1 According to MSC 86/23/4 the final Strategy Implementation Plan (SIP) should at least include:

- .1 Identification of responsibilities to appropriate organizations/parties,
- .2 Transition arrangements,
- .3 A phased implementation schedule along with possible roadmaps,
- .4 Priorities for deliverables, resource management and a schedule for implementation and the continual assessment of user needs,
- .5 Proposals for a systematic assessment of how new technology can best meet defined and evolving user needs,
- .6 A plan for the development of any technology and institutional arrangements necessary to fulfill the requirements of e-navigation in the longer term,
- .7 Proposals on public relations and promotion of the e-navigation concept to key stakeholder groups,
- .8 Identification of potential sources of funding for development and implementation, particularly for developing regions and countries and of actions to secure that funding.

The CG having analyzed the mandate, proposes a coordinated approach to item 2, 3 and 4; and for item 5 and 6, thus being handled respectively as one item.

Identification of responsibilities to appropriate organizations/parties.

2 NAV 54/25, Annex 12, Annex 1 has defined the responsibilities for ownership and control of the e-navigation concept by IMO.

Issues concerning the responsibility for the quality, the liability and legal aspects on the use and the reuse, and the protection, storage, consistency, maintenance and enrichment of data and information are of fundamental importance to make e-navigation possible and operational. e-navigation related responsibilities may affect all levels mentioned and these responsibilities must be clearly identified and addressed in an unambiguous way.

Without effective measures to ensure the reliability of data that may be exchanged within e-navigation there is a risk that unreliable or otherwise potentially dangerous information may be displayed without ships having the ability to discriminate between safe or unsafe information.

In the context of e-navigation, the IMO may need to clarify whether the chart and nautical publications carriage requirements may be satisfied by the delivery of data services rather than products and if necessary, adjust the relevant IMO instruments accordingly.

Dealing with continual advances and innovation requires the establishment of an effective change management process that captures and considers innovation as it happens. Such continual advances and innovation will occur, and it is therefore appropriate that the e-navigation implementation strategy should embody a change management system to ensure that e-navigation will benefit from advances in technology and innovation and to prevent the development of e-navigation being unnecessarily tied to technology that becomes superseded.

3 Referring to the responsibilities that come with IMO ownership and control of the concept, the following questions might be addressed:

- .1 How could responsibilities for the design, implementation, operation and enforcement of e-navigation, acknowledging the rights, obligations and limitations of flag States, coastal States, port States and the various authorities within those States be identified?
- .2 How might IMO take the lead in setting the performance standards appropriate for e-navigation covering all the dimensions of the system: ship borne, ashore and communications, - given that these standards should be based on user needs and should encourage technology neutrality and interoperability of system components?
- .3 What will be necessary to ensure that the concept accommodates and builds on existing maritime systems and funding programs?
- .4 How to assess and define the training requirements associated with e-navigation and assist the relevant bodies in developing and delivering the necessary training programs?
- .5 What would it take to monitor the implementation of the concept to ensure that contracting States are fulfilling their obligations and ensuring that e-navigation users within their jurisdiction are also complying with requirements?

Transition arrangements, a phased implementation schedule along with possible roadmaps, and priorities for deliverables, resource management and a schedule for implementation and the continual assessment of user needs.

4 This is to some extent elaborated on in NAV 54/25, Annex 12.

“Transition planning,” takes into account the phasing needed to deliver early benefits and to make the optimum use of existing systems and services in the short term. The implementation plan should be phased such that the first phase can be achieved by fully integrating and standardizing existing technology and systems and using a reduced concept of operations. .

There might be different implementation plans according to the differences in the start status of the various stakeholders.”

With the implementation of the e-navigation strategy, there will most likely be different sets of services provided and different levels of these services, operational, technical (- and commercial) in adjacent areas throughout the same voyage of a vessel from berth to berth.

5 IMO has recognized the benefits of using a modular concept, to enable scalability and implementation. Scalability is recognised as one of the “key strategy elements” of the e-navigation strategy. (MSC86/23/4 and in particular MSC85 report, Annex 20, §9.1.8). This introduces by its very nature differences in service portfolios and/or service levels on a global, regional, and even national scale, both for operational e-navigation services and for technical services being offered from ashore to the mariner and/or shipboard technical equipment.

6 The development of e-navigation might be considered in terms of a modular concept. The advantages of introducing e-navigation through a modular concept might include the following:

- .1 Provide a more effective means for describing e-navigation to others by clearly identifying the core areas of interest.
- .2 More effectively manage parallel work programmes.
- .3 Help in evaluating and measuring progress of development.
- .4 More clearly identifying the relationship between core and other aspects of e-navigation.

7 A roadmap might help identifying overlooked issues and facilitate planning. Breaking down the process of implementing e-navigation into a number of smaller manageable well defined steps, might both facilitate a common understanding of the process and the concept, and it would greatly enhance the possibility of success.

8 A methodology for continual assessment of user needs was introduced at NAV 55/11/4, UK: “Development of an e-navigation strategy implementation plan: methodology for developing e-navigation user needs using a task-based approach”. The Correspondence Group considers this a good methodology for assessing user needs, but it might be further developed.

Proposals for a systematic assessment of how new technology can best meet defined and evolving user needs, and a plan for the development of any technology and institutional arrangements necessary to fulfill the requirements of e-navigation in the longer term.

9 This part of the plan will be a direct consequence of the conclusions of the technology and legal categories of the gap analysis. NAV 53/13 underlined the importance of active endorsement from the shipping industry as crucial to the success of e-navigation, and recommended that further work should include a formal study by an appropriate organization to provide credible and rigorous information about the likely cost implications to the industry of developing and implementing e-navigation.

10 As part of the e-navigation Strategy Implementation Plan process, it may be necessary to discuss whether there should be developed procedures for the possible rapid maintenance and updating of equipment on board and their performance standards. This should not compromise any future type approval regime, which might be considered as a need to develop.

Software updating could i.e. be one of the most essential issues of an e-navigation environment. As the technical evolution is progressing, it should be possible to update procedures and equipment accordingly.

The Correspondence Group considers the consequent application of the modular concept to performance standards and equipment may enhance the updating of equipment on board and their performance standards.

Handling these topics, it will be of fundamental importance to continuously integrate the needs of the human element in the process.

11 During NAV 56 it was recognized that there is a need to establish procedures and criteria applicable to the usability assessment of navigation equipment, as suggested by Japan. (NAV 56/8/9 and NAV 56/20, paragraphs 8.25+8.26) The ultimate aim of such guidelines is to provide seafarers with systems that are easier to understand and use, while reducing user discomfort and occasional stress; today, the concept of usability is in general accepted as a critical success criteria in interactive systems.

Usability is an important e-navigation item.

In order to conduct an appropriate usability assessment it may be necessary to review the current performance standards of the navigational equipment in the light of e-navigation user needs. The performance standard, either as an individual component or as a whole of e-navigation system, has a significant role in establishing the criteria for usability of the navigation equipment.

Usability studies may be considered performed as well by a variety of methodologies like usability by trail, the use of simulation or through an on-board workshop as effective tools for usability assessment. Simulation could be used to check and verify usability of equipment against the newly set or pre-defined performance standard, as appropriate.

After a number of years, sufficient experience of e-navigation operations may allow a review process to determine to what extent further integration between shore based and shipboard systems could safely be considered.

12 One important aspect of this challenge will be the integration of test-bed outcomes. Results from test beds are important to the overall e-navigation process, and they assist in keeping the focus on user needs. Guidelines and harmonization in this area would increase the value of the test beds as input to the e-navigation process.

13 The final Strategy Implementation Plan could also be enhanced by the introduction of a methodology for updating, further development and integrating new ideas in e-navigation.

Proposals on public relations and promotion of the e-navigation concept to key stakeholder groups.

14 At the outset the knowledge of e-navigation as an international effort is low or absent among the practical users/navigators.

Throughout the development the promotion of e-navigation has been difficult, as it was hard to demonstrate the practical consequences to users and stakeholders.

The final Strategy Implementation Plan will build on the gap, risk and cost-benefit analyses, which in themselves are based on specific issues of practical consequence. MSC 86/23/4 describes several expected outcomes of the gap analysis, like:

- .1 technical gap analysis that should result in “a program of development work that needs to be done to provide technology solutions to user requirements in their entirety”.
- .2 regulatory gap analysis that should serve as a basis for “any institutional reform that is needed should be proposed for implementation”.

e-navigation should be more easily promoted if the Strategy Implementation Plan meets the expected requirements. “A stable and realistic implementation plan will create forward enthusiasm and momentum for e-navigation across the maritime sector.” (NAV 54/25, Annex 12.)

Identification of potential sources of funding for development and implementation, particularly for developing regions and countries and of actions to secure that funding.

15 World Bank and Regional Development Banks could be relevant institutions, provided member countries within the relevant regions are actively cooperating in the process. As an initial step it may be useful to get an overview of existing investments in the sector.

There will be a need to separate funding of investments and funding of operating costs.

The costs may be related to maritime states: Flag States or Coastal States, original equipment manufacturers or to ship owners/operators as detailed in NAV 53/13, and may include needs as well on board as ashore.